# Alternative Minimum Pen Space Allocation Policy

Process to access alternative minimum pen space allocation in accordance with ASEL

Live Animal Export Branch

## Purpose

* This policy outlines the criteria that exporters must meet to access the alternative minimum pen space allocation, as provided for under Tables 10a, 10b, 11b and 12b of the [Australian Standards for the Export of Livestock (ASEL)](https://www.agriculture.gov.au/biosecurity-trade/export/controlled-goods/live-animals/livestock/australian-standards-livestock) and as provided for under the heavy cattle or buffalo management plan guideline in the [Approved Arrangement Guidelines.](https://www.agriculture.gov.au/biosecurity-trade/export/controlled-goods/live-animals/livestock/exporters/approved-arrangements)

## Scope

* This policy applies to exporters seeking to access the alternative minimum pen space allocation as provided for under ASEL (s5.3.3 Tables 10a and 10b, s5.3.4 Table 11b and s5.3.5 Table 12b) and as provided for under the heavy cattle or buffalo management plan guideline in the Approved Arrangement Guidelines.
* This policy sets out the criteria against which exporters must assess their own eligibility for access to the alternative minimum pen space allocation on a consignment by consignment basis.
* This policy outlines instructions exporters must follow in order to gain and retain access to the alternative minimum pen space allocation, and includes record keeping requirements.
* This document should be read in conjunction with relevant export legislation and standards listed under [Related material](#_Related_material).

## Access criteria

* Eligibility is to be self-assessed at the time of submission of a Notice of Intent (NOI), and be re-assessed at 10 working days prior to departure, on a consignment by consignment and market basis. To be eligible to access the alternative minimum pen space allocation, the exporter must meet all the following criteria. Exporters must:
  + **Criterion 1** have an approved arrangement that includes a clause stating the exporter’s intention to use alternative minimum pen space allocation for eligible consignments.
  + **Criterion 2** have exported at least 10,000 cattle or at least 3 consignments during the previous 24 month period prior at the time of self-assessment to the market for which they are intending to use the alternative minimum pen space allocation.
  + **Criterion 3** have an overall average voyage mortality rate of 0.10% or less for the most recent 12 month period (based on total load/unload counts) for cattle voyages to the market for which the exporter intends to use the alternative minimum pen space allocation.

## Loss of access

* An exporter accessing the alternative minimum pen space allocation will no longer be eligible if the exporter:
  + is identified to have used the alternative minimum pen space allocation when they did not meet the access criteria
  + has had a notifiable voyage mortality incident in a cattle consignment to a market in which they access the alternative minimum pen space allocation
    - they will immediately lose access to the alternative minimum pen space allocation for that market for 3 months
    - any further access to the alternative minimum pen space allocation will be dependent on the outcomes of the notifiable mortality investigation
  + is notified by the department of a loss of access, for example in response to relevant issues identified by the regional veterinary officer, independent observer reports, audits, voyage reporting or other regulatory mechanisms
    - relevant issues include non-compliances or issues noted that raise concerns about compliance or welfare outcomes during the voyage
    - access will be lost for a period of time or number of consignments as determined by the department on a case-by-case basis
* In the cases listed above, if an exporter:
  + loses access to alternative minimum pen space allocation for a market 10 working days or less prior to the departure of a consignment to the same market
    - the consignment will be able to proceed with access to the alternative minimum pen space allocation, unless otherwise advised by the department.

