



Australian Government
**Department of Agriculture,
Fisheries and Forestry**

Requirements and conditions for approved arrangement class 19.1: non-commodity for containerised cargo

Version 6.1[DRAFT]



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Acknowledgement of Country

We acknowledge the Traditional Custodians of Australia and their continuing connection to land and sea, waters, environment and community. We pay our respects to the Traditional Custodians of the lands we live and work on, their culture, and their Elders past and present.

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About this document

This document sets out the requirements to apply for and the conditions to undertake biosecurity activities covered by approved arrangement class 19.1: non-commodity for containerised cargo (class 19.1). This arrangements is made under chapter 7 of the *Biosecurity Act 2015*.

When undertaking biosecurity activities covered by this arrangement the biosecurity industry participant is responsible for complying with each condition as set out in this document.

Accredited persons covered by this arrangement may have their class 19.1 accreditation suspended if found to be non-compliant with this arrangement.

Unless specified otherwise, any references to 'the department' or 'departmental' means the Department of Agriculture, Fisheries, and Forestry.

Further information on class 19.1 is available on the [approved arrangements](#) website.

Definitions

Terms used in this document are defined in the [approved arrangements glossary](#) and the *Biosecurity Act 2015*. This document refers to AQIS where AQIS remains current in IT systems.

Supporting documents

Ensure you understand and comply with the requirements and conditions for undertaking biosecurity activities covered by class 19.1. Use this document in conjunction with the current online versions of:

- [Approved arrangements general policies – Part 2](#)
- [Minimum documentary and import declaration requirements policy](#)
- [Non-commodity information requirements policy](#)
- [Compliance classifications for class 19 approved arrangements.](#)

Monitoring of compliance

Compliance with class 19.1 conditions are monitored in accordance with the [approved arrangements general policies – Part 2](#).

The department will notify the biosecurity industry participant when non-compliance with the conditions has been detected.

A full list of compliance classifications may be found on the [Compliance classifications for approved arrangement class 19](#).

Class 19.1 requirements and conditions

Purpose

The class 19.1 allows for the assessment of non-commodity documentation and management of non-commodity goods introducing exotic pests and diseases directly or present in biosecurity risk material associated with containerised sea freight (also known as hitchhiker pest and contaminant risks).

Scope

Biosecurity activities performed under class 19.1 are limited to the assessment of non-commodity documentation and non-commodity biosecurity concerns in accordance with the department's:

- [Non-commodity information requirements policy](#)
- relevant [non-commodity BICON case for the cargo](#)
- [Minimum documentary and import declaration requirements policy](#).

Biosecurity activities covered under class 19.1 include:

- assessing documentation for full container load (FCL), full container multiple house bills (FCX) and less than a container load (LCL) sea freight
- assessing unpack destination postcodes for FCL and FCX sea freight (metro/rural/split)
- assessing container origin for khapra beetle concerns and unpack destination postcodes (rural/khapra risk) for FCL and FCX sea freight
- answering general declaration questions in the Department of Home Affairs Integrated Cargo System (ICS)
- applying an AQIS concern type in ICS to generate a biosecurity direction in the Agriculture Import Management System (AIMS) which will be used for the assessment and management of non-commodity biosecurity risk
- receiving biosecurity directions generated by AIMS and ensuring that the directions are complied with.

Class 19.1 requirements

Section 79 of [Biosecurity Regulation 2016](#) stipulates the requirements the Director of Biosecurity must be satisfied a proposed arrangement meets at the time of application and until the arrangement is suspended or revoked.

The biosecurity industry participant must demonstrate they have the capability, equipment and facilities necessary to carry out the biosecurity activities covered by this arrangement. The following requirements must be evident at the time of application for a class 19.1.

Requirement 1: The biosecurity industry participant must:

- have obtained a branch ID from the Department of Home Affairs,
- be a registered client in the ICS permitted to lodge import declarations, and

- provide the branch ID to the department as part of the application.

Requirement 2: The biosecurity industry participant must have a minimum of one employed or contracted person who is accredited to undertake biosecurity activities under class 19.1.

