

s 22(1)(a)(ii)

From: Ag Media <Media@aff.gov.au>
Sent: Thursday, 24 July 2025 3:44 PM
To: s 47F(1) s 47F(1)
Cc: Ag Media; Wellington, Michelle
Subject: s 22(1)(a)(ii) TP's [SEC=OFFICIAL]

Hi s 47F(1)

As requested, please find some s 22(1)(a)(ii) focussed TP's for your review.

- The Department of Agriculture, Fisheries and Forestry has today published its final review report for expanded market access for fresh beef imports from the United States (US).
- While the US has been able to export US origin beef to Australia since 2019, this expanded access will now include products sourced from cattle born in Canada or Mexico, which are legally imported and slaughtered in the US.

s 22(1)(a)(ii)

- Both the s 22(1)(a)(ii) and the US Beef Reviews were based on rigorous science and risk-based import assessments and evaluations by the department and Food Standards Australia New Zealand.
- This rigorous process ensures we can continue Australia's long history of effective biosecurity and food safety measures to protect our industries, people, and the environment.
- All imports from the US and Canada will be subject to robust control measures to meet Australia's strict biosecurity requirements.
- The US introduced more robust movement controls in late 2024 and early 2025, which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
- The department is satisfied that these strengthened controls effectively manage biosecurity risks – especially for animal diseases.
- The department has assessed the s 22(1)(a)(ii) US Beef market access requests over many years.
- The North American cattle supply chain is complex and involves the movement of thousands of cattle between the US and Mexico, and the US and Canada, each year.
- Because of the complexities this presents, the department undertook a detailed assessment to ensure that biosecurity and food safety requirements could be met.

s 22(1)(a)(ii)

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s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)



Australian Government
**Department of Agriculture,
Fisheries and Forestry**



Draft high-level timeline: key developments for reviews for certain (fresh and frozen) beef imports from the United States s 22(1)(a)(ii) (as at s 33(a)(iii); s 47E(d))

Date	Development
14 September 2014	Food Safety Australia and New Zealand (FSANZ) Bovine Spongiform Encephalopathy (BSE) status assessment of Mexico completed as Category 1.
28 May 2015	FSANZ BSE status assessment of United States (US) completed as Category 1.
10 December 2015	Commence review: Announced review of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu.
14 December 2016	Consultation draft review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu released for extended 90-day period.
30 August 2017	Finalise review: Final review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu released.
20 December 2019	Competent Authority Assessment of US complete.
s 33(a)(iii); s 47E(d) 2020	Request by US for expanded market access to enable imports of beef from bovines born and raised in Canada or Mexico and legally imported and slaughtered in the US.

s 22(1)(a)(ii)

September 2022	Commence review: Announced review of expanded access for fresh (chilled or frozen) beef and beef products from the US (including sourced through Canada and Mexico).
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s 22(1)(a)(ii)

20 March 2024	Consultation draft review report of expanded market access for fresh beef and beef products from the US including sourced from cattle imported from Canada or Mexico released for 60 day period.
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s 22(1)(a)(ii)

July 2025 s. 33(a)(iii); s. 47E(d) s. 33(a)(iii); s. 47E(d)	Finalise review: Final review report of expanded market access for fresh (chilled and frozen) beef and beef products from the US (including sourced from cattle imported from Canada or Mexico) released. s 33(a)(iii); s 47E(d)
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TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION



Australian Government
Department of Agriculture,
Fisheries and Forestry

DRAFT – Key Points – s 47E(d)

s. 33(a)(iii), s. 47E(d)

Release of final review report: *Fresh (chilled or frozen) beef and beef products derived from bovines (cattle) born and raised in Canada or Mexico and legally imported and slaughtered in the United States (US Beef Review)*

Key points

- On **xx July 2025**, the Department of Agriculture, Fisheries and Forestry (the department) released its final review report for **expanded market access** for imports of certain fresh beef and beef products from the United States (US) (US Beef Review).
 - Specifically, this review covered import conditions for fresh (chilled and frozen) beef and beef products from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US.
- US beef products sourced from cattle of US origin have had access to the Australian market since 2019.
- The review found that the US beef industry is well regulated and able to meet Australia's strict biosecurity import requirements for cattle imported into the US from Canada and Mexico.
- The review found that the new protocols in the US for the import of cattle from Canada and Mexico apply control measures which sufficiently address Australia's biosecurity concerns.
 - For example, enhanced traceability and disease management measures.
- The review followed the department's comprehensive technical evaluations over many years, under Australia's established import processes and strong biosecurity requirements.

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- The department's decisions are:
 - Science and risk-based and will not compromise our biosecurity risk and enviable animal and human health status in Australia.
 - In line with international standards.
- Australia's cattle farmers benefit significantly from the rules-based international trading environment.
- As an exporting nation, it is important for Australia to assess other countries market access requests in a manner consistent with World Trade Organization rules and guidelines, along with Australia's established requirements for biosecurity and food safety.

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION**The Department's role**

- The department is responsible for assessing the biosecurity risks associated with the import of goods from overseas.
- The department undertakes regular reviews, and risk analyses may be conducted, in response to new information about biosecurity risks or to a new request to import particular goods.
- These evaluations are conducted in line with the *Biosecurity Act 2015*, Australia's established import risk assessment processes and requirements, and our international obligations.

If asked**Was industry consulted on the US Beef Review?**

- Yes, the department regularly engaged key industry stakeholders, such as Cattle Australia, the Australian Meat Industry Council and the Red Meat Advisory Council over many years.
- There was also extensive consultation and engagement on the original 2017 review of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, the US and Vanuatu with separate formal consultation periods.
- The draft US Beef Review final report was released for a 75 day public consultation from 20 March to 3 June 2024.
- The department received five stakeholder submissions, which were considered in finalising the final review report.

Why was there a delay in releasing the final report?

- The department has followed its standard risk-based and scientific review and evaluation process.
- This has included extensive engagement in finishing the review report and settling implementation arrangements.

Will the review outcomes increase the biosecurity risks to Australia?

- Australia has a long history of effective biosecurity measures that protect our industries, people, and the environment from pests, diseases and their potential impacts.
- Australia takes a science-based approach to risk assessment and does not trade-off our strong biosecurity system, through established import processes and our biosecurity requirements.
- The department imposes stringent import conditions to manage any biosecurity risks from imported fresh and frozen beef from approved countries, including the US that ensures Australia's appropriate level of protection (ALOP).

What happens next?

- The department will complete the administrative steps required to update [Australia's Biosecurity Import Conditions](#) (or BICON) database along with advice on the department's website.
- Once complete, Australian importers can apply for a permit to import fresh beef and beef products:
 - derived from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US, and

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TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION**What assurances does the department have regarding the traceability, safety and biosecurity risk management of US beef that is sourced from Canadian and Mexican cattle?**

- The department has systematically evaluated the assurance provided by revised US protocols for the importation of cattle from Canada and Mexico into the US.
- These protocols were recently strengthened in December 2024 and January 2025 to substantially increase traceability requirements and provide additional assurance regarding the management of bovine TB (tuberculosis) and brucellosis (*Brucella melitensis*).
- The department accepts that the US regulatory systems provide, through these updated protocols, sufficient oversight to conclude that the risks posed by the importation of cattle from Canada and Mexico to the US, are adequately managed.
- In addition, the US' domestic cattle traceability system was evaluated in 2019 in a Competent Authority assessment that followed from the 2017 Beef Review.
- The US also places identification and traceability obligations on livestock imported from both Canada and Mexico.
- These obligations are set out in the United States Department of Agriculture Animal and Plant Health Inspection Service (USDA-APHIS) importation protocols for cattle sourced from each country.
- The department has assessed these USDA-APHIS arrangements as effective at providing sufficient assurance that the biosecurity risks can be managed.
- Our review of food safety and biosecurity risks for fresh beef and beef products obtained from the US and Canada reflects a decade of joint analysis by the department and Food Standards Australia New Zealand (FSANZ), which concludes that these risks can be managed to meet Australia's stringent requirements.

(IF RAISED)

- The US manages the trade in cattle from Mexico to mitigate the biosecurity risks to its industry.
- This has been demonstrated recently through the strong actions the US took in response to an outbreak of New World Screwworm fly in Mexico, which led to a suspension in trade which remains in place.

How will the recent avian influenza cases in US cattle impact the department's decision to import beef from the US?

- The department assessed implications that the avian influenza infection of dairy cattle in the US could have on the Australian industry.
- The department is satisfied that the US applies rigorous protocols to ensure no infected animals enter the export supply chain. This includes meeting Australia's biosecurity and food safety requirements.

Why is the department approving imports given the trade policy of the current US administration has a focus on tariffs?

- Tariffs are a separate matter managed by the Department of Foreign Affairs and Trade (DFAT).

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- Arrangements relating to tariffs are not considered in this scientific review process.
- As a signatory to the World Trade Organisation (WTO) SPS Agreement (SPS Agreement), Australia has rights and obligations including assessing requests from our trading partners for access to the Australian market.
- Australia is a trading nation and is committed to the international rules-based trading system that also underpins and supports our extensive export industries.
- A decision to allow the importation of goods into Australia is made in view of Australia's responsibility, as a major exporter itself, to apply a fair and transparent approach to approvals under international rules-based order.

Has there been recent pressure to change how US beef is imported into Australia?

- The decision to allow the importation of US beef has been in place since 2017, with import conditions available since 2019.
- The US elected to not commence trade under these conditions and instead sought expanded access since 2020 for the importation of US beef derived from cattle sourced from Canada and Mexico and legally imported into the US.
- The department has been engaged with the US and with domestic stakeholders on the review of expanded access since this time.

Do you anticipate reactions from other trading partners?

- Our trading partners are familiar with the high and consistent standards applied to imported goods, having been through equivalent risk assessments and competent authority evaluations.

Will US and Canadian beef meet Australian Food Safety Standards?

- Food imported into Australia must be safe and compliant with Australia's food standards, including microbiological, contaminant, and residue limits.
- It is the importer's responsibility to obtain assurance from overseas suppliers that food is compliant.
- To verify compliance with these requirements, the department operates a risk-based Imported Food Inspection Scheme.
- Beef and beef products are risk classified and must be imported under foreign government certification.
- Countries wishing to export beef to Australia must undergo a country BSE food safety risk assessment which is conducted by FSANZ.
- FSANZ has completed assessments of the BSE status of Mexico, the US and Canada, with all being given category 1 status, which demonstrates they all have comprehensive and well-established controls in place.
- The department's food safety assessment has determined that the US and Canadian systems for the production and processing of raw beef and beef products provide an equivalent food safety outcome to that provided by the Australian system.

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- In addition to certification, at-border testing will also apply to verify food safety and compliance with Australia's food standards, including testing for *Salmonella spp.* and shiga toxinogenic *Escherichia coli* for certain products and residue testing through an antimicrobial screen.

Will imported beef be labelled to identify country of origin?

- Imported food must comply with the *Country of Origin Food Labelling Information Standard 2016*.
- The department checks compliance with this standard, when imported food is referred for inspection under the Imported Food Inspection Scheme.
- Once food is for sale on the Australian market, country of origin labelling requirements are enforced by the relevant state or territory fair trading regulator.

How much beef will be imported into Australia?

- The demand for US and Canadian beef in Australia is subject to a range of market factors.
- Australia currently exports more than 70% of its domestic agriculture production and has a healthy domestic fresh beef market, which may impact the demand for imported beef.
- The US is among the largest per capita consumers of beef in the world and is currently the largest national consumer of beef. Unlike Australia's beef industry, the majority of US beef production goes towards servicing their own domestic population.

(IF RAISED)

- Commercial considerations such as these are not in scope for scientific assessments conducted in accordance with the WTO SPS Agreement.

Background (for use if required)

- As a signatory to the SPS Agreement, Australia has an obligation to assess requests from our trading partners for access to the Australian market, as well as the right to establish import conditions to facilitate safe trade where Australia's biosecurity requirements can be met.
- Australia's import requirements for fresh (chilled and frozen) beef from approved countries were finalised in 2017 and a risk review was published.
 - This review was titled *Fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, the United States and Vanuatu – final review* (the 2017 beef review).
- The US has had import conditions available for fresh (chilled and frozen) beef since 2019 sourced from US origin cattle, but has elected not to commence trade and has instead sought expanded access.
 - Bovines are animals of the ox family, commonly referred to as cattle.
- On 20 March 2024, the department released a draft review of US Beef Review.
- Five submissions in response to the draft report—three from members of the public and two from industry stakeholders; the Australian Meat Industry Council and Cattle Australia.

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- The US Beef Review final report will be published as an addendum to the 2017 beef review. It considers current and available information on bovine diseases relevant to fresh beef and beef products derived from bovines legally imported into the US from Canada or Mexico.
- The US, Canada and Mexico have all been assessed for the risks of bovine spongiform encephalopathy (BSE), or Mad Cow Disease.
- BSE is a transmissible and fatal neurodegenerative disease that affects cattle. Variant Creutzfeldt - Jakob disease (vCJD), a rare and fatal human neurodegenerative condition, results from exposure to BSE through eating contaminated beef or beef products.

s. 22(1)(a)(ii), s. 33(a)(iii), s. 47E(d)

Approval (to be updated)

Policy area (AS or above)		Media team	
Name/title		Name	
Date approved		Date seen	
Comments		Comments	

s 22(1)(a)(ii)

s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 47E(d), s 47F(1)

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Whole-of-Government Talking Points for s 47E(d) (as at s 33(a)(iii); s 47E(d))

- The Department of Agriculture, Fisheries and Forestry (department) has published its final review report for **expanded market access** for fresh beef imports from the United States (US).
- While the US has been able to export US origin beef to Australia since 2019, this expanded access will now include products sourced from cattle born in Canada or Mexico which are legally imported and slaughtered in the US.
- Australia is a two-way trading nation, and we continue to strongly advocate for an open and rules-based trading system.
 - Australia's own cattle industry benefits significantly from this system.
- Import reviews for market access requests from our trading partners are routinely considered by the department.
- The US Beef Review finalisation is the culmination of a decade of science and risk-based import assessment and evaluations by the department and Food Standards Australia New Zealand.
- This rigorous process ensures we can continue Australia's long history of effective biosecurity measures to protect our industries, people, and the environment.

s 22(1)(a)(ii)

- We do not compromise on our enviable biosecurity status or our food standards, ever.
- All imports from the US and Canada will be subject to robust control measures to meet Australia's strict biosecurity requirements.
 - These measures and biosecurity risks will continue to be monitored.
- Questions on the review should be referred to the department.

Background

US Beef Review: This review covered fresh (chilled and frozen) beef and beef products from bovines (cattle) born and raised in Canada or Mexico, and legally imported and slaughtered in the US. The review found that the US beef industry is well regulated and able to meet Australia's strict biosecurity import requirements

This review builds on ongoing reviews for US beef since 2015 s 22(1)(a)(ii), and expands market access initially provided for US beef imports in 2019.

s 22(1)(a)(ii)

Next steps: The department is finalising administrative arrangements to update [Australia's Biosecurity Import Conditions](#) (or BICON) database. From 28 July 2025, Australian businesses will be able to apply for permit applications to import fresh beef and beef products:

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- sourced from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US [*this is expanded access*], and

s 22(1)(a)(ii)

Beef imports must meet all import conditions and health certification requirements.

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Whole-of-Government Talking Points (as at s 33(a)(iii); s 47E(d))**General**

- The Department of Agriculture, Fisheries and Forestry (department) has published its final review report for **expanded market access** for fresh beef imports from the United States (US).
- While the US has been able to export US origin beef to Australia since 2019, this expanded access will now include products sourced from cattle born in Canada or Mexico which are legally imported and slaughtered in the US.
- Australia is an international trading nation, and we continue to strongly advocate for an open and rules-based trading system.
 - Australia's own cattle industry benefits significantly from this system.
- Import reviews for market access requests from our trading partners are routinely considered by the department.
- The US Beef Review finalisation is the culmination of a decade of science and risk-based import assessments and evaluations by the department and Food Standards Australia New Zealand.
- This rigorous process ensures we can continue Australia's long history of effective biosecurity measures to protect our industries, people, and the environment.

s 22(1)(a)(ii)

- We do not compromise on our enviable biosecurity status or our food standards, ever.
- All imports from the US s 22(1)(a)(ii) will be subject to robust control measures to meet Australia's strict biosecurity requirements.
 - These measures and biosecurity risks will continue to be monitored.
- Questions on the review should be referred to the department.

[If needed – if asked]**Farmers have raised concerns about traceability of cattle from Canada and especially Mexico into the US. How has this been addressed?**

- The US introduced more robust movement controls in late 2024 and early 2025, which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
- The department is satisfied that these strengthened controls effectively manage biosecurity risks – especially for animal diseases.

Is this US Beef Review related to US trade issues?

- The US initially requested expanded access to the Australian beef market in 2020, and Australia has been engaging with them on this matter since then to progress.
- Under international rules, Australia responds to market access requests from our trading partners in line with our World Trade Organisation obligations.

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- Just as our trading partners respond to Australia's market access requests to them.

Will this increase the biosecurity risks to Australia?

- Australia does not trade-off our strong biosecurity system, science-based risks assessments, import policies, or biosecurity requirements.

Has the Australian industry been consulted?

- The department regularly and extensively engaged key industry stakeholders, such as Cattle Australia, the Australian Meat Industry Council, and the Red Meat Advisory Council over many years.
 - This engagement started in 2017, with an initial review for beef and beef products from Japan, the Netherlands, New Zealand, the US and Vanuatu.
- The draft report for the US Beef Review was released for a 75-day public consultation period (from 20 March to 3 June 2024).
- The department received five submissions, which were considered thoroughly in finalising the final report.

Why has the review taken so long?

- Australia's first priority is to preserve our enviable biosecurity status.
- While we routinely receive requests for market access from our trading partners, each undergoes rigorous, science-based risk assessments and evaluations.
- The US has been able to export beef to Australia since 2019, however they did not commence trade at that time, and instead in 2020 they sought expanded access for the importation of US beef (sourced from Canadian and Mexican cattle).
- The department has been engaged with the US and with domestic stakeholders on this review for expanded access, which has now been finalised.
 - This reflects standard process.

Background

US Beef Review: This review covered fresh (chilled and frozen) beef and beef products from bovines (cattle) born and raised in Canada or Mexico, and legally imported and slaughtered in the US. The review found that the US beef industry is well regulated and able to meet Australia's strict biosecurity import requirements

This review builds on ongoing reviews for US beef since 2015 s 22(1)(a)(ii), and expands market access initially provided for US beef imports in 2019.

s 22(1)(a)(ii)

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Next steps: The department is finalising administrative arrangements to update [Australia's Biosecurity Import Conditions](#) (or BICON) database. From 28 July 2025, Australian businesses will be able to apply for permit applications to import fresh beef and beef products:

- sourced from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US [*this is the expanded access*], and

s 22(1)(a)(ii)

Beef imports must meet all import conditions and health certification requirements.

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US Beef Import Review

Key facts

- The Department of Agriculture, Fisheries and Forestry (department) has finalised its review for expanded market access for certain beef imports from the United States (US).
- The US Beef Review is the culmination of a decade of science and risk-based import assessments and evaluations by the department and Food Standards Australia New Zealand.
- As an export-focused nation, Australia has always been a strong advocate for open and rules-based trade.
- The department routinely assesses market access requests from trading partners.
- Australia does not compromise its enviable biosecurity status or our food safety standards, which protect our industries, people, and the environment.

TALKING POINTS

- On 24 July 2025, the department published its final review report for expanded market access for fresh beef imports from the US.
- While the US has been able to export US origin beef to Australia since 2019, this expanded access will now include products sourced from cattle born in Canada or Mexico, which are legally imported and slaughtered in the US.

s 22(1)(a)(ii)

- Australia is a two-way trading nation, and we continue to strongly advocate for an open and rules-based trading system.
 - Australia's own cattle industry benefits significantly from this system.

Contact Officer: Rochelle Prattley

Position: Assistant Secretary

Phone: s 47F(1)

Responsible Division: Biosecurity Animal Division (BAD) G2

QB25-0000XX

Date updated: s 33(a)(iii); s 47E(d) 1

- Import reviews for market access requests from trading partners are routinely considered by the department.
- We do not compromise on our enviable biosecurity status or our food standards, ever.
- These reviews involved rigorous science-based risk assessments and evaluations with extensive industry consultation.

s 22(1)(a)(ii)

- All imports from the US s 22(1)(a)(ii) will be subject to robust control measures to meet Australia's strict biosecurity requirements.
 - These measures and biosecurity risks will continue to be monitored.

Farmers have raised concerns about traceability of Cattle from Mexico into the US. How has this been addressed?

- The US introduced more robust movement controls in late 2024 and early 2025, which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
- The department is satisfied that these strengthened controls effectively manage biosecurity risks

Is this review related to US trade issues?

- The US initially requested expanded access to the Australian beef market in 2020 and Australia has been engaging with them on this matter since then to progress the issue.

- Under international rules, Australia responds to market access requests from our trading partners in line with our World Trade Organisation obligations.
- Just as our trading partners respond to Australia's market access requests to them.

Will this increase the biosecurity risks to Australia?

- Australia does not trade-off our strong biosecurity system, science-based risks assessments, import policies, or biosecurity requirements.

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- The department regularly and extensively engaged key industry stakeholders, such as Cattle Australia, the Australian Meat Industry Council, and the Red Meat Advisory Council over many years.
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- The department received five submissions, which were considered thoroughly in finalising the report.

Why has the review taken so long?

- Australia's first priority is to preserve our enviable biosecurity status.
- While we routinely receive requests for market access from our trading partners, each undergoes rigorous, science-based risk assessments and evaluations to ensure our biosecurity risks are managed.

Contact Officer: Rochelle Prattley

Position: Assistant Secretary

Phone: s 47F(1)

Responsible Division: Biosecurity Animal Division (BAD) G2

QB25-0000XX

Date updated: s 33(a)(iii); s 47E(d) 3

- The US has been eligible to export beef to Australia since 2019, however they did not commence trade at that time.
- Instead in 2020, the US sought expanded access the importation of beef sourced from cattle sourced from Canada and Mexico and, and legally imported into and slaughtered in the US.
- Consistent with standard practice, department has engaged with the US and with domestic stakeholders on the review of the expanded access request, which has now been finalised.

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Contact Officer: Rochelle Prattley

Position: Assistant Secretary

Phone: s 47F(1)

Responsible Division: Biosecurity Animal Division (BAD) G2

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Date updated: s 33(a)(iii); s 47E(d) 4

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s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 33(a)(iii), s 47E(d), s 47F(1)



Draft Timeline: key developments for reviews for certain beef imports from the United States s 22(1)(a)(ii)

Key steps:

Generally, for exporting countries to access the Australian market, countries undergo a three-part import review process that identifies food safety and biosecurity risks, and applies conditions that exporting countries must meet.

1. Countries undergo a country Bovine Spongiform Encephalopathy (BSE) food safety risk assessment, which is conducted by Food Safety Australia and New Zealand (FSANZ).
2. The Department of Agriculture, Fisheries and Forestry (department) assesses the animal biosecurity risks associated with beef imports for access to Australia.
3. The department completes a competent authority assessment to determine the country's official animal health, export control, and supervision systems reliably meet Australia's biosecurity and food safety requirements.

Timeline:

Date	Development
14 September 2014	FSANZ BSE status assessment of Mexico completed as Category 1 ¹ .
28 May 2015	FSANZ BSE status assessment of United States (US) completed as Category 1.
10 December 2015	Commence review: Announced review of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu.
14 December 2016	Consultation draft review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand (NZ), US and Vanuatu released for 90 days.
30 August 2017	Finalise review: Final review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu released ² .
20 December 2019	Competent Authority Assessment of US complete.
s 33(a)(iii); s 47E(d) 2020	Request by US for expanded market access to enable imports of beef sourced from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US.

s 22(a)(ii)

¹ Category 1 demonstrates the country has comprehensive and well-established controls in place.

² Japan and NZ have market access. s 22(1)(a)(ii)

Date	Development
September 2022	Review: Publicly announced review of expanded access for fresh (chilled or frozen) beef and beef products from the US (including sourced from cattle from Canada and Mexico). s 22(a)(ii)
20 March 2024	Consultation draft review report of expanded market access for fresh (chilled or frozen) beef and beef products from the US (including sourced from cattle from Canada and Mexico) released for 60-day period. s 22(a)(ii)
24 July 2025	Finalise review: Final review report of expanded market access for fresh (chilled and frozen) beef and beef products from the US (including sourced from cattle imported from Canada or Mexico) released. s 33(a)(iii); s 47E(d)

s 22(a)(ii)

s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 33(a)(iii),s 47E(d),s 47F(1)

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3. The department completes a competent authority assessment to determine the country's official animal health, export control, and supervision systems reliably meet Australia's biosecurity and food safety requirements.

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14 September 2014	FSANZ BSE status assessment of Mexico completed as Category 1 ¹ .
28 May 2015	FSANZ BSE status assessment of United States (US) completed as Category 1.
10 December 2015	Commence review: Announced review of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu.
14 December 2016	Consultation draft review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand (NZ), US and Vanuatu released for 90 days.
30 August 2017	Finalise review: Final review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu released ² .
20 December 2019	Competent Authority Assessment of US complete.
s 33(a)(iii); s 47E(d) 2020	Request by US for expanded market access to enable imports of beef sourced from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US.

s 22(1)(a)(ii)

September 2022	Review: Publicly announced review of expanded access for fresh (chilled or frozen) beef and beef products from the US (including sourced from cattle from Canada and Mexico).
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¹ Category 1 demonstrates the country has comprehensive and well-established controls in place.

² Japan and NZ have market access. s 22(1)(a)(ii)

Date	Development
20 March 2024	Consultation draft review report of expanded market access for fresh (chilled or frozen) beef and beef products from the US (including sourced from cattle from Canada and Mexico) released for 60-day period.
s 22(1)(a)(ii)	
24 July 2025	Finalise review: Final review report of expanded market access for fresh (chilled and frozen) beef and beef products from the US (including sourced from cattle imported from Canada or Mexico) released.

s 22(a)(ii)

s 33(a)(iii), s 47E(d), s 47F(1)

s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 33(a)(iii),s 47E(d),s 47F(1)

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION



Australian Government
Department of Agriculture,
Fisheries and Forestry

DRAFT

Detailed Background

s 33(a)(iii); s 47E(d)

Release of final report: *Fresh (chilled or frozen) beef and beef products derived from bovines born and raised in Canada or Mexico and legally imported and slaughtered in the United States of America (US Beef Review)*

Key points

- The Department of Agriculture, Fisheries and Forestry (department) has published its final review report for **expanded market access** for fresh beef imports from the United States (US).
- While the US has been able to export US origin beef to Australia since 2019, this expanded access will now include products sourced from cattle born in Canada or Mexico, which are legally imported and slaughtered in the US.
- Australia is an international trading nation, and we continue to strongly advocate for an open and rules-based trading system.
 - Australia's own cattle industry benefits significantly from this system.
- Import reviews for market access requests from our trading partners are routinely considered by the department.
- The US Beef Review finalisation is the culmination of a decade of science and risk-based import assessments and evaluations by the department and Food Standards Australia New Zealand.
- This rigorous process ensures we can continue Australia's long history of effective biosecurity measures to protect our industries, people, and the environment.

s 22(1)(a)(ii)

- We do not compromise on our enviable biosecurity status or our food standards, ever.
- All imports from the US and Canada will be subject to robust control measures to meet Australia's strict biosecurity requirements.
 - These measures and biosecurity risks will continue to be monitored.

Department's Role

- The department is responsible for assessing the biosecurity risks associated with the import of a range of goods from overseas.

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION**If asked****What are the next steps?**

- The department is finalising administrative arrangements to update [Australia's Biosecurity Import Conditions](#) (or BICON) database.
- From 28 July 2025, Australian businesses will be able to apply for permit applications to import fresh beef and beef products:
 - sourced from the US and from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US [*this is the expanded access*], and

s 22(1)(a)(ii)

- Beef imports must meet all import conditions and health certification requirements.

Farmers have raised concerns about traceability of cattle from Canada and especially Mexico into the US. How has this been addressed?

- The US introduced more robust movement controls in late 2024 and early 2025, which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
- The department is satisfied that these strengthened controls effectively manage biosecurity risks – especially for animal diseases.

Is this US Beef Review related to US trade issues?

- The US initially requested expanded access to the Australian beef market in 2020, and Australia has been engaging with them on this matter since then to progress.
- Under international rules, Australia responds to market access requests from our trading partners in line with our World Trade Organisation obligations.
- Just as our trading partners respond to Australia's market access requests to them.

Will this increase the biosecurity risks to Australia?

- Australia does not trade-off our strong biosecurity system, science-based risks assessments, import policies, or biosecurity requirements.

Has the Australian industry been consulted?

- The department regularly and extensively engaged key industry stakeholders, such as Cattle Australia, the Australian Meat Industry Council, and the Red Meat Advisory Council over many years.
 - This engagement started in 2017, with an initial review for beef and beef products from Japan, the Netherlands, New Zealand, the US and Vanuatu.
- The draft report for the expanded access US Beef Review was released for a 75-day public consultation period (from 20 March to 3 June 2024).
- The department received five submissions, which were considered thoroughly in finalising the final report.

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION**Why has the review taken so long?**

- Australia's first priority is to preserve our enviable biosecurity status.
- While we routinely receive requests for market access from our trading partners, each undergoes rigorous, science-based risk assessments and evaluations.
- The US has been eligible to export beef to Australia since 2019, however they did not commence trade at that time, and instead in 2020 they sought expanded access for the importation of US beef (sourced from Canadian and Mexican cattle).
- The department has been engaged with the US and with domestic stakeholders on this review for expanded access, which has now been finalised.
 - This reflects standard process.

Does the US provide an equivalent level of individual lifetime animal traceability for animals imported from Mexico to that of the Australian system?

- The US' domestic cattle traceability system was evaluated in 2019 in a Competent Authority assessment that followed from the 2017 Beef Review.
- The US also places identification and traceability obligations on livestock imported from both Canada and Mexico.
- These obligations are set out in the United States Department of Agriculture Animal and Plant Health Inspection Service (USDA-APHIS) importation protocols for cattle sourced from each country.
- The department has assessed these USDA-APHIS arrangements as effective at providing sufficient assurance that the biosecurity risks can be managed.

The US imports cattle from Mexico (as well as Canada). How can the department be sure that these cattle have not originated in countries other than Mexico (such as other Central American countries)?

- The department has systematically evaluated the assurance provided by revised US protocols for the importation of cattle from Canada and Mexico into the US.
- These protocols were recently strengthened in December 2024 and January 2025 to substantially increase traceability requirements and provide additional assurance regarding the management of bovine TB (tuberculosis) and brucellosis (*Brucella melitensis*).
- The department accepts that the US regulatory systems provide, through these updated protocols, sufficient oversight to conclude that the risks posed by the importation of cattle from Canada and Mexico to the US, are adequately managed.

(IF RAISED)

- The US manages the trade in cattle from Mexico to mitigate the biosecurity risks to its industry.
- This has been demonstrated recently through the strong actions the US took in response to an outbreak of New World Screwworm fly in Mexico, which led to a suspension in trade which remains in place.

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION**What assurances does the department have regarding the safety and biosecurity risk management of US beef that is sourced from Canadian and Mexican cattle?**

- Recently revised US import protocols, alongside the US domestic livestock management, transport and processing requirements, have provided the department with the assurance that US beef sourced from Canadian and Mexican cattle will have an equivalent food safety and biosecurity risk to beef that is sourced from US born and bred cattle.
- Our review of food safety and biosecurity risks for fresh beef and beef products obtained from the US and Canada reflects a decade of joint analysis by the department and Food Standards Australia New Zealand (FSANZ), which concludes that these risks can be managed to meet Australia's stringent requirements.

What are the implications of this policy for market access into Australia?

- The US was granted conditions for market access to export beef to Australia in 2019 for products sourced from US-origin cattle.

s 22(1)(a)(ii)

Beef imports could impact negatively on Australian farmers, why allow it?

- Australia's cattle farmers benefit significantly from the rules-based international trading environment.
- In 2024, Australia exported A\$14.1 billion of beef to over 70 countries, with around 70 percent of the beef produced in Australia being exported, including A\$4.4 billion in beef products to the US.

Why is the department approving so many countries in a short space of time?

- We have been assessing both Canada and the US over several years.
- The North American cattle supply chain is complex and involves the movement of thousands of cattle between the US and Mexico, and the US and Canada, each year.
- Because of the complexities this presents, the department undertook a detailed assessment to ensure that biosecurity and food safety requirements could be met.

How will the recent HPAI cases in US cattle impact the department's decision to import beef from the US?

- The department conducted an assessment considering the implications that the HPAI infection of dairy cattle in the US could have on the Australian industry.
- The US applies rigorous protocols to ensure no infected animals enter the export supply chain. This includes meeting Australia's biosecurity and food safety requirements.
- Australia has a strong history of effective biosecurity measures that protect its industries, people, and the environment from diseases and their impacts.

Why is the department approving imports given the trade policy of the current US administration has a focus on tariffs?

- Tariffs are a separate matter managed by the Department of Foreign Affairs and Trade.

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- Australia is a trading nation and is committed to the international rules-based trading system that also underpins and supports our extensive export industries.
- As a signatory to the World Trade Organization (WTO) Agreement on the Application of Sanitary and Phytosanitary Measures (the SPS Agreement), Australia has rights and obligations, including assessing requests from our trading partners for access to the Australian market.
- A decision to allow the importation of goods into Australia is made in view of Australia's responsibility, as a major exporter itself, to apply a fair and transparent approach to approvals under international rules-based order.
- Australia does not trade off on our strong biosecurity system.

Do you anticipate reactions from other trading partners?

- Our trading partners are familiar with the high and consistent standards applied to imported goods, having been through equivalent risk assessments and competent authority evaluations.

Will US and Canadian beef meet Australian Food Safety Standards?

- Food imported into Australia must be safe and compliant with Australia's food standards, including microbiological, contaminant, and residue limits.
 - It is the importer's responsibility to obtain assurance from overseas suppliers that food is compliant.
- To verify compliance with these requirements, the department operates a risk-based Imported Food Inspection Scheme.
- Beef and beef products are risk classified and must be imported under foreign government certification.
- Countries wishing to export beef to Australia must undergo a country BSE food safety risk assessment which is conducted by FSANZ.
- FSANZ has completed assessments of the BSE status of Mexico, the US and Canada, with all being given category 1 status, which demonstrates they all have comprehensive and well-established controls in place.
- The department's food safety assessment has determined that the US and Canadian systems for the production and processing of raw beef and beef products provide an equivalent food safety outcome to that provided by the Australian system.
- In addition to certification, at-border testing will also apply to verify food safety and compliance with Australia's food standards, including testing for *Salmonella spp.* and shiga toxinogenic *Escherichia coli* for certain products and residue testing through an antimicrobial screen.

Will imported beef be labelled to identify country of origin?

- Imported food must comply with the *Country of Origin Food Labelling Information Standard 2016*.
- The department checks compliance with this standard, when imported food is referred for inspection under the Imported Food Inspection Scheme.
- Once food is for sale on the Australian market, country of origin labelling requirements are enforced by the relevant state or territory fair trading regulator.

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION**How much beef will be imported into Australia?**

- The demand for US and Canadian beef in Australia is subject to a range of market factors.
- Australia currently exports more than 70% of its domestic agriculture production and has a healthy domestic fresh beef market, which may impact the demand for imported beef.
- The US is among the largest per capita consumers of beef in the world and is currently the largest national consumer of beef.
- Unlike Australia's beef industry, the majority of US beef production goes towards servicing their own domestic population.

(IF RAISED)

- Commercial considerations such as these are not in scope for scientific assessments conducted in accordance with the WTO SPS Agreement.

Background (for use if required)

- As a signatory to the SPS Agreement, Australia has an obligation to assess requests from our trading partners for access to the Australian market, as well as the right to establish import conditions to facilitate safe trade where Australia's biosecurity requirements can be met. Import conditions will be published allowing stakeholders to apply for an import permit for US beef sourced from immediate slaughter and other-than-immediate slaughter bovines legally imported from Canada, and feeder and breeder bovines legally imported from Mexico. ^{s 22(1)(a)(ii)}
- Australia's import requirements for fresh (chilled and frozen) beef from approved countries were finalised in 2017. This review was titled *Fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, the United States and Vanuatu – final review* (the beef review).
- The US has had import conditions available for fresh (chilled and frozen) beef since 2019, but has elected not to commence trade and instead sought expanded access.
- On 20 March 2024, the department released a draft review report for fresh beef and beef products derived from cattle born and raised in Canada or Mexico and legally imported and slaughtered in the US for public consultation.
- We received five submissions in response to the draft report—three from members of the public and two from industry stakeholders; the Australian Meat Industry Council and Cattle Australia.
 - These raised various views and questions, which the department has considered and addressed, where appropriate, in the final report.
- This review is published as an addendum to the 2017 review of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, the US and Vanuatu – final review. It considers current and available information on bovine diseases relevant to fresh beef and beef products derived from bovines legally imported into the US from Canada or Mexico.
- The US, Canada and Mexico have all been assessed for the risks of bovine spongiform encephalopathy (BSE), or Mad Cow Disease.

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- BSE is a transmissible and fatal neurodegenerative disease that affects cattle. Variant Creutzfeldt - Jakob disease (vCJD), a rare and fatal human neurodegenerative condition, results from exposure to BSE through eating contaminated beef or beef products.

s 33(a)(iii); s 47E(d); s 22(1)(a)(ii)

s 22(1)(a)(ii)

From: Michelle Wellington
Sent: Thursday, 24 July 2025 7:17 AM
To: s 47F(1)
Cc: Justine Saunders; Christie Sawczuk; Brant Smith
Subject: Additional Q&A
Attachments: US Beef Review_additional WOAG Talking Points_24072025.docx

Hi s 47F(1)

Please find attached the additional questions and answers for US Beef Review.

All technical and process questions can be referred back to the department.

Kind regards,

Michelle Wellington PSM

Acting Chief Strategy, Performance and Engagement Officer | First Assistant Secretary | s 47F(1)

Department of Agriculture, Fisheries and Forestry
Strategy, Performance and Engagement Division | Strategy, Enterprise and Engagement Group
Brisbane Regional Office, 42-44 Qantas Drive, Eagle Farm, Queensland, 4000
GPO Box 858, Canberra ACT 2601, Australia

We work flexibly at DAFF. If you have received an email from me outside of normal business hours, I'm sending it at a time that suits me. I'm not expecting you to read or reply until normal business hours.

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Additional Q&A – US Beef Review

(Technical questions about the process and decision should be directed to the department).

Has the Australian industry been consulted?

- The department briefed industry ahead of the final release of the US Beef Review this week, and will continue to work closely with industry and other stakeholders.
- The consultation process for the US Beef Review is not inconsistent with usual process.

Background

Engagement with industry commenced in 2017, with an initial review for beef and beef products from Japan, the Netherlands, New Zealand, the United States and Vanuatu.

The draft report for the US Beef Review was released for a 75-day public consultation period (from 20 March to 3 June 2024). Five submissions were received, which were considered thoroughly in finalising the report.

An industry stakeholder briefing was held on 23 July 2025.

Is the US traceability system equivalent to Australia's?

- While the US and Australia traceability systems are not identical, following rigorous science-based assessments, the department has determined the US system is equivalent to Australia's system (National Livestock Identification System), and effectively manages biosecurity risks to an appropriate level of protection.

Background

Industry had raised traceability as a concern during the consultation phase.

The US and Mexico introduced more robust movement controls in late 2024 and early 2025. These mean that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.

The department has assessed these arrangements as effective at providing sufficient assurance that the biosecurity risks can be managed.

Does Australia require regular audits of US regulatory systems for beef?

- The department concluded that US export regulatory systems provide assurance that Australia's import conditions can be met.

- This followed the department's thorough assessment of the US regulatory systems for beef exports, including in person audits by departmental officials of facilities, including abattoirs and cutting establishments.
- The department would re-evaluate these systems, if there were any significant changes with implications for food safety or biosecurity.

s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

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Australian Government
Department of Agriculture,
Fisheries and Forestry

FINAL

Detailed Background

s 33(a)(iii); s 47E(d)

Release of final report: *Fresh (chilled or frozen) beef and beef products derived from bovines born and raised in Canada or Mexico and legally imported and slaughtered in the United States of America (US Beef Review)*

Key points

- The Department of Agriculture, Fisheries and Forestry (department) has published its final review report for **expanded market access** for fresh beef imports from the United States (US).
- While the US has been able to export US origin beef to Australia since 2019, this expanded access will now include products sourced from cattle born in Canada or Mexico, which are legally imported and slaughtered in the US.
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 - Australia's own cattle industry benefits significantly from this system.
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 - These measures and biosecurity risks will continue to be monitored.

Department's Role

- The department is responsible for assessing the biosecurity risks associated with the import of a range of goods from overseas.

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- The department is finalising administrative arrangements to update [Australia's Biosecurity Import Conditions](#) (or BICON) database.
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- Under international rules, Australia responds to market access requests from our trading partners in line with our World Trade Organisation obligations.
- Just as our trading partners respond to Australia's market access requests to them.

Will this increase the biosecurity risks to Australia?

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- The department regularly and extensively engaged key industry stakeholders, such as Cattle Australia, the Australian Meat Industry Council, and the Red Meat Advisory Council over many years.
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- Australia's first priority is to preserve our enviable biosecurity status.
- While we routinely receive requests for market access from our trading partners, each undergoes rigorous, science-based risk assessments and evaluations.
- The US has been eligible to export beef to Australia since 2019, however they did not commence trade at that time, and instead in 2020 they sought expanded access for the importation of US beef (sourced from Canadian and Mexican cattle).
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(IF RAISED)

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- Australia does not trade off on our strong biosecurity system.

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- As a signatory to the SPS Agreement, Australia has an obligation to assess requests from our trading partners for access to the Australian market, as well as the right to establish import conditions to facilitate safe trade where Australia's biosecurity requirements can be met. Import conditions will be published allowing stakeholders to apply for an import permit for US beef sourced from immediate slaughter and other-than-immediate slaughter bovines legally imported from Canada, and feeder and breeder bovines legally imported from Mexico. ^{s 22(1)(a)(ii)}
- Australia's import requirements for fresh (chilled and frozen) beef from approved countries were finalised in 2017. This review was titled *Fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, the United States and Vanuatu – final review* (the beef review).
- The US has had import conditions available for fresh (chilled and frozen) beef since 2019, but has elected not to commence trade and instead sought expanded access.
- On 20 March 2024, the department released a draft review report for fresh beef and beef products derived from cattle born and raised in Canada or Mexico and legally imported and slaughtered in the US for public consultation.
- We received five submissions in response to the draft report—three from members of the public and two from industry stakeholders; the Australian Meat Industry Council and Cattle Australia.
 - These raised various views and questions, which the department has considered and addressed, where appropriate, in the final report.
- This review is published as an addendum to the 2017 review of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, the US and Vanuatu – final review. It considers current and available information on bovine diseases relevant to fresh beef and beef products derived from bovines legally imported into the US from Canada or Mexico.
- The US, Canada and Mexico have all been assessed for the risks of bovine spongiform encephalopathy (BSE), or Mad Cow Disease.

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION

TALKING POINTS ARE SUBJECT TO CHANGE AND ARE NOT FOR EXTERNAL DISTRIBUTION

- BSE is a transmissible and fatal neurodegenerative disease that affects cattle. Variant Creutzfeldt - Jakob disease (vCJD), a rare and fatal human neurodegenerative condition, results from exposure to BSE through eating contaminated beef or beef products.

s 33(a)(iii); s 47E(d); s 22(1)(a)(ii)

s 33(a)(iii); s 47E(d)

US Beef Import Review

Key facts

- The Department of Agriculture, Fisheries and Forestry (department) has finalised its review for expanded market access for certain beef imports from the United States (US).
- The US Beef Review is the culmination of a decade of science and risk-based import assessments and evaluations by the department and Food Standards Australia New Zealand.
- As an export-focused nation, Australia has always been a strong advocate for open and rules-based trade.
- The department routinely assesses market access requests from trading partners.
- Australia does not compromise its enviable biosecurity status or our food safety standards, which protect our industries, people, and the environment.

TALKING POINTS

- On 24 July 2025, the department published its final review report for expanded market access for fresh beef imports from the US.
- While the US has been able to export US origin beef to Australia since 2019, this expanded access will now include products sourced from cattle born in Canada or Mexico, which are legally imported and slaughtered in the US.

s 22(1)(a)(ii)

- Australia is a two-way trading nation, and we continue to strongly advocate for an open and rules-based trading system.
 - Australia's own cattle industry benefits significantly from this system.

Contact Officer: Rochelle Prattley

Position: Assistant Secretary

Phone: s 47F(1)

Responsible Division: Biosecurity Animal Division (BAD) G2

QB25-0000XX

Date updated: s 33(a)(iii); s 47E(d) 1

- Import reviews for market access requests from trading partners are routinely considered by the department.
- We do not compromise on our enviable biosecurity status or our food standards, ever.
- These reviews involved rigorous science-based risk assessments and evaluations with extensive industry consultation.

s 22(1)(a)(ii)

- All imports from the US s 22(1)(a)(ii) will be subject to robust control measures to meet Australia's strict biosecurity requirements.
 - These measures and biosecurity risks will continue to be monitored.

Farmers have raised concerns about traceability of Cattle from Mexico into the US. How has this been addressed?

- The US introduced more robust movement controls in late 2024 and early 2025, which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
- The department is satisfied that these strengthened controls effectively manage biosecurity risks

Is this review related to US trade issues?

- The US initially requested expanded access to the Australian beef market in 2020 and Australia has been engaging with them on this matter since then to progress the issue.

- Under international rules, Australia responds to market access requests from our trading partners in line with our World Trade Organisation obligations.
- Just as our trading partners respond to Australia's market access requests to them.

Will this increase the biosecurity risks to Australia?

- Australia does not trade-off our strong biosecurity system, science-based risks assessments, import policies, or biosecurity requirements.

Has the Australian industry been consulted?

- The department regularly and extensively engaged key industry stakeholders, such as Cattle Australia, the Australian Meat Industry Council, and the Red Meat Advisory Council over many years.
 - This engagement started in 2017, with an initial review for beef and beef products from Japan, the Netherlands, New Zealand, the United States and Vanuatu.
- The draft report for the US Beef Review was released for a 75-day public consultation period (from 20 March to 3 June 2024).
- The department received five submissions, which were considered thoroughly in finalising the report.

Why has the review taken so long?

- Australia's first priority is to preserve our enviable biosecurity status.
- While we routinely receive requests for market access from our trading partners, each undergoes rigorous, science-based risk assessments and evaluations to ensure our biosecurity risks are managed.

Contact Officer: Rochelle Prattley

Position: Assistant Secretary

Phone: s 47F(1)

Responsible Division: Biosecurity Animal Division (BAD) G2

QB25-0000XX

Date updated: s 33(a)(iii); s 47E(d) 3

- The US has been eligible to export beef to Australia since 2019, however they did not commence trade at that time.
- Instead in 2020, the US sought expanded access the importation of beef sourced from cattle sourced from Canada and Mexico and, and legally imported into and slaughtered in the US.
- Consistent with standard practice, department has engaged with the US and with domestic stakeholders on the review of the expanded access request, which has now been finalised.

DRAFT

Contact Officer: Rochelle Prattley

Position: Assistant Secretary

Phone: s 47F(1)

Responsible Division: Biosecurity Animal Division (BAD) G2

QB25-0000XX

Date updated: s 33(a)(iii); s 47E(d) 4

FINAL Timeline: Reviews for beef imports from the United States s 22(1)(a)(ii)

Timeline:

Date	Development
14 September 2014	FSANZ Bovine Spongiform Encephalopathy (BSE) status assessment of Mexico completed as Category 1 ¹ .
28 May 2015	FSANZ BSE status assessment of United States (US) completed as Category 1.
10 December 2015	Commence review: Announced review of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu.
14 December 2016	Consultation draft review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand (NZ), US and Vanuatu released for 90 days.
30 August 2017	Finalise review: Final review report of fresh (chilled or frozen) beef and beef products from Japan, the Netherlands, New Zealand, US and Vanuatu released ² .
20 December 2019	Competent Authority Assessment of US complete and access for US fresh (chilled and frozen) beef granted.
s 33(a)(iii); s 47E(d) 2020	Request by US for expanded market access to enable imports of beef sourced from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US.

s 22(1)(a)(ii)

September 2022	Review: Publicly announced review of expanded access for fresh (chilled or frozen) beef and beef products from the US (including sourced from cattle from Canada and Mexico).
----------------	---

s 22(1)(a)(ii)

20 March 2024	Consultation draft review report of expanded market access for fresh (chilled or frozen) beef and beef products from the US (including sourced from cattle from Canada and Mexico) released for 60-day period.
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s 22(1)(a)(ii)

¹ Category 1 demonstrates the country has comprehensive and well-established controls in place.

² Japan and NZ have market access. s 22(1)(a)(ii)

Date	Development
July 2025	Finalise review: Final review report of expanded market access for fresh (chilled and frozen) beef and beef products from the US (including sourced from cattle imported from Canada or Mexico) released.
24 July 2025	Competent Authority Assessment complete and expanded access for the US beef (fresh or chilled), including cattle born in Canada and Mexico s 22(1)(a)(ii)

Key steps:

Generally, for exporting countries to access the Australian market, countries undergo a three-part import review process that identifies food safety and biosecurity risks, and applies conditions that exporting countries must meet.

1. Countries undergo a country BSE food safety risk assessment, which is conducted by Food Safety Australia and New Zealand (FSANZ).
2. The Department of Agriculture, Fisheries and Forestry (department) assesses the animal biosecurity risks associated with beef imports for access to Australia.
3. The department completes a competent authority assessment to determine the country's official animal health, export control, and supervision systems reliably meet Australia's biosecurity and food safety requirements.

CONFIDENTIAL**Whole-of-Government Talking Points (as at s 33(a)(iii); s 47E(d))****KEY MESSAGES:**

1. The Albanese Labor Government will never compromise on biosecurity.
2. The US Beef Imports Review has undergone a rigorous science and risk-based assessment over the past decade.
3. The US has had beef access into Australia since 2019. Today's announcement will allow for expanded access to include beef sourced from cattle born in Canada or Mexico which is legally imported and slaughtered in the US.
4. In late 2024 and early 2025, the US introduced more robust movement controls which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
5. The Department of Agriculture, Fisheries and Forestry is satisfied the strengthened control measures put in place by the US effectively manage biosecurity risks.
6. Australia stands for open and fair trade – our cattle industry has significantly benefited from this:
 - Aussie beef has had back-to-back record-breaking export years, last year worth \$14 billion. Supported by reinstated and improved market access, exports have increased 55% since we came to government, including to our largest market in the US and second largest in China.

TALKING POINTS:

- The Department of Agriculture, Fisheries and Forestry (department) has published its final review for expanded market access for fresh beef imports from the United States (US).
- This review is the culmination of a decade of science and risk-based import assessment and evaluation by the department and Food Standards Australia New Zealand to ensure Australia's robust biosecurity measures are upheld.
- The review into US Beef Imports began in December 2015 under the Coalition Government, alongside a review into beef imports from Japan, the Netherlands, New Zealand and Vanuatu.
- This involved extensive assessment, consultation and evaluation, and in 2019, the US was granted beef access.
- While the US has been eligible to export beef to Australia since 2019, they have not done so. In 2020, they instead applied for expanded access to include beef sourced from cattle born in Canada or Mexico which is legally imported to and slaughtered in the US.

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- In late 2024 and early 2025, the US introduced more robust movement controls which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
- These strengthened controls have been rigorously assessed, and Australia is satisfied that they effectively manage biosecurity risks.
- Australia has a long history of effective biosecurity measures to protect our industries, people, and the environment. We do not compromise on our biosecurity status or our food standards.
- Australia is a two-way trading nation, and we continue to strongly advocate for an open and rules-based trading system.
 - Australia's own cattle industry benefits significantly from this system.
- Import reviews for market access requests from our trading partners are routinely considered by the department – we respond to requests in line with our World Trade Organisation obligations, just as our trading partners do for us.
- All imports from the US s 22(1)(a)(ii) will be subject to robust control measures to meet Australia's strict biosecurity requirements.
 - These measures and biosecurity risks will continue to be monitored.
- Questions on the review should be referred to the department.

IF RAISED:

The beef industry has raised concerns about traceability of Cattle from Mexico into the US. How has this been addressed?

- The US introduced more robust movement controls in late 2024 and early 2025, which means that all cattle, from Canada and Mexico, can be identified and traced to the farm and through the supply chain.
- Australia is satisfied that these strengthened controls effectively manage biosecurity risks.

Is this review related to US trade issues?

- The US was granted beef access in 2019, and requested expanded access in 2020, well before the current US administration.
- Australia has been engaging with them on this matter since then, including under the former Coalition Government, to progress the issue.
- Under international rules, Australia responds to market access requests from our trading partners in line with our World Trade Organisation obligations.
- Just as our trading partners respond to Australia's market access requests.

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Will this increase the biosecurity risks to Australia?

- Australia does not trade-off our strong biosecurity system, science-based risks assessments, import policies, or biosecurity requirements.

Has the Australian industry been consulted?

- Officials regularly and extensively engaged key industry stakeholders, such as Cattle Australia, the Australian Meat Industry Council, and the Red Meat Advisory Council over many years.
- This engagement started in 2017, with an initial review for beef and beef products from Japan, the Netherlands, New Zealand, the United States and Vanuatu.
- The draft report for the US Beef Review was released for a 75-day public consultation period (from 20 March to 3 June 2024). Five submissions were received, which were considered thoroughly in finalising the report.

Why has the review taken so long?

- We won't apologise for taking the time to preserve our biosecurity status – this is Australia's first priority.
- While we routinely receive requests for market access from our trading partners, each undergoes rigorous, science-based risk assessments and evaluations to ensure our biosecurity risks are managed.
- The US has been eligible to export beef to Australia since 2019, however have chosen not to export.
- Instead in 2020, the US sought expanded access for the importation of beef from cattle sourced from Canada and Mexico and legally imported into and slaughtered in the US.
- Consistent with standard practice, Australia has engaged with the US and with domestic stakeholders on the review of the expanded access request, which has now been finalised.

s 33(a)(iii)

BACKGROUND:

US Beef Review: This review covered fresh (chilled and frozen) beef and beef products from bovines (cattle) born and raised in Canada or Mexico, and legally imported and slaughtered in the US. The review found that the US beef industry is well regulated and able to meet Australia's strict biosecurity import requirements

CONFIDENTIAL

This review builds on ongoing reviews for US beef since 2015 and Canadian beef since 2020, and expands market access initially provided for US beef imports in 2019.

s 22(1)(a)(ii)

Next steps: The department is finalising administrative arrangements to update [Australia's Biosecurity Import Conditions](#) (or BICON) database. From 28 July 2025, Australian businesses will be able to apply for permit applications to import fresh beef and beef products:

- sourced from cattle born and raised in Canada or Mexico, and legally imported and slaughtered in the US [*this is expanded access*], and

s 22(1)(a)(ii)

Beef imports must meet all import conditions and health certification requirements.



Australian Government
Department of Agriculture,
Fisheries and Forestry

s 22(1)(a)(ii)

s 33(a)(iii); s 47E(d)

s 22(1)(a)(ii)

s 22(1)(a)(ii)



Australian Government

Department of Agriculture,
Fisheries and Forestry

Talking points for Ministers Collins and Farrell call with red meat industry

4.00-4.30 pm Thursday 20 March 2025

s 22(1)(a)(ii)



Australian Government

Department of Agriculture,
Fisheries and Forestry

s 22(1)(a)(ii)



Australian Government
Department of Agriculture,
Fisheries and Forestry

s 22(1)(a)(ii)

- The department is also working closely with US government officials to resolve market access requests, including for US fresh beef s 22(1)(a)(ii)
 - s 33(a)(iii),s 47E(d) and
I recognise the engagement of the key industry stakeholders through the process, including in providing submissions to the draft risk assessment released in early 2024.
 - The department will be meeting again this month with key stakeholders including Cattle Australia, the Red Meat Advisory Council, Meat & Livestock Australia and the Australian Meat Industry Council to provide a further update on the finalisation process.
 - I can assure you that the department does not permit imports where Australia's biosecurity requirements are not met.

s 22(1)(a)(ii)



Australian Government
Department of Agriculture,
Fisheries and Forestry

s 22(1)(a)(ii)

Further market access talking points (if required):

Expanded Beef Market Access

- Since 2019, the United States has had access for fresh beef and beef products from cattle born, raised and slaughtered in the US.
- However, the US elected to not commence trade under these conditions and has continued to seek expanded access for products from cattle originating from Canada or Mexico.

s 33(a)(iii); s 47E(d)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

**Australian Government****Department of Agriculture,
Fisheries and Forestry**

s 47E(d)

EVENT SUMMARY
Minister Collins**Parliamentary Friends of Australian Red Meat**s 22(1)(a)(ii) **February 2025,** s 22(1)(a)(ii)**Event and purpose** Parliamentary Friends of Australian Red Meat**s 22(1)(a)(ii)**

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

North American Beef Access: Expanded access for US beef imports
s 22(1)(a)(ii) are being finalised as bilateral priorities
s 33(a)(iii) While domestic
industry recognises the importance of the US export market, they remain
concerned about biosecurity risks of cattle imported from Mexico.

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

Access for North American beef

- The US and s 22(1)(a)(ii) are important trading partners and, as an active member of the global agricultural trading environment, Australia is obliged to consider import requests.
- Consistent with our international obligations, Australia conducts its own risk analyses and establishes import conditions that take account of international standards, contemporary scientific research and our appropriate level of protection.
- My department is working through the technical assessments for expanded beef access from the US and s 22(1)(a)(ii) with their international counterparts.
- Until these processes are completed, and with the necessary assurances that Australia's biosecurity requirements can be met, trade will not be able to commence.
- There has been regular engagement with stakeholders such as Cattle Australia, the Red Meat Advisory Council, Australian Meat Industry Council and Meat & Livestock Australia and my department will continue to engage key stakeholders as the processes progress.

If required

- The US has existing access for beef from cattle born, raised and slaughtered in the US.
- However, they have not commenced trade under these conditions and continue to raise expanded access as a high priority with the government.

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

From: Smith, Brant <Brant.Smith@aff.gov.au>

Sent: Thursday, 24 July 2025 10:43 AM

To: s 47F(1) <s 47F(1)@aff.gov.au>; Sawczuk, Christie <Christie.Sawczuk@aff.gov.au>; Wellington, Michelle <Michelle.Wellington@aff.gov.au>; Saunders, Justine <Justine.Saunders@aff.gov.au>

Cc: s 22(1)(a)(ii) <s 22(1)(a)(ii)@aff.gov.au>; Black, Tom <Tom.Black@aff.gov.au>; Prattley, Rochelle <Rochelle.Prattley@aff.gov.au>

Subject: UPDATED - Imported Beef - Food Safety points [SEC=OFFICIAL]

OFFICIAL

s 47F(1) s 47E(d)

- All food imported into Australia must be safe and compliant with our food standards including for (microbiological, contaminant and residue limits) (OR if that's too much of a mouthful suggest – including for pathogens and residues (the latter might be simpler).
- In addition to certification, at border food safety testing of imported fresh beef for salmonella and E.Coli and other pathogens will occur.
- There are no requirements for testing imported beef from the US for biosecurity risks purposes, as the department's import conditions manage these risks to an acceptable level.

s 47E(d)

- Testing for food safety purposes is staggered and starts at 100% but will reduce once a demonstrated history of compliance is established. This is standard practice across imported food into Australia.

Brant Smith

First Assistant Secretary | Biosecurity Animal Division | DAFF

s 47F(1)

OFFICIAL

From: Mackett, Joffrid <Joffrid.Mackett@aff.gov.au>
Sent: Thursday, 24 July 2025 10:17 AM
To: Black, Tom <Tom.Black@aff.gov.au>; Smith, Brant <Brant.Smith@aff.gov.au>; Prattley, Rochelle <Rochelle.Prattley@aff.gov.au>; s 22(1)(a)(ii) @aff.gov.au
Cc: Garner, David <David.Garner@aff.gov.au>; s 22(1)(a)(ii) @aff.gov.au; Somerville, Anna <Anna.Somerville@aff.gov.au>; Mulhearn, Christine <Christine.Mulhearn@aff.gov.au>; Campbell, Al <Al.Campbell@aff.gov.au>; s 22(1)(a)(ii) @aff.gov.au
Subject: RE: Imported Beef - Food Safety points [SEC=OFFICIAL]

OFFICIAL

Updated to reflect referral rates for risk food accompanied by a government certificate.

Joff

OFFICIAL

From: Black, Tom <Tom.Black@aff.gov.au>
Sent: Thursday, 24 July 2025 9:43 AM
To: Smith, Brant <Brant.Smith@aff.gov.au>; Prattley, Rochelle <Rochelle.Prattley@aff.gov.au>; s 22(1)(a)(ii) @aff.gov.au
Cc: Garner, David <David.Garner@aff.gov.au>; Mackett, Joffrid <Joffrid.Mackett@aff.gov.au>; s 22(1)(a)(ii) Somerville, Anna <Anna.Somerville@aff.gov.au>; Mulhearn, Christine <Christine.Mulhearn@aff.gov.au>; Campbell, Al <Al.Campbell@aff.gov.au>
Subject: Imported Beef - Food Safety points [SEC=OFFICIAL]

OFFICIAL

Hi All

Points re food safety are attached

Thanks
Tom

Tom Black

First Assistant Secretary | 02 6271 6682 | **s 47F(1)**

Department of Agriculture, Fisheries and Forestry
Exports and Veterinary Services Division
Agriculture House, 70 Northbourne Ave, Canberra ACT 2601 Australia
GPO Box 858 Canberra ACT 2601 Australia

agriculture.gov.au



We acknowledge the continuous connection of First Nations Traditional Owners and Custodians to the lands, seas and waters of Australia. We recognise their care for and cultivation of Country. We pay respect to Elders past and present, and recognise their knowledge and contribution to the productivity, innovation and sustainability of Australia's agriculture, fisheries and forestry industries.

OFFICIAL

US and s 22(1)(a)(ii) Beef Imports – Food Safety Assessment

Food Safety Risk

- Food Standards Australia New Zealand (FSANZ) has provided risk advice to the department that raw beef and beef products (imported from all sources) pose a medium to high risk to public health for the pathogens *Salmonella spp* and Shiga toxin-producing *Escherichia coli*.
 - Consistent with this advice, under Australian imported food legislation beef and beef products are risk classified and must be imported under foreign government certification.
 - This certification provides assurance the beef and beef products are safe and provide an equivalent food safety outcome to that provided by the Australian system.

Departmental Assessment of the US and s 22(1)(a)(ii) Food Safety Systems

- The department conducted a food safety assessment and determined that the US and s 22(1)(a)(ii) systems for the production and processing of raw beef and beef products provide a comparable food safety outcome to that provided by the Australian system.
- This included an assessment of the US and s 22(1)(a)(ii):
 - food safety laws and administrative systems that govern the safety of the food
 - national competent authorities and their responsibilities
 - government food safety controls and export conditions that manage the foodborne hazards associated with the food
 - verification and enforcement of compliance with national standards, government controls and export conditions
 - laboratory testing competency.
 - an in-country assessment of the competent authority and representative abattoirs.
- Under this arrangement we rely on, and have confidence in, the competent authority only issuing government export certificates for beef and beef products that comply with the agreed certification.
- *Only if raised:* Our process aligns with Codex Alimentarius guidelines for assessing equivalence and negotiating certification.

Imported Food Inspection Scheme – Border testing

- Food imported into Australia must be safe and compliant with Australia's food standards, including microbiological, contaminant, and residue limits.
 - To verify compliance with these requirements, the department operates a risk-based Imported Food Inspection Scheme.

US and s 22(1)(a)(ii) Beef Imports – Food Safety Assessment

- In addition to certification, at-border testing of imported fresh beef and beef products will occur for *Salmonella spp.* and shiga toxigenic *Escherichia coli* and residue testing through an antimicrobial screen
 - As fresh beef and beef products are a risk food imported under government certification consignments are referred for testing at a rate of 5%.
- Should any product fail inspection, it cannot be released. The importer will need to either:
 - relabel the imports if labelling issues were found
 - destroy or re-export the food under the supervision of an authorised officer.
- For product that has failed inspection, future consignments (from the overseas producer) will be targeted for inspection at the rate of 100% until a compliance history is established.

Only if Raised – Audits of the US or s 22(1)(a)(ii) Food Safety Systems

- If we have concerns about the on-going competency of the competent authority, we may undertake a further assessment to obtain assurance that their system continues to provide a comparable food safety outcome to that provided by the Australian system.
 - This may include an in-country inspection of abattoirs exporting product to Australia.
 - To date this has not been required for any commodity requiring mandatory foreign government food safety certification including Japan.
- Where foreign government certification is required, the department may periodically reassess, review or audit an exporting country's food safety regulatory systems and oversight for the purpose of maintaining knowledge of, and confidence in, these systems as they relate to products within scope of the certification arrangement.

s 22(1)(a)(ii)

From: Osborne, Luke
Sent: Thursday, 6 March 2025 11:43 AM
To: s 47F(1)
Cc: s 22(1)(a)(ii) ; Saunders, Justine; s 22(1)(a)(ii) Smith, Brant; Prattley, Rochelle; s 22(1)(a)(ii) s 22(1)(a)(ii) Grainger, Jo; Garner, David; Finnin, Peter; DLO Collins
Subject: Nth American Beef/Industry Engagement and Consultation Activity/Thanks
Attachments: Stakeholder engagement plan - North America Beef Access.docx; Cattle Industry Note - January 2025 .docx

Hi ^{s 47F(1)}

Further to the recent discussion, please find attached details of the stakeholder engagement and associated issues around North American beef access, s 33(a)(iii); s 47E(d)

This includes an overview of the activity extending back to 2022 noting the most recent industry meeting on 11 February did have Cattle Australia represented.

However, Dr Parker wasn't available and there was a separate individual discussion with him the following week on the issues canvassed.

These group meetings are supplemented by an information note with the most recent also attached for reference which was circulated prior to the February meeting.

There are a series of these aligned to the group meetings which document the progression over the last couple of years and the specifics on what the sector has been engaged on (appreciating interests do go beyond beef imports).

The next group engagement will be scheduled for mid-March as the activity continues to progress as discussed and there have been numerous engagements individually with these key stakeholder groups over the time also as highlighted above.

Please let me know if any further clarification is required.

Thanks
Luke

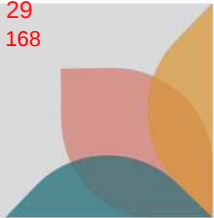
Luke Osborne
Assistant Secretary
Animal Strategy & Coordination
P: 02 6272 3952 | **M:** s 47F(1)

Department of Agriculture, Fisheries and Forestry
Biosecurity Animal Division | Animal Strategy & Coordination Branch
CQ2, 70 Northbourne Avenue Canberra ACT 2601
GPO Box 858 Canberra ACT 2601





We acknowledge the continuous connection of First Custodians to the lands, seas and waters of Australia. We pay respect to Elders past and present for their knowledge and contribution to the productivity, innovation and growth of the nation.



Stakeholder engagement plan – North American beef access

Version: 1

Contacts

Dr Rochelle Prattley – A/g AS, Animal Biosecurity
 Luke Osborne – AS Animal Strategy and Coordination
 s 22(1)(a)(ii) – Principle Regulatory Scientist

Project Summary

Finalisation of expanded access for US beef s 22(1)(a)(ii) are agreed agency priorities in recognition of the significant bilateral relationships. These activities have been in train for some years.

The department has had regular engagement with key industry stakeholders, such as Meat and Livestock Australia (MLA), Cattle Australia, Australian Meat Industry Council (AMIC) and the Red Meat Advisory Council.

In summary, industry recognises the importance of the bilateral relationships and the value of the US as an export market. However, concerns remain on the biosecurity risk of cattle from Mexico. The department has addressed these issues at every opportunity including that trade will not occur until it is demonstrated that Australia's biosecurity requirements can be met.

Despite regular engagement and positive feedback from key industry members (MLA and AMIC) on the drivers for finalising the North American beef assessments, it is possible some stakeholders will be critical of any import access. Biosecurity and food safety are often cited as concerns. However, competition is often also of concern and Cattle Australia has highlighted changes in market conditions since trade occurred in the early 2000s.

s 33(a)(iii); s 47E(d)

Timeline

- September 2022 – first meeting of the Cattle Industry Group (CIG) – a body of key industry members including Cattle Australia, Australian Meat Industry Council, Meat and Livestock Australia, and Red Meat Advisory Council. More recent meetings have included Dairy Australia and Australian Dairy Farmers. 7 meetings in total in 2023 and 2024.

s 33(a)(iii); s 47E(d)

s 22(1)(a)(ii)

- March 2024 – Release of consultation draft which considered the biosecurity risk from bovines born and raised in Canada or Mexico and legally imported and slaughtered in the US.

s 22(1)(a)(ii)

s 33(a)(iii); s 47E(d)

- 7 February 2025 – industry note circulated to key stakeholders which supplements all other CIG meetings. Dairy Australia, AMIC and MLA have commented on the value of these engagements and updates.
- 11 February 2025 – latest meeting of the CIG where a commitment to monthly meetings was made through to finalisation of the processes for US and s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 33(a)(iii); s 47E(d)

s22(1)(a)(ii)

s 33(a)(iii); s 47E(d)

s22(1)(a)(ii)

key issues

- The department is actively progressing beef market access requests as each country's highest priority; expanded access for the United States ^{s 22(1)(a)(ii)}
s 22(1)(a)(ii)
- Key domestic stakeholders recognise the importance of the US relationship and as an export market. However, there remains some concerns, particularly around traceability s 33(a)(iii)

s 33(a)(iii)

- Active stakeholder management continues to be conducted. s 33(a)(iii),s 47E(d)

s 33(a)(iii),s 47E(d)

scope and constraints

- As an active member of the global agricultural trading environment, Australia is obliged to consider import requests from trading partners. Risk assessments and import conditions are required to ensure legislated ALOP can be met.
- Food Standards Australia and New Zealand (FSANZ) also assesses imported food to ensure it will comply with BSE requirements and the Australia New Zealand Food Standards Code.
- The US has existing conditions available for access for beef sourced from cattle born, raised and slaughtered in the US and has elected not to utilise these conditions since 2019.

s 33(a)(iii)

s 22(1)(a)(ii)

Ways of engaging

s 47E(d)

s 33(a)(iii),s 47E(d)

Domestic industry stakeholders

Proactive engagement with domestic industry stakeholders will continue to identify and address industry concerns, providing appropriate visibility of the arrangements in place to demonstrate that the US can effectively manage the supply chain for legally imported cattle from Canada and Mexico and demonstrating that all Australia's biosecurity requirements are met. This provides a forum for stakeholders to raise any concerns noting that some stakeholders may believe concerns have not been addressed or raise issues unrelated to regulatory obligations for biosecurity such as market forces.



Industry note: animal biosecurity interests for beef and dairy

- This document summarises Biosecurity Animal Division's current biosecurity risk reviews and related activity of interest to Australia's cattle industries and related sectors.

United States of America (US)

- The draft report found that the current USDA protocols for the import of bovines from Canada and Mexico apply rigorous control measures which will address Australia's biosecurity concerns to achieve and recommended that the import of beef from the United States derived from bovines legally imported from Canada or Mexico be allowed.
- The department has been corresponding with USTR, USDA, APHIS and FSIS to discuss health certification. The US has recently indicated that they are now able to provide the certification that Australia requires that bovines must be born and raised in the US, Canada and Mexico and slaughtered in the US.
- This week the US updated its protocols for [Protocol for the Import of Steers and Spayed Heifers Cattle and Bison \(Feeders\) from Mexico to the United States](#) to specifically include requirements that *"The animals to be exported were born and raised in Mexico or the United States of America and originated from regions in Mexico authorized by the USDA - APHIS for the export of live cattle to the United States."*
- Following these updates the department is currently preparing a response to the US on the health certification and is developing processes to ensure that the department can respond to any changes to disease status or import processes between the US, Canada, and Mexico.
- The submissions received from Cattle Australia and the Australian Meat Industry Council have been considered. A consolidated list of stakeholder comments and department responses is published when the final report is released.

s22(1)(a)(ii)

s22(1)(a)(ii)

s22(1)(a)(ii)

INDUSTRY IN-CONFIDENTIAL



On the Radar

Week of s 33(a)(iii); s 47E(d)

Minister Collins and Assistant Minister Chisholm

s 22(1)(a)(ii)

Announceables
and reports

s 22(1)(a)(ii)

Update on beef access for America — The department is simultaneously progressing the final assessment of the US application for beef market access. s 33(a)(iii); s 47E(d)

Key domestic stakeholders have been engaged throughout this process. (Narelle Clegg, s 47F(1))

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)



On the Radar

Week of s 33(a)(iii); s 47E(d)

Minister Collins and Assistant Minister Chisholm

s 22(1)(a)(ii)

s 22(1)(a)(ii)

For information

s 22(1)(a)(ii)

North American Beef — A meeting will be scheduled for the week commencing **17 February 2025** with Cattle Australia to discuss exports of beef into Australia from Canada and the USA, in particular concerns about traceability in respect to imported Mexican cattle into the USA. This follows a successful meeting on **11 February 2025** with Australian Meat Industry Council and Meat & Livestock Australia representatives. s 33(a)(iii),s 47E(d)

s 33(a)(iii),s 47E(d)
s 47F(1)

(Narelle Clegg,

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)



On the Radar

Week of s 33(a)(iii); s 47E(d)

Minister Collins and Assistant Minister Chisholm

s 22(1)(a)(ii)

For information

s 22(1)(a)(ii)

s 22(1)(a)(ii)

US Beef market access update — In the week of **24 March 2025**, the department will meet with key industry stakeholders on the process to finalise expanded access for US beef. s 33(a)(iii); s 47E(d)

s 33(a)(iii), s 47E(d)

(Brant Smith, s 47F(1))

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

From: Jo Grainger
Sent: Monday, 3 March 2025 9:25 AM
To: s 47F(1)
Cc: Tina Hutchison; David Garner; s 22(1)(a)(ii) ; Peter Finnin; Justine Saunders; Brant Smith; s 22(1)(a)(ii) ; s 22(1)(a)(ii) ; s 22(1)(a)(ii)
Subject: Update on US Beef and s 22(1)(a)(ii) SEC=PROTECTED]
Importance: High

PROTECTED

Hi s 47F(1)

As requested here is an update on US Beef and s 22(1)(a)(ii)

US Beef Access

s 33(a)(ii); s 47E(d)

s 22(1)(a)(ii)

Happy to discuss

Jo

s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 33(a)(iii)

Market Access Request - Beef Originating from US, Canada or Mexico

- DAFF requires assurance from the US that beef to be exported to Australia would be derived only from cattle that were born and raised in the US, Canada or Mexico, and slaughtered in the US to finalise this market access request.
 - The US were provided conditions in 2017 for access for beef from cattle originating from the US-only.
 - The US require this expansion to include Canada and Mexico to be able to commence trade as attesting that cattle are from the US-only is inoperable for them.
- The US Government has now provided further information to the department towards giving this assurance, including updated attestations for cattle crossing from Mexico into the US.

s 33(a)(iii); s 47E(d)

- This updated information will now be considered by DAFF technical officials as to whether the final report and health certificate can be finalised to enable trade to commence.

s 33(a)(iii), s 47E(d)

s 22(1)(a)(ii)

OFFICIAL: SENSITIVE

Contact Officer: David Garner

Date: 29 Jan 2025

Phone: s 47F(1)

Responsible Division: Trade and International Division

s 22(1)(a)(ii)

OFFICIAL: SENSITIVE

Contact Officer: David Garner

Date: 29 Jan 2025

Phone: s 47F(1)

Responsible Division: Trade and International Division

s 22(1)(a)(ii)

OFFICIAL: SENSITIVE

Contact Officer: David Garner

Date: 29 Jan 2025

Phone: s 47F(1)

Responsible Division: Trade and International Division

s 22(1)(a)(ii)

OFFICIAL: SENSITIVE

Contact Officer: David Garner**Date:** 29 Jan 2025**Phone:** s 47F(1)**Responsible Division:** Trade and International Division

s 22(1)(a)(ii)

OFFICIAL: SENSITIVE

Contact Officer: David Garner

Date: 29 Jan 2025

Phone: s 47F(1)

Responsible Division: Trade and International Division

s 22(1)(a)(ii)

From: Smith, Brant
Sent: Thursday, 24 July 2025 12:15 PM
To: s 47F(1) Prattley, Rochelle; Saunders, Justine; Wellington, Michelle
Cc: s 22(1)(a)(ii) Osborne, Luke; Clegg, Narelle
Subject: FW: Cattle Industry Note - North American Beef [SEC=OFFICIAL]
Attachments: North American Beef Industry note_24 July 2025.docx

OFFICIAL

FYI and NFA.

Michelle, just to include in our suite of comms products and records of engagement.

Thanks Rochelle and team.

B.

Brant Smith

First Assistant Secretary | Biosecurity Animal Division | DAFF

s 47F(1)

OFFICIAL

s 22(1)(a)(ii)

s 22(1)(a)(ii)



Industry Note

Finalisation of market access for fresh beef and beef products from:

- The United States of America including cattle born and raised in Canada and the Mexico

s 22(1)(a)(ii)

Key Points

- The Department of Agriculture, Fisheries and Forestry (department) has published its final review report for **expanded market access** for fresh beef imports from the United States (US).
- The department has previously assessed the biosecurity risk of beef and beef products from the United States along with Japan, the Netherlands, New Zealand and Vanuatu in 2017, subject to meeting a range of measures. [s 22\(1\)\(a\)\(ii\)](#)
- This risk review is the culmination of **10 years'** of work across the Department of Agriculture, Fisheries and Forestry and Food Standards Australia New Zealand to undertake a full and comprehensive risk assessment process that encompasses biosecurity and food safety. These assessments conclude that the risks **can be managed**.
- The department has also finalised negotiations with both the United States [s 22\(1\)\(a\)\(ii\)](#) for health certification for fresh beef.
- The department is finalising administrative arrangements to update [Australia's Biosecurity Import Conditions](#) (or BICON) database from 28 July.
- The US initially requested expanded access to the Australian beef market in 2020, [s 22\(1\)\(a\)\(ii\)](#) [s 22\(1\)\(a\)\(ii\)](#) Australia has been engaging with both governments since then.
- Under international rules, Australia responds to market access requests from our trading partners in line with our World Trade Organization obligations.

Risk assessment process

- To help protect Australia's unique environment from unwanted pests and diseases, the department regulates products imported into Australia under the *Biosecurity Act 2015* and food safety risks under the *Imported Food Control Act 1992*.
- Australia undertakes one of the most intensive risk assessment process for beef market access in the world. To assess the potential risks, the following series of reports and evaluations have been undertaken:
 - [2014 BSE Food Safety Assessment Report for Mexico](#)
 - [2015 BSE Food Safety Assessment Report for United States of America](#)
 - [2017 Biosecurity risk review for beef from Japan, the Netherlands, New Zealand, the](#)

Industry Note July 2025

United States, and Vanuatu

- 2024 BSE Food Safety Assessment Report for Canada
 - s 22(1)(a)(ii)
 - 2025 Animal biosecurity risks of fresh beef and beef products derived from bovines born and raised in Canada or Mexico and legally imported and slaughtered in the United States
- Australia has conducted independent competent authority assessments, including in-country evaluations of the United States in 2019 s 22(1)(a)(ii), to supplement these reports.
 - **Each** of these separate reports concluded that the systems in place in the US s 22(1)(a)(ii) provide sufficient assurance that the biosecurity and food safety risks can be managed.

Market Access from the United States**Key points**

- Since 2020, the United States has been seeking expanded access to Australia to include beef sourced from bovines legally imported into the United States from either Mexico or Canada
- The draft 2024 Canada-Mexico Addendum included an assessment for each of the diseases identified and assessed within the 2017 Beef Review, and this concluded that the risks for fresh beef and beef products derived from bovines born and raised in Mexico or Canada, and legally imported into the United States, is not greater than fresh beef and beef products derived from bovines born and raised in the United States.
- The department concluded that US export regulatory systems provide assurance that Australia's import conditions can be met. This followed the department's thorough assessment of the US regulatory systems for beef exports, including in person audits by departmental officials of facilities such as abattoirs and cutting establishments. The department would re-evaluate these systems if there were any significant changes with implications for food safety or biosecurity.
- All 10 of the diseases considered in the 2017 Beef Review to be relevant to the importation of fresh beef and beef products, but absent from the applicant countries, are also absent from both Canada and Mexico.
- The department specifically considered the risks of brucellosis (*B. melitensis*) in Mexico and concluded that the combination of measures imposed in Mexico and in the US managed the biosecurity risks to meet ALOP
- The department has updated the 2024 draft report considering stakeholder feedback and revised United States' protocols for the export of cattle from Canada and Mexico to the United States, which came into effect in November 2024 and January 2025. These updated protocols provide assurance that the United States is now able to certify that beef exported to Australia will meet Australia's requirements.
- The updates to import protocols from Canada and Mexico substantially increase traceability requirements, as well as to provide additional assurance regarding bovine TB (tuberculosis) and brucellosis (*B. melitensis*) management.
- While the US and Australia's traceability systems are not identical, following rigorous science-based assessments the department has determined the US system is equivalent to Australia's system and effectively manages the biosecurity risks to an appropriate level of protection.
- The department has recently also finalised negotiations with the United States for final import conditions and health certification requirements.

Industry Note July 2025

Canada

- The United States imports an average of 706,806 bovines per year from Canada, approximately 75% of which are for immediate slaughter.
- The protocol for the importation of bovines from Canada into the United States was updated in December 2024, and includes requirements for identification, certification, immediate slaughter and for the port of entry inspection. All animals imported from Canada (including those for immediate slaughter) must be individually traceable to the animal's birth.
- The department's risk assessment concludes that the United States has sufficient oversight and systems in place to conclude that the risks posed by the importation of cattle from Canada are sufficiently managed for the export of fresh beef to Australia.

Mexico

- The US imports an average 1,222,868 head of bovines per year from Mexico, almost all of which are desexed feeder cattle with a small number of breeder cattle. The United States has advised that no Mexican cattle have been imported for immediate slaughter, and that currently there are no United States' establishments approved for the immediate slaughter of cattle exported from Mexico.
- Both Mexican protocols were updated in January 2025 and include requirements for identification, certification, documentation and border testing. All animals must be individually identifiable to the farm of birth. Only cattle from approved export-eligible regions in Mexico are able to be exported to the United States.
- The United States has strict controls on importing cattle from Mexico to manage its own domestic biosecurity requirements as well as meeting Australia's strict biosecurity and traceability requirements. At the time of writing the US has closed all export-eligible regions in Mexico due to risks of New World Screw Fly.
- The risk assessment concluded that the United States has sufficient oversight and systems in place to conclude that the risks posed by the importation of cattle from Mexico into the United States are sufficiently managed for the export of fresh beef to Australia.

s 22(1)(a)(ii)

Industry Note July 2025

s 22(1)(a)(ii)



Australian Government
Department of Agriculture,
Fisheries and Forestry

On the radar



Week of [s 33\(a\)\(iii\); s 47E\(d\)](#)

Minister Collins and Assistant Minister Chisholm

Headline items

North American Beef Review — The review final report has progressed. Further information can be provided on request through the Protected Enclave (Justine Saunders, [s 47F\(1\)](#))

s 22(1)(a)(ii)

s 22(1)(a)(ii)

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s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 33(a)(iii); s 47E(d)

s 22(1)(a)(ii)

s 33(a)(iii); s 47E(d)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 33(a)(iii),s 47E(d)

s 22(1)(a)(ii)

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s 33(1)(a)(ii); s 47E(d)

s 22(1)(a)(ii)

s 33(1)(a)(ii); s 47E(d)

s 33(1)(a)(ii); s 47E(d)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

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s 33(a)(iii),s 47E(d),s 47F(1),s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)

s 33(a)(iii)

s 22(1)(a)(ii)

s 22(1)(a)(ii)