## Instructions

* Exporters must include their intention to use the alternative minimum pen space allocation in their approved arrangement, and the arrangement must be approved by the department in order to access it.
* The exporter must have procedures in place to ensure they meet the access criteria in the alternative minimum pen space allocation policy before accessing alternative minimum pen space.
* Exporters must self-assess their eligibility against the [access criteria](#_Access_criteria) on a consignment by consignment basis, and for each market that they are accessing the alternative minimum space allocation.
  + Exporters may access the alternative minimum pen space allocation based upon this self-assessment.
* If eligible, the exporter must assess their eligibility with the access criteria at the time of submission of the NOI, and re-assess 10 working days prior to departure. The NOI must clearly indicate the exporter’s intention to access the alternative minimum pen space allocation for that consignment and specify the market.
* Exporters must keep records to demonstrate eligibility for the access criteria on a consignment by consignment, and market basis. Records will be retained by the exporter in accordance with consignment record keeping procedures in the approved arrangement. Some examples of relevant supporting documents include but are not limited to:
  + consignment records for each LNC that utilised the alternative minimum pen space allocation
  + records demonstrating the number of cattle from consignments exported during the previous 24 month period to the market for which they used the alternative minimum pen space
  + evidence to support calculations of an overall average voyage mortality rate
    - Between 1 May 2021 and 31 October 2021, to meet Criterion 3, existing exporters must have an overall average voyage mortality rate of 0.10% or less since 1 November 2020
    - From 1 November 2021, exporters must have an overall voyage mortality rate of 0.10% or less for the most recent 12 month period (based on total load/unload counts) for cattle voyages to the market for which the exporter intends to use the alternative minimum pen space allocation
    - The average mortality rate is calculated as the sum of each voyage mortality rate (%) from all cattle consignments to that market in the previous 12 months, divided by the total number of voyages.
    - This includes all cattle voyages to that market and is not limited to those consignments that accessed the alternative minimum pen space allocation.
    - evidence to support that no notifiable voyage mortality incidents for cattle to the market accessed had occurred in the 3 months prior to submission of the relevant NOI, and at 10 working days prior to departure.
  + Documents must be available at audit and may be requested at other times.

## Non-compliances

* Accessing alternative minimum pen space allocation without meeting the access criteria is a breach of ASEL.
* If an exporter self-identifies that they have used the alternative minimum pen space allocation when they did not meet the access criteria, the exporter must immediately advise the department in writing.
* If an exporter accesses the alternative minimum pen space allocation when they did not meet the access criteria and fails to notify the department immediately, the department may consider further regulatory action, taking into account the extent of the non-compliance.

If the exporter is non-compliant over numerous consignments prior to self-identification, this will be a relevant consideration in any regulatory action.

## Acronyms and definitions

| Term | Definition |
| --- | --- |
| approved arrangement | The approved arrangement for the export of livestock. A legal arrangement that prescribes the processes and practices that will be undertaken by the exporter to meet the Australian Standards for the Export of Livestock (ASEL), importing country requirements and relevant Australian Government legislation and other requirements for the export of livestock. |
| LNC | LNC is the prefix for all livestock export consignments. Livestock NOI CRMP |
| market | **For the purposes of this policy, market means a country.** |
| NOI | Notice of Intention: the notice of intention to export livestock, received by the department from an exporter |
| notifiable voyage mortality | Refers to the mortality rate per voyage of a species (refer table 22 in ASEL 3.0). For the purposes of this policy, it does not include circumstances where only the average daily mortality rate has met or exceeded a notifiable mortality level. |

## Related material

* [Approved arrangements guidelines](https://www.agriculture.gov.au/export/controlled-goods/live-animals/livestock/information-exporters-industry/approved-arrangements)
* [Regulating live animal exports](https://www.agriculture.gov.au/biosecurity-trade/export/controlled-goods/live-animals/livestock/regulating-live-animal-exports)
* [Australian Standards for the Export of Livestock (ASEL)](https://www.agriculture.gov.au/biosecurity-trade/export/controlled-goods/live-animals/livestock/australian-standards-livestock)

## Version control

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| --- | --- | --- | --- |
| Version | Date of issue | Author | Reason for change |
| 1.0 | October 2020 | Live Animal Export Branch | First release. |
| 2.0 | September 2023 | Live Animal Export Branch | Updates to department branding and document formatting in line with publishing requirements.  Removal of references to an exporter’s performance level as an interim amendment whilst a broader review to this policy is on-going. Addition of loss of access criteria to include situations where the department will inform the exporter their access is lost. |