

# Australian Government

**Department of the Environment and Energy** 

# ANNUAL REPORT 2018-19

Department of the Environment and Energy

Annual Report 2018–19

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# Letter of transmittal



Australian Government

Department of the Environment and Energy

Finn Pratt AO PSM Secretary

The Hon Angus Taylor MP Minister for Energy and Emissions Reduction Parliament House CANBERRA ACT 2600

The Hon Sussan Ley MP Minister for the Environment Parliament House CANBERRA ACT 2600

Dear Ministers

As Secretary of the Department of the Environment and Energy, I am pleased to present the annual report on the operations of the Department for the reporting period ending 30 June 2019, as required by section 46 of the *Public Governance, Performance and Accountability Act 2013.* 

I certify that this report has been prepared in accordance with all applicable obligations under the *Public Governance*, *Performance and Accountability Act 2013* and the *Public Governance*, *Performance and Accountability Rule 2014*.

I have copied this letter to the Assistant Minister for Waste Reduction and Environmental Management, the Hon Trevor Evans MP. Following its tabling, the report will be made available on the Department's website, <u>www.environment.gov.au</u>

Yours sincerely

Finn Pratt

11 October 2019

CC: The Hon Trevor Evans MP, Assistant Minister for Waste Reduction and Environmental Management

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# **About this report**

The Department of the Environment and Energy Annual Report 2018–19 has been prepared in accordance with the requirements for non-corporate Commonwealth entities' annual reports prescribed by the *Public Governance, Performance and Accountability Act 2013* (PGPA Act) and the *Public Governance, Performance and Accountability Rule 2014* (PGPA Rule). The requirements for content to be included in entities' annual reports were approved on behalf of the Parliament by the Joint Committee of Public Accounts and Audit on 2 May 2016. The compliance index indicates where information required under the PGPA Rule can be found in this report (see Appendix 14).

### **Further information**

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Phone: 1800 803 772 Email: <u>ciu@environment.gov.au</u>

This annual report is also available electronically at www.environment.gov.au

### Acknowledgement of country

The Department acknowledges the traditional owners of country throughout Australia and their continuing connection to land, sea and community. We pay our respects to them and their cultures and to their elders both past and present.

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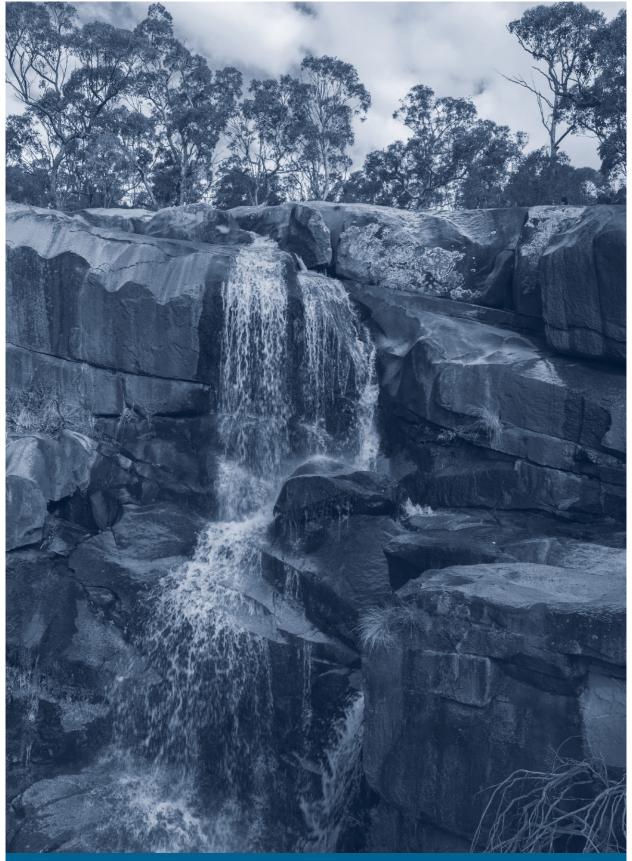
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Gibraltar Falls, ACT © Department of the Environment and Energy

# Overview



# 1 Overview

# Secretary's review

I am pleased to present the Department of the Environment and Energy 2018–19 Annual Report. This report celebrates our achievements and outlines the progress we have made to deliver on the Australian Government's environment and energy priorities.

The following overviews of our non-financial and financial performance during 2018–19 taken together meet the requirement for a review by the accountable authority.

I would like to thank everyone in the Department for their continued hard work, commitment and professionalism.



© Department of the Environment and Energy

### **Finn Pratt AO PSM**

Secretary, Department of the Environment and Energy

# **Overview of non-financial performance**

Our success is determined by our ability to deliver on our purposes and the extent of our progress towards our intended results. In 2018–19, our purposes were to conserve, protect and sustainably manage Australia's environment and heritage; develop and implement a national response to climate change; advance Australia's strategic, scientific and environmental interests in the Antarctic; and support the reliable, affordable, sustainable and secure operations of energy markets.

The Department delivers these purposes by advising Ministers on and implementing environment and energy policy, programs and regulation to support the Government in achieving a healthy environment, strong economy and thriving community now and for the future.

In 2018–19, the Department delivered significant investment to improve Australia's environment and heritage. A key focus was delivering Government investment to improve Great Barrier Reef water quality; and protect and restore coastal ecosystems and biodiversity. In 2018–19 the Great Barrier Reef Foundation began delivering the innovative \$443 million Reef Trust – Great Barrier Reef Foundation Partnership. The partnership includes over \$200 million for water quality improvement, \$58 million for crown-of-thorns starfish control and \$100 million for reef restoration and adaption science. This partnership represents a significant expansion of delivery capacity for reef protection programs.

In partnership with the Department of Agriculture and Water Resources, we delivered the second phase of the National Landcare Program—Regional Land Partnerships—using a reformed regional delivery model. Of the \$450 million available, we procured services totalling \$446 million. These projects will deliver on the program's four environment outcomes: improving the trajectory of priority threatened species, improving the condition of threatened ecological communities, reducing threats to our internationally recognised Ramsar wetlands, and reducing threats to our World Heritage sites.

In 2018–19 the Australian Government announced the Australian Heritage Grants Program. Grants under the program strengthen recognition, conservation and preservation of National Heritage List place values and enrich appreciation of the values of these listed places through improved community engagement. Successful projects under the 2018–19 grants round will support management of ancient rock art sites, infrastructure upgrades to outstanding colonial buildings, enhancing the natural heritage values of sites and preparing management plans for National Heritage List places.

Our management and use of Commonwealth environmental water contributed to the protection and restoration of water-dependent ecosystems in the Murray–Darling Basin. For example, we delivered approximately 400 gigalitres (GL) of water for the environment from the Murray River valley, which was coordinated with approximately 221 GL of environmental flows from tributaries. Benefits resulting from this watering include growth of threatened vegetation in Barmah Forest; improved condition, breeding and recruitment of native fish and threatened bird species; and continuous flows into the Coorong, exporting excess salt from the Murray–Darling Basin.

During 2018–19, we continued to identify and list nationally threatened species, ecological communities and heritage places as matters of national environmental significance and successfully regulated international wildlife trade and the import of regulated live species, to conserve Australia's biodiversity and meet international obligations. We continued to implement improvements—for example, by enhancing our business systems and streamlining processes to deliver better outcomes for matters of national environmental significance.

The Department continued to use a range of compliance tools to support regulatory outcomes. Our compliance activities are risk-based and informed by intelligence. We aim to encourage compliance, promote leading practice, establish trust with the regulated community, and assist businesses and individuals to understand and comply with the law.

We continued to support the health of our environment through national approaches to managing hazardous wastes, substances and pollutants, including a new, nationally agreed National Waste Policy, which will help to guide action on waste management, recycling and resource recovery until 2030.

In 2018–19 the Department continued to implement the Government's climate change policies and programs to meet Australia's emissions reduction targets: the Emissions Reduction Fund, the National Carbon Offset Standard and the Renewable Energy Target. The Department supported clean energy innovation by coordinating Australia's participation in Mission Innovation and, jointly with the Department of Industry, Innovation and Science, establishing the Hydrogen Strategy Taskforce.

Australia remains on track to meet its 2020 emissions reduction target to reduce emissions by 5 per cent below 2000 levels. In the year to December 2018, emissions per capita and the

emissions intensity of the economy were at their lowest levels in 29 years. The Department supported the Government to develop the Climate Solutions Package, which was announced in February 2019.

We continued our work to support climate risk management capability through the Australian Government Disaster and Climate Resilience Reference Group. This included building understanding of climate risks across Australian Public Service departments; and mapping disaster and climate risks in Australian Government agency policies, programs and assets. We also worked with Australian Government agencies and the Commonwealth Scientific and Industrial Research Organisation to finalise *Climate compass: a climate risk management framework for Commonwealth agencies*. We completed a climate risk scan of the Department's policies and programs.

The Department continues to contribute to scientific research in Antarctica and the Southern Ocean that supports Australian Government policy and environmental management priorities. In 2018–19, we made progress towards achieving the staged commitments in the Australian Antarctic Strategy and 20 Year Action Plan, which sets out actions to support our national Antarctic interests. This included building our infrastructure capabilities, leading a world-class scientific research program to better understand the role of Antarctica in the global climate system and protecting Antarctica's unique environment through our regulatory activities.

Strong representation in international forums, including the Antarctic Treaty consultative meetings and the Commission for the Conservation of Antarctic Marine Living Resources, ensured that Australian objectives were met and demonstrated Australia's strong commitment to the Antarctic Treaty system and the Protocol on Environmental Protection to the Antarctic Treaty.

During 2018–19 the Department implemented and supported initiatives to ensure that energy markets continue to supply reliable, secure and affordable energy. We developed the Electricity Retail Code, which delivers savings to residential and business customers through implementation of a default market offer (DMO) price cap on standing offer contracts in regions not subject to retail price regulation. For a typical residential customer, the DMO price cap will deliver annual savings of around \$130 to \$180 in New South Wales, up to \$120 in south-east Queensland and up to \$170 in South Australia.

Further savings in energy bills are realised through energy efficiency programs. The Commercial Building Disclosure (CBD) Program, which mandates the disclosure of National Australian Built Environment Rating System (NABERS) ratings when buildings are offered for sale or lease, is driving improvements in energy efficiency. Since mid-June 2018, the average NABERS energy efficiency rating for commercial office buildings increased from 3.6 stars to 3.8 stars and the number of these buildings covered by NABERS increased by 7 per cent. Between 2015 and 2019, the CBD Program was projected to deliver over \$50 million in net benefits and 17,395 terajoules of energy savings through improvements to energy performance prompted by disclosure.

Consumers and households have access to more efficient products through the *Greenhouse* and *Energy Minimum Standards Act 2012*. Updated minimum energy performance standards and labelling requirements for air conditioners in 2018–19 will improve information for consumers and will remove inefficient products from the market, leading to lower energy bills for consumers.

Over the past 12 months, the Department has made significant progress towards making our information more discoverable and accessible so that we can increase its use. We have published large amounts of scientific information and data products—for example, through the National Environmental Science Program and the Geological and Bioregional Assessments Program—to assist those who make decisions about the management of Australia's environment.

### Management and accountability

The Department's Corporate Plan 2018–19 outlined eight core capabilities that our organisation requires to ensure we achieve our purposes and build our influence over the upcoming years. These are preparing our workforce for the future, partnering for better outcomes, maintaining a positive risk culture, making evidence-based decisions and providing evidence-based advice, fostering innovation, improving our technology and digital capabilities, pursuing regulatory maturity, and communicating and engaging effectively. We continue to develop and progress our capabilities and will continue to strengthen them over the coming years.

During the year we progressed the implementation of our People Strategy, which outlines our four-year approach to building the capability of our people. Under the strategy, we delivered initiatives to cultivate leadership skills, capabilities and behaviours through development of our Leadership Strategy 2019–2023 and move towards an integrated and holistic approach to health and safety through endorsement of the Work Health and Safety Strategic Blueprint 2020.

In 2018–19, we commenced a review of our Reconciliation Action Plan to draw on the progress and lessons learnt from our current plan. The Department's goal is to be a leader in reconciliation, providing an inclusive workplace that fosters respect, understanding and unity between Aboriginal and Torres Strait Islander and non-Indigenous Australians. Our Reconciliation Action Plan is key to achieving this goal, as it outlines how we will involve Aboriginal and Torres Strait Islander peoples in all that we do.

# **Overview of financial performance**

The Department's financial statements are presented in Part 4 of this report. The Australian National Audit Office issued an unqualified audit opinion for the financial statements on 30 September 2019.

A summary of the Department's financial performance and sustainability for departmental activities and activities administered on behalf of the Australian Government is provided below.

### **Departmental activities**

### **Operating result**

The Department operated within its approved budget.

Departmental revenue was \$459.61 million in 2018–19. Revenue from Government reduced by \$50.46 million, mainly due to the appropriation provided to the Director of National Parks changing to an administered appropriation.

Departmental expenses were \$598.55 million in 2018–19. This was \$28.26 million lower than in 2017–18, also mainly due to the cessation of payments to the Director of National Parks and lower supplier costs, which was offset by higher salaries expenditure and non-cash adjustments relating to Antarctic restoration provisions.

### **Financial sustainability**

As at 30 June 2019, the Department had a positive net asset base of \$167.11 million.

Departmental assets totalled \$966.87 million, an increase of \$54.01 million from 2017–18, primarily due to the ongoing construction of the new science and resupply icebreaker ship.

The Department's liabilities totalled \$799.76 million as at 30 June 2019, an increase of \$140.44 million largely due to updated key economic and engineering assumptions associated with restoration obligations for the Australian Antarctic region.

### **Administered activities**

### Income

In 2018–19, the Department's administered income from activities on behalf of the Government totalled \$638.76 million. This included revenue from regulatory charges, dividend receipts and resources received free of charge for water entitlement assets. Administered income was \$331.57 million higher than in 2017–18, primarily due to increased water entitlement assets transferred from the Department of Agriculture, dividend receipts from the Australian Government's 100 per cent holding in Snowy Hydro Limited and asset impairment reversals.

### **Expenses**

In 2018–19, the Department administered 10 programs on behalf of the Government, with expenses of \$606.99 million. This primarily included:

- > \$281.82 million to support sustainable management of natural resources and the environment
- \$173.96 million in payments to the portfolio's corporate Commonwealth entities including the Director of National Parks and Australian Renewable Energy Agency
- > \$59.40 million in the management of Commonwealth environmental water
- > \$37.88 million to support the reliable, sustainable and secure operations of energy markets through improving Australia's energy efficiency, performance and productivity for the community
- > \$28.30 million for environmental information and research
- > \$15.18 million in management of hazardous wastes, substances and pollutants, and

> \$7.67 million to support conservation of Australia's heritage and environment.

The overall decrease in administered expenses by \$502.98 million in 2018–19 was primarily driven by one-off funding arrangements provided in 2017–18 and delayed expenditure of the regional delivery aspect of the National Landcare Program in 2018–19.

### **Administered assets and liabilities**

As at 30 June 2019, the Department had an administered net asset base of \$26.05 billion. Assets totalled \$26.11 billion, an increase of \$4.16 billion from 2017–18, primarily due to the increase in fair value of administered investments including Snowy Hydro Limited and Clean Energy Finance Corporation, as well as receipt of water entitlement assets.

The Department's administered liabilities totalled \$55.10 million at 30 June 2019 consisting predominately of end of year supplier and grant payables. The increase in total liabilities is related to timing of expenditure for the Regional Land Partnership program.

The Agency Resource Statement provides additional information on the various funding sources that the Department may draw upon during the year (see Appendix 2). For a summary of total expenses by outcomes, see Appendix 3.

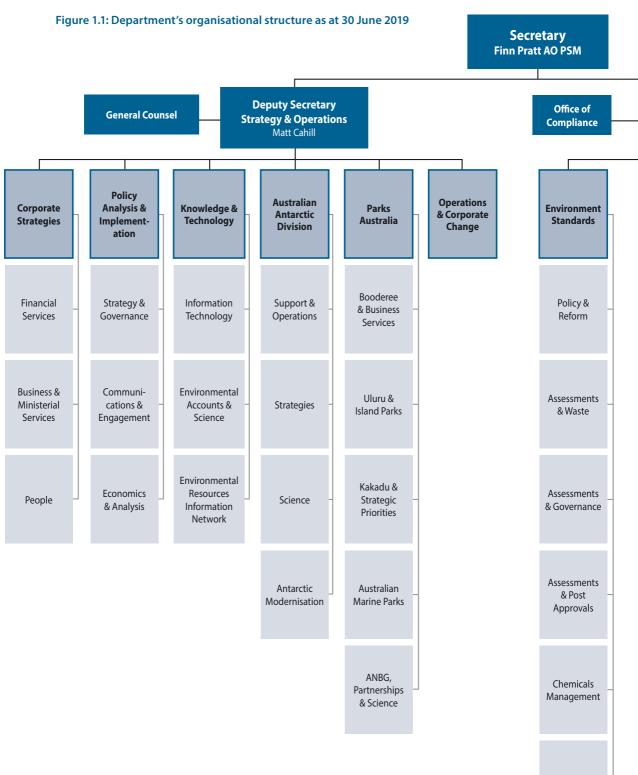
### **Portfolio and Department structure**

The Department's role in 2018–19 was to advise on and implement environment and energy policy, programs and regulation to support the Government in achieving a healthy environment, strong economy and thriving community, now and for the future. We did this by advising and supporting our Ministers and implementing the Government's priorities. Our activities covered four purposes: Environment and Heritage, Antarctica, Climate Change, and Energy.

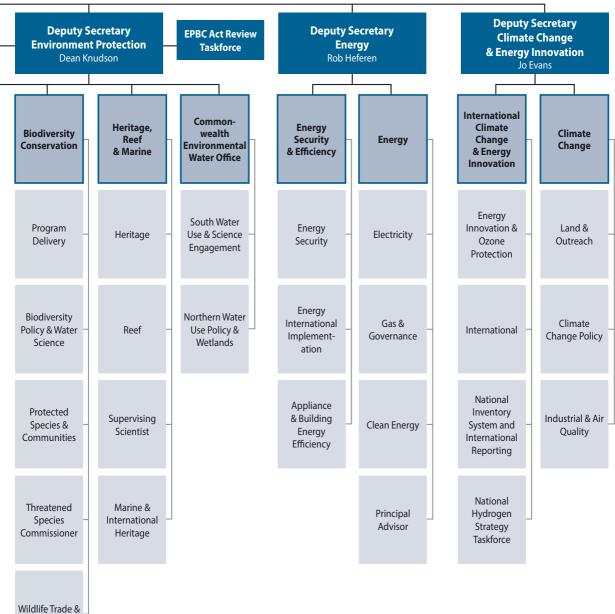
Information about the Department's purposes and their alignment with outcomes, as outlined in the Portfolio Budget Statements 2018–19, Portfolio Additional Estimates Statements 2018–19 and Corporate Plan 2018–19 is in Part 2 of this report on page 15.

In 2018–19, the Environment and Energy portfolio included the following entities:

- > Department of the Environment and Energy (lead agency)
- Australian Renewable Energy Agency
- > Bureau of Meteorology
- > Clean Energy Finance Corporation
- > Clean Energy Regulator
- > Climate Change Authority
- > Director of National Parks (Parks Australia)
- > Great Barrier Reef Marine Park Authority
- > Sydney Harbour Federation Trust.



Waste Strategy Taskforce



Biosecurity

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# Legislation

The Department and our portfolio agencies administer, on behalf of the Ministers, 65 pieces of legislation that provide the legal framework for issues across environment and heritage protection, biodiversity conservation, Antarctica, climate change, renewable energy, and energy markets. Further information on the legislation is available on our website.

www.environment.gov.au/about-us/legislation

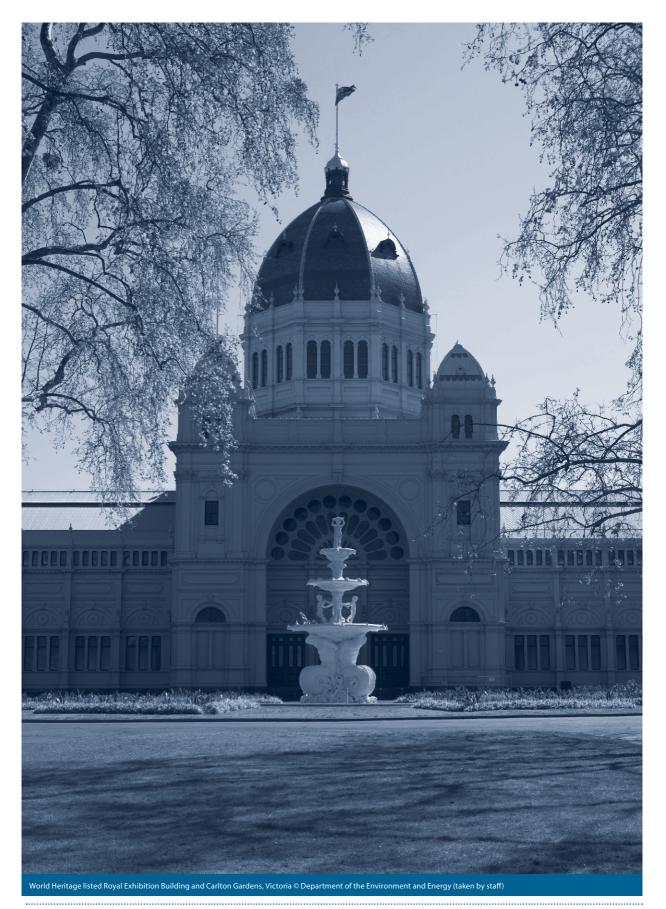
Ten Acts specify that an annual operational report should be prepared and tabled in Parliament. These legislative reporting requirements are acquitted through the respective appendices in this report (see pages 240–291).

### **Ministers**

In 2018–19, the ministers responsible for the Environment and Energy portfolio were:

- The Hon Josh Frydenberg MP
   Minister for the Environment and Energy (until 28 August 2018)
- The Hon Melissa Price MP
   Assistant Minister for the Environment (until 28 August 2018)
   Minister for the Environment (28 August 2018 to 29 May 2019)
- The Hon Angus Taylor MP
   Minister for Energy (from 28 August 2018 to 29 May 2019)
   Minister for Energy and Emissions Reduction (from 29 May 2019)
- The Hon Sussan Ley MP
   Minister for the Environment (from 29 May 2019)
- The Hon Trevor Evans MP
   Assistant Minister for Waste Reduction and Environmental Management (from 29 May 2019)

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# Annual Performance Statements

# 2 Annual Performance Statements

# **Statement of preparation**

I, Finn Pratt, as the accountable authority of the Department of the Environment and Energy, present the annual performance statements of the Department, covering the 2018–19 financial year, as required under paragraph 39(1)(a) of the *Public Governance, Performance and Accountability Act 2013* (PGPA Act). In my opinion, these annual performance statements are based on properly maintained records, accurately reflect the performance of the entity, and comply with subsection 39(2) of the PGPA Act.

An CAA

Finn Pratt AO PSM Secretary

/ October 2019

# **Department purposes and activities**

The Department delivers major Australian Government initiatives across four purposes: Environment and Heritage, Climate Change, Antarctica, and Energy. We deliver additional outcomes through our cross-cutting science, information and research activity. The Department pursues these purposes through 10 activities—see Table 2.1 below.

The annual performance statements report our progress towards achieving our purposes and activities during 2018–19 by reporting on yearly measures under targets.

Performance criteria and targets outlined in the annual performance statements were included in the Department's Portfolio Budget Statements 2018–19 (PBS), the Corporate Plan 2018–19, and/or the Portfolio Additional Estimates Statements 2018–19 (PAES). The relationship between performance information in the PBS and Corporate Plan is outlined in Table 2.1.

As outlined in the Corporate Plan, we are reviewing the design and implementation of our performance measurement and reporting framework to ensure it can better support decision-making and drive continual improvement. As part of our ongoing systematic review of performance measures, and in developing the Corporate Plan, we revised our performance measures to explicitly link to the data sources used to demonstrate performance. This systematic review updated some performance criteria in the Corporate Plan, compared with those included in the PBS. The revised performance information and yearly measures for each target were set out in the Corporate Plan. The source of all our performance measures is outlined in Table 2.2.

Purpose	Outcome	Activity	Program	
Corporate Plan	Portfolio Budget Statements	Corporate Plan	Portfolio Budget Statements	
Environment and Heritage Conserve, protect and sustainably	<b>Outcome 1:</b> Conserve, protect and sustainably manage Australia's biodiversity, ecosystems, environment and heritage through research, information management, supporting natural resource management, establishing and managing Commonwealth protected areas, and reducing and regulating the use of pollutants and hazardous substances	Investing in our environment and heritage	<b>Program 1.1:</b> Sustainable management of natural resources and the environment	
manage our environment and heritage		Environmental watering	Program 1.3: Commonwealth Environmental Water	
and hentage		Regulating to protect our environment and heritage	<b>Program 1.4:</b> Conservation of Australia's Heritage and the Environment	
			Program 1.5: Environmental Regulation	
		Environmental health	<b>Program 1.6:</b> Management of Hazardous Wastes, Substances and Pollutants	
<b>Climate Change</b> Develop and implement a national	<b>Outcome 2:</b> Reduce Australia's greenhouse gas emissions, adapt to the impacts of climate change, contribute to effective global action on climate change, and support technological innovation in clean and renewable energy, through developing and implementing a national response to climate change	Reducing Australia's greenhouse gas emissions	<b>Program 2.1:</b> Reducing Australia's Greenhouse Gas Emissions	
response to climate change			<b>Program 2.3:</b> Renewable Energy Technology Development	
		Adapting to climate change	Program 2.2: Adapting to Climate Change	
Antarctica Advance Australia's strategic, scientific and environmental interests in the Antarctic	<b>Outcome 3:</b> Advance Australia's strategic, scientific, environmental and economic interests in the Antarctic region by protecting, administering and researching the region	Antarctic science, policy and presence	Program 3.1: Antarctica: Science, Policy and Presence	
Support the reliable, affordable, and secure operations of energy markets		Energy market reform and energy efficiency programs	Program 4.1: Energy	
		Energy security	-	
Supports all other purposes and	outcomes:			
Relates to 'Environment and Heritage' and supports all other purposes	Relates to Outcome 1	Science, information and research	Program 1.2: Science, information and research	

### Table 2.1: Alignment between purposes and outcomes outlined in the Corporate Plan 2018–19 and Portfolio Budget Statements 2018–19

### Table 2.2: Source of performance measures by purpose and activity, 2018–19

Activity: Investing in our environment and heritage	PBS 2018–19, pp. 43–45	
<b>Performance criterion:</b> Through investment and in collaboration with others, the Department contributes to the building of the Great Barrier Reef's resilience to respond to threats	Corporate Plan 2018–19, p. 18	
Target: Reef programs deliver on the Reef 2050 Plan and Reef Trust objectives		
Yearly measures: Dollars invested		
Number of projects/contracts		
Project designs and contracts reflect the objectives of the Reef 2050 Plan and Reef Trust		
Project outcomes are fed into modelling and monitoring programs to inform reporting on Reef health		
<b>Performance criterion:</b> Australia's biodiversity including priority threatened species, ecological communities, cetaceans and migratory species, and significant heritage places are conserved and protected via targeted investments and collaborative partnerships	Corporate Plan 2018–19, pp. 19–20	
Target: Threatened Species Strategy targets are met		
<b>Yearly measure:</b> The 21 Threatened Species Strategy Year Three targets have been met	_	
<b>Target:</b> Program objectives are delivered under the National Landcare Program and other key programs, including the Improving Your Local Parks and Environment Program and the Australian Heritage Grants Program	_	
Yearly measures: Project designs and contracts reflect the objectives of the programs	_	
Projects/contracts deliver against contracted activities to deliver project objectives		
Target: Contracts are in place to deliver Australian Government investment under the National Landcare Program and other key programs, including the Improving Your Local Parks and Environment Program and the Australian Heritage Grants Program	_	
<b>Yearly measures:</b> Dollars invested per program	_	
Number of projects/contracts per program		

Activity: Environmental watering	PBS 2018–19, p. 47
<b>Performance criterion:</b> Protect and restore water-dependent ecosystems and their functions in the Murray–Darling Basin	Corporate Plan 2018–19, pp. 24–25
Target: Water-dependent ecosystems are protected and restored	
Yearly measures: Commonwealth environmental water contribution to:	
<ul> <li>the restoration of the hydrological regime, which includes relevant flow components set out in the Basin Plan (section 8.51(1)(b))</li> </ul>	
<ul> <li>hydrological connectivity between the river and floodplain and between hydrologically connected valleys</li> </ul>	
<b>Target:</b> Adequate flushing of salt from the River Murray system into the Southern Ocean	
<b>Yearly measure:</b> Murray–Darling Basin salt export	
<b>Performance criterion:</b> Australia's priority wetlands are identified, conserved and protected	Corporate Plan 2018–19, p. 25
<b>Target:</b> Ramsar Information Sheets (RISs) for Wetlands of International Importance listed under the Ramsar Convention (Ramsar sites) are prepared and updated, and include appropriate descriptions of the ecological character of the sites and threats to the sites	
Yearly measure: RIS updates completed for 10 Ramsar sites	
Activity: Regulating to protect our environment and heritage	PBS 2018–19, pp. 48–51
<b>Performance criterion:</b> Australia's biodiversity, including priority threatened species, ecological communities, cetaceans and migratory species, and significant heritage places are identified, conserved and protected through regulation	Corporate Plan 2018–19, pp. 28–29
Target: Activities required by legislation are conducted within statutory time frames	
Yearly measures: Increase on previous trends across the following areas:	
> EPBC Act project decisions	
> other EPBC Act activities, including:	
<ul> <li>listing of a species or community decision</li> </ul>	
<ul> <li>conservation advice</li> <li>recovery plan</li> </ul>	
<ul> <li>recovery plan</li> <li>listing of key threatening processes</li> </ul>	
<ul> <li>threat abatement plans</li> </ul>	
<ul> <li>wildlife trade permits</li> </ul>	
<ul> <li>listing of live imports on the Federal Register of Legislation</li> </ul>	
<b>Target:</b> All Australian properties included on the list of World Heritage are well managed	
<b>Yearly measure:</b> Percentage of World Heritage Management Plans that are consistent with World Heritage Management Principles	
<b>Target:</b> 100 per cent of listed threatened species and ecological communities have an approved conservation advice and/or recovery plan	
Yearly measure: Percentage meeting this requirement	

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Continued next page

Performance criterion: Compliance is used to deliver environment and heritage outcomes	Corporate Plan 2018–19, p. 30
Target: Compliance activities are undertaken to deliver environment and heritage outcomes	
Yearly measure: Deliver priority outcomes outlined in the annual compliance plan	
<b>Performance criterion:</b> The Alligator Rivers Region environment remains protected from uranium mining effects consistent with statutory requirements	Corporate Plan 2018–19, p. 30
<b>Target:</b> There has been no detrimental effect to the people and the environment of the Alligator Rivers Regions, including Kakadu National Park, as a result of mining activities	
<b>Yearly measures:</b> Chemistry monitoring program detects no exceedances of statutory water quality limits	
Biological Monitoring program does not detect any changes to biodiversity outside the Ranger project area	
Bioaccumulation and radiation data that is collected and assessed demonstrates that the annual dose to people does not exceed statutory limits	
Activity: Environmental health	PBS 2018–19, p. 52
Performance criterion: The Department's regulatory activities and policies relating to management of hazardous wastes, substances and pollutants support environmental health outcomes	Corporate Plan 2018–19, pp. 33–35
<b>Target:</b> Import of controlled chemicals does not exceed the limits set out in the Ozone Protection and Synthetic Greenhouse Gas Management Act and regulations (listed as yearly measures)	
<b>Yearly measures:</b> Limit on imports in 2018 calendar year: HFC: 8.0 megatonnes CO <sub>2</sub> e, HCFC: 2.5 ozone depleting (ODP) tonnes, MB: 29.73 tonnes non-quarantine and pre-shipment (QPS)	-
Target: All Australians have access to timely, quality data on emissions and transfers of polluting or harmful substances	-
Yearly measures: Review of National Pollutant Inventory	-
Timely, quality data published by 31 March	
Target: The Department implements reforms to improve fuel quality	
<b>Yearly measure:</b> Review and remake the legislative instruments made under the <i>Fuel Quality</i> Standards Act 2000 that sunset in October 2019	
Target: Activities required by legislation are conducted within statutory time frames	
Yearly measures: Product Emissions Standards legislation commences	
Product Emissions Standards benchmarks for delivering on statutory time frames are set	
Increase on previous trends for existing legislation	-
Target: Compliance activities are undertaken to deliver environmental health outcomes	
Yearly measure:	

Climate Change Purpose: Develop and implement a national response to clim	nate change
Activity: Reducing Australia's greenhouse gas emissions	PBS 2018–19, pp. 59–61
<b>Performance criterion:</b> Australia contributes to an effective global response to climate change	Corporate Plan 2018–19, p. 40
<b>Target:</b> Australia's national interests are well represented in the Paris Rulebook and frameworks for international markets	
<b>Yearly measure:</b> Australia's domestic policy priorities are reflected in agreed elements of the Paris Rulebook	-
<b>Performance criterion:</b> Australia is on track to meet its 2020 target and the economy is well positioned to deliver on climate commitments for 2030 and beyond	Corporate Plan 2018–19, p. 40
<b>Target:</b> Department initiatives contribute to reducing Australia's greenhouse gas emissions	-
Yearly measures: Trends in Australia's emissions and projected emissions are on track to meet commitments	
Tracking against legislated large-scale renewable energy target of 33,000 GWh of eligible electricity generation in 2020	
Tracking of Australian Government expenditure on clean energy research and development against 2015 levels (Target: \$216 million by 2020)	
Tracking of private finance invested in clean energy leveraged by CEFC	
Tracking of ARENA spending	
Activity: Adapting to climate change	PBS 2018–19, pp. 60–61
<b>Performance criterion:</b> Effective management of climate risk and effective adaptation action by governments and the community	Corporate Plan 2018–19, pp. 42–43
Target: Australian Government agencies effectively manage climate risk	-
Yearly measures: Number of departments mapping climate risks	-
Finalise Climate Compass, a guide to climate risk management in the Australian Public Service	
Finalise the National Climate Science Strategy	_
<b>Target:</b> The energy sector has climate information and support to manage its risks from climate change and extreme weather	
Yearly measure:	-

The information needs of the energy sector are identified

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Antarctica Purpose: Advance Australia's strategic, scientific and environment in the Antarctic	al interests	
Activity: Antarctic science, policy and presence	PBS 2018–19, pp. 65–66	
<b>Performance criterion:</b> Antarctica and the Southern Ocean are protected, valued and understood	Corporate Plan 2018–19, pp. 45–46	
<b>Target:</b> Australian Antarctic Strategy and 20 Year Action Plan are implemented in accordance with stated time frames and priorities	-	
<b>Yearly measures:</b> Year Two activities achieved Year Five activities on track	-	
<b>Target:</b> Scientific research conducted in Antarctica and the Southern Ocean is internationally recognised and conducted in accordance with the Australian Antarctic Science Strategic Plan	-	
Yearly measures: Number of institutions collaborating in the Australian Antarctic Program (Target: average of at least 100 over previous five years)	_	
Number of scientific publications published in peer-reviewed journals (Target: average of at least 100 over previous five years)		
<b>Target:</b> Enhance the understanding and importance of Antarctica to Australia and the world	-	
Yearly measure: Reach as measured through traditional and social media metrics		
Energy Purpose: Support the reliable, affordable, sustainable and secure ope energy markets	rations of	
Activity: Energy market reform and energy efficiency programs	PBS 2018–19, pp. 72–74, PAES 2018–19, p. 38	
<b>Performance criterion:</b> The Department, in collaboration with the COAG Energy Council and energy market bodies, delivers national energy market reforms that support the long-term interests of consumers, including affordable, reliable and secure supply in gas and electricity markets	Corporate Plan 2018–19, pp. 48–49	
Target: Reduction in electricity bills for households and businesses	-	
Yearly measure: Cost of electricity bills for households and businesses	-	
<b>Target:</b> Department-led actions deliver against the Government's energy market reform priorities, including the retail market and gas market reforms	-	
Yearly measure: All actions for energy market reform measures are delivered within agreed time frames	-	
Performance criterion: National energy efficiency performance is improved	Corporate Plan 2018–19, p. 49	
<b>Target:</b> Demonstrated improvement in the energy efficiency performance of Australian office buildings, and appliances and equipment sold in Australia		
Yearly measures: Increase in the average National Australian Built Environment Rating System		
rating (weighted by building size), compared with the baseline year of 2017–18		
rating (weighted by building size), compared with the baseline year of 2017–18 All Greenhouse and Energy Minimum Standards product registrations are assessed and processed within time frames that allow products to be sold in Australia shortly after application		

Activity: Energy security	PBS 2018–19, pp. 72–74, PAES 2018–19, p. 38
<b>Performance criterion:</b> Timely, comprehensive and accurate analysis is provided that informs government decisions on energy security	Corporate Plan 2018–19, p. 50
<b>Target:</b> National Energy Security Assessments provide information on the reliability, affordability and adequacy of Australia's energy supply	-
<b>Yearly measure:</b> Deliver a review of national liquid fuel security	-
Performance criterion: Australia moves towards compliance with its International Energy Agency stockholding obligation	Corporate Plan 2018–19, p. 51
<b>Target:</b> Australia can effectively contribute to an International Energy Agency collective action	
Yearly measures: Procurement framework for oil stock tickets is in place	
Australia holds up to 400 metric kilotonnes of oil stock tickets	
<b>Performance criterion:</b> Commonwealth ownership of Snowy Hydro Limited promotes energy market competition and supports the transition of Australia's energy system	Corporate Plan 2018–19, p. 51
<b>Target:</b> Governance arrangements to manage Commonwealth shareholding in Snowy Hydro Limited meet all statutory requirements	_
Yearly measure: All statutory requirements met	-
Activity: Science, information and research	PBS 2018–19, pp. 45–46
<b>Performance criterion:</b> Data and information generated by the Department are used by stakeholders and/or support evidence-based decision-making	Corporate Plan 2018–19, pp. 53–56
<b>Target:</b> The Department provides taxonomic information to the public and builds Australia's taxonomic capacity	
Yearly measures: Number of taxa revised or newly described under the ABRS (Target: 650)	
Number of researchers supported under the ABRS (Target: 100)	_
<b>Target:</b> The Department has lifted the maturity of its information and data management to enhance discovery of, access to and use of data	_
÷ . ,	-
management to enhance discovery of, access to and use of data Yearly measures:	-
management to enhance discovery of, access to and use of data Yearly measures: All divisions actively contribute to a central dataset register All divisions are engaged in reformed information and data governance arrangements	-
management to enhance discovery of, access to and use of data Yearly measures: All divisions actively contribute to a central dataset register All divisions are engaged in reformed information and data governance arrangements The Department has identified all critical and high-value datasets Target: National Environmental Science Program (NESP) projects deliver collaborative, practical and applied research to inform decision-making and/or	-
management to enhance discovery of, access to and use of data Yearly measures: All divisions actively contribute to a central dataset register All divisions are engaged in reformed information and data governance	-
management to enhance discovery of, access to and use of data Yearly measures: All divisions actively contribute to a central dataset register All divisions are engaged in reformed information and data governance arrangements The Department has identified all critical and high-value datasets Target: National Environmental Science Program (NESP) projects deliver collaborative, practical and applied research to inform decision-making and/or on-ground action Yearly measures: 100 per cent of completed NESP projects* inform policy or management action	-

#### Continued

**Target:** Geological and bioregional assessments are completed for the Cooper, Isa and Beetaloo regions by June 2021 to inform decision-makers and the community

### Yearly measure:

Baseline assessment reports for the Cooper and Isa regions published at <a href="http://www.bioregionalassessments.gov.au/">www.bioregionalassessments.gov.au/</a>

**Target:** National environmental-economic accounts are developed, publicly released and used by decision-makers

#### Yearly measures:

Foundational activities 1, 2 and 4 in the environmental-economic accounting Strategy and Action Plan have been completed

Foundational activities 3 and 5 have commenced

**Target:** Provide advice to regulators on the potential impacts of coal seam gas and large coal mining development proposals on water resources

### Yearly measure:

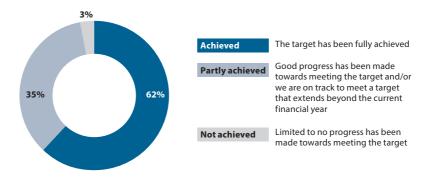
All advice provided to regulators by the Independent Expert Scientific Committee on Coal Seam Gas and Large Coal Mining Development (IESC) is delivered within statutory time frames and made publicly available

# **Overview of performance**

In 2018–19, the Department successfully delivered outcomes across all four of its purposes and the science, information and research activity. Overall, we achieved 62 per cent and partly achieved 35 per cent of our performance measures. Two measures were not achieved. Our collaborative, evidence-based and professional approach to policy development, program delivery and regulatory activities was the cornerstone of our success.

Many of the policies and programs we implement have long-term objectives and there is a time lag between implementation and observed outcomes. Accordingly, some targets extend beyond the current financial year, and, while we demonstrate that we are on track to meet the target in the longer term, the targets are reported as partly achieved during the reporting period. In other cases, policies and programs are in the early stages of implementation. The two-yearly measures that were not achieved in 2018–19 relate to meeting statutory time frames for EPBC Act project decisions and decisions on international wildlife trade permits. We did not meet time frames because of the need to seek additional information from proponents; and significant workloads.

The chart below provides a graphical snapshot of our overall performance. The achievement ratings reflect the percentage of yearly measures achieved, partly achieved or not achieved across all four purposes and the cross-cutting science, information and research activity.



### Figure 2.1: Performance snapshot overall

Overviews of our performance against each of our purposes are included under the following sections: Environment and Heritage (page 24), Climate Change (page 57), Antarctica (page 66), Energy (page 72) and the cross-cutting science, information and research activity (page 82).

# Environment and Heritage Purpose: Conserve, protect and sustainably manage our environment and heritage

### Overview of performance against purpose

### Investment in the Great Barrier Reef

The Reef 2050 Long-Term Sustainability Plan (Reef 2050 Plan) aims to protect the Outstanding Universal Value of the Great Barrier Reef. In 2018–19, the Department and the Great Barrier Reef Marine Park Authority (GBRMPA) continued to implement the plan in partnership with the Queensland Government and other key stakeholders. The Australian Government's Reef Trust is a key program underpinning delivery of the Reef 2050 Plan. Funding of \$706 million has been allocated to the Reef Trust over ten years from 2014–15 for improving reef water quality, protecting and restoring coastal ecosystems, and protecting biodiversity and threatened species. A further \$54 million has been allocated over seven years from 2016–17, for delivering the Reef 2050 Plan through the National Heritage Trust.

In 2018–19 the Department implemented an important partnership in the delivery of Reef Trust projects—the \$443 million Reef Trust – Great Barrier Reef Foundation (GBRF) Partnership. The six-year grant between the Department, which manages the Reef Trust, and the Great Barrier Reef Foundation includes over \$200 million for water quality improvement, \$58 million for crown-of-thorns starfish control and \$100 million for reef restoration and adaptation science. The partnership represents a significant expansion of delivery capacity for reef protection programs.

### Investment in biodiversity, natural resource management and heritage programs

The National Landcare Program is the Australian Government's central commitment to natural resource management. The first phase was completed in 2017–18. In 2018–19, in partnership with the Department of Agriculture and Water Resources, we worked to deliver the second phase of the program using a reformed regional delivery model under the Regional Land Partnerships Program, which involves an investment of \$450 million over five years from 2018–19.

Since 2014, the year the Threatened Species Commissioner was appointed, the Australian Government has invested more than \$425 million for projects supporting outcomes for threatened species. In 2018–19, the Government committed over \$170 million from the new Regional Land Partnerships initiative for projects that support threatened species and threatened ecological community outcomes. These investments have helped to tackle threats and have contributed to the recovery of Australia's threatened species. The Threatened Species Strategy Year Three Report, released in June 2019, showed that, while more work remains, prospects are improving for priority threatened species.

In 2018–19 the Australian Government announced the Australian Heritage Grants Program. Grants under the program strengthen recognition, conservation and preservation of National Heritage List place values and enrich appreciation of the values of these listed places through improved community engagement. Successful projects under the 2018–19 grants round will support management of ancient rock art sites, infrastructure upgrades to outstanding colonial buildings, enhancing the natural heritage values of sites and preparing management plans for National Heritage List places.

### Environmental watering

In 2018–19 the Department delivered 853 GL of water for the environment across the Murray–Darling Basin. Approximately 400 GL was delivered from the Murray River valley which added to environmental flows from tributaries (approximately 221 GL). These flows supported environmental outcomes from Hume Dam to the Murray Mouth—a distance of over 2200 km. Benefits resulting from the delivery include growth of threatened moira grass in Barmah Forest; improved condition of native fish, including Murray cod and trout cod, in Barmah–Millewa Forest; breeding and recruitment of the endangered Murray hardyhead; the threatened Australasian bittern and little bittern appearing in Barmah Forest and breeding in Millewa Forest; and continuous flows into the Coorong, exporting excess salt from the Murray–Darling Basin. Our northern fish flow also travelled over 1200 km to provide relief to fish and other river animals and to river communities.

### Environmental regulation

Under the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act), any actions that will have or are likely to have a significant impact on a matter of national environmental significance are referred to the Department for assessment. In 2018–19, we enhanced business systems and streamlined our processes to deliver better outcomes for matters of national environmental significance. We continued to identify and list nationally threatened species, ecological communities and heritage places as matters of national environmental significance and successfully regulated international wildlife trade, including international trade of *Convention on International Trade in Endangered Species of Wild Fauna and Flora* (CITES) listed and native species, and the import of regulated live species, to conserve Australia's biodiversity and meet international obligations.

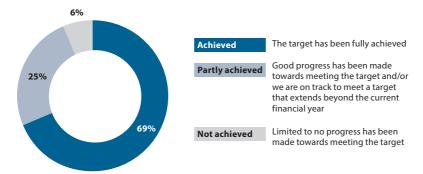
The Department uses a range of compliance tools to support regulatory outcomes. Our compliance activities are risk based and informed by intelligence. We aim to encourage compliance, promote leading practice, establish trust with the regulated community, and assist businesses and individuals to understand and comply with the law.

The Supervising Scientist coordinates and supervises the implementation of the regulatory arrangements for uranium mining in the Alligator Rivers Region, including undertaking environmental monitoring to assess the impacts of uranium mining on the biodiversity and ecological integrity of the region, which includes World Heritage listed Kakadu National Park. During 2018–19, no detectable impacts from mining activities were measured.

#### Environmental health

We continued our work in supporting environmental health by pursuing national approaches to managing hazardous wastes, substances and pollutants. In December 2018, Australia's environment ministers and the President of the Australian Local Government Association agreed to a new National Waste Policy. The policy provides a framework to guide collective national action on waste management, recycling and resource recovery until 2030. It is based on 'circular economy' principles, moving from a 'take, make, throw away' economy to one in which valuable resources are recirculated for as long as possible.

For our Environment and Heritage Purpose, 22 yearly measures were achieved and eight were partly achieved. Two-yearly measures related to statutory time frames were not achieved. Delays such as late applications and/or obtaining additional information to reach acceptable assessment outcomes were the most common factors behind not meeting the time frames.



### Figure 2.2: Performance snapshot for Environment and Heritage Purpose

### Activity: Investing in our environment and heritage

Relates to PBS Outcome 1 Program 1.1

### **Intended result:**

Contribute to the improvement of the extent, condition and connectivity of Australia's unique biodiversity and natural resources, consistent with national and international obligations, through protection of habitats and mitigation of threats to threatened species and ecological communities.

### **Analysis against activity**

In 2018–19, the Department continued to deliver significant investment for improved outcomes for Australia's biodiversity and heritage. Investments have contributed to habitat restoration, protection and threat mitigation for threatened species and ecological communities. We have had a strong focus on delivering Government investment to improve water quality and protect and restore coastal ecosystems and biodiversity. In 2018–19, we achieved six of the measures used to assess performance under this activity and partly achieved two measures.

The Department continues to pursue opportunities to improve the efficiency and effectiveness of our biodiversity and natural resource management investment programs. For example, in 2018–19 the Department used a procurement process to deliver investment under the Regional Land Partnerships Program to 54 management units. An open, competitive tender process enabled the Department to identify service providers that represent the best value for money, provide greater clarity about the services they deliver, and ensure outcomes are measurable.

The more than \$425 million for projects supporting outcomes for threatened species since 2014, coupled with efforts of the Threatened Species Commissioner to bring a national focus to priority issues (e.g. the threat of feral cats), have made an important contribution to achieving the Threatened Species Strategy targets. The Threatened Species Strategy uses a science-based approach, sets clear actions and supports partnerships to protect and recover Australia's threatened plants and animals. Work under the strategy involves national efforts across states and territories and by a wide range of stakeholders. This collective effort is improving prospects for threatened species.

However, species recovery is a complex and lengthy process. Decline in some threatened species has occurred over many decades and cannot be reversed quickly, even with investment. Action undertaken since the strategy commenced, such as tree planting and creation of fenced areas, will generate benefits in the longer term and support future recovery targets. New investments under the reformed Regional Land Partnerships Program will also make important contributions to threatened species recovery efforts.

Partnerships also underpin our successful investment in the Great Barrier Reef. In 2018–19 the Department implemented an important partnership in the delivery of Reef Trust projects—the \$443 million Reef Trust – Great Barrier Reef Foundation (GBRF) Partnership. The partnership represents a significant expansion of delivery capacity for Reef protection programs. See case study on page 29.

A further change instigated in 2018–19 was the use of the Business Grants Hub to deliver a Reef Trust project. All departmental grants will be delivered via the whole-of-government hub arrangements in the future.

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**Performance criterion:** Through investment and in collaboration with others, the Department contributes to the building of the Great Barrier Reef's resilience to respond to threats

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Yearly measures	Results		
Dollars invested	Achieved		
	The Department invested \$43,052,000 (GST exclusive) for Great Barrier Reef projects. In addition, the Great Barrier Reef Foundation committed an additional \$25,285,291 for Reef protection actions through the Reef Trust – GBRF Partnership.		
	Data source: Budget tracking and reporting data		
Number of projects/contracts	Achieved		
	The Department managed 65 projects funded under the Reef Trust and Natural Heritage Trust (Reef 2050 Plan).		
	<b>Data source:</b> Reef Branch Project Mega Tracker V1		
Project designs and contracts	Achieved		
reflect the objectives of the Reef 2050 Plan and Reef Trust	The Department funded two new projects under Phase VI of the Reef Trust:		
	<ul> <li>Reef Islands Initiative—Restoring and Protecting Island Ecosystems (a \$5 million Reef Trust contribution over five years)</li> </ul>		
	<ul> <li>Marine Debris Project—\$5 million over five years to deliver local actions to clean up litter and prevent it from entering Great Barrier Reef waterways.</li> </ul>		
	Both projects align with Reef Trust outcomes and the themes of the Reef 2050 Plan and are consistent with the Reef Trust objective, outcomes and investment principles.		
	Data sources: Internal proposal assessment documents		
	Reef 2050 Long-Term Sustainability Plan		
	Reef Trust Special Account Determination 2014		

**Performance criterion** *(continued)***:** Through investment and in collaboration with others, the Department contributes to the building of the Great Barrier Reef's resilience to respond to threats

Target (continued): Reef programs deliver on the Reef 2050 Plan and Reef Trust objectives

Yearly measures	Results
Project outcomes are fed into modelling and monitoring programs to inform reporting on Reef health	Achieved
	All Reef projects with an on-ground component associated with water quality improvement related to agriculture reported data to the joint Australian and Queensland government funded Paddock to Reef Integrated Monitoring, Modelling and Reporting Program. This will also occur for relevant projects contracted under the Reef Trust – GBRF Partnership.
	Data from projects that delivered outcomes in 2016–17 and 2017–18 are reported in Reef Water Quality Report Card 2017 and 2018, to be released in 2019. Report cards track progress towards the Reef 2050 Water Quality Improvement Plan objectives and 2025 targets. The lag time between data collection and release of report cards is because of validation, analysis, scientific review and reporting.
	This data also informs the Great Barrier Reef Marine Park's five-yearly outlook report, which examines the Great Barrier Reef's health, the pressures it is under and its likely future. The report is scheduled for release in 2019.
	Outcomes from Reef projects for managing the current crown-of- thorns starfish outbreak are recorded and published by GBRMPA under the Eye on the Reef program.
	<b>Data sources:</b> Monitoring Evaluation Reporting and Improvement Tool (MERIT) in <i>Atlas of Living Australia</i> <u>fieldcapture.ala.org.au</u>
	Great Barrier Reef outlook report 2019
	Reef Water Quality Report Cards
	Eye on the Reef data
	Paddock to Reef Integrated Monitoring, Modelling and Reporting Program



Green turtle swimming over a coral reef at Heron Island in the Great Barrier Reef © David Harasti and the Department of the Environment and Energy

### Reef Trust—Great Barrier Reef Foundation Partnership

In 2018–19 the Great Barrier Reef Foundation began delivering the innovative \$443.3 million Reef Trust – Great Barrier Reef Foundation Partnership.

In the first 12 months of the partnership, the foundation undertook a comprehensive planning and design phase, scaling up their operations and developing robust governance arrangements.

The foundation engaged with traditional owners and brought together expertise from a broad range of stakeholders to inform the development of partnership foundational plans, including an investment strategy, a monitoring and evaluation plan and the 2019–20 annual work plan.

The partnership will focus on embedding traditional owner involvement across all its components through a commitment that 10 per cent of the grant agreement will go towards traditional owner Reef-related activities.

The partnership has a collaborative investment target of \$300 million to \$400 million, to be raised from philanthropic, corporate and individual donations, plus contributed funds and effort from research and delivery partners.

To ensure no loss of momentum during the design phase in addressing challenges facing the Reef, the foundation also initiated a range of early investment projects. In 2018–19 the partnership invested \$22 million in more than 50 on-ground projects, including:

- > 11 water quality improvement projects in Reef catchments
- > 18 projects empowering traditional owners to expand their reef protection activities, including country-based planning and Indigenous junior ranger programs
- > 25 local action projects led by community groups and volunteer local marine advisory committees, including litter reduction, seagrass data collection and mangrove and turtle monitoring.

In 2019–20 the partnership will shift its focus to implementing the innovative protection agenda outlined in its annual work plan.

**Performance criterion:** Australia's biodiversity including priority threatened species, ecological communities, cetaceans and migratory species, and significant heritage places are conserved and protected via targeted investments and collaborative partnerships

Target: Threatened Species Strategy targets are met

<ul> <li>Partly achieved</li> <li>The Department met 11 targets, partly met four targets and did not meet six targets.</li> <li>Highlights include:</li> <li>more than 18 million hectares are under feral cat control</li> </ul>
meet six targets. Highlights include:
<ul> <li>more than 18 million hectares are under feral cat control</li> </ul>
<ul> <li>more than 60 per cent of Australia's threatened plants are stored in conservation seed banks</li> </ul>
<ul> <li>six threatened birds and eight threatened mammals have improved trajectories</li> </ul>
> mallee emu-wrens were successfully translocated in the wild
<ul> <li>there has been a doubling of the Norfolk Island green parrot population</li> </ul>
<ul> <li>as a result of feral cat control, the central rock-rat is at reduced risk of extinction.</li> </ul>
Data sources: Assessment against Threatened Species Strategy targets draws on data held by the Australian Government and other government and non-government sources and is published in the Year Three Report at the following link: <u>www.environment.gov.au/biodiversity/threatened/publications/</u> strategy-home

programs, including the Improving Your Local Parks and Environment Program and the Australian Heritage Grants Program

Yearly measures	Results
Project designs and contracts reflect the objectives of the programs	Achieved
	Regional Land Partnerships Program
	The Department procured around 140 projects to deliver on the four environment outcomes of the Regional Land Partnerships Program: improving the trajectory of priority threatened species; improving the condition of threatened ecological communities; reducing threats to our Ramsar wetlands; and reducing threats to our world heritage sites.
	Improving Your Local Parks and Environment Program
	The Department contracted 39 projects that are delivering against Improving Your Local Parks and Environment Program objectives. Projects will continue until the program ends in June 2020.
	Australian Heritage Grants Program
	The 2018–19 Australian Heritage Grants Program grants round is completed. The Department executed 29 contracts for National Heritage List projects that will contribute to the program's objectives.
	Data source: MERIT in <i>Atlas of living Australia</i> fieldcapture.ala.org.au

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Continued next page

**Target** (continued): Program objectives are delivered under the National Landcare Program and other key programs, including the Improving Your Local Parks and Environment Program and the Australian Heritage Grants Program

Yearly measures	Results
Projects/contracts deliver	Achieved
against contracted activities to	Regional Land Partnerships Program
deliver project objectives	Most of the 140 Regional Land Partnerships Program projects are ongoing and not due to finish until June 2023, however contracted activities for the first year were delivered in 2018–19.
	Improving Your Local Parks and Environment Program
	The 39 Improving Your Local Parks and Environment Program projects will continue until the program ends in June 2020.
	Australian Heritage Grants Program
	Project work for the 29 National Heritage List projects is scheduled to commence in 2019–20.
	Data sources: MERIT in <i>Atlas of living Australia</i> <u>fieldcapture.ala.org.au</u>
	Progress reports from grant recipients (provided via the Department of Industry, Innovation and Science Business Grants Hub)

**Target:** Contracts are in place to deliver Australian Government investment under the National Landcare Program and other key programs, including the Improving Your Local Parks and Environment Program and the Australian Heritage Grants Program

Yearly measures	Results
Dollars invested per program	Partly achieved
Number of projects/contracts	Regional Land Partnerships Program
per program	The Department has already procured services totalling \$446 million of the \$450 million available under the Regional Land Partnerships Program. The remaining \$4 million is to be contracted in 2019–20. We have procured services from 49 service providers, including 140 environment projects. Most of the procured projects are ongoing and not due to finish until June 2023.
	Improving Your Local Parks and Environment Program
	The Improving Your Local Parks and Environment Program budget of \$5.436 million is fully committed, with 39 projects delivering against program objectives. Projects will continue until the program ends in June 2020.
	Australian Heritage Grants
	In 2018–19, the Department executed 29 contracts with committed funding totalling \$5.8 million. Project work is scheduled to commenc in 2019–20.
	Data sources: MERIT in <i>Atlas of living Australia</i> fieldcapture.ala.org.au
	Delivery agreements between the Department and the grants service provider (Business Grants Hub in the Department of Industry, Innovation and Science)
	Information on grants, published on the Department's website www.environment.gov.au
	Progress reports from grant recipients



City of Broken Hill—Silver City Highway © Department of the Environment and Energy

### Australian Heritage Grants Program

In the 2018–19 Budget, the Australian Government announced the commencement of the Australian Heritage Grants Program, an ongoing heritage program which covers all National Heritage places (listed for natural, Indigenous or historic heritage values). The program replaced the completed Protecting National Historic Sites Program and the National Trust Partnership Program.

The Australian Heritage Grants Program will provide \$5.3 million funding each year to 2022–23 to strengthen recognition, conservation and preservation of National Heritage List place values and to enrich appreciation of the values of listed National Heritage places through improved community engagement. There are currently 116 places included in the National Heritage List and all are eligible to apply for funding under the Australian Heritage Grants Program.

Twenty-nine projects were successful under the 2018–19 grants round. These will support a range of activities including the management of ancient rock art sites, infrastructure upgrades to outstanding colonial buildings, enhancing the natural heritage values of sites and preparing management plans for National Heritage List places. Successful projects awarded in 2018–19 included:

- removal and management of feral animals from high value areas in the West Kimberley including around rock art sites, rivers and wetlands and known areas of high biodiversity
- > conservation activities including surveying for priority and emerging weeds, and undertaking targeted weed control and site rehabilitation in the Kosciuszko National Park to address key objectives in the park's Plan of Management and the Australian Alps National Parks Strategic Plan
- Yirrganydji cultural landscape recognition, management and engagement in the Great Barrier Reef and Wet Tropics of Queensland through developing a living cultural landscape atlas, cultural landscape heritage management plan and communication products including using 3D animation technology to bring Yirrganydji Indigenous stories and languages to life
- > development of a values planning framework to assist the community, council and statutory authorities to identify, protect, enhance and manage those values through the proposals, strategies and projects that take place within the City of Broken Hill.

# **Activity: Environmental watering**

Relates to PBS Outcome 1 Program 1.3

#### Intended results:

Protect and restore water-dependent ecosystems in the Murray–Darling Basin through the management and use of Commonwealth environmental water and manage Australia's obligations under the Ramsar Convention.

Improve the knowledge of, and inform decision-making on, the impacts to and management of water-dependent ecosystems consistent with international and national obligations.

#### **Analysis against activity**

The Australian Government has progressively acquired water to protect and restore the health of rivers, wetlands and floodplains of the Murray–Darling Basin. The Commonwealth Environmental Water Holder manages the water acquired for this purpose. The CEWH's management decisions, including on delivery, carryover and trade, are guided by the *Water Act 2007* and the Murray–Darling Basin Plan 2012 (the Basin Plan) and the Basin-wide Environmental Watering Strategy. It is also informed by seasonal climatic conditions, operational arrangements and advice from state and federal agencies, local communities, traditional owners and scientists.

The Basin Plan is a partnership between the Australian and Basin state and territory governments that sets the amount of water that can be taken from the Basin each year without negatively affecting rivers, lakes and wetlands, and plants and animals. Commonwealth environmental water contributes to the achievement of targets set in the plan. It is delivered to achieve environmental outcomes in conjunction with other sources of water, including natural flows, state-owned environmental water and irrigation water.

The Basin Plan is being implemented progressively and, as such, outcomes achieved are proportional to the progress made with respect to water recovery and implementation of state policy settings and operational arrangements. We achieved all three measures associated with our management and use of environmental water.

In 2018–19 the Department coordinated the implementation of the *Convention on Wetlands* of *International Importance* (Ramsar Convention) in Australia, including by improving documentation of the values and threats to our Ramsar wetlands, promoting wetland research and supporting implementation of priority protection and restoration activities. We partly achieved our measure related to implementation of the Ramsar Convention.

#### Performance results

**Performance criterion:** Protect and restore water-dependent ecosystems and functions in the Murray–Darling Basin

Target: Water dependent ecosystems are protected and restored

Yearly measures	Results
Commonwealth	Achieved
<ul> <li>environmental water</li> <li>contribution to:</li> <li>the restoration of the hydrological regime which includes relevant flow components set out in the Basin Plan (section 8.51(1)(b))*</li> </ul>	Commonwealth water contributed to the restoration of a range of flow components that contribute to environmental outcomes such as improved river health and support for native fish, species and vegetation communities.
	In 2018–19 over 853 GL of Commonwealth environmental water was delivered across a range of flow components, including base flows and freshes, consistent with delivery in preceding years and the Basin Plan. See case study: Providing water for the environment throughout the Murray River valley, page 37.
	<b>Data sources:</b> State and Australian Government agencies involved in the Murray–Darling Basin Authority's Living Murray Program
	Unpublished data from the Commonwealth Environmental Water Office (CEWO)
	Long-term intervention monitoring (LTIM) project
	Final acquitted data from 2018–19 and 2017–18 will be published on the CEWO webpage when it becomes available
	www.environment.gov.au/water/cewo
	The analysis of hydrological data for this measure is complex and involves multiple parties. Therefore, there is a lag time (approx. 9 months) between the end of year and the time when results are available to be published www.environment.gov.au/system/files/resources/b2b80f4a-b187-49d4-b24f-b792a0d7ae1a/files/2016-17-basin-evaluation-hydrology-report.pdf
Commonwealth	Achieved
environmental water contribution to: > hydrological	In 2018–19, the delivery of Commonwealth environmental water contributed to improved lateral and longitudinal connectivity in a similar way to the previous year's delivery.
connectivity between the river and floodplain and between hydrologically connected valleys	In 2017–18, Commonwealth environmental water contributed to improved lateral connectivity and included 259,413 ha of lakes and wetlands (including the Lower Lakes, Coorong and Murray Mouth) and 36,951 ha of floodplain inundation.
	In 2017–18, Commonwealth environmental water contributed to watering actions (by flow component) along approximately 19,142 km of waterway.