Requirement 3: When applying for an approved arrangement, the biosecurity industry participant must identify:

- the approved arrangement manager responsible for the class 19.1
- the accredited persons that will perform the class 19.1 biosecurity activities.

Training and accreditation obligations for an accredited person covered by class 19.1 are available at [Training and accreditation for arrangement class 19](#).

Class 19.1 conditions

The following conditions that must be complied with.

General conditions

Condition 1: All accredited persons employed or contracted by the biosecurity industry participant must maintain their training and accreditation for class 19.1 including completing [Continued biosecurity competency](#) (CBC) training each CBC period (1 April to 31 March).

Condition 2: The biosecurity industry participant must ensure all employed or contracted persons lodging full import declarations are accredited for class 19.1 at the time of lodgement.

Condition 3: The biosecurity industry participant must notify the department in writing within 15 working days regarding any of the following matters:

- details of accredited persons who are added or removed from the arrangement
- when no class 19.1 accredited person is employed or contracted under the arrangement
- when the arrangement site details or the approved arrangement manager change.

Condition 4: The biosecurity industry participant must notify the department in writing within 15 working days of becoming aware of any change of status, of the biosecurity industry participant or their associates (including accredited persons) relevant to the arrangement, not previously been notified to the department in relation to:

- conviction of an offence or order to pay a pecuniary penalty under the Biosecurity Act, *Customs Act 1901*, Criminal Code or *Crimes Act 1914*
- debt to the Commonwealth that is more than 28 days overdue under the Biosecurity Act, *Customs Act 1901*, Criminal Code or *Crimes Act 1914*
- refusal, involuntary suspension, involuntary revocation/cancellation or involuntary variation of an import permit, approved arrangement site, or approved arrangement under the Biosecurity Act.

Condition 5: The department must be notified of any [reportable biosecurity incident](#) as soon as practicable, in accordance with the determination made by the Director of Biosecurity.

Condition 6: The biosecurity industry participant must provide site access to biosecurity officers, biosecurity enforcement officers and department approved auditors to perform the functions and exercise the powers granted to them by the Biosecurity Act or another law of the Commonwealth.

Condition 7: The biosecurity industry participant must provide departmental biosecurity officers, auditors or department-approved auditors with facilities and assistance as requested, and any required documents (including electronic documents), records or items relevant to the audit.

Condition 8: The biosecurity industry participant must allow departmental biosecurity officers, auditors or department-approved auditors to examine documents (including electronic documents) and collect evidence of compliance and non-compliance with the arrangement conditions by performing actions such as copying documents and taking photographs.

Operating conditions

Condition 9: Only accredited persons are to assess all non-commodity documentation, khapra beetle concerns for containers and unpack destination postcodes for FCL/FCX and LCL sea freight utilising the most current versions of the:

- [Minimum documentary and import declaration requirements policy](#)
- [Non-commodity information requirements policy](#)
- [BICON import conditions](#).

Condition 10: Accredited persons must provide information in the import declaration that accurately reflects the consignment noting that all necessary information fields that are specific to biosecurity are completed as required by the [Minimum documentary and import declaration requirements policy](#).

Condition 11: Accredited persons must be in possession of all the documents required per relevant BICON import conditions and the [Non-commodity information requirements policy](#).

Condition 12: Accredited persons must be in possession of documentation that meets the [Minimum documentary and import declaration requirements policy](#) prior to the full import declaration being lodged under class 19.1

Condition 13: Accredited persons must present all documentation assessed to generate an automated direction for a consignment to the department at the initial request for documentation (this includes providing documentation in the Cargo online lodgement system (COLS)).

Condition 14: Accredited persons must correctly answer the department's non-commodity general declaration questions in the ICS and declare all non-commodity concern types. Where no non commodity concern types have been identified other than delivery of an FCL/X container to a rural destination postcode, accredited persons may use concern types RUAA or REAA. The method of reporting must comply with condition 10 and [Appendix 1: Reporting guide](#).

Condition 15: Accredited persons must enter an approved arrangement site number into the AQIS Location field in the ICS for concern types other than BCOM, BNCC or KPRA to ensure that a location is assigned to the biosecurity direction. The approved arrangement site location must be an appropriate class to perform the directed biosecurity activity.

For concern types RUAA and REAA the approved arrangement site location must be a Class 14.4.

For a list of approved arrangement sites and their premises ID, see the [approved arrangement search tool](#) on the department's website.

Condition 16: Accredited persons must enter the treatment provider's AQIS/agriculture entity identifier (AEI) in the AEI field in the ICS where a consignment has been treated by an offshore treatment provider, to address BICON conditions for the relevant biosecurity concern (i.e., non-commodity and/or hitchhiker pests). AEI numbers must be entered in accordance with [Entity Identifier webpage](#).

Condition 17: The biosecurity industry participant must ensure that biosecurity directions are carried out or arranged to be carried out within the designated AIMS direction timeframe.

As the primary receiver of biosecurity directions, the biosecurity industry participant is responsible for the goods and required to do the following to support of the direction:

- arrange inspection activities
- provide non class 19 approved arrangements with the biosecurity directions to be carried out within the AIMS direction timeframe (e.g. inspection/treatment location)
- provide non-approved arrangement third parties with the biosecurity directions to be carried out within the AIMS direction timeframe (e.g. logistics providers moving containers)
- present any documentation as specified in the AIMS directions when directed.

Condition 18: Where a consignment has bypassed biosecurity control, the biosecurity industry participant must be able to provide evidence that all relevant directions were passed onto third parties within the AIMS direction timeframe.

Condition 19: The biosecurity industry participant and/or accredited persons must not manipulate biosecurity goods management to gain a favourable and preferred outcome.

Condition 20: If an accredited person requests amendment to documentation, they must document the time, date, type of request and amendment made and the time, date, and response from the issuer of the document. The accredited person must retain the correspondence as part of the documentation clearance of the consignment.

Administration and management conditions

Condition 21: For every import declaration lodged under this arrangement by a biosecurity industry participant, the following records and documents must be maintained for a minimum of 5 years from the date the document assessment was conducted:

- import declaration number
- container cleanliness declaration
- packing declaration or valid documents containing unacceptable packaging materials statements, Timber/bamboo packaging and ISPM15 statements
- annual packing declaration (where appropriate)
- treatment certificate (where required)
- documents that have been used in the decision-making process, such as bills of lading, commercial invoices or cartage advice

- evidence of amendments to documentation used in the clearance of the consignment in accordance with **Condition 20**
- evidence of the premises ID used
- record of the accredited person who performed the assessment and lodgement
- any other relevant documentation and records—for example, records of providing biosecurity directions to third parties.

Condition 22: The biosecurity industry participant must maintain records of their accredited persons. The records must be up to date and include current CBC completion records.

Condition 23: Records and/or documents must be made available to the department when requested within one business day or a timeframe specified by the department.

Any request for further documentation for assessment after the initial request is considered a new document assessment.

Appendix 1: Reporting guide

Non-commodity concern statements

Refer to the [Non-commodity information requirements policy](#) to determine the non-commodity concerns to be addressed for each specific cargo type.

Unpack destination postcodes

The Department of Agriculture, Water and the Environment uses postcode classifications to manage the risk associated with unpack destinations for sea containers. There are 4 postcode classifications:

- metropolitan
- rural
- split (part metropolitan, part rural)
- rural khapra risk.

To check if a postcode is metropolitan, rural, split or rural khapra risk, see the [postcode classification search](#) on the department's website.

Non-commodity general declaration questions

When assessing and managing a consignment under this approved arrangement, accredited persons must answer the department's non-commodity general declaration questions in the ICS based on their assessment of cargo type, container origin for khapra beetle concerns, documentation and unpack location postcode. These questions are described as AQIS declaration questions in the ICS.

The non-commodity declaration questions are specific to the cargo type applicable to the import declaration.

Question 1 (Question ID 6 or 8)

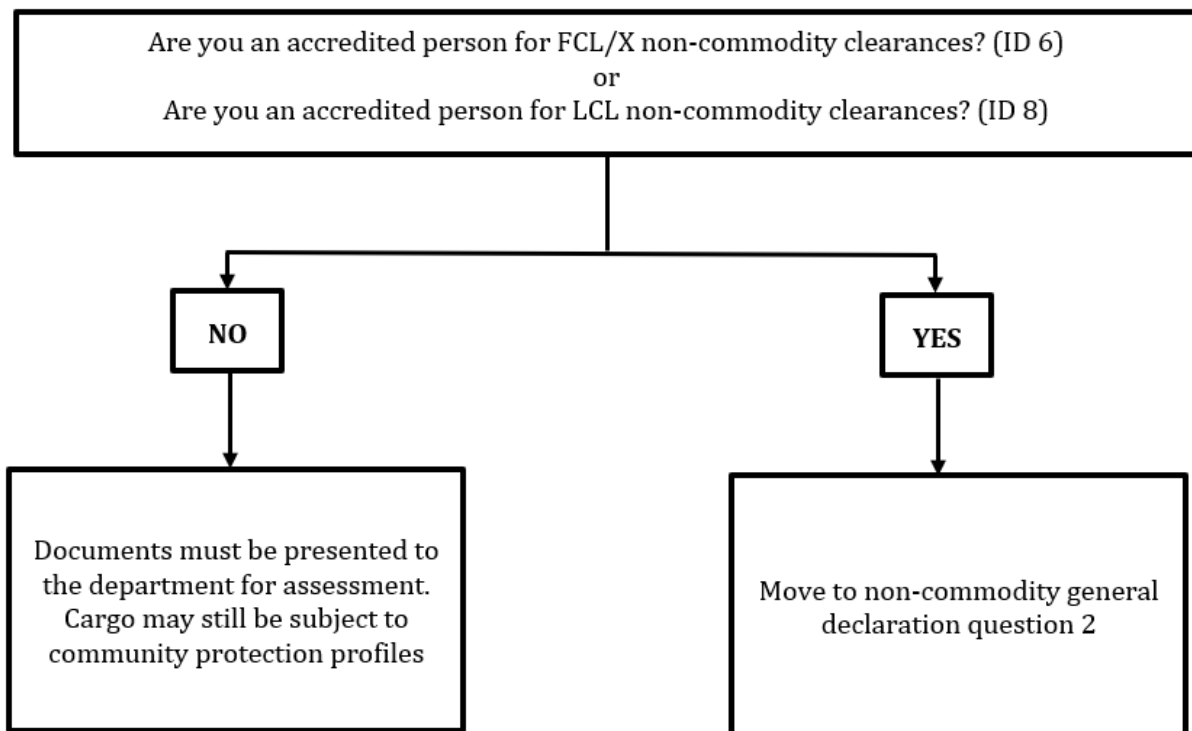
The first non-commodity declaration question relates to accreditation and registration for the approved arrangement.

A 'Yes' answer must be given if both:

- the individual lodging the import declaration is an accredited person under the approved arrangement
- the accredited person is lodging the import declaration on behalf of the biosecurity industry participant covered by the approved arrangement.

In all other cases, a 'No' answer must be given, and the consignment will be referred to the department for assessment.

Figure 1. Non-commodity declaration question 1



Question 2 (Question ID 7 or 9)

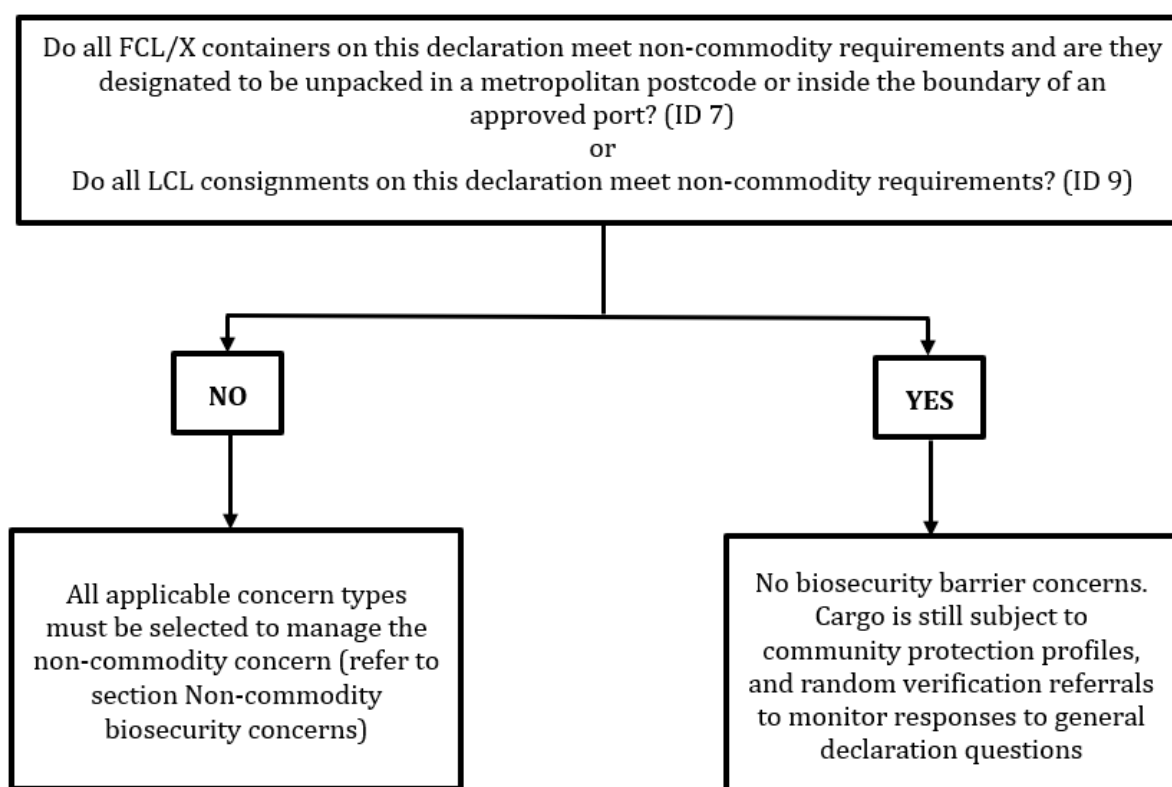
The second non-commodity declaration question relates to the accredited person's assessment of the consignment in relation to:

- the non-commodity documentation accompanying it
- unpack destination for FCL/X consignments.

A 'Yes' answer must be given if:

- the consignment is covered by non-commodity documentation assessed by an accredited person as acceptable to address khapra beetle risk (when applicable) and non-commodity concern statements
- for FCL/X consignments, the consignment is being unpacked at a metropolitan postcode with the department's authority for delivery.

In all other cases, a 'No' answer must be given.

Figure 2. Non-commodity declaration question 2

A. Non-commodity biosecurity concerns

When an accredited person answers 'No' to the second non-commodity general declaration question they must declare all applicable concern types as described in Table 1. All concern types are outcome based, which allows the accredited person to select the appropriate outcome to manage the biosecurity risk. For example, for untreated timber packaging there are three concern types to select from to manage the biosecurity risk. Only one timber concern type is required to be entered.

Note: In the ICS, concern types are located in the AQIS concern type field, in the Import declaration header create screen.

Table 1. Concern types

Concern type	Concern	Description	Cargo type	Outcome
BCOM	Broker referred: commodity issues	Department assessment required. To be used to refer concerns with a commodity line that has not been referred to the department through ICS community protection profiles or concerns regarding the authenticity of the commodity documentation.	For all cargo types	Document processing required (applies to all lines)
BNCC	Broker referred: non-commodity issues	Department assessment required. To be used to refer non-commodity concerns other than listed or would like the non-commodity concerns assessed by the department due to the outcome required not being available—for example, external container inspection.	For all cargo types	Document processing required
KPRA	Khapra beetle risk not managed offshore	Department assessment required. FCL/X not treated for khapra beetle or treatment certificate is unacceptable (for containers packed in a khapra beetle country and destined to be unpacked in a rural khapra risk post code in Australia).	For cargo types—FCL, FCX	Document processing required
RURL	Rural unpack location	FCL/X destined to be unpacked at a non-metropolitan location. For containers that meet the need for an external inspection only, the BNCC code needs to be included with the RURL designation at lodgement.	For cargo types—FCL, FCX	Inspection—rural tailgate
RUAA	Rural unpack location	FCL/X destined to be unpacked at a non-metropolitan location. To be used to refer rural destination concerns for inspection at a class 14.4 approved arrangement site.	For cargo types—FCL, FCX	Approved arrangements - AA Rural Tailgate Inspection
REAA	Rural unpack location – external inspect	FCL/X destined to be unpacked at a non-metropolitan location. To be used to refer hard frozen containers, iso tanks, containers carrying dangerous goods, or containers carrying diplomatic goods with rural destination concerns for inspection at a class 14.4 approved arrangement site.	For cargo types—FCL, FCX	Approved arrangements - AA Rural Tailgate Ext. inspect
PCIN	Packaging/cleanliness—inspection	Declared unacceptable packaging material and/or nil container cleanliness statement.	For cargo types—FCL, FCX, LCL	Cargo inspection
PCTG	Packaging/cleanliness—tailgate	Declared unacceptable packaging material and/or nil container cleanliness statement.	For cargo types—FCL, FCX	Tailgate
PDIN	Packing declaration—inspection	Packing declaration concerns. Nil packing declaration or it does not comply with the Minimum documentary and import declaration requirements policy.	For cargo types—FCL, FCX, LCL	Cargo inspection

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PDTG	Packing declaration—tailgate	Packing declaration concerns. Nil packing declaration or it does not comply with the Minimum documentary and import declaration requirements policy.	For cargo types—FCL, FCX	Tailgate
TFUM	Timber—fumigate	Untreated timber/bamboo packaging.	For cargo types—FCL, FCX, LCL	Fumigation (CH ₃ Br 48g/M ³ 24hr 21C or above)
TINS	Timber—inspect	Untreated timber/bamboo packaging.	For cargo types—FCL, FCX, LCL	Cargo inspection
TDIS	Timber—dispose	Untreated timber/bamboo packaging.	For cargo types—FCL, FCX, LCL	Disposal permission—non-commodity

B. Non-commodity biosecurity concerns.

AIMS creates a non-commodity line per container (starting at line 6,000). When a concern type is entered (except for BCOM), AIMS will direct the non-commodity lines according to the concern type outcome. AIMS will generate a biosecurity direction based on the concern type to manage the biosecurity risk associated with the non-commodity component of the consignment.

When two or more concern types are selected, the biosecurity direction will be based on the concern type hierarchy described in Table 2.

For example, if an accredited person selects both RURL and PCIN, the system will automatically add the non-commodity line to the entry and apply the direction associated with the highest concern type in the hierarchy to that line. In this case, the concern type ranked highest in the hierarchy is RURL, so AIMS will apply the associated direction for RURL which is 'Inspection – rural tailgate'.

RUAA and REAA cannot be used when other non-commodity concerns are declared. RURL must be entered to ensure all biosecurity risk that has been identified is appropriately managed.

The only exception is if RUAA or REAA are selected. If any other biosecurity concerns have been identified, then the standard RURL concern type must be applied.

Table 2. Concern type hierarchy

Concern type	Hierarchy
BCOM	n/a
BNCC	1
KPRA	2
RURL; RUAA; REAA	3
TINS; PCIN; PDIN	4
PCTG; PDTG	5
TFUM; TDIS	6

Note: 1 = highest, 6 = lowest

Exemptions

Some consignments and cargo types are exempt from aspects of the non-commodity requirements. For a full list of exceptions see [Non-commodity information requirements policy](#).

Importers are responsible for providing evidence that acceptable packaging and dunnage was used in the consignment and advising the department of any contamination or noncompliance packaging, or evidence of pests found when unpacking the containers.

Self-declaring consignments for department intervention

When the accredited person lodging the import declaration has concerns that are not able to be managed using a specific non-commodity concern type, or tariff profile questions do not provide appropriate scope for providing a commodity's biosecurity concern, then the broker referred concern types must be used.

The two concern types are: **BCOM** to refer commodity, and **BNCC** to refer non-commodity concerns. By self-declaring (volunteering) consignment for department intervention, the FID will be assessed by a biosecurity officer. When submitting documentation via COLS, provide reasons for volunteering the consignment.

BCOM: An accredited person may use the BCOM concern type to identify a concern not otherwise identified about the commodity and ensure the consignment is referred to the department for assessment. For example, BCOM should be used:

- when commodity profile questions do not declare a biosecurity concern, or
- when an AEI has been entered and there are concerns with an offshore treatment certificate. Refer to the [Entity identifier webpage for further details](#).

Note: BCOM is not required when a treatment provider is deemed unacceptable as the system will automatically identify and refer these consignments when the AEI is entered.

BNCC: is appropriate when the specific non-commodity concern codes do not provide a suitable outcome to manage the risk. For example, BNCC should be used:

- when a consignment is being split to a metro and rural delivery locations so only some containers require Rural Tailgate inspections, or
- when a hard frozen, ISO tank or open top container is being unpacked in a rural destination and is being directed for a rural external tailgate inspection at a class 1 arrangement site, or
- when the existing packaging, packing or timber/bamboo concern types do not appropriately identify and/or manage the biosecurity risk, or
- for all diplomatic goods being unpacked in a rural destination and being directed for a rural external tailgate inspection at a class 1 arrangement site, or
- for all dangerous goods being unpacked in a rural destination and being directed for a rural external tailgate inspection at a class 1 arrangement site.

Rural tailgate concerns

When a container is being unpacked in a rural destination the accredited person is required to:

- answer 'No' to gen dec question ID 7, and
- apply one of the following rural unpack concern types to the consignment: RURL; RUAA; or REAA

RUAA and REAA can only be used when no non commodity concern types have been identified other than delivery of an FCL/X container to a rural destination postcode. If any other concern types are declared, the RURL concern code must be used.

An external inspection only is required for the following type of goods:

- ISO tanks
- hard frozen containers,
- containers carrying dangerous goods
- containers carrying diplomatic goods

Appendix 2: Version control

Date	Version	Amendments
18/05/2016	1.0	First version of document created for transition of NCCC to approved arrangements framework under the <i>Biosecurity Act 2015</i>
13/12/2016	2.0	Updated to include new terminology for packaging material statement and packing declaration requirements as part of NCCC codes. Updated non-conformities list to align with <i>Minimum Documentary and Import Declaration Requirements Policy</i>
27/04/2018	3.0	Requirements updated to reflect changes implemented as part of phase 2 AEP reform (23 June 2018). Changes include new concern types, refined requirements and new reporting guidelines to the requirements.
26/08/2019	4.0	Updating policy into Requirements and Conditions in accordance with legislative requirements.
20/05/2020	4.1	Update to reflect department name change.
13/07/2020	4.2	Minor update to wording and to improve understanding of conditions.
12/07/2021	5.0	Inclusion of khapra beetle requirements for containers.
29/10/2021	5.1	Update to reflect class 19 terminology. Update contact information. Update web links.
16/12/2021	5.2	Update to reflect terminology from 'grain growing area' to 'rural khapra risk postcode'.
08/08/2022	6.0	Inclusion of new rural tailgate concern types RUAA and REAA and update to reflect department name change.
TBC	6.1	Editorial changes to improve readability Update Appendix 1 to reflect policy changes to approved arrangement class 14.4: rural tailgate inspection. Clarify use of RUAA, REAA and RURL under new policy settings for class 14.4 Figure 3 updated to reflect the change outlined above