Continued next page

Yearly measures Results	
	<b>Data sources:</b> The analysis of hydrological data for this measure is complex and involves multiple parties. Therefore, there is a lag time (approx. nine months) between the end of year and the time when results are published.
	Data from 2018–19 and 2017–18 will be published on the CEWO webpage when it becomes available. www.environment.gov.au/water/cewo
	Data from state and Australian Government agencies involved in the Murray–Darling Basin Authority's Living Murray Program
	Unpublished data from the CEWO LTIM project
	2016–17 Basin-scale evaluation of Commonwealth environmental water—Hydrology <u>www.environment.gov.au/system/files/resources/b2b80f4a-b187-49d4-</u> b24f-b792a0d7ae1a/files/2016-17-basin-evaluation-hydrology-report.pdf
Target: Adequate flushin	g of salt from the River Murray system into the Southern Ocean
-	
Yearly measure         Result           Murrav-Darling Basin         Achieved	
Murray–Darling Basin salt export*	In 2018–19, more than 376 GL of Commonwealth environmental water was delivered through the Lower Lakes barrages, contributing to the export of salt from the Murray River.
	Trends over time indicate that Commonwealth environmental water has consistently contributed to the export of salt over the Lower Lakes barrage (see Table 2.3). Results for 2018–19 will be reported in the annual report next year.
	In 2017–18, Commonwealth environmental water contributed to the expor of 240,722 tonnes (69 per cent) of the salt over the Lower Lakes barrages to the Coorong. All water delivered over the Lower Lakes barrages contributed to the cumulative export of 349,893 tonnes of salt from the Murray–Darling Basin (see Figure 2.3).
	<b>Data sources:</b> Long-term intervention monitoring project, short-term intervention monitoring, data from other state and Commonwealth agencies (e.g. Murray–Darling Basin Authority's Living Murray program)
	Data from 2018–19 and 2017–18 will be published on the CEWO webpage when it becomes available.
	www.environment.gov.au/water/cewo CEWO LTIM project Lower Murray River 2017–18 summary report and technical report www.environment.gov.au/system/files/resources/dd763d84-4d33-4ce5- b8dd-b2fc77ae90d8/files/cewo-ltim-lower-murray-2017-18-summary- report.pdf
	www.environment.gov.au/system/files/resources/dd763d84-4d33-4ce5- b8dd-b2fc77ae90d8/files/cewo-ltim-lower-murray-2017-18-technical- report.pdf

<sup>\*</sup> The volumes of Commonwealth environmental water reported above as delivered during 2018–19 are based on operational reporting provided by state-based delivery partners. These volumes are the best available; however, they are subject to minor revision by the responsible state authorities as they finalise state water accounts. Final acquitted volumes of Commonwealth environmental water delivery will be published on the website of the CEWO (www.environment.gov.au/water/cewo).

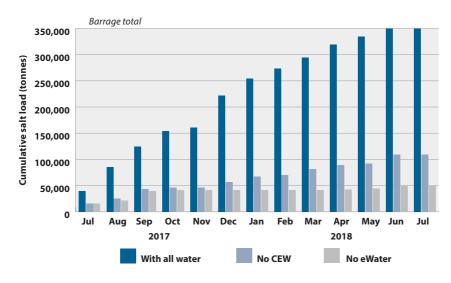
Scenario	2014–15	2015–16	2016–17	2017–18
With all water	446,855	288,516	1,504,541	349,893
Due to CEW*	285,064	251,632	120,867	240,722
Due to eWater	294,449	257,485	186,750	300,970

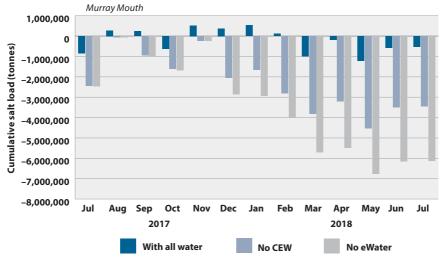
#### Table 2.3: Four-year record of modelled salt export (tonnes) over the barrages to the Coorong Lakes, 2014–15 to 2017–18

\*CEW: Commonwealth environmental water

Source: www.environment.gov.au/system/files/resources/dd763d84-4d33-4ce5-b8dd-b2fc77ae90d8/files/cewo-ltim-lower-murray-2017-18-summary-report.pdf

#### Figure 2.3: Cumulative salt export from the Murray–Darling Basin, 2017–18





Source: www.environment.gov.au/system/files/resources/dd763d84-4d33-4ce5-b8dd-b2fc77ae90d8/files/cewo-ltim-lower-murray-2017-18-technical-report.pdf

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The Murray River at Budgee Creek in Barmah State Forest © John Baker and the Department of the Environment and Energy

# Providing water for the environment throughout the Murray River valley

In 2018–19 the Department delivered approximately 400 GL of water for the environment along the Murray River below Hume Dam. This water added to environmental flows from tributaries (approximately 221 GL), supporting environmental outcomes from Hume Dam to the Murray Mouth—a distance of over 2200 km.

Benefits resulting from the delivery include:

- > growth of threatened moira grass in Barmah Forest
- improved condition of native fish, including Murray cod and trout cod, in Barmah–Millewa Forest
- threatened Australasian bittern and little bittern appearing in Barmah Forest and breeding in Millewa Forest
- breeding and recruitment of the endangered Murray hardyhead, including new discoveries in South Australia and translocations to New South Wales, where this species has been absent for 10 years
- movement of migratory fish species, including lamprey and congolli, between the Coorong, Lower Lakes and River Murray
- better feeding grounds for waterbirds in the Lower Lakes and Coorong Ramsar site
- > greater diversity of plants fringing the Lower Lakes
- continuous flows into the Coorong, exporting excess salt from the Murray–Darling Basin and supporting favourable estuarine conditions.

Delivery of the water relied on partnerships with state and regional water and land managers, river operators, traditional owners and local communities.

Very dry conditions in 2018–19 presented challenges for water management organisations responsible for balancing the needs of communities, industry, agriculture and the environment. As a result, some environmental objectives could not be met. In particular, the total volume of flow into the Coorong was 377 GL, significantly below the annual minimum target of 650 GL.



Aerial view over the Macquarie Marshes Nature Reserve © Allan Fox and the Department of the Environment and Energy

# Building wetland resilience and supporting native fish communities in the Macquarie River valley

Over winter and spring 2018–19, the Department, in collaboration with New South Wales Government agencies, delivered 126,477 ML of water for the environment to the Macquarie River and Macquarie Marshes. Of this, 51,401 ML was Commonwealth environmental water. The delivery of water for the environment was aimed at building resilience in the system and to support native fish, waterbirds and frogs. It provided a refuge for these species to help last out the drought.

The environmental water delivered to the Macquarie catchment supported some parts of the Ramsar-listed wetland areas of the Macquarie Marshes by maintaining core areas of semi-permanent wetlands, providing habitat for migratory waterbirds and supporting biological diversity.

The water delivered to the catchment and marshes supported approximately 7.5 per cent of wetland vegetation, including reeds, water couch, mixed marsh and river red gum, and provided habitat for at least 42 species of waterbirds, including the nationally endangered Australasian bittern and migratory shorebird species such as Latham's snipe and sharp-tailed sandpiper. Water for the environment supported breeding and recruitment of frogs in the marshes and provided opportunities for native fish (e.g. Murray cod and freshwater catfish) to move and spawn.

The Department, the New South Wales Office of Environment and Heritage, the New South Wales Department of Primary Industries (Fisheries) and other agencies were involved in the water delivery. The New South Wales Office of Environment and Heritage undertook most of the ecological monitoring during the watering action.

Performance criterion: Australia's priority wetlands are identified, conserved and protected

**Target:** Ramsar Information Sheets for Wetlands of International Importance listed under the Ramsar Convention (Ramsar sites) are prepared and updated, and include appropriate descriptions of the ecological character of the sites and threats to the sites

Yearly measure	Result
Ramsar Information Sheet	Partly achieved
updates completed for 10 Ramsar sites	Ramsar Information Sheet updates include information on the ecological character of each Ramsar site, threats to the sites, management arrangements and monitoring activities.
	Ramsar site managers completed eight Ramsar Information Sheet updates in 2018–19.
	Four Ramsar Information Sheet updates were published on the Ramsar Secretariat's Ramsar Sites Information Service: Ord River Floodplain, Ginini Flats Wetland Complex, Shoalwater and Corio Bays, and Glenelg Estuary and Discovery Bay. Four Ramsar Information Sheets have been submitted to the Ramsar Secretariat but are yet to be published: Moreton Bay, Corner Inlet, Kerang Wetlands, and Edithvale–Seaford.
	Delays in completing Ramsar Information Sheet updates were due to the new Ramsar Information Sheet format within the newly established online Ramsar Sites Information Service and the need to transfer information and update information in that database.
	<b>Data sources:</b> Six-monthly reports by Commonwealth and state and territory members of the Wetlands and Aquatic Ecosystems Sub-Committee on the status of the RIS updates
	Ramsar Sites Information Service, managed by the Ramsar Secretariat, which holds the latest RIS for each site rsis.ramsar.org
	Australian Wetlands Database www.environment.gov.au/water/wetlands/australian-wetlands- database

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# Activity: Regulating to protect our environment and heritage

Relates to PBS Outcome 1 Programs 1.4 and 1.5

#### **Intended results:**

Identify, protect and conserve our world and nationally significant natural, Indigenous and historic heritage places, threatened species, ecological communities, cetaceans and migratory species.

Contribute to protecting internationally traded flora and fauna consistent with national and international obligations.

Support sustainable development outcomes by delivering efficient and effective regulation of matters of environmental significance.

#### Analysis against activity

The Department uses regulatory tools, including approvals, licences and permits, incentives, schemes and standards, to identify and protect threatened species and ecological communities and significant natural, Indigenous and historic heritage places. We regulate wildlife trade (imports and exports) to protect Australia's biodiversity and species threatened by international trade (species listed under the *Convention on International Trade in Endangered Species of Wild Fauna and Flora* (CITES)) and to allow sustainable use of wildlife resources. We also have a regulatory role in protecting the Alligator Rivers Region from the impacts of uranium mining.

The Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act) is the Commonwealth's central piece of environment legislation. Under this legislation, any actions that will have or are likely to have a significant impact on a matter of national environmental significance are referred to the Department for assessment.

In 2018–19, the Department achieved five measures used to assess performance under this activity, partly achieved three measures and did not achieve two measures.

In 2018–19 we continued our efforts to reform and streamline our administration of environmental regulation. For example, the transition to a new permit application and processing system for international wildlife trade decisions resulted in 89 per cent of decisions being made within the statutory time frame of 40 business days.

While we enhanced our business systems and continued to streamline our processes, fewer EPBC Act project decisions were made within the statutory time frame in 2018–19, compared with 2017–18. Delays are due to high workloads and working with project proponents to obtain additional information. This is an area of continued focus for the Department.

We continued to use assessments provided through the common assessment method for assessing nationally threatened species and ecological communities. This national environmental regulatory reform enables consistent listing across Australia. Thirty-one of the species listing decisions this year aligned the Commonwealth threat status of species with that of relevant states and territories.

During 2018–19, no impacts of uranium mining on the biodiversity and ecological integrity of the Alligator Rivers Region were detected. These results provide independent assurance to the regulatory authorities and the Minister, that the significant cultural and environmental values of the World Heritage listed Kakadu National Park have been protected.

#### **Performance results**

1500

1000

500

0

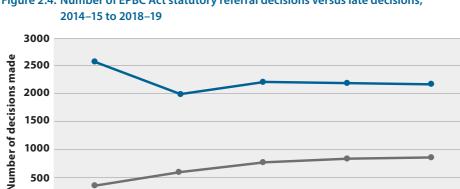
2014-15

Performance criterion: Australia's biodiversity, including priority threatened species, ecological communities, cetaceans, and migratory species, and significant heritage places are identified, conserved and protected through regulation

Target: Activities required by legislation are conducted within statutory time frames	
Yearly measure	Result
Increase on previous trends across the following areas: PBC Act project decisions	<b>Not achieved</b> In 2018–19, 60 per cent of EPBC Act project decisions were made within statutory time frames (see Figure 2.4). A total of 2161 decisions were made, of which 861 were late. In 2017–18, 62 per cent were made within statutory time frames (2196 decisions made, of which 842 were late).
	Delays typically occur with high workloads and when working with project proponents to obtain additional information and reach acceptable environmental assessment outcomes. The case study on 'Environment Assessment and approvals training' details training for staff involved in environment assessments and approvals under the EPBC Act, page 42.
	See Appendix 4, 'Operation of the EPBC Act', for further information on referrals made under the EPBC Act, page 240.
	Data source: Internal Environmental Impact Assessment System database

Continued page 43

2018-19



# Figure 2.4: Number of EPBC Act statutory referral decisions versus late decisions,

Note: These statistics vary from one annual report to another with improvements in data quality and methodology. The figures in this graph are a revised and updated set of data on referral decisions.

All decisions made

2015-16

2016-17

**Financial year** 

2017-18

Late decisions



Speaker presenting at a training course © Shutterstock

# Environment assessment and approvals training

As recommended by a 2015–16 review of the Department's regulatory processes, our Environment Standards Division offers a comprehensive formal training program for staff who are involved in environment assessments and approvals under the EPBC Act. This builds our capacity to undertake effective, legally robust assessments and helps to drive consistency across our regulatory practices. It fosters a collaborative culture of learning and knowledge sharing.

Attendance at these training sessions increased in 2018–19 with 116 new participants. Trainees included assessment staff with varying levels of experience from across the Department and officers from the New South Wales Department of Planning and Office of Environment and Heritage who undertake EPBC assessments under bilateral agreements

**Performance criterion** *(continued)***:** Australia's biodiversity, including priority threatened species, ecological communities, cetaceans, and migratory species, and significant heritage places are identified, conserved and protected through regulation

**Target** (continued): Activities required by legislation are conducted within statutory time frames

Yearly measures	Results
Increase on previous trends	Partly achieved
across the following areas: listing of a species or community decision, conservation advice, recovery plans, listing of key threatening processes, threat abatement plans	Listing of a species or community decision
	The statutory assessment completion time frame for Threatened Species Scientific Committee advice being provided to the Minister was met for all assessments completed in 2018–19. This is an improvement on 2017–18 results, when advice on the listing of one ecological community was provided late to the Minister.
	Conservation advice
	The Ministers or their delegate approved 51 conservation advices for species and four conservation advices for ecological communities in 2018–19.
	Conservation advices were published on the website within 10 days of approval, meeting all statutory time frames, as for 2017–18.
	Recovery plans
	In 2018–19 five recovery plans were made or adopted under the EPBC Act. Consistent with the four recovery plans approved in 2017–18, none were completed within statutory time frames.
	Listing of key threatening processes
	No key threatening processes were listed in 2017–18 or 2018–19.
	Threat abatement plans
	We made two threat abatement plans in 2018–19, whereas we made one in 2017–18. There is no statutory time frame requirement.
	See Appendix 4 for further information on species and ecological communities (pages 242–243) and Tables A4.A.7 to A4.A.11 (pages 254–258).
	<b>Data sources:</b> EPBC Act lists of threatened flora, fauna and ecological communities
	Species Profiles and Threats (SPRAT) database www.environment.gov.au/cgi-bin/sprat/public/sprat.pl
	Register of Federal Legislation for legislative instruments giving effect to threatened species and ecological community and key threatening process listing decisions and recovery plans <u>www.legislation.gov.au</u>
Increase on previous trends	Not achieved
across the following areas: <ul> <li>wildlife trade permits</li> </ul>	The Department made 3307 decisions on international wildlife trade permit applications under Part 13A of the Act, resulting in 3109 permits being issued. Eighty-nine per cent of decisions were made within the statutory time frame, compared with 92 per cent in 2017–18.
	See Appendix 4 for further information on international wildlife trade (pages 244–246) and Tables A4.A.12 to A4.A14 (pages 259–260), and A4.A.16, (page 261).
	<b>Data sources:</b> Permits Administration Workflow System and Customer Relationship Management databases

**Performance criterion** *(continued)***:** Australia's biodiversity, including priority threatened species, ecological communities, cetaceans, and migratory species, and significant heritage places are identified, conserved and protected through regulation

Target (continued): Activities required by legislation are conducted within statutory time frames

Yearly measures	Results
<ul> <li>Increase on previous trends across the following areas:</li> <li>&gt; listing of live imports on the Register of Federal Legislation</li> </ul>	Achieved
	In 2018–19 the Minister approved seven additions to the live import list. In 2017–18 three additions were made to the list. There is no statutory time frame requirement.
	See Appendix 4 for further information on live imports (pages 245–246).
	Data source: Register of Federal Legislation for legislative instruments giving effect to live import list decisions www.legislation.gov.au/Series/F F2019L00626
<b>Target:</b> 100 per cent of listed the	reatened species and ecological communities have an approved

Yearly measure	Result
Percentage meeting this requirement	Partly achieved
	99.8 per cent of nationally listed species and ecological communities have either a conservation advice or a recovery plan in place.
	Data source: SPRAT database www.environment.gov.au/cgi-bin/sprat/public/sprat.pl
Target: All Australian properties	included on the list of World Heritage are well managed
Yearly measure	Result
Percentage of World Heritage	Partly achieved
Management Plans that are consistent with World Heritage Management Principles	In 2018–19 Australia had 19 World Heritage listed properties. Management plans for these properties are required to be consistent with the management principles in the EPBC Regulations. A complete assessment of management plans against the principles has not been finalised.
	The most recent International Union for Conservation of Nature (IUCN) World Heritage Outlook report (2017) assessed all Australia's World Heritage properties with natural heritage values as having effective or highly effective management arrangements in place. Reports for all of these properties are available online.
	Management planning documents are under revision for the Greater Blue Mountains Area, the Wet Tropics of Queensland World Heritage Area and the Gondwana Rainforests of Australia.
	In 2018, the Australian Convict Sites: Strategic Management Framework was agreed. The framework ensures there are appropriate arrangements for the ongoing protection, management and presentation of the sites within national and state institutional structures.
	A grant under the 2018–19 Australian Heritage Grants Program will allow a revised World Heritage Management Plan to be developed for the Royal Exhibition Building in Melbourne, Victoria.

Target (continued): All Australian properties included on the list of World Heritage are well managed	
Yearly measures	Results
	Data sources: Project Agreement for World Heritage Management <u>www.federalfinancialrelations.gov.au/content/npa/environment/</u> project-agreement/PA_World_Heritage_Management.pdf
	IUCN World Heritage Outlook report www.worldheritageoutlook.iucn.org
	World Heritage List www.environment.gov.au/heritage/places/world-heritage-list
	Australian Convict Sites: Strategic Management Framework www.environment.gov.au/heritage/publications/aust-convict-sites- strategic-management-framework
Performance criterion: Com	npliance is used to deliver environmental and heritage outcomes
Target: Compliance activities are undertaken to deliver environment and heritage outcomes	
Yearly measure	Result
Deliver priority outcomes	Achieved
outlined in the annual compliance plan	In 2018–19 the Department had four priority outcomes for compliance under this measure:
	<ul> <li>Increase engagement with national environmental law, focusing on the EPBC Act and agricultural development</li> </ul>
	<ul> <li>Disrupt wildlife crime</li> </ul>
	<ul> <li>Compliance with EPBC Act approvals</li> </ul>
	<ul> <li>Minimise exposure to fraud.</li> </ul>
	Increase engagement with national environmental law, focusing on the EPBC Act and agricultural development
	The Office of Compliance responded to 37 enquiries from the agriculture sector in New South Wales, indicating the value in reaching out to key stakeholders.
	Disrupt wildlife crime
	Disrupt wildlife crime In 2018–19, the Office of Compliance undertook 28 new criminal investigations and commenced nine intelligence operations.

Of 31\* investigations and nine search warrants executed for alleged wildlife trafficking, 48 packages were seized containing 269 specimens being illegally shipped to 10 countries. Most of the packages were destined for Hong Kong. Other destinations included mainland China, Indonesia, Taiwan, Romania, Hungary, Sri Lanka, South Korea, Russia and Thailand.

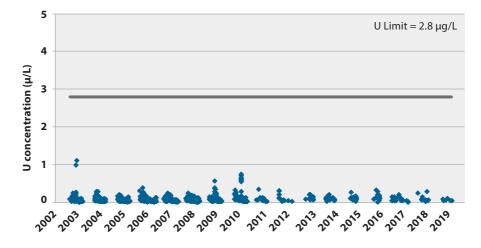
The Office of Compliance managed three prosecutions and referred one matter to the Commonwealth Director of Public Prosecutions. Of the matters in court, one was finalised, resulting in an individual receiving a suspended custodial sentence of one year, 10 months and 27 days.

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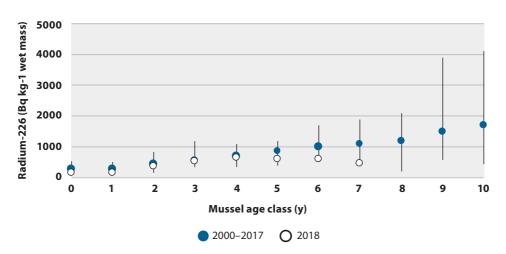
<b>Target</b> (continued) <b>:</b> Compliance a heritage outcomes	activities are undertaken to deliver environment and
Yearly measure	Result
	Compliance with EPBC Act approvals
	In 2018–19, the Office of Compliance received 236 allegations of non-compliance and conducted 69 site inspections, with 65 cases commenced to investigate compliance. Of the finalised compliance investigations from matters commenced in 2018–19, 21 resulted in a warning letter being issued, one resulted in a directed audit and one infringement notice was issued. Six projects investigated were determined to be compliant.
	Minimise exposure to fraud
	As of July 2018, the Office of Compliance is currently investigating two EPBC Act related fraud cases.
	*This number includes 28 new investigations plus 3 investigations carried ove from previous financial year
	<b>Data sources:</b> Office of Compliance quarterly reporting:
	> target knowledge base
	<ul> <li>compliance and enforcement database (CEMS iBase)</li> </ul>
	<ul> <li>client relationship manager</li> </ul>
	<ul> <li>infringement notice register and compliance outcomes</li> </ul>
Performance criterion: The Alli mining effects consistent with st	gator Rivers Region environment remains protected from uranium atutory requirements
-	mental effect to the people and environment of the Alligator Rivers
Regions, including Kakadu Natio	nal Park, as a result of mining activities
Regions, including Kakadu Natio Yearly measures	nal Park, as a result of mining activities Results
Yearly measures Chemistry monitoring	<b>3</b>
Yearly measures	Results
Yearly measures Chemistry monitoring program detects no exceedances of statutory	Results         Achieved         Results of the Supervising Scientist's chemical monitoring program showed no exceedances of the statutory Ranger water quality objectives throughout the 2018–19 wet season. For example, concentrations of uranium in surface water downstream of the Ranger mine remained well below the limit of 2.8 µg/L (see Figure 2.5). See case study: Cumulative ecological risk assessment
Yearly measures Chemistry monitoring program detects no exceedances of statutory	Results         Achieved         Results of the Supervising Scientist's chemical monitoring program showed no exceedances of the statutory Ranger water quality objectives throughout the 2018–19 wet season. For example, concentrations of uranium in surface water downstream of the Ranger mine remained well below the limit of 2.8 µg/L (see Figure 2.5). See case study: Cumulative ecological risk assessment for the Ranger uranium mine, page 49.         Data sources:         Supervising Scientist publications
Yearly measures Chemistry monitoring program detects no exceedances of statutory water quality limits	Results         Achieved         Results of the Supervising Scientist's chemical monitoring program showed no exceedances of the statutory Ranger water quality objectives throughout the 2018–19 wet season. For example, concentrations of uranium in surface water downstream of the Ranger mine remained well below the limit of 2.8 µg/L (see Figure 2.5). See case study: Cumulative ecological risk assessment for the Ranger uranium mine, page 49.         Data sources:         Supervising Scientist publications         www.environment.gov.au/science/supervising-scientist





**Target** *(continued)***:** There has been no detrimental effect to the people and environment of the Alligator Rivers Regions, including Kakadu National Park, as a result of mining activities

Yearly measures	Results
Bioaccumulation and radiation data that is collected and assessed demonstrates that the annual dose to people does not exceed statutory limits	<b>Achieved</b> The 2018 mine derived annual dose from radon decay products in air has been estimated to be 0.022 mSv, which is below the public dose limit of 1 mSv per year and comparable to previous years' results.
	Results of the bioaccumulation monitoring program were within the range reported in previous years, indicating that radionuclides in indicator species were of natural origin and not due to the operation of the mine (see Figure 2.6).
	Data sources: Supervising Scientist publications www.environment.gov.au/science/supervising-scientist







East Alligator River, Kakadu National Park  ${}^{\odot}$  Department of the Environment and Energy

# Cumulative ecological risk assessment for the Ranger uranium mine

In collaboration with the Commonwealth Science and Industrial Research Organisation, the Department has developed cumulative ecological risk assessment (CERA) models for the Ranger uranium mine. This project aimed to characterise the cumulative risks of multiple stressors, including their interactions, to aquatic and terrestrial ecosystems.

While earlier screening-level ecological risk assessments for the rehabilitation and closure of Ranger focused on the risks of multiple individual stressors in isolation from each other, the CERA models account for interactions between multiple stressors. In this way, they can help to determine whether and how the risk profile changes when interactions between stressors are considered.

The project produced both qualitative and quantitative CERA models.

The **qualitative** models describe the key ecological processes that are vital for sustaining terrestrial and aquatic ecosystems. These models provide a useful basis for identifying the ecological indicators that should be monitored to enable healthy ecosystems to be maintained or restored.

The **quantitative** models were constructed using the available datasets for terrestrial and aquatic ecosystems. This process has facilitated the collation, quality-checking and cataloguing of data needed to inform ecological risk assessments and has highlighted where further knowledge is required. The quantitative models for the aquatic ecosystem are able to predict the additive risk of contaminants for which there are biological-effects data. They were built with current knowledge about the biological effects of major contaminants and historical exposure data. Their primary purpose will be to assess the outputs from surface water quality modelling being undertaken by the mine operator.

The CERA models will help to provide a transparent basis for decision-making by enabling prospective management interventions at Ranger to be tested and assessed before implementation.

# **Activity: Environmental health**

Relates to PBS Outcome 1 Program 1.6

#### **Intended result:**

Protect the environment through national approaches to effectively and efficiently manage hazardous waste, substances and pollutants.

#### Analysis against activity

The Department undertakes regulatory activities and policy and program functions to assist in protecting the health of Australia's environment from hazardous wastes, substances and pollutants. We are responsible for administering the Ozone Protection and Synthetic Greenhouse Gas Management Act 1989, the Product Stewardship Act 2011, the Product Stewardship (Oil) Act 2011, the Product Emissions Standards Act 2017, the Hazardous Waste (Regulation of Exports and Imports) Act 1989, the National Environment Protection Measures (Implementation) Act 1998 and the Fuel Quality Standards Act 2000.

In 2018–19, we implemented our regulatory responsibilities on environmental health matters. We achieved eight measures used to assess performance under this activity and partly achieved two measures. The measure for the review of the National Pollutant Inventory (NPI) was partly achieved because the NPI Review Steering Committee is yet to make its final recommendations. We made good progress with remaking legislative instruments under the *Fuel Quality Standards Act 2000* during 2018–19 and are on track to finalise the remaining instruments before they sunset on 1 October 2019.

The Department's work with co-regulators and stakeholders improves compliance with national environmental laws and assists businesses and individuals to understand and comply with the law and to support environmental health outcomes. Our compliance activities are risk based and informed by intelligence.

#### **Performance results**

**Performance criterion:** The Department's regulatory activities and policies relating to management of hazardous wastes, substances and pollutants support environmental health outcomes

**Target:** Import of controlled chemicals does not exceed the limits set out in the *Ozone Protection and Synthetic Greenhouse Gas Management Act 1989* and regulations (listed as yearly measures)

Yearly measures	Results
Limit on imports in 2018	Achieved
calendar year: • HFC: 8.0 megatonnes CO <sub>2</sub> e	7.889 megatonnes $CO_2e$ of Hydrofluorocarbon (HFC) was imported in 2018, consistent with quotas set in the legislation.
	<b>Data sources:</b> Ozone Protection and Synthetic Greenhouse Gas Management Act 1989
	Ozone Licensing and Reporting System
	UNEP, Ozone Secretariat ozone.unep.org/countries/data
Limit on imports in 2018	Achieved
<ul> <li>calendar year:</li> <li>HCFC: 2.5 ozone-depleting potential (ODP) tonnes</li> </ul>	2.498 ODP tonnes of Hydrochlorofluorocarbons (HCFC) was imported in 2018, consistent with domestic quotas set in the legislation and well in advance of our international obligations.
	<b>Data sources:</b> Ozone Protection and Synthetic Greenhouse Gas Management Act 1989
	Ozone Licensing and Reporting System
	UNEP, Ozone Secretariat
	ozone.unep.org/countries/data
Limit on imports in 2018	Achieved
<ul> <li>calendar year:</li> <li>MB: 29.73 tonnes non-quarantine and pre-shipment (QPS)</li> </ul>	Consistent with our international obligations and legislation, 29.73 tonnes of methyl bromide was imported for non-quarantine and pre-shipment purposes.
	See Appendix 10 for legislative reporting on the operation of the Ozone Protection and Synthetic Greenhouse Gas Management Act 1989, page 278.
	Data sources:
	Ozone Protection and Synthetic Greenhouse Gas Management Act
	Ozone Licensing and Reporting System
	UNEP, Ozone Secretariat
	ozone.unep.org/countries/data

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Performance criterion (continued): The Department's regulatory activities and policies relating to management of hazardous wastes, substances and pollutants support environmental health outcomes

Target: All Australians have access to timely, quality data on emissions and transfers of polluting or harmful substances

nummu substances	
Yearly measures	Results
Review of National Pollutant Inventory	Partly achieved
	On 2 July 2018, the NPI Review Steering Committee released a discussion paper seeking public comments to inform a review of the NPI. A total of 60 stand-alone submissions were received. In addition, 314 people used a form on the Environmental Justice Australia website to make a submission.
	The objectives of the review are to identify whether the right substances are reported, the most valuable information collected, and that information collection is cost-effective.
	Data sources: Review of the National Pollutant Inventory—discussion paper and submissions www.npi.gov.au/resource/review-national-pollutant-inventory- discussion-paper-and-submissions
	National Pollutant Inventory <u>www.npi.gov.au</u>
Timely, quality data published	Achieved
by 31 March	On 29 March 2019, the Department published NPI data for 2017–18 (the 20th year of NPI publication of emissions from industry).
	The NPI provides the community, industry and governments with free information about emission estimates for 93 toxic substances and the source and location of these emissions. The 2017–18 data also details emissions from 4180 industry facilities, collected by state and territory governments.
	In 2018–19, NPI data was the most frequently viewed dataset published by the Department on <u>data.gov.au</u> , attracting a total of 2944 views.
	Data sources: National Pollutant Inventory www.npi.gov.au
	Data.gov.au <u>data.gov.au/site-usage/dataset?month=&amp;publisher=doee</u>
Target: The Department imple	ments reforms to improve fuel quality
Yearly measure	Result
Review and remake the legislative instruments made	<b>Partly achieved</b> Nine legislative instruments sunset in October 2019. The petrol and
5	while registative instruments subset in October 2019. The petrol and

Nine legislative instruments sunset in October 2019. The petrol and automotive diesel determinations were remade on 18 March 2019. Standards Act 2000 that sunset The fuel quality standards regulations were remade on 4 April 2019. The remaining fuel quality standards (biodiesel, autogas, ethanol E10, Ethanol E85) are on track to be finalised before they sunset on

1 October 2019.

Data source:

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Amended petrol and automotive diesel determination and fuel quality standards regulations published on the Federal Register of Legislation www.legislation.gov.au

under the Fuel Quality

in October 2019

Target: Activities required by legislation are conducted within statutory time frames	
Yearly measures	Results
Product Emission Standards legislation commences	Achieved
	The <i>Product Emissions Standards Act 2017</i> helps improve our air quality by setting emissions standards and stopping high-emitting products from entering Australia. It commenced on 15 September 2017. The <i>Product Emissions Standards Rules 2017</i> commenced on 5 January 2018.
	Import offences under the rules took effect on 1 July 2018.
	Data sources: The Product Emissions Standards Act 2017 www.legislation.gov.au/Details/C2017A00104
	Product Emissions Standards Rules 2017 www.legislation.gov.au/Details/F2018L00021
Product Emissions Standards	Achieved
benchmarks for delivering on statutory time frames are set	The <i>Product Emissions Standards Rules 2017</i> establish statutory time frames of 60 days for the processing of applications for exemptions and certifications.
	The Department processed all applications received within the statutory time frame.
	<b>Data source:</b> Data from the Client Relationship Management system developed for the Product Emissions Standards legislation
Increase on previous trends for	Achieved
existing legislation	Consistent with the previous financial year, in 2018–19 the Department met all applicable statutory time frames under the <i>Fuel</i> <i>Quality Standards Act 2000</i> . See Appendix 6 for legislative reporting on the operation of the Act, page 269.
	Consistent with the previous financial year, in 2018–19 the Department met all applicable statutory time frames under the <i>Hazardous Waste (Regulation of Exports and Imports) Act 1989</i> , which controls the export, import and transit of hazardous waste through a permitting system. See Appendix 8 for legislative reporting on the operation of the Act, page 274.
	Data sources: Permit notices <u>www.environment.gov.au/protection/hazardous-waste/application-and-permit-notices</u>
	Import and export licences www.environment.gov.au/protection/ozone/licences-and-reporting

Target: Compliance activities are undertaken to deliver environmental health outcomes	
Yearly measure	Result
Deliver priority outcomes outlined in the annual compliance plan	Achieved
	In 2018–19 the priority outcomes for compliance under this target were to:
	<ul> <li>reduce emissions to air from fuel and of ozone-depleting substances</li> </ul>
	<ul> <li>disrupt hazardous waste crime.</li> </ul>
	Reduce emissions to air from fuel and of ozone depleting substances
	In 2018–19, the Office of Compliance engaged with 363 retail fuel sites. Where non-compliance was detected, the Department took action with the industry to ensure the supply of fuel is compliant wit the requirements of the <i>Fuel Quality Standards Act 2000</i> .
	In 2018–19, the Department issued three infringement notices under the Ozone Protection and Synthetic Greenhouse Gas Management Act 1989. Two infringement notices were issued to two entities who imported equipment containing scheduled substances without a licence. A third infringement notice was issued to a domestic permit holder who discharged a scheduled substance while carrying out work on air conditioning equipment. All infringement notices have been paid.
	The Department has disrupted non-compliant behaviour in relation to imports of bulk HFCs and possession of bulk HFC without the relevant permits. In 2018–19, the Department seized three container of bulk HFCs or approximately three tonnes of scheduled substance.
	Disrupt hazardous waste crime
	In 2018–19, the Office of Compliance continued to work with border agencies and industry to prevent the illegal export of hazardous waste, conducted an intelligence operation aimed at disrupting related illegal activity and had one case before the court.
	<b>Data sources:</b> Office of Compliance quarterly reporting:
	> target knowledge base
	<ul> <li>compliance and enforcement database (CEMS ibase)</li> </ul>
	<ul> <li>client relationship manager</li> </ul>
	<ul> <li>infringement notice register and compliance outcomes</li> </ul>
	<ul> <li>compliance section statistics weekly report.</li> </ul>

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One of the pathways for environmental release for these chemicals is through some types of firefighting foams © Shutterstock

# Per- and Poly-fluoroalkyl Substances National Environmental Management Plan

The Department successfully coordinated development of the Per- and Polyfluoroalkyl Substances National Environmental Management Plan (PFAS NEMP), which all Australian environment ministers agreed to in January 2018. Building on this success, we led a national collaborative process to develop new guidance for PFAS in four priority areas: environmental guideline values, soil reuse, wastewater management, and onsite containment.

On 7 December 2018, Australia's environment ministers agreed to national consultations on the new draft guidance. Open public forums held in every capital city attracted over 500 attendees representing industry groups, airports, ports, energy and water utilities, waste management providers, mining and petroleum companies, consultants, all levels of government, and environmental groups. The sessions involved discussion of a broad range of issues, from technical questions about the science underpinning associated standards to practical questions about applying the guidance at work sites.

Community attendees praised the science-based approach of the PFAS NEMP and urged environmental regulators to keep up the good work of protecting both people and wildlife. The Department, along with state and territory environment regulators, delivered presentations to various bilateral meetings and technical and advisory forums. Around 50 written submissions were received, which include useful suggestions on future priorities.

Input received during the consultation process is informing a revised PFAS NEMP, which is expected to be considered by environment ministers later in 2019. The high level of engagement in the consultations demonstrates the value of the NEMP as essential guidance on the shared challenge of PFAS contamination for businesses, managers of contaminated sites, regulators, consultants and the public.



Mugga Lane landfill site, Canberra © Department of the Environment and Energy

# Australia's new National Waste Policy

In December 2018, Australia's environment ministers and the President of the Australian Local Government Association set a unified direction for waste and recycling in Australia by agreeing to a new National Waste Policy.

The policy provides a framework to guide collective national action on waste management, recycling and resource recovery until 2030. It is based on 'circular economy' principles, moving from a 'take, make, throw away' economy to one in which valuable resources are recirculated for as long as possible.

Australian governments also agreed to develop a national action plan to implement the 2018 National Waste Policy. The plan will include targets to drive action and will address waste priorities including reducing plastic pollution, supporting industry development, increasing demand for recycled materials and taking a national approach to waste policy and regulation.

The Department is working with the community, the business sector, the waste and resource recovery industry, state and territory governments and the Australian Local Government Association to draft the action plan.

# Climate Change Purpose: Develop and implement a national response to climate change

#### **Overview of performance against purpose**

In 2018–19 the Department continued to implement the Government's climate change policies and programs to meet Australia's emissions reduction targets. We also implemented measures to increase resilience of Australian Government operations and activities to climate change impacts.

The Department continued to support practical action by businesses and the community to lower emissions through the Emissions Reduction Fund, the National Carbon Offset Standard and the Renewable Energy Target. The Department continued to support clean energy innovation by coordinating Australia's participation in Mission Innovation and working with other agencies responsible for research and development funding to encourage more investment in clean energy research and development.

Australia remains on track to meet its 2020 emissions reduction target of reducing emissions by 5 per cent below 2000 levels. In the year to December 2018, emissions per capita and the emissions intensity of the economy were at their lowest levels in 29 years. Progress towards achieving Australia's Renewable Energy Target has contributed to the status of electricity sector emissions, with the 2020 target of 33,000 gigawatt hours (GWh) of additional large-scale renewable energy generation due to be met and exceeded.

The Department supported the Government to develop the Climate Solutions Package, which was announced in February 2019.

The 24th Conference of the Parties to the United Nations Framework Convention on Climate Change (COP24) was held in December 2018 in Katowice, Poland (the Katowice Climate Change Conference). Its outcome was in line with Australia's domestic climate change priorities, increasing our confidence that claimed emissions reductions and climate action globally are genuine.

We have continued our work to support climate risk management capability. The Australian Government Disaster and Climate Resilience Reference Group, co-chaired by the Department and the Department of Home Affairs, met four times in 2018–19. Over this period the group conducted two scenario exercises with other Australian Public Service departments to inform understanding of climate risks; and continued to map disaster and climate risks in Australian Government agency policies, programs and assets. An important achievement during 2018–19 was our work with Australian Government agencies and the Commonwealth Scientific and Industrial Research Organisation (CSIRO) to finalise *Climate compass: a climate risk management framework for Commonwealth agencies*.

In 2018–19, we either achieved or partly achieved all measures under our Climate Change Purpose. Those that were partly achieved are generally ongoing in nature. Further information on our progress, including the factors that contributed to our success, is included below.



#### Figure 2.7: Performance snapshot for Climate Change Purpose

# Activity: Reducing Australia's greenhouse gas emissions

Relates to PBS Outcome 2 Programs 2.1 and 2.3

#### Intended results:

Shape the global response to climate change and achieve Australia's greenhouse gas emissions reduction targets.

Increase uptake of low-cost clean energy technologies.

Prepare the economy to deliver on climate commitments to 2030 and beyond.

Support the Australian Renewable Energy Agency and the Clean Energy Finance Corporation.

#### Analysis against activity

In 2018–19 the Department continued to develop and implement policies and programs that reduce emissions. This includes boosting energy productivity, storing carbon in the landscape, increasing renewable energy supply, driving innovation, and enabling voluntary action.

We continued to shape the global response to climate change by supporting negotiations on the implementation of the Paris Agreement and building other countries' capacity to reduce emissions. We achieved the yearly measure related to our international engagement.

Australia's emissions projections 2018 reported that Australia is on track to overachieve its 2020 target. This measure and two others that relate to departmental initiatives contributing to reducing Australia's greenhouse gas emissions were achieved. The two measures that were partly achieved extend beyond the current financial year (that is, the Large-scale Renewable Energy Target (LRET) and clean energy research and development expenditure).

There has been significant progress towards the Renewable Energy Target (RET). Record investment in large-scale renewable energy projects during 2018 means there will be enough new capacity to exceed the 2020 LRET target of 33,000 gigawatt hours. There was also an unprecedented level of investment in small-scale solar photovoltaic (PV) systems in 2018, with over 1.5 million kilowatts of solar PV capacity installed.

Our progress towards our intended results is affected by international treaties, negotiations and agreements, changes in technology, economic circumstances including consumer and business trends, and policies at other levels of government. One example of external factors affecting our ability to achieve targets under this activity is the ongoing growth of our liquefied natural gas exports, which contribute to global emissions reductions but increase our domestic emissions.

#### **Performance results**

Performance criterion: Australia contributes to an effective global response to climate change

**Target:** Australia's national interests are well represented in the Paris Rulebook and frameworks for international markets

Yearly measure	Result
Australia's domestic policy priorities are reflected in agreed elements of the Paris Rulebook	Achieved At COP24 the Parties to the Paris Agreement agreed on matters of implementation which provide a common platform for all countries to account for their commitments under the agreement. This is a strong outcome in line with Australia's domestic priorities, ensuring all parties are taking emissions reduction action commensurate to
	our own. Data sources: Decisions of the Conference of Parties serving as the meeting of Parties to the Paris Agreement adopted at the Katowice Climate Change Conference unfccc.int/decisions_katowice_climate_package

**Performance criterion:** Australia is on track to meet its 2020 target and the economy is well positioned to deliver on climate commitments for 2030 and beyond

Target: Department initiatives contribute to reducing Australia's greenhouse gas emissions	
Yearly measure	Result
Trends in Australia's emissions and projected emissions are on track to meet commitments	Achieved
	The National Greenhouse Accounts track progress towards Australia's international emissions reduction targets.
	Based on Australia's 2018 emissions projections, published in December 2018, Australia is on track to meet and exceed its 2020 target by 367 million tonnes of carbon dioxide equivalent (Mt CO <sub>2</sub> e).
	Australia's 2030 target is to reduce emissions by 26 per cent to 28 per cent on 2005 levels. The latest estimated emissions reduction task for 2021 to 2030 is 328 Mt $CO_2$ -e to 395 Mt $CO_2$ -e, including overachievement against previous targets.
	The \$3.5 billion Climate Solutions Package announced in February 2019 lays out how the Government plans to achieve the 2030 target.
	<b>Data sources:</b> Quarterly update of Australia's national greenhouse gas inventory, December 2018
	www.environment.gov.au/climate-change/climate-science-data/ greenhouse-gas-measurement/publications/quarterly-update- australias-nggi-dec-2018
	Australia's emissions projections and reporting to the United Nations Framework Convention on Climate Change
	Australia's emissions projections 2018 www.environment.gov.au/climate-change/publications/emissions- projections-2018
	Climate Solutions Package www.environment.gov.au/climate-change/climate-solutions-package



The Emissions Reduction Fund supports projects in the land sector, including reforestation © Arthur Mostead and the Department of the Environment and Energy

# Meeting our climate change targets and providing opportunities for Australian businesses, communities and landholders

The Emissions Reduction Fund is a voluntary scheme that creates incentives for Australian businesses, communities and landholders to adopt new practices and technologies to reduce greenhouse gas emissions. Eligible activities include improving energy efficiency, diverting waste from landfill, and land sector activities such as revegetation and fire management in northern Australia.

To date, more than 780 projects have been registered through the fund, covering all sectors of the economy.

As well as providing new sources of revenue for Australian businesses, emissions reduction activities improve biodiversity, increase agricultural productivity, reduce energy bills and create employment opportunities for Indigenous Australians.

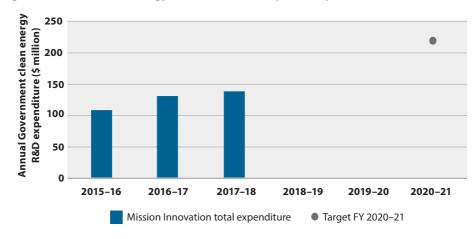
The Department works closely with businesses, governments, Indigenous organisations and technical experts in the design of the fund, in particular to develop the rules for estimating emissions reductions for eligible projects. The integrity of the fund is strengthened by the expert advice of the independent Emissions Reduction Assurance Committee which ensures these emissions reductions are genuine.

#### **Relevant facts and figures:**

- By the end of 2018–19, eight reverse auctions had been held, with over 450 projects securing carbon abatement contracts to deliver over 190 million tonnes of low-cost abatement. This is helping Australia meet its 2020 and 2030 emissions reduction targets.
- In February 2019, the Government announced the Climate Solutions Package a \$3.5 billion investment to deliver 328 million tonnes of abatement needed to meet our 2030 Paris target. The package includes a further \$2 billion for the Emissions Reduction Fund, bringing the total investment in the fund since 2015 to \$4.5 billion.

**Performance criterion** (continued): Australia is on track to meet its 2020 target and the economy is well positioned to deliver on climate commitments for 2030 and beyond

Yearly measures	Results
Tracking against legislated Large-scale Renewable Energy Target of 33,000 GWh of eligible electricity generation in 2020	Partly achieved
	The Clean Energy Regulator has confirmed that the Large-scale Renewable Energy Target of 33,000 GWh will be met in 2020.
	The Clean Energy Regulator previously estimated that 6400 megawatts (MW) of new renewable projects would need to be built between 2016 and 2019 to meet the 2020 target.
	Since the start of 2016, 6055 MW of new renewable projects have been built and are operational, and a further 6484 MW firmly announced (as at 31 May 2019). This pipeline of projects is more than what is required to meet the target.
	Data sources: Clean Energy Regulator 2018 Renewable Energy Target Annual Statement on progress towards the 2020 target www.cleanenergyregulator.gov.au/About/Pages/Accountability%20 and%20reporting/Administrative%20Reports/The-2018-Renewable- Energy-Target-Annual-StatementProgress-towards-the-2020- target.aspx
	Clean Energy Regulator Large-scale Renewable Energy Target market data <u>www.cleanenergyregulator.gov.au/RET/About-the-Renewable-</u> Energy-Target/Large-scale-Renewable-Energy-Target-market-data
Tracking of Australian	Partly achieved
Government expenditure on clean energy research and development against 2015 levels (Target: \$216 million by 2020)	Australia is making progress towards achieving its Mission Innovation pledge to double clean energy research and development spending to \$216 million by 2020.
	In 2017–18 (the latest year for which data is available) Australian public investment in clean energy research and development totalled \$136.9 million, a 27 per cent increase on our 2015–16 Mission Innovation baseline as shown in Figure 2.8.
	<b>Data sources:</b> Data from research and development funding organisations (e.g. ARENA; Department of Industry, Innovation and Science)



#### Figure 2.8: Annual clean energy research and development expenditure

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	<i>nued</i> ) <b>:</b> Australia is on track to meet its 2020 target and the economy is well te commitments for 2030 and beyond
Target (continued): Departme	nt initiatives contribute to reducing Australia's greenhouse gas emissions
Yearly measures	Results
Tracking of private finance invested in clean energy leveraged by the CEFC	Achieved
	In 2018–19 the CEFC committed \$1.5 billion.
	Since its inception in 2012, the CEFC has made investment commitments of more than \$7.2 billion towards projects with a total value of over \$24 billion.
	Data sources: CEFC quarterly investment reports and annual reports <u>https://www.cefc.com.au/market-insights/statutory-reports/</u> <u>quarterly-reports/</u> <u>www.cefc.com.au/media/402154/cefc_fy19_investment_update.pdf</u>
Tracking of ARENA spending	Achieved
	In 2018-19, ARENA committed \$188.1 million in grant funding to renewable energy projects.
	Since its inception in 2012, ARENA has provided \$1.44 billion in grant funding to 478 projects contributing to projects with a total value of \$5.49 billion.
	Data sources: ARENA quarterly reports, ad hoc updates, annual reports and project reporting <u>arena.gov.au/about/publications/</u>

# Activity: Adapting to climate change

Relates to PBS Outcome 2 Program 2.2

#### **Intended result:**

Provide guidance, support and information to increase the resilience of Australian Government operations and activities to climate change impacts, and assist businesses and communities to manage their climate risks.

#### Analysis against activity

Strong engagement and collaboration between the Department and our partner agencies is vital to improve climate change resilience and climate risk management. A good example of this engagement and collaboration is our work with Australian Government agencies and the CSIRO to finalise *Climate compass: a climate risk management framework for Commonwealth agencies* (Climate Compass).

The Department achieved one measure associated with this activity and partly achieved the remaining three measures. Of the measures that we partly achieved, two are ongoing in nature (departments mapping climate risks, and identifying the climate information needs of the energy sector). Advice on finalising the National Climate Science Strategy is expected to be provided to the Minister for the Environment and the Minister for Industry, Innovation and Science in early 2019–20.

#### **Performance results**

<b>Performance criterion:</b> Effective management of climate risk and effective adaptation actions by governments and the community	
Target: Australian Government agencies effectively manage climate risk	
Yearly measures	Results
Number of departments mapping climate risks	Partly achieved
	Three departments, in addition to ours, have completed a scan of climate risks. This work is continuing.
	In 2018–19 the Department held five climate risk masterclasses, which were attended by officers from 20 Commonwealth agencies.
	For information on how the Department is considering climate risk, see page 111 in the 'Management and accountability' section.
	<b>Data sources:</b> Work plan tracking, information provided by agencies at meetings, minutes of the Australian Government Disaster and Climate Resilience Reference Group
Finalise Climate Compass, a guide to climate risk management in the Australian Public Service	Achieved
	Climate Compass was finalised in late 2018 and is publicly available on the Department's website.
	It provides step-by-step guidance on how to consider and manage climate risks, including a technical supplement with information on climate change, climate risk and sources of further information.
	<b>Data sources:</b> Work plan tracking, information provided by agencies at meetings, minutes of the Australian Government Disaster and Climate Resilience Reference Group
	Final version of Climate Compass http://www.environment.gov.au/climate-change/adaptation/ publications/climate-compass-climate-risk-management-framework

Target (continued): Australian (	Government agencies effectively manage climate risk
Yearly measures	Results
Finalise the National Climate Science Strategy	Partly achieved
	The National Climate Science Advisory Committee provides strategic direction for Australian climate science research.
	In 2018–19 the committee advanced the National Climate Science Strategy. It is expected to provide its advice to the Minister for Industry, Innovation and Science and the Minister for the Environment in early 2019–20.
	<b>Data sources:</b> Work plan tracking, information provided by agencies at meetings, minutes of the Australian Government Disaster and Climate Resilience Reference Group
<b>Target:</b> The energy sector has a and extreme weather	climate information and support to manage its risks from climate change
and extreme weather	
Yearly measure	Result
	Result Partly achieved
Yearly measure	
Yearly measure The information needs of the	Partly achieved The Electricity Sector Climate Information project completed the

Performance criterion (continued): Effective management of climate risk and effective adaptation



Transmission towers carrying high-voltage powerlines can be vulnerable to extreme weather events such as high-intensity winds and heatwaves © Department of the Environment and Energy

# Developing improved climate and extreme weather information for the electricity sector

The Electricity Sector Climate Information project is designed to improve climate information and awareness of climate risks in the National Electricity Market (NEM). The intention is to make the NEM increasingly reliable and resilient by providing fit-for-purpose climate information for use in electricity sector planning.

As part of the project, the Bureau of Meteorology and CSIRO are working closely with the Australian Energy Market Operator (AEMO) and other industry stakeholders to understand their specific needs and deliver relevant, usable information to the sector. Activities including workshops and scenario exercises have helped to refine understanding of the sector's information needs, such as the risks from extreme temperatures, heatwaves and wind.

By the end of its first year the project had already identified and implemented improvements such as:

- > providing new techniques to analyse climate data at a finer spatial scale, including high-resolution data from the Bureau of Meteorology
- > providing targeted training to AEMO staff in using this high-resolution data
- > providing downscaled climate projections to better estimate future temperature-driven electricity demand across the NEM.

These improvements are already driving improvements in risk modelling and decision-making in the NEM.

# Antarctica Purpose: Advance Australia's strategic, scientific and environmental interests in the Antarctic

#### Overview of performance against purpose

In 2018–19, we made progress towards the year five commitments in the Australian Antarctic Strategy and 20 Year Action Plan, which sets out actions to support our national Antarctic interests. This included building our infrastructure capabilities, leading a world-class scientific research program to better understand the role of Antarctica in the global climate system and protecting Antarctica's unique environment through our regulatory activities.

The Government announced its support for two new funding initiatives to provide financial certainty and coherence for Antarctic science: the Antarctic Science Collaboration Initiative (funded by Department of Industry, Innovation and Science) and the Special Research Initiative in Excellence in Antarctic Science (Australian Research Council).

Strong representation in international forums, including the Antarctic Treaty consultative meetings and the Commission for the Conservation of Antarctic Marine Living Resources, ensured that Australian objectives were met and demonstrated Australia's strong commitment to the Antarctic Treaty system and the Protocol on Environmental Protection to the Antarctic Treaty.

We strengthened relationships with other nations, including through launching the Centre for Antarctic, Remote and Maritime Medicine—an expert network in this field.

# Activity: Antarctic science, policy and presence

Relates to PBS Outcome 3 Program 3.1

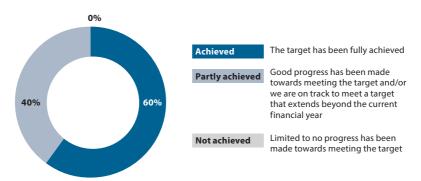
#### **Intended result:**

Strengthen Australia's leadership in Antarctica and the Southern Ocean, including by conducting world-leading science, promoting environmental best practice, and developing economic, educational and collaborative opportunities.

#### Analysis against activity

The Department continues to work successfully towards Antarctica and the Southern Ocean being protected, valued and understood. The Department achieved three measures used to assess performance under this activity and partly achieved two measures.

#### Figure 2.9: Performance snapshot for Antarctica Purpose



Effective inter-agency and international collaboration across logistics and science supported the achievement of measures related to our scientific research; international engagement remains central to all activities in Antarctica. Internationally recognised research conducted in accordance with the Australian Antarctic Science Strategic Plan underpins Australia's role in the Antarctic Treaty System. Scientific research in Antarctica and the Southern Ocean continues to support Australian Government policy and environmental management priorities. The Department continues to work with other agencies to ensure a strategic approach to all of our Antarctic partnerships.

Budgetary pressures and competing priorities prevented the Heard Island and McDonald Islands management voyage from taking place. The Department is scoping options for undertaking this voyage at a later date. Operational planning continues to prioritise delivery of major projects in the Australian Antarctic Program.

#### **Performance results**

Performance criterion: Antar	ctica and the Southern Ocean are protected, valued and understood
<b>Target:</b> Australian Antarctic Strategy and 20 Year Action Plan are implemented in accordance with stated time frames and priorities	
Yearly measures	Results
Year two activities achieved	Partly achieved
	The 2016 Antarctic Strategy and Action Plan set out Australia's national Antarctic interests and actions to advance these interests over the period to 2035.
	Year two activities were due to be finalised by the end of 2017–18. All activities have been achieved apart from revision of the Australian Antarctic Science Strategic Plan 2011–12 to 2020–21. Work has commenced by the newly appointed Australian Antarctic Science Council on the revision of the Plan and is anticipated for submission to the Minister for the Environment by end of 2019.
	Due to competing priorities, a Heard Island and McDonald Islands management voyage originally deferred from 2016–17 is yet to be undertaken.
	Data sources: Antarctic Strategy and Action Plan, tracking tables
	Whole-of-government interdepartmental committee reports

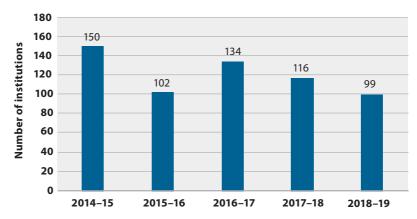
**Performance criterion** (continued): Antarctica and the Southern Ocean are protected, valued and understood

**Target** (continued): Australian Antarctic Strategy and 20 Year Action Plan are implemented in accordance with stated time frames and priorities

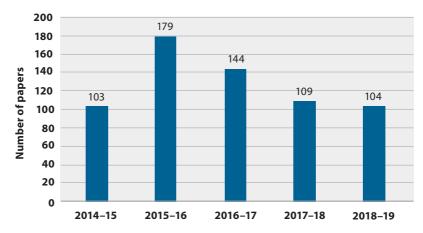
Yearly measures	Results
Year five activities on track	Partly achieved
	Year five activities are required to be finalised by June 2021. Major infrastructure capability initiatives progressed during 2018–19 to support our science leadership in Antarctica include:
	<ul> <li>the new icebreaker RSV Nuyina underwent harbour acceptance trials and is scheduled to arrive in Hobart in 2020</li> </ul>
	<ul> <li>an overland traverse capability with associated ice core drilling to enable Australia's participation in the search for a million-year ice core</li> </ul>
	<ul> <li>a detailed business case for a 2700 m paved runway near Davis research station to create year-round Antarctic aviation access</li> </ul>
	<ul> <li>Australian and Tasmanian Government agreement to develop a business case for an Antarctic and science precinct at Macquarie Point in Hobart</li> </ul>
	<ul> <li>a commitment by the Australian Government to invest more than \$450 million over the next 10 years to upgrade Australia's network of Antarctic research stations</li> </ul>
	<ul> <li>planning for the new Macquarie Island research station.</li> </ul>
	More information on the Antarctic Strategy and Action Plan is on our website.
	www.antarctica.gov.au/about-us/publications/20-year-australian- antarctic-strategic-plan
	Data sources: Strategy and Action Plan, tracking tables
	Whole-of-government interdepartmental committee reports
-	lucted in Antarctica and the Southern Ocean is internationally ccordance with the Australian Antarctic Science Strategic Plan
Yearly measures	Results
Number of institutions	Achieved
collaborating in the Australian Antarctic Program (Target: average of at least 100 over previous five years)	In 2018–19 there were 173 international collaborators participating in the Australian Antarctic Science Program from 99 international institutions. This brings the average to 120 collaborations per year over five years (see Figure 2.10).
	<b>Data source:</b> Reports by Australian Antarctic Science Program chief investigators
Number of scientific	Achieved
publications published in peer-reviewed journals (Target: average of at least 100 over previous five years)	A total of 104 publications in peer-reviewed literature were lodged for inclusion in the Australian Antarctic Division publications database for 2018–19. This brings the average to 127 publications per year over five years (Figure 2.11).
	<b>Data source:</b> Reports by Australian Antarctic Science Program chief investigators and other sources, recorded on the Australian Antarctic Division

publications database





# Figure 2.11: Number of papers published in peer-reviewed journals over the past five financial years





The Marine National Facility's RV Investigator among tabular icebergs during the Australian Antarctic Division's 2019 ENRICH research voyage © Alex Vail/The Marine National Facility/Australian Antarctic Division 2019

# ENRICH voyage 2019 (RV Investigator)—the availability of Antarctic krill to large predators and their role in biogeochemical recycling in the Southern Ocean

The Australian Antarctic Division's 49-day ENRICH (Euphausiids and Nutrient Recycling in Cetacean Hotspots) voyage was completed safely in early 2019 and collected a wealth of new information about Antarctica's marine ecosystem.

Between January and March 2019, 28 scientists on board the Marine National Facility's RV Investigator conducted a structured survey of Antarctic krill and whales in East Antarctica and assessed the role of iron-rich whale faeces in stimulating ocean productivity. The ship's scientific echo sounders recorded the three-dimensional morphological characteristics of 975 krill swarms, with 41 target trawls providing information on krill size, maturity stage composition and growth rates. These data will be used to assess how swarm characteristics vary in space and time and how they affect the distribution of krill predators such as large baleen whales.

Ten different species of marine mammals were acoustically detected in the study area. The most frequently heard species was the endangered but very vocal Antarctic blue whale. These detections led to encounters with 19 groups of Antarctic blue whales for photo-identification, focal follows and drone photogrammetry, from which 25 individual Antarctic blue whales were identified.

The biogeochemistry team conducted 103 deployments of oceanographic instruments to describe the structure of the water column in the survey area and to determine macronutrient and trace metal nutrient availability to the microbes that drive iron recycling in the Southern Ocean. These data will be used to assess the major contributors to iron availability around Antarctica such as ice, krill, and whale faeces.

Performance criterion (continued): Antarctica and the Southern Ocean are protected, valued and understood         Target: Enhance the understanding and importance of Antarctica to Australia and the world	
Reach as measured through traditional and social media metrics	<b>Achieved</b> Social media metrics showed steady growth in reach across channels. During 2018–19, there was a 30 per cent increase in the number of Facebook followers and a 51 per cent increase in Instagram followers.
	Data source: Metrics as reported by social media companies

# Energy Purpose: Support the reliable, affordable, sustainable and secure operations of energy markets

#### **Overview of performance against purpose**

#### Energy market reform and energy efficiency programs

The Department is implementing and supporting Government initiatives to ensure that energy markets continue to supply reliable, secure and affordable energy. We are focused on implementing reforms to reduce energy prices.

In 2018–19 the Department developed the *Competition and Consumer (Industry Code— Electricity Retail) Regulations 2019* (Electricity Retail Code). The Electricity Retail Code, which began operation on 1 July 2019, implements a default market offer (DMO) price cap on standing offer contracts in regions not already subject to retail price regulation: New South Wales, south-east Queensland and South Australia.

For a typical residential customer, the DMO price cap will deliver annual savings of \$129 to \$181 in New South Wales, \$118 in south-east Queensland and \$171 in South Australia. Savings for a typical small to medium-sized business on a standing offer may be between \$579 and \$878 in New South Wales, \$457 in south-east Queensland and \$896 in South Australia. The Electricity Retail Code also implements a reference price mechanism which requires electricity retailers to calculate and advertise their retail offers in comparison to the price cap. This will ensure customers can clearly compare electricity offers with a common reference point to find the best deal.

A range of energy efficiency initiatives are also helping to lower energy bills. Commercial buildings are becoming more efficient. The Commercial Building Disclosure (CBD) Program mandates the disclosure of National Australian Built Environment Rating System (NABERS) Energy for Offices ratings when a building is offered for sale or lease. The average NABERS energy efficiency rating improved and the number of commercial buildings covered by NABERS increased in 2018–19. The CBD Program has been projected to deliver over \$50 million in net benefits and 17,395 terajoules (TJ) of energy savings over the period 2015–2019 through improvements to energy performance prompted by disclosure. An independent review of the CBD Program is underway and will provide an updated analysis of the program's impacts.

The Department supported the Australian Building Codes Board in releasing an updated version of the National Construction Code (NCC) in May 2019. Apart from changes in standards for building fabric, the updated NCC provides building owners with alternative routes to NCC compliance through NABERS and Green Star design ratings. Following a one-year transition period, the revised NCC is expected to improve energy efficiency in new buildings by 30 per cent on average compared with the 2016 version of the NCC.

Consumers and households have access to more efficient products through the *Greenhouse* and *Energy Minimum Standards Act 2012*. During the year, updated minimum energy performance standards and labelling requirements were set for air conditioners. The updated standards will improve the labelling and information available to consumers and will remove some of the least efficient products from the market, leading to lower energy bills for consumers.

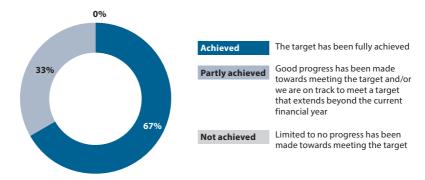
#### Domestic energy security

The Department continues to implement and support initiatives to support the reliability and security of domestic and international energy supply chains. The Department monitors risks to energy security through a National Energy Security Assessment, which will be delivered every three years from 2019. The Department is also conducting a review of the *Liquid Fuel Emergency Act 1984* to ensure the Government can respond effectively in the case of a severe disruption to fuel supplies.

#### International oil security

Through the Department's work to secure international oil stock tickets, Australia has gained the capacity to participate in any collective action called by the International Energy Agency in response to a global oil emergency. Participation in collective actions supports the security of international liquid fuel supply chains.

In 2018–19, the Department achieved six measures used to assess performance under this purpose and partly achieved three measures. The measures that were partly achieved are ongoing in nature, with some progress made in 2018–19.



#### Figure 2.12: Performance snapshot for Energy Purpose

# Activity: Energy market reform and energy efficiency programs

Relates to PBS Outcome 4 Program 4.1

#### **Intended result:**

Lower energy bills for consumers.

#### **Analysis against activity**

In 2018–19, the Department achieved three of the measures used to assess performance under this activity and partly achieved two measures. Key reforms such as the Retailer Reliability Obligation were delivered but some actions require further work. The measures that were partly achieved are ongoing in nature, with some progress made during 2018–19.

The Department's work to achieve this purpose involves collaboration with partners and stakeholders, including through the Council of Australian Governments Energy Council (COAG Energy Council) and Energy Security Board and with other Australian Government agencies, state and territory governments and industry.

Key reforms in the energy and gas markets and for governance are underway, including reforms arising from recommendations of the Australian Competition and Consumer Commission (ACCC) Retail Electricity Pricing Inquiry and the Australian Energy Market Operator (AEMO) Integrated System Plan.

#### **Performance results**

**Performance criterion:** The Department, in collaboration with the COAG Energy Council and energy market bodies, delivers national energy market reforms that support the long-term interests of consumers, including affordable, reliable and secure supply in gas and electricity markets

Target: Reduction in electricity bills for households and businesses		
Yearly measure	Result	
Cost of electricity bills for households and businesses	Partly achieved	
	In the deregulated electricity retail markets, market offer bills for residential customers in each region decreased between 1 March 2018 and 1 March 2019. In the National Electricity Market (NEM), market offers fell during this period:	
	<ul> <li>in New South Wales, by between 2 per cent and 4 per cent across the three network areas</li> </ul>	
	› in Victoria, by up to 4 per cent across the five network areas	
	› in south-east Queensland, by 7 per cent	
	› in South Australia, by 4 per cent.	
	However, standing offer prices in these regions did not decrease across the board:	
	<ul> <li>In New South Wales, depending on the distribution region, the change in standing offers ranged between a reduction of 0.2 per cent and an increase of 5 per cent.</li> </ul>	
	<ul> <li>In Victoria, depending on the distribution region, the change in standing offers ranged between increases of 2 per cent and 5 per cent.</li> </ul>	
	> In south-east Queensland, standing offers decreased by 4 per cent.	
	> In South Australia, standing offers decreased by 3 per cent.	
	During 2018–19 the Department developed the Default Market Offer (DMO) for introduction on 1 July 2019. The DMO will serve as a price cap (to protect those on standing offers) and a reference bill (to improve transparency in the market by requiring all retailers to advertise their offers in comparison to that benchmark price).	
	Data sources: Australian Energy Market Commission 2019 Retail Energy Competition Review, released 28 June 2019 <u>www.aemc.gov.au/market-reviews-advice/2019-retail-energy-</u> <u>competition-review</u>	
	Australian Energy Regulator Final Determination—Default Market Offer Prices—April 2019 <u>www.aer.gov.au/retail-markets/retail-guidelines-reviews/retail- electricity-prices-review-determination-of-default-market-offer- prices</u>	

Yearly measure	Result
All actions for energy market	Partly achieved
reform measures are delivered within agreed time frames	Energy market reform is an ongoing commitment of the Australian Government that involves collaboration with state and territory governments and industry. The Department's achievements during 2018–19 include:
	$\rightarrow$ $$ the introduction of the DMO as referenced in the previous target
	working with states and territories and the Energy Security Board to implement National Electricity Law amendments to give effect to the Retailer Reliability Obligation (RRO), which ensures that enough of the right resources are available to meet demand in the NEM, particularly in regions with limited access to dispatchable generation. The final RRO rules were agreed in May 2019 and implemented on 1 July 2019
	<ul> <li>implementing market reforms to make energy more affordable, including recommendations of the ACCC inquiries into the electricity and gas sectors</li> </ul>
	<ul> <li>accelerating development of gas market reforms to improve signals for investment, increase competition, ensure efficient transportation of gas, and put downward pressure on gas prices, for example, development of transparency measures and pipeline regulation</li> </ul>
	<ul> <li>continuing to implement the recommendations of the Independent Review into the Future Security of the National Electricity Market, such as development of the Integrated System Plan (ISP) by AEMO delivered in July 2018. The ISP provides an outlook to 2040 on the future needs of the NEM, including recommended transmission investments that will deliver secure, reliable and affordable energy</li> </ul>
	<ul> <li>developing the Underwriting New Generation Investments program, for which 66 registrations of interest were received.</li> <li>Following the shortlisting of 12 projects, the program is in the findesign stage and is preparing to deliver affordable, reliable power The program's objectives are to reduce wholesale electricity price by increasing competition and supply, to assist commercial and industrial customers and smaller retailers to access affordable energy supply arrangements and to improve reliability by increasing the level of firm and firmed capacity in the system.</li> </ul>
	Data sources: Published outcomes www.coagenergycouncil.gov.au
	ACCC electricity market monitoring 2018–2025 www.accc.gov.au/regulated-infrastructure/energy/electricity-market monitoring-2018-2025/terms-of-reference
	ACCC gas inquiry 2017–2020 www.accc.gov.au/publications/serial-publications/gas- inquiry-2017-2020
	Underwriting New Generation Investments program www.energy.gov.au/government-priorities/energy-supply/ underwriting-new-generation-investments-program

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Target: Department-led actions deliver against the Government's energy market reform priorities,

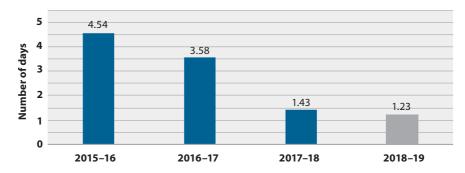
Performance criterion: National energy efficiency performance is improved		
<b>Target:</b> Demonstrated improvement in the energy efficiency performance of Australian office buildings and of appliances and equipment sold in Australia		
Yearly measures	Results	
Increase in the average NABERS rating (weighted by building size), compared with the baseline year of 2017–18	Achieved	
	Commercial buildings are becoming more efficient. There was a 7 per cent increase in the number of commercial office buildings covered by NABERS since the previous year. The average NABERS energy efficiency rating for these buildings increased from 3.6 stars to 3.8 stars (out of six stars) (see Table 2.4).	
	Higher NABERS ratings correlate with greater energy efficiency and lower overall energy consumption, leading to lower energy bills for building owners.	
	Data source:	
	CBD Program downloadable dataset	
	http://cbd.gov.au/registers/cbd-downloadable-data-set	
All Greenhouse and Energy Minimum Standards (GEMS)	Achieved	
product registrations are assessed and processed within time frames that allow products to be sold in Australia shortly after application	Registration approval times averaged 1.23 days in 2018–19. This was a reduction in the average time to process an application from 1.43 days in 2017–18 (see Figure 2.13).	
	The Department assessed and processed 5016 GEMS product registrations in 2018–19 (see Figure 2.14).	
	<b>Data sources:</b> Building energy efficiency certificates (BEECs), self-assessments, GEMS registration database	
New product determinations	Achieved	
are implemented in a timely manner	New product determinations (legislative instruments) for air conditioners and three-phase cage electric motors were implemented in 2018–19.	
	Data sources: Air conditioner determination www.legislation.gov.au/Details/F2019L00490	
	Three-phase cage induction motors determination <a href="http://www.legislation.gov.au/Details/F2018L01572">www.legislation.gov.au/Details/F2018L01572</a>	

# Table 2.4: Commercial Building Disclosure Program growth and results snapshots, June 2019 compared with June 2018

	20 June 2018	17 June 2019	Change
Number of commercial office buildings with a current BEEC	1248	1337	+7%
Mean energy efficiency rating by number of buildings (NABERS energy rating)	3.64 stars	3.8 stars	0.16 stars
Represented office area (net lettable area)	15,259,242 m <sup>2</sup>	16,195,785 m <sup>2</sup>	+6%

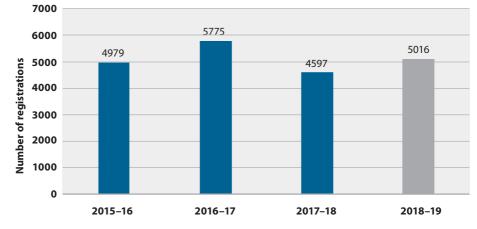
Source: CBD downloadable dataset <a href="https://cbd.gov.au/registers/cbd-downloadable-data-set">cbd.gov.au/registers/cbd-downloadable-data-set</a>

# Figure 2.13: Weighted average processing times for GEMS product registrations, 2015–16 to 2018–19



Source: GEMS registration database.

#### Figure 2.14: GEMS product registrations, 2015–16 to 2018–19



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Source: GEMS registration database.

# **Activity: Energy security**

Relates to PBS Outcome 4 Program 4.1

#### **Intended result:**

Support the security of domestic and international supply chains for electricity, gas and liquid fuel.

#### Analysis against activity

In 2018–19, the Department achieved three measures used to assess performance under this activity and partly achieved one measure. The partly achieved measure reflects that the liquid fuel security review was not delivered in full in 2018–19 to accommodate public consultation.

#### **Performance results**

Performance criterion: Timely, comprehensive and accurate analysis is provided that informs government decisions on energy security         Target: National Energy Security Assessments provide information on the reliability, affordability and adequacy of Australia's energy supply	
Deliver a review of national liquid fuel security	Partly achieved
	On 4 April 2019, the Australian Government released the Liquid Fuel Security Review interim report for public consultation.
	The report considers how liquid fuel is used and supplied in Australia, fuel pricing, threats to fuel security, Australia's resilience to withstand disruptions, and the future outlook for liquid fuel use.
	The final review will be delivered in 2019–20 and will contribute to a broader National Energy Security Assessment.
	Data source: Liquid Fuel Security Review interim report <u>www.energy.gov.au/government-priorities/energy-security/</u> <u>energy-security-assessments/liquid-fuel-security-review</u>
	National Energy Security Assessments www.energy.gov.au/government-priorities/energy-security/ energy-security-assessments

Performance criterion: Australia moves towards compliance with its International Energy Agency (IEA) stockholding obligation         Target: Australia can effectively contribute to an IEA collective action	
Procurement framework for oil stock tickets is in place	Achieved
	In May 2018, the Department finalised the procurement framework to allow Australia's entry into the international oil stock ticket market.
	To implement the procurement framework the Department negotiated bilateral arrangements with other IEA member countries to allow oil stock tickets to be counted towards Australia's emergency oil stockholdings.
	In 2018–19 the Department entered additional bilateral arrangements with the governments of Hungary, the Netherlands and Spain.
	<b>Data source:</b> Information on the procurement framework, including on the countries Australia has an arrangement with, is reported on the Department's website
	www.energy.gov.au/government-priorities/international-activity/ oil-stock-ticketing
Australia holds up to	Achieved
400 metric kilotonnes (kt) of oil stock tickets	The Department has consistently held oil stock tickets of not more than 400 kt from 1 October 2018.
	Data source: Volume of oil tickets held by the Department, reported through Australian Petroleum Statistics <u>www.energy.gov.au/government-priorities/energy-data/australian-</u> petroleum-statistics



Oil refinery © Department of the Environment and Energy

# Oil ticketing procurement—pilot phase

As a signatory to the IEA international energy program treaty, Australia must hold 90 days' worth of oil stocks and contribute to collective action in the event of a global oil supply disruption. Australia has been non-compliant with this obligation since March 2012, as rising demand for oil has steadily exceeded domestic production.

The Department is implementing the Government's two-phase plan to return to compliance. Phase one involves purchasing up to 400 kt worth of oil stock tickets—contracts to reserve oil—in 2018–19 and again in 2019–20.

Holding oil stock tickets will enable Australia to meet its treaty commitment to help ease market disruption in a global oil emergency. If requested to contribute to a collective action in the event of an IEA-declared global oil emergency, Australia would be able to help ease the oil market disruption by either purchasing the reserved oil for use in Australia or releasing it to the market.

The Department ran two procurement rounds in 2018–19 and has held oil stock tickets since 1 October 2018.

Following the completion of phase one, the role of oil stock tickets in Australia's return to full compliance by 2026 will be assessed.

#### **Relevant facts and figures:**

- In May 2019, Australia's IEA stockholdings were equal to 60 days of net import coverage.
- In the past 10 years, three of Australia's refineries have closed and production of liquid fuels has declined by a third. Australia's reliance on imported fuel has therefore increased.
- > 400 kt equates to around 3 million barrels of crude oil equivalent.

**Performance criterion:** Commonwealth ownership of Snowy Hydro Limited promotes energy market competition and supports the transition of Australia's energy system

**Target:** Governance arrangements to manage Commonwealth shareholding in Snowy Hydro Limited meet all statutory requirements

Yearly measure	Result
All statutory requirements met	Achieved
	The Government took full ownership of Snowy Hydro Limited on 1 July 2018 and in February 2019 issued a statement of expectations. Snowy Hydro responded to the statement of expectations with a statement of corporate intent for 2018–19.
	Snowy Hydro, as a government business enterprise, has provided the Government with a series of annual corporate planning and reporting documents.
	These documents are required to keep shareholder ministers informed of Snowy Hydro's business planning, activities and achievements.
	Data sources: Snowy Hydro statement of expectations www.snowyhydro.com.au/our-business/who-we-are/statement-of- expectations/
	Snowy Hydro corporate plan (unpublished)
	Snowy Hydro statement of corporate intent www.snowyhydro.com.au/our-business/who-we-are/statement-of- corporate-intent/
	Public Governance, Performance and Accountability Act 2013
	Government business enterprise guidelines <u>https://www.finance.gov.au/resource-management/governance/</u> <u>gbe/</u>
	Reporting instruments required by the PGPA Act and government business enterprise guidelines

# Science, information and research activity

Relates to PBS Outcome 1 Program 1.2 and supports all other outcomes and programs

## **Overview of performance against activity**

Over the past 12 months, the Department has made significant progress towards making our information more discoverable and accessible so that we can increase its use. The Department is publishing large amounts of scientific information and data products targeted at those who make decisions about the management of Australia's environment, including on the impacts of unconventional gas. The National Environmental Science Program and Geological and Bioregional Assessments Program are examples of programs that support environmental decision-making and evidence-based policy.

The ongoing improvement in knowledge and understanding of Australia's unique biota through the Australian Biological Resources Study (ABRS) and Bush Blitz species discovery programs informs the Australian Government and its collaborative partners in their development and implementation of effective species management policies and programs.

The Department continues to work towards better understanding the condition of our environment and its relationship with our economy to inform decision-making through environmental-economic accounting.

During 2018–19, with the support of the Department, the Independent Expert Scientific Committee on Coal Seam Gas and Large Coal Mining Development (IESC) increased its engagement with regulators, industry and the community to explain its role in the responsible development of the coal resource industry. This engagement included targeted workshops with Commonwealth and state agencies as part of a dedicated program to improve the quality of IESC advice and assist proponents in better understanding the expectations of the IESC in reviewing and analysing scientific information provided in environmental assessments. As a result of this engagement, the IESC published three explanatory notes to supplement the IESC information guidelines, providing tailored guidance and up-to-date robust scientific methodologies and tools for specific components of environmental impact assessments on coal seam gas and large coal mining developments.

The Department is soon to finalise its Information Strategy, setting the Department's direction on access to, use and sharing of its data and information. We have also put significant resources into our internal data governance to ensure internal processes enable us to meet our objectives across all outcomes.

#### **Intended results:**

Improve understanding of Australia's environment and inform environmental decision-making through collaborative research and enhanced discovery of, access to and use of environmental information.

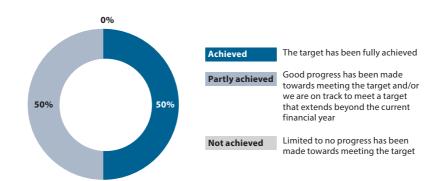
Improve the knowledge of, and inform decision-making on, the environmental impacts of unconventional gas and coal mining development.

#### Analysis against activity

Science and research is vital to informing environmental decision-making and preparing evidence-based policy. The Department administers a range of programs that involve collaborative research (all of which draw on the expertise of leading science experts).

Program outputs are regularly published to help government agencies, industry and the community to better understand Australia's unique environment.

Across these activities, our success is aided by Australian Government investment, partnerships, technical input and funding assistance provided to leading scientific groups, other government agencies and industry. In 2018–19, the Department achieved five measures used to assess performance under this activity and partly achieved five. Several factors account for partial achievement, including dependencies on other organisations, additional complexity that was not anticipated, and insufficient collection of data to determine success. Work to complete these objectives is ongoing.



#### Figure 2.15: Performance snapshot for science, information and research activity

#### **Performance results**

**Performance criterion:** Data and information generated by the Department and used by stakeholders and/or support evidence-based decision-making

**Target:** The Department provides taxonomic information to the public and builds Australia's taxonomic capacity

Yearly measures	Results
Number of taxa revised or newly described under the ABRS (Target: 650)	Achieved
	The ABRS and Bush Blitz species discovery programs enable researchers to discover and describe Australian flora and fauna.
	In 2018–19, 1797 taxa were either revised or newly described through projects funded by the ABRS National Taxonomy Research Grant Program and the Bush Blitz species discovery program.
	<b>Data sources:</b> ABRS Grants Master Database
	Bush Blitz Grants Master Database
Number of researchers supported under the ABRS (Target: 100)	Achieved
	ABRS supports researchers to collect biological specimens on remote field expeditions, examine new and existing collections within museums and herbaria and undertake the taxonomy and systematics research reported in the above target for revising and describing taxa
	In 2018–19, 104 researchers were supported through new National Taxonomy Research Grant Program (NTRGP) grants or through the two Bush Blitz expeditions held during this period.
	The ABRS and Bush Blitz programs also facilitated the employment and training of 19 early career researchers by encouraging (through co-investment) universities and other research institutions to engage PhD students, post-doctoral fellows and recently qualified scientists in projects.
	Our grant funding leverages co-investment from the research, government and industry sectors. In 2018–19, the \$1.85 million provided by ABRS, through new NTRGP grants, was matched by a further \$3.1 million in co-funding from universities, museums, herbaria and other research institutions.
	See the 'What's in a species name?' case study for further information, page 85.
	<b>Data sources:</b> ABRS Grants Master Database
	Bush Blitz Grants Master Database Note: No new Bush Blitz grants were released in 2018–19
	Published Bush Blitz expedition reports http://bushblitz.org.au/expeditions/



Central netted dragon © Cameron Slatyer and the Department of the Environment and Energy

## What's in a species name?

Taxonomy is a dynamic science in which the names, concepts and classifications of species, genera and higher taxa are constantly being redefined, leading to continually improving knowledge and understanding of environments and their biodiversity. Consequently it can be difficult for policy makers, scientists and conservation managers to keep their terminology and understanding current. The National Species List (NSL) is making this much easier by collating and curating scientific data, making it accessible online and updating it as new names and taxonomies are published.

The NSL is the authoritative source of scientific names of Australian flora. Fungi and fauna will be progressively added in coming years. At 2 July 2019, the NSL included names for 156,001 vascular plants, 8380 lichens, 21,904 algae and 5793 mosses. In total, 2512 new names were added to the NSL in 2018–19. The NSL is available online at <u>biodiversity.org.au/nsl</u>

Since 2014 the Department, through the ABRS, has partnered with the Atlas of Living Australia to build a system that enables distributed, expert curation of scientific data while providing a single point of access to more than 400,000 published and 170,000 accepted names for organisms that are native or naturalised to Australia. The NSL brings this complex information together in an innovative linked open data system that follows best international practice for exposing, sharing and connecting data. Users can search scientific names, query lists of names and their provenance, and retrieve data in a variety of formats to use in their own research or applications.

**Performance criterion** *(continued)***:** Data and information generated by the Department and used by stakeholders and/or support evidence-based decision-making

**Target:** The Department has lifted the maturity of its information and data management to enhance discovery of, access to and use of data.

Yearly measures	Results
All divisions actively contribute	Achieved
to a central dataset register	The dataset register includes at least one dataset for each division. The Department's data librarian is continuing to work with data stewards to increase the comprehensiveness and coverage of the dataset register.
	<b>Data source:</b> Departmental dataset register
All divisions are engaged in	Partly achieved
reformed information and data governance arrangements	All divisions are represented in the data and digital communication channels established by the Chief Data Officer. Representatives from each division were present for at least one event, with varying engagement across divisions.
	<b>Data source:</b> Data governance engagement tracker
The Department has	Partly achieved
identified all critical and	84 critical datasets and 46 high-value datasets have been identified.
high-value datasets	Work is underway to ensure that all critical and high-value datasets are identified.
	<b>Data source:</b> Departmental dataset register and data valuation framework

**Target:** National Environmental Science Program (NESP) projects deliver collaborative, practical and applied research to inform decision-making and/or on-ground action

Yearly measures	Results
100 per cent of completed	Achieved
NESP projects* inform policy or management action with a target of at least one user in	All NESP projects completed by the six NESP hubs and by organisations funded through NESP Emerging Priorities have at least one research user.
all cases *Projects include those from all six hubs and emerging	Many of the projects have multiple research users and the outputs are already being considered in decisions about environmental policy and on-ground action.
priorities funding	Specialist knowledge brokers with the Department and NESP hubs develop partnerships between scientists and research users to help ensure that outputs meet user needs and facilitate their uptake.
	<b>Data sources:</b> Annual review of research utilisation through annual survey of research users
	NESP hubs' 2018 annual progress reports
	Emerging Priorities Project reports
	Qualitative information from research users: May–June 2019 consultation survey on NESP and targeted meetings with research users

**Target** (continued): National Environmental Science Program (NESP) projects deliver collaborative, practical and applied research to inform decision-making and/or on-ground action

Yearly measures	Results
NESP project outputs are	Partly achieved
discoverable, accessible and reusable as per the	More than 90 per cent of project outputs from completed NESP projects are freely available online.
requirements of the Data Management and Accessibility Guidelines	Those not yet available are expected to be published within the next 12 months, pending resolution of delays associated with peer review, scientific journal embargoes and other publication processes.
	<b>Data sources:</b> NESP hubs' annual progress reports

Target: National environmental-economic accounts are developed, publicly released and used by decision-makers

Yearly measure	Result
Foundational activities 1, 2	Partly achieved
and 4 in the Environmental- Economic Accounting Strategy and Action Plan have been completed.	Initial user needs assessments and stocktakes of relevant activities (foundational activities 1 and 2) have been completed for the first phase accounts. These will be expanded on and repeated for subsequent account development.
Foundational activities 3 and 5 have commenced	Development of the communications plan (foundational activity 4) is underway and will be completed in August 2019.
	Foundational activity 3 has commenced, with governance arrangements established and work underway to develop standards and principles for account development.
	Research and experimental work (foundational activity 5) for protected areas ecosystem accounts and NESP project Environmental-economic accounting for the Mitchell River has commenced.
	See 'Implementing the national environmental-economic accounting strategy' case study for further information, page 88.
	Data sources: Project plans and reporting for first phase accounts
	Contract in place for delivery of communications plan
	Internal governance and planning documents

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Ord River near Kununurra in Western Australia © Department of the Environment and Energy

# Implementing the national environmental-economic accounting strategy

In April 2018, all Australian environment ministers agreed to a strategy for delivering a common national approach to environmental-economic accounting. Environmental-economic accounting integrates information on changes in environmental assets, such as land, soils and minerals, with socio-economic data. This integration provides a more complete picture, enabling decision-makers to optimise social, economic and environmental outcomes and to minimise the risk of environmental degradation where appropriate.

Substantial progress was made in 2018–19 towards the following commitments of the strategy.

# A core set of national environmental-economic accounts through progressing national-scale land and waste accounts to address immediate policy priorities

- > The national land accounts are scheduled for release in mid-2020. They will include scalable information on land cover, use and tenure. This information will support a range of applications through tracking changes in these attributes over time and allowing the impacts of changing land use to be better measured.
- > The national waste accounts are being developed to support the national waste agenda. These accounts will support national decision-making on waste management, including helping Australia transition to a more circular economy. The first iteration of these accounts was released in September 2019.
- > The core set of national environmental-economic accounts will increase in utility with each iteration as they are reviewed and refined and further analysis is made possible by the release of additional accounts.

#### Pilot accounts which build capacity and demand

 Pilot accounts, starting with a series of protected area ecosystem accounts scheduled for release in mid-2020, will inform future national-scale accounts and generate demand for accounts by demonstrating their immediate utility in decision-making.

Continued next page

#### Continued

#### Agreed standards

The National Environmental-Economic Accounting Scientific Advisory Panel is providing expert advice across jurisdictions on standards, definitions and frameworks for environmental-economic accounting.

**Performance criterion** *(continued)***:** Data and information generated by the Department and used by stakeholders and/or support evidence-based decision-making

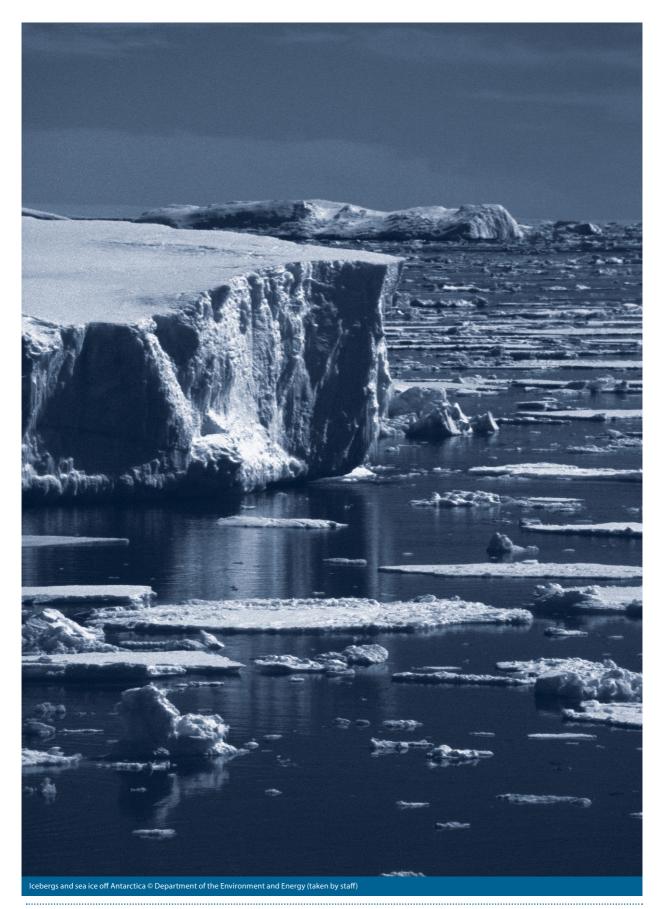
**Target:** Geological and bioregional assessments are completed for the Cooper, Isa and Beetaloo regions by June 2021 to inform decision-makers and the community

Yearly measure	Result
Baseline assessment reports	Partly achieved
for the Cooper and Isa regions published at <u>www.bioregionalassessments.</u> <u>gov.au/</u>	Data has been collected and draft assessment reports prepared. However, publication of the Cooper and Isa baseline assessment reports has been delayed due to the requirement for additional revision of Cooper Basin assessment report documents prepared by program partners CSIRO and Geoscience Australia. Publication of the Cooper and Isa baseline reports is scheduled for the first and second quarters of 2019–20 respectively.
	Data source:

Program partners data repository

**Target:** Provide advice to regulators on the potential impacts of coal seam gas and large coal mining development proposals on water resources

Yearly measure	Result
All advice provided to regulators by the Independent Expert Scientific Committee on Coal Seam Gas and Large Coal Mining Development (IESC) is delivered within statutory time frames and made publicly available	Achieved The IESC provides scientific advice to Australian governments on water-related impacts of coal seam gas and large coal mining developments. In 2018–19 the IESC provided advice on one coal seam gas and nine large coal mine referrals. All IESC advice was delivered to the requesting regulator within the statutory time frames and made publicly available. The IESC published all scientific advice within 10 business days of it being provided to the regulator.
	Publication of IESC advice ensures that the community has confidence that regulators have access to the latest scientific information when making decisions on development proposals. The IESC is not responsible for making approval decisions on developments.
	Data source: IESC advice <u>www.iesc.environment.gov.au</u>



# Management and Accountability



# 3 Management and Accountability

# **Management of human resources**

# Workforce profile

The Department has a diverse workforce of 2761 people carrying out activities in all states and territories, external territories and Antarctica. Of these, 1908 employees (69 per cent) are located in Canberra and 853 (31 per cent) are outside of Canberra. The majority of our people are employed at the Australian Public Service (APS) Level 6 (27 per cent) and Executive Level (EL) 1 (25 per cent) classifications.

Of our full-time staff, 998 (50 per cent) are female and 984 (50 per cent) are male. Of our part-time staff, 535 (69 per cent) are female and 244 (31 per cent) are male. There are 261 employees (9.5 per cent) who identify as Aboriginal or Torres Strait Islander.

Our workforce statistics are presented in tables 3.1–3.14. All statistics are as at 30 June 2019.

		Male			Female		Ind	letermir	nate	Total
	Full time	Part time	Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
NSW	17	1	18	8	4	12	_	-	-	30
QLD	2	-	2	4	-	4	_	-	-	6
SA	2	-	2	1	-	1	_	-	-	3
TAS	150	8	158	81	37	118	_	-	_	276
VIC	4	1	5	_	-	-	_	-	-	5
WA	1	-	1	_	-	-	_	-	-	1
ACT	586	78	665	762	315	1079	_	-	-	1741
NT	59	2	61	34	10	44	_	-	-	105
External territories	16	1	17	7	2	9	_	_	_	26
Overseas	1	-	-	2	-	-	_	_	-	3
Total	838	91	929	899	368	1267	-	-	-	2196

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#### Table 3.1: Ongoing employees, 2018–19

		Male			Female		Inc	letermir	nate	Total
	Full time	Part time	Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
NSW	3	16	19	4	11	15	_	-	-	34
QLD	-	1	1	_	-	-	_	-	-	1
SA	-	-	_	_	-	-	_	-	-	_
TAS	34	11	45	21	9	30	_	-	-	75
VIC	2	-	2	1	-	1	_	-	-	3
WA	-	-	_	-	-	-	_	-	-	_
ACT	32	30	62	51	51	102	_	-	-	164
NT	18	87	105	9	95	104	_	-	-	209
External territories	57	8	65	13	1	14	_	-	-	79
Overseas	-	-	-	-	-	-	_	_	_	-
Total	146	153	299	99	167	266	-	-	-	565

# Table 3.2: Non-ongoing employees, 2018–19

# Table 3.3: Ongoing employees, 2017–18

		Male			Female		Ind	etermir	nate	Total
	Full time	Part time	Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
NSW	19	1	20	10	3	13	-	-	-	33
QLD	2	-	2	3	-	3	_	-	-	5
SA	2	-	2	1	-	1	-	-	-	3
TAS	138	8	146	76	41	117	-	-	-	263
VIC	4	1	5	2	1	3	-	-	-	8
WA	1	-	1	-	-	-	-	-	-	1
ACT	588	73	662	700	319	1020	-	-	-	1680
NT	63	2	65	39	9	48	_	-	-	113
External territories	16	_	16	5	2	7	_	_	-	23
Overseas	1	-	-	1	-	-	-	-	-	2
Total	834	85	919	837	375	1212	-	-	-	2131

	time time mai				Female		Ind	etermir	nate	Total
			Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
NSW	4	14	18	2	8	10	_	-	-	28
QLD	_	-	-	_	-	-	_	-	-	-
SA	_	-	-	_	-	-	_	-	-	-
TAS	30	8	38	17	5	22	_	-	-	60
VIC	1	-	1	_	1	1	_	-	-	2
WA	-	-	-	-	-	_	-	_	-	-
ACT	20	18	38	38	40	78	-	_	-	116
NT	17	71	88	18	85	103	-	-	-	191
External territories	55	4	59	11	1	12	_	_	-	71
Overseas	-	-	-	-	-	-	-	-	-	-
Total	127	115	242	86	140	226	-	-	-	468

# Table 3.4: Non-ongoing employees, 2017–18

# Table 3.5: Ongoing employees under the Public Service Act 1999, 2018–19

		Male			Female		Ind	etermin	ate	Total
	Full time	Part time	Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
SEC	1	-	1	-	-	-	_	_	-	1
SES 3	3	_	3	1	-	1	_	-	-	4
SES 2	7	_	7	9	-	9	_	-	-	16
SES 1	34	_	34	26	1	27	_	-	-	61
EL 2	144	11	155	105	29	134	_	-	-	289
EL 1	247	34	281	247	132	379	_	-	-	660
APS 6	227	33	260	282	115	397	_	-	-	657
APS 5	80	6	86	138	49	187	_	-	-	273
APS 4	38	3	41	50	30	80	_	-	-	121
APS 3	44	4	48	38	9	47	_	-	-	95
APS 2	12	-	12	2	3	5	_	_	-	17
APS 1	1	-	1	1	-	1	_	-	-	2
Other	_	-	-	-	-	_	_	-	-	-
Total	838	91	929	899	368	1267	-	-	-	2196

		Male			Female		Ind	etermin	ate	Total
	Full time	Part time	Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
SEC	_	-	-	_	-	_	_	-	-	-
SES 3	_	_	_	_	-	-	_	-	-	-
SES 2	1	1	2	-	-	_	_	_	-	2
SES 1	_	1	1	1	-	1	_	-	-	2
EL 2	4	3	7	7	1	8	_	-	-	15
EL 1	14	3	17	12	4	16	_	-	-	33
APS 6	43	10	53	19	11	30	-	-	-	83
APS 5	17	4	21	11	8	19	_	-	-	40
APS 4	16	17	33	36	33	69	_	-	-	102
APS 3	48	29	77	13	44	57	_	-	-	134
APS 2	1	4	5	_	2	2	_	-	-	7
APS 1	2	81	83	_	64	64	_	_	-	147
Other	_	-	-	-	-	-	_	_	-	-
Total	146	153	299	99	167	266	-	-	-	565

# Table 3.6: Non-ongoing employees under the Public Service Act 1999, 2018–19

# Table 3.7: Ongoing employees under the Public Service Act 1999, 2017–18

		Male			Female		Ind	etermin	ate	Total
	Full time	Part time	Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
SEC	1	_	1	-	-	_	_	_	-	1
SES 3	3	-	3	1	-	1	_	-	-	4
SES 2	7	-	7	7	-	7	_	-	-	14
SES 1	34	-	34	27	1	28	_	-	-	62
EL 2	139	10	149	108	26	134	_	-	-	283
EL 1	233	33	266	208	126	334	_	_	-	600
APS 6	236	28	264	251	133	384	-	-	-	648
APS 5	82	8	90	130	46	176	-	-	-	266
APS 4	50	3	53	74	31	105	_	-	-	158
APS 3	36	2	38	28	9	37	_	-	-	75
APS 2	11	-	11	2	3	5	_	-	-	16
APS 1	2	1	3	1	-	1	_	_	-	4
Other	-	-	-	-	-	-	-	-	-	-
Total	834	85	919	837	375	1212	-	-	-	2131

		Male			Female		Ind	etermin	ate	Total
	Full time	Part time	Total male	Full time	Part time	Total female	Full time	Part time	Total indeter- minate	
SEC	_	_	_	_	-	-	_	-	-	-
SES 3	_	_	_	_	-	_	_	-	-	-
SES 2	_	_	_	_	-	_	_	-	-	-
SES 1	1	_	1	1	-	1	_	-	_	2
EL 2	7	3	10	7	-	7	_	-	-	17
EL 1	10	1	11	11	4	15	_	-	-	26
APS 6	30	4	34	16	7	23	_	-	-	57
APS 5	18	4	22	15	6	21	_	-	-	43
APS 4	15	13	28	26	27	53	_	-	-	81
APS 3	42	16	58	9	33	42	_	-	-	100
APS 2	1	4	5	-	-	-	_	_	-	5
APS 1	3	70	73	1	63	64	_	-	-	137
Other	_	-	-	-	-	_	_	-	-	-
Total	127	115	242	86	140	226	-	-	-	468

# Table 3.8: Non-ongoing employees under the Public Service Act 1999, 2017–18

# Table 3.9: Full-time and part-time employees under the Public Service Act 1999, 2018–19

		Ongoing		1	Non-ongoin	g	Total
	Full time	Part time	Total ongoing	Full time	Part time	Total non-ongoing	
SEC	1	-	1	-	-	-	1
SES 3	4	-	4	-	-	-	4
SES 2	16	-	16	1	1	2	18
SES 1	60	1	61	1	1	2	63
EL 2	249	40	289	11	4	15	304
EL 1	494	166	660	26	7	33	693
APS 6	509	148	657	62	21	83	740
APS 5	218	55	273	28	12	40	313
APS 4	88	33	121	52	50	102	223
APS 3	82	13	95	61	73	134	229
APS 2	14	3	17	1	6	7	24
APS 1	2	-	2	2	145	147	149
Other	_	-	_	-	-	-	-
Total	1737	459	2196	245	320	565	2761

	Ongoing				on-ongoin	g	Total
	Full time	Part time	Total ongoing	Full time	Part time	Total non-ongoing	
SEC	1	-	1	-	-	-	1
SES 3	4	-	4	-	-	-	4
SES 2	14	-	14	-	-	-	14
SES 1	61	1	62	2	-	2	64
EL 2	247	36	283	14	3	17	300
EL 1	441	159	600	21	5	26	626
APS 6	487	161	648	46	11	57	705
APS 5	212	54	266	33	10	43	309
APS 4	124	34	158	41	40	81	239
APS 3	64	11	75	51	49	100	175
APS 2	13	3	16	1	4	5	21
APS 1	3	1	4	4	133	137	141
Other	-	_	-	-	-	-	_
Total	1671	460	2131	213	255	468	2599

# Table 3.10: Full-time and part-time employees under the Public Service Act 1999, 2017–18

#### Table 3.11: Employment type by location under the Public Service Act 1999, 2018–19

	Ongoing	Non-Ongoing	Total
NSW	30	34	64
QLD	6	1	7
SA	3	-	3
TAS	276	75	351
VIC	5	3	8
WA	1	-	1
ACT	1741	164	1905
NT	105	209	314
External territories	26	79	105
Overseas	3	-	3
Total	2196	565	2761

	Ongoing	Non-Ongoing	Total
NSW	33	28	61
QLD	5	-	5
SA	3	-	3
TAS	263	60	323
VIC	8	2	10
WA	1	-	1
ACT	1682	116	1798
NT	113	191	304
External territories	23	71	94
Overseas	_	-	_
Total	2131	468	2599

#### Table 3.12: Employment type by location under the Public Service Act 1999, 2017–18

#### Table 3.13: Indigenous employment under the Public Service Act 1999, 2018–19

	Total
Ongoing	87
Non-ongoing	174
Total	261

#### Table 3.14: Indigenous employment under the Public Service Act 1999, 2017–18

	Total
Ongoing	78
Non-ongoing	157
Total	235

## Workforce planning, staff retention and turnover

In 2018–19 we continued to improve our workforce planning capability through the Divisional Workforce Planning process. This process was successful in supporting planning within the Department on current and future workforce requirements. Divisional workforce planning and manager education will continue, with the results feeding into the Department's strategic workforce plan, which we expect to release in 2019–20.

The Department's retention rate for ongoing employees was 86 per cent—a slight decrease from 87 per cent in 2017–18. Our overall separation rate for the financial year was 22 per cent. This figure includes non-ongoing employees primarily engaged to meet seasonal operational requirements of the Australian Antarctic Division and the Parks Australia Division; and separations initiated by the Department (dismissals and voluntary redundancies). Excluding these, the separation rate for ongoing employees was 11 per cent, consistent with 2017–18.

# Developing people and creating a performance culture

The People Strategy 2018–2022 is the Department's vision for managing and developing our workforce. The strategy is focused on nurturing and growing our skills, cultivating leadership, embracing the benefits of diversity and facilitating safe and healthy workplaces. Significant progress was made on initiatives under these four pillars in 2018–19.

In June 2019, we finalised our Leadership Strategy 2019–2023 and commenced work on our Learning and Development Strategy and Strategic Workforce Plan. These three key initiatives will guide and support a more integrated approach to identifying and responding to current and emerging capability needs and ensuring the delivery of cost-effective and fit-for-purpose learning, development and employment programs. These strategies will inform design of learning opportunities across the Department in 2019–20.

The Department's Talent Management Strategy has guided senior executive service (SES) and executive level (EL) leadership development, talent management and other people management practices. Since implementation in 2016, two cohorts of high-potential EL 2 employees have benefited from a two-year development program that includes executive coaching to support individual development needs and succession planning.

The Department's Learning Management System supports a range of online and face-to-face training programs to build our people's capability. This includes a set of mandatory e-learning courses staff are required to complete to ensure that their knowledge of core APS skills, cultural awareness, work health and safety, security, risk and fraud awareness is current.

Face-to-face courses focused on core skills for writing, policy, critical thinking, cultural awareness, communication and management were provided. Overall, 1036 participants attended a total of 76 courses in 2018–19.

Employees are sponsored to participate in secondments and other learning opportunities aligned to key departmental outcomes, such as Jawun, Sir Roland Wilson PhD Scholarship, Pat Turner Scholarship and the Atlantic Fellows for Social Equity Program.

Tertiary study is also supported for individuals seeking to gain qualifications that are relevant to the Department's outcomes. In 2018–19, 96 employees were supported through our study support scheme.

The Department has continued its investment in entry-level employment programs with an annual graduate intake and twice-yearly intern program. The first cohort of 25 graduates completed our extended 16-month program on 28 June 2019, with the renewed program now including a Diploma of Government qualification.

The Performance Framework supports managers and employees to have regular, quality conversations. These conversations are opportunities for regular feedback, so both parties have a shared understanding of expectations and development opportunities. Performance agreements are linked to corporate planning to help build organisational behaviours and capabilities required to deliver our corporate outcomes. In 2018–19 we implemented a proactive approach to support managers with early intervention strategies to improve performance outcomes, including coaching for both managers and employees undergoing performance activities.

The Department's Reward and Recognition Policy recognises high performance and outstanding achievements—an essential part of creating a high-performance culture.

High performance is recognised and rewarded through regular positive feedback, secondments, and study and development opportunities. Recognition of good performance is critical to maintaining a culture of the highest standards of professionalism, service and integrity. Divisions, branches and sections are encouraged to develop local practices to recognise employees, both formally and informally, for their achievements.

The Department grants a number of awards as formal recognition of an individual's or team's outstanding achievement that contributes to the Department's objectives. The annual Secretary's Awards are the Department's flagship award program for formally rewarding and recognising employees for high performance and outstanding achievements. The Department's People Strategy 2018–2022 outlines the desired characteristics of our workforce, and these underpin the five award categories: innovation, collaboration, leadership, outstanding achievement, and diversity and inclusion. In February 2019, a total of 10 teams and seven individuals were recognised for outstanding achievement.

### **Employment arrangements**

### **Enterprise agreement**

The Department's enterprise agreement came into effect on 30 November 2016. As at 30 June 2019, it covered 2688 employees (see Table 3.15).

### Individual flexibility arrangements

The Department uses individual flexibility arrangements to attract and retain employees who have highly sought after skills. These arrangements may vary the employee's work hours, overtime rates, penalty rates, allowances, remuneration and/or leave.

As at 30 June 2019 there were 59 individual flexibility arrangements in place in the Department.

### Australian workplace agreements

As at 30 June 2019 the Department did not have any Australian workplace agreements.

### **Common law agreements**

As at 30 June 2019 the Department did not have any common law agreements.

### Table 3.15: Employment arrangements under the Public Service Act 1999, 2018–19

	SES	Non-SES	Total
Enterprise agreement	0	2688	
Individual section 24(1) determinations	72	0	
Individual flexibility arrangements	0	59	
Total	72	2747	2819

### **Executive remuneration policy**

### Secretary arrangements

The Remuneration Tribunal sets the remuneration, allowances and provisions for the Secretary of the Department in a determination made under the *Remuneration Tribunal Act 1973*.

#### Senior executive service employment instruments and remuneration

The Secretary determines the remuneration and conditions for SES and equivalent employees in line with Government policy and the Australian Public Service Commission Executive Remuneration Management policy.

The Secretary sets SES remuneration and conditions through individual determinations under section 24(1) of the *Public Service Act 1999*. As at 30 June 2019 there were 72 individual SES section 24(1) determinations (see Table 3.15).

The Secretary reviews the salaries for individual senior executives annually following completion of the performance cycle, taking into account the work values and complexities of each role and the capabilities, contributions and performance of individuals.

#### Executive remuneration financial information

Financial information is provided on remuneration paid to key management personnel, senior executives and other highly paid staff.

In 2018–19 the Department had five key management personnel: the Secretary and four Deputy Secretaries. These personnel have authority and responsibility for planning, directing and controlling the activities of the entity. The Department has 80 senior executives who were not key management personnel during the year. Other highly paid staff are neither key management personnel nor senior executives. They are reported where total remuneration exceeds the threshold.

Remuneration details for key management personnel, senior executives and other highly paid staff in 2018–19 are outlined in tables 3.16–3.18.

### Table 3.16: Information about remuneration for key management personnel

		Short-term	) benefits		Post-employment benefits	Other lo ben	ng-term efits	Termination benefits	Total remuneration
Name	Position title	Base salary² (\$)	Bonuses (\$)	Other benefits and allowances (\$)	Superannuation contributions <sup>3</sup> (\$)	Long service leave <sup>4</sup> (\$)	Other long-term benefits (\$)		(\$)
Finn Pratt <sup>1</sup>	Secretary	713,405	_	_	96,781	27,999	-	-	838,185
Matthew Cahill	Deputy Secretary	324,336	_	4,754	58,767	20,062	_	-	407,919
Joanne Evans	Deputy Secretary	377,100	_	4,463	67,148	15,832	_	-	464,543
Robert Heferen	Deputy Secretary	379,656	_	4,463	70,386	17,228	_	-	471,733
Dean Knudson	Deputy Secretary	331,459	_	4,463	52,526	20,446	_	-	408,894
Total		2,125,956	-	18,143	345,608	101,567	-	-	2,591,274

Notes:

1. The total remuneration amount above is different to the total remuneration payable under the Remuneration Tribunal Determination as it also includes accrual information. The Remuneration Tribunal Determination sets out the total cash remuneration to the Secretary of \$760,690. The Secretary's total remuneration above also includes additional superannuation amounts and accrued leave entitlements.

2. Base salary includes annual leave paid and the net movement in the annual leave provision balance. The classification of key management personnel remuneration has been adjusted for consistency to report annual leave as a short-term benefit as advised by the Department of Finance.

3. Superannuation contributions vary depending on the applicable superannuation scheme.

4. Long service leave represents the change in value of long service leave balances. This value is based on a combination of net increase/decrease in 'long service leave days owed' and applying current pay rate to total balance owed.

### Table 3.17: Information about remuneration for senior executives

		Short-tern	n benefits		Post-employment benefits		ong-term nefits	Termination benefits	Total remuneration
Total remuneration bands	Number of senior executives	Average base salary <sup>1</sup> (\$)	Average bonuses <sup>2</sup> (\$)	Average other benefits and allowances (\$)	Average superannuation contributions <sup>3</sup> (\$)	Average long service leave⁴ (\$)	Average other long-term benefits (\$)	Average termination benefits (\$)	Average total remuneration (\$)
\$0-\$220,000	31	85,542	0	737	14,836	3,900			105,015
\$220,001-\$245,000	5	195,614	0	2,142	32,926	7,914			238,596
\$245,001-\$270,000	22	211,753	455	2,503	38,500	6,650			259,861
\$270,001-\$295,000	12	226,217	0	2,544	41,424	8,677			278,862
\$295,001-\$320,000	7	241,189	0	7,997	43,465	9,428			302,079
\$320,001-\$345,000	1	261,794	0	3,595	49,202	9,323			323,914
\$345,001-\$370,000	2	277,868	0	9,038	52,624	7,372			346,902

Notes:

1. Base salary includes annual leave paid and the net movement in the annual leave provision balance. The classification of key management personnel remuneration has been adjusted for consistency to report annual leave as a short-term benefit as advised by the Department of Finance.

2. A bonus payment was made under an individual remuneration determination.

3. Superannuation contributions vary depending on the applicable superannuation scheme.

4. Long service leave represents the change in value of long service leave balances. This value is based on a combination of net increase/decrease in 'long service leave days owed' and applying current pay rate to total balance owed.

5. One senior executive on secondment to another agency for the whole financial year was excluded from above table.

### Table 3.18: Information about remuneration for other highly paid staff

		Short-term	benefits		Post-employment benefits		ong-term lefits	Termination benefits	Total remuneration
Total remuneration bands	Number of other highly paid staff	Average base salary <sup>1</sup> (\$)	Average bonuses (\$)	Average other benefits and allowances (\$)	Average superannuation contributions <sup>2</sup> (\$)	Average long service leave <sup>3</sup> (\$)	Average other long-term benefits (\$)	Average termination benefits (\$)	Average total remuneration (\$)
\$220,001-\$245,000	10	163,302	-	17,778	30,652	5,012	_	10,955	227,699
\$245,001-\$270,000 <sup>4</sup>	5	165,016	-	32,629	29,785	5,883	_	23,126	256,439
\$295,001-\$320,000 <sup>4</sup>	2	193,394	-	67,864	35,437	5,317	_	-	302,012

Note:

1. Base salary includes annual leave paid and the net movement in the annual leave provision balance. The classification of key management personnel remuneration has been adjusted for consistency to report annual leave as a short-term benefit as advised by the Department of Finance.

2. Superannuation contributions vary depending on the applicable superannuation scheme.

3. Long service leave represents the change in value of long service leave balances. This value is based on a combination of net increase/decrease in 'long service leave days owed' and applying current pay rate to total balance owed.

4. Includes employees working overseas who received overseas allowances.

### Salary and non-salary benefits

The salary ranges for EL 2 to APS 1 increased by 1 per cent during the 2018–19 financial year as provided under the Enterprise Agreement 2016–19. The salary ranges for the SES and Chief of Division classifications did not increase over the 2018–19 financial year. Salary ranges in Table 3.19 are as at 30 June 2019.

	Minimum salary	Maximum salary	
SES 3	\$291,647	\$374,616	
SES 2	\$236,532	\$280,209	
SES 1	\$192,258	\$233,094	
EL 2	\$124,531	\$228,578	
EL 1	\$105,817	\$150,527	
APS 6	\$80,882	\$95,826	
APS 5	\$71,862	\$82,565	
APS 4	\$65,873	\$74,763	
APS 3	\$58,430	\$68,900	
APS 2	\$54,443	\$61,363	
APS 1	\$44,784	\$51,424	
Other*	\$211,586	\$257,557	

# Table 3.19: Australian Public Service Act employment salary ranges by classification level (minimum/maximum), 2018–19

\*Chief of Division 1 (Classification of the Chief Scientist in Australian Antarctic Division)

Note: Salary ranges published in 2017–18 annual report were incorrect. See Appendix 15, Corrections, page 297.

Employees can access the following non-salary benefits (subject to applicable conditions):

- > a gymnasium
- > an employee assistance program
- > annual influenza immunisations
- > loan of information technology equipment for work purposes
- > loan of a mobile phone for work purposes
- > study assistance
- > work-related professional membership fees.

Employees can access salary sacrifice arrangements to lease a vehicle, to make additional superannuation contributions, to purchase a laptop, to access airline lounge memberships or for other purposes set out in the Department's salary sacrificing policy.

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#### Performance pay

The Department made no performance payments in 2018–19.

# Code of conduct and ethical standards

The Department is committed to the APS Values, Code of Conduct and Employment Principles and to promoting a positive workplace culture. We demonstrate this by encouraging our workforce to articulate and model appropriate behaviour and by decisively addressing incidents of workplace misconduct. The Department's workplace behaviour and conduct framework includes code of conduct guidelines, procedures for suspected breaches of the APS Code of Conduct, workplace respect policy and the public interest disclosure process. Training and support are the preferred preventive mechanisms for behaviour management.

# Diversity

The Department remains focused on developing a diverse workforce and an inclusive culture where everyone feels welcome, supported and valued for the contributions they make.

We continue to support reconciliation, strengthen Indigenous cultural capability across the Department, and improve our ability to engage and work with Indigenous communities to develop culturally appropriate policies and programs.

As we have every year since 2010, we provided two Kevin McLeod awards—the Kevin McLeod Development Award and the Kevin McLeod Reconciliation Award—to advance reconciliation and support the professional development of Aboriginal and Torres Strait Islander employees. The awards are to the value of \$10,000 each. In 2018–19 the Development Award funded six staff to participate in the GARMA Festival of Traditional Cultures; and the Reconciliation Award funded a research project on the benefits of Indigenous groups partnering with Government and non-Government organisations.

We continue to support people with disability by delivering individual workplace adjustments for staff. Managers were trained to improve their disability confidence and awareness.

The Department continued its memberships with external organisations that support diversity and inclusion, including the Australian Network on Disability, Supply Nation and Jawun.

At 30 June 2019, the Department's workforce (including Parks Australia) comprised:

- > 55.5 per cent women (1533 employees)
- > 9.5 per cent who identified as Aboriginal or Torres Strait Islander (261 employees)
- > 2.4 per cent who identified as having a disability (66 employees)
- > 8.1 per cent from a non-English-speaking background (223 employees).

# **Equal employment opportunity**

In all employment matters, the Department is committed to eliminating discrimination against and promoting equal opportunity for women, Aboriginal and Torres Strait Islander people, people living with disabilities, and people from non-English-speaking backgrounds, in accordance with the *Equal Employment Opportunity (Commonwealth Authorities) Act 1987*.

Our recruitment practices encourage people with disability to apply for positions in the Department. This year we had devoted streams in our graduate program for candidates with disability. We received 108 applications for our disability stream—up from eight last year.

### www.environment.gov.au/about-us/employment/graduate-program/gradability

In 2018–19 we offered paid internship positions to nine university students with disability

through the Australian Network on Disability's Stepping Into program. Disability reporting details under the National Disability Strategy are available on the Department of Social Services website.

### www.dss.gov.au

Indigenous employment remained a priority for the Department in 2018–19. Two Indigenous graduates joined us in the 2019 graduate intake. During this reporting period, we welcomed five Indigenous interns, who worked in Parks Australia during their summer university break.

We ensure there is gender balance on SES recruitment panels. All SES panels include one person external to the Department.

### **Days of significance**

The Department marked NAIDOC Week 2018 with an official launch and presentation of NAIDOC Week Awards and Kevin McLeod Awards. To celebrate the history, culture, achievements, contributions and survival of Aboriginal and Torres Strait Islander peoples, events were held throughout the week and included traditional art classes, a story-sharing panel presentation, a bush tucker workshop and participation in the annual APS NAIDOC Week touch football competition.

Staff were encouraged to take part in the 2019 National Reconciliation Week events to celebrate and build on the respectful relationships shared by Aboriginal and Torres Strait Islander people and other Australians. There were staff-led tours of the departmental Indigenous art collection and of Reconciliation Place in Canberra; Ngunnawal language workshops; focus workshops for the review of our Reconciliation Action Plan; screening of the Indigenous film *Occupation: Native*; a smoking ceremony in Hobart; and an Indigenous procurement presentation.

### **Changes to disability reporting**

In 1994, Australian Government departments and agencies began reporting on their performance as policy advisers, purchasers, employers, regulators and providers under the Commonwealth Disability Strategy. In 2007–08, reporting on the employer role was transferred to the Australian Public Service Commission's State of the Service Report and the APS Statistical Bulletin. Since 2010–11, departments and agencies have no longer been required to report on these functions.

The State of the Service Reports and APS Statistical Bulletins are available on the Australian Public Service Commission website.

#### www.apsc.gov.au

The Commonwealth Disability Strategy has been superseded by the National Disability Strategy 2010–2020, which sets out a 10-year national policy framework to improve the lives of people with disability, promote participation and create a more inclusive society. A high-level two-yearly report tracks developments and evaluates progress against each of the strategy's six outcome areas and presents a picture of how people with disability are faring. The first of these progress reports is available on the Department of Social Services website.

www.dss.gov.au/disability-and-carers/programmes-services/government-international/ progress-report-to-the-council-of-australian-governments-2014

# Work health and safety

### Health and safety initiatives and outcomes

This section reports on initiatives, outcomes and statistics for the Department. The Director of National Parks annual report covers the health and safety initiatives and outcomes specific to Parks Australia. During 2018–19, the Department:

- endorsed the Work Health and Safety (WHS) Strategic Blueprint 2020 and supporting WHS Risk Roadmap 2018–2019. The Blueprint and Roadmap set the Department's focus on moving towards an integrated and holistic approach to health and safety
- endorsed the implementation of a whole-of-Department WHS Information and Technology System. Initial implementation will include incident management, risk management and case management. It is expected to be implemented in early 2020
- > provided senior executives and officers of the Department with face-to-face Due Diligence Master Class training to provide practical guidance on how to proactively meet their duties under the Work Health and Safety Act 2011 and foster a positive safety culture
- endorsed the implementation of a mobile application to assist with tracking workers undertaking fieldwork, travelling in remote areas or working alone
- completed WHS risk management workshops with all divisions across the Department as part of a key initiative under the WHS Risk Roadmap
- continued to provide access to employee and manager assistance programs, resilience coaching, annual influenza vaccinations, and training for health and safety representatives, first aid officers, workplace contact officers and domestic and family violence contact officers.

### Statistics of notifiable incidents under the Work Health and Safety Act 2011

Under Schedule 2, Part 3 of the Act, the Department must report details of notifiable incidents, investigations, improvement notices, prosecutions and other matters as prescribed (see Table 3.20).

### Table 3.20: Incidents notified under the Work Health and Safety Act 2011, 2018–19

Type of incident	Number of incidents
Deaths that required notice under section 38	0
Serious injury or illness that required notice under section 38	5
Dangerous incidents that required notification under section 38	9
Notices given to the Department under section 191 (improvement notices)	0
Notices given to the Department under section 195 (prohibition notices)	1
Notices given to the Department under section 198 (non-disturbance)	0

### Investigations

There were no matters that met the reporting thresholds contained in the guidelines approved by the Joint Committee of Public Accounts and Audit (JCPAA) for the Australian Parliament.

The formal investigation within the Australian Antarctic Division instigated by Comcare in 2015–16 has not yet been finalised.

### **Corporate governance**

The Department's governance framework promotes the principles of good governance, encouraging employees to be accountable for their actions, focus on high standards of performance, strive for excellence and ensure the efficient, effective and ethical management of resources.

### Senior management committees and their roles

In 2018–19 the Secretary was supported by the Executive Board, the Portfolio Audit Committee and three departmental governance committees: the Information and Technology Committee, the Governance and Performance Committee and the People Committee. The Portfolio Audit Committee reports directly to the Secretary (for further information see 'Internal audit' on pages 111–112). The Departmental Health and Safety Committee continues to operate as per the requirements of the WHS Act.

Each committee has a clear set of responsibilities across designated areas of focus, articulated in Table 3.21.

Statutory committee	Purpose
Portfolio Audit Committee	Provides independent assurance and assistance to the Secretary of the Department on the integrity of our financial and non-financial data and processes, risk, control, assurance and compliance frameworks
Departmental Health and Safety Committee	Provides a forum for consultation and cooperation between management and workers to strategically address the health, safety and welfare of all workers and others who may be affected by work undertaken by or on behalf of the Department
Governance committee	Purpose
Executive Board	Sets strategic direction for the Department on policy and departmental matters and monitors the Department's performance in delivering its outcomes
People Committee	Provides advice on priority issues relating to the capacity, capability and culture of staff
Governance and Performance Committee	Provides guidance and oversight of systems that support and empower staff and manage risk
Information and Technology Committee	Provides advice on the development and implementation of IT and information management strategies, and prioritises investments to maximise benefit

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#### **Table 3.21: Departmental committees**

Actions to streamline the governance committees were undertaken at the end of 2017–18. This included the closure of the Regulatory Maturity Committee to reflect the Department's shift into the next phase of regulatory maturity.

In late 2018, the Department commissioned the Australian Institute of Company Directors (AICD) to undertake an assessment of how the Executive Board and its committees support best-practice governance. As a result of the AICD's findings and recommendations, the Department will implement a revised governance structure in 2019–20. This will involve a move to a streamlined, adaptive governance model to more effectively manage the Department's evolving needs and priorities.

### **Corporate planning and evaluation**

In September 2018, we published the Department of the Environment and Energy Corporate Plan 2018–19 in accordance with the *Public Governance, Performance and Accountability Rule 2014* (PGPA Rule). The plan identifies strategic priorities for 2018–19 and the activities we planned to undertake to achieve our purposes. It sets out our role, operational context, capability and risk oversight and management. It also identifies our intended results and what we measure to demonstrate progress towards those results. The corporate plan can be found on our website.

### www.environment.gov.au/about-us/publications/corporate-plan-2018-19

Throughout 2018–19, the Department continued its efforts to strengthen performance measurement and reporting. We have developed clearer outcomes and more meaningful performance measures. These improvements are ongoing and will be reflected in subsequent corporate plans.

In 2018–19, the Department maintained an evaluation community of practice and held a workshop to develop awareness of evaluative processes within the Department.

### **Risk management**

Our best-practice approach to managing risk helps us achieve our objectives. We manage risk by identifying opportunities for success, identifying threats that will hinder success and reviewing and adapting our approach. All staff in the Department play an important role in developing a risk-aware culture.

The risk management framework articulates our strategies for managing risk. It informs staff of responsibilities and expectations and helps them to identify, analyse and manage risk. The framework is supported by a central team that facilitates risk workshops and delivers advice and guidance. In 2018–19, we continued to implement reporting and management for strategic risks.

In 2019, the Department performed well in the annual Comcover Risk Management Benchmarking Survey, which assesses the risk management capability of entities using a risk maturity model. As in the previous three years, we received an overall maturity level of 'Advanced'. This indicates a consistently high performance in foundational risk elements. The Department received a Comcover Award for Excellence in Risk Management 2018 in the Enterprise-wide Category.

### Managing climate risk

Climate risk comprises both the physical risks of rising global temperatures and resulting weather extremes, as already observed. It also includes transition risks (and opportunities) reflecting adjustments needed in moving toward a low carbon economy.

The Taskforce on Climate Related Financial Disclosures of the G20's Financial Stability Board (responsible for promoting global financial stability) has concluded that climate change related risks are a threat to financial stability. In particular they might:

- > increase costs, change markets or otherwise undermine business models/strategies, in a worst case leading to stranded assets
- > undermine asset/investment value through direct damage, disruption and cost impacts on business operations, and increased insurance risks/premiums.

In 2018–19 as part of our work with the Australian Government Disaster and Climate Resilience Reference Group, the Department assessed all of our major policies and programs to determine climate risks and their management; and opportunities to build resilience. This work highlighted the challenges involved in modelling future climate related risks to inform policy and program administration such as deciding which climate scenarios to consider, and how to deal with large uncertainties in the projections for some climate variables. The assessment also informed the development of *Climate compass: A climate risk management framework for Commonwealth agencies*.

www.environment.gov.au/climate-change/adaptation/publications/climate-compass-climaterisk-management-framework

### **Internal audit**

The internal audit program improves operation of the Department by evaluating and improving the effectiveness of risk management, controls and governance processes within and across each division. The Department continued with the thematic approach to the selection of audit topics for the 2018–19 Internal Audit Plan to ensure it maintains a strategic focus. Management-initiated reviews were also undertaken during the year. These are conducted in response to a newly identified risk or another matter for which management requires additional assurance.

Consistent with section 45(1) of the *Public Governance, Performance and Accountability Act 2013* (PGPA Act), the Department established the Portfolio Audit Committee in 2015. The committee provides independent assurance and advice to the Department, the Director of National Parks and the Sydney Harbour Federation Trust. In 2018–19 the Department tabled 11 internal audit reports to the committee. The committee met five times in total.

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There was one new appointment to the committee. In November 2018, Ms Kristin Tilley replaced Dr Rachel Bacon as a departmental member (see Table 3.22).

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Member	Role	No of committee meetings eligible to attend	No of committee meetings attended
Geoff Knuckey	Independent Chair	5	5
Dean Knudson	Member (Deputy Chair)	4	4
Jenny Morrison	Independent Member	5	5
Michael Roche	Independent Member	5	5
Rachel Bacon	Member	2	2
Kristin Tilley	Member	3	3

### Table 3.22: Portfolio Audit Committee membership and meeting attendance, 2018–19

# Fraud control and anti-corruption measures

The Department has a policy of zero tolerance towards fraudulent and corrupt activity or behaviour by our employees or external parties that receive Australian Government funds.

The Department's Fraud Control and Anti-corruption Plan sets out the arrangements, roles and responsibilities, and obligations for the management of fraud and corruption risks in accordance with legislative requirements under the Commonwealth Fraud Control Framework 2017.

Appendix 1 provides the Secretary's certification that:

- > the Department has prepared fraud risk assessments and a fraud control plan
- appropriate mechanisms which meet the Department's specific needs are in place for preventing, deterring, detecting, dealing with, investigating, recording, and reporting incidents of fraud
- > we have taken all reasonable measures to deal appropriately with fraud relating to the Department.

### Fraud risk assessment

The assessment process involves senior executives, program managers and subject-matter experts. We evaluate existing and emerging fraud risks annually to ensure appropriate controls are in place to manage those risks.

### **Fraud awareness**

As part of our fraud awareness strategy we conduct online and face-to-face fraud awareness training. Online training tools which meet the diverse training needs of the Department are available to employees all year round. In 2018–19, 464 staff completed the online fraud awareness training.

### **Fraud investigation**

Our Behaviour and Conduct Unit and Environmental Crime Section investigate allegations of fraud and criminal behaviour involving our employees and recipients of our funding. They report risks identified through investigations to the relevant departmental governance

committees. If appropriate, briefs of evidence recommending prosecution are submitted to the Commonwealth Director of Public Prosecutions for consideration.

The Office of Compliance also engages with relevant stakeholders to reduce risk and minimise external fraud through policy and contractual improvement. In 2018–19 the Office of Compliance received four allegations involving fraud external to the Department.

The Department conducts its investigations in line with the Australian Government Investigation Standards. All departmental investigators have at least the minimum qualifications defined in the standards.

## Public Governance, Performance and Accountability Act compliance

Among other things, section 19(1) of the PGPA Act requires accountable authorities of Commonwealth entities to notify their responsible Minister, as soon as practicable, of any significant issue that has affected the entity. Such issues include significant non-compliance with finance law. Finance law includes the PGPA Act, the PGPA Rule and instruments made under the PGPA Act (including Accountable Authority Instructions) and appropriation Acts. During 2018–19 the Department did not identify significant breaches of the PGPA Act to report.

We achieve compliance with the Government's resource management framework through a combination of procedural and system-based controls that direct spending and resource-related decisions. Face-to-face and online training is available to all staff to support their knowledge of the requirements concerning appropriate use of public resources. Continuous internal quality assurance and monitoring activities are in place.

# **Assets management**

## **Departmental activities**

The Department's assets are located throughout Australia and its territories. Most are located in the Australian Antarctic Territory. During 2018–19 the Department managed and maintained Australia's Antarctic stations—Casey, Davis and Mawson—and a research station on sub-Antarctic Macquarie Island. The Department started work on development of a new strategic asset management framework to guide its capital renewal program for each of its stations.

# **Administered activities**

### **Environmental water holdings**

The Commonwealth's environmental water holdings are managed by the Department and recorded on state government water registers. The water entitlements are classified as indefinite life intangible assets and are subject to annual impairment testing in accordance with Australian Accounting Standard AASB 138 Intangible Assets.

### Heritage and cultural assets—Antarctic collection

Australia has a history of involvement with Antarctica spanning more than 100 years. Over that time the Department has accumulated a large collection of Antarctic heritage artefacts,

artworks, images and objects. We have classified these items as heritage and cultural assets because of their heritage value, and adopted appropriate curatorial and preservation polices for these assets. More information about cultural heritage management in Antarctica is on our website.

www.antarctica.gov.au/environment/cultural-heritage/managing

# Procurement

# Purchasing

In 2018–19 the Department undertook procurement and purchasing in accordance with the principles set out in the *Commonwealth Procurement Rules*<sup>1</sup>. We apply these rules along with the Department's Accountable Authority Instructions (Secretary's Instructions), reinforced by other guidance materials, to ensure that we:

- > undertake competitive, non-discriminatory procurement processes
- > use resources efficiently, effectively, economically and ethically make decisions in an accountable and transparent manner.

# Reporting

In 2018–19 the Department published on the AusTender website:

- > tender opportunities with a value of \$80,000 or more
- > details of all contracts awarded with a value of \$10,000 or more
- > a procurement plan providing details of expected procurements for 2018–19.

In accordance with the Department of Finance's Resource Management Guide 403: Meeting the Senate Order on Entity Contracts, we publish the details of all contracts entered into or active during the preceding 12 months with a value of \$100,000 or more.

Information on the value of contracts awarded is available on the AusTender website.

www.tenders.gov.au

## **Consultancy services**

The Department engages consultants where it lacks specialist expertise or requires independent research, review or assessment. We typically engage consultants to investigate or diagnose a defined issue or problem; carry out defined reviews or evaluations; or provide independent advice, information or creative solutions to assist in the Department's decision-making.

Before engaging consultants we take into account the skills and resources required for the task, the skills available internally and the cost-effectiveness of engaging external expertise. We make decisions to engage consultants in accordance with the PGPA Act and related rules, including the *Commonwealth Procurement Rules*.

During 2018–19 the Department entered into 199 new consultancy contracts involving total actual expenditure of \$15.246 million (GST inclusive). In addition, 77 ongoing consultancy

1 An amended version of the Commonwealth Procurement Rules came into effect on 1 January 2018.

contracts were active, involving total actual expenditure of \$4.148 million (GST inclusive) (see Table 3.23).

Information on the value of contracts and consultancies awarded is available on the AusTender website.

www.tenders.gov.au

#### Table 3.23: Expenditure on consultants, 2018–19

	Total
No. of new contracts entered into during the period	199
Total actual expenditure during the period on new contracts (inc. GST)	\$15,245,901.28
No. of ongoing contracts engaging consultants that were entered into during a previous period	77
Total actual expenditure during the period on ongoing contracts (inc. GST)	\$4,148,415.11

### **Exempt contracts**

There were no standing offers or contracts in excess of \$10,000 (GST inclusive) exempted from being published on AusTender under the *Freedom of Information Act 1982*.

### Promoting engagement with Indigenous-owned businesses

The Department is committed to broader engagement with Indigenous-owned businesses to source goods and services across the spectrum of purchasing activities. This commitment goes beyond any specific obligation to meet procurement contract targets set out in the Commonwealth Indigenous Procurement Policy. In 2018–19 we well exceeded our Indigenous procurement target, which was 68 contracts. Internal measures raise awareness of the importance of procuring from Indigenous businesses by cementing best practice into our standard procurement processes and systems.

The Department's 2018–19 financial year results against the Australian Government's Indigenous procurement target are published on the National Indigenous Australians Agency website.

www.niaa.gov.au/indigenous-affairs/economic-development/indigenousprocurement-policy-ipp

### **Grant programs**

GrantConnect is the new whole-of-government grants information system. GrantConnect is a central platform for publishing, applying for and reporting on Commonwealth grants. It provides a single point of discovery, efficiencies in obtaining centralised grants information, and increased transparency about and accountability for the use of public resources.

In accordance with reporting requirements set out in the *Commonwealth Grants Rules and Guidelines* (2017), information on grants the Department awarded during the period 1 July 2018 to 30 June 2019 is available on GrantConnect and on our website.

www.grants.gov.au

www.environment.gov.au/about-us/accountability-reporting/grants-listing

Information relating to planned or forecast grant opportunities is available through GrantConnect.

In support of the Australian Government's Streamlining Government Grants Administration Program, the Department is transitioning the administration of grant programs to the relevant Commonwealth grant hubs. These hubs are operated by the Department of Industry, Innovation and Science (the Business Grants Hub) and the Department of Social Services (the Community Grants Hub). The Department will retain policy ownership and overall responsibility for relevant grant programs.

# **Australian National Audit Office access clauses**

The Department is required to report the details of any contracts that have a contract value of \$100,000 or more (inclusive of GST) where the contractual terms and conditions do not provide for the Auditor-General (through the Australian National Audit Office (ANAO)) to have access to the contractor's premises.

The Department generally enters into contracts using a Commonwealth form of contract (the Department of Finance's Commonwealth Contracting Suite), which contains the necessary standard access clause(s). In all other cases, the Department seeks the inclusion of access clauses. Standard access clauses provide the ANAO with access to various types of information held by contractors and third-party subcontractors for the purpose of audits, including access to records, information and assets directly relevant to the contract performance. The clauses do not enable access to information that is outside the scope of the specific contract.

The Department is not aware of any contract it entered into during 2018–19 that might limit the ANAO's access for the purposes of performing an audit.

## **Procurement initiatives to support small business**

The Australian Government is committed to its entities sourcing at least 10 per cent of their procurement, by value, from small and medium-sized enterprises. The Department supports this commitment and the strong participation of small business in the Australian Government procurement market.

Our internal procurement practices reflect the requirements outlined in the *Commonwealth Procurement Rules,* including that practices not unfairly discriminate against small and mediumsized enterprises and that they provide appropriate opportunities for these enterprises to compete. In addition to raising awareness of the importance of supporting small and mediumsized enterprises wherever possible and practicable in the procurement of goods and services for the Department, our practices include:

- > using the Commonwealth Contracting Suite for procurements valued under \$200,000
- applying the Small Business Engagement Principles (outlined in the Government's Industry Innovation and Competitiveness Agenda), which include communicating in clear, simple language and presenting information in an accessible format
- > using electronic systems or other processes to facilitate on-time payment performance, including the use of payment cards.

Our small and medium-sized enterprise participation statistics are available on the Department of Finance website.

www.finance.gov.au/procurement/statistics-on-commonwealth-purchasing-contracts

The Department recognises the importance of ensuring that small businesses are paid on time. The results of the *Government Pay On-Time Survey performance report 2017–18* are available on the Department of Employment, Skills, Small and Family Business website.

www.employment.gov.au/pay-time-survey-results

# Advertising and marketing expenditure

The Department undertook an advertising campaign around energy policy reform in 2018–19.

Further information on the energy policy reform campaign is available on our website and in reports on Australian Government advertising on the Department of Finance website.

www.environment.gov.au/about-us/publications/powering-forward-next-generation

www.finance.gov.au/advertising/Communications-casr.html

Expenditure on the energy policy reform campaign and all payments made during 2018–19 for advertising and market research that exceeded the reporting threshold of \$13,800 (GST inclusive) are presented in Table 3.24.

Agency	Purpose	Expenditure (GST incl.)
Advertising agencies		
TBWA Melbourne Pty Ltd	Creative content for Powering Forward campaign	\$1,752,829
Market research organisatio	ons	
Whereto Research Based Consulting Pty Ltd	Great Barrier Reef market research	\$108,001
Whereto Research Based Consulting Pty Ltd	Internal research for Reconciliation Action Plan	\$88,000
89 Degrees East Pty Ltd	Energy—Market offer and reference price communication strategy	\$61,380
JWS Research	Powering Forward developmental research	\$501,050
Hall & Partners Pty Ltd	Powering Forward campaign evaluation research	\$362,875
Callosum Consulting	Behavioural analysis focus groups for a demand response database	\$53,171
Instinct and Reason	Investigation of the use of the energy rating label by consumers buying TVs	\$59,400
Colmar Brunton	Pool pump label research	\$73,590

# Table 3.24: Advertising and market research expenditure in excess of \$13,800 (GST inclusive), 2018–19

Agency	Purpose	Expenditure (GST incl.)
The Contenders	Strategy and creative development for the Carbon Neutral Initiative rebrand. This marketing aims to create brand awareness for the initiative and support Carbon Neutral certified businesses.	\$325,031
OPC IT Pty. Ltd	Digital development of consumer facing websites to support the Carbon Neutral Initiative rebrand.	\$18,280
Polling organisations		
nil		
Direct mail organisations		
nil		
Media advertising organisations		
Mediabrands Australia Pty Ltd	Powering Forward campaign media buy	\$18,517,030

# **External scrutiny**

This section details significant developments in external scrutiny that the Department was subject to in 2018–19.

# **Courts and tribunals**

# Australian Conservation Foundation v Minister for the Environment (NSD2268/2018)

On 4 December 2018, the Australian Conservation Foundation filed an application in the Federal Court challenging the validity of a decision under the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) that a proposed action was not subject to sections 24D and 24E of the EPBC Act.

On 12 June 2018, the Federal Court, with the consent of the parties, made orders setting the decision aside and remitting it to the Minister for reconsideration.

### Clark and Ors v Minister for the Environment (VID 168/2019)

On 5 March 2019, four applicants from the Djab Wurrung traditional owners sought judicial review against the Minister regarding her decision of 19 December 2019 to not make a declaration under the *Aboriginal and Torres Strait Islander Heritage Protection Act 1984* (ATSIHP Act).

On 12 April 2019, the Federal Court made orders with the consent of the parties setting aside the Minister's decision and remitting the application under the ATSIHP Act for a fresh decision.

# Environment Council of Central Queensland Inc. v Minister for the Environment (Commonwealth) and Harris (NSD1788/2018)

On 14 September 2018, the Environment Council of Central Queensland (ECCQ) applied to the Federal Court for judicial review of the decision, under section 87(1)(aa) of the EPBC Act, that clearing for agricultural activities on Kingvale Station on Cape York Peninsula be assessed on referral information.

On 26 November 2018, the Court made orders, by consent of the parties, setting aside the assessment approach decision to be remade by the Minister; and for the Department to pay ECCQ's costs.

### Fidler v Minister for the Environment and Energy (AAT2018/5618)

On 2 October 2018, Dr Fidler lodged an application to the Administrative Appeals Tribunal for review of a refusal for a permit under section 303GA of the EPBC Act to export a native *Convention on International Trade in Endangered Species of Wild Fauna and Flora* bird specimen. Dr Fidler withdrew the application on 23 January 2019.

# Harris v the Secretary of the Department administering the EPBC Act 1999 (535/2018)

On 3 August 2018, Mr Harris applied to the Federal Court for an order requiring the Secretary to finalise a recommendation report and provide a copy to the Minister under section 93 of the EPBC Act.

On 31 August 2018, Mr Harris withdrew his application.

# Huon Aquaculture Group Ltd and Ors v Tassal Operations Pty Ltd and Ors (TAD19/2017)

On 6 June 2017, Huon Aquaculture Group Ltd filed an application to the Federal Court for declaratory relief against Tassal Operations Pty Ltd, Aquatas Pty Ltd and the Director of the Tasmanian Environment Protection Authority (TAD19/2017). The Minister intervened in these proceedings.

On 31 January 2019, the Court dismissed the matter by consent.

### Polaris Coomera Pty Ltd v Minister for the Environment (QUD627/2018)

On 3 September 2018, Polaris Coomera Pty Ltd filed an application in the Federal Court challenging the validity of a decision that a proposed residential development was a controlled action under section 75 of the EPBC Act.

On 7 February 2019, the Federal Court, with the consent of the parties, made orders setting the decision aside and remitting it to the Minister for reconsideration.

# Roo-Roofing Pty Ltd and Matsuh Pty Ltd v Commonwealth of Australia (SCI03382/2015)

This is a class action claim in the Victorian Supreme Court resulting from early termination of the Home Insulation Program. The claims include negligence, breach of contract, negligent misrepresentation and unconscionable conduct.

The matter was heard between 23 April 2018 and 28 June 2018. The Court handed down judgment on 31 May 2019. It dismissed each of the causes of action and entered judgment in favour of the Commonwealth.

# Triabunna Investments Pty Ltd and Ors v Minister for the Environment and Energy and Anor (TAD12/2018)

On 7 September 2017, Triabunna Investments Pty Ltd, Spring Bay Mill Pty Ltd and Bob Brown Foundation Inc. filed an application in the Federal Court challenging the validity of a decision under the EPBC Act that an action was not a controlled action if undertaken in a particular manner. This application was dismissed by the Court on 12 April 2018.

On 2 May 2018, the applicants filed an appeal in the Full Federal Court and the matter was heard on 30 and 31 October 2018. On 15 April 2019, the Full Federal Court held that the appellants were successful in one of their seven grounds of appeal. In line with their reasons, the Court ordered that a new decision notice be issued, and this was done on 26 June 2019.

### Coronial process into the death of Mr David Wood (CD 9/16)

On 12 January 2016, the death of Helicopter Resources Pty Ltd pilot Mr David Wood in Antarctica was referred to the Australian Capital Territory Coroner. An inquest is underway.

The matter was listed for hearing over 12 days in September, October and December 2017 and is part-heard.

### Comcare v Commonwealth of Australia (CC44419-44151)

On 20 December 2017, the Department was charged in the Magistrates Court of the Australian Capital Territory with three work health and safety offences related to the death of Mr David Wood. Helicopter Resources Pty Ltd is also facing charges.

Following a contested hearing in June and July 2019, the matter is adjourned until 3 October 2019 for supplementary closing submissions.

### Helicopter Resources Pty Ltd v Commonwealth of Australia and Ors (NSD629/2018)

On 24 April 2018, Helicopter Resources Pty Ltd applied to the Federal Court seeking relief to prevent their chief pilot from giving evidence at the inquest in circumstances where Helicopter Resources is facing related criminal charges. On 30 April 2018, the Court granted interim relief restraining the giving of evidence at the inquest by anyone from Helicopter Resources until the substantive application was determined.

On 29 June 2018, the Federal Court dismissed the application. The decision of the Court was overturned by the Full Federal Court in favour of Helicopter Resources.

On 21 June 2019, the High Court granted the Commonwealth special leave to appeal the decision of the Full Federal Court. The appeal before the High Court has not yet been set down for hearing.

The inquest was adjourned pending the decision of the High Court.

## **Decisions by the Australian Information Commissioner**

There were no relevant decisions made by the Australian Information Commissioner in 2018–19.

### **Commonwealth Ombudsman**

The Ombudsman's Office finalised its investigation of a complaint that the Department received in 2017–18. It determined that no further investigation was warranted and subsequently closed the matter.

The Department otherwise did not receive any notices of complaint from the Commonwealth Ombudsman in 2018–19 and was not subject to any such investigations or notices on 30 June 2019.

### **Auditor-General reports**

The ANAO tabled one performance audit specific to the Department in 2018–19:

> ANAO Report No. 22 of 2018–19: Award of a \$443.3 Million Grant to the Great Barrier Reef Foundation.

In 2018–19, the ANAO tabled its cross-entity financial statement audit, which included the Department:

> Auditor-General Report No. 46 of 2018–19: Interim Report on Key Financial Controls of Major Entities.

### **Parliamentary committee reports**

The Department is responsible for coordinating the Government's responses to the following parliamentary committee reports tabled in 2018–19. The Department reports twice yearly to the leaders of the Government in the Senate and the House of Representatives (through the Department of the Prime Minister and Cabinet) on all outstanding Government responses to parliamentary committee reports. Information on each of the committees and their inquiries, the President's Report to the Senate and the Speakers' Schedule of Outstanding Government Responses are published on the Australian Parliament House website.

### www.aph.gov.au

### Senate Standing Committees on Environment and Communications

- > Adequacy of the regulatory framework governing water use by the extractive industry
- > Current and future impacts of climate change on housing, buildings and infrastructure
- > Great Barrier Reef 2050 Partnership Program
- > Rehabilitation of mining and resources projects as it relates to Commonwealth

responsibilities

> Australia's faunal extinction crisis—Interim Report

### Joint Standing Committee on Foreign Affairs, Defence and Trade

> Inquiry into the management of PFAS contamination in and around Defence bases

### House of Representatives Standing Committee on the Environment and Energy

- Report on the inquiry into the management and use of Commonwealth environmental water
- > Cane toads on the march

### Joint Committee on Law Enforcement

> Trade in elephant ivory and rhino horn

# **Freedom of information**

Under Part II of the *Freedom of Information Act 1982* the Department is required to publish certain information as part of the Information Publication Scheme. Our Information Publication Scheme statement can be found on our website.

www.environment.gov.au/topics/about-us/freedom-information/information-publication-scheme

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The Freedom of Information Contact Officer can be contacted at:

Freedom of Information Contact Officer General Counsel Branch Department of the Environment and Energy GPO Box 787 Canberra ACT 2600 Phone: 02 6274 2098 Fax: 02 6274 2837 Email: foi@environment.gov.au

# **Central policy support**

# International engagement activities

In 2018–19 the Department engaged in international activities which advanced our international priorities on the environment and strengthened important bilateral and regional relationships.

We pursued outcomes in international forums that support domestic priorities related to:

- > Antarctica and the Southern Ocean (pages 66-71)
- > climate change (pages 57-65)
- > energy security and investment (pages 78-81)
- hazardous waste and chemicals (pages 50–56)
- > protection of the ozone layer (pages 50–56)
- > wetlands of international importance ('Ramsar') (pages 33 and 39)
- > wildlife trade (pages 40, 43-44)

The Department's International Engagement Framework 2018–2021 was endorsed in September 2018 and underpins the Department's international work.

### 2030 Agenda for Sustainable Development and the Sustainable Development Goals

The 2030 Agenda for Sustainable Development includes 17 Sustainable Development Goals that are designed to address current and future global challenges.

The Department is the whole-of-government lead on five of the goals:

- › Goal 7—Affordable and Clean Energy
- > Goal 12—Responsible Production and Consumption
- > Goal 13—Climate Action
- › Goal 14—Life below Water
- > Goal 15—Life on Land.

The Department also contributes to other goals, including Goal 6—Clean Water and Sanitation; Goal 11—Sustainable Cities and Communities; and Goal 17—Partnerships for the Goals.

The Department is actively integrating the goals into our policies, strategies and programs as well as our corporate documents. Further information on the Department's engagement on the agenda, including Australia's first Voluntary National Review and the National Reporting Platform, can be found on our website.

www.environment.gov.au/about-us/international/2030-agenda

### **Bilateral engagement**

The Department continued to build on our already important bilateral relationships over 2018–19 to forge stronger global ties and to share information, policies and programs of mutual interest in our region and more broadly. These included transboundary issues such as marine conservation, sustainable management of marine resources, marine waste management and climate change.

The Department worked bilaterally with major trading partners on energy-related issues, including market reform, investment, energy security and clean energy. The Department is also supporting the Department of Foreign Affairs in the bilateral negotiations on the Australia–European Union Free Trade Agreement.

As a member of the China Council for International Cooperation on Environment and Development, the Secretary attended the annual general meeting in Hangzhou, China. The China Council is a high-level group of Chinese officials and international officials and experts that advises the Chinese government on policy issues related to environment and sustainable development.

# G20 Ministerial Meeting on Energy Transitions and Global Environment for Sustainable Growth

The G20 Ministerial Meeting on Energy Transitions and Global Environment for Sustainable Growth was held in Karuizawa, Japan, on 15–16 June 2019. At the meeting, the G20 members exchanged insights and adopted a communiqué committing to address global energy and environment challenges, including energy security, transitioning to low-carbon energy systems, and marine plastic litter.

Minister for Energy and Emissions Reductions, the Hon. Angus Taylor MP, led the Australian delegation to the ministerial meeting. Departmental officials led Australia's engagement in three senior officials' meetings in advance of the ministerial meeting, including negotiation of the communiqué on behalf of the Australian Government.

### **Organisation for Economic Co-operation and Development**

The Department supported the Organisation for Economic Co-operation and Development (OECD) to prepare its third Environmental Performance Review of Australia was released on 30 January 2019.

During 2018–19, the Department participated in strategic meetings of the Environment Policy Committee of the OECD. The committee plays a role in identifying effective and economically efficient responses to environmental challenges such as air quality, municipal waste, water scarcity, ozone depletion, biodiversity loss and climate change.

### **UN Environment Programme**

The UN Environment Programme (UNEP) has a central role in setting the global environment agenda. In 2018–19, the Department led and participated in several UNEP engagements culminating in the fourth session of the UN Environment Assembly in March 2019. The Department supported the adoption of a ministerial declaration as well as 26 resolutions and decisions. These resolutions shape global initiatives on marine plastics, waste management and human exposure to environmental contaminants.

### Whales and whaling

Australia maintained its strong commitment to upholding the global moratorium on commercial whaling, bringing about a permanent end to all forms of commercial and so-called 'scientific' whaling, and reforming the International Whaling Commission into a contemporary, multilateral conservation organisation.

In September 2018, the Department attended the 67th meeting of the International Whaling Commission and worked closely with other commission members to oppose a proposal put forward by the Government of Japan that would have undermined the global moratorium on commercial whaling.

At its meeting, the commission concluded that Japan had not justified the need to kill whales for science in the Southern and North Pacific Oceans and recommended that Japan not continue whaling as part of its so-called 'scientific' programs unless it could be justified. This was the outcome of a two-year process, initiated and led by Australia that sought to improve the commission's ability to review Japan's so-called 'scientific' whaling programs.

On 26 December 2018, Japan announced their withdrawal from the *International Convention for the Regulation of Whaling* and the commission. The withdrawal took effect on 30 June 2019 and Japan commenced commercial whaling in their waters on 1 July 2019. The Government publicly expressed its disappointment with Japan's decision and urged Japan to return to the Convention and the commission as a matter of priority.

The commission also considered the findings of the first independent review of its governance arrangements. All commission members agreed to progress governance reforms. Australia co-sponsored and co-funded the resolution that established the independent review in 2016.

### **Marine environment**

During 2018–19 the Department continued policy and programmatic support for improved management of the marine environment in the Indo-Pacific and beyond. The Department, with funding from Australia's aid program, began design of a \$16 million project to support the Secretariat of the Pacific Regional Environment Programme (SPREP) to implement key elements of the Pacific Regional Action Plan: Marine Litter. This six-year project will support efforts by Pacific island countries to reduce single use plastic, such as shopping bags, and food containers that make their way into coastal waters.

The Department also completed the Australian Government's 10-year program of support to the Coral Triangle Initiative on Coral Reefs, Fisheries and Food Security (CTI). Under this program, the Department recently connected researchers working on the Great Barrier Reef with CTI countries (including Indonesia, the Philippines, Malaysia, Timor-Leste, Papua New Guinea and the Solomon Islands) to consider targeting management to the most climate-resilient and connected reefs in the Coral Triangle. The Department paired support for on-ground activities with a major review of the CTI's Regional Plan of Action (2009–19).

### High Level Panel for a Sustainable Ocean Economy

During 2018–19 the Department led Australia's engagement in the High Level Panel for a Sustainable Ocean Economy—a Norwegian initiative consisting of serving heads of government from 14 coastal nations. Prime Minister Morrison is Australia's member on the panel. The panel's objective is to increase international understanding of how sustainable use of the oceans—and the ocean economy—can play a key role in meeting the world's most vital future needs. Its major deliverable will be an independent scientific synthesis report and high-level recommendations from the 14 world leaders, focused on the relationship between clean and healthy oceans, sustainable use of ocean resources, and economic growth and development and which will be presented at the next United Nations Ocean Conference in mid-2020.

### **World Heritage**

Australia was elected to the World Heritage Committee for a four-year term in November 2017. Australia's focus during its term on the Committee is strengthening the credibility of the World Heritage Convention, conservation, capacity building and communication of world heritage, including effective engagement of communities and Indigenous peoples.

At the 42nd session of the committee meeting in 2018, we initiated a review of the process for nominating properties to the World Heritage List. Australia has also been involved in inter-sessional work with other States Parties on reforms to improve the quality of nominations. A series of reforms were considered by the committee at its 43rd session in July 2019 and received in-principle support. In November 2018, the Department supported a visit by a high-level delegation from Belize to Australia's Great Barrier Reef. The delegation wished to exchange best practices on leveraging Belize Barrier Reef's iconic World Heritage status in order to protect their fragile ecosystems from climate impacts and secure sustainable livelihoods, jobs and income for local communities.

### **Regulatory maturity**

The Department recognises that regulatory best practice is critical to protecting the environment and providing secure, affordable and sustainable energy.

In 2018–19 the Department implemented its Regulator Evaluation Framework, which provides additional and complementary key performance indicators to those set out in the Australian Government Regulatory Performance Framework. The evaluation framework formed the basis of an independent study of our regulatory performance. This study has provided the Department with a baseline measure of performance and helped to identify areas for ongoing focus.

The Department's Regulator Performance Self-assessment Report 2017–18, available on the Department's website, presents the study findings and priority work for 2019–20.

www.environment.gov.au/about-us/publications/regulator-performance-framework-annualassessment-report-2017-18

# Ecologically sustainable development and environmental performance

Section 516A of the EPBC Act requires the Department to report on:

- > how our activities accord with the principles of ecologically sustainable development. Activities include developing and implementing policies, plans, programs and legislation and the operations of the organisation
- > how our outcomes and Corporate Plan purposes, specified in relevant appropriation acts, contribute to ecologically sustainable development
- > the environmental impacts of our operations during the year and measures taken to minimise these impacts.

The Department has produced guidelines to assist Australian Government agencies in reporting on their contributions to ecologically sustainable development. The guidelines are available from our website.

www.environment.gov.au/resource/guidelines-section-516a-reporting-environmentprotection-and-biodiversity-conservation-act

# Application of ecologically sustainable development principles

The Department administers the EPBC Act, which promotes ecologically sustainable development through the conservation and ecologically sustainable use of natural resources. Examples of how we apply the principles are in Table 3.25.

Principles	Activities
Integration principle: decision-making processes should effectively integrate both long-term and short-term economic, environmental, social and equitable	> The Threatened Species Strategy sets out the main principles for examining threatened species recovery initiatives. The strategy applies the integration principle in decision-making processes for allocating investment to achieve the greatest impact, benefiting a greater number of plants and animals. It frames a set of principles under three categories: 'science', considering conservation status; 'action', considering success and immediate and future benefits; and 'partnership', ensuring the community is engaged with results and likely to sustain them through long-term commitment of effort.
considerations.	When engaging with international energy forums, the Department applies the integration principle by taking positions that support access to energy in areas suffering energy poverty. This facilitates the transition to a low- emissions energy sector by, for example, increasing use of cleaner energy technologies and energy efficiency measures that alleviate energy poverty.
	<ul> <li>By ensuring the protection of people and the environment in the Alligator Rivers Region from impacts of uranium mining, the Supervising Scientist helps to balance the economic benefit of uranium mining with the associated societal and environmental risks.</li> </ul>
	The Department's commitment to delivering a common national approach to environmental-economic accounting is a practical demonstration of the integration principle. By implementing the United Nations System for Environmental-Economic Accounting framework, the Department is seeking to support decision makers by providing integrated environmental, economic and social information.
	Climate change is a cross-cutting risk that will affect policies and program across the Department. The Department is integrating consideration of climate risk into risk management and policy and program development across all divisions. This approach is guided by <i>Climate compass: a climate risk management framework for Commonwealth agencies</i> , which was developed by the Department and CSIRO to provide step-by-step instructions and guidance for considering and managing climate change risks.
Precautionary principle: if there are threats of serious or irreversible environmental damage, lack of full scientific certainty	The precautionary principle applies to our decisions on Commonwealth environmental water use. We base these decisions on the best available information (including local knowledge). Given the highly variable operating environment, we often need to make decisions without full scientific certainty of the ecological outcomes. Importantly, adaptive management (including a long-term monitoring and evaluation program) ensures that knowledge improves over time.
should not be used as a reason for postponing measures to prevent environmental degradation.	The Supervising Scientist implements the precautionary principle when providing advice to regulatory authorities on uranium mining. Where there are insufficient data or other information to support regulatory decisions, the Supervising Scientist recommends that conservative measures are taken. This ensures the highest level of protection for the people and environment in the Alligator Rivers Region, including Kakadu National Park.
	The precautionary principle is taken into account when deciding whether to amend the list of exempt native specimens or the list of specimens taken to be suitable for live import; or to declare a fishery or other wildlife operation to be an approved wildlife trade export program under Part 13A of the EPBC Act. Various pieces of state, territory and Commonwealth legislation also refer to the precautionary principle, ensuring this objective is integrated throughout Australia's management of fisheries and other wildlife industries.

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# Table 3.25: Examples of how the Department applies the principles of ecologically sustainable development

Principles	Activities
Intergenerational principle: the present generation should ensure that the health, diversity and productivity of the environment is maintained or enhanced, for the benefit of future generations.	Intergenerational equity is ingrained in the EPBC Act through the implementation of Australia's international responsibilities under the <i>Convention Concerning the Protection of the World Cultural and Natural</i> <i>Heritage</i> (the World Heritage Convention). The listing of Australia's World Heritage properties for their Outstanding Universal Value and National Heritage places for their outstanding heritage value to the nation provides benefits, now and into the future, for human wellbeing.
	In helping to implement the Murray–Darling Basin Plan, the Department is investing in the long-term future of the Murray–Darling Basin on a scale unprecedented in Australia's history. By recovering and efficiently using the water needed for enduring river and wetland health, it is preserving the environment of the Basin for future generations.
	The Supervising Scientist helps to ensure that the significant cultural and environmental values of the Alligator Rivers Region are protected and maintained for the benefit of future generations. In particular, the intergenerational principle is applied through the Supervising Scientist's assessment of Ranger mine's closure plan, which aims to ensure that, for 10,000 years, the region's people and environment remain protected from the impacts of mining uranium at Ranger mine.
	The Australian Antarctic Strategy and 20 Year Action Plan, released in April 2016, sets out Australia's national Antarctic interests and the Government's vision for Australia's future engagement in Antarctica. Central to the strategy is Australia's commitment to the Antarctic Treaty system, which aligns with the intergenerational principle by preserving Antarctica as a place of peace and science; and establishing principles for continuing effective governance of the region. The 1991 Environmental Protocol to the Antarctic Treaty creates a comprehensive environmental protection and management regime for Antarctica which includes a ban on mining and a rigorous environmental impact assessment process.
	The intergenerational principle is reflected in the National Climate Resilience and Adaptation Strategy (2015), which presents a vision for climate resilience in Australia: 'We act together to support prosperity and wellbeing in Australia and beyond by building the resilience of communities, the economy and the environment to a variable and changing climate.'
Biodiversity principle: the conservation of biological diversity and ecological integrity should be a fundamental consideration in decision-making.	The Department has lead responsibility for biodiversity conservation within the Australian Government. Biodiversity is protected under national environmental law through listing of threatened and migratory species, threatened ecological communities, Ramsar wetlands of international importance, and World and National Heritage places with natural values.
	The Department applies the biodiversity principle to Australia's National Biodiversity Strategy and Action Plan. This strategy is jointly owned and managed (with state and territory governments and the Australian Local Government Association). It sets an umbrella national framework for biodiversity conservation effort, as well as national priorities that are aligned with Australia's international obligations, including under the <i>Convention on Biological Diversity</i> (CBD). Our contribution to the CBD's Aichi Targets directs national efforts to achieve healthy and resilient biodiversity and provides a basis for living sustainably.
	The Department encourages state governments, in discharging their responsibilities for water resource management, to take into account the watering requirements for designated sites and the protection afforded to these sites under the EPBC Act. State water policy is required to promote actions that take account of and conserve the biodiversity values of designated sites.

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Principles	Activities
Valuation principle: improved valuation, pricing and incentive mechanisms should be promoted.	<ul> <li>The development of environmental-economic accounts will support the application of the valuation principle, leading to improved consideration of environmental assets and services in the assessment of policy alternatives. Where useful for decision-making, environmental-economic accounting accommodates the valuation of environmental assets by considering their contribution to individuals (private goods) and society (public goods).</li> </ul>
	The Department upholds the valuation principle by implementing the Commonwealth Environmental Water Trading Framework when trading water allocations. The framework includes a set of operating rules that ensure any water trades are competitive, transparent and informed by market assessment. It supports better outcomes by maximising the environmental benefit achieved by selling water allocations and reinvesting in the delivery of environmental water when required.

# Contribution of outcomes to ecologically sustainable development

The Department's role is to advise on and implement environment and energy policy to support the Government in achieving a healthy environment, strong economy and thriving community.

Departmental outcomes and corporate plan purposes contribute to ecologically sustainable development as detailed throughout this annual report and in the annual performance statements in particular (see pages 13–89).

# **Operational environmental impacts and performance**

The Department is committed to ensuring that its corporate operations reflect best environmental practice in a public service agency. We are dedicated to reducing the environmental implications of our operations as far as practicable in urban office environments and the remote and regional areas we are responsible for managing.

To best manage our operational environmental impact, we focus on developing and implementing systems that improve the environmental performance of the agency as a whole. We value educating staff about how they can contribute to reducing the Department's environmental impacts.

Some practices we use to manage our operational environmental impact are:

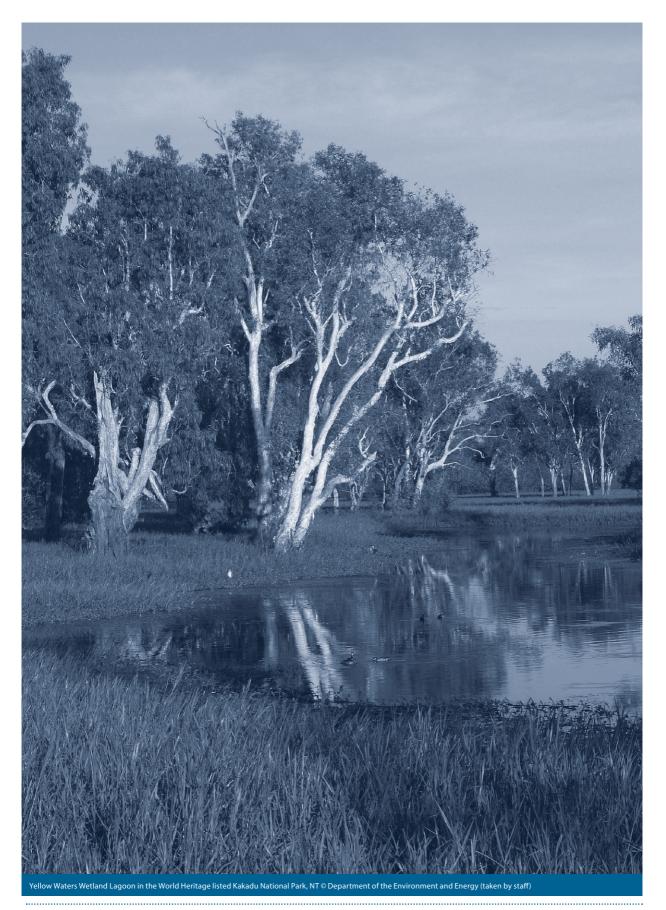
- > fostering a culture of environmental responsibility in the workplace, including online guidance for staff
- providing training for field staff, scientists and support staff in regional and remote areas regarding sound environmental practices in Antarctica, World Heritage areas, national parks and reserves
- > promoting the efficient use of energy, water, paper and other natural resources
- > preventing or minimising pollution and greenhouse gas emissions where possible

- > offering alternative waste streams to reduce the amount of waste to landfill we produce
- developing management plans that identify and address environmental risks and opportunities for environmental improvement at all offices, field sites, laboratories and other departmental sites

 monitoring and reporting on our environmental performance, both internally and externally.

We manage our day-to-day operational environmental performance at a local level because of the diverse nature of our operations across Australia, external territories and the Southern Ocean. The Australian Antarctic Division, the Supervising Scientist Branch and office-based operations in Canberra have environmental performance committees, environmental policies and environmental performance action plans that support the management of our operational environmental impact in local areas.

The Department has an active environmental contact officer network—ECONet—in which volunteer staff members are involved in developing and implementing initiatives and practices to help improve the environmental performance of Canberra-based operations.



# Financial Statements



# Department of the Environment and Energy

# **Financial Statements**

for the period ended 30 June 2019

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### INDEPENDENT AUDITOR'S REPORT

#### To the Minister for the Environment and the Minister for Energy and Emissions Reduction

#### Opinion

In my opinion, the financial statements of the Department of the Environment and Energy ('the Entity') for the year ended 30 June 2019:

- (a) comply with Australian Accounting Standards Reduced Disclosure Requirements and the *Public Governance, Performance and Accountability (Financial Reporting) Rule 2015* ('the PGPA FRR'); and
- (b) present fairly the financial position of the Entity as at 30 June 2019 and its financial performance and cash flows for the year then ended.

The financial statements of the Entity, which I have audited, comprise the following statements as at 30 June 2019 and for the year then ended:

- Statement by the Secretary and Chief Finance Officer;
- Statement of Comprehensive Income;
- Statement of Financial Position;
- Statement of Changes in Equity;
- Cash Flow Statement;
- Administered Schedule of Comprehensive Income;
- Administered Schedule of Assets and Liabilities;
- Administered Reconciliation Schedule;
- Administered Cash Flow Statement; and
- Notes to the financial statements, comprising a Summary of Significant Accounting Policies and other explanatory information.

#### Basis for opinion

I conducted my audit in accordance with the Australian National Audit Office Auditing Standards, which incorporate the Australian Auditing Standards. My responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of my report. I am independent of the Entity in accordance with the relevant ethical requirements for financial statement audits conducted by the Auditor-General and his delegates. These include the relevant independence requirements of the Accounting Professional and Ethical Standards Board's APES 110 *Code of Ethics for Professional Accountants* (the Code) to the extent that they are not in conflict with the *Auditor-General Act 1997*. I have also fulfilled my other responsibilities in accordance with the Code. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Key audit matters

Key audit matters are those matters that, in my professional judgement, were of most significance in my audit of the financial statements of the current period. These matters were addressed in the context of my audit of the financial statements as a whole, and in forming my opinion thereon, and I do not provide a separate opinion on these matters.

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GPO Box 707 CANBERRA ACT 2601 19 National Circuit BARTON ACT Phone (02) 6203 7300 Fax (02) 6203 7777

#### How the audit addressed the matter

#### Key audit matter

#### Valuation of Other Provisions

Refer to Note 3.4A 'Other Provisions'

The Other Provisions balance includes an estimate of the future cost of the decommissioning, dismantling and expatriation to Australia of all buildings, infrastructure and associated materials from, and the cost of site rehabilitation of, Australia's Antarctic and sub-Antarctic regions. The estimate is a focus of my audit because significant management judgement is used to determine the value of the provision.

The provision is calculated using a complex model requiring specific knowledge about the unique operations in Antarctica. The calculations are underpinned by key assumptions including, dismantling costs, timing of activity, discount rates, inflation rates, asset useful lives, shipping, transport and handling costs, and the timing of cash outflows. Key assumptions are subject to significant judgement and sensitivity and are disclosed in Note 3.4A.

The balance at 30 June 2019 was \$571.6 million.

I applied the following audit procedures to address the matter:

- assessed the accuracy and completeness of the fixed asset data used in the model by the Entity;
- considered the competence and objectivity of management's valuation expert and evaluated the appropriateness, rationale and consistent application of the estimation methods;
- assessed the reasonableness of key assumptions by comparing them to industry benchmarks with appropriate adjustment for the unique environment of the Antarctic regions and considering the model's sensitivity to key inputs;
- considered the reasonableness of useful lives of assets and the appropriateness of the application of inflation rates and discount rates; and
- tested the calculation logic and arithmetic accuracy of the model.

How the audit addressed the matter

#### Key audit matter

# Valuation of Snowy Hydro Limited Administered Investment

Refer to Note 4.1D 'Other Investments'

I focused on this area due to the size of the balance and the judgement involved in determining the fair value of this administered investment asset.

The fair value of this asset has been determined on an income basis, specifically the Discounted Cash Flow approach. This involves the estimation of future revenue and earnings, significant capital expenditure, and the application of an appropriate discount rate and terminal value, consistent with those disclosed in Note 4.1D of the financial statements. Determining these assumptions involves a high level of judgement and estimation.

The balance at 30 June 2019 was \$6,914.0 million.

I applied the following audit procedures to address the matter:

- assessed the appropriateness of the valuation methodology and the underlying assumptions and inputs used in the valuation, including the cash flow forecasts and discount rate. This included testing of the consistency of amounts recognised in the valuation model against estimates and publications produced by Snowy Hydro Limited;
- compared key inputs including cost of capital, capitalisation multiples and terminal growth rates used in the valuation model against comparable external data where it was available; and
- considered the sensitivity of the valuation methodology through adjusting key assumptions for reasonably foreseeable alternate scenarios

.....

#### Key audit matter

#### How the audit addressed the matter

#### Valuation of water assets

Refer to Note 4.2A 'Administered Non-Financial Assets'

As the Commonwealth Environment Water Holder, the Entity administers the Commonwealth's investment in water assets. The Entity reports water assets as administered intangible assets, with indefinite useful lives, and measures these assets using the cost model. The PGPA FRR requires intangible assets to be measured at fair value where an active market exists for that asset. As a consequence, the Entity undertakes an annual active market assessment to determine whether measurement at cost remains appropriate. Australian Accounting Standards require intangible assets with indefinite useful lives to be tested for impairment annually.

The Entity exercises judgement in its annual assessment of an active market in considering whether the frequency, volume and availability of reliable water trade price data for all water entitlement assets meets the Australian Accounting Standards requirements for an active market.

The annual impairment testing compares the recoverable amount of water assets to the carrying amount of water assets. Due to the limited availability of water trade data for some assets and uncertainties in relation to the reliability of available water trade data, the Entity exercises significant judgement in developing the impairment methodology and in determining appropriate transactions from water trade data and broker pricing data used to estimate the recoverable amount of water assets.

The water assets balance at 30 June 2019 was \$3,770.1 million.

I applied the following audit procedures to address the matter:

 assessed the reasonableness of the Entity's conclusion that an active market does not exist for water assets against the requirements of the Australian Accounting Standards;

 assessed the reasonableness of the methodology and transactions selected by the Entity in its impairment assessment supporting the valuation of the water assets; and

 assessed the appropriateness of the Entity's impairment testing by considering available external data including broker pricing data, expert analysis and recent Commonwealth purchases of water assets.

#### Accountable Authority's responsibility for the financial statements

As the Accountable Authority of the Entity, the Secretary is responsible under the *Public Governance*, *Performance and Accountability Act 2013* (the Act) for the preparation and fair presentation of annual financial statements that comply with Australian Accounting Standards – Reduced Disclosure Requirements and the rules made under the Act. The Secretary is also responsible for such internal control as the Secretary determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Secretary is responsible for assessing the ability of the Entity to continue as a going concern, taking into account whether the Entity's operations will cease as a result of an administrative restructure or for any other reason. The Secretary is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

.....

#### Auditor's responsibilities for the audit of the financial statements

My objective is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Australian National Audit Office Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with the Australian National Audit Office Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is
  sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material
  misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion,
  forgery, intentional omissions, misrepresentations, or the override of internal control;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
  the Entity's internal control;
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Accountable Authority;
- conclude on the appropriateness of the Accountable Authority's use of the going concern basis of accounting
  and, based on the audit evidence obtained, whether a material uncertainty exists related to events or
  conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If I conclude
  that a material uncertainty exists, I am required to draw attention in my auditor's report to the related
  disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My
  conclusions are based on the audit evidence obtained up to the date of my auditor's report. However, future
  events or conditions may cause the Entity to cease to continue as a going concern; and
- evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

I communicate with the Accountable Authority regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

From the matters communicated with the Accountable Authority, I determine those matters that were of most significance in the audit of the financial statements of the current period and are therefore the key audit matters. I describe these matters in my auditor's report unless law or regulation precludes public disclosure about the matter or when, in extremely rare circumstances, I determine that a matter should not be communicated in my report because the adverse consequences of doing so would reasonably be expected to outweigh the public interest benefits of such communication.

Australian National Audit Office

Scott Sharp Executive Director Delegate of the Auditor-General Canberra 30 September 2019

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## Statement by the Secretary and Chief Finance Officer

In our opinion, the attached financial statements for the year ended 30 June 2019 comply with subsection 42(2) of the *Public Governance, Performance and Accountability Act 2013* (PGPA Act), and are based on properly maintained financial records as per subsection 41(2) of the PGPA Act.

In our opinion, at the date of this statement, there are reasonable grounds to believe that the Department of the Environment and Energy will be able to pay its debts as and when they fall due.

Signed.....

Finn Pratt Secretary

30 September 2019

Signed.....

Robert Hanlon Chief Finance Officer 30 September 2019

## **Statement of Comprehensive Income**

for the period ended 30 June 2019

				Original Budget
		2019	2018	2018-19
	Notes	\$'000	\$'000	\$'000
NET COST OF SERVICES			·	i
Expenses				
Employee benefits	1.1A	230,125	222,071	230,888
Suppliers	1.1B	229,234	236,059	195,647
Grants	1.1C	5,104	6,845	1,100
Payments to the Director of National Parks	1.1D	-	46,548	-
Depreciation and amortisation	3.2A	51,229	50,700	50,440
Finance costs	1.1E	14,085	14,097	17,100
Impairment loss allowance on financial instruments	1.1F	134	13	-
Write-down and impairment of other assets	1.1G	903	332	-
Foreign exchange losses		75	-	-
Other expenses	1.1H	67,668	50,149	400
Total expenses		598,557	626,814	495,575
Own-Source Income				
Own-source revenue				
Sale of goods and rendering of services	1.2A	45,673	45,326	34,566
Other revenue	1.2B	9,745	10,037	687
Total own-source revenue		55,418	55,363	35,253
Gains				
Other gains	1.2C	256	748	
Total gains		256	748	
Total own-source income		55,674	56,111	35,253
Net cost of services		(542,883)	(570,703)	(460,322)
Revenue from Government - departmental				
appropriations	1.2D	403,939	454,398	388,662
(Deficit)		(138,944)	(116,305)	(71,660)
OTHER COMPREHENSIVE INCOME Items not subject to subsequent reclassification to net cost of services				
Changes in asset revaluation reserve		(54,339)	134,788	-
Total other comprehensive income		(54,339)	134,788	-
··· •		<u></u>		
Total comprehensive gain/(loss)		(193,283)	18.483	(71.660)
· · ··································		(,)	10,100	(11,000)

The original budget comprises the Departmental budget as disclosed in the Portfolio Budget Statements (PBS) 2018-19. The above statement should be read in conjunction with the accompanying notes.

## Statement of Financial Position as at 30 June 2019

		2019	2018	Original Budget 2018-19
100550	Notes	\$'000	\$'000	\$'000
ASSETS				
Financial assets	2.44	45 400	44 740	0.040
Cash and cash equivalents	3.1A	15,499	14,740	9,343
Trade and other receivables	3.1B	98,752	189,914	58,665
Total financial assets		114,251	204,654	68,008
Non-financial assets				
Buildings	3.2A	213,022	226,157	232,969
Leasehold improvements	3.2A	21,210	25,769	-
Heritage and cultural assets	3.2A	72,319	-	-
Plant and equipment	3.2A	503,604	419,737	514,407
Computer software	3.2A	23,531	22,186	22,772
Inventories	3.2B	8,096	7,793	8,899
Prepayments		10,838	6,562	5,906
Total non-financial assets		852,620	708,204	784,953
Total assets	-	966,871	912,858	852,961
LIABILITIES				
Payables				
Suppliers	3.3A	19,499	19,877	11,371
Grants	3.3B	4	21	20
Other payables	3.3C	6,898	9,416	7,810
Total payables		26,401	29,314	19,201
Provisions				
Employee provisions	6.1A	78,198	68,980	70,215
Other provisions	3.4A	695,162	561,030	568,568
Total provisions		773,360	630,010	638,783
Total liabilities		799,761	659,324	657,984
Net assets		167,110	253,534	194,977
EQUITY				
Contributed equity		731,320	624,461	736,081
Reserves		395,897	450,236	315,448
Accumulated deficit		(960,107)	(821,163)	(856,552)
Total equity	•	167,110	253.534	194,977
	=	,	200,00 P	101,077

The original budget comprises the Departmental budget as disclosed in the Portfolio Budget Statements (PBS) 2018-19. The above statement should be read in conjunction with the accompanying notes.

## **Statement of Changes in Equity**

for the period ended 30 June 2019

	2019	2018	Original Budget 2018-19
	\$'000	\$'000	\$'000
			<u> </u>
Opening balance			
Balance carried forward from previous period	624,461	454,106	625,354
Transactions with owners			
Distributions to owners			
Returns of capital			
Return of prior year appropriation	-	(893)	-
Contributions by owners			
Equity injection - Appropriations	82,381	146,656	86,249
Departmental capital budget	24,478	24,592	24,478
Total transactions with owners	106,859	170,355	110,727
Closing balance as at 30 June	731,320	624,461	736,081
RETAINED EARNINGS Opening balance Balance carried forward from previous period	(821,163)	(704,858)	(784,892)
Comprehensive income			<u>/</u>
Deficit for the period	(138,944)	(116,305)	(71,660)
Total comprehensive income	(138,944)	(116,305)	(71,660)
Total comprehensive income attributable to		<b>x</b> <i>j j</i>	<u>, , ,</u>
Australian Government	(138,944)	(116,305)	(71,660)
Closing balance as at 30 June	(960,107)	(821,163)	(856,552)
ASSET REVALUATION RESERVE			
	450,236	215 449	315,448
Balance carried forward from previous period	400,230	315,448	313,448
Comprehensive income	(54 330)	104 700	
Other comprehensive income	(54,339)	134,788	
Total comprehensive income	(54,339)	134,788	
Total comprehensive income attributable to	(54 330)	104 700	
Australian Government	(54,339)	134,788	-
Closing balance as at 30 June	395,897	450,236	315,448

The original budget comprises the Departmental budget as disclosed in the Portfolio Budget Statements (PBS) 2018-19. The above statement should be read in conjunction with the accompanying notes.

## **Statement of Changes in Equity**

for the period ended 30 June 2019

	2019 \$'000	2018 \$'000	Original Budget 2018-19 \$'000
TOTAL EQUITY			
Opening balance			
Balance carried forward from previous period	253,534	64,696	155,910
Comprehensive income			
Deficit for the period	(138,944)	(116,305)	(71,660)
Other comprehensive income	(54,339)	134,788	-
Total comprehensive income	(193,283)	18,483	(71,660)
Total comprehensive income attributable to			
Australian Government	(193,283)	18,483	(71,660)
Transactions with owners			
Distributions to owners			
Returns of capital			
Return of prior year appropriation	-	(893)	-
Contributions by owners			
Equity injection - Appropriations	82,381	146,656	86,249
Departmental capital budget	24,478	24,592	24,478
Total transactions with owners	106,859	170,355	110,727
Closing balance as at 30 June	167,110	253,534	194,977

#### Accounting Policy

#### Equity Injections

Amounts appropriated which are designated as 'equity injections' for a year (less any formal reductions) and Departmental Capital Budgets (DCBs) are recognised directly in contributed equity in that year.

Other Distributions to Owners

The Public Governance, Performance and Accountability (Financial Reporting) Rule 2015 (FRR) requires that distributions to owners be debited to contributed equity unless it is in the nature of a dividend. In 2019 there were no other distributions to owners (2018: \$893,000 was returned to Department of Finance in relation to repealed 2012-13 Appropriation and s51 Withholdings).

The original budget comprises the Departmental budget as disclosed in the Portfolio Budget Statements (PBS) 2018-19. The above statement should be read in conjunction with the accompanying notes.

## **Cash Flow Statement**

## for the period ended 30 June 2019

	2019	2018	Original Budget 2018-19
	\$'000	\$'000	\$'000
OPERATING ACTIVITIES	·	•	
Cash received			
Appropriations	482,944	540,363	392,782
Sales of goods and rendering of services	44,657	41,140	34,566
Grants	51	62	-
GST received	33,787	34,110	-
Other	6,285	7,020	
Total cash received	567,724	622,695	427,348
Cash used			
Employees	236,385	232,933	230,888
Suppliers	271,268	262,246	194,960
Grants	5,121	6,844	1,100
Payments to the Director of National Parks	-	46,548	-
Section 74 receipts transferred to OPA	50,871	70,525	-
Other	1,959	2,593	400
Total cash used	565,604	621,689	427,348
Net cash from operating activities	2,120	1,006	
INVESTING ACTIVITIES			
Cash received			
Proceeds from sales of property, plant and			
equipment	84	312	
Total cash received	84	312	
Cash used			
Purchase of property, plant and equipment	183,520	116,324	218,527
Purchase of intangibles	7,717	9,880	
Total cash used	191,237	126,204	218,527
Net cash used by investing activities	(191,153)	(125,892)	(218,527)
FINANCING ACTIVITIES			
Cash received			
Contributed equity	161,630	102,640	194,049
Departmental capital budget	28,162	21,900	24,478
Total cash received	189,792	124,540	218,527
Net cash from financing activities	189,792	124,540	218,527
Net increase/(decrease) in cash held	759	(346)	
Cash and cash equivalents at the beginning of the			
reporting period Cash and cash equivalents at the end of the	14,740	15,086	9,343
reporting period	15,499	14,740	9,343

The original budget comprises the Departmental budget as disclosed in the Portfolio Budget Statements (PBS) 2018-19. The above statement should be read in conjunction with the accompanying notes.

## Administered Schedule of Comprehensive Income

for the period ended 30 June 2019

				Original Budget
		2019	2018	2018-19
	Notes	\$'000	\$'000	\$'000
NET COST OF SERVICES				·
Expenses				
Suppliers	2.1A	198,692	128,120	157,046
Grants	2.1B	153,549	717,828	261,618
Depreciation and amortisation	4.2A	12	13	12
Impairment loss allowance on financial instruments	2.1C	10	8	-
Impairment on water assets	4.2A	33,321	54,921	-
Payments to corporate Commonwealth entities	2.1D	221,401	209,073	360,840
Other expenses		-	-	1,284
Total expenses		606,985	1,109,963	780,800
Income				
Revenue				
Taxation revenue				
Indirect tax	2.2A	4,114	1,555	-
Other taxes	2.2B	109	164	171
Total taxation revenue		4,223	1,719	171
Mar to Bar and a				
Non-taxation revenue	0.00		0.405	
Sale of goods and rendering of services	2.2C	7,414	6,105	-
Fees and fines	2.2D	20,081	21,618	23,411
Interest - State and Territory government loans	0.05	2	14	2
Dividends	2.2E	139,950	34,450	176,450
Other revenue	2.2F	939	601	3,870
Total non-taxation revenue		168,386	62,788	203,733
Total revenue		172,609	64,507	203,904
Gains				
Reversal of impairment losses	4.2A	58,909	32,346	-
Other gains	2.2G	407,243	210,341	735,152
Total gains		466,152	242,687	735,152
Total income		638,761	307,194	939,056
Net (cost of)/contribution by services		31,776	(802,769)	158,256
Surplus/(Deficit)		31,776	(802,769)	158,256
Sulpus/Delicity			(802,709)	156,250
OTHER COMPREHENSIVE INCOME Items not subject to subsequent reclassification to net cost of services				
Changes in asset revaluation surplus Items subject to subsequent reclassification to net cost of services		-	(14)	-
Gains on financial assets at fair value through other comprehensive income <sup>1</sup>		3,775,197	225,480	-
Total other comprehensive income		3,775,197	225,466	
Total and the size in a second discovery		0.000.070		450 050
Total comprehensive income/(loss)		3,806,973	(577,303)	158,256

1. This balance represents the change in the fair value of the Administered Investments (refer to Note 4.1D).

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The original budget comprises the Administered budget as disclosed in the Portfolio Budget Statements (PBS) 2018-19. The above schedule should be read in conjunction with the accompanying notes.

## Administered Schedule of Assets and Liabilities as at 30 June 2019

				Original Budget
		2019	2018	2018-19
	Notes	\$'000	\$'000	\$'000
ASSETS				
Financial assets				
Cash and cash equivalents	4.1A	6,263,040	6,780,464	5,884,847
Taxation receivables	4.1B	2,903	167	-
Trade and other receivables	4.1C	9,516	147,354	4,723
Other investments	4.1D	16,052,167	11,676,789	12,380,491
Total financial assets		22,327,626	18,604,774	18,270,061
Non-financial assets				
Heritage and cultural	4.2A	987	998	1,000
Water assets	4.2A	3,770,081	3,337,250	4,322,651
Computer software	4.2A	-	1	2
Inventories	4.2B	11,145	11,233	11,820
Prepayments		141	215	-
Total non-financial assets		3,782,354	3,349,697	4,335,473
Total assets administered on behalf of				
Government		26,109,980	21,954,471	22,605,534
LIABILITIES				
Payables				
Suppliers	4.3A	48,122	8,715	5,791
Grants	4.3B	6,977	7,150	1,597
Other Payables	4.3C	-	481	218
Total payables		55,099	16,346	7,606
Total liabilities administered on behalf of				
Government		55,099	16,346	7,606
Net assets		26,054,881	21,938,125	22,597,928

The original budget comprises the Administered budget as disclosed in the Portfolio Budget Statements (PBS) 2018-19. The above schedule should be read in conjunction with the accompanying notes.

## **Administered Reconciliation Schedule**

for the period ended 30 June 2019

Notes	2019 \$'000	2018 \$'000
Opening assets less liabilities as at 1 July	21,938,125	13,354,076
Adjustment for errors	-	-
Adjusted opening assets less liabilities	21,938,125	13,354,076
Net (cost of)/contribution by services	638,761	307,194
Expenses	000,701	307,194
Payments to entities other than corporate Commonwealth entities	(385,584)	(900,890)
Payments to corporate Commonwealth entities	(221,401)	(209,073)
Other comprehensive income		( / /
Revaluations transferred to reserves Transfers (to)/from the Australian Government	3,775,197	225,466
Appropriation transfers from Official Public Account		
Administered assets and liabilities appropriations	-	6,113,550
Annual appropriations		
Payments to entities other than corporate Commonwealth		
entities	388,901	892,580
Payments to corporate Commonwealth entities Special Account	50,082	2,449
Appropriation credits to special account	6 204	E 064
Special appropriations (limited)	6,291	5,964
Payments to corporate Commonwealth entities	171,500	2,207,000
Special appropriations (unlimited)	171,500	2,207,000
Payments to entities other than corporate Commonwealth		
entities	40	59
Appropriation transfers to OPA		
Transfers to OPA	(307,031)	(60,250)
Closing assets less liabilities as at 30 June	26,054,881	21,938,125

### Accounting Policy

Administered Cash Transfers to and from the Official Public Account

Revenue collected by the Department for use by the Government rather than the Department is administered revenue. Collections are transferred to the Official Public Account (OPA) maintained by the Department of Finance. Conversely, cash is drawn from the OPA to make payments under Parliamentary appropriation on behalf of Government. These transfers to and from the OPA are adjustments to the administered cash held by the Department on behalf of the Government and reported as such in the schedule of administered cash flows and in the administered reconciliation schedule.

The above schedule should be read in conjunction with the accompanying notes.

## **Administered Cash Flow Statement**

for the period ended 30 June 2019

		2019	2018
		\$'000	\$'000
OPERATING ACTIVITIES			
Cash received			
Sales of goods and rendering of services		6,255	6,157
Interest		2	15
Dividends		139,950	34,450
Taxes		1,660	1,580
Fees and fines		20,268	21,263
GST received		61,037	19,326
Other		791	756
Total cash received		229,963	83,547
Cash used			
Suppliers		170,896	131,080
Grants		163,262	768,983
Payments to corporate Commonwealth entities		221,401	209,073
Other		40	-
Total cash used		555,599	1,109,136
Net cash used by operating activities		(325,636)	(1,025,589)
INVESTING ACTIVITIES			
Cash received			
Repayments of advances and loans		60	168
Investments		98,550	100
Total cash received		98,610	- 168
Cash used		30,010	100
		600 191	7 912 026
Corporate Commonwealth entity investments Total cash used		<u>600,181</u> 600,181	7,813,926
			7,813,926
Net cash used by investing activities		(501,571)	(7,813,758)
Net decrease in cash held		(827,207)	(8,839,347)
Cash and cash equivalents at the beginning of the reporting period		6,780,464	6,458,459
Cash from Official Public Account			
Appropriations		610,523	9,215,638
Special Account - Appropriation credits to special account		6,291	5,964
Total cash from official public account		616,814	9,221,602
Cash to Official Public Account			
Appropriations		(307,031)	(60,250)
Total cash to official public account		(307,031)	(60,250)
			(00,200)
Cash and cash equivalents at the end of the reporting			
period	4.1A	6,263,040	6,780,464

The above schedule should be read in conjunction with the accompanying notes.

## **Overview**

#### The Basis of Preparation

The financial statements are general purpose financial statements and are required by section 42 of the *Public Governance, Performance and Accountability Act 2013.* 

The financial statements have been prepared in accordance with:

- a) Public Governance, Performance and Accountability (Financial Reporting) Rule 2015 (FRR); and
- Australian Accounting Standards and Interpretations Reduced Disclosure Requirements issued by the Australian Accounting Standards Board (AASB) that apply for the reporting period.

Under Reduced Disclosure Requirements issued by the AASB the Department has applied Tier 2 reduced reporting. However, due to the materiality of the administered assets the Administered notes for AASB 7 *Financial Instruments: Disclosure* and AASB 13 *Fair Value Measurement* have been prepared consistent with Tier 1 reporting requirements.

The financial statements have been prepared on an accrual basis and in accordance with the historical cost convention, except for certain assets and liabilities at fair value. Except where stated, no allowance is made for the effect of changing prices on the results or the financial position.

The financial statements are presented in Australian dollars and values are rounded to the nearest thousand dollars unless otherwise specified.

#### New Australian Accounting Standards

All new standards, revised standards, interpretations or amending standards that were issued prior to the signoff date and are applicable to the current reporting period did not have a material effect on the Department's financial statements.

#### **Future Australian Accounting Standards**

The Australian Accounting Standards Board (AASB) has issued a number of new standards, amendments to standards and interpretations that are effective for future reporting periods. These new standards are not expected to have an impact on the Department's financial statements except for:

- AASB 16 Leases (effective 1 July 2019) will require lessees to recognise a right-of-use asset and a lease liability on the balance sheet for all leases with a term of more than 12 months, unless the underlying asset is of low value. The new standard will have a material impact on recognition of assets and liabilities.
- AASB 15 Revenue from Contracts with Customers (effective 1 July 2019) requires revenue to be recognised in accordance with the satisfaction of performance obligations under a contract. Depending on whether certain criteria are met, revenue is recognised either over time, in a manner that best reflects the company's performance, or at a point in time, when control of the goods or services is transferred to the customer. Certain costs to fulfil a contract or incremental costs of obtaining a contract may qualify for capitalisation under the new standard. A five-step model is applied to determine when to recognise revenue, and at what amount. There will be minimal impact for the department when applying the new standard.
- AASB 1058 Income of Not-for-Profit Entities (effective 1 July 2019) replaces the income recognition
  requirements relating to private sector not-for-profit (NFP) entities, as well as the majority of income
  recognition requirements relating to public sector NFP entities previously reflected in AASB 1004
  Contributions. There will be minimal impact for the department when applying the new standard.

#### Taxation

The Department is exempt from all forms of taxation except Fringe Benefits Tax (FBT) and the Goods and Services Tax (GST).

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#### Reporting of administered activities

Administered revenues, expenses, assets, liabilities and cash flows are disclosed in the administered schedules and related notes.

Except where otherwise stated, administered items are accounted for on the same basis and using the same policies as for departmental items, including the application of Australian Accounting Standards.

#### **Events After the Reporting Period**

There are no events occurring after the reporting period that would materially affect the financial statements.

#### Administered

There are no events occurring after the reporting period that would materially affect the Administered financial statements.

#### **Budget Variance Commentary**

The below tables provide commentary for major differences between the Department's original budgeted estimates, as published in the 2018-19 Portfolio Budget Statements, and the actual expenditure and net asset position for the year. The information presented should be read in the context of the following:

- The original budget was prepared before the 2018 final outcome could be known. As a consequence, the opening balance of the statement of financial position was estimated and in some cases variances between the 2018 final outcome and budget estimates can in part be attributed to unanticipated movement in prior year figures;
- The Department considers that major variances are those greater than 10% of the estimate and 2% of the budget base. Variances below this threshold are not included unless considered significant by nature;
- Variances relating to cash flows are a result of the factors detailed under expenses, own source revenue, assets or liabilities. Unless otherwise individually significant or unusual, no additional commentary has been included; and

Departmental Explanations of major variances	Affected line items (and schedule)
The Department received additional appropriations during Portfolio Additional Estimates for Antarctic aviation access and energy measures which was unbudgeted. Own source revenue from Antarctic, memorandums of understanding and service delivery agreements was higher than budgeted. This additional revenue is offset by increased expenditure.	Statement of Comprehensive Income – Suppliers expenses, Sale of goods and rendering of services and Revenue from government
The Department has received revenues from insurance claims and resources received free of charge from other government entities that were not budgeted.	Statement of Comprehensive Income - Other Revenue and Suppliers Expenses
The restoration provision for Antarctic solid waste disposal was reviewed and updated for changes in key economic and engineering assumptions in 2018-19 and changes were not budgeted.	Statement of Comprehensive Income - Other expenses Statement of Financial Position - Other Provisions
The restoration provision for Antarctic make good was reviewed and updated for changes in key economic and engineering assumptions in 2018-19 and changes were not budgeted.	Statement of Financial Position - Other provisions Statement of Changes in Equity - Asset Revaluation Reserve
Trade and other receivables were higher than budgeted due to lower than expected drawdowns from OPA and higher than budgeted accrued revenue.	Statement of Financial Position - Trade and other Receivables

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• The Budget has not been audited.

Leasehold improvements were included with Buildings in the 2018-19 budget.	Statement of Financial Position – Buildings, Leasehold improvements
Heritage and cultural assets were reclassified from Plant and Equipment during 2018-19.	Statement of Financial Position - Heritage and Cultural assets, Plant and Equipment
Supplier payables were higher than budgeted at year end due to timing of services provided and invoices received.	Statement of Financial Position – Suppliers Payables
The combination of updated actuarial factors along with changes to discount rates resulted in a higher than budgeted increase in employee provisions.	Statement of Financial Position – Employee provisions

Administered Explanations of major variances	Affected line items (and schedule)
In 2018-19, the Regional Land Partnership program was reformed from grant programs to service provider arrangements. This resulted in lower than budgeted grants expenditure. Delays in grant expenditure on Australian Marine Parks program also contributed to the underspend variance.	Administered Schedule of Comprehensive Income - Grants expenses
Suppliers expense is higher than budget as a result of above change in payment arrangements during the year. This if offset by lower than budgeted expenditure through Reef Trust and Commonwealth Environmental Water special accounts.	Administered Schedule of Comprehensive Income - Suppliers expenses
Payments to corporate Commonwealth entities (Australian Renewable Energy Agency) were lower than budgeted due to delays in grant allocation and expenditures.	Administered Schedule of Comprehensive Income - Payments to corporate Commonwealth entities
Dividends from Snowy Hydro Limited (SHL) are based on the financial results of SHL which were unknown at the time of budget development.	Administered Schedule of Comprehensive Income - Dividends
Administered investments in the Australian Renewable Energy Agency, the Clean Energy Finance Corporation, the Director of National Parks, Snowy Hydro Limited and the Sydney Harbour Federation Trust were classified and measured at their fair value through other comprehensive	Administered Schedule of Comprehensive Income – Gains on financial assets at fair value through other comprehensive income Administered Schedule of Assets and Liabilities –
income at 30 June 2019. The fair value of the administered investments could not be reliably predicted when the original budget was prepared.	Other Investments
Water entitlements are purchased by the Department of Agriculture and transferred free of charge to the Department. The Department is unable to reliably budget	Administered Schedule of Comprehensive Income - Other gains
for the value of water holdings to be received due to the acquisition complexities and fluctuating prices.	Administered Schedule of Assets and Liabilities - Water assets
The greater than anticipated suppliers payables relates to timing of end of year supplier payments.	Administered Schedule of Assets and Liabilities – Suppliers payables
The greater than anticipated grant payables relates to timing of end of year grant payments.	Administered Schedule of Assets and Liabilities – Grants payables

## **Notes to the Financial Statements**

## 1. Departmental Financial Performance

This section analyses the financial performance of the Department of the Environment and Energy for the year ended 30 June 2019.

1.1. Expenses		
	2019	2018
	\$'000	\$'000
Note 1.1A: Employee Benefits		
Wages and salaries	171,181	169,246
Superannuation		
Defined contribution plans	19,015	18,341
Defined benefit plans	16,045	16,525
Leave and other entitlements	37,970	30,916
Separation and redundancies	699	1,182
Total employee benefits (gross)	244,910	236,210
Natural Heritage Trust implementation activities	(14,785)	(14,139)
Total employee benefits (net)	230,125	222,071

### Accounting Policy

Employee Benefits

Accounting policies for employee related expenses are contained in Note 6. People and Relationships.

Reporting of the Natural Heritage Trust of Australia Account

The Natural Heritage Trust of Australia Account (NHT) is a special account for the purposes of the *Public Governance, Performance and Accountability Act 2013.* NHT was established by the *Natural Heritage Trust of Australia Act 1997* (NHT Act) to conserve, repair and replenish Australia's natural capital infrastructure.

Subsection 43(1) of the NHT Act requires financial statements to be prepared for NHT. Reporting by the NHT reflects the NHT as a separate reporting entity, with all transactions between the NHT and parties outside the NHT being reported. The activities of the NHT are also included in the Department's administered financial statements.

The Department draws down departmental appropriations and makes payments to suppliers and employees on behalf of NHT during the year and NHT reimburses the Department at year end.

In 2018-19, the Department paid \$17,775,000 (2017-18: \$17,133,500) on behalf of NHT and was reimbursed accordingly. NHT's reimbursement was treated as offsets against the relevant departmental expense categories under the *Public Governance, Performance and Accountability Act 2013.* 

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Stool         Stool         Stool           Note 1.1B: Suppliers         Stool         Stool           Goods and services         17,293         6,462           Consultants         17,293         6,462           Consultants         56,077         78,474           Travel         8,751         8,504           IT services         39,793         33,348           Inventory consumed         10,546         11,018           Property operating expense         9,265         8,737           Legal services         2,656         5,214           Learning and development         2,609         2,308           General goods and services         28,454         29,161           Total goods and services are made up of:         336         165,114           Goods provided         17,108         18,112           Services rendered         158,336         166,114           Total goods and services         175,444         183,226           Other suppliers         175,444         183,226           Other suppliers         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,457     <			
Note 1.1B: Suppliers           Goods and services           Consultants         17,293         6,462           Contractors         56,077         78,474           Travel         8,751         8,504           IT services         39,793         33,348           Inventory consumed         10,546         11,018           Property operating expense         9,265         8,737           Legal services         2,656         5,214           Learning and development         2,609         2,308           General goods and services         28,454         29,161           Total goods and services are made up of:         3336         175,444         183,226           Goods provided         17,108         18,112         183,336         165,114           Services rendered         158,336         165,114         175,444         183,226           Other suppliers         34,58         3,487         53,322         52,340           Workers compensation expenses         3,458         3,487         56,780         55,827           Total other suppliers         56,780         55,827         53,932         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (		2019	2018
Goods and services           Consultants         17,293         6,462           Contractors         56,077         78,474           Travel         8,751         8,504           IT services         39,793         33,348           Inventory consumed         10,546         11,018           Property operating expense         9,265         8,737           Legal services         2,656         5,214           Learning and development         2,609         2,308           General goods and services         28,454         29,161           Total goods and services are made up of:         33,336         1175,444           Goods provided         17,108         18,112           Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         34,58         3,487           Operating lease rentals         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053		\$'000	\$'000
Consultants         17,293         6,462           Contractors         56,077         78,474           Travel         8,751         8,504           IT services         39,793         33,348           Inventory consumed         10,546         11,018           Property operating expense         9,265         8,737           Legal services         2,656         5,214           Learning and development         2,609         2,308           General goods and services         28,454         29,161           Total goods and services         28,454         29,161           Total goods and services are made up of:         3600         175,444         183,226           Goods provided         17,108         18,112         185,336         165,114           Total goods and services         175,444         183,226         175,444         183,226           Other suppliers         0perating lease rentals         175,444         183,226         183,336         165,114           Total goods and services         3,458         3,487         175,444         183,226           Other suppliers         0perating lease rentals         175,444         183,226         175,444         183,226           Other sup	Note 1.1B: Suppliers		
Contractors         56,077         78,474           Travel         8,751         8,504           IT services         39,793         33,348           Inventory consumed         10,546         11,018           Property operating expense         9,265         8,737           Legal services         2,656         5,214           Learning and development         2,609         2,308           General goods and services         28,454         29,161           Total goods and services         175,444         183,226           Goods and services are made up of:         Goods provided         17,108         18,112           Services rendered         158,336         165,114         165,114           Total goods and services         175,444         183,226           Other suppliers         0perating lease rentals         175,444         183,226           Other suppliers         53,322         52,340         18,112           Other suppliers         53,322         52,340         55,827           Other suppliers         56,780         55,827         56,780         55,827           Total other suppliers (gross)         232,224         239,053         232,224         239,053           Natural	Goods and services		
Travel       8,751       8,504         IT services       39,793       33,348         Inventory consumed       10,546       11,018         Property operating expense       9,265       8,737         Legal services       2,656       5,214         Learning and development       2,609       2,308         General goods and services       28,454       29,161         Total goods and services are made up of:       3600       175,444       183,226         Goods provided       17,108       18,112         Services rendered       158,336       165,114         Total goods and services       175,444       183,226         Other suppliers       0perating lease rentals       175,444       183,226         Other suppliers       53,322       52,340         Workers compensation expenses       3,458       3,487         Total other suppliers       56,780       55,827         Total suppliers (gross)       232,224       239,053         Natural Heritage Trust implementation activities <sup>1</sup> (2,990)       (2,994)	Consultants	17,293	6,462
IT services       39,793       33,348         Inventory consumed       10,546       11,018         Property operating expense       9,265       8,737         Legal services       2,656       5,214         Learning and development       2,609       2,308         General goods and services       28,454       29,161         Total goods and services are made up of:       30,348       117,108       18,122         Goods provided       17,108       18,112       165,114         Services rendered       158,336       165,114         Total goods and services       175,444       183,226         Other suppliers       0perating lease rentals       175,444       183,226         Other suppliers       53,322       52,340         Workers compensation expenses       3,458       3,487         Total other suppliers       56,780       55,827         Total suppliers (gross)       232,224       239,053         Natural Heritage Trust implementation activities <sup>1</sup> (2,990)       (2,994)	Contractors	56,077	78,474
Inventory consumed         10,546         11,018           Property operating expense         9,265         8,737           Legal services         2,656         5,214           Learning and development         2,609         2,308           General goods and services         28,454         29,161           Total goods and services are made up of:         3,454         29,161           Goods provided         17,108         18,122           Goods and services are made up of:         3,356         165,114           Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         0         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Travel	8,751	8,504
Property operating expense         9,265         8,737           Legal services         2,656         5,214           Learning and development         2,609         2,308           General goods and services         28,454         29,161           Total goods and services         28,454         29,161           Total goods and services are made up of:         175,444         183,226           Goods provided         17,108         18,112           Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         0perating lease rentals         175,444         183,226           Other suppliers         0perating lease rentals         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	IT services	39,793	33,348
Legal services       2,656       5,214         Learning and development       2,609       2,308         General goods and services       28,454       29,161         Total goods and services       175,444       183,226         Goods and services are made up of:       175,444       183,226         Goods provided       17,108       18,112         Services rendered       158,336       165,114         Total goods and services       175,444       183,226         Other suppliers       175,444       183,226         Other suppliers       175,444       183,226         Other suppliers       53,322       52,340         Workers compensation expenses       3,458       3,487         Total other suppliers       56,780       55,827         Total suppliers (gross)       232,224       239,053         Natural Heritage Trust implementation activities <sup>1</sup> (2,990)       (2,994)	Inventory consumed	10,546	11,018
Learning and development       2,609       2,308         General goods and services       28,454       29,161         Total goods and services       175,444       183,226         Goods and services are made up of:       175,444       183,226         Goods provided       17,108       18,112         Services rendered       158,336       165,114         Total goods and services       175,444       183,226         Other suppliers       175,444       183,226         Other suppliers       175,444       183,226         Other suppliers       53,322       52,340         Workers compensation expenses       3,458       3,487         Total other suppliers       56,780       55,827         Total suppliers (gross)       232,224       239,053         Natural Heritage Trust implementation activities <sup>1</sup> (2,990)       (2,994)	Property operating expense	9,265	8,737
General goods and services         28,454         29,161           Total goods and services         175,444         183,226           Goods and services are made up of:         175,444         183,226           Goods provided         17,108         18,112           Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         175,444         183,226           Other suppliers         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Legal services	2,656	5,214
Total goods and services         175,444         183,226           Goods and services are made up of:         17,108         18,112           Goods provided         17,108         18,112           Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         175,444         183,226           Other suppliers         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Learning and development	2,609	2,308
Goods and services are made up of:         17,108         18,112           Goods provided         17,108         18,112           Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         0         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	General goods and services	28,454	29,161
Goods provided         17,108         18,112           Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         0         175,444         183,226           Other suppliers         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Total goods and services	175,444	183,226
Services rendered         158,336         165,114           Total goods and services         175,444         183,226           Other suppliers         53,322         52,340           Operating lease rentals         53,322         52,340           Workers compensation expenses         3,458         3,458           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Goods and services are made up of:		
Total goods and services         175,444         183,226           Other suppliers         0         175,444         183,226           Other suppliers         53,322         52,340         3,458         3,487           Workers compensation expenses         3,458         3,487         56,780         55,827           Total suppliers (gross)         232,224         239,053         123,224         239,053         123,930         123,930	Goods provided	17,108	18,112
Other suppliers         Operating lease rentals         Minimum lease payments       53,322       52,340         Workers compensation expenses       3,458       3,487         Total other suppliers       56,780       55,827         Total suppliers (gross)       232,224       239,053         Natural Heritage Trust implementation activities <sup>1</sup> (2,990)       (2,994)	Services rendered	158,336	165,114
Operating lease rentals         53,322         52,340           Minimum lease payments         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Total goods and services	175,444	183,226
Minimum lease payments         53,322         52,340           Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Other suppliers		
Workers compensation expenses         3,458         3,487           Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Operating lease rentals		
Total other suppliers         56,780         55,827           Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Minimum lease payments	53,322	52,340
Total suppliers (gross)         232,224         239,053           Natural Heritage Trust implementation activities <sup>1</sup> (2,990)         (2,994)	Workers compensation expenses	3,458	3,487
Natural Heritage Trust implementation activities <sup>1</sup> (2,990) (2,994)	Total other suppliers	56,780	55,827
Natural Heritage Trust implementation activities <sup>1</sup> (2,990) (2,994)	Total suppliers (gross)	232,224	239,053
	Natural Heritage Trust implementation activities <sup>1</sup>	(2,990)	
	Total suppliers (net)	229,234	236,059

1. Refer to the Accounting Policy in Note 1.1A on Reporting of the Natural Heritage Trust of Australia Account for details.

### Leasing commitments

The Department in its capacity as a lessee has the following types of operating leases:

Nature of lease	General description of leasing arrangements
Leases for office	Lease payments are subject to increases in accordance
accommodation	with terms as negotiated under the lease.
	The Department's leases for office accommodation
	generally have options for renewal. Future options not yet
	exercised are not included as commitments.
Leases for transportation to	Lease payments are subject to increases in accordance
and within the Antarctic	with terms as negotiated under the lease.
Territory	The transportation leases generally have options for
	renewal. Future options not yet exercised are not
	included as commitments.
Leases for support facilities for	Lease payments are subject to increases in accordance
Antarctic operations	with terms as negotiated under the lease.
	The facility leases each have options for renewal. Future
	options not yet exercised are not included as
	commitments.

	2019	2018
	\$'000	\$'000
Commitments for minimum lease payments in relation to non- cancellable operating leases are payable as follows:		
Within 1 year	54,886	53,735
Between 1 to 5 years	125,606	127,572
More than 5 years	220,701	260,133
Total operating lease commitments	401,193	441,440

\* Commitments are GST inclusive where relevant.

\* Operating leases included were effectively non-cancellable.

#### Accounting Policy

### Leases

Operating lease payments are expensed on a straight-line basis which is representative of the pattern of benefits derived from the leased assets. Where the lease has a market value review in a particular year, this is treated as contingent rent for straight-line and commitment purposes.

#### Note 1.1C: Grants

Public sector		
Australian Government entities (related parties)	43	1,332
State and Territory Governments	678	462
Private sector		
Not-for-profit organisations	10	853
For-profit organisations	1,461	1,037
Universities	841	1,480
Individuals	46	-
Overseas	1,974	1,681
Communities grants hub charges	51	-
Total grants	5,104	6,845

#### Note 1.1D: Payments to the Director of National Parks

Annual funding allocation <sup>1</sup>	 46,548
Total payments to the Director of National Parks	 46,548

 Under section 514S of the Environment Protection and Biodiversity Conservation Act 1999, funding was allocated to the Director of National Parks by the Secretary of the Department on an annual basis for the management of Commonwealth reserves or conservation zones. The funding changed to an administered item from 2018-19.

#### Note 1.1E: Finance Costs

Unwinding of discount rates on makegood provision <sup>1</sup>	14,083	14,095
Other interest payments	2	2
Total finance costs	14,085	14,097

1. Refer to Note 3.4A for accounting policy on makegood provisions.

#### Note 1.1F: Impairment Loss Allowance on Financial Instruments

Impairment on trade and other receivables <sup>1</sup>	134	13
Total impairment loss allowance on financial instruments	134	13

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1. Refer to Note 7.2A for accounting policy on financial instruments.

	2019 \$'000	2018 \$'000
Note 1.1G: Write-Down and Impairment of Assets		
Impairment of plant and equipment <sup>1</sup>	13	87
Loss on sale of assets	-	245
Impairment on intangible assets <sup>1</sup>	214	-
Other	676	-
Total write-down and impairment of assets	903	332

1. Refer to Note 3.2A for accounting policy on property, plant and equipment, and intangibles.

#### Note 1.1H: Other Expenses

Increase in base restitution provision <sup>1</sup>	65,711	47,480
Official development assistance	1,579	931
Other	378	1,738
Total other expenses	67,668	50,149
1. Refer to 3.4A for accounting policy on base restitution provision.		
1.2. Own-Source Revenue and Gains		
	2019	2018
	\$'000	\$'000
Own-Source Revenue		
Note 1.2A: Sale of Goods and Rendering of Services		
Rendering of services	45,673	45,326
Total sale of goods and rendering of services	45,673	45,326

#### Accounting Policy

### Revenue

Revenue from the sale of goods is recognised when:

a) the risks and rewards of ownership have been transferred to the buyer; and

b) the entity retains no managerial involvement or effective control over the goods.

The stage of completion of contracts at the reporting date is determined by reference to:

a) surveys of work performed;

b) services performed to date as a percentage of total services to be performed; or

c) the proportion that costs incurred to date bear to the estimated total costs of the transactions.

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The stage of completion of contracts at the reporting date is determined by reference to the proportion that costs incurred to date bear to the estimated total costs of the transaction.

Receivables for goods and services, which have 30 day terms, are recognised at the nominal amounts due less any impairment allowance account. Collectability of debts is reviewed at the end of the reporting period. Allowances are made when collectability of the debt is no longer probable.

	2019	2018
	\$'000	\$'000
Note 1.2B: Other Revenue		
Resources received free of charge	3,368	3,612
Grants received	51	62
Insurance and other recoveries	5,429	4,399
Rent contribution received	632	749
Workers compensation received	-	22
Repayment of prior years grant expenditure	141	56
Other	124	1,137
Total other revenue	9,745	10,037

### Resources Received Free of Charge

Resources received free of charge are recognised as revenue when, and only when, a fair value can be reliably determined and the services would have been purchased if they had not been donated. Use of those resources is recognised as an expense. Resources received free of charge are recorded as either revenue or gains depending on their nature.

#### Gains

#### Note 1.2C: Other Gains

Assets now recognised	51	-
Write-down of provisions and payables	28	-
Sale of assets	84	-
Other	93	748
Total other gains	256	748

### Accounting Policy

#### Gains

Contributions of assets at no cost of acquisition or for nominal consideration are recognised as gains at their fair value when the asset qualifies for recognition, unless received from another Government entity as a consequence of a restructuring of administrative arrangements.

#### Sale of Assets

Gains from disposal of assets are recognised when control of the asset has passed to the buyer.

#### Note 1.2D: Revenue from Government

Appropriations		
Departmental appropriations	403,939	454,398
Total revenue from Government	403,939	454,398

#### Accounting Policy

#### Revenue from Government

Amounts appropriated for departmental appropriations for the year (adjusted for any formal additions and reductions) are recognised as Revenue from Government when the Department gains control of the appropriation, except for certain amounts that relate to activities that are reciprocal in nature, in which case revenue is recognised only when it has been earned. Appropriations receivable are recognised at their nominal amounts. Departmental capital budgets are accounted for as contributions by owners.

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## 2. Income and Expenses Administered on Behalf of Government

This section analyses the activities that the Department of the Environment and Energy does not control but administers on behalf of the Government. Unless otherwise noted, the accounting policies adopted are consistent with those applied for departmental reporting.

2.1. Administered – Expenses		
	2019	2018
Note 2.1A: Suppliers	\$'000	\$'000
Goods and services supplied or rendered		
Consultants	3,740	2,180
Contractors	38,915	51,042
Regional Land payments	82,064	-
Travel	24	24
Legal services	275	721
Statutory fees and charges	17,482	18,274
NHT implementation costs	20,865	28,741
General goods and services	35,327	27,138
Total goods and services supplied or rendered	198,692	128,120
Goods supplied	188	634
Services rendered	198,504	127,486
Total goods and services supplied or rendered	198,692	128,120
Total suppliers	198,692	128,120
	•	

#### Accounting Policy

#### Regional Land payments

Regional Land payments were made under National Landcare Program to protect, conserve and provide for the productive use of Australia's water, soil, plants and animals and the ecosystems in which they live and interact, in partnership with governments, industry and communities. These payments were previously shown in Note 2.1B: Grants expenditure in the prior year.

#### Statutory fees and charges

Statutory fees and charges associated with annual fees and water delivery charges for the management of the Commonwealth Environmental Water Holdings.

### NHT implementation costs

The implementation costs represent funding provided to the Department of the Environment and Energy, the Department of Industry, Innovation and Science, the Department of Natural Resources Mines and Energy and Torres Strait Regional Authority to cover costs associated with implementing the Natural Heritage Trust of Australia's (NHT) activities.

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Note 2.1B: Grants	2019 \$'000	2018 \$'000
Public sector		
Australian Government entities (related parties)	17,113	36,200
State and Territory Governments	8,471	84,049
Local Governments	3,770	6,072
Private sector		
Not-for-profit organisations	65,571	557,272
For-profit organisations	21,377	8,649
Individuals	7,324	5,339
Universities	22,447	17,141
Other	6,092	3,106
Overseas	1,384	-
Total grants	153,549	717,828

The Department administers a number of grant programs on behalf of the Government. Grant liabilities are recognised to the extent that (i) the services required to be performed by the grantee have been performed or (ii) the grant eligibility criteria have been satisfied, but payments due have not been made. When the Government enters into an agreement to make these grants and services but services have not been performed or criteria satisfied, this is considered a commitment.

#### Note 2.1C: Impairment Loss Allowance on Financial Instruments

Impairment on trade and other receivables Total impairment on financial instruments	<u>    10    10                          </u>	8
Note 2.1D: Payments to corporate Commonwealth entities		
Director of National Parks	47,438	-

Australian Renewable Energy Agency	173,963	209,073
Total payments to corporate Commonwealth entities	221,401	209,073

#### Accounting Policy

Payments to corporate Commonwealth entities from amounts appropriated for that purpose are classified as administered expenses, equity injections or loans of the relevant portfolio department. The appropriation to the Department is disclosed under Note 5 Funding – Appropriations.

	\$'000	\$'00
Revenue		
Taxation Revenue		
Note 2.2A: Indirect Tax		
Indirect tax	4,114	1,55
Total indirect tax	4,114	1,55
accounting roncy		
ndirect tax ndirect tax ndirect tax represents import levies collected under the Ozone OPSGG) Management Act 1989 and new levies from 2018-19 colle ngines and equipment (NRSIEE) under the Product Emissions Star Note 2.2B: Other Taxes Snowy Hydro Limited land tax Other	ected on the import of non-road and and a Act 2017. 92 17	spark ignit
ndirect tax ndirect tax ndirect tax represents import levies collected under the Ozone OPSGG) Management Act 1989 and new levies from 2018-19 colle engines and equipment (NRSIEE) under the Product Emissions Star Note 2.2B: Other Taxes Snowy Hydro Limited land tax Other Total other taxes	acted on the import of non-road and and s Act 2017.	spark ignit
ndirect tax hdirect tax hdirect tax represents import levies collected under the Ozone OPSGG) Management Act 1989 and new levies from 2018-19 colle ngines and equipment (NRSIEE) under the Product Emissions Star Note 2.2B: Other Taxes Note 2.2B: Other Taxes Snowy Hydro Limited land tax Other Total other taxes Non-Taxation Revenue	ected on the import of non-road and and a Act 2017. 92 17	spark ignit
ndirect tax hdirect tax hdirect tax represents import levies collected under the Ozone OPSGG) Management Act 1989 and new levies from 2018-19 colle ngines and equipment (NRSIEE) under the Product Emissions Star Note 2.2B: Other Taxes Note 2.2B: Other Taxes Snowy Hydro Limited land tax Other Total other taxes Non-Taxation Revenue Note 2.2C: Sale of Goods and Rendering of Services	ected on the import of non-road and and a Act 2017. 92 17	spark ignit 16
Accounting Policy ndirect tax ndirect tax represents import levies collected under the Ozone OPSGG) Management Act 1989 and new levies from 2018-19 colle engines and equipment (NRSIEE) under the Product Emissions Star Note 2.2B: Other Taxes Snowy Hydro Limited land tax Other Total other taxes Non-Taxation Revenue Note 2.2C: Sale of Goods and Rendering of Services Sales of goods Rendering of services	ected on the import of non-road and and a Act 2017.	

Revenue

All administered revenues are revenues relating to ordinary activities performed by the Department on behalf of the Australian Government. As such, administered appropriations are not revenues of the Department that oversees distribution or expenditure of the funds as directed.

#### Sales of goods

Sale of goods includes sale of water allocations. The Commonwealth Environmental Water Holder (CEWH) has legislated responsibility under the *Water Act 2007* (Water Act) for decisions relating to Commonwealth environmental water, including the management of the portfolio so that it maximises environmental outcomes across the Murray-Darling Basin over time. Under the Water Act, the CEWH must use the proceeds from the trade to improve the capacity of the portfolio to meet the environmental objectives of the environmental watering plan.

#### Interest

Interest represents scheduled interest charges for loan provided to South Australian Government. Interest rate was fixed at 8.53% (2018: 8.53%). The loan was fully repaid in December 2018.

Note 2.2D: Fees and Fines	2019 \$'000	2018 \$'000
Licence fees	581	2,328
OPSGG Fees	11,337	11,836
EPBC Fees	3,795	3,530
EPBC Contributions	1,321	1,290
GEMS Fees	2,315	2,274
Other fees from regulatory services	692	335
Fines	40	25
Total fees and fines	20,081	21,618

#### Fees and Fines

Fees, contributions and fines are collected under the Ozone Protection and Synthetic Greenhouse Gas (OPSGG) Management Act 1989, the Environment Protection and Biodiversity Conservation (EPBC) Act 1999 and the Greenhouse and Energy Minimum (GEMS) Standards Act 2012.

Administered fee revenue is recognised only when it has been earned.

#### Note 2.2E: Dividends

Snowy Hydro Limited Dividends Total dividends Note 2.2F: Other Revenue	<u>    139,950</u> <u>    139,950</u>	<u>34,450</u> <u>34,450</u>
Resources received free of charge ANAO financial statements audit service Grant repayments Contributions from State and Territory Governments Other <b>Total other revenue</b>	60 205 511 <u>163</u> 939	55 365 81 <u>100</u> 601
Note 2.2G: Other Gains Resources received free of charge Water assets Other Total other gains	407,243  407,243	210,333 <u>8</u> 210,341

### Accounting Policy

Resources received free of charge

Water entitlement assets are received free of charge from the Department of Agriculture (refer to Note 4.2) and are recognised when title is registered with related state registries.

## **3. Departmental Financial Position**

This section analyses the Department's assets used to generate financial performance and the operating liabilities incurred as a result. Employee related information is disclosed in the People and Relationships section.

3.1. Financial Assets		
	2019	2018
	\$'000	\$'000
Note 3.1A: Cash and Cash Equivalents		
Cash on hand or on deposit	5,359	1,136
Cash in special accounts	10,140	13,604
Total cash and cash equivalents	15,499	14,740
Note 3.1B: Trade and Other Receivables		
Goods and services receivable	11,814	9,591
Appropriations receivable		
Departmental appropriations	82,282	175,567
Statutory receivables	4,036	3,431
Other	754	1,350
Total trade and other receivables (gross)	98,886	189,939
Less impairment loss allowance	(134)	(25)
Total trade and other receivables (net)	98,752	189,914

Credit terms for goods and services were within 30 days (2018: 30 days).

### Accounting Policy

### Financial assets

Trade receivables, loans and other receivables that are held for the purpose of collecting the contractual cash flows where the cash flows are solely payments of principal and interest, that are not provided at below-market interest rates, are subsequently measured at amortised cost using the effective interest method adjusted for any loss allowance.

## 3.2. Non-Financial Assets

## Note 3.2A: Reconciliation of the Opening and Closing Balances of Property, Plant and Equipment

Reconciliation of the opening and closing balances of property, plant and equipment and intangibles for 2019

101 2019						
	Destations	Leasehold	Heritage and	Plant and	Computer	<b>T</b> . 4 . 1
	Buildings	Improvements	cultural	equipment	software	Total
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
As at 1 July 2018						
Gross book value	246,605	27,450	-	428,946	87,207	790,208
Accumulated depreciation, amortisation and impairment	(20,448)	(1,681)	-	(9,209)	(65,021)	(96,359)
Total as at 1 July 2018	226,157	25,769	-	419,737	22,186	693,849
Additions						
Purchase or internally developed	10,006	1,432	-	172,644	7,252	191,334
Depreciation/amortisation	(23,113)	(5,767)	-	(18,616)	(3,733)	(51,229)
Other movements						
Reclassifications	(28)	(224)	72,319	(69,906)	(2,161)	-
Disposals						
From disposal of entities or operations (including restructuring)	-	-	-	(255)	(13)	(268)
Total as at 30 June 2019	213,022	21,210	72,319	503,604	23,531	833,686
Total as at 30 June 2019 represented by						
Gross book value	256,583	28,599	72,500	531,194	91,888	980,764
Accumulated depreciation, amortisation and impairment	(43,561)	(7,389)	(181)	(27,590)	(68,357)	(147,078)
Total as at 30 June 2019	213,022	21,210	72,319	503,604	23,531	833,686

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#### **Disposal of non-financial assets**

No buildings or leasehold improvements are expected to be sold or disposed of within the next 12 months.

No heritage or cultural is expected to be disposed of within the next 12 months.

No plant or equipment is expected to be sold or disposed of within the next 12 months.

No software is expected to be sold or disposed of within the next 12 months.

#### **Revaluations of non-financial assets**

A revaluation is conducted in accordance with the revaluation policy stated in Accounting Policy below. A full valuation was undertaken by an independent valuer in 2017-18. The Department has a policy of having non-financial assets revalued every three years unless there are significant changes in economic indicators.

#### Contractual commitments for the acquisition of property, plant, equipment and intangible assets

Capital commitments relate to contractual payments for new assets and assets under construction.

Commitments are GST inclusive where relevant.

2018-19 Capital Commitments	< 1 year	1 year to 5 years	> 5 years	Total
	\$'000	\$'000	\$'000	\$'000
Buildings	2,678	-	-	2,678
Leasehold Improvements	-	-	-	-
Plant and Equipment	99,188	-	-	99,188
Intangibles	235	-	-	235
Total commitments	102,101	-	-	102,101

2017-18 Capital Commitments	< 1 year	1 year to 5 years	> 5 years	Total
	\$'000	\$'000	\$'000	\$'000
Buildings	226	-	-	226
Leasehold Improvements	164	-	-	164
Plant and Equipment	167,164	92,340	-	259,504
Intangibles	518	-	-	518
Total commitments	168,072	92,340	-	260,412

#### Accounting Policy

#### Acquisition of Assets

Assets are recorded at cost on acquisition except as stated below. The cost of acquisition includes the fair value of assets transferred in exchange and liabilities undertaken. Financial assets are initially measured at their fair value plus transaction costs where appropriate.

Assets acquired at no cost, or for nominal consideration, are initially recognised as assets and income at their fair value at the date of acquisition, unless acquired as a consequence of restructuring of administrative arrangements. In the latter case, assets are initially recognised as contributions by owners at the amounts at which they were recognised in the transferor's accounts immediately prior to the restructuring.

#### Asset Recognition Threshold

Purchases of property, plant and equipment are recognised initially at cost in the statement of financial position, except for purchases costing less than the following asset thresholds, which are expensed in the year of acquisition.

Asset Class	Recognition Threshold
Buildings	\$50,000
Leasehold improvements	\$50,000
Intangibles	\$10,000
Property, plant and equipment	\$7,000
Heritage and cultural	\$ Nil
Artworks	\$ Nil

The initial cost of an asset includes an estimate of the cost of dismantling and removing the item and restoring the site on which it is located. This is particularly relevant to 'make good' provisions in property leases taken up by the Department where there exists an obligation to restore the property to its original condition and restitution obligations in the Antarctic where there exists an included in the value of the Department's leasehold improvements and property, plant and equipment assets with a corresponding provision for the 'make good' recognised.

The Department's intangibles comprise purchased and internally developed software for internal use. These assets are carried at cost less accumulated amortisation and accumulated impairment losses.

#### **Revaluations**

Following initial recognition at cost, property, plant and equipment are carried at fair value. Valuations are conducted with sufficient frequency to ensure that the carrying amounts of assets do not differ materially from the assets' fair values as at the reporting date. The regularity of independent valuations depends upon the volatility of movements in market values for the relevant assets.

Revaluation adjustments are made on a class basis. Any revaluation increment is credited to equity under the heading of asset revaluation reserve except to the extent that it reverses a previous revaluation decrement of the same asset class that was previously recognised in the surplus/deficit. Revaluation decrements for a class of assets are recognised directly in the surplus/deficit except to the extent that they reversed a previous revaluation increment for that class.

Any accumulated depreciation as at the revaluation date is eliminated against the gross carrying amount of the asset and the asset was restated to the revalued amount.

#### Depreciation

Depreciable property, plant and equipment assets are written-off to their estimated residual values over their estimated useful lives to the Department using, in all cases, the straight-line method of depreciation.

Depreciation rates (useful lives), residual values and methods are reviewed at each reporting date and necessary adjustments are recognised in the current, or current and future reporting periods, as appropriate.

Depreciation rates applying to each class of depreciable asset are based on the following useful lives:

	2019	2018
Buildings	3 to 70 years	3 to 70 years
Leasehold improvements	Lease term	Lease term
Property, plant and equipment	1 to 100 years	1 to 100 years

#### **Impairment**

All assets were assessed for impairment at 30 June 2019. Where indications of impairment exist, the asset's recoverable amount is estimated and an impairment adjustment made if the asset's recoverable amount is less than its carrying amount.

The recoverable amount of an asset is the higher of its fair value less costs of disposal and its value in use. Value in use is the present value of the future cash flows expected to be derived from the asset. Where the future economic benefit of an asset is not primarily dependent on the asset's ability to generate future cash flows, and the asset would be replaced if the Department were deprived of the asset, its value in use is taken to be its current replacement cost.

#### Derecognition

An item of property, plant and equipment is derecognised upon disposal or when no further future economic benefits are expected from its use or disposal.

#### Heritage and Cultural

Heritage and cultural assets include the Antarctic Ice Core Collection. The Department maintains preservation policies for the Ice Core Collection.

#### Intangibles

The Department's intangibles comprise purchased and internally developed software for internal use. These assets are carried at cost less accumulated amortisation and accumulated impairment losses.

Acquisitions of intangibles are recognised initially at cost in the statement of financial position, except for acquisitions costing less than \$10,000 which are expensed in the year of acquisition.

Software is amortised on a straight-line basis over its anticipated useful life. The useful lives of the Department's software are 3 to 17 years (2017-18: 3 to 17 years).

All software assets were assessed for impairment at 30 June 2019.

Note 3.2B: Inventories	2019 \$'000	2018 \$'000
Inventories held for distribution Finished goods	8.096	7,793
Total inventories held for distribution	8,096	7,793

#### Accounting Policy

Inventories

Inventories held for distribution are valued at cost, adjusted for any loss of service potential.

Costs incurred in bringing each item of inventory to its present location and condition are assigned as follows:

a) raw materials and stores – purchase cost on a first-in-first-out basis;

b) fuel – weighted average cost; and

c) finished goods and work-in-progress – cost of direct materials and labour plus attributable costs that can be allocated on a reasonable basis.

Inventories acquired at no cost or nominal consideration are initially measured at current replacement cost at the date of acquisition.

Inventory valued at \$10,571,000 (Note 1.1B Suppliers) held for distribution has been recognised as an expense.

No items of inventory were recognised at fair value less cost to sell. All inventories are expected to be distributed in the next 12 months.

	2019	2018
	\$'000	\$'000
Note 3.3A: Suppliers		
Trade creditors and accruals	18,925	18,891
Operating lease rentals	574	986
Total suppliers	19,499	19,877
All suppliers payable are expected to be settled in no more than 12 months.		
Settlement was usually made within 30 days.		
Note 3.3B: Grants		
Public sector		
State and Territory Governments	-	2
Private sector		
Universities	4	
Total grants	4	21
Grants expected to be settled		
No more than 12 months	4	
Total grants	4	
Note 3.3C: Other Payables		
Wages and salaries	1,555	1,463
Superannuation	265	250
Separations and redundancies	116	
Leave payable upon separation	1,669	3,046
Unearned revenue	3,240	4,47
Other _	53	18
Total other payables	6,898	9,416

Financial Liabilities

The Department classifies its financial liabilities which include supplier and other payables as 'other financial liabilities'. Supplier and other payables are recognised at amortised cost. Liabilities are recognised to the extent that the goods or services have been received (and irrespective of having been invoiced). Supplier and other payables are derecognised upon payment.

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### 3.4. Other Provisions

#### Note 3.4A: Reconciliation Other Provisions

	Antarctic solid waste disposal sites <sup>1</sup> \$'000	Antarctic regions <sup>2</sup> \$'000	Other localities <sup>3</sup> \$'000	Total \$'000
As at 1 July 2018	207,875	343,382	9,773	561,030
Additional provisions made	25,084	13,733	-	38,817
Amounts written-off	-	(158)	-	(158)
Change in parameters	40,627	36,299	4,464	81,390
Unwinding of discount <sup>4</sup>	5,816	8,009	258	14,083
Total as at 30 June 2019	279,402	401,265	14,495	695,162

- Additional provisions made and changes in parameters for restoration of the Antarctic solid waste disposal sites were taken to the statement of comprehensive income and are reported under other expenses in Note 1.1H.
- 2. Additional provisions made and changes in parameters for restoration of Antarctic regions was taken to the asset revaluation reserve.
- 3. Changes to the parameters for the provision for makegood other localities was taken to the asset revaluation reserve.
- 4. Unwinding of the discount associated with the provisions is recorded as Finance Costs in the Statement of Comprehensive Income.

The valuation of the provisions for restoration of the 'Antarctic regions' and 'Antarctic solid waste disposal sites' is derived from a costing model developed by an expert valuer in 2017-18. In 2018-19, to ensure the provisions reflected a realistic approach to the restoration of Antarctic areas, the Department updated the costing model for changes to key economic and engineering assumptions.

### Accounting Policy

#### Accounting Judgements and Estimates

A provision for restoration obligations (including makegood) is recognised if, as a result of a past event, the Department has a present obligation (legal or constructive) that can be estimated reliably and it is probable that an outflow of economic benefits will be required to settle the obligation. Make good provisions are measured at the best estimate of the expenditure required to settle the present obligation at the reporting date, including the risks and uncertainties specific to the liabilities.

Makegood provisions are discounted to present value when the time value of money is material. Increases in present value are recognised as borrowing costs. Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate.

The values for the Antarctic Solid Waste Disposal Sites, the Antarctic and Sub-Antarctic related restoration obligations and related assets have been arrived at on a best estimate basis. These values have been calculated on an individual asset basis, using a discounted cash flow methodology and therefore the value of the provisions can vary from year to year due to changes in the underlying estimated restoration costs, the assumed methodologies, estimated indexation factors, discount rates at the reporting date, and estimated cash flow timings.

#### Provision for Restoration Obligations - Antarctic Solid Waste Disposal Sites

Australia is a signatory to the Antarctic Treaty 1961, and Australia's environmental responsibilities under the treaty are contained in Annex III of the Madrid Protocol. The Madrid Protocol requires past and present waste disposal sites in Antarctica be cleaned up by the generators of such wastes. Australia is required to clean up the past and present solid waste disposal sites it has generated in Antarctica. The provision for the restitution of Antarctic Solid Waste Disposal Sites is the estimated future costs of this obligation and is derived from an expert valuation which provides a "best estimate" in accordance with AASB 137 *Provisions, Contingent Liabilities and Contingent Assets.* 

#### Accounting Policy (cont'd)

Provision for Restoration Obligations - Antarctic Solid Waste Disposal Sites (cont'd)

Australia stopped disposing of its station solid waste in Antarctica in the mid 1980's, and since then all waste has either been returned to Australia for disposal or incinerated on station. A process of gradual removal is in effect. Restoration is expected to be completed by 2047.

The estimate is dependent upon four key parameters/variables: Discount Rate, Cost Escalation Factor, Nominal Cost Estimates and Shipping Assumptions.

	2019	2018	
Discount rate	1.47%	2.80%	Based on the government bond rate which best reflects the expected period over which restoration activities will be completed. For 2019, this rate is the 15 year Australian government bond rate as at 30 June 2019.
Cost escalation factor	2.99% 3.4% 15 year National BPI Average		The 2019 factor is based on the 15 year National BPI Average (Rawlinson's Building Cost Guide) as at 30 June 2019.
Nominal cost estimates	Key nominal cost drivers were re-assessed by an external consulting engineer as at 30 June 2019. The Department re-assesses the estimated nominal costs every five years. The next full review is due in 2022–23.		
Shipping assumptions	The shipping assumptions are based on the use of a dedicated icebreaking cargo ship for repatriation of waste contaminants to Australia. Due to the size, operational use and capacity of the selected cargo ship, which costs less per tonnage of cargo compared to other research vessels, the cargo ship costs have been adopted for the shipping in calculating the provision as at 30 June 2019. This assumption will be assessed annually to ensure the most likely scenario is adopted in the model.		

Sensitivity calculations for the Discount Rate show that for every 0.1% change in the bond rate the impact on the provision is approximately \$3.83 million (1.4%). For the Cost Escalation Factor for every 0.1% change in the factor the impact is \$3.82 million (1.4%).

Provision for Restoration Obligations - Antarctic and Sub-Antarctic Regions (makegood)

Australia is a signatory to the Antarctic Treaty 1961, and Australia's environmental responsibilities under the treaty are contained in Annex III of the Madrid Protocol. The Madrid Protocol requires past and present abandoned work sites in Antarctica to be cleaned up by the users of such sites. This provision represents the estimated future costs of making good buildings and infrastructure at Australia's Antarctic and sub-Antarctic Stations, within Australian Territories. This provision represents the estimated future costs of decommissioning, dismantling, and expatriation to Australia of all buildings, infrastructure and associated materials and the cost of site rehabilitation. This provision is made in accordance with AASB 116 *Property, Plant and Equipment*, which requires that the cost of an item of property, plant and equipment include an initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which an entity incurs either when the item is acquired (or constructed) or as a consequence of having used the item during a particular period. This requirement in AASB 116 then requires a corresponding offsetting liability in accordance with AASB 137.

The estimate has been calculated using an expert valuer's plan to demolish, ship and dispose of each asset based on their expected end of life, while also allowing for critical life support to be maintained until the last item is removed from a site. Shipping of the demolished assets and waste has also been considered as part of the model, to ensure the fewest number of trips occur, by planning for shipping to only occur when a full cargo load of containers is available for collection from the Antarctic and Sub-Antarctic locations.

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#### Accounting Policy (cont'd)

Provision for Restoration Obligations - Antarctic and Sub-Antarctic Regions (makegood) (cont'd)

Buildings and infrastructure are decommissioned and replaced on an ongoing basis, infrequently, and the majority of costs will be incurred during any major Antarctic station rebuilding program. The provision is derived from an expert valuation and a costing model which provides a "best estimate" in accordance with AASB 137.

The estimate is dependent upon five key parameters/variables: Shipping Assumptions, Discount Rate, Cost Escalation Factor, Asset Replacement Costs and Asset Remaining Useful Lives.

	2019	2018		
Shipping assumptions	For 2019, the shipping assumptions are based on the use of the dedicated icebreaking cargo ship for repatriation of demolished assets to Australia. Due to the size, operational use and capacity of the selected cargo ship, which costs less per tonnage of cargo compared to other research vessels, the cargo ship costs have been adopted for the shipping in calculating the provision as at 30 June 2019. The methodology also assumes that the cargo ship would only be commissioned in years where there is a full load of cargo available for collection at the Antarctic and Sub-Antarctic locations, which represents the current most likely scenario should a restoration activity be undertaken. This assumption will be assessed annually to ensure the most likely scenario is adopted in the model.			
Discount rate	Variable	Variable	The discount rate is derived for each individual asset based on the expected timing of dismantling, with the closest available year of the Australian Government bond rate as at 30 June 2019 used in the calculation.	
Cost escalation factor	2.99%	3.4%	The 2019 factor is based on the Rawlinson's Building Cost Guide, which was assessed as a more reliable estimate of escalating future costs for the work required for the restoration work.	
Asset replacement costs			ce with the Department's policy in	
Asset remaining useful lives	of all assets held Antarctic and Su lives were incorp provision for 30	by the Departme b-Antarctic region porated into the me June 2019.	een engaged to provide a valuation nt, including those assets in the I. The updated fair values and useful odel to calculate the restoration	
	The remaining useful lives are a key component of the provision model in determining the timing of the planned demolition and repatriation to Australia of each asset.			

The two most sensitive variables in the calculation of the provision value are the discount rate and the cost escalation factor. Sensitivity calculations for the Discount Rate show that for every 0.1% change in the bond rate the impact on the provision is approximately \$1.66 million (0.4%). For the Cost Escalation factor for every 0.1% change in the cost escalation factor the impact is \$1.62 million (0.4%).

Provision for Restoration Obligations - Other Localities (makegood)

This provision represents the estimated costs of making good leasehold premises occupied by the Department at the John Gorton Building, Barton ACT, 51 Allara Street, Canberra ACT, the Temperate Marine Conservation Branch in Kingston Tasmania and the Jabiru Field Station NT. The Department has made a provision to reflect the present value of this obligation.

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## 4. Assets and Liabilities Administered on Behalf of Government

This section analyses assets used to conduct operations and the operating liabilities incurred that the Department does not control but administers on behalf of the Government. Unless otherwise noted, the accounting policies adopted are consistent with those applied for departmental reporting.

4.1. Administered – Financial Assets		
	2019	2018
	\$'000	\$'000
Note 4.1A: Cash and Cash Equivalents		
Cash in special accounts	6,263,040	6,780,464
Total cash and cash equivalents	6,263,040	6,780,464
· · · · · · · · · · · · · · · · · · ·		
The closing balance of Cash in special accounts does not inclu and \$0.37 million in 2018]. See note 5.2 Special Accounts and		
Note 4.1B: Taxation Receivables		
Indirect tax	2,812	168
Other tax	183	113
Total taxation receivables (gross)	2,995	281
Less impairment loss allowance	(92)	(114)
Total taxation receivables (net)	2,903	167
Note 4.1C: Trade and Other Receivables		
Goods and services receivables	551	2,138
Total goods and services receivables	551	2,138
Advances and loans		
State and Territory Governments <sup>1</sup>	-	60
Total advances and loans	-	60
Other receivables		
Fees	980	
Statutory receivables <sup>2</sup>	7,786	46,884
Other <sup>3</sup>	466	98,550
Total other receivables	9,232	145,434
Total trade and other receivables (gross)	9,783	147,632
Less impairment loss allowance	(267)	(278)

Credit terms for goods and services were within 30 days (2018: 30 days).

- Loans to State and Territory Governments were made under the Natural Resources Management (Financial Assistance) Act 1992 for periods up to December 2018. No security was generally required. Principal was repaid in half yearly instalments over the life of the Ioan. Interest rates were fixed. Effective interest rates averaged 8.53% (2018: 8.53%). Principal and interest payments were due twice annually.
- 2. Statutory receivables represented the Department's GST receivable from the Australian Taxation Office.
- 3. The balance in 2018 reflected a receivable from Snowy Hydro Limited as a result of the purchase of the entity from the New South Wales and Victorian State Governments by the Australian Government in 2017-18. The receivable was settled in October 2018.

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### Accounting Policy

# Financial assets

Trade receivables, loans and other receivables that are held for the purpose of collecting the contractual cash flows where the cash flows are solely payment of principal and interest, that are not provided at below-market interest rates, are subsequently measured at amortised cost using the effective interest method adjusted for any loss allowance.

	2019	2018
	\$'000	\$'000
Note 4.1D: Other Investments		
Director of National Parks	247,070	260,476
Sydney Harbour Federation Trust	381,995	383,116
Australian Renewable Energy Agency	103,034	88,973
Clean Energy Finance Corporation	4,820,068	4,030,224
Snowy Hydro Limited	10,500,000	6,914,000
Total other investments	16,052,167	11,676,789

All other investments are expected to be recovered in more than 12 months.

The principal activities of each of the Department's administered investments were as follows:

# **Director of National Parks**

Assists the Minister and the Department in the management of Commonwealth reserves as outstanding natural places that enhance Australia's well-being through the protection and conservation of their natural and cultural values, supporting the aspiration of Aboriginal and Torres Strait Islander people in managing their traditional land and sea country, and offering world class natural and cultural visitor experiences.

#### Sydney Harbour Federation Trust

Is responsible for conserving and planning the future uses of former military bases and other Commonwealth land around Sydney Harbour.

# Australian Renewable Energy Agency (ARENA)

ARENA's key objectives are to support improvements in the competitiveness of renewable energy and related technologies and the supply of renewable energy by administering financial assistance, developing analysis and advice about, and sharing information and knowledge with regard to, renewable energy and related technologies.

### **Clean Energy Finance Corporation (CEFC)**

The CEFC seeks to mobilise capital investment in renewable energy, low emissions technology and energy efficiency in Australia through commercial loans, equity investments and in limited circumstances, loan guarantees.

#### **Snowy Hydro Limited**

Snowy Hydro Limited is an energy generation and retailing company which owns and operates 16 power stations with a combined generation capacity of 5,500 megawatts, including Snowy Mountains Hydro Electricity Scheme, and has more than one million retail customers in the National Electricity Market.

Snowy Hydro Limited is a wholly-owned Commonwealth company and Government Business Enterprise operating under the *Corporations Act 2001* and the *Public Governance, Performance and Accountability Act 2013*. The Australian Government obtained 100 per cent ownership on 29 June 2018.

# Accounting Policy

#### Administered Investments

Administered investments in subsidiaries, joint ventures and associates are not consolidated because their consolidation is relevant only at the Whole of Government level.

Administered investments, other than those held-for-sale, are classified and measured as their fair value through other comprehensive income as at 30 June 2019.

Snowy Hydro Limited has been valued using the Discounted Cash Flow (DCF) method, with the valuation provided by an independent valuer at 30 June 2019. The DCF valuation was supported by a cross-check using the Capitalisation of Future Maintainable Earnings method based on an analysis of share trading in energy generation companies.

For all other investments, fair value has been taken to be the Australian Government's interest in the net assets of the entity as at the end of the reporting period.

Gains on financial assets at fair value through other comprehensive income for Administered Investments were \$3,775.20 million (2018: \$225.48 million) in the Administered Schedule of Comprehensive Income. In 2018-19, the balance was predominately affected by the increases in fair value of Snowy Hydro Limited (\$3,586 million).

# 4.2. Administered – Non-Financial Assets

# Note 4.2A: Reconciliation of the Opening and Closing Balances of Land, Property, Plant and Equipment, and Intangibles

# Reconciliation of the opening and closing balances of property, plant and equipment for 2019

			Computer software	
	Heritage and		internally	
	cultural <sup>1</sup>	Water assets	developed	Total
	\$'000	\$'000	\$'000	\$'000
As at 1 July 2018				
Gross book value	998	3,413,470	2,799	3,417,267
Accumulated depreciation/amortisation and impairment	-	(76,220)	(2,798)	(79,018)
Total as at 1 July 2018	998	3,337,250	1	3,338,249
Additions				
Assets received free of charge	-	407,243	-	407,243
Impairments recognised in net cost of services	-	(33,321)	-	(33,321)
Reversal of impairments recognised in net cost of services	-	58,909	-	58,909
Depreciation and amortisation	(11)	-	(1)	(12)
Total as at 30 June 2019	987	3,770,081	-	3,771,068
Total as at 30 June 2019 represented by				
Gross book value	998	3,820,713	2,799	3,824,510
Accumulated depreciation, amortisation and impairment	(11)	(50,632)	(2,799)	(53,442)
Total as at 30 June 2019	987	3,770,081	-	3,771,068

1. Property, plant and equipment that met the definition of a heritage and cultural item was disclosed in the heritage and cultural asset class.

#### Impairment of non-financial assets

Water assets were assessed for impairment at 30 June 2019.

#### **Disposal of non-financial assets**

No heritage and cultural assets are expected to be sold or disposed of within the next 12 months. No intangibles are expected to be sold or disposed of within the next 12 months.

#### **Revaluations of non-financial assets**

A revaluation is conducted in accordance with the revaluation policy stated in Note 3.2A. A full revaluation was undertaken by an independent valuer in 2017-18. The Department has a policy of having non-financial assets revalued every three years unless there are significant changes in economic indicators.

#### Contractual commitments for the acquisition of property, plant, equipment and intangible assets

There are no contractual commitments as at 30 June 2019 (2018: nil commitments) for the acquisition of property, plant, equipment and intangible assets.

#### Accounting Policy

# Heritage and Cultural Assets

Australia has a long history of involvement with Antarctica spanning more than 100 years and over that time the Department has accumulated a large collection of Antarctic heritage artefacts, artworks, images, and objects.

The Department has classified these items as heritage and cultural assets due to their heritage value. The Department has adopted appropriate curatorial and preservation polices for these assets. These items have limited useful lives and are depreciated.

The Department's curatorial and preservation policies are publicly available at: http://www.antarctica.gov.au/environment/cultural-heritage/managing

#### Water Entitlements

The Department manages water entitlements to achieve the Government's environmental policy objectives. Commonwealth water entitlements are held for non-commercial, long term environmental purposes, beyond the shorter term weather and accounting cycles, the benefits of which are not being captured for accounting purposes. As water entitlement holdings continue to increase, so does the strategic importance of demonstrating a robust valuation assessment.

Water entitlements are acquired by Department of Agriculture and transferred to the Department. The Department recognises the transferred assets as resources received free of charge (refer to Note 2.2G).

Water entitlements are recognised by the Department as intangible assets with indefinite useful lives under AASB 138 *Intangible Assets* as there is no foreseeable limit to the period over which the assets are expected to generate future benefits.

The Department engages an independent expert to complete an annual assessment of whether there is an active market for water entitlements. For 2018-19, there was no active market due to a lack of frequency of trades across catchments and there is a lack of consistency in pricing data. The assessment is on the entire class of assets. In the absence of an active market, water entitlements are carried at cost in accordance with AASB 138.

Consistent with AASB 136 *Impairment of Assets* and FRR, water entitlement assets, being indefinite useful life assets, are subject to annual impairment testing. The impairment test is carried out by comparing the carrying amount to the recoverable amount of the water entitlements. The recoverable amount of the water entitlements is the higher of the fair value less costs to sell and value in use. The annual impairment testing process also includes a review to determine if there is evidence that impairment losses previously recognised no longer exist and therefore should be reversed. When recognising the reversal, the increase in the carrying amount cannot exceed the amount of impairment recognised in that asset.

The Department's valuation methodology calculates the recoverable amount of the water entitlements based on the best information available to reflect the amount that an entity could obtain from the disposal of water entitlements in an arm's length transaction between knowledgeable willing parties.

The determination of impairment and impairment reversals is conducted annually using the average median price of trade data to the end of May 2019 which is sourced from the relevant State Water Registers. An asset is considered impaired where value of water entitlements has fallen significantly or where there has been a prolonged decline in value. The trade data analysis excludes trades with outlying prices.

As noted in a recent audit of trade prices published by Murray Darling Basin Authority the State Water Register data contains uncertainties over its accuracy. The Department has addressed this by excluding non-market or low value trades from its analysis. To ensure the validity of the impairment assessment the Department undertook additional reviews using broker data from an independent consultant, analysis of recent Commonwealth transactions and trend analysis. The broker data was sourced from surveys of water brokers and trading exchanges. The additional reviews and analysis supports the Department's assessment of the recoverable amount of water entitlements for impairment purposes.

A number of recommendations have been made to the States by the Murray Darling Basin Authority to address the weaknesses in the relevant controls to prevent and detect misstatements in the State Water Registers and improve the accuracy water trade prices in these registers. This remediation activity is expected to reduce the extent of uncertainty going forward. The Department will monitor the remediation activities and assess impacts on the Department's 2019-20 impairment assessment methodology.

	2019 \$'000	2018 \$'000
Note 4.2B: Inventories		
Inventories held for sale		
Finished goods	11,145	11,233
Total inventories held for sale	11,145	11,233
Total inventories	11,145	11,233

During 2019, \$87,895 of inventory held for sale was recognised as an expense (2018: \$587,090).

### Accounting Policy

#### National Halon Bank

In accordance with the Government's National Halon Management Strategy, the Government operates the National Halon Bank. Halons are fire-fighting agents whose ozone depleting potential is ten times greater than that of chlorofluorocarbons. Under State and Territory legislation, the continued use of halon in non-essential equipment has been banned.

The National Halon Bank stores decommissioned halon for destruction or reclamation, and to meet Australia's essential use needs or until an alternative is found for all current uses.

There are two categories of Halon holdings:

Strategic reserve; and

Deposited halon.

The halon stored in the National Halon Bank is a resource controlled by the Government and from which economic benefits are expected to flow to the Government. The current holdings of halon are recognised as inventory.

4.3. Administered – Payables		
	2019	2018
	\$'000	\$'000
Note 4.3A: Suppliers		
Trade creditors and accruals	48,122	8,715
Total suppliers	48,122	8,715
All suppliers are expected to be settled in no more than 12 months.		
Settlement was usually made within 30 days.		
Note 4.3B: Grants		
Australian Government entities	-	380
State and Territory Governments	1,558	509
Local Governments	1,318	322
Not-for-profit organisations	2,368	5,707
For-profit organisations	142	212
Universities	1,074	20
Individuals	345	-
Other	172	-
Total grants	6,977	7,150

All grants are expected to be settled in no more than 12 months.

Settlement was made according to the terms and conditions of each grant. This was usually within 30 days of grant recipients meeting their performance or eligibility criteria.

Note 4.3C: Other Payables		
Prepayments received / unearned income		481
Total other payables	-	481

# 5. Funding

This section identifies the Department of Environment and Energy's funding structure.

# 5.1. Appropriations

	2019 \$'000	2018 \$'000
Ordinary annual services	\$ 000	\$ 000
Annual Appropriation		
Operating	403,939	455,931
Capital Budget	24,478	24,592
Section 74 receipts	47,219	60,932
Section 75 transfers	-	
Total available appropriations	475,636	541,455
Appropriation applied (current and prior years)	(485,450)	(534,743)
Variance	(9,814)	6,712
Opening unspent appropriation balance	62,744	58,867
Prior year section 75 transfers	-	-
Section 51 Direction	-	-
Repeal of Annual Appropriation Acts 2012-13, 2013-14 and 2014-15	-	(2,835)
Closing unspent appropriation balance	52,930	62,744
Balance comprises appropriations as follows:		
Appropriation Act (No. 1) 2017-18	-	61,608
Appropriation Act (No. 1) 2018-19	47,572	-
Cash at bank - 30 June	5,358	1,136
Total unspent appropriation - ordinary annual services	52,930	62,744
Other services		
Annual Appropriation	86,249	146,656
Total available appropriation	86,249	146,656
Appropriation applied (current and prior years)	(161,630)	(102,640)
Variance	(75,381)	44,016
Opening unspent appropriation balance	113,959	70,836
Prior year section 75 transfers	-	
Repeal of Annual Appropriation Acts FY2013-14 and FY2014-15	-	(883)
Section 51 determinations	(3,868)	(10)
Closing unspent appropriation balance	34,710	113,959
Balance comprises appropriations as follows:		
Appropriation Act (No. 2) 2017-18- Non Operating - Equity Injection		113,959
Appropriation Act (No. 2) 2018-19- Non Operating - Equity Injection	34,710	-
Total unspent appropriation - other services	34,710	113,959
Total unspent appropriation	87,640	176,703
	01,040	110,100

1. The current year unspent appropriation balance is shown exclusive of Section 51 permanent quarantines against Appropriation Act (No.2) 2017-18, due to a movement of Funds of \$3,868,000 to 2020-21. This was a result of delays in the project for the Macquarie Island Research Station.

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2. Appropriation applied includes cash payments made from the current and prior years appropriations.

	2019	2018
	\$'000	\$'000
Ordinary annual services		
Annual Appropriation		
Operating	411,200	847,475
Payments to corporate Commonwealth entities/companies	49,901	2,073
Section 74 receipts	14	7
Total available appropriation	461,115	849,555
Appropriation applied (current and prior years)	(420,368)	(832,784
Variance	40,747	16,77
Opening unspent appropriation balance	211,930	329,243
Section 51 Direction	(29,720)	(31,053
Repeal of Annual Appropriation Acts 2012-13, 2013-14 and 2014-15	-	(103,031
Repeal of Annual Appropriation Acts 2015-16	(192,009)	(100,001
Closing unspent appropriation balance	30,948	211,930
Balance comprises appropriations as follows:		
Appropriation Act (No. 1) - Operating 2015/16	-	192,009
Appropriation Act (No. 1) - Operating 2017/18		15,99
Appropriation Act (No. 3) - Operating 2017/18		3,92
Appropriation Act (No. 1) - Operating 2018/19	18,080	-,
Appropriation Act (No. 3) - Operating 2018/19	12,868	
Total unspent appropriation - ordinary annual services	30,948	211,930
Other services		
Annual Appropriation		
Appropriation Act (No. 6) 2017-18 - Non Operating - Administered Assets		
and Liabilities	-	6,113,55
Payments to corporate Commonwealth entities/companies	181	37
Total available appropriation	181	6,113,92
Appropriation applied (current and prior years)	(181)	(6,113,926
Variance	-	
Opening unspent appropriation balance		76,750
Repeal of Annual Appropriation Acts 2013-14 and 2014-15	-	(76,750
Closing unspent appropriation balance	-	
Balance comprises appropriations as follows:		
Total unspent appropriation - other services	-	
Total unspent appropriation	30.948	211,93

1. The unspent appropriation balances are shown exclusive of Section 51 permanent quarantines.

			Appropriatio	on applied
			2019	2018
Authority	Туре	Purpose	\$'000	\$'000
Public Governance, Performance and Accountability Act 2013 s.77, Administered	Refund	To provide an appropriation where an Act or other law requires or permits the repayment of an amount received by the Commonwealth and apart from this section there is no specific appropriation for the repayment.	40	59
Australian Renewable Energy Agency Act 2011 - s66 Appropriation - AAO 2015 Industry to ENVIRO	Limited Amount	To improve the competitiveness of renewable energy technologies and increase the supply of renewable energy in Australia.	171,500	207,000
Clean Energy Finance Corporation Act 2012, s.46, AAO 2015	Limited Amount		-	2,000,000
Total special appropriation	applied		171,540	2,207,059

# Note 5.1B: Special Appropriations Applied ('Recoverable GST exclusive')

# 5.2. Special Accounts

# Note 5.2A: Special Accounts

	Environmental Water Holdings Special Account <sup>1</sup>		National Environment Protection Council Special Account <sup>2</sup>		Natural Heritage Trust of Australia Account <sup>3</sup>	
	2019	2018	2019	2018	2019	2018
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
Balance brought forward from previous period	39,151	45,988	5,716	4,232	419,386	397,628
Increases						
Appropriation credited to special account	33,292	16,568	496	502	-	-
Amounts credited under section 6(2) of the NHT Act 1997	-	-	-	-	6,291	5,964
Amounts credited under section 23 of the NHT Act 1997	-	-	-	-	158,973	237,516
Other receipts	6,063	2,878	320	2,084	128	112
Total increases	39,355	19,446	816	2,586	165,392	243,592
Available for payments	78,506	65,434	6,532	6,818	584,778	641,220
Decreases						
Administered						
Payments made - suppliers	(23,428)	(25,933)	(312)	(871)	(83,436)	(43,501)
Payments made - grants	(10)	(350)	(589)	(231)	(54,900)	(178,333)
Total administered	(23,438)	(26,283)	(901)	(1,102)	(138,336)	(221,834)
Total decreases	(23,438)	(26,283)	(901)	(1,102)	(138,336)	(221,834)
Total balance carried to the next period	55,068	39,151	5,631	5,716	446,442	419,386
Balance represented by:						
Cash held in the Official Public Account	55,068	39,151	5,631	5,716	446,442	419,386
Total balance carried to the next period	55,068	39,151	5,631	5,716	446,442	419,386

# Note 5.2A: (Cont'd) Special Accounts

		Ozone Protection and SGG Account⁴		Reef Trust Special Account 2014 <sup>5</sup>	
	2019	2018	2019	2018	
	\$'000	\$'000	\$'000	\$'000	
Balance brought forward from previous period	31,332	24,865	5,879	6,747	
Increases					
Appropriation credited to special account	-	-	72,123	485,636	
Costs recovered	12,237	15,095	-	-	
Other receipts	1,489	1,409	1,321	1,346	
Total increases	13,726	16,504	73,444	486,982	
Available for payments	45,058	41,369	79,323	493,729	
Decreases					
Administered					
Payments made - suppliers	(12,728)	(10,037)	(6,541)	(4,785)	
Payments made - grants	-	-	(28,213)	(483,065)	
Total administered	(12,728)	(10,037)	(34,754)	(487,850)	
Total decreases	(12,728)	(10,037)	(34,754)	(487,850)	
Total balance carried to the next period	32,330	31,332	44,569	5,879	
Balance represented by:					
Cash held in the Official Public Account	32,330	31,332	44,569	5,879	
Total balance carried to the next period	32,330	31,332	44,569	5,879	

# Note 5.2A: (Cont'd) Special Accounts

	Clean Energy Finance Corporation <sup>6</sup>		Services for Other Entities and Trust Moneys <sup>7</sup>	
	2019	2018	2019	2018
	\$'000	\$'000	\$'000	\$'000
Balance brought forward from previous period	6,279,000	5,979,000	365	389
Increases				
Appropriation credited to special account	-	2,000,000	-	-
Total increases	-	2,000,000	-	-
Available for payments	6,279,000	7,979,000	365	389
Decreases				
Administered				
Payments made - grants	(600,000)	(1,700,000)	-	(24)
Total administered	(600,000)	(1,700,000)	-	(24)
Total decreases	(600,000)	(1,700,000)	-	(24)
Total balance carried to the next period	5,679,000	6,279,000	365	365
Balance represented by:				
Cash held in the Official Public Account	5,679,000	6,279,000	365	365
Total balance carried to the next period	5,679,000	6,279,000	365	365

	Energy Special Account <sup>8</sup>	
	2019	2018
	\$'000	\$'000
Balance brought forward from previous period	13,604	14,048
Increases		
Appropriation credited to special account	-	-
Internal Transfer	4,947	1,345
Costs recovered	-	-
Other receipts	2,960	9,494
Return of capital	-	-
Restructuring	-	-
Total increases	7,907	10,839
Available for payments	21,511	24,887
Decreases		
Departmental		
Payments made - suppliers	(9,324)	(10,563)
Payments made - grants	(2,008)	(720)
Payments made - asset acquisitions	-	-
Payments made - other	(39)	-
Restructuring	-	-
Total de partmental	(11,371)	(11,283)
Total decreases	(11,371)	(11,283)
Total balance carried to the next period	10,140	13,604
Balance represented by:		
Cash held in the Official Public Account	10,140	13,604
Total balance carried to the next period	10,140	13,604

### Note 5.2A: (Cont'd) Special Accounts

1. Appropriation: Public Governance, Performance and Accountability Act 2013 section 80

Establishing Instrument: Water Act 2007; section 111

Purpose: Amounts standing to the credit of the account may be debited for:

- (a) the payment or discharge of the costs, expenses and other obligations incurred by the Commonwealth Environmental Water Holder in the performance of the functions of the Commonwealth Environmental Water Holder (including doing any of the things referred to in subsection 105(2)); and
- (b) meeting the expenses of administering the Account.

The expenses of administering the Account do not include the cost of salaries of the Commonwealth Environmental Water Holder or the staff referred to in section 116.

This account is non-interest bearing.

#### 2. Appropriation: Public Governance, Performance and Accountability Act 2013 section 80

Establishing Instrument: National Environment Protection Council Act 1994; section 53

Purpose: The purposes of the Account are as follows:

- (a) paying or discharging the costs, expenses and other obligations incurred by the Commonwealth in the performance of the functions of:
  - (i) the Council; or
  - (ii) the NEPC Committee; or
  - (iii) any other committee established under section 33;
- (b) either:
  - paying grants for amounts consistent with the aim of people enjoying the benefit of equivalent protection from air, water or soil pollution and from noise, wherever they live in Australia; or
  - (ii) paying or discharging the costs, expenses and other obligations incurred by the Commonwealth in undertaking projects with that aim;

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whether or not the grants or projects relate to a national environment protection measure or proposed national environment protection measure;

- (c) paying any remuneration and allowances payable to any person under this Act;
- (d) meeting the expenses of administering the Account;
- (e) paying amounts that are required or permitted to be repaid under this Act;
- (f) paying for activities that are incidental to the purposes mentioned in paragraphs (a) to (e).

This account is interest bearing.

3. Appropriation: Public Governance, Performance and Accountability Act 2013 section 80 Establishing Instrument: Natural Heritage Trust of Australia Act 1997 (NHT Act) section 4

Purpose: Section 8 of the NHT Act sets out the purposes of the account as follows:

- (a) the National Vegetation Initiative;
- (b) the Murray-Darling 2001 Project;
- (c) the National Land and Water Resources Audit;
- (d) the National Reserve System;
- (e) the Coasts and Clean Seas Initiative;
- (f) environmental protection (as defined by section 15 of the Act);
- (g) supporting sustainable agriculture (as defined by section 16 of the Act);
- (h) natural resources management (as defined by section 17 of the Act);
- (i) a purpose incidental or ancillary to any of the above purposes;
- (j) the making of grants of financial assistance for any of the above purposes; and
- (k) an accounting transfer purpose (as defined by section 18 of the Act).

This account earns interest at the rate of interest earned by the Commonwealth as at the end of the financial year on deposits held with the Reserve Bank of Australia.

In accordance with section 42 of the NHT Act, the Department has ensured that the balance of the account has not fallen below the base amount.

#### 4. Appropriation: Public Governance, Performance and Accountability Act 2013 section 80

Establishing Instrument: Ozone Protection and Synthetic Greenhouse Gas Management Act 1989, section 65B

Purpose: The following are the purposes of the account:

- (a) paying or reimbursing the Commonwealth's costs associated with the administration of this Act and the regulations;
- (b) paying or reimbursing the Commonwealth's costs associated with furthering the following programs (including providing information about those programs):
  - (i) ODS phase out programs;
  - (ii) emission minimisation programs for ODSs and SGGs
- (c) paying or reimbursing the Commonwealth's costs associated with the management of the National Halon Bank;
- (ca) paying or reimbursing the Commonwealth's costs associated with research relating to:
  - (i) substances that deplete ozone in the atmosphere; or
  - (ii) synthetic greenhouse gases; and
- (d) refunding any amounts credited to the Account in error.

This account is non-interest bearing.

5. Appropriation: Public Governance, Performance and Accountability Act 2013 section 78

Establishing Instrument: PGPA Act (Reef Trust Special Account 2014) Determination 01

Purpose: The purposes for which amounts are allowed to be debited from the special account are:

- (a) to make payments for projects to improve water quality and the coastal habitat in the Great Barrier Reef World Heritage Area;
- (b) to make payments for projects to address threats to the environment of the Great Barrier Reef World Heritage Area;

- (c) to make payment for projects to protect, repair or mitigate damage to Great Barrier Reef World Heritage Area;
- (d) to reduce the balance of the special account without making a real or notional payment; or
- (e) to repay amounts received by the Commonwealth and credited to the special account where an Act or other law requires or permits the amounts to be repaid.

This account is non-interest bearing.

### 6. Appropriation: Public Governance, Performance and Accountability Act 2013 section 80

Establishing Instrument: Clean Energy Finance Corporation Act 2012, section 45

Purpose: The purposes of the account, for which amounts may be debited from the account, are to:

- a) make payments to the Corporation, so long as the payments are authorised by the nominated Minister under subsection 49(1); and
- b) make payments to ARENA, so long as payments are authorised by the nominated Minister under subsection 51(1).

This account is non-interest bearing.

#### 7. Appropriation: Public Governance, Performance and Accountability Act 2013 section 78

Establishing Instrument: Financial Management and Accountability Determination 2010/02 – Services for Other Entities and Trust Moneys – Department of the Environment, Water, Heritage and the Arts Special Account Establishment 2010

Purpose: The purposes of the account, for which amounts may be debited from the account, are to:

- (a) disburse amounts held on trust or otherwise for the benefit of a person other than the Commonwealth;
- (b) disburse amounts in connection with services performed on behalf of other governments and bodies that are not FMA Act agencies;
- (c) repay amounts where an Act or other law requires or permits the repayment of an amount received; and
- (d) reduce the balance of the Special Account (and, therefore, the available appropriation for the Account) without making a real or notional payment.

This account is non-interest bearing. The closing balance represents the amounts held in trust. See note 8.2 for more information.

8. Appropriation: Public Governance, Performance and Accountability Act 2013 section 78

Establishing Instrument: PGPA Act (Energy Special Account 2015-Establishment) Determination 2015/07

Purpose: Amounts standing to the credit of the account may be debited for any of the following purposes:

- (a) conducting activities that contribute to policy development in the energy and resources sectors, including, but not limited to:
  - (i) energy market reform;
  - (ii) energy efficiency;
  - (iii) energy security;
  - (iv) renewable and distributed energy generation;
  - (v) resource exploration and development;
  - (vi) petroleum (oil and gas);
  - (vii) clean energy technology;
  - (viii) land access;
  - (ix) mining and minerals;
  - (x) other forms of resource extraction;
- (b) to repay amounts where an Act or other law requires or permits the repayment of an amount received;
- (c) to repay to any person any amount received from that person for a purpose of the *Energy Special Account* and which is no longer required for that purpose;
- (d) to disburse or repay amounts for the purposes of the National Partnership Agreement on Energy Efficiency;

- (e) activities that are incidental to the purpose mentioned in paragraph (a) and (d);
- (f) to reduce the balance of the special account (and, therefore, the available appropriation for the special account) without making a real or notional payment;
- (g) to repay amounts where an Act or other law requires or permits the repayment of an amount received.

This account is non-interest bearing.

The Department has a BAF (Building Australia Fund) Energy Portfolio Special Account. This account was established under section 75 of *the Nation-building Funds Act 2008*. For the year ended 30 June 2019 the account had a nil balance and no transactions (2018: nil). The purpose of the BAF Energy Portfolio Special Account is to make payments in relation to the creation or development of energy infrastructure, so long as the payments are specified under subsection 77(2).

5.3. Regulatory Charging Summary		
	2019	2018
	\$'000	\$'000
Amounts applied		
Departmental		
Annual appropriations	7,786	7,723
Administered		
Annual appropriations	2,217	2,514
Total amounts applied	10,003	10,237
Expenses		
Departmental	7,593	7,612
Administered	13,634	13,851
Total expenses	21,227	21,463
External Revenue		
Departmental	97	160
Administered	22,934	21,859
Total external revenue	23,031	22,019
Amounts written off		
Administered	<u> </u>	-
Total amounts written off		

Greenhouse and Energy Minimum Standards New Zealand contribution to the registration system for 2018-19 was \$157,020. As this is not a fee, it has not been included.

# Regulatory charging activities:

Application fees to vary fuel standards Hazardous waste permits Ozone Protection and Synthetic Greenhouse Gas Management Program Sea Dumping Permit Applications Wildlife Trade Permits Environmental Assessments under the *Environment Protection and Biodiversity Conservation Act 1999* Greenhouse and Energy Minimum Standards Commercial Building Disclosure Non-road Spark Ignition Engines and Equipment (NRSIEE) Voluntary Product Stewardship Accreditation – nil return

Documentation (Cost Recovery Implementation Statements) for the above activities is available at: <u>http://www.environment.gov.au/about-us/accountability-reporting/cost-recovery</u>

# 6. People and Relationships

This section describes a range of employment and post-employment benefits provided to our people and our relationships with other key people.

6.1. Employee Provisions		
	2019	2018
	\$'000	\$'000
Note 6.1A: Employee Provisions		
Leave	78,105	68,787
Separations and redundancies	93	193
Total employee provisions	78,198	68,980

# Accounting Policy

### Employee Benefits

Liabilities for 'short-term employee benefits' (as defined in AASB 119 *Employee Benefits*) and termination benefits due within twelve months of the end of the reporting period are measured at their nominal amounts.

The nominal amount is calculated with regard to the rates expected to be paid on settlement of the liability.

Other long-term employee benefits are measured as net total of the present value of the defined benefit obligation at the end of the reporting period minus the fair value at the end of the reporting period of plan assets (if any) out of which the obligations are to be settled directly.

# Leave

The liability for employee benefits includes provision for annual leave and long service leave. No provision has been made for sick leave as all sick leave is non-vesting and the average sick leave taken in future years by employees of the Department is estimated to be less than the annual entitlement for sick leave.

The leave liabilities are calculated on the basis of employees' remuneration at the estimated salary rates that will be applied at the time the leave is taken, including the Department's employer superannuation contribution rates to the extent that the leave is likely to be taken during service rather than paid out on termination.

The liability for long service leave has been determined by reference to the work of an actuary as at 30 June 2019. The estimate of the present value of the liability takes into account attrition rates and pay increases through promotion and inflation.

#### Separation and Redundancy

Provision is made for separation and redundancy benefit payments. The Department recognises a provision for termination when it has developed a detailed formal plan for the terminations and has informed those employees affected that it will carry out the terminations.

#### Superannuation

The Department's employees are members of the Commonwealth Superannuation Scheme (CSS), the Public Sector Superannuation Scheme (PSS), the PSS accumulation plan (PSSap) or other superannuation funds held outside the Australian Government.

The CSS and PSS are defined benefit schemes for the Australian Government. The PSSap is a defined contribution scheme.

The liability for defined benefits is recognised in the financial statements of the Australian Government and is settled by the Australian Government in due course. This liability is reported in the Department of Finance's Administered Schedule of Assets and Liabilities.

The Department makes employer contributions to the employees' defined benefit superannuation scheme at rates determined by an actuary to be sufficient to meet the current cost to the Government. The Department accounts for the contributions as if they were contributions to defined contribution plans.

The liability for superannuation recognised as at 30 June represents outstanding contributions for the final fortnight of the year.

# 6.2. Key Management Personnel Remuneration

Key management personnel are those persons having authority and responsibility for planning, directing and controlling the activities of the entity, directly or indirectly, including any director (whether executive or otherwise) of that entity. The Department has determined the key management personnel to be the Minister, the Assistant Minister, the Secretary and the Deputy Secretaries. Key management personnel remuneration is reported in the table below:

	2019 \$'000	2018 \$'000
Short-term employee benefits	2,144	2,606
Post-employment benefits	346	430
Other long-term employee benefits	101	116
Total key management personnel remuneration expenses <sup>1</sup>	2,591	3,152

The total number of key management personnel who are included in the above table is 5 (2018: 9). The Department reassessed who was considered key management personnel during the year resulting in a decrease in the number of identified key management personnel to five. Key management personnel expenses reflect normal operational requirements, acting periods and personnel movements into and out of the Department including resignations and retirements. The expenditure is based upon a period from 1 July 2018 to 30 June 2019.

1. The above key management personnel remuneration excludes the remuneration and other benefits of the Portfolio Ministers. The Portfolio Ministers' remuneration and other benefits are set by the Remuneration Tribunal and are not paid by the Department.

2. Comparatives have been restated to exclude actuarial assessment impact on annual leave and long service leave, resulting in a reduction of \$89,000 on the total remuneration expenses.

3. The classification of key management personnel remuneration has been adjusted for consistency to report annual leave as a short-term benefit as advised by the Department of Finance.

### 6.3. Related Party Disclosures

### Related party relationships:

The Department is an Australian Government controlled entity. Related parties to the Department are Key Management Personnel including Portfolio Minister, the Assistant Minister, the Secretary and the Deputy Secretaries.

### Transactions with related parties:

Given the breadth of Government activities, related parties may transact with the government sector in the same capacity as ordinary citizens. Such transactions include payment or refund of taxes, receipt of a Medicare rebate or higher education loans. These transactions have not been separately disclosed in this note.

Giving consideration to relationships with related entities, and transactions entered into during the reporting period by the entity. It has been determined that there are no (2018: nil) related party transactions to be separately disclosed.

# 7. Managing Uncertainties

This section analyses how the Department manages financial risks within its operating environment.

# 7.1. Contingent Assets and Liabilities

# Note 7.1A: Contingent Liabilities and Assets

	Claims for damages or costs		
	2019	2018	
	\$'000	\$'000	
Contingent assets			
Balance from previous period	2,734	6,053	
New contingent assets recognised	3,438	1,300	
Re-measurement	5	(426)	
Assets realised	(3,266)	(4,193)	
Total contingent assets	2,911	2,734	
Contingent liabilities			
Balance from previous period	-	659	
Liabilities realised		(659)	
Total contingent liabilities	<u> </u>	-	
Net contingent assets	2,911	2,734	

#### **Quantifiable Contingencies**

In 2018-19, total contingent assets were \$2,910,473. This amount relates to:

- insurance recoveries for losses arising from insured events and insurance claims which are still pending as at 30 June 2019; and
- a litigation matter in which the Department is a party for which the Department may receive its costs associated with defending this legal challenge.

### **Unquantifiable Contingencies**

At 30 June 2019 the Department is involved in a number of legal claims for which the Department may receive its costs. It is not possible to estimate the amounts of any eventual recoveries in relation to these claims.

At 30 June 2019 the Department was party to a number of legal cases which upon completion may result in the Department being required to pay damages or costs. It is not possible to estimate the amounts of any eventual payments that may be required in relation to these cases.

# Accounting Policy

#### Contingent Assets and Contingent Liabilities

Contingent liabilities and contingent assets are not recognised in the statement of financial position but are reported in the notes. They may arise from uncertainty as to the existence of a liability or asset or represent an asset or liability in respect of which the amount cannot be reliably measure. Contingent assets are disclosed when settlement is probable but not virtually certain and contingent liabilities are disclosed when settlement is greater than remote.

# Note 7.1B: Administered - Contingent Assets and Liabilities

	Indemnities	
	2019	2018
	\$'000	\$'000
Contingent liabilities		
Balance from previous period	100,000	100,000
New contingent liabilities recognised		-
Total contingent liabilities	100,000	100,000
Net contingent liabilities	(100,000)	(100,000)

### **Quantifiable Administered Contingencies**

#### Low Carbon Australia Limited - Board of Directors' and senior management indemnities

The above table contains \$100,000,000 of contingent liabilities in respect to indemnities (2018: \$100,000,000). The Australian Government has provided indemnities to directors and company officers of Low Carbon Australia Limited (LCAL). A total of seven indemnity deeds were executed in 2014. Each indemnity covers liability incurred by a director or officer arising from the implementation of the merger of LCAL with the Clean Energy Finance Corporation. An aggregate cap of \$100 million to cover all claims has been established, and the indemnities will operate for seven years from execution (to 2020).

# **Unquantifiable Administered Contingencies**

### Liability for costs incurred in a national liquid fuel emergency

The Australian Government has responsibility for the *Liquid Fuel Emergency Act 1984* (the Act). In addition, the Australian Government and State and Territory governments have entered into an inter-governmental agreement in relation to a national liquid fuel emergency (IGA 2006). Under the IGA, the Australian Government agrees to consult IGA parties on a likely shortage and, if necessary after those consultations, to advise the Governor-General to declare a national emergency under the Act.

The IGA also contains three areas where the Australian Government may incur expenses in the unlikely event of a national liquid fuel emergency. These relate to the direct costs of managing a liquid fuel emergency and include the possibility of the Australian Government reimbursing the State and Territory governments for costs arising from their responses, and potential compensation for industry arising from Australian Government directions under the Act.

### Snowy Hydro Limited - water releases

On 29 June 2018, Snowy Hydro Limited became a wholly Commonwealth owned company following the Commonwealth's acquisition of the New South Wales (NSW) and Victorian Government's shares. At the time of corporatisation of Snowy Hydro Limited, on 28 June 2012, the Australian, NSW and Victorian Governments, as the then owners, indemnified the company for liabilities arising from water releases in the Snowy River below Jindabyne Dam, where these releases are in accordance with the Snowy Water Licence and related regulatory arrangements agreed between the three governments, including the *Snowy Water Inquiry Outcomes Implementation Deed (SWIOID) 2002.* The indemnity applies to liabilities for which a claim is notified within 20 years from 28 June 2002.

As sole owner, the Commonwealth is now wholly liable for the indemnity. However, NSW must pay 100 per cent of the amount claimable where the liability is a result of the Snowy Water Licence being inconsistent with the SWIOID or with a direction from NSW that is inconsistent with the principles for managing water releases from Jindabyne Dam, as agreed by the Australian, NSW and Victorian governments.

# Significant and Remote Administered Contingencies

#### Snowy Hydro Limited - Board Members' Indemnity

The Australian Government has provided an indemnity for each of the Directors of Snowy Hydro Limited to protect them against claims relating to their employment as directors. Until the indemnity agreements are varied or ceased, they will remain as contingent and unquantifiable liabilities.

# Snowy Hydro Limited - Termination of the Equity Subscription Agreement

The Australian Government will provide sufficient funding to cover costs and liabilities incurred by Snowy Hydro Limited (SHL) for delivery of Snowy 2.0, capped to the total remaining undrawn equity, in the event that Commonwealth terminates the Equity Subscription Agreement between the Commonwealth and SHL.

# Accounting Policy

# Indemnities

The maximum amounts payable under the indemnities given is disclosed above. At the time of completion of the financial statements, there was no reason to believe that the indemnities would be called upon, and no recognition of any liability was therefore required.

7.2. Financial Instruments		
	2019	2018
	\$'000	\$'000
Note 7.2A: Categories of Financial Instruments		
Financial assets under AASB 139		
Loan and receivables		
Cash on hand or on deposit		14,740
Goods and services receivables		9,566
Other receivables	_	1,350
Total loans and receivables	_	25,656
Total financial assets	=	25,656
Financial assets under AASB 9		
Financial assets at amortised cost		
Cash on hand or on deposit	15,499	
Goods and services receivables	11,680	
Other receivables	754	
Total financial assets at amortised cost	27,933	
Total financial assets	27,933	
Financial Liabilities		
Financial liabilities measured at amortised cost		
Suppliers payable	18,925	18,891
Grants payable	4	21
Total financial liabilities measured at amortised cost	18,929	18,912
Total financial liabilities	18,929	18,912

# Accounting Policy

### Financial Assets

With the implementation of AASB 9 Financial Instruments for the first time in 2019, the entity classifies its financial assets in the following categories:

a) financial assets at fair value through profit or loss;

b) financial assets at fair value through other comprehensive income; and

c) financial assets measured at amortised cost.

The classification depends on both the entity's business model for managing the financial assets and contractual cash flow characteristics at the time of initial recognition.

Financial assets are recognised when the entity becomes a party to the contract and, as a consequence, has a legal right to receive or a legal obligation to pay cash and derecognised when the contractual rights to the cash flows from the financial asset expire or are transferred upon trade date.

Comparatives have not been restated on initial application.

Financial Assets at Amortised Cost

Financial assets included in this category need to meet two criteria:

1. the financial asset is held in order to collect the contractual cash flows; and

2. the cash flows are solely payments of principal and interest (SPPI) on the principal outstanding amount.

Amortised cost is determined using the effective interest method.

### Effective Interest Method

Income is recognised on an effective interest rate basis for financial assets that are recognised at amortised cost.

# Impairment of financial assets

Financial assets are assessed for impairment at the end of each reporting period based on Expected Credit Losses, using the general approach which measures the loss allowance based on an amount equal to lifetime expected credit losses where risk has significantly increased, or an amount equal to 12-month expected credit losses if risk has not increased.

The simplified approach for trade, contract and lease receivables is used. This approach always measures the loss allowance as the amount equal to the lifetime expected credit losses.

A write-off constitutes a de-recognition event where the write-off directly reduces the gross carrying amount of the financial asset. The Department classifies its departmental financial assets depending on their nature and purpose. The departmental financial assets are recognised and derecognised upon 'trade date'.

#### Financial Liabilities

Departmental financial liabilities are classified as 'other financial liabilities'. Financial liabilities are recognised and derecognised upon 'trade date'.

### Financial Liabilities at Amortised Cost

Financial liabilities, including borrowings, are initially measured at fair value, net of transaction costs. These liabilities are subsequently measured at amortised cost using the effective interest rate method, with interest expense recognised on an effective interest basis.

Suppliers and other payables are recognised at amortised cost. Liabilities are recognised to the extent that the goods or services have been received (irrespective of having been invoiced).

Note 7.2B: Net Gains or Losses on Financial Assets	2019 \$'000	2018 \$'000
Financial assets at amortised cost Impairment Net losses on financial assets at amortised cost	<u>(134)</u> (134)	(13)
Net losses on financial assets	(134)	(13)

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# Classification of financial assets on the date of initial application of AASB 9

Financial assets class	Notes	AASB 139 original classification	AASB 9 new classification	AASB 139 carrying amount at 1 July 2018 \$'000	AASB 9 carrying amount at 1 July 2018 \$'000
		Loans and			
Cash on hand or on deposit	3.1A	receivable	Amortised Cost	14,740	14,740
·		Loans and			
Goods and services receivables	3.1B	receivable	Amortised Cost	9,566	9,566
		Loans and			
Other receivables	3.1B	receivable	Amortised Cost	1,350	1,350
Total financial assets				25,656	25,656

# Reconciliation of carrying amounts of financial assets on the date of initial application of AASB 9

	AASB 139 carrying amount at 1 July 2018	AASB 9 carrying amount at 1 July 2018
Financial assets class	\$'000	\$'000
Financial assets at amortised cost		
Loans and receivable		
Cash on hand or on deposit	14,740	14,740
Goods and services receivables	9,566	9,566
Other receivables	1,350	1,350
Total financial assets	25,656	25,656

7.3. Administered – Financial Instruments Note 7.3A: Categories of Financial Instruments Financial Assets under AASB 139 Loans and receivables Cash in special accounts Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets Advances	2019 \$'000	2018 \$'000 6,780,464 1,860 60 <u>98,550</u> 6,880,934
Financial Assets under AASB 139 Loans and receivables Cash in special accounts Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		\$'000 6,780,464 1,860 60 98,550
Financial Assets under AASB 139 Loans and receivables Cash in special accounts Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		\$'000 6,780,464 1,860 60 98,550
Financial Assets under AASB 139 Loans and receivables Cash in special accounts Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		6,780,464 1,860 60 98,550
Financial Assets under AASB 139 Loans and receivables Cash in special accounts Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		1,860 60 <u>98,550</u>
Loans and receivables Cash in special accounts Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		1,860 60 <u>98,550</u>
Cash in special accounts Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		1,860 60 <u>98,550</u>
Goods and services receivables Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		1,860 60 98,550
Advances and loans Other receivables Total loans and receivables Available-for-sale financial assets		60 98,550
Other receivables Total loans and receivables Available-for-sale financial assets		98,550
Total loans and receivables Available-for-sale financial assets		· · · · · · · · · · · · · · · · · · ·
Available-for-sale financial assets		6,880,934
Administered investments available for sale		11,676,789
Total available-for-sale financial assets		11,676,789
		· · · · · ·
Total financial assets		18,557,723
Financial Assets under AASB 9		
Financial assets at amortised cost		
	6,263,040	
Goods and services receivables	541	
Other receivables	1,189	
Total financial assets at amortised cost	6,264,770	
Financial assets at fair value through other comprehensive income		
	16,052,167	
	16,052,167	
Total financial assets	22,316,937	
Financial Liabilities		
Financial liabilities measured at amortised cost		
Trade creditors and accruals	48,122	8,715
Grants payable	6,977	7,150
Total financial liabilities measured at amortised cost	55,099	15,865
Total financial liabilities	55,099	15,865

### Accounting Policy

# Financial Assets

With the implementation of AASB 9 *Financial Instruments* for the first time in 2019, the Department classifies its financial assets in the following categories:

- a) financial assets at fair value through profit or loss;
- b) financial assets at fair value through other comprehensive income; and
- c) financial assets measured at amortised cost.

The classification depends on both the Department's business model for managing the financial assets and contractual cash flow characteristics at the time of initial recognition. Financial assets are recognised when the entity becomes a party to the contract and, and as a consequence, has a legal right to receive or a legal obligation to pay cash and derecognised when the contractual rights to the cash flow from the financial asset expire or are transferred upon trade date.

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Comparatives have not been restated on initial application.

# Financial Assets at Amortised Cost

Financial Assets included in this category need to meet two criteria:

1. the financial asset is held in order to collect the contractual cash flows; and

2. the cash flows are solely payments of principal and interest (SPPI) on the principal outstanding amount.

Amortised cost is determined using the effective interest method.

#### Effective Interest Method

Income is recognised on an effective interest rate basis for financial assets that are recognised at amortised cost.

# Financial Assets at Fair Value Through Other Comprehensive Income (FVOCI)

Financial asset measured at fair value through other comprehensive income are held with the objective of both collecting contractual cash flows and selling the financial assets and the cash flows meet the SPPI test.

Any gains or loss as a result of fair value measurement or the recognition of an impairment loss allowance is recognised in other comprehensive income.

#### Financial Assets at Fair Value Through Profit or Loss (FVTPL)

Financial assets are classified as financial assets at fair value through profit or loss where the financial assets either doesn't meet the criteria of financial assets held at amortised cost or at FVOCI (i.e. mandatorily held at FVTPL) or may be designated.

Financial asset at FVTPL are stated at fair value, with any resultant gain or loss recognised in profit or loss. The net gain or loss recognised in profit or loss incorporates any interest earned on the financial asset.

# Impairment of Financial Assets

Financial assets are assessed for impairment at the end of each reporting period based on Expected Credit Losses, using the general approach which measures the loss allowance based on an amount equal to *lifetime expected credit losses* where risk has significantly increased, or an amount equal to 12-month *expected credit losses* if risk has not increased.

The simplified approach for trade, contract and lease receivables is used. This approach always measures the loss allowance as the amount equal to the lifetime expected credit losses.

A write-off constitutes a derecognition event where the write-off directly reduces the gross carry amount of the financial asset.

### Financial Liabilities

Financial liabilities are classified as either financial liabilities 'at fair value through profit or loss' or other financial liabilities. Financial liabilities are recognised and derecognised upon 'trade date'.

#### Financial Liabilities at Fair Value Through Profit or Loss

Financial liabilities at fair value through profit or loss are initially measured at fair value. Subsequent fair value adjustments are recognised in profit or loss. The net gain or loss recognised in profit or loss incorporates any interest paid on the financial liability.

#### Financial Liabilities at Amortised Cost

Financial liabilities, including borrowings, are initially measured at fair value, net of transaction costs. These liabilities are subsequently measured at amortised cost using the effective interest method, with interest expense recognised on an effective interest basis.

Supplier and other payables are recognised at amortised cost. Liabilities are recognised to the extent that the goods or services have been received (and irrespective of having been invoiced).

Grants payables are recognised at amortised cost. Grants liabilities are recognised when grant recipients meet their performance or eligibility criteria (and irrespective of having been invoiced).

# Classification of financial assets on the date of initial application of AASB 9

		AASB 139 original	AASB 9 new	AASB 139 carrying amount at 1 July 2018	AASB 9 carrying amount at 1 July 2018
Financial assets class	Notes	classification	classification	\$'000	\$'000
Cash in special accounts	4.1A	Loans and receivable	At amortised cost	6,780,464	6,780,464
Goods and services receivables	4.1C	Loans and receivable	At amortised cost	1,860	1,860
Advances and loans	4.1C	Loans and receivable	At amortised cost	60	60
Other receivables	4.1C	Loans and receivable Available-for-sale	At amortised cost	98,550	98,550
Administered investments available for sale	4.1D	financial assets	FVOCI	11,676,789	11,676,789
Fotal financial assets				18,557,723	18,557,723

	2019 \$'000	2018 \$'000
Note 7.3B: Net Gains or Losses on Financial Assets		
Financial assets at amortised cost		
Interest revenue	2	14
Impairment	(10)	(8)
Gains on disposal		8
Net gain/ (losses) on financial assets at amortised cost	(8)	14
Financial assets at fair value through other comprehensive income		
Gains recognised in equity	3,775,197	225,480
Snowy Hydro Limited Dividends	139,950	34,450
Net gain / (loss) on financial assets at fair value through other comprehensive income	3,915,147	259,930
Net gain on financial assets	3,915,139	259,944

Note 7.3C: Net Gains or Losses on Financial Liabilities

There were no net gains/(losses) recorded for financial liabilities in 2019 (2018: Nil).

# Note 7.3D: Fair Value of Financial Instruments

	Carrying	Fair	Carrying	Fair
	amount	value	amount	value
	2019	2019	2018	2018
	\$'000	\$'000	\$'000	\$'000
Financial Assets				
Cash in special accounts	6,263,040	6,263,040	6,780,464	6,780,464
Goods and services receivables	541	541	1,860	1,860
Advances and loans	-	-	60	60
Other receivables	1,189	1,189	98,550	98,550
Administered investments	16,052,167	16,052,167	11,676,789	11,676,789
Total financial assets	22,316,937	22,316,937	18,557,723	18,557,723
			, ,	
Financial Liabilities				
Trade creditors and accruals	48,122	48,122	8,715	8,715
Grans Payable	6,977	6,977	7,150	7,150
Total financial liabilities	55,099	55,099	15,865	15,865

# Note 7.3E: Credit Risk

The administered activities of the Department were not exposed to a high level of credit risk as the majority of financial assets are cash and cash equivalents, advances and loans, goods and services receivables, other receivables and investments in government controlled and funded entities.

The Department is exposed to credit risk through its financial assets of loans, goods and services receivables and other receivables. Credit risk refers to the risk that a counterparty will default on its contractual obligations resulting in a financial loss to the Department. The Department considers a financial asset to be in default when contractual payments are 150 days past due for administered items and 90 days for Natural Heritage Trust of Australia special account items. However, the Department may also consider a financial asset to be in default when internal or external information indicates that the Department is unlikely to receive the outstanding contractual amounts.

Credit risk is managed by undertaking background and credit checks prior to allowing a debtor relationship. In addition, the Department has policies and procedures that guide debt recovery techniques that are to be applied. The Department held no collateral to mitigate against credit risk.

AASB 9 replaces the 'incurred loss' model in AASB 139 with an 'Expected Credit Loss' (ECL) model. The Department of Finance mandates application of the simplified approach where available for lease receivables, trade receivables and contract assets. AASB 9 allows the use of practical methods when measuring ECL. The Department's provision matrix for ECL of trade receivables includes:

· Use historical credit loss experience;

- · Specify fixed provision rates depending on the number of days past due;
- · Segment if appropriate depending on loss patterns for different customer segments; and

Adjust historical rates to reflect information about current conditions, and reasonable and supportable forecasts
of future economic condition.

The Department has allocated \$0.27 million (2018: \$0.28 million) to the impairment loss allowance for sales of goods and services receivables and other receivables.

The Department has not allocated an impairment allowance in 2017-18 on loans and other receivable from Snowy Hydro Limited. The loans provided to South Australian Government were fully repaid in December 2018 and the other receivable from Snowy Hydro Limited was settled in October 2018.

The carrying amount of loans and goods and services receivables, net of impairment losses, represents the Department's maximum exposure to credit risk as \$1.73 million (2018: \$100.47 million).

# Note 7.3F: Liquidity Risk

The majority of the Department's administered financial liabilities are trade creditors and grants payable. The exposure to liquidity risk is based on the notion that the department will encounter difficulty in meeting its obligations associated with administered liabilities. This is highly unlikely due to appropriation funding mechanism available to the Department and internal policies and procedures to ensure appropriate resources exist to meet any financial obligations.

All financial liabilities are payable within one year for both current and prior financial years.

## Note 7.3G: Market Risk

#### **Currency risk**

Currency risk refers to the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Department holds basic administered financial instruments that do not expose the Department to currency risk.

### Interest rate risk

Interest rate risk refers to the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates. The only interest bearing item in the Administered Schedule of assets and liabilities is 'Loans to State and Territory Governments', the amount is zero (2018: \$0.06 million). These items have fixed interest and would, therefore, not fluctuate due to changes in the market interest rate. The Department's administered activities are not exposed to interest rate risk.

### Other price risk

The Department's administered activities are not exposed to other price risk. The administered investments are not traded on the Australian Stock Exchange. The Department does not hold any other financial instruments that would be exposed to other price risk.

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# 7.4. Fair Value Measurement

# Accounting Policy

The Department has a policy of revaluing non-financial assets every three years with the last revaluation completed for 30 June 2018. The Department engaged the services of an independent expert to conduct an asset materiality review of all non-financial assets at 30 June 2019. The assessment was to determine if carrying amount of assets differs materially from the fair value as at reporting date. The Department has concluded that there was no significant change in the fair value.

## Note 7.4A: Fair Value Measurement

	Fair value measurements at the end of the reporting period		
	2019	2018	
	\$'000	\$'000	
Non-financial assets Buildings	192,559	209.924	
Leasehold improvements	20,144	25.244	
Heritage and cultural	72,319		
Plant and equipment	66,878	145,516	
Buildings - work in progress	20,463	16,233	
Leasehold improvements - work in progress	1,066	525	
Plant and equipment - work in progress	436,726	274,221	
Total non-financial assets	810,155	671,663	
Total fair value measurements of assets in the statement of financial position	810,155	671,663	

### Fair value measurements

The highest and best use of all non-financial assets are the same as their current use.

7.5. Administered – Fair Value Measurement The following tables provide an analysis of assets and liabilities that are measured at fair value. The remaining assets and liabilities disclosed in the statement of financial	d at fair value. The	remaining assets	and liabilities disclo	ssed in the statement of financia
position do not apply the fair value hierarchy.		2		
I he different levels of the fair value hierarchy are defined below. Level 1: Ounded brives (unadiusted) in active markets for identical assets or liabilities that the entity can acress at maasurement date	that the entity can a	acress at measure	ment date	
events according to the second process of the second second second second second second second second second se Levents according to the second process of the second second second second second second second second second se Levents according to the second sec	or the accet or liabili	ity aither directly c	indiractly	
Level 2: Unobservable inputs for the asset or liability.		ונץ, פונוופו טוופטווץ ט		
Accounting Policy				
For Accounting Policy, refer to Note 4.1D: Other Investments and Note 4.2: Administered Non-Financial Assets.	ered Non-Financial	Assets.		
Note 7.5A: Fair Value Measurement				
	Fair value me	Fair value measurements at the end of the	ne end of the	
	2019	2018	Category	
	000.\$	\$,000	(Level 1, 2 or 3)	Valuation Technique(s) and Inputs Used
Available for sale financial assets				
Other investment - Director of National Parks	247,070	260,476	Level 3	Net asset balance
Other investment - Sydney Harbour Federation Trust	381,995	383,116	Level 3	Net asset balance
Other investment - Australian Renewable Energy Agency	103,034	88,973	Level 3	Net asset balance
Other investment - Clean Energy Finance Corporation	4,820,068	4,030,224	Level 3	Net asset balance
Other investment - Snowy Hydro Limited Total financial assets	10,500,000 16,052,167	6,914,000 11,676,789	Level 3	Discounted cash flow
Non-financial assets <sup>2</sup>				
Heritage and cultural	987	866	Level 2	Market Approach
Total non-financial assets	987	966		
Total fair value measurements assets	16,053,154	11,677,787		
<ol> <li>The Department did not measure any non-financial assets at fair value on a non-recurring basis at 30 June.</li> <li>The current use of all non-financial assets is considered their highest and best use.</li> </ol>	ecurring basis at 30 .	June.		

	Financial assets Other Investments		Total	
	2019	2018	2019	2018
	\$'000	\$'000	\$'000	\$'000
As at 1 July	11,676,789	3,735,933	11,676,789	3,735,933
Total gains/(losses) recognised in other comprehensive income <sup>1</sup>	3,775,197	225,480	3,775,197	225,480
Equity Injections	600,181	1,700,376	600,181	1,700,376
Purchases	-	6,015,000	-	6,015,000
Total as at 30 June	16,052,167	11,676,789	16,052,167	11,676,789

1. These gains are presented in the Schedule of Comprehensive Income under 'Gains on financial assets at fair value through other comprehensive income'.

# 8. Other Information

This section provides other disclosures relevant to the Department of the Environment and Energy's financial information for the year.

8.1. Aggregated Assets and Liabilities		
	2019	2018
	\$'000	\$'000
Note 8.1A: Aggregate Assets and Liabilities		
Assets expected to be recovered in:		
No more than 12 months	132,127	216,794
More than 12 months	834,744	696,064
Total assets	966,871	912,858
Liabilities expected to be settled in:		
No more than 12 months	45,752	51,387
More than 12 months	754,009	607,937
Total liabilities	799,761	659,324

Note 8.1B: Administered Aggregate Assets and Liabil	ities	
Assets expected to be recovered in:		
No more than 12 months	6,275,788	6,928,488
More than 12 months	19,834,192	15,025,983
Total assets	26,109,980	21,954,471
Liabilities expected to be settled in:		
No more than 12 months	55,099	16,346
Total liabilities	55,099	16,346

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8.2. Assets Held in Trust		
	2019	2018
	\$'000	\$'000
Note 8.2A: Assets Held in Trust		
The Department holds monies in trust on behalf of Environment Protection Authority Victoria in relation to management of Hazardous Wastes, Substances and Pollutants program.		
Monetary assets – Services for other entities and trust monies		

As at 1 July	365	389
Receipts	-	-
Payments	<u> </u>	(24)
Total as at 30 June	365	365
Total monetary assets held in trust	365	365

# Natural Heritage Trust of Australia

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**Financial Statements** for the period ended 30 June 2019

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#### INDEPENDENT AUDITOR'S REPORT

#### To the Minister for the Environment and the Minister for Energy and Emissions Reduction

#### Opinion

In my opinion, the financial statements of the Natural Heritage Trust of Australia ('the Entity') for the year ended 30 June 2019:

- (a) comply with Australian Accounting Standards Reduced Disclosure Requirements and the *Public Governance, Performance and Accountability (Financial Reporting) Rule 2015;* and
- (b) present fairly the financial position of the Entity as at 30 June 2019 and its financial performance and cash flows for the year then ended.

The financial statements of the Entity, which I have audited, comprise the following statements as at 30 June 2019 and for the year then ended:

- Statement by the Secretary and Chief Finance Officer;
- Statement of Comprehensive Income;
- Statement of Financial Position;
- Statement of Changes in Equity;
- Cash Flow Statement; and
- Notes to the financial statements, comprising a Summary of Significant Accounting Policies and other explanatory information.

#### **Basis for opinion**

I conducted my audit in accordance with the Australian National Audit Office Auditing Standards, which incorporate the Australian Auditing Standards. My responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of my report. I am independent of the Entity in accordance with the relevant ethical requirements for financial statement audits conducted by the Auditor-General and his delegates. These include the relevant independence requirements of the Accounting Professional and Ethical Standards Board's APES 110 *Code of Ethics for Professional Accountants* (the Code) to the extent that they are not in conflict with the *Auditor-General Act 1997*. I have also fulfilled my other responsibilities in accordance with the Code. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Accountable Authority's responsibility for the financial statements

As the Accountable Authority of the Entity, the Secretary of the Department of the Environment and Energy is responsible under the *Public Governance, Performance and Accountability Act 2013* (the Act) for the preparation and fair presentation of annual financial statements that comply with Australian Accounting Standards – Reduced Disclosure Requirements and the rules made under the Act. The Secretary is also responsible for such internal control as the Secretary determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Secretary is responsible for assessing the ability of the Entity to continue as a going concern, taking into account whether the Entity's operations will cease as a result of an administrative restructure or for any other reason. The Secretary is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

GPO Box 707 CANBERRA ACT 2601 19 National Circuit BARTON ACT Phone (02) 6203 7300 Fax (02) 6203 7777

#### Auditor's responsibilities for the audit of the financial statements

My objective is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Australian National Audit Office Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with the Australian National Audit Office Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is
  sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material
  misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion,
  forgery, intentional omissions, misrepresentations, or the override of internal control;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
  the Entity's internal control;
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Accountable Authority;
- conclude on the appropriateness of the Accountable Authority's use of the going concern basis of accounting
  and, based on the audit evidence obtained, whether a material uncertainty exists related to events or
  conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If I conclude
  that a material uncertainty exists, I am required to draw attention in my auditor's report to the related
  disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My
  conclusions are based on the audit evidence obtained up to the date of my auditor's report. However, future
  events or conditions may cause the Entity to cease to continue as a going concern; and
- evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

I communicate with the Accountable Authority regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

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Australian National Audit Office

Scott Sharp Executive Director Delegate of the Auditor-General

Canberra 30 September 2019

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# Statement by the Secretary and Chief Finance Officer

Subsection 43(3) of the Natural Heritage Trust of Australia Act 1997 requires that the financial statements of the Natural Heritage Trust of Australia Account (the Trust) comply with written guidelines issued by the Minister for Finance, being the Public Governance, Performance and Accountability (Financial Reporting) Rule 2015.

In our opinion, the attached financial statements for the year ended 30 June 2019 are based on properly maintained financial records and:

- comply with Australian Accounting Standards and the Public Governance, Performance and Accountability (Financial Reporting) Rule 2015; and
- present fairly the Trust's financial position, financial performance and cash flows.

In our opinion, at the date of this statement, there are reasonable grounds to believe that the Trust will be able to pay its debts as and when they fall due.

Signed.

Signed Affle

Robert Hanlon Chief Finance Officer

30 September 2019

Finn Pratt

Secretary

30 September 2019

# **Statement of Comprehensive Income**

# for the period ended 30 June 2019

	2019	2018
Notes	\$'000	\$'000
	-	45,603
1.1B	54,123	179,117
=	171,070	224,720
	5,581	6,291
1.2A	132	338
-	5,713	6,629
_	-	8
	-	8
-	5,713	6,637
=	165,357	218,083
_	158,973	237,516
	(6,384)	19,433
	Notes	Notes         \$'000           1.1A         116,947           1.1B         54,123           171,070           1.2A         132           5,713           -           5,713           165,357           158,973

#### Accounting Policy

#### Interest Revenue

Under subsection 6(2) of the Natural Heritage Trust of Australia Act 1997, the Trust is entitled to receive interest income equal to the fixed-income percentage of the uninvested amount standing to the credit of the Trust's Special Account as at the end of the financial year. The fixed-income percentage is the percentage equal to the rate of interest earned by the Commonwealth as at the end of the financial year on deposits held with the Reserve Bank of Australia.

The funds held in the Official Public Account constitute 'uninvested funds' and as such are subject to the interest income provision. The interest is also applicable to all funds held in the Trust's bank account excluding unpresented cheques, together with cash on hand and unbanked money.

Interest revenue is recognised using the effective interest method as set out in AASB139 *Financial Instruments:* Recognition and Measurement.

#### Revenue from Government

Under subsection 23 of the Natural Heritage Trust of Australia Act 1997, if another Act appropriates an amount from the Consolidated Revenue Fund for credit to the Trust's Special Account, the amount is to be credited to the Special Account. Amounts appropriated for credit to the Trust's Special Account for the year (adjusted for any formal additions and reductions) are recognised as Revenue from Government when the Trust gains control of the appropriation. Appropriations receivable are recognised at their nominal amounts.

The above statement should be read in conjunction with the accompanying notes.

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# **Statement of Financial Position**

as at 30 June 2019

		2019	2018
	Notes	\$'000	\$'000
ASSETS			
Financial assets			
Cash in special accounts		446,442	419,386
Trade and Other Receivables	2.1A	11,901	7,388
Total financial assets		458,343	426,774
Non-financial assets			
Prepayments		58	180
Total non-financial assets		58	180
Total assets	-	458,401	426,954
LIABILITIES			
Payables			
Suppliers	2.2A	39,355	2,543
Grants	2.2B	425	1,164
Other payables - GST payable to the OPA		2,837	1,079
Total payables		42,617	4,786
Total liabilities	-	42,617	4,786
Net assets	-	415,784	422,168
EQUITY			
Retained surplus		415,784	422,168
Total equity	· · · · · · · · · · · · · · · · · · ·	415,784	422,168
	-		

The above statement should be read in conjunction with the accompanying notes.

# **Statement of Changes in Equity**

for the period ended 30 June 2019

		2019	2018
	Notes	\$'000	\$'000
RETAINED EARNINGS			
Opening balance			
Balance carried forward from previous period		422,168	402,735
Adjusted opening balance		422,168	402,735
Comprehensive income			
Surplus/ (Deficit) for the period		(6,384)	19,433
Total comprehensive income		(6,384)	19,433
Closing balance as at 30 June		415,784	422,168

The above statement should be read in conjunction with the accompanying notes.

# **Cash Flow Statement**

for the period ended 30 June 2019

	2019	2018
N	otes \$'000	\$'000
OPERATING ACTIVITIES		
Cash received		
Appropriations	168,788	245,855
Interest equivalent receipts	6,291	5,964
GST received	7,928	8,316
Other	128	<u> </u>
Total cash received	183,135	260,135
Cash used		
Suppliers	89,169	44,901
Grants	58,982	184,988
GST paid	7,928	8,316
Section 74 receipts transferred to OPA		· 112
Other		. 60
Total cash used	156,079	238,377
Net cash from operating activities	27,056	21,758
Net increase in cash held	27,056	21,758
Cash and cash equivalents at the beginning of the reporting period	419,386	397,628
Cash and cash equivalents at the end of the reporting		
period	446,442	419,386

The above statement should be read in conjunction with the accompanying notes.

# **Overview**

#### The Basis of Preparation

The financial statements are general purpose financial statements and are required by clause 1(b) of section 43 of the *Natural Heritage Trust of Australia Act* 1997.

The financial statements have been prepared in accordance with:

- a) Public Governance, Performance and Accountability (Financial Reporting) Rule 2015 (FRR); and
- b) Australian Accounting Standards and Interpretations Reduced Disclosure Requirements issued by the Australian Accounting Standards Board (AASB) that apply for the reporting period.

The financial statements have been prepared on an accrual basis and in accordance with the historical cost convention, except for certain assets and liabilities at fair value. Except where stated, no allowance is made for the effect of changing prices on the results or the financial position. The financial statements are presented in Australian dollars and values are rounded to the nearest thousand dollars unless otherwise specified.

#### New Accounting Standards

All new standards, revised standards, interpretations or amending standards that were issued prior to the sign-off date and are applicable to the current reporting period did not have a material effect on the Trust's financial statements.

#### Taxation

The Trust is exempt from all forms of taxation except Fringe Benefits Tax (FBT) and the Goods and Services Tax (GST).

#### **Events After the Reporting Period**

There are no events occurring after the reporting period that would materially affect the financial statements.

# **Notes to the Financial Statements**

## **1. Financial Performance**

This section analyses the financial performance of the Natural Heritage Trust of Australia for the year ended 30 June 2019.

I.1. Expenses		
	2019	2018
	\$'000	\$'000
Note 1.1A: Suppliers		
Goods and services supplied or rendered		
Consultants	129	587
Contractors	13,556	14,113
Regional Land payments	82,064	
General goods and services	168	1,488
Implementation costs	20,876	28,868
Legal services	154	547
Total goods and services supplied or rendered	116,947	45,603
Goods supplied	-	2
Services rendered	116,947	45,599
Total goods and services supplied or rendered	116,947	45,603
Total suppliers	116,947	45,603

#### Accounting Policy

#### Regional Land payments

Regional Land payments are made under National Landcare Program to protect, conserve and provide for the productive use of Australia's water, soil, plants and animals and the ecosystems in which they live and interact, in partnership with governments, industry and communities. This expenditure was previously shown in Note 1.1B: Grants expenditure in the prior year.

#### Implementation costs

The Implementation costs represent funding provided to the Department of the Environment and Energy, Department of Industry, Innovation and Science, Department of Natural Resources Mines and Energy and Torres Strait Regional Authority to cover costs associated with implementing the Trust's activities.

#### Note 1.1B: Grants

Australian Government entities (related parties)	6,774	24,337
State and Territory Governments	5,226	79,688
Local Governments	688	1,491
Non-profit organisations	31,230	70,469
Profit making entities	5,453	2,509
Individuals	535	62
Universities	3,922	165
Other	295	396
Total grants	54,123	179,117

#### Accounting Policy

#### Grants

The Australian Government National Landcare Program funds a range of activities to help drive sustainable agriculture as well as supporting the protection, conservation and rehabilitation of Australia's natural environment. The majority of these funds are provided through the Trust.

.2. Own-Source Revenue and gains		
	2019	2018
	\$'000	\$'000
Own-Source Revenue		
Note 1.2A: Other Revenue		
Resources received free of charge	71	182
Repayments of prior years grants expenditure	61	156
Total other revenue	132	338

## Accounting Policy

Resources Received Free of Charge

Resources received free of charge are recognised as revenue when, and only when, a fair value can be reliably determined and the services would have been purchased if they had not been donated. Use of those resources is recognised as an expense. Resources received free of charge are recorded as either revenue or gains depending on their nature.

# **2. Financial Position**

This section analyses the assets and the operating liabilities of the Natural Heritage Trust of Australia.

2.1. Financial Assets	Ť	
	2019	2018
	\$'000	\$'000
Note 2.1A: Trade and Other Receivables		
Appropriations receivables		
Interest equivalency payment receivable	5,581	6,291
Total appropriations receivables	5,581	6,291
Other receivables		
GST receivable from the Australian Taxation Office	6,320	1,030
Other	86	169
Total other receivables	6,406	1,199
Total trade and other receivables (gross)	11,987	7,490
Less impairment loss allowance	(86)	(102)
Total trade and other receivables (net)	11,901	7,388

Credit terms for other receivables were within 30 days (2018: 30 days).

# Accounting Policy

Financial assets

Other receivables that are held for the purpose of collecting the contractual cash flows where the cash flows are solely payments of principal and interest, that are not provided at below-market interest rates, are subsequently measured at amortised cost using the effective interest method adjusted for any loss allowance.

#### 2.2. Payables

Note 2.2A: Suppliers	2019 \$'000	2018 \$'000
Trade creditors and accruals	39,355	2,543
Total suppliers	39,355	2,543

All suppliers are expected to be settled in no more than 12 months. Settlement was usually made within 30 days. The 2019 balance primarily relates to the end of financial year accruals for the Regional Landcare Partnerships projects.

#### Note 2.2B: Grants

Australian Government entities (related parties)	-	180
State and Territory Governments	-	65
Non-profit organisations	331	822
Profit making entities	-	97
Universities	94	-
Total grants	425	1,164

All grants are expected to be settled in no more than 12 months. Settlement was made according to the terms and conditions of each grant. This was usually within 30 days of grant recipients meeting their performance or eligibility criteria.

## 3. Funding

This section identifies the funding structure of the Natural Heritage Trust of Australia.

3.1. Special Accounts		
	NHT Acc	count <sup>1</sup>
	2019	2018
	\$'000	\$'000
Balance brought forward from previous period	419,386	397,628
Increases:		
Amounts credited under section 6(2) of the NHT Act 1997	6,291	5,964
Amounts credited under section 23 of the NHT Act 1997	158,973	237,516
Other receipts	128	112
Total increases	165,392	243,592
Available for payments	584,778	641,220
Decreases:		
Payments made - suppliers	(83,436)	(43,501)
Payments made - grants	(54,900)	(178,333)
Total decreases	(138,336)	(221,834)
Total balance carried to the next period	446,442	419,386
Balance represented by:		
Cash held in the Official Public Account	446,442	419,386
Total balance carried to the next period	446,442	419,386

1. Appropriation: Public Governance, Performance and Accountability Act 2013 section 80.

Establishing Instrument: Natural Heritage Trust of Australia Act 1997(NHT Act) section 4.

Purpose: Section 8 of the NHT Act sets out the purposes of the account as follows:

- (a) the National Vegetation initiative;
- (b) the Murray-Darling 2001 Project;
- (c) the National Land and Water Resources Audit;
- (d) the National Reserve System;
- (e) the Coasts and Clean Seas Initiative;
- (f) environmental protection (as defined by section 15 of the Act);
- (g) supporting sustainable agriculture (as defined by section 16 of the Act);
- (h) natural resources management (as defined by section 17 of the Act);
- (i) a purpose incidental or ancillary to any of the above purposes;
- (j) the making of grants of financial assistance for any of the above purposes; and
- (k) an accounting transfer purpose (as defined by section 18 of the Act).

In accordance with section 42 of the NHT Act, the Trust has ensured that the balance of the account has not fallen below the base amount of \$300 million.

## 4. Managing uncertainties

This section analyses how the Natural Heritage Trust of Australia manages financial risks within its operating environment.

## 4.1. Contingent Assets and Liabilities

The Trust was not aware of any contingent assets or liabilities as at the signing date that would require disclosure in the financial statements (2018: Nil).

20192018\$'000\$'000Note 4.2A: Categories of Financial InstrumentsFinancial assets under AASB 139Loans and receivablesCash in special accountsCash in special accountsOther receivablesTotal financial assetsFinancial assetsGash in special accountsAt19,453Total financial assetsFinancial assets under AASB 9Financial assets under AASB 9Financial assets at amortised costCash in special accountsCash in special accountsOther receivables-Total financial assets at amortised costCash in special accounts446,442Other receivables-Total financial assets at amortised costTotal financial assets446,442Financial LiabilitiesFinancial LiabilitiesFinancial liabilities measured at amortised costTrade creditors and accrualsGrant payables4251,164Total financial liabilities measured at amortised cost39,7803,707Total financial liabilities39,7803,707	4.2. Financial Instruments		
Note 4.2A: Categories of Financial Instruments         Financial assets under AASB 139         Loans and receivables         Cash in special accounts       419,386         Other receivables       67         Total loans and receivables       419,453         Total loans and receivables       419,453         Total loans and receivables       419,453         Financial assets       419,453         Financial assets under AASB 9       1419,453         Financial assets under AASB 9       1419,453         Financial assets at amortised cost       246,442         Other receivables       -         Cash in special accounts       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Total financial assets       446,442         Financial Liabilities       -         Financial Liabilities       -         Financial Liabilities       39,355         Financial liabilities measured at amortised cost       39,355         Total financial liabilities measured at amortised cost       39,780		2019	2018
Financial assets under AASB 139         Loans and receivables         Cash in special accounts       419,386         Other receivables       67         Total loans and receivables       419,453         Total loans and receivables       419,453         Total financial assets       419,453         Financial assets under AASB 9       9         Financial assets at amortised cost       2         Cash in special accounts       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Total financial assets       446,442         Financial Liabilities       5         Financial liabilities measured at amortised cost       39,355         Trade creditors and accruals       39,355       2,543         Grant payables       425       1,164         Total financial liabilities measured at amortised cost       39,780       3,707		\$'000	\$'000
Loans and receivables419,386Cash in special accounts67Other receivables67Total loans and receivables419,453Total financial assets419,453Financial assets under AASB 9Financial assets under AASB 9Financial assets at amortised costCash in special accountsOther receivablesTotal financial assets at amortised costCash in special accountsOther receivablesTotal financial assets at amortised costTotal financial assets446,442Total financial assetsFinancial liabilitiesFinancial liabilitiesFinancial liabilitiesFinancial liabilities measured at amortised costTrade creditors and accrualsGrant payablesAt251,164Total financial liabilities measured at amortised cost39,3552,543Grant payablesAt251,164Total financial liabilities measured at amortised cost39,7803,707	Note 4.2A: Categories of Financial Instruments		
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Total loans and receivables       419,453         Total financial assets       419,453         Financial assets under AASB 9       419,453         Financial assets at amortised cost       446,442         Cash in special accounts       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Total financial assets at amortised cost       446,442         Total financial assets       446,442         Financial liabilities       446,442         Financial liabilities       446,442         Financial liabilities       446,442         Financial liabilities       446,442         Financial liabilities measured at amortised cost       39,355         Trade creditors and accruals       39,355         Grant payables       425         Total financial liabilities measured at amortised cost       39,780	Cash in special accounts		419,386
Total financial assets       419,453         Financial assets under AASB 9       -         Financial assets at amortised cost       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Total financial assets       446,442         Financial liabilities       -         Financial liabilities       -         Financial liabilities       -         Financial liabilities       446,442         Financial liabilities       -         Trade creditors and accruals       39,355       2,543         Grant payables       425       1,164         Total financial liabilities measured at amortised cost       39,780       3,707	Other receivables		67
Financial assets under AASB 9         Financial assets at amortised cost         Cash in special accounts       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Total financial assets       446,442         Financial Liabilities       446,442         Financial Liabilities       446,442         Financial liabilities measured at amortised cost       39,355         Trade creditors and accruals       39,355       2,543         Grant payables       425       1,164         Total financial liabilities measured at amortised cost       39,780       3,707	Total loans and receivables		419,453
Financial assets at amortised cost         Cash in special accounts       446,442         Other receivables       -         Total financial assets at amortised cost       446,442         Total financial assets       446,442         Financial Liabilities       446,442         Financial Liabilities       446,442         Trade creditors and accruals       39,355       2,543         Grant payables       425       1,164         Total financial liabilities measured at amortised cost       39,780       3,707	Total financial assets		419,453
Cash in special accounts446,442Other receivables-Total financial assets at amortised cost446,442Total financial assets446,442Financial Liabilities446,442Financial liabilities measured at amortised cost39,355Trade creditors and accruals39,355Grant payables425Total financial liabilities measured at amortised cost39,755State of the second	Financial assets under AASB 9		
Other receivables     -       Total financial assets at amortised cost     446,442       Total financial assets     446,442       Financial Liabilities     446,442       Financial liabilities measured at amortised cost     39,355       Trade creditors and accruals     39,355       Grant payables     425       1,164     39,780	Financial assets at amortised cost		
Total financial assets at amortised cost446,442Total financial assets446,442Financial LiabilitiesFinancial liabilities measured at amortised costTrade creditors and accruals39,355Grant payables425Total financial liabilities measured at amortised cost39,3552,543Grant payables39,75039,7803,707	Cash in special accounts	446,442	
Total financial assets446,442Financial LiabilitiesFinancial liabilities measured at amortised costTrade creditors and accrualsGrant payables4251,164Total financial liabilities measured at amortised cost39,780	Other receivables	<u> </u>	
Financial Liabilities       Financial liabilities measured at amortised cost       Trade creditors and accruals     39,355     2,543       Grant payables     425     1,164       Total financial liabilities measured at amortised cost     39,780     3,707	Total financial assets at amortised cost	446,442	
Financial liabilities measured at amortised costTrade creditors and accruals39,3552,543Grant payables4251,164Total financial liabilities measured at amortised cost39,7803,707	Total financial assets	446,442	
Trade creditors and accruals39,3552,543Grant payables4251,164Total financial liabilities measured at amortised cost39,7803,707	Financial Liabilities		
Grant payables4251,164Total financial liabilities measured at amortised cost39,7803,707	Financial liabilities measured at amortised cost		
Total financial liabilities measured at amortised cost     39,780       3,707	Trade creditors and accruals	39,355	2,543
	Grant payables	425	1,164
Total financial liabilities 39,780 3,707	Total financial liabilities measured at amortised cost	39,780	3,707
	Total financial liabilities	39,780	3,707

The fair values of the financial assets and liabilities approximate their carrying amounts.

# Accounting Policy

#### Financial Assets

With the implementation of AASB 9 Financial Instruments for the first time in 2019, the Trust classifies its financial assets in the following categories:

a) financial assets at fair value through profit or loss;

b) financial assets at fair value through other comprehensive income; and

c) financial assets measured at amortised cost.

The classification depends on both the entity's business model for managing the financial assets and contractual cash flow characteristics at the time of initial recognition.

Financial assets are recognised when the entity becomes a party to the contract and, as a consequence, has a legal right to receive or a legal obligation to pay cash and derecognised when the contractual rights to the cash flows from the financial asset expire or are transferred upon trade date.

Comparatives have not been restated on initial application.

#### Financial Assets at Amortised Cost

Financial assets included in this category need to meet two criteria:

1. the financial asset is held in order to collect the contractual cash flows; and

2. the cash flows are solely payments of principal and interest (SPPI) on the principal outstanding amount.

Amortised cost is determined using the effective interest method.

#### Effective Interest Method

Income is recognised on an effective interest rate basis for financial assets that are recognised at amortised cost.

The Trust classifies its financial assets depending on their nature and purpose. The financial assets are recognised and derecognised upon 'trade date'.

All financial assets are classified as 'at amortised cost' as they have fixed or determinable payments that are not quoted in an active market.

Receivables are measured at amortised cost using the effective interest method less impairment. Interest is recognised by applying the effective interest rate.

Future cash flows for receivables, which are almost all short term in nature, are recognised at their nominal amounts.

#### Impairment of financial assets

Financial assets are assessed for impairment at the end of each reporting period based on Expected Credit Losses, using the general approach which measures the loss allowance based on an amount equal to lifetime expected credit losses where risk has significantly increased, or an amount equal to 12-month expected credit losses if risk has not increased.

The simplified approach for trade, contract and lease receivables is used. This approach always measures the loss allowance as the amount equal to the lifetime expected credit losses.

A write-off constitutes a derecognition event where the write-off directly reduces the gross carrying amount of the financial asset.

#### Financial Liabilities

The Trust's financial liabilities are classified as 'other financial liabilities'. Financial liabilities are recognised and derecognised upon 'trade date'.

Financial liabilities are recognised at amortised cost. Liabilities are recognised to the extent that the goods or services have been received (and irrespective of having been invoiced).

Grants payables are recognised at amortised cost. Grants liabilities are recognised when grant recipients meet their performance or eligibility criteria (and irrespective of having been invoiced).

#### Fair Value Measurement

The Trust's financial assets and liabilities are measured at nominal amounts or amortised cost. Hence, no fair value measurement disclosures are required.

## Classification of financial assets on the date of initial application of AASB 9

Financial assets class	Notes	AASB 139 original classification	AASB 9 new classification	AASB 139 carrying amount at 1 July 2018 \$'000	AASB 9 carrying amount at 1 July 2018 \$'000
	1003	Loans and	classification	<b>\$ 000</b>	÷ 000
Cash in special accounts		receivables	Amortised Cost	419,386	419,386
		Loans and			
Other receivables	2.1A	receivables	Amortised Cost	67	67
Fotal financial assets				419,453	419,453

# Reconciliation of carrying amounts of financial assets on the date of initial application of AASB 9

	AASB 139	AASB 9 carrying
	carrying amount	amount at 1 July
	at 1 July 2018	2018
Financial assets class	\$'000	\$'000
Cash in special accounts	419,386	419,386
Other receivables	67	67
Total financial assets	419,453	419,453

	2019	2018
	\$'000	\$'000
Note 4.2B: Net Gains or Losses on Financial Assets		
Financial assets at amortised cost		
Gains on disposal	-	8
Net gains on financial assets at amortised cost	-	8
Net gains on financial assets	-	8

# 5. Other Information

5.1. Aggregate Assets and Liabilities		
	2019	2018
	\$'000	\$'000
Note 5.1A: Aggregate Assets and Liabilities		
Assets expected to be recovered in:		
No more than 12 months	458,401	426,954
More than 12 months	<u> </u>	
Total assets	458,401	426,954
Liabilities expected to be settled in:		
No more than 12 months	42,617	4,786
More than 12 months		-
Total liabilities	42,617	4,786

# 5.2. Budgetary Reports and Explanations of Major Variances

The requirements of AASB 1055 *Budgetary Reporting* do not apply to the Trust as the Trust does not present budgeted financial statements to Parliament.

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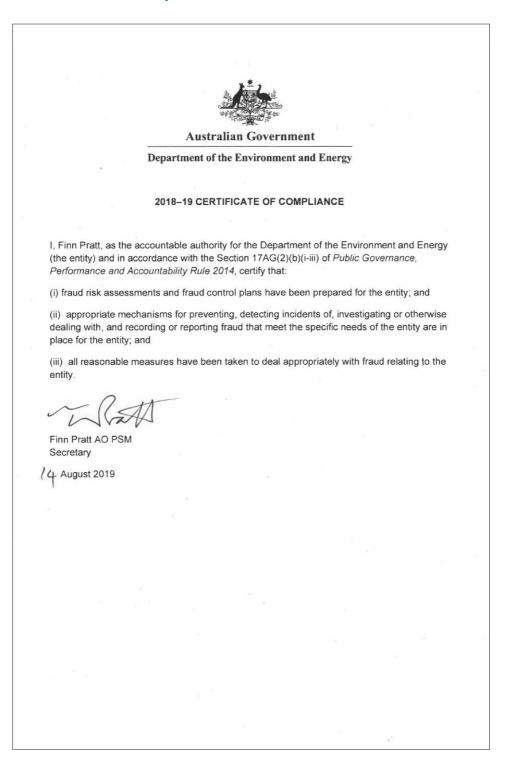
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# Appendices



# **Appendix 1: Statement of certification with PGPA Rule** section 10 (Fraud systems)



	Actual available	Payments	Balance
	appropriation for 2018–19	made 2018–19	remaining 2018–19
	\$'000	\$'000	\$'000
	(a)	5 000 (b)	(a) – (b
Ordinary annual services <sup>1</sup>	()	(10)	(4) (4)
Departmental appropriation			
Departmental appropriation <sup>2</sup>	537,244	489,672	47,572
Total	537,244	489,672	47,572
	557,244	409,072	47,372
Administered expenses		_	
Outcome 1—Clean Land	365,118	324,713	
Outcome 2—Clean Air	2,789	1,564	
Outcome 4—Energy	43,293	30,826	
Total	411,200	357,103	
Total ordinary annual services	A 948,444	846,775	
Other services <sup>3</sup>		_	
Departmental non-operating <sup>3</sup>			
Equity injections	200,208	161,630	
Total	200,208	161,630	38,578
Administered non-operating <sup>3</sup>			
Administered assets and liabilities	-		-
Total	-	-	
Total other services	B 200,208	161,630	
Total available annual appropriations and payments	1,148,652	1,008,405	
Special appropriations			
Special appropriations limited by criteria/entitlement			
Public Governance, Performance and Accountability Act 2013—s77		40	
Special appropriations limited by amount		_	
Australian Renewable Energy Agency Act 2011—s66		171,500	

		Actual available	Payments	Balance
		appropriation	made	remaining
		for 2018-19	2018–19	2018-19
		\$′000	\$′000	\$′000
		(a)	(b)	(a) – (b)
Total special appropriations	C		171,540	
Special accounts⁴				
Opening balance		6,794,069		
Appropriation receipts <sup>₄</sup>		276,122		
Non-appropriation receipts to special accounts		24,518		
Payments made			821,528	
Total special account	D	7,094,709	821,528	6,273,181
Total resourcing and payments (A+B+C+D)		8,243,361	2,001,473	
Less appropriations drawn from annual or special appropriations above and credited to		(276,122)		
special accounts and/or CAC Act bodies through annual appropriations		_		
Total net resourcing and payments		7,967,239	2,001,473	

1. Appropriation Bills (Nos 1 and 3) 2018–19, prior year departmental appropriation and section 74 relevant agency receipts.

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2. Includes an amount of \$30.180 million in 2018–19 for the Departmental Capital Budget. For accounting purposes this amount has been designated as 'contributions by owners'.

3. Appropriation Bill (No.2) 2018–19.

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4. Does not include 'Special Public Money' held in the Services for Other Entities and Trust Moneys Special accounts (SOETM), as it does not constitute funds available to the Department for operations.

# **Appendix 3: Expenses for outcomes**

Outcome 1: Conserve, protect and sustainably manage Australia's biodiversity, ecosystems, environment and	Budget*	Actual	Variation
heritage through research, information management, —	2018-19	expenses	2018-19
supporting natural resource management, establishing –	\$'000	\$'000	\$'000
and managing Commonwealth protected areas, and reducing and regulating the use of pollutants and	\$ 000	\$ 000	\$ 000
hazardous substances.			
	(a)	(b)	(a) – (b
Program 1.1: Sustainable Management of Natural Resources and the Environment			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	36,512	28,585	7,927
Special accounts <sup>1</sup>	262,462	205,790	56,672
Payments to corporate entities	47,438	47,438	
Expenses not requiring appropriation in the Budget year	-	10	(10
Departmental expenses			
Departmental appropriation <sup>2</sup>	22,754	22,356	398
Expenses not requiring appropriation in the Budget year	11,411	892	10,519
Total for Program 1.1	380,577	305,071	75,506
Program 1.2: Environmental Information and Research Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	28,585	28,302	283
Departmental expenses			
Departmental appropriation <sup>2</sup>	28,061	33,238	(5,177
Expenses not requiring appropriation in the Budget year	116	1,567	(1,451
Total for Program 1.2	56,762	63,107	(6,345
Program 1.3: Commonwealth Environmental Water			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	1,900	1,900	
Special accounts <sup>3</sup>	38,045	24,183	13,862
Expenses not requiring appropriation in the Budget year <sup>4</sup>	-	33,321	(33,321
Expenses not requiring appropriation in the budget year			
Departmental appropriation <sup>2</sup>	17,581	18,082	(501
Departmental expenses	17,581 97	18,082 860	(501

Expenses for Outcome 1			
Outcome 1: Conserve, protect and sustainably manage Australia's biodiversity, ecosystems, environment and	Budget*	Actual expenses	Variation
heritage through research, information management, supporting natural resource management, establishing	2018–19	2018–19	2018-19
and managing Commonwealth protected areas, and reducing and regulating the use of pollutants and hazardous substances.	\$′000	\$'000	\$'000
	(a)	(b)	(a) – (b)
Program 1.4: Conservation of Australia's Heritage and Environment			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	8,457	7,665	792
Departmental expenses			
Departmental appropriation <sup>2</sup>	31,024	32,684	(1,660)
Expenses not requiring appropriation in the Budget year	-	2,846	(2,846)
Total for Program 1.4	39,481	43,195	(3,714
Program 1.5: Environmental Regulation			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	259	239	20
Departmental expenses			
Departmental appropriation <sup>2</sup>	49,727	53,799	(4,072
Expenses not requiring appropriation in the Budget year	881	2,445	(1,564
Total for Program 1.5	50,867	56,483	(5,616
Program 1.6: Management of Hazardous Wastes, Substances and Pollutants			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	1,746	3,051	(1,305)
Special accounts	15,583	12,125	3,458
Expenses not requiring appropriation in the Budget year	-	1	(1)
Departmental expenses			
Departmental appropriation <sup>2</sup>	46,816	48,357	(1,541
Expenses not requiring appropriation in the Budget year	529	1,616	(1,087
Total for Program 1.6	64,674	65,150	(476)

Expenses for Outcome 1			
Outcome 1: Conserve, protect and sustainably manage Australia's biodiversity, ecosystems, environment and	Budget*	Actual expenses	Variation
heritage through research, information management, supporting natural resource management, establishing	2018–19	2018–19	2018–19
and managing Commonwealth protected areas, and	\$′000	\$'000	\$′000
reducing and regulating the use of pollutants and hazardous substances.			
	(a)	(b)	(a) – (b)
Outcome 1 Totals by appropriation type			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	77,459	69,742	7,717
Special accounts <sup>3</sup>	316,090	242,098	73,992
Payments to corporate entities	47,438	47,438	-
Expenses not requiring appropriation in the Budget year <sup>4</sup>	-	33,332	(33,332)
Departmental expenses			
Departmental appropriation <sup>2</sup>	195,963	208,516	(12,553)
Expenses not requiring appropriation in the Budget year	13,034	10,226	2,808
Total expenses for Outcome 1	649,984	611,352	38,632

	2017–18	2018–19	
Average staffing level (number)	1,027	1,002	

1. The variance includes expenditure adjustments made through the 2019–20 budget process, which moved \$11.25 million from the Natural Heritage Trust and \$38.75 million from the Reef Trust 2018–19 special account budgets to future years. The remaining \$6.67 million reflects minor delays to program activities under each special account.

2. Departmental appropriation combines ordinary annual services (Appropriation Act Nos 1, 3 and 5) and retained revenue receipts under section 74 of the Public Governance, Performance and Accountability Act 2013.

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3. The variance is due to lower than expected environmental water delivery and management activities associated with Environmental Water Holdings special account in 2018–19.

4. The variance is driven by the results of impairment testing on water entitlement assets held by the Department.

Expenses for Outcome 2			
Outcome 2: Reduce Australia's greenhouse gas emissions, adapt to the impacts of climate change, contribute to effective global action on climate change, and support	Budget*	Actual expenses	Variatior
effective global action on climate change, and support technological innovation in clean and renewable energy,	2018–19	2018–19	2018-19
through developing and implementing a national response to climate change.	\$′000	\$′000	\$'000
	(a)	(b)	(a) – (b)
Program 2.1: Reducing Australia's Greenhouse Gas Emissions			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	839	574	265
Departmental expenses			
Departmental appropriation <sup>1</sup>	40,948	44,145	(3,197
Expenses not requiring appropriation in the Budget year	4,257	5,304	(1,047
Total for Program 2.1	46,044	50,023	(3,979
Program 2.2: Adapting to Climate Change			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	1,950	1,950	
Departmental expenses			
Departmental appropriation <sup>1</sup>	2,342	-	2,34
Expenses not requiring appropriation in the Budget year	5	_	:
Total for Program 2.2	4,297	1,950	2,347
Program 2.3: Renewable Energy Technology Development			
Administered expenses			
Payments to corporate entities <sup>2</sup>	351,641	173,963	177,67
Departmental expenses			
Departmental appropriation <sup>1</sup>	5,982	6,082	(100

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Expenses for Outcome 2			
Outcome 2: Reduce Australia's greenhouse gas emissions, adapt to the impacts of climate change, contribute to	Budget*	Actual expenses	Variation
effective global action on climate change, and support technological innovation in clean and renewable energy,	2018–19	2018–19	2018–19
through developing and implementing a national response to climate change.	\$'000	\$'000	\$'000
	(a)	(b)	(a) – (b)
Outcome 2 Totals by appropriation type			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	2,789	2,524	265
Payments to corporate entities <sup>2</sup>	351,641	173,963	177,678
Departmental expenses			
Departmental appropriation <sup>1</sup>	49,272	50,227	(955)
Expenses not requiring appropriation in the Budget year	4,262	5,304	(1,042)
Total expenses for Outcome 2	407,964	232,018	175,946
	2017–18	2018–19	
Average staffing level (number)	253	231	

1. Departmental appropriation combines ordinary annual services (Appropriation Act Nos 1, 3 and 5) and retained revenue receipts under section 74 of the *Public Governance, Performance and Accountability Act 2013.* 

2. The variance relates to the nature of projects under the Australian Renewable Energy Agency's grant program, which deal with emerging and developing technologies and are often subject to variations that change the timing of payments.

Outcome 3: Advance Australia's strategic, scientific, environmental and economic interests in the Antarctic	Budget*	Actual expenses	Variation
region by protecting, administering and researching the	2018-19	2018–19	2018-19
region. –	\$′000	\$′000	\$′000
	(a)	(b)	(a) – (b
Program 3.1: Antarctica: Science, Policy and Presence			
Administered expenses			
Expenses not requiring appropriation in the Budget year	12	11	
Departmental expenses			
Departmental appropriation <sup>1</sup>	133,130	132,819	31
Expenses not requiring appropriation in the Budget year <sup>2</sup>	55,073	120,151	(65,078
Total for Program 3.1	188,215	252,981	(64,766
Outcome 3 Totals by appropriation type			
Administered expenses			
Expenses not requiring appropriation in the Budget year	12	11	
Departmental expenses			
Departmental appropriation <sup>1</sup>	133,130	132,819	31
Expenses not requiring appropriation in the Budget year <sup>2</sup>	55,073	120,151	(65,078
Total expenses for Outcome 3	188,215	252,981	(64,766

	2017–18	2018–19	
Average staffing level (number)	389	397	

1. Departmental appropriation combines ordinary annual services (Appropriation Act Nos 1, 3 and 5) and retained revenue receipts under section 74 of the Public Governance, Performance and Accountability Act 2013.

2. The variance is primarily due to the review and update of key economic and engineering assumptions used in the valuation of the Department's Antarctic solid waste disposal sites make-good provision in 2018–19.

Outcome 4: Support the reliable, sustainable and secure	Budget*	Actual expenses	Variation
operations of energy markets through improving Australia's energy efficiency, performance and	2018-19	2018-19	2018-19
productivity for the community.	\$'000	\$′000	\$'000
	(a)	(b)	(a) – (b)
Program 4.1: Energy			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	43,293	37,877	5,416
Departmental expenses			
Departmental appropriation <sup>1</sup>	61,107	57,993	3,114
Special account	12,166	11,211	955
Expenses not requiring appropriation in the Budget year	79	2,110	(2,031)
Total for Program 4.1	116,645	109,191	7,454
Outcome 4 Totals by appropriation type			
Administered expenses			
Ordinary annual services (Appropriation Act No. 1 and Bill No. 3)	43,293	37,877	5,416
Departmental expenses			
Departmental appropriation <sup>1</sup>	61,107	57,993	3,114
Special account	12,166	11,211	955
Expenses not requiring appropriation in the Budget year	79	2,110	(2,031)
Total expenses for Outcome 4	116,645	109,191	7,454
	2017 10	2010 10	

	2017–18	2018–19	
Average staffing level (number)	245	258	

1. Departmental appropriation combines ordinary annual services (Appropriation Act Nos 1, 3 and 5) and retained revenue receipts under section 74 of the Public Governance, Performance and Accountability Act 2013.

# Appendix 4: Operation of the Environment Protection and Biodiversity Conservation Act 1999

Section 516 of the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) requires the Secretary to prepare an annual report on the operation of the EPBC Act and for the Minister to lay a copy of this report before the Parliament. This section meets this reporting requirement for 2018–19.

# Operation

# Environmental referrals, assessments and approvals

## Matters of national environmental significance and other nationally protected matters

The EPBC Act provides a legal framework to protect and manage nationally and internationally important flora, fauna, ecological communities and heritage places—defined in the Act as matters of national environmental significance. There are nine matters of national environmental significance.

Under the EPBC Act, actions that are likely to have a significant impact on a nationally protected matter require assessment and approval from the Minister (or their delegate).

When an action is referred for consideration under the EPBC Act, the Minister/delegate considers whether the action is likely to have a significant impact on a nationally protected matter based on the information the proponent provides in their referral documentation (and any public comments received). The Minister (or their delegate) will then decide within 20 business days whether the action requires further assessment and approval under the EPBC Act—this is the 'referral decision'.

The Department publishes all referrals, and other relevant statutory documents associated with a proposed action, on its website.

#### www.environment.gov.au/epbc/public-notices

Further information on EPBC Act referrals, approvals, assessments and matters of national environmental significance is provided in Tables A4.A.1–A4.A.5 in Appendix 4A.

# Actions by the Australian Government and actions on Commonwealth land

The EPBC Act regulates actions that have a significant impact on the environment where the actions affect, or are taken, on Commonwealth land or that are carried out by an Australian Government agency. This includes the disposal of Commonwealth land.

In 2018–19, the Minister did not make any determinations for projects on Commonwealth land.

We received eight requests for advice from the Department of Infrastructure and Regional Development and Airservices Australia in relation to proposals involving Commonwealth airports. The Minister's delegate determined that advice was required for six of the proposals. Two proposals are still pending decision. Of the six proposals requiring advice, in two cases advice was provided; in the other cases the provision of advice is pending.

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#### Strategic assessments

Strategic assessments under Part 10 of the EPBC Act can deliver greater economic certainty, regulatory efficiencies for business and improved ecological outcomes when compared with project-by-project approvals.

Actions covered by a strategic assessment approval and taken in accordance with the endorsed plan do not require any further assessment or approval from the Commonwealth.

## **Compliance and enforcement**

Compliance is an important element of our system of regulation, and helps to ensure our laws are achieving the outcomes they were designed to deliver. The Department published a new Compliance Policy in February 2019, which aims to help the community understand how we encourage compliance and respond to potential contraventions of our laws. We also published our Annual Compliance Plan for 2018–19, which sets out the annual priority compliance outcomes for the Department.

For details of decisions and legal actions see page 248.

# Antarctic Treaty environment protection

The EPBC Act exempts certain actions from requiring EPBC permits if a permit for that action has been issued under the *Antarctic Treaty (Environment Protection) Act 1980* (ATEP Act). The EPBC Act states that, where an action is taken in accordance with a permit issued under the ATEP Act and the permit is in force, certain actions involving listed threatened species and ecological communities, migratory species and listed marine species are not offences. Seven of the permits that the Minister granted under the ATEP Act in 2018–19 granted such exemptions.

# Access to biological resources and benefit sharing

Part 8A of the Environment Protection and Biodiversity Conservation Regulations 2000 (EPBC Regulations) controls access to biological resources in Commonwealth areas for the purposes of research on and development of genetic resources and biochemical compounds.

Under Part 8A of the EPBC Regulations, the Department issued 38 permits for access to biological resources in Commonwealth areas in 2018–19.

## **Cetacean permits**

In the Australian Whale Sanctuary (all Commonwealth waters from the three nautical mile state waters limit out to the boundary of Australia's Exclusive Economic Zone), a permit under the EPBC Act is required to take, trade, keep, move or interfere with (harass, chase, herd, tag, mark or brand) a cetacean or to possess or treat (divide or cut up, or extract any product from) a cetacean. Australian residents must also obtain a permit to carry out such activities in waters beyond the sanctuary—that is, in international or foreign waters. In 2018–19, Australia granted 13 cetacean permits and varied the conditions of one existing cetacean permit (see Table A4.A.6 in Appendix 4A).

www.environment.gov.au/marine/marine-species/cetaceans/australian-whale-sanctuary

# Protection of species and ecological communities

## Species and ecological community listing assessment outcomes

The Minister may list threatened fauna and flora in six categories defined by the EPBC Act: extinct, extinct in the wild, critically endangered, endangered, vulnerable, and conservation dependent. Species listed as extinct in the wild, critically endangered, endangered or vulnerable are matters of national environmental significance. The Threatened Species Scientific Committee advises the Minister on these listings.

In 2018–19, Ministers made listing decisions on assessments for 62 species. There were 35 new species listings, 11 transfers to different threat categories and 11 species removed from the list. Four species were reassessed and retained in the same category in the list. One species was assessed to be ineligible for listing. The listings are detailed in Tables A4.A.7 and A4.A.8 in Appendix 4A. Thirty-one of the listing decisions aligned the Commonwealth threat status of species with states and territories, using assessments provided through the common assessment method—a national environmental regulatory reform that enables consistent assessment of threatened species across Australia.

At the time of listing, information was published in approved conservation advices on the conservation status and distribution of each threatened species, the main factors that led to its eligibility for listing, and priority conservation and research actions needed to support recovery. For species removed from the list or assessed to be ineligible for listing, listing advices were prepared explaining the outcome and were published.

Ecological communities can be listed as critically endangered, endangered or vulnerable. Those listed as critically endangered and endangered are matters of national environmental significance. Listing ecological communities helps to protect vital species habitat and ecosystem functions.

Ministers made listing decisions to add four new ecological communities:

- > Two were in the endangered category: Poplar box grassy woodland on alluvial plains, and Assemblages of species associated with open-coast salt-wedge estuaries of western and central Victoria.
- > Two were in the critically endangered category: Tasmanian forests and woodlands dominated by black gum or Brookers gum, and Tuart forests and woodlands on the Swan coastal plain.

## **Conservation advices and recovery plans**

The EPBC Act provides for making or adopting recovery plans and approved conservation advices for listed threatened species and ecological communities.

Approved conservation advices provide guidance on recovery and threat abatement activities, including research priorities to support the recovery of listed species or ecological communities. The Ministers or their delegate approved 51 conservation advices for species and four conservation advices for ecological communities in 2018–19.

Recovery plans set out the research and management actions needed to stop the decline and support the recovery of listed threatened species or threatened ecological communities. In 2018–19, Ministers approved five recovery plans covering three species and two ecological

communities (Table A4.A.9 in Appendix 4A); 99.8 per cent of listed threatened species and ecological communities now have either a recovery plan or an approved conservation advice, or both, in place to guide recovery efforts (Table A4.A.10).

We publish guidelines that provide information to help with regulatory decision-making about listed species and guides to help land managers, environment professionals and the general public to identify, assess and manage ecological communities. One guide published this year was *Posidonia australis* Seagrass Meadows of the Manning-Hawkesbury Ecoregion: A Nationally Significant Ecological Community, as listed in Appendix 4B and available on the Species Profile and Threats database.

www.environment.gov.au/cgi-bin/sprat/public/sprat.pl

## Wildlife conservation plans

Wildlife conservation plans set out the research and management actions necessary to support survival of one or more migratory, marine, conservation-dependent or cetacean species listed under the EPBC Act that, while not considered threatened, would benefit from a nationally coordinated approach to conservation. No wildlife conservation plans were made in 2018–19.

#### Key threatening processes and threat abatement plans

The EPBC Act provides for the listing of key threatening processes. A threatening process is one that threatens or may threaten the survival, abundance or evolutionary development of a native species or ecological community (Table A4.A.11 in Appendix 4A details all listed threatening processes). The Threatened Species Scientific Committee advises the Minister on the listing of key threatening processes and on whether a threat abatement plan or other action is needed to abate these processes.

The Minister made two threat abatement plans in 2018–19:

- the threat abatement plan for the incidental catch (or bycatch) of seabirds during oceanic longline fishing operations (2018)
- > the threat abatement plan for disease in natural ecosystems caused by *Phytophthora cinnamomi* (2018).

The Department did not release any draft plans for comment. Threat abatement plans are published on our website.

www.environment.gov.au/biodiversity/threatened/threat-abatement-plans

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# International wildlife trade and management

Trade in Australian native species and species listed under the *Convention on International Trade in Endangered Species of Wild Fauna and Flora* (CITES) is regulated in accordance with Part 13A of the EPBC Act.

Under the EPBC Act, the Department can grant approvals to export specimens derived from regulated native species or species listed under CITES or to import regulated live animals.

In 2018–19, the Department approved:

- > six artificial propagation programs, including for cycads and other native plants
- > one aquaculture program (for Mary River cod)
- > two wildlife trade management plans (for kangaroos and crocodiles)
- > three captive breeding programs (for butterflies and macaws)
- > six wildlife trade operations (non-fisheries), including for native plants, hermit crabs and syngnathids (seahorses, seadragons and pipefish).

We completed 69 assessments of Australian and international zoos and aquaria to ensure their facilities were suitable to house live animals from a welfare perspective. International animal transfers undertaken in 2018–19 included a group of chimpanzees, a Sri Lankan leopard and Tasmanian devils. The Department entered into 15 new agreements with overseas institutions that prescribed the care requirements for iconic native species held by the institutions.

To combat wildlife crime, the Department works with international partners, Commonwealth agencies and state regulators, including INTERPOL, the Australian Federal Police, Australian Border Force, state and territory police and environmental agencies.

### Import of wildlife products

Part 13A of the EPBC Act requires permits to be issued for the import of most types of wildlife into Australia. When CITES-listed species (including their parts and derivatives) are imported into Australia without the required permits, they may be seized (see Table A4.A.12 in Appendix 4A). The most common items seized were traditional medicines that were suspected to include extracts of protected animal or plant products.

In 2018–19, Australia issued 12 per cent more permits for the import of wildlife than for the previous year. Of the total 2181 permits issued, 2150 were for CITES-listed wildlife, and 31 were for non-CITES-listed live animals, of which 14 were for testing purposes. The testing permits were issued for importing insects for trials of biological controls of invasive species.

Most of the increase in import permits issued was for CITES-listed wildlife. Species most often covered by import permits include American alligators, pythons, monitors, crocodiles and rosewood. Almost all permits for reptile species were associated with fashion items such as handbags, shoes, watchstraps and belts. Permits for rosewood species were most commonly for musical instruments, such as guitars, and furniture items. The top 10 species covered by wildlife import permits account for 77 per cent of all species on permits issued (see Table A4.A.13 in Appendix 4A).

### Live imports

The live import list comprises species and specimens that may be imported live into Australia. A person cannot legally import live specimens of a species that is not listed in the live import list, even if it has been imported previously or is known to be in Australia already. Anyone can apply to the Minister to amend the live import list to include a new species.

In 2018–19, the Minister approved seven additions to the live import list:

- electric yellow cichlid (*Labidochromis caeruleus*), included in Part 1 of the list (does not require a permit from the Department to import)
- > a gall fly (*Cecidochares connexa*), included in Part 1 of the list (does not require a permit from the Department to import)
- > turquoise killifish (Nothobranchius furzeri), included in Part 2 of the list (research only, high-security facilities only)
- growling grass frog (*Litoria raniformis*), included in Part 2 of the list (research only, high-security facilities only)
- > a freshwater snail (*Oncomelania hupensis quadrasi*), included in Part 2 of the list (research only, high-security facilities only)
- > pygmy hippopotamus (*Choeropsis liberiensis*), included in Part 2 of the list (eligible non-commercial purpose only, excluding household pets)
- > okapi (Okapia johnstoni), included in Part 2 of the list (eligible non-commercial purpose only, excluding household pets).

The Department is assessing seven further applications for amendments to the live import list received during the year.

The Department received six applications to include potential biocontrol agents in the live import list. These will not be assessed for import unless testing indicates their efficacy as biocontrol agents.

The Minister agreed to review a decision not to include Leggett's rainbowfish (*Glossolepis leggetti*) in the live import list.

### **Export of wildlife products**

Part 13A of the EPBC Act requires permits to be issued for the export of regulated native species and most types of CITES-listed species. Wildlife harvesting for export is required to be ecologically sustainable and, for live animals, must meet welfare requirements. Commercial exports of items containing native or CITES-listed species must be sourced from a program that demonstrates the ecological sustainability of the harvest. Aside from commercial fisheries, over 90 such programs are approved under the EPBC Act for native or CITES-listed species, including plants, saltwater crocodiles, kangaroos, possums and some invertebrates.

In 2018–19, Australia issued 19 per cent more permits for the export of wildlife than the previous year. Of the total 928 export permits issued, 742 permits were issued for the export of CITES-listed wildlife and 186 were issued for native species (non-CITES-listed wildlife). Most of the increase in export permits issued was for CITES-listed wildlife. In addition, 13,794 personal baggage permits were issued for the export of personal items containing CITES-listed products—a 12 per cent decrease from the previous year.

Species most often covered by wildlife export permits include Australian saltwater crocodiles, corals, American alligators, kangaroos and monitors (see Table A4.A.14 in Appendix 4A). Exports of crocodile, monitor and alligator products are generally associated with fashion items such as handbags, shoes, watchstraps and belts. Corals were usually exported live in the aquarium trade. Kangaroos were generally exported as meat and skins. The top 10 species covered by export permits accounted for 36 per cent of all species on permits issued. Export permits are often issued to allow multiple shipments of the species under each permit; therefore, the volume of export of these species is likely to be far greater than is represented in the permit data.

# Protection of natural and cultural places and values<sup>2</sup>

The Government provides protection under the EPBC Act for World Heritage properties and for places on the National Heritage and Commonwealth Heritage lists. Under the EPBC Act, the Minister must give an approval before a proponent takes any action that may have a significant impact on the heritage values of a listed world heritage or national heritage place or a Commonwealth heritage place overseas.

## **World Heritage List**

As at 30 June 2019, Australia had 19 properties on the World Heritage List. These properties some of which have multiple sites—are protected under the EPBC Act and have associated management requirements. All Australian properties on the World Heritage List have management plans.

For operations in 2018–19, see Part 2, Annual Performance Statements, 'Regulating to protect our environment and heritage', target 'All Australian properties included on the list of World Heritage are well managed', page 44.

### **National Heritage List**

Each year the Minister is required to set a Finalised Priority Assessment List of places that the Australian Heritage Council will assess for their National or Commonwealth Heritage values. The Finalised Priority Assessment List is published on our website.

www.environment.gov.au/topics/heritage/heritage-places/finalised-priority-assessment-lists

Giving consideration to the Heritage Council's advice, the Minister added three places to the National Heritage List during 2018–19:

- > Queen Victoria Market (Victoria)
- > Centennial Park (New South Wales)
- > Quinkan Country (Queensland).

There are now 116 places included in the National Heritage List.

<sup>2</sup> Information on compliance and enforcement in Commonwealth reserves is included in the Director of National Parks annual report at <a href="http://www.environment.gov.au/topics/national-parks/parks-australia/publications">www.environment.gov.au/topics/national-parks/parks-australia/publications</a>

In accordance with the requirements of the EPBC Act, the Department uses its best endeavours to ensure a plan for managing the National Heritage listed values of each of these places is prepared in cooperation with place owners and managers.

#### **Commonwealth Heritage List**

As at 30 June 2019, there were 388 places in the Commonwealth Heritage List. No places were added during 2018–19.

The Department released updated guidelines to help Commonwealth agencies to better understand management requirements for Commonwealth Heritage places. These are listed in Appendix 4B and published on the Department's website.

http://www.environment.gov.au/heritage/publications/working-together-managingcommonwealth-heritage-places

To support the updated guidelines, the Department conducted a Commonwealth Heritage place managers workshop in March 2019. The workshop facilitated better understanding of place management requirements for Commonwealth agencies.

During 2018–19, four Heritage Strategies and three Heritage Management Plans were approved by the Australian Heritage Council.

# **Fisheries assessment and approvals**

Under the EPBC Act the Department assesses Australian fisheries to ensure they are managed in an ecologically sustainable way and to identify areas for improvement. Of the 19 fisheries assessed in 2018–19, three were Commonwealth managed and 16 were state or territory managed. Thirteen fisheries were approved as wildlife trade operations and six were exempted from the export provisions of the EPBC Act (for a period of up to 10 years).

These assessments and approvals are informed by risk. The Department has continued to work with fishery managers to identify and address ecological risks. This has resulted in a number of fisheries being able to demonstrate low risk and move to longer term approvals.

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The Department assessed all fisheries consistent with statutory requirements (see Table A4.A.15 in Appendix 4A). Following these assessments, conditions and/or recommendations were imposed to maintain or improve the ecologically sustainable management of the fisheries in the short to medium term. These conditions and recommendations are published on the Department's website.

www.environment.gov.au/coasts/fisheries/index.html

# Meeting statutory time frames under section 518 of the EPBC Act

Under section 518 of the EPBC Act—Non-compliance with time limits—we report on delays in meeting time frames and the reason. These operations are reported in Part 2, Annual Performance Statements, 'Regulating to protect our environment and heritage', target 'Activities required by legislation are conducted within statutory time frames', pages 41–44. Table A4.A.16 provides a summary of delays in meeting statutory time frames relating to EPBC Act provisions other than referrals, assessments and approvals.

# **Decisions and legal actions**

The EPBC Act provides for enforcement mechanisms for managing suspected or identified instances of non-compliance and for reviewing the compliance of referred projects. Enforcement mechanisms include environmental audits, infringement notices and civil and criminal penalties. Remediation orders and determinations may require repair or mitigation of environmental damage.

On 2 April 2019 the Office of Compliance issued INPEX Operations Australia Pty Ltd an infringement notice valued at \$12,600 for contravening condition eight of EPBC 2008/4208. This condition relates to the storage of PFAS waste water onsite and its transport interstate for treatment.

The following matters were determined by courts during 2018–19:

- In September 2018, a Sydney man received a suspended custodial sentence of one year, 10 months and 27 days for four counts of breaching the EPBC Act by attempting to export Australian native wildlife specimens to Korea and Indonesia, and importing CITES and regulated live specimens from Indonesia.
- On 21 December 2018, the registered pilot of a helicopter was fined \$800 for offences in Kakadu National Park. The pilot pled guilty to offences against section 12.58(1)(b) of the EPBC Regulations: landing or taking off an aircraft in or over a Commonwealth reserve.
- In May 2019 the Federal Court issued an interim injunction on a residential development in Baldivis, Western Australia, prohibiting the disturbance of sand and vegetation in the area while the Department assesses the development's impacts on threatened black cockatoo species.
- An Indonesian fishing vessel that was undertaking illegal fishing within the Sanctuary Zone of the Ashmore Reef Marine Park was apprehended on 22 May 2019. On 19 June 2019, in the Northern Territory Local Court, the master of the vessel was convicted of offences under the *Fisheries Management Act 1991* (FMA) and section 354A (5) of the EPBC Act. The master received eight months imprisonment, with four months suspended, and a \$5000 recognisance for three years. A conviction was recorded under the EPBC Act without penalty, as the judge felt the term of imprisonment had been adequately reflected through the sentence under the FMA.

# **Statement of reasons**

Section 13 of the Administrative Decisions (Judicial Review) Act 1977 provides that a person aggrieved by a decision made under legislation may request a statement setting out the findings on material questions of fact, referring to the evidence or other material on which those findings were based and giving the reasons for the decision (statement of reasons). Additionally, sections 77(4)(b) and 78C(4)(b) of the EPBC Act allow people to request a statement of reasons about controlled action decisions and the reconsideration of controlled action decisions.

In 2018–19, 52 statements of reasons were provided. Seven were for decisions under Part 13A of the EPBC Act, 22 were for referral decisions under section 75, one was for a reconsideration of a referral decision under section 78, nine were for assessment approach decisions under section 87, 10 were for approval decisions under sections 130 and 133, one was for a variation to conditions decision under section 143, and two were for decisions to approve a management plan.

# **Reconsideration of a decision**

Under section 78 of the EPBC Act, reconsideration of a referral decision under section 75 of the Act is available in limited circumstances. Typically, reconsiderations are completed on request when there is substantial new information or a substantial change in the likely effects on protected matters.

In 2018–19 the Minister or their delegate made 215 referral decisions and reconsidered six referral decisions.

# Committees

### **Australian Heritage Council**

The Australian Heritage Council, established under the *Australian Heritage Council Act 2003*, is the Australian Government's principal advisory body on heritage matters. It is responsible under the EPBC Act for assessing the heritage values of places nominated for possible inclusion in the National Heritage List and the Commonwealth Heritage List, and for advising the Minister on heritage issues. In 2018–19 the council met four times. Further information is on our website.

www.environment.gov.au/heritage/organisations/australian-heritage-council

# Independent Expert Scientific Committee on Coal Seam Gas and Large Coal Mining Development

The Independent Expert Scientific Committee on Coal Seam Gas and Large Coal Mining Development (IESC) is a statutory committee established in October 2012 under the EPBC Act. The IESC provides independent scientific advice to the Australian, Queensland, New South Wales, Victorian and South Australian governments on the water-related impacts of coal seam gas and large coal mining development, including any impacts of associated salt production and/or salinity. The IESC draws upon the expertise of its members and the best available science in hydrology, hydrogeology, geology and ecology.

The IESC held nine meetings during 2018–19, preparing advice on the water-related impacts of nine large coal mines and one coal seam gas project in Queensland and New South Wales.

The advice provided by the IESC is discussed in Part 2, Annual Performance Statements, 'Science, information and research', pages 82 and 89. Further information is on the IESC website.

#### www.iesc.environment.gov.au

#### **Indigenous Advisory Committee**

The Indigenous Advisory Committee, established under section 505A of the EPBC Act, provides advice to the Minister on the operations of the EPBC Act by incorporating Aboriginal and Torres Strait Islander people's knowledge of land management and the conservation and sustainable use of biodiversity. In 2018–19, the committee held two face-to-face meetings and completed a range of out-of-session work. Further information is on our website.

www.environment.gov.au/indigenous/committees/iac.html

### **Threatened Species Scientific Committee**

The Threatened Species Scientific Committee, established under section 502 of the EPBC Act, advises the Minister on amending and updating lists of threatened species, threatened ecological communities and key threatening processes, all listed under the EPBC Act. It advises on the development or adoption of recovery and threat abatement plans and prepares conservation advices for approval by the Minister or delegate. Four meetings were held in 2018–19. Further information about the committee is on our website.

www.environment.gov.au/biodiversity/threatened/tssc

# **Legislative amendments**

There were no legislative amendments to the EPBC Act in 2018–19.

# **Appendix 4A: Statistics and other information**

This appendix comprises statistics on the operation of the EPBC Act in 2018–19.

# Environmental referrals, assessments and approvals

# Table A4.A.1: Overview of EPBC Act referrals and approval of actions, 2018–19

	2018–19	Total since EPBC Act commenced in 2000
Referrals received		
Total referrals received	220	6403
Total referrals withdrawn	15	638
Referral decisions		
Referrals where a decision has been made	221	5911
Approval required—controlled action	105	1856
Approval not required—action to be taken in a particular matter	2	1086
Approval not required—no conditions on action	114	2959
Action clearly unacceptable	0	10
Referrals lapsed	6	90
Approval of actions		
Actions approved	68	1049
Actions not approved	0	11

Note: With the upgrade of environment assessment databases, differences in total figures may appear when compared with previous years, as data integrity has improved. Assessment officers enter and correct data on an ongoing basis. The figures in Table A4.A.1 are an accurate reflection of referral data as of 30 June 2019.

# Table A4.A.2: Decisions on EPBC Act referrals made in 2018–19, by jurisdiction

	Decisions made in 2018–19				
	Action clearly unacceptable	Approval required	App not re	roval quired	Total decisions
		CA	PM	NCA	
ACT	0	1	0	1	2
Christmas Island	0	0	0	1	1
Commonwealth marine	0	1	0	3	4
NSW	0	28	0	18	46
NT	0	0	0	5	5
QLD	0	27	1	18	46
SA	0	1	0	1	2
TAS	0	0	1	8	9
VIC	0	20	0	17	37
WA	0	27	0	42	69
Total	0	105	2	114	221

Notes: CA = controlled action; PM = action to be taken in a particular manner; NCA = not controlled action.

		Decisions made in 2018–19				
	Action clearly unacceptable	Approval required	Approval not required		Total decisions	
		CA	PM	NCA		
Agriculture and forestry	0	1	0	3	4	
Aquaculture	0	0	1	4	5	
Commercial development	0	10	0	10	20	
Commonwealth	0	0	0	4	4	
Commonwealth development	0	1	0	2	3	
Energy generation and supply (non-renewable)	0	4	0	5	9	
Energy generation and supply (renewable)	0	10	0	15	25	
Exploration (mineral, oil and gas—non-marine)	0	0	0	1	1	
Manufacturing	0	1	0	0	1	
Mining	0	25	0	12	37	
Natural resources management	0	1	0	1	2	
Private	0	3	0	4	7	
Residential development	0	30	0	10	40	
Science and research	0	0	0	2	2	
Telecommunications	0	0	1	2	3	
Tourism and recreation	0	4	0	15	19	
Transport—air and space	0	1	0	0	1	
Transport—land	0	9	0	12	21	
Transport—water	0	1	0	1	2	
Waste management (non-sewerage)	0	1	0	0	1	
Waste management (sewerage)	0	1	0	4	5	
Water management and use	0	2	0	7	9	
Total	0	105	2	114	221	

# Table A4.A.3: Decisions on EPBC Act referrals made in 2018–19, by activity category

Notes: CA = controlled action; PM = action to be taken in a particular manner; NCA = not controlled action. Total includes six reconsiderations.

	Assessments active	Assessments completed	Assessments withdrawn	Assessments lapsed
Commonwealth assessment	s			
Preliminary documentation—further information required	58	1	0	0
Preliminary documentation—no further information required	1	0	0	0
Public environment report	0	0	0	0
Referral information	1	0	0	0
Environmental impact statement	2	0	0	0
State/territory assessments				
Bilateral assessment	21	0	0	0
Accredited process	17	0	0	0
Total	100	1	0	0

### Table A4.A.4: Decisions on assessment approach made in 2018–19, by type

# Table A4.A.5: Matters of national environmental significance under the EPBC Actconsidered in relation to impacts of proposed action, 2018–19

	Matter protected	Not controlled action— particular manner	Controlled action
Division 1	Matters of national environmental significance	2	
Section 12	World Heritage values of a World Heritage listed property	1	1
Section 15B	National Heritage values of a National Heritage listed place	1	7
Section 16	Ecological character of a declared Ramsar wetland	0	5
Section 18	Listed threatened species or ecological community	1	102
Section 20	Listed migratory species	1	15
Section 21	Nuclear activities with a significant impact on the environment	0	1
Section 23	Commonwealth marine environment	0	4
Section 24B	Activities in the Great Barrier Reef Marine Park	0	1
Section 24D	Affects at least one water resource	0	7
Division 2			
Section 26	Commonwealth land	0	0
Section 27B	Activities involving Commonwealth Heritage listed places overseas	0	0
Section 28	Commonwealth or Commonwealth agency activity	0	1
Total		4	144

Note: This table refers to matters of national environmental significance considered in 2018–19 by section and decision, regardless of the number of referrals received.

# Access to biological resources and benefit sharing

## Table A4.A.6: Applications received and permits granted for cetacean research or impacts under the EPBC Act, 2018–19

Section of EPBC Act	Applications received	Permits granted	Conditions varied or revoked	Suspended or cancelled
238(3)(a) cetacean conservation; or (b) incidental interference	12	13*	1	0
238(3)(c) whale watching	0	0	0	0
Total	12	13	1	0

\* Note that one permit application received in 2017–18 was granted in 2018–19.

# Protection of species and ecological communities

# Table A4.A.7: Species and ecological communities listing outcomes under the EPBC Act, 2018–19

Species and ecological communities	Status
Listings (scientific name or name of ecological community)	
Myriocephalus nudus	Listed as extinct (1 species)
Bruguiera hainesii (Haines's Orange Mangrove)	Listed as critically endangered
Litoria kroombitensis (Kroombit Treefrog)	(17 species and 2 ecological
Androcalva adenothalia	communities)
Clausena excavata	
Eremophila glabra subsp. Scaddan (C. Turley s.n. 10/11/2005)	
Hesperocolletes douglasi (Douglas' broad-headed bee)	
Hibbertia sp. Toolbrunup (J.R. Wheeler 2504)	
Homoranthus bebo	
Lasiopetalum sp. Mount Caroline (S.D. Hopper SDH 6381)	
Phebalium speciosum	
Stylidium amabile	
Cophixalus concinnus (elegant frog)	
Cophixalus hosmeri (rattling nursery-frog)	
Cophixalus mcdonaldi (Mount Elliot nursery-frog)	
Cophixalus monticola (Mountain-top nursery-frog)	
Cophixalus neglectus (Bellenden Ker nursery-frog)	
Petrogale concinna concinna (Nabarlek (Victoria River District))	
Tasmanian forests and woodlands dominated by black gum or Brookers gum	
Tuart forests and woodlands on the Swan coastal plain	

Species and ecological communities	Status
Crinia sloanei (Sloane's froglet)	Listed as endangered (16 species
Acacia woodmaniorum (woodman's wattle)	and 2 ecological communities)
Androcalva perlaria (pearl-like androcalva)	
Bossiaea sp. Frankland (E.M. Sandiford EMS 896)	
Caladenia graniticola (Pingaring spider-orchid)	
Grevillea acropogon	
Hypocalymma angustifolium subsp. Hutt River (S. Patrick 2982)	
Hypocalymma sp. Cascade (R. Bruhn 20896)	
<i>Melaleuca</i> sp. <i>Wanneroo</i> (G.J. Keighery 16705)	
Nannoperca pygmaea (little pygmy perch)	
Pimelea axiflora subsp. pubescens	
Stylidium asymmetricum (asymmetric triggerplant)	
Stylidium coroniforme subsp. amblyphyllum	
Stylidium coroniforme subsp. coroniforme (Wongan Hills triggerplant	:)
Trioza barrettae (Banksia Brownii plant-louse)	
Cophixalus aenigma (tapping nursery-frog)	
Poplar box grassy woodland on alluvial plains	
Assemblages of species associated with open-coast salt-wedge estuaries of western and central Victoria	
Hirundapus caudacutus (white-throated needletail)	Listed as vulnerable (1 species)
Transferred species: uplistings	
<i>Melomys rubicola</i> (Bramble Cay melomys)	Uplisted from endangered to extinct
Pteropus conspicillatus (spectacled flying-fox)	Uplisted from vulnerable to endangered
<i>Geocrinia alba</i> (white-bellied frog, creek frog)	Uplisted from endangered to
<i>Litoria castanea</i> (yellow-spotted tree frog, yellow-spotted bell frog)	critically endangered
Litoria myola (Kuranda tree frog)	_
Philoria frosti (Baw Baw frog)	_
Fontainea oraria (coastal fontainea)	_
Gentiana bredboensis	Uplisted from vulnerable to critically endangered
Transferred species: downlistings	
Litoria dayi (Australian lace-lid, lace-eyed tree frog)	Downlisted from endangered to
Spicospina flammocaerulea (sunset frog)	vulnerable
Galaxias truttaceus (Western Australian population) (western trout minnow)	Downlisted from critically endangered
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Species and ecological communities	Status
Deleted from the list	
Dasycercus cristicauda (crest-tailed mulgara)	Deleted from the list (11 species)
Mesembriomys macrurus (golden-backed tree-rat, Koorrawal)	
Notamacropus eugenii eugenii (Tammar wallaby (South Australia))	
Pseudantechinus mimulus (Carpentarian antechinus)	
Vombatus ursinus ursinus (common wombat (Bass Strait))	
Aprasia rostrata rostrata (Monte Bello worm-lizard)	
Ctenotus angusticeps (northwestern coastal ctenotus)	
Hypsela sessiliflora	
Myoporum turbinatum (salt myoporum)	
Philotheca ericifolia	
Stylidium coroniforme (Wongan Hills triggerplant)	
Retained in current category in the list	
Oberonia attenuata (Mossman fairy orchid)	Retained in current category
Zyzomys palatalis (Carpentarian rock-rat, Aywalirroomoo)	(4 species)
Gymnobelideus leadbeateri (Leadbeater's possum)	
Litoria nyakalensis (mountain mistfrog)	
Not eligible for listing	
Bettongia gaimardi (Tasmanian bettong, eastern bettong)	Not eligible (1 species)

# Table A4.A.8: Number of changes to the lists of threatened species, ecological communities and key threatening processes under the EPBC Act, 2018–19

	Species	Ecological communities	Key threatening processes
Items on which the Threatened Species Scientific Committee has provided advice to the Minister	62	6	0
Ministerial decisions made on Threatened Species Scientific Committee advice	62	4	0
Ministerial decisions made on Threatened Specie following categories	s Scientific C	ommittee advice	in the
Uplisted	8	0	N/A
Downlisted	3	0	N/A
New listings	35	4	0
Deleted	11	0	0
Amendments to the list	57	4	0
Ineligible	1	0	0
No change in status	4	0	0

### Table A4.A.9: Recovery plans made or adopted under the EPBC Act, 2018–19

Recovery plan	Date made or adopted	Listed threatened entities covered
National Recovery Plan for the Macquarie Perch (Macquaria australasica)	9 February 2019	<i>Macquaria australasica</i> (Macquarie perch)
National Recovery Plan for the Littoral Rainforest and Coastal Vine Thickets of Eastern Australia Ecological Community	20 February 2019	Littoral rainforest and coastal vine thickets of eastern Australia
National Recovery Plan for the Central Rock-rat, Zyzomys pedunculatus	23 February 2019	<i>Zyzomys pedunculatus</i> (central rock-rat, Antina)
National Recovery Plan for the Clay Pans of the Swan Coastal Plain Ecological Community	23 February 2019	Clay pans of the Swan coastal plain
Recovery, Management and Monitoring Plan for the Brush-tailed Rabbit-rat <i>Conilurus penicillatus</i>	23 February 2019	<i>Conilurus penicillatus</i> (brush- tailed rabbit-rat, brush-tailed tree-rat, Pakooma)

# Table A4.A.10: EPBC Act listed threatened species and ecological communities covered by recovery plans as at 30 June 2019

	Species	Ecological communities	Total
Total number of listed threatened entities	1890	82	1972
Number of listed threatened entities covered by recovery plans in force	720	27	747
Number of listed threatened entities requiring recovery plans but not covered by a recovery plan in force	142	30	172

# Table A4.A.11: Key threatening processes and threat abatement plans listed under the EPBC Act

Key threatening process	Date of effect	Threat abatement plan required?	Approved threat abatement plan
Competition and land degradation by feral rabbits	16 July 2000	Yes	Yes
Competition and land degradation by unmanaged goats	16 July 2000	Yes	Yes
Dieback caused by the root-rot fungus Phytophthora cinnamomi	22 February 2019	Yes	Yes
Incidental catch (or bycatch) of seabirds during oceanic longline fishing operations	10 November 2018	Yes	Yes
Predation by European red fox ( <i>Vulpes vulpes</i> )	16 July 2000	Yes	Yes
Predation by feral cats	16 July 2000	Yes	Yes
Land clearance	4 April 2001	No	N/A

Key threatening process	Date of effect	Threat abatement plan required?	Approved threat abatement plan
Loss of terrestrial climatic habitat caused by anthropogenic emissions of greenhouse gases	4 April 2001	No	N/A
Psittacine circoviral (beak and feather) disease affecting endangered psittacine species	4 April 2001	No	N/A
Incidental catch (bycatch) of sea turtles during coastal otter-trawling operations within Australian waters north of 28 degrees south	4 April 2001	No	N/A
Predation, habitat degradation, competition and disease transmission by feral pigs	6 August 2001	Yes	Yes
Infection of amphibians with chytrid fungus resulting in chytridiomycosis	23 July 2002	Yes	Yes
Reduction in the biodiversity of Australian native fauna and flora due to red imported fire ant ( <i>Solenopsis invicta</i> )	2 April 2003	Yes	No
Injury and fatality to vertebrate marine life caused by ingestion of, or entanglement in, harmful marine debris	13 August 2003	Yes	Yes
Loss of biodiversity and ecosystem integrity following invasion by the yellow crazy ant ( <i>Anoplolepis gracilipes</i> ) on Christmas Island, Indian Ocean	12 April 2005	No	N/A
Biological effects, including lethal toxic ingestion, caused by cane toads ( <i>Bufo marinus</i> )	12 April 2005	Yes	Yes
Predation by exotic rats on Australian offshore islands of less than 1000 km <sup>2</sup> (100,000 ha)	29 March 2006	Yes	Yes
Invasion of northern Australia by gamba grass and other introduced grasses	16 September 2009	Yes	Yes
Loss and degradation of native plant and animal habitat by invasion of escaped garden plants, including aquatic plants	8 January 2010	No	N/A
Novel biota and its impact on biodiversity	26 February 2013	No	N/A
Aggressive exclusion of birds from potential woodland and forest habitat by overabundant noisy miners ( <i>Manorina melanocephala</i> )	9 May 2014	No	N/A

# International wildlife trade and management

## Table A4.A.12: Top 10 items seized under the EPBC Act, 2018–19

	Species	Number of seizures
1	Costus, Aucklandia, Mu Xiang (Saussurea costus)	113
2	Lizard (Scincidae spp.)	65
3	Crocodylia spp.	51
4	Snake ( <i>Elapidae</i> spp.)	50
5	Rosewood ( <i>Dalbergia</i> spp.)	36
6	Ginseng ( <i>Panax</i> spp.)	29
7	Scorpion (Scorpiones spp.)	18
8	Turtle	10
9	Bear ( <i>Ursidae</i> spp.)	10
10	Seahorse (Hippocampus spp.)	9

Notes: (1) At the time of preparing this report a total of 489 notices of seizure had been issued in 2018–19. Australian Border Force officers had issued 449 notices of seizure, and departmental officers had issued 40 notices of seizure. (2) Each year some border seizures are not reported to the Department in time to be included in annual reports. Last year 479 notices of seizure were received in time for inclusion in the 2017–18 annual report, but the total number of notices issued in 2017–18 was 518.

## Table A4.A.13: Top 10 species covered by EPBC Act wildlife import permits, 2018–19

Species	Number of import permits issued
American alligator (Alligator mississippiensis)	719
Burmese python (Python bivittatus)	234
Common water monitor (Varanus salvator)	219
Nile crocodile (Crocodylus niloticus)	205
Reticulated python (Python reticulatus)	195
Indian rosewood (Dalbergia latifolia)	166
Saltwater crocodile (Crocodylus porosus)	127
Common caiman (Caiman crocodilus crocodilus)	89
North Indian rosewood (Dalbergia sissoo)	45
Panama caiman (Caiman yacare)	45
Siberian sturgeon (Acipenser baerii)	44
Panama caiman (Caiman yacare)	45

Species	Number of export permits issued
Saltwater crocodile (Crocodylus porosus)	143
American alligator (Alligator mississippiensis)	124
Stony corals (Order: Scleractinia)	77
Corals (Class: Anthozoa)	76
Common water monitor (Varanus salvator)	67
Indian rosewood (Dalbergia latifolia)	52
Fire corals (Class: Hydrozoa)	52
Eastern grey kangaroo ( <i>Macropus giganteus</i> )	42
Red kangaroo ( <i>Macropus rufus</i> )	36
Nile crocodile (Crocodylus niloticus)	30

# Table A4.A.14: Top 10 species most often issued EPBC Act wildlife export permits, 2018–19

# **Fisheries assessment and approvals**

# Table A4.A.15: EPBC Act assessments of Commonwealth and state managed fisheries completed, 2018–19

		Current assessment	
Jurisdiction	Fishery	decisions	Decision date
Commonwealth	Northern Prawn Fishery	Exempt	17 December 2018
Commonwealth	Small Pelagic Fishery	Exempt	22 October 2018
Commonwealth	Southern and Eastern Scalefish and Shark Fishery	WTO	14 February 2019
NSW	Sea Urchin and Turban Shell Restricted Fishery	Exempt	22 October 2018
NT	Coastal Line Fishery	WTO	31 January 2019
QLD	Blue Swimmer Crab Fishery	WTO	28 May 2019
QLD	East Coast Inshore Fin Fish Fishery	WTO	18 December 2018
QLD	Gulf of Carpentaria Inshore Fin Fish Fishery	WTO	22 March 2019
QLD	Mud Crab Fishery	WTO	28 May 2019
QLD	River and Inshore Beam Trawl Fishery	WTO	14 February 2019
SA	Beach-cast Marine Algae Fishery	WTO	18 September 2018
SA	Lakes and Coorong Fishery	WTO	26 February 2019
SA	Marine Scalefish Fishery	Exempt	12 March 2019
TAS	S Richey Fishing Company— Australian Salmon		11 April 2019
VIC	Eel Fishery	Exempt	9 April 2019
VIC	PQ Aquatics	WTO	12 December 2018
WA	Pilbara Fish Trawl Managed Fishery	WTO	12 November 2018
WA	Temperate Shark Fishery	WTO	22 August 2018
WA	Tycraft Giant Clam Operation	WTO	9 April 2019

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Note: WTO = wildlife trade operation.

# Meeting statutory time frames under section 518 of the EPBC Act

The EPBC Act and Regulations specify time frames within which decisions must be made and other actions completed. If the time frames are not met then, in accordance with section 518 of the EPBC Act, a statement must be provided setting out the reasons for the delay. Decisions that were not made within statutory time frames in 2018–19 and the reasons for delay are listed in Table A4.A.16.

# Table A4.A.16: Decisions made under other EPBC Act provisions that did not meet statutory time frames, 2018–19

Section	Total	Late	Reasons for delay
273(2) Ensuring recovery plans are in force within extended statutory deadline	19ª	14 <sup>ь</sup>	Administrative delay
303Cl Time limit for making permit decisions—CITES	3087	369	349 administrative delays 19 system errors 1 overseas processing delay
303DH Time limit for making permit decisions—Native (non-CITES)	220	15	13 administrative delays 2 system errors
341JH Provision of National Heritage assessments to the Minister	3°	2 <sup>d</sup>	Stakeholder consultation and engagement
324ZC Reviewing and reporting on the National Heritage List	1	1	Administrative delay
324JB(1) Australian Heritage Council to orepare proposed priority assessment list for the National Heritage List	1	1	Caretaker period
341ZH Reviewing and reporting on the Commonwealth Heritage List	1	1	Administrative delay
341H Minister to invite Commonwealth Heritage list nominations for each assessment period	1	1	Australian Heritage Council recommendation to prioritise nomination of places for the National Heritage List
341JA(1) Australian Heritage Council to prepare proposed priority assessment list for the Commonwealth Heritage List.	1	1	Administrative delay

a Three species and two ecological communities were covered by five recovery plans made or adopted (see Table A4.A.10) and another 14 species and ecological communities became overdue in 2018–19. These 14 bring the total number of species and ecological communities overdue to have a recovery plan in force to 164.

b Eight species and six ecological communities became overdue to have a recovery plan in force during 2018–19.

c At 30 June 2019, three National Heritage assessments had been transmitted to the Minister during 2018–19.

d Between 30 June 2018 and 30 June 2019, two statutory decision deadlines for the provision of National Heritage assessments to the Minister expired: Colonial Sydney National Heritage Assessment; and Murray Island Group, including Mer Island, Dauar Island and Waier Island National Heritage Assessment.

# Appendix 4B: Publications 2018–19

# Guides

*Posidonia australis Seagrass Meadows of the Manning-Hawkesbury Ecoregion: a nationally significant ecological community,* Department of the Environment and Energy, 2018.

Australia's Commonwealth Heritage—working together managing Commonwealth Heritage places—a guide for Commonwealth agencies, Commonwealth of Australia, 2019.

# Reports

Protection of Australia's commemorative places and monuments: Report prepared for the Minister for the Environment and Energy, the Hon. Josh Frydenberg MP, Commonwealth of Australia, 2018

*The National Heritage List and Commonwealth Heritage List: 1 July 2013 – 30 June 2018,* Commonwealth of Australia, 2018.

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# Appendix 5: Operation of the Environment Protection (Alligator Rivers Region) Act 1978

Section 36 of the *Environment Protection (Alligator Rivers Region) Act 1978* requires the Supervising Scientist to provide to the Minister an annual report on the operation of the Act. This section meets the reporting requirements for 2018–19.

# Operation

The position of the Supervising Scientist is established under the *Environment Protection* (*Alligator Rivers Region*) *Act 1978* for the purpose of protecting the Alligator Rivers Region from the effects of uranium mining.

The Supervising Scientist Branch is funded under the portfolio's departmental appropriation and contributes to the delivery of Outcome 1: Conserve, protect and sustainably manage Australia's biodiversity, ecosystems, environment and heritage through research, information management, supporting natural resource management, establishing and managing Commonwealth protected areas, and reducing and regulating the use of pollutants and hazardous substances.

The activities of the Supervising Scientist under the Act help to achieve this objective by demonstrating whether there has been detrimental impact to the people and the environment of the Alligator Rivers Region, including Kakadu National Park, as a result of uranium mining activities.

### **Ministerial directions**

Under section 7 of the Act, the Supervising Scientist is required to comply with any directions given to them by the Minister relating to the performance of their functions or the exercise of their powers. In 2018–19, the Minister did not issue any such directions to the Supervising Scientist.

## **Collection and assessment of information**

Information on the environmental effects of mining collected and assessed throughout 2018–19, in accordance with section 36(2)(b)(i) of the Act, is summarised below. Further details are provided in the Supervising Scientist annual technical report, which is published on the Department's website.

#### www.environment.gov.au/science/supervising-scientist/publications

The Supervising Scientist Branch works to protect the environment of the Alligator Rivers Region, including Kakadu National Park, from the effects of uranium mining activities. Working closely with Commonwealth and Northern Territory regulatory authorities, and in consultation with Traditional Owners through the Northern Land Council and the Gundjeihmi Aboriginal Corporation, the branch develops and implements programs to measure the effectiveness of environmental management at uranium mining and exploration sites. These programs include supervision, monitoring and environmental research.

The focus of most of the Supervising Scientist's activities in recent years has been on the Ranger uranium mine—the only operating uranium mine in the region. Among the branch's

broader responsibilities in the region (Table A5.1), Ranger presents the most significant environmental risks, during both mine operations and rehabilitation.

### **Supervision**

The branch's supervision program includes a structured plan of assessments, inspections and audits which provide a mechanism for reviewing and assessing the performance of environmental management systems in place at various mine and exploration sites. Throughout 2018–19, this program was focused on five main areas within the region, including Ranger operations, two historical mine sites in various stages of rehabilitation and several exploration sites (Table A5.1).

Activity	Ranger	Jabiluka	Nabarlek	South Alligator Valley	West Arnhem exploration
Meetings of the mine site technical committee	5	2		N/A	N/A
Applications assessed	7				
Non-routine reports assessed	9				
Routine reports/plans assessed	9	2	1		3
Applications under assessment	1				
Authorisation amendments assessed					
Environmental audits	1	0 <sup>a</sup>	1		1
Routine inspections	12	2	1	1	
Incidents reported	17 <sup>b</sup>				

# Table A5.1: Summary of supervision activities of the Supervising Scientist Branch at five sites in the Alligator Rivers Region, 2018–19

a. The audit program for Jabiluka has been suspended, as the site is in long-term care and maintenance.

b. All reported environmental incidents were followed up through the routine inspection program.

### Monitoring

The branch's monitoring program uses a multiple-lines-of-evidence approach, assessing chemical, biological and radiological indicators to detect short-term and long-term impacts of mining on the people and environment surrounding Ranger mine.

The key pathway for exposure of contaminants to the environment during the operational phase of the Ranger mine is the surface water pathway. To ensure protection of the environment, including people, the mine's operator, Energy Resources of Australia Ltd (ERA) is required to achieve specific water quality objectives for the creeks surrounding the mine. These water quality objectives are largely based on site-specific biological effects data, and their achievement provides a key line of evidence that the environment has been protected.

Surface water chemistry data show there were no exceedances of the Ranger water quality objectives throughout the 2018–19 wet season. For example, concentrations of uranium

in surface water downstream of Ranger remained below 2.8  $\mu$ g/L throughout the 2018–19 wet season.

Biological monitoring techniques have been developed that can be used for both early detection monitoring and assessment of long-term ecosystem-level responses. Results of the in-situ biological toxicity monitoring (early detection) and fish and macroinvertebrate monitoring (long-term detection) showed that downstream biodiversity had been protected, based on the data that had been analysed as at 30 June 2019.

One of the main pathways of potential radiation exposure to the public during Ranger operations is the ingestion pathway, caused by the uptake of radionuclides into bush foods from creek systems downstream of the mine. Freshwater mussels have previously been identified as the most important food source contributing to radiation dose to people, as they strongly bio-accumulate radium-226 in their flesh. Mussels were collected from Mudginberri Billabong, downstream of Ranger, in October 2018 and analysed for radium-226 as part of the routine bioaccumulation monitoring program. Results indicate that radium-226 concentrations had not increased as a result of uranium mining and that there is no unacceptable radiation risk from consuming mussels as part of a bush food diet.

In summary, all monitoring undertaken by the branch to date indicates that there have been no observable environmental impacts from Ranger mine's operations and that the people and the environment of the Alligator Rivers Region remained protected from the effects of uranium mining during 2018–19. A detailed description of all results obtained from the 2018–19 monitoring program will be published in the 2018–19 Supervising Scientist annual technical report.

See Part 2, Annual performance statements, 'Regulating to protect our environment and heritage', pages 46–49.

### **Environmental research**

During 2018–19, all research undertaken by the Supervising Scientist Branch was directed at gaining information to assist with managing key environmental risks associated with Ranger mine operations and rehabilitation. The number of research projects for this period are shown in Figure A5.1.

The branch's proposed research program for 2018–19 built on the approach developed since 2017, which has been underpinned by a comprehensive risk-based planning process to map out the branch's research priorities over the next 10 years. The Alligator Rivers Region Technical Committee is established under the Act to independently review research into the effects of uranium mining in the Alligator Rivers Region. The Technical Committee endorsed the branch's 2018–19 research program in May 2018.

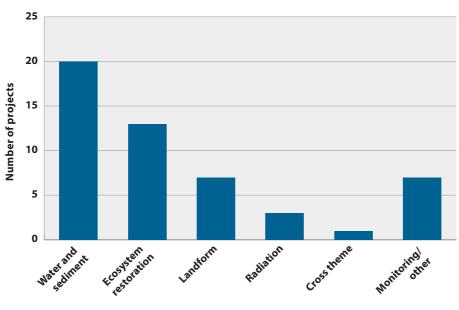
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The 2018–19 research program comprised 44 research projects. This was a decrease on project numbers in previous years, reflecting:

- transfer of dedicated groundwater research projects to ERA or to external experts consulting to SSB
- reduction in radiation projects between 2017 and 2018 associated mainly with project completion
- > consolidation (mainly) of landform projects.

Rehabilitation research associated with water and sediment quality, ecosystem restoration and landform dominates the branch's efforts.

Throughout 2018–19, the branch published the findings and outcomes of these projects in 15 peer-reviewed articles.



# Figure A5.1: Research projects of the Supervising Scientist Branch, 2018–19, by research theme

### Standards, practices and procedures

Information on standards, practices and procedures adopted and/or amended during 2018–19, in accordance with section 36(2)(b)(ii) of the Act, is provided below:

- The Supervising Scientist Branch developed a suite of rehabilitation standards for Ranger mine, which was published in the third quarter of 2018. These standards and their refinement provide quantitative values against which the mine operator's proposed closure criteria can be assessed.
- Procedures and methods for collecting and processing remotely piloted aircraft system data to derive standards for revegetation, as well as restored ecosystem monitoring, are being developed. The refinement of these methods and procedures over time will reduce or eliminate the need for ground-based and resource-intensive field surveys.
- > The chronic toxicity testing method for the northern trout gudgeon, *Mogurnda mogurnda*, was further improved and is being used for routine testing.
- Acute and chronic toxicity testing methods for freshwater mussels, Velesunio spp., were developed. The acute and chronic test protocols have been peer-reviewed and published.

 Development of a remote videography method for monitoring fish communities in channel billabongs as a replacement technique for visual counts continued. This significantly reduces the risks associated with working in crocodile-inhabited waters. Results from the new method are being compared with results from the former method, for calibration, over a three-year period.

## **Protection and restoration measures**

Information on environmental protection and restoration measures implemented in accordance with section 36(2)(b)(iii) of the Act during 2018–19 is provided below:

- > The Ranger mine operator, ERA, submitted an updated version of its Ranger Mine Closure Plan in early June 2018. The plan includes proposed closure criteria for Ranger mine to apply on and off site after rehabilitation. The Supervising Scientist Branch assessed the plan, publishing an assessment report online in September 2018.
- > The annual routine water quality and biological monitoring programs were completed successfully.
- > The annual audit and routine inspection program was completed successfully.
- Ongoing monitoring of the adequacy and effectiveness of remedial works undertaken by the mine operator was carried out.

### **Ongoing progress**

Key rehabilitation activities carried out at Ranger mine throughout 2018–19 include:

- ongoing transfer of mine tailings into Ranger mine Pit 3 for permanent storage, in accordance with the rehabilitation objectives
- > further progression of the rehabilitation of Ranger mine Pit 1, with the bulk backfill activities nearing completion
- > ongoing treatment and disposal of mine waste water, including investigation of alternative treatment options for process water and for more efficient treatment of pond water
- > commencement of decommissioning of the Ranger 3 Deeps underground project
- recommissioning and installation of additional groundwater monitoring bores to improve understanding of groundwater quality and behaviour and to inform future modelling and assessment.

### Requirements of prescribed instruments enacted, made, adopted or issued

Information on the requirements of, and having effect under, new prescribed instruments, or amendments to existing prescribed instruments in accordance with section 36(2)(b)(iv) of the Act, is provided below:

> During 2018–19, no prescribed instruments were enacted, made, adopted or issued.

## Implementation of requirements

Information on the implementation of requirements of, and having effect under, new prescribed instruments, or amendments to existing prescribed instruments in accordance with section 36(2)(b)(v) of the Act, is provided below:

During 2018–19, the Supervising Scientist Branch continued to oversee and supervise the implementation of the *Atomic Energy Act 1953* and the *Northern Territory Mining Management Act 2001* as they relate to Ranger uranium mine.

# **Cost of operations**

The cost of operations for the Supervising Scientist Branch in 2018–19 was \$7,912,918.

# Appendix 6: Operation of the Fuel Quality Standards Act 2000

Section 71 of the *Fuel Quality Standards Act 2000* requires the Minister to prepare an annual report on the operation of the Act. This section meets this reporting requirement for 2018–19.

# Operation

The Act requires the fuel industry, including fuel suppliers, to supply fuel that meets strict environmental requirements in accordance with fuel quality standards. Fuel quality standards have been made for all grades of petrol, automotive diesel, biodiesel, ethanol E85 and autogas.

# Review of the legislative instruments made under the *Fuel Quality Standards Act 2000*

Nine legislative instruments are being reviewed under the Fuel Quality Standards Act that are sunsetting on 1 October 2019.

On 25 February 2019, the Australian Government announced improvements to fuel quality standards as part of the Climate Solutions Package. The benefits include access to the latest vehicle technology, savings for motorists from more fuel-efficient vehicles and health benefits to the community from cleaner air.

Petrol quality will be improved by lowering the aromatic content starting in 2022 and lowering the sulfur limits starting in 2027.

The petrol and automotive diesel determinations were remade on 18 March 2019. The fuel quality standards regulations for these determinations were remade on 4 April 2019. These instruments will commence on 1 October 2019.

The Department is continuing to consult with industry on the autogas, biodiesel, ethanol E85, ethanol and ethanol E85 information fuel quality standards, and the register of prohibited fuel additives guidelines to finalise these before they sunset on 1 October 2019.

## **Compliance and enforcement**

The Department conducts monitoring, compliance and enforcement activities to detect and respond to non-compliance under the Act and Regulations.

Statistics from the past four years are provided in Table A6.1. During 2018–19, the Department engaged with 363 retail fuel sites. Where non-compliance was detected, the Department took action to ensure the supply of fuel is compliant with the requirements of the Act.

Actions	2015–16	2016–17	2017–18	2018–19
Compliance incident reports	223	195	133	N/Aª
Number of retail fuel sites visited	455	457	311	363
Number of compliant tests	1596	1337	778	1380
Number of non-compliant tests detected	33	23	16	13
Number of ethanol labelling breaches	21	8	4	7
Number of documentation requirements breaches <sup>b</sup>	29	4 <sup>c</sup>	0	0

# Table A6.1: Statistics on fuel sampling under the Fuel Quality Standards Act 2000,2015–16 to 2018–19

a This information is no longer recorded, as follow-up of compliance incident reports has little correlation with detected non-compliance.

b The Act and Regulations require operators of service stations to maintain and keep records for two years, including delivery documentation, stock reconciliation and fuel-testing records in relation to the supply of fuel, at the premises where the fuel is supplied. Fuel suppliers must also provide documentation to the supply site within 72 hours of the delivery of fuel.

c Section 66 compliance checks only.

## **Financial information**

The Department's 2018–19 operating costs for administering the Act were \$2,411,838 including staff salaries and allowances, consultancies, advertising and other related expenses.

### Committee

Section 24 of the Act establishes the Fuel Standards Consultative Committee. The Minister must consult the committee on, or notify it of, various matters as required by the Act. The committee is made up of representatives from the Australian, state and territory governments, fuel producers (including producers of alternative and renewable fuels), car and truck manufacturers, consumers and an environment protection organisation.

# Appendix 7: Operation of the *Greenhouse and Energy Minimum Standards Act 2012*

This section is prepared in accordance with section 175 of the *Greenhouse and Energy Minimum Standards Act 2012* (GEMS Act). It covers the operation of the GEMS Act from 1 July 2018 to 30 June 2019.

The GEMS Act supports the development and adoption of appliances and equipment that use less energy and result in fewer greenhouse gas emissions than competing products. The GEMS Act commenced on 1 October 2012. It replaced seven overlapping pieces of state and territory legislation and four state regulators with one national regulator, simplifying the system for manufacturers and importers of regulated appliances and equipment.

# Operation

## **Equipment Energy Efficiency program**

The Department administers the GEMS Act through the Equipment Energy Efficiency (E3) program and the GEMS Regulator. The E3 program promotes greater energy efficiency for regulated products by enabling consumers to make informed choices to improve energy efficiency and reduce greenhouse gas emissions. The main policy tools the program uses are mandatory Minimum Energy Performance Standards and Energy Rating Labels for appliances and equipment.

### **Determinations**

At 30 June 2019, a total of 22 determinations were in effect under the GEMS Act. The determinations are legislative instruments that specify GEMS requirements, including requirements for Minimum Energy Performance Standards and Energy Rating Labels for products regulated under the GEMS Act.

### Governance

The Department and the GEMS Regulator work cooperatively with state and territory agencies to administer the GEMS Act and develop the E3 program under an intergovernmental agreement. Australia also collaborates on energy efficiency standards with New Zealand through a policy framework and funding arrangement for the E3 program, ensuring the greatest net benefit for both countries.

The E3 program is overseen by the Energy Efficiency Advisory Team, which reports to the Council of Australian Governments Energy Council. The advisory team comprises representatives from Commonwealth, state and territory government agencies and from the New Zealand Government.

### Service delivery

In 2018–19, the GEMS Regulator approved 5114 applications and responded to 851 enquiries. Registration applications were approved in 1.23 days, on average. One exemption request was granted in 2018–19.

#### Revenue

In 2018–19, revenue from registration fees was \$2,307,710. The registration fees are currently under review.

### **Achievements**

During 2018–19 the COAG Energy Council approved new regulations under the GEMS Act for air conditioners and swimming pool pumps.

The Department surveyed stakeholders in 2018–19 to gauge the overall level of satisfaction with the GEMS product registration and compliance process. Of all respondents, 83 per cent were satisfied with the registration service. In addition, 92 per cent agreed registrations were processed in a timely manner and 90 per cent indicated that enquiries were handled in a professional manner. The results show continued high levels of satisfaction over the four years the survey has been undertaken.

During 2018–19, the Allens Hub completed an independent review of the GEMS Act, as required by the legislation. The review found that the GEMS Act is successful in achieving its purpose of a streamlined, nationally consistent approach to appliance energy efficiency. It also found that, for the GEMS Act to deliver additional benefits, it will need to adapt to changing market conditions and requirements. The Government will respond to the review in 2019–20.

### **GEMS compliance**

The GEMS Regulator is responsible for monitoring and enforcing compliance with the GEMS Act. It does this through an intelligence-led, risk-based program that:

- > engages with, and educates, the regulated community
- > monitors compliance through:
  - check testing
  - GEMS inspector market surveillance
  - receiving allegations of suspected non-compliance
- > assesses and investigates non-compliance
- > responds to non-compliance.

During 2018–19, the GEMS Regulator completed check tests of 77 models of 14 GEMS products. Of these models, 64 met GEMS requirements and 13 did not. Of those failing to meet GEMS requirements, the GEMS Regulator:

- > cancelled the registration of seven models
- > referred two models to another regulator
- > remedied the non-compliance and took alternative enforcement action for three models
- > accepted an enforceable undertaking where the other party agreed to take specific remedial actions.

GEMS inspector market surveillance activities revealed:

- > consistently very high (approximately 97 per cent) registration compliance for a range of household GEMS products
- > an overall improvement in labelling compliance compared with 2017–18. Compliance is now at approximately 93 per cent, with the poorest rates of compliance in television and computer monitor labelling.

The GEMS Regulator regularly receives allegations of non-compliance from consumers, industry, and other government departments which are assessed, and if appropriate, investigated. Most of the allegations relate to registration and labelling compliance. As a result of an investigation of one of these allegations, GEMS inspectors gave four infringement notices for the alleged supply of unregistered models of GEMS products. Enquiries are continuing with respect to the other allegations received throughout 2018–19.

### Communication

The GEMS Regulator assists responsible parties to comply with the GEMS Act. To achieve this, the GEMS Regulator:

- > informs stakeholders about the E3 program and the operation of the GEMS Act
- informs stakeholders about registration requirements under the GEMS Act, including through the <u>www.energyrating.gov.au</u>
- > responds to queries through emails to energyrating@environment.gov.au
- coordinates national marketing and communication projects to support new energy efficiency programs and improve existing ones
- consults with industry and other interested parties on developing and implementing energy labelling and associated programs

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> monitors and reports on program performance, achievements and enforcement.

# Appendix 8: Operation of the Hazardous Waste (Regulation of Exports and Imports) Act 1989

Section 61 of the *Hazardous Waste (Regulation of Exports and Imports) Act 1989* requires the Minister to prepare a report on the operation of the Act for each financial year. This section meets the reporting requirements for 2018–19.

The Department submitted an annual report on Australia's implementation of the *Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal* (Basel Convention) to the convention's secretariat during 2018–19. The annual report for 2017 is on the Basel Convention website.

www.basel.int/Countries/NationalReporting/BaselConventionNationalReports/tabid/4250/ Default.aspx

# Operation

The Act requires the import, export or transit of hazardous waste to be approved by the Minister or their delegate through a permitting system.

In 2018–19, the Minister or their delegate granted 26 permits. All notices relating to permit applications and decisions are published on the Department's website.

www.environment.gov.au/protection/hazardous-waste/application-and-permit-notices

# **Compliance and enforcement**

The Department works with Australian Border Force to prevent illegal exports of hazardous waste.

In 2018–19, the Department received no referrals from the Australian Border Force or other federal, state or territory agency.

In 2018–19, the Office of Compliance continued to develop strategic intelligence products in relation to hazardous waste to improve the Department's understanding of the nature and extent of hazardous waste exports.

## **Administrative Appeals Tribunal**

No applications for a review of a decision were made to the Administrative Appeals Tribunal in 2018–19.

# **Financial information**

In 2018–19, the Department collected \$592,889 (GST exclusive) in permit application fees under the *Hazardous Waste (Regulation of Exports and Imports) (Fees) Regulations 1990*.

# Committee

Section 58E of the Act establishes the Hazardous Waste Technical Group. The Minister must consult this group on any proposed new regulations about the definition of hazardous waste and on evidentiary certificates issued under the Act. The Minister did not consult the technical group in 2018–19, as no relevant new regulations were proposed and no evidentiary certificates were issued over this period.

# Appendix 9: Operation of the Natural Heritage Trust of Australia Act 1997

Section 43 of the *Natural Heritage Trust of Australia Act 1997* requires the Minister to prepare an annual report on the operation of the Natural Heritage Trust of Australia Account. This section meets this reporting requirement for 2018–19, with the exception of financial information. The Act requires the annual report to include financial statements relating to operations of the account and the Auditor-General's report on the financial statements. See Part 4, Financial Statements, pages 133–207.

The Act established the Natural Heritage Trust of Australia Account to conserve, repair and replenish Australia's natural resources. The account is administered by the Natural Heritage Ministerial Board. The board comprises the ministers responsible for environment and agriculture matters.

Activities carried out under the Act are integral to achieving the Department's purpose to conserve, protect and sustainably manage Australia's biodiversity and heritage. Additionally, these activities support and contribute to sustainable agriculture outcomes across our productive landscapes. Some of these activities are reported in Part 2, Annual Performance Statements, 'Investing in our environment and heritage', pages 24–56.

# Operation

# **National Landcare Program**

The Natural Heritage Trust is the principal funding stream supporting the Government's National Landcare Program.

The National Landcare Program is a key part of the Australian Government's commitment to protect and conserve Australia's water, soil, plants, animals and ecosystems, and to support the productive and sustainable use of these valuable resources.

The Australian Government is investing around \$1 billion in the second phase of the National Landcare Program, which is being delivered from July 2017 to June 2023. This second phase of investment continues the Government's commitment to natural resource management, sustainable land management and environmental protection. The investment helps Landcare, Indigenous and community groups continue their valuable work of delivering on-ground biodiversity and sustainable agriculture outcomes that benefit our communities and the environment.

Under the \$450 million Regional Land Partnerships, the Government has adopted a procurement process to deliver regional investment across 54 management units, as this was the best way to increase efficiencies and shift towards more strategic investments. An open, competitive tender process has enabled the Government to identify service providers that represent the best value for money, provide greater clarity on the services to be delivered, and ensure outcomes are measurable.

The second phase of the National Landcare Program also supports the following programs:

- Smart Farms: \$134 million to support the development and uptake of best practice management, tools and technologies that help farmers, fishers, foresters and regional communities improve the protection, resilience and productive capacity of our soils, water and vegetation, and in turn support successful primary industries and regional communities.
- Environment small grants: grants of up to \$50,000 to community, Landcare, environment and other groups and individuals to deliver natural resource management activities that improve the quality of the local environment.
- Continuing to deliver the Reef 2050 Plan: additional funding towards meeting the Government's commitment to the Reef 2050 Long-Term Sustainability Plan.
- > Caring for our World Heritage places: funding to help with the management of our treasured World Heritage sites, with a particular focus on addressing critical threats such as feral animals and weeds, and changed fire regimes.
- > Support for Indigenous Protected Areas: \$15 million for new Indigenous Protected Areas, in addition to an investment of \$93 million for the ongoing support of existing Indigenous Protected Areas.
- Support for efforts to eradicate red imported fire ants: funding as part of the Australian Government's contribution to the red imported fire ants eradication program for south-east Queensland.
- Centre for Invasive Species Solutions: support for the Invasive Animals Cooperative Research Centre's transition into the new Centre for Invasive Species Solutions.

Further information is available on the National Landcare Program's website.

www.nrm.gov.au

# Appendix 10: Operation of the Ozone Protection and Synthetic Greenhouse Gas Management Act 1989

Section 68 of the *Ozone Protection and Synthetic Greenhouse Gas Management Act 1989* requires the Minister to prepare an annual report on the operation of the Act. This section meets this reporting requirement for 2018–19.

# Operation

To enable Australia to meet its international obligations, the Act provides for a licensing system for import, export and manufacture of ozone-depleting substances and synthetic greenhouse gases and equipment containing such substances and gases. The Act prohibits the import or manufacture of certain products (listed in Schedule 4 of the Act) that contain or use scheduled substances unless the Minister grants an exemption. The Act establishes the Ozone Protection and *Synthetic Greenhouse Gas Management Regulations 1995* to control the end uses of ozone-depleting substances and synthetic greenhouse gases in the refrigeration, air conditioning and fire protection industries. Industry-based permit schemes regulate the handling and use of these substances.

# Significant developments during 2018–19

## Hydrofluorocarbon phase-down

On 1 January 2018, Australia started its phase-down of hydrofluorocarbon (HFC) imports, implemented via the *Ozone Protection and Synthetic Greenhouse Gas Management Amendment Act 2017.* The phase-down is one of the Australian Government's measures to meet Australia's 2030 greenhouse gas emission targets and Australia's obligations under the Montreal Protocol.

Imports in the first year of the phase-down were within the limits set down in the legislation.

## Streamlined administration of the domestic use of scheduled substances

The 2014–2016 review of the Ozone Protection and Synthetic Greenhouse Gas Program found that the co-regulatory approach to delivering the end-use industry permit schemes contributed to significant emissions reductions. A number of measures will enhance and streamline the delivery approach and reduce the regulatory burden on businesses and individuals within the permit schemes. From January 2018, permit durations were extended from two to three years and a streamlined renewal process was introduced.

A request for tender was released to market in March 2018, seeking submissions from interested organisations to implement the end-use permit schemes from the expiry of current contractual arrangements in October 2018. The approach to market resulted in new contractual arrangements for an initial period of five years to administer the permit schemes in the refrigeration, air conditioning and fire protection industries—the main users of ozone depleting substances and synthetic greenhouse gases in Australia.

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Further detail is on our website.

www.environment.gov.au/protection/ozone/legislation

#### Import, export and manufacture licences

The Minister or the Minister's delegate may issue four types of licences. Descriptions of these licence types are on our website.

www.environment.gov.au/protection/ozone/licences

At 26 June 2019, there were 741 licences active:

- > 42 controlled substances licences
- > 692 ozone-depleting substances and synthetic greenhouse gas equipment licences
- › four used substances licences
- > three essential use licences.

In 2018, Australia imported 2.498 ozone-depleting potential (ODP) tonnes of bulk hydrochlorofluorocarbons (HCFCs), which is significantly less than the quantity permitted under the Montreal Protocol (55 ODP tonnes). A further 0.02 ODP tonnes of HCFCs were imported in refrigeration and air conditioning equipment and are accounted for in the country where the equipment was manufactured.

In 2018, Australia imported 471.58 ODP tonnes of methyl bromide, of which 17.84 ODP tonnes were imported for controlled uses (which is equal to our Montreal Protocol limit permitted as a critical use exemption).

In 2018, Australia imported:

- > 7906 carbon dioxide equivalent (CO<sub>2</sub>-e) kilotonnes of bulk hydrofluorocarbons
- > 3.56 CO<sub>2</sub>-e kilotonnes of bulk perfluorocarbons
- > 54.9 CO<sub>2</sub>-e kilotonnes of bulk sulfur hexafluoride.

Australia imported a further 6228 CO<sub>2</sub>-e kilotonnes of hydrofluorocarbons, 222 CO<sub>2</sub>-e kilotonnes of sulfur hexafluoride and 0.05 CO<sub>2</sub>-e kilotonnes of perfluorocarbons contained in equipment.

### **End-use regulations**

The Ozone Protection and Synthetic Greenhouse Gas Management Regulations 1995 regulate the handling and use of ozone-depleting substances and synthetic greenhouse gases in the refrigeration, air conditioning and fire protection industries and the uses of methyl bromide as a feedstock and as a fumigant for approved critical uses and quarantine and pre-shipment uses.

Two competency-based industry permit schemes control the domestic end-use acquisition, storage, disposal, handling and trading of substances scheduled under the Act. On behalf of the Australian Government, the Australian Refrigeration Council administers the Refrigeration and Air-conditioning Industry Permit Scheme. The Fire Protection Association Australia administers the Fire Protection Industry Permit Scheme.

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Further information on the schemes is available on their websites.

www.arctick.org www.fpib.com.au At 30 June 2019, there were 98,164 active industry permits, consisting of:

- Fire protection: 124 extinguishing agent trading authorisations, 1333 extinguishing agent handling licences and 42 halon special permits under the scheme
- refrigeration and air conditioning: 20,135 refrigerant trading authorisations and 76,530 refrigerant handling licences.

### **Compliance and enforcement**

The Department conducts compliance and enforcement activities under the Act relating to the manufacture, import, export and end use of ozone-depleting substances and synthetic greenhouse gases. The Department works with the Australian Border Force to monitor imports to ensure compliance with the Act. It also works with the Australian Refrigeration Council and the Fire Protection Association Australia to ensure compliance among permit holders who work with these substances.

In 2018–19, the Department received 110 allegations of non-compliance. All allegations were assessed in accordance with the Department's Compliance Policy to determine the most appropriate response. Responses this year included educational engagement, site inspections and regulatory notices.

In 2018–19, the Department issued three infringement notices. Two infringement notices were issued to two entities who imported equipment containing scheduled substances without a licence. A third infringement notice was issued to a domestic permit holder who discharged a scheduled substance while carrying out work on air conditioning equipment. All infringement notices have been paid.

The Department has disrupted non-compliant behavior in relation to imports of bulk HFCs and possession of bulk HFCs without the relevant permits. In 2018–19, the Department seized three containers of bulk HFCs or approximately three tonnes of scheduled substance.

### Table A10.1: Compliance activities under the Ozone Protection and Synthetic Greenhouse Gas Management Act 1989, 2018–19

Compliance activities	Total
Allegations of potential non-compliance referred to the Department	110
Inspection of regulated premises	19
Investigations (import and domestic end use)	30
Compliance achieved (site visits, phone calls, other)	32
Other outcomes (targeted border controls, refusal of permits, no longer operating)	N/A

### **Financial information**

The Act provides for the collection of licence application fees at the levels set under the Regulations and import and manufacturing levies set under the Ozone Protection and Synthetic Greenhouse Gas (Import Levy) Act 1995 and the Ozone Protection and Synthetic Greenhouse Gas (Manufacture Levy) Act 1995.

Revenue received during 2018–19 from operation of the National Halon Bank and licence fees and levies is shown in Table A10.2.

### Table A10.2: Ozone Protection and Synthetic Greenhouse Gas Special Account revenue, 2018–19

Activity	Amount in 2018–19 (\$)
Levies	1,314,327
Licence fees	580,999
National Halon Bank sales and services	687,384
Refrigeration fees <sup>a</sup>	10,823,650
Penalties <sup>b</sup>	17,083
Fire protection fees <sup>c</sup>	335,926
Total	13,759,369

a The Australian Refrigeration Council administers the Refrigeration and Air-conditioning Industry Permit Scheme and collects permit application fees on behalf of the Department.

b Penalties shown are penalty interest charged when levies are overdue, at a rate of 30 per cent per annum, calculated daily. This penalty was removed as part of changes to the *Ozone Protection and Synthetic Greenhouse Gas Act 1989* on 1 January 2018.

c The Fire Protection Association Australia administers the Fire Protection Industry Permit Scheme and collects permit application fees on behalf of the Department.

In 2018–19, the Department paid the Australian Refrigeration Council \$4,669,461 (GST exclusive) for administering the Refrigeration and Air-conditioning Industry Permit Scheme. The Department paid the Fire Protection Association Australia \$634,978 (GST exclusive) for administering the Fire Protection Industry Permit Scheme.

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### Appendix 11: Operation of the Product Stewardship Act 2011

Section 107 of the *Product Stewardship Act 2011* requires the Minister to provide an annual report on the operation of the Act. This section meets this reporting requirement for 2018–19.

### Operation

The Act provides for three levels of product stewardship: voluntary, co-regulatory and mandatory.

### Voluntary product stewardship

Part 2 of the Act provides for voluntary product stewardship. Under the Act, organisations can seek accreditation from the Government for product stewardship arrangements and request permission to use product stewardship logos.

An accreditation round was opened 26 March 2018, allowing voluntary product stewardship arrangements to apply to become accredited. Applications closed on 31 August 2018. As part of this process, MobileMuster, an existing accredited arrangement administered by the Australian Mobile Telecommunications Association, applied to be reaccredited for a further five years. MobileMuster's application was approved on 14 May 2019.

On 27 June 2019, the accreditation of FluoroCycle, an arrangement administered by the Lighting Council of Australia, expired.

www.environment.gov.au/protection/national-waste-policy/product-stewardship/voluntaryproduct-stewardship

### Co-regulatory product stewardship

Part 3 of the Act provides for co-regulatory product stewardship. The National Television and Computer Recycling Scheme, set up by the *Product Stewardship (Televisions and Computers) Regulations 2011*, is the only co-regulatory scheme under the Act. The scheme sets industry-funded annual recycling targets for end-of-life televisions and computer products. Importers and manufacturers of these products fund collection and recycling through membership fees paid through industry-run co-regulatory arrangements. The approved co-regulatory arrangements are administered by the Australia and New Zealand Recycling Platform Limited, E-Cycle Solutions Pty Ltd, Electronics Product Stewardship Australasia Pty Ltd and MRI PSO Pty Ltd.

The administrators must ensure that the arrangements achieve the outcomes specified in the Act and the Regulations. These outcomes include providing electronic waste (e-waste) collection services to communities in metropolitan, regional and remote areas of Australia; meeting annual recycling targets; and ensuring that at least 90 per cent of the materials derived from recycling e-waste are made available to be reused in manufacturing new products.

Under section 27 of the Act, approved co-regulatory arrangements are required to undergo a statutory review every five years. The reviews were initiated in September 2017 and completed in November 2018.

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### **Regulatory (mandatory) product stewardship**

Part 4 of the Act provides for mandatory product stewardship, where both requirements and outcomes are prescribed in regulations. No schemes have been established under these provisions of the Act.

### **Annual product list**

Section 108A of the Act requires the Minister to publish a list of classes of products for consideration for accreditation or regulation in the following year. No further products were added to the 2017–18 list in 2018–19.

Publication of this annual product list gives the community and business certainty about products considered for coverage by the Act and provides the opportunity for them to contribute to analysis and development of options. The list of product classes under consideration include plastic microbeads, electrical and electronic products, photovoltaic systems, batteries and plastic oil bottles.

### www.environment.gov.au/protection/waste-resource-recovery/product-stewardship/ legislation/product-list-2017–18

On 7 December 2018, environment ministers agreed to advance the development of new product stewardship schemes to ensure that end-of-life batteries and photovoltaic solar panels are safely managed. Development of these schemes will continue in 2019–20, and it has not yet been decided if these schemes will require regulation under the *Product Stewardship Act 2011*.

In addition, the Department developed a process for the prioritisation of products. The process was agreed to by environment ministers in December 2018.

### Legislative amendments

### Review of the Product Stewardship Act 2011

The *Product Stewardship Act 2011* is required to be reviewed every five years following commencement. The review began in 2017 and included a review of the *Product Stewardship (Televisions and Computers) Regulations 2011.* 

The Department undertook public consultation to seek input from the public, community groups, industry and governments to ensure the ongoing effectiveness of the legislation and the delivery of best-practice outcomes. The Department received over 250 written submissions in response to a discussion paper issued in March 2018. A final report on the outcomes of the review is expected to be completed in the second half of 2019.

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www.environment.gov.au/protection/waste-resource-recovery/product-stewardship/ consultation-review-ps-act-incl-ntcrs

## Appendix 12: Operation of the *Product Stewardship* (*Oil*) Act 2000

Section 35 of the *Product Stewardship (Oil) Act 2000* requires the Minister to prepare an annual report about the operation of the product stewardship arrangements for oil (including the Act). This section meets this reporting requirement for 2018–19.

### Operation

The program provides economic incentives for the environmentally sustainable management, re-refining and re-use of used oil. A levy on oil sales helps fund the cost of recycling used oil. The Department has policy responsibility for the program, but it is administered by the Australian Taxation Office. The Treasurer sets the levy rate under the *Excise Tariff Act 1921* and the *Customs Tariff Act 1995*.

On 1 July 2014, the Treasurer increased the product stewardship oil levy to 8.5 cents per litre of lubricant or equivalent oil. The levy applies to both domestically produced and imported oil. The levy is collected as an excise by the Australian Taxation Office and as customs duty by the Department of Home Affairs. Exported oil is not levied.

Data on the outlays and collections of the Product Stewardship for Oil (PSO) Program is not available at the time of preparing this report, because the data is sourced from external data holdings and also independently verified by the Australian National Audit Office. This data will be made available in the second half of 2019 at:

environment.gov.au/protection/used-oil-recycling/product-stewardship-oil-program

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### Legislative amendments

### Review of the Product Stewardship (Oil) Act 2000

The *Product Stewardship (Oil) Act 2000* is independently reviewed every four years. In June 2017, the Attorney-General agreed to undertake a thematic review of all associated legislation as part of the Fourth Independent Review. The legislative instruments under the *Product Stewardship (Oil) Act 2000* are due to sunset on 1 October 2021.

### Appendix 13: Operation of the Water Act 2007

The *Water Act 2007* (the Act) requires annual reports on the operation of specific parts of the Act. Section 114 of the Act requires the Commonwealth Environmental Water Holder to provide an annual report to the Minister on its operations during that year. This section meets this reporting requirement for 2018–19.

### Operation

#### Performance against Basin annual environmental watering priorities

The Department is responsible for administering Part 6 of the Act, which establishes the Commonwealth Environmental Water Holder.

Under section 114(2)(a) of the Act, the Commonwealth Environmental Water Holder must provide particulars of achievements against the objectives of the environmental watering plan. This requirement is met through reporting on volumes and key outcomes of Commonwealth environmental water achieved against the Basin annual environmental watering priorities (outlined in Table A13.1). The total volume of Commonwealth environmental water delivered against the Basin annual environmental watering priorities in 2018–19 was 853 GL.

Wherever possible, Commonwealth environmental water holdings are used to achieve multiple outcomes through contributing water to many environmental assets during each watering action. Because of this, the volume of Commonwealth environmental water delivered against the Basin annual environmental watering priorities appears greater in Table A13.1 than the total volume of 853 GL that was released from water storages or allocated by state authorities.

### Table A13.1: Decisions made by the Commonwealth Environmental Water Holder on the useof Commonwealth environmental water, 2018–19

Basin annual environmental watering priorities	Decisions on and use of Commonwealth environmental water
Support Basin-scale population recovery of native fish by reinstating flows that promote key ecological processes across local, regional and system scales for the southern connected Basin	During the 2018–19 watering year, Commonwealth environmental water was delivered across the southern connected Basin to contribute towards reinstating natural river flows that have been affected by river regulation.
	Commonwealth environmental water was delivered through Victorian rivers to benefit native fish populations by supporting fish movement, improve habitat condition, and promote biological processes that provide increased food resources. Environmental flows occurred within the Goulburn River (174 GL), Campaspe River (4 GL), Loddon River (3 GL), Lower Broken Creek (34 GL) and Gunbower Creek (19 GL) systems.
	In 2018–19, 63 GL of Commonwealth environmental water was released from Hume Dam in collaboration with state environmental water holders, contributing to a Murray River watering event that resulted in approximately 134 GL of water delivered throughout the length of the Murray River.

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environmental watering priorities	Decisions on and use of Commonwealth environmental water
watering profiles	Commonwealth environmental water that flowed from the Goulburn and Campaspe rivers and Lower Broken Creek (221 GL), combined with the Murray River environmental flows, flowed into the Lower Lakes and enabled continuous barrage flow into the Coorong estuary. Environmental flows across the barrages supported the migration of native fish species, including congolli and two specie of lamprey. Lamprey are a migratory native fish species that relies on flow cues to travel large distances from the Southern Ocean upstream through the Murray River to complete its lifecycle in fresh water.
	Continuous barrage flows also improved water salinity in the Coorong north lagoon that supported the survival and growth of black bream that spawned in response to environmental water provided during in 2017–18. The 2017–18 fish spawning event was the first large-scale breeding event of black bream in the Coorong since the Millennium Drought.
Coordinate replenishment flows across multiple tributaries to maintain habitat condition and regulate water	Most of the northern Basin experienced below average to well below average rainfall for much of 2018–19, resulting in very low to no flows across all systems. Very dry conditions have persisted across the northern Basin over the last two years, with low rainfall and record high temperatures. Natural flows have been small and isolated in the Barwon River, with some waterholes at their lowest level in 50 years, drying back to waterholes with poor water quality, putting native fisl at risk.
quality, carbon and nutrients in refuges along the Barwon– Darling watercourse	In April 2019, 4 GL of Commonwealth environmental water was used in the Gwydir system to replenish water flow in the Mehi River to maintain habitat condition and regulate water quality, carbon and nutrients in refuges along the Mehi.
	In April–May 2019, the Commonwealth Environmental Water Holder collaborated with New South Wales environmental water managers to deliver the Northern Fish Flow. This event released a total of 36 GL (18 GL of Commonwealth environmental water) from Glenlyon Dam (Border Rivers system) and Copeton Dam (Gwydir River system) to support native fish by connecting the tributaries o the Barwon–Darling water course to replenish instream habitats.
	The Commonwealth Environmental Water Office worked closely with the New South Wales Department of Primary Industries Fisheries to monitor native fish response to the river flows. It also worked with the New South Wales Departmen of Planning, Industry and Environment, the Natural Resources Access Regulator and the Murray-Darling Basin Authority to ensure the protection of the environmental water.
	During April and May 2019, 7.7 GL of Commonwealth environmental water was delivered to replenish refuge waterholes in the Warrego River, to water waterbirn habitat in the Cuttaburra Basin and Yantabulla Swamp, to support vegetation or the Western Floodplain at Toorale, and to provide opportunities for improved river productivity for native fish growth and survival. In May 2019, 8.1 GL of the Commonwealth's Warrego entitlements at Toorale were also triggered, with flow moving into the downstream Darling River system and approximately 3.3 GL flowing past Wilcannia.
	Commonwealth and New South Wales environmental water delivered to the Macquarie River and Marshes in the Winter/Spring period of 2018 resulted in approximately 2.7 GL of flow entering the Barwon River. This environmental flow continued to Brewarrina through until late December, breaking a three-month cease-to-flow. The environmental flow helped to reconnect and top up approximately 175 pools along the river between the Macquarie River junction and the Brewarrina Weir. This small flow was important for relieving cease-to-flo conditions, improving water quality in pools, and providing refuge for native fish

### Basin annual environmental watering priorities

Support viable populations of threatened native fish and maximise opportunities for range expansion and the establishment of new populations

#### Decisions on and use of Commonwealth environmental water

In spring 2018 in the Namoi River, 5.5 GL of Commonwealth environmental water was delivered downstream of Wee Waa to refresh disconnected waterholes and support the survival of native fish, including critically endangered silver perch and threatened Murray cod. The flow event improved the persistence of pools and refuge habitat, helping to maintain fish populations and create opportunity for silver perch movement.

In autumn 2019 in the Border Rivers catchment, 7.4 GL of Commonwealth environmental water was delivered from Glenlyon Dam to the Dumaresq and Macintyre Rivers as part of the Northern Fish Flow. The flows replenished disconnected waterholes and inundated significant habitat for the threatened native Murray cod and freshwater catfish. The Northern Fish Flow also provided benefits for aquatic vegetation in the Dumaresq/Macintyre, particularly important for small-bodied threatened native fish species like olive perchlet and purple-spotted gudgeon. The Northern Fish Flow resulted in large abundances of shrimps that provided a significant food source for native fish species.

In the Edward–Wakool system, over 14 GL of Commonwealth environmental water was delivered in the Colligen–Neimur Creek, over 16 GL in the Yallakool Creek system, 3 GL in Tuppal Creek and 2 GL to Pollack Swamp to support native fish outcomes. Monitoring conducted under the Commonwealth Environmental Water Office's long-term intervention monitoring project detected the EPBC-listed trout cod in Yallakool Creek downstream of Stevens Weir during Commonwealth environmental water flows in May 2019. This was an important finding, indicating an improvement to the species distribution. River blackfish were also detected in Yallakool Creek for the first time since the monitoring of environmental flows commenced in 2010.

During autumn 2019, a total of 670 ML of Commonwealth environmental water was delivered in combination with 430 ML of New South Wales environmental water in the Macquarie catchment to maintain two key refuge sites for native fish.

In the Murrumbidgee catchment, 40.5 GL of Commonwealth environmental water, in conjunction with approximately 69.3 GL of New South Wales environmental water, was delivered into Yanga National Park to support the spawning and growth of five native fish species in the Yanga floodplain system, including golden perch, Murray cod, Australian smelt, flathead gudgeon and carp gudgeon.

A total of 145 ML of Commonwealth environmental water was delivered across three sites in South Australia to support populations of threatened Murray hardyhead fish. In 2018–19, 800 Murray hardyhead from one of these sites were used as the source population for fish being relocated to New South Wales—the first time they have been in the state in over a decade. To complement the translocation, Commonwealth environmental water was supplied to the new site on Wingillie Station to create conditions beneficial to Murray hardyhead growth and reproduction. Follow up sampling months later found more fish than were translocated, indicating successful breeding had occurred at the new site.

In response to very low dissolved oxygen concentrations in the lower Murrumbidgee River in January and February 2019, 3.3 GL of Commonwealth environmental water, in conjunction with 8.2 GL of New South Wales environmental water and 16.1 GL of The Living Murray water, was delivered to mitigate poor water quality conditions and prevent major native fish deaths.

Basin annual environmental watering priorities	Decisions on and use of Commonwealth environmental water
Provide flows to improve habitat and support water bird breeding	In 2018–19, over 51 GL of Commonwealth environmental water was delivered, with over 75 GL of New South Wales environmental water, into the Macquarie Marshes, inundating approximately 7.5% of the northern, southern and eastern Marshes. A total of 42 species of waterbirds were recorded by New South Wales Office of Environment and Heritage in spring 2018, including the endangered Australasian bittern, sharp-tailed sandpiper and Latham's snipe, which are listed on international migratory bird agreements. Other migratory bird species supported by the environmental watering included black-winged stilts, glossy ibis and brolgas. Delivering environmental water to the Macquarie Marshes in winter–spring 2018 was particularly important given the prolonged dry conditions across eastern Australia.
	In April and May 2019, 7.7 GL of instream Commonwealth environmental water provided habitat for waterbird species in the Warrego catchment. A significant proportion of the flows reached the Cuttaburra Channels and nationally significant Yantabulla Swamp, which supports a high diversity of waterbirds.
	Between March and May 2019, over 110 GL of Commonwealth environmental water was delivered to South Australia to support releases of fresh water to the Coorong while lowering the water levels in the Lower Lakes. This lowering provided extensive foraging habitat for waterbirds, including migratory waders such as red-necked stints, curlew sandpipers and the rare white-rumped sandpiper.
	Also, 40.5 GL of Commonwealth environmental water, in conjunction with approximately 69.3 GL of New South Wales water, was delivered into Yanga National Park in the Murrumbidgee catchment to support a diverse assemblage of waterbird species. Waterbird surveys observed the vulnerable-listed freckled duck and magpie goose; and migratory species Caspian tern, marsh sandpiper, red-necked stint and sharp-tailed sandpiper. In response to this watering a number of waterbirds, including the endangered Australasian bittern, Australian little bittern, darters, cormorants, white ibis and eastern great egrets, were also observed nesting. This was the only wetland with nesting egrets detected in New South Wales during 2018–19.
	Watering of the North Redbank system (6 GL of Commonwealth environmental water and 21 GL of New South Wales environmental water) supported habitat for important species, including endangered Australasian bitterns and Australian little bitterns.
	Delivery of 2.3 GL of Commonwealth environmental water and approximately 2 GL of New South Wales environmental water in the Gayini Nimmie–Caira area supported habitat for a migratory species, including the sharp-tailed sandpiper.
	Delivery of 1.4 GL of Commonwealth environmental water to Ramsar-listed wetlands Fivebough and Tuckerbil Swamps supported habitat for important species, including the endangered Australasian bitterns and vulnerable brolgas.

watering priorities	Decisions on and use of Commonwealth environmental water
Maintain and improve the condition and promote the recruitment of forests and woodlands	In 2018–19, 46.5 GL of Commonwealth environmental water, in conjunction with over 90.3 GL of New South Wales environmental water, was delivered into the Redbank system (Yanga National Park and North Redbank) in the Lower Murrumbidgee. This water inundated large areas of river red gum forest and contributed to maintaining its ecological condition.
Enable growth and maintain the condition of lignum	Delivery of 2.3 GL of Commonwealth environmental water, in conjunction with approximately 2 GL of New South Wales environmental water, in the Gayini Nimmie–Caira area has inundated areas of lignum shrubland supporting its growth and maintaining its condition.
shrublands	Delivery of 30 GL of Commonwealth environmental water to the Gwydir Wetlan supported over 3000 ha of lignum shrublands throughout the wetland area.
	Over 51 GL of Commonwealth environmental water, along with over 75 GL of New South Wales environmental water, was delivered into the Macquarie Marshes. This water inundated approximately 7.5% of the Marshes, including areas of river red gum forest, helping to maintain the condition of river red gum and supporting recruitment.
	In South Australia, close to 9 GL of Commonwealth environmental water was delivered to 18 discrete wetlands to maintain lignum shrublands.
	In autumn 2019, Commonwealth environmental water, in conjunction with natural flows, inundated areas of the Toorale Western Floodplain at the Warrego–Darling junction that includes lignum, river red gum, river cooba, black box, coolabah and the threatened tiny teeth. Prior to the flows, the vegetation communities on the Western Floodplain were in the poorest condition they have been in since mid-2016.
Improve the condition and extent of moira grass in	Moira grass has suffered long-term declines in extent, largely due to changes to the wetting and drying patterns in the forest and disturbance by foraging and grazing by introduced animals.
Barmah–Millewa Forest	The 2018–19 watering year continued to trial a new method for water delivery in Barmah Forest, with regulators opened in early winter to allow more natural inflows. This watering improved the condition and extent of moira grass significantly, particularly within the feral horse and pig-proof exclusion fence constructed in April 2017. Moira grass was also recorded in areas where it had previously disappeared. Four additional feral horse exclusion zones in Barmah Forest are planned for 2019–20 to extend the area of healthy moira grass
Support opportunities for lateral connectivity between the river and adjacent low-lying floodplains and wetlands to reinstate natural	A spring pulse watering action in the Lachlan River provided water to the Great Cumbung Swamp at the end of the system. The Cumbung was also targeted in winter with a further 5.3 GL of Commonwealth environmental water providing a further spreading of water into the already wetted up Cumbung wetland areas. These actions, along with New South Wales' Water Quality Allowance water over summer, provided a productivity boost to the system and helped improve the resilience of non-woody wetland vegetation such as the common reed and phragmites.
nutrient and carbon cycling processes	In 2018–19, deliveries of over 126 GL of Commonwealth environmental water ar New South Wales environmental water increased lateral connectivity between the Macquarie River and adjacent wetlands of the Macquarie Marshes, inundati over 7.5% of floodplain in the northern, southern and eastern Marshes to suppor nutrient and carbon cycling processes.

Basin annual environmental watering priorities	Decisions on and use of Commonwealth environmental water
Improve connectivity between freshwater, estuarine and marine environments and improve habitat conditions in the Coorong by optimising and managing inflows through the Lower Lakes	Approximately 550 GL of Commonwealth environmental water was delivered into the Lower Murray, Lower Lakes, Coorong and Murray Mouth in 2018–19. Environmental water has contributed to improved conditions and connectivity in the Lower Lakes and parts of the Coorong estuary. In 2019, approximately 360 GL of environmental water provided consistent flows between the Coorong, Lower Lakes and Murray Mouth, exporting excess salt and maintaining favourable estuarine conditions in the North Lagoon of the Coorong. Salinity levels in the South Lagoon also remained below maximum thresholds; however, recovery of <i>Ruppia tuberosa</i> (a keystone aquatic vegetation species at the site) has been limited since the Millennium Drought.
	In 2018–19, Commonwealth environmental water enabled continuous flows into the Coorong, with fishways remaining open at all times. During July and August 2018, flows moving through the river system from upstream watering events were used to provide larger releases through the barrages to support the movement of migratory fish species, including lamprey and congolli.

Note: 1 GL = 1,000 ML = 1 billion litres.

#### Trade

The *Water Act 2007* requires the Commonwealth Environmental Water Holder to manage environmental water for the purpose of protecting and restoring the environmental assets of the Murray–Darling Basin. Selling water to other users can only be considered if it does not detract from environmental outcomes. Section 106 of the Water Act outlines how the proceeds can be used based on the circumstances in which the sale is undertaken.

In September 2018, the Commonwealth Environmental Water Holder conducted a competitive tender process to sell water allocations in the Goulburn Valley of Victoria. The decision to sell was undertaken in accordance with section 106(3) of the Act, which requires the proceeds of the trade to be used to purchase water and/or invest in environmental activities that improve the capacity of the Commonwealth's environmental water holdings to achieve the environmental objectives set out in the Basin Plan.

The tender for the sale was announced on 27 August 2018 and was open from 3 to 5 September 2018. As a result of the tender, the Commonwealth Environmental Water Holder approved 78 successful bids, resulting in the sale of 20,837 ML of water allocation, for a total return of \$6,043,618 for the Murray–Darling Basin environment, at a volume-weighted average price of \$290.04 per ML.

### Management of the Environmental Water Holdings Special Account

The Environmental Water Holdings Special Account was established under the Water Act for the payment of costs, expenses and other obligations incurred in managing Commonwealth environmental water holdings.

At the start of 2018–19, the Special Account cash balance was \$39.151 million. Funding of \$33.292 million was credited to the Special Account in 2018–19. The proceeds from the sale of water allocations in the Goulburn Valley (detailed above) were retained in the Special Account and are available for use in accordance with the requirements of section 106(3) of the Act.

During 2018–19, \$17.938 million was spent on annual water entitlement fees and allocation delivery costs (including use fees and pumping). This accounted for approximately 77 per cent of total Special Account expenditure for the year. A further \$4.737 million was spent on monitoring and evaluation of the use of Commonwealth environmental water, representing 20 per cent of the Special Account expenditure. These monitoring and evaluation activities inform reporting on achievements against the objectives of the Basin Plan's Environmental Watering Plan and help the Commonwealth Environmental Water Holder to adaptively manage the portfolio.

As at 30 June 2019, the Special Account cash balance was \$55.068 million. Of this, \$10.215 million is committed for long-term intervention monitoring and evaluation activities, and environmental watering actions. The uncommitted balance of \$44.852 million includes \$18.630 million in proceeds from the sale of water allocations, including the Goulburn Valley tender conducted in September 2018. The trade revenue has been set aside to be used in accordance with the requirements of section 106 of the Act. The remaining uncommitted funds will be used for the payment of costs, expenses and other obligations incurred in managing Commonwealth environmental water holdings.

The main categories of expenditure in 2018–19 are shown in Table A13.2.

#### Table A13.2: Environmental Water Holdings Special Account expenditure, 2018–19

Category of expense	Total costs (\$ million)ª
Fees and charges for entitlement holdings and allocation delivery ${}^{\scriptscriptstyle b}$	17.938
Monitoring and evaluation activities	4.737
Development and maintenance of environmental registers and water accounting systems	0.117
Commonwealth environmental water delivery and planning projects, quality assurance activities and market analysis	0.639
Grants	0.010
Total <sup>b</sup>	23.441

a Figures may be  $\pm$  \$0.001 million due to rounding.

b Fees and charges include \$14.408 million for annual water entitlement (fixed) fees; \$3.113 million for allocation (variable) fees and charges paid to state water authorities for the operation, maintenance and replacement of rural water infrastructure; and \$0.417 million for allocation pumping.

### Directions given to the Commonwealth Environmental Water Holder

No directions were given to the Commonwealth Environmental Water Holder in 2018–19 by the Minister, the Assistant Minister or the Secretary of the Department.

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# Appendix 14: Compliance Index—List of PGPA Rule requirements

PGPA Rule Reference	Description	Requirement	Page no
17AD(g)	Letter of transmittal		
17AI	A copy of the letter of transmittal signed and dated by accountable authority on date final text approved, with statement that the report has been prepared in accordance with section 46 of the Act and any enabling legislation that specifies additional requirements in relation to the annual report	Mandatory	
17AD(h)	Aids to access		
17AJ(a)	Table of contents	Mandatory	
17AJ(b)	Alphabetical index	Mandatory	
17AJ(c)	Glossary of abbreviations and acronyms	Mandatory	
17AJ(d)	List of requirements	Mandatory	
17AJ(e)	Details of contact officer	Mandatory	
17AJ(f)	Entity's website address	Mandatory	
17AJ(g)	Electronic address of report	Mandatory	
17AD(a)	Review by accountable authority		
17AD(a)	A review by the accountable authority of the entity	Mandatory	
17AD(b)	Overview of the entity		
17AE(1)(a)(i)	A description of the role and functions of the entity	Mandatory	
17AE(1)(a)(ii)	A description of the organisational structure of the entity	Mandatory	
17AE(1)(a)(iii)	A description of the outcomes and programmes administered by the entity	Mandatory	
17AE(1)(a)(iv)	A description of the purposes of the entity as included in corporate plan	Mandatory	
17AE(1)(aa)(i)	Name of the accountable authority or each member of the accountable authority	Mandatory	
17AE(1)(aa)(ii)	Position title of the accountable authority or each member of the accountable authority	Mandatory	
17AE(1)(aa)(iii)	Period as the accountable authority or member of the accountable authority within the reporting period	Mandatory	
17AE(1)(b)	An outline of the structure of the portfolio of the entity	Portfolio departments— mandatory	
17AE(2)	Where the outcomes and programs administered by the entity differ from any Portfolio Budget Statement, Portfolio Additional Estimates Statement or other portfolio estimates statement that was prepared for the entity for the period, include details of variation and reasons for change	lf applicable, mandatory	

PGPA Rule Reference	Description	Requirement	Page no
17AD(c)	Report on the performance of the entity		
	Annual performance statements		
17AD(c)(i); 16F	Annual performance statement in accordance with paragraph 39(1)(b) of the Act and section 16F of the Rule	Mandatory	
17AD(c)(ii)	Report on financial performance		
17AF(1)(a)	A discussion and analysis of the entity's financial performance	Mandatory	
17AF(1)(b)	A table summarising the total resources and total payments of the entity	Mandatory	
17AF(2)	If there may be significant changes in the financial results during or after the previous or current reporting period, information on those changes, including: the cause of any operating loss of the entity; how the entity has responded to the loss and the actions that have been taken in relation to the loss; and any matter or circumstances that it can reasonably be anticipated will have a significant impact on the entity's future operation or financial results	lf applicable, mandatory	
17AD(d)	Management and accountability		
	Corporate governance		
17AG(2)(a)	Information on compliance with section 10 (fraud systems)	Mandatory	
17AG(2)(b)(i)	A certification by accountable authority that fraud risk assessments and fraud control plans have been prepared	Mandatory	
17AG(2)(b)(ii)	A certification by accountable authority that appropriate mechanisms for preventing, detecting incidents of, investigating or otherwise dealing with, and recording or reporting fraud that meet the specific needs of the entity are in place	Mandatory	
17AG(2)(b)(iii)	A certification by accountable authority that all reasonable measures have been taken to deal appropriately with fraud relating to the entity	Mandatory	
17AG(2)(c)	An outline of structures and processes in place for the entity to implement principles and objectives of corporate governance	Mandatory	
17AG (2)(d)–(e)	A statement of significant issues reported to Minister under paragraph 19(1)(e) of the Act that relates to non-compliance with Finance law and action taken to remedy non-compliance	lf applicable, mandatory	
	External scrutiny		
17AG(3)	Information on the most significant developments in external scrutiny and the entity's response to the scrutiny	Mandatory	
17AG(3)(a)	Information on judicial decisions and decisions of administrative tribunals and by the Australian Information Commissioner that may have a significant effect on the operations of the entity	lf applicable, mandatory	
17AG(3)(b)	Information on any reports on operations of the entity by the Auditor-General (other than report under section 43 of the Act), a Parliamentary Committee, or the Commonwealth Ombudsman	lf applicable, mandatory	

PGPA Rule Reference	Description	Requirement	Page no
17AG(3)(c)	Information on any capability reviews on the entity that were released during the period	lf applicable, mandatory	
	Management of human resources		
17AG(4)(a)	An assessment of the entity's effectiveness in managing and developing employees to achieve entity objectives	Mandatory	
17AG(4)(aa)	Statistics on the entity's employees on an ongoing and non-ongoing basis, including the following:	Mandatory	
	(a) statistics on full-time employees		
	(b) statistics on part-time employees		
	(c) statistics on gender		
	(d) statistics on staff location.		
17AG(4)(b)	Statistics on the entity's APS employees on an ongoing and non-ongoing basis; including the following:	Mandatory	
	<ul> <li>statistics on staffing classification level</li> </ul>		
	<ul> <li>statistics on full-time employees</li> </ul>		
	<ul> <li>statistics on part-time employees</li> </ul>		
	<ul> <li>statistics on gender</li> </ul>		
	<ul> <li>statistics on staff location</li> </ul>		
	> statistics on employees who identify as Indigenous.		
17AG(4)(c)	Information on any enterprise agreements, individual flexibility arrangements, Australian workplace agreements, common law contracts and determinations under subsection 24(1) of the <i>Public Service Act 1999</i>	Mandatory	
17AG(4)(c)(i)	Information on the number of SES and non-SES employees covered by agreements etc identified in paragraph 17AG(4)(c)	Mandatory	
17AG(4)(c)(ii)	The salary ranges available for APS employees by classification level	Mandatory	
17AG(4)(c)(iii)	A description of non-salary benefits provided to employees	Mandatory	
17AG(4)(d)(i)	Information on the number of employees at each classification level who received performance pay	lf applicable, mandatory	
17AG(4)(d)(ii)	Information on aggregate amounts of performance pay at each classification level	lf applicable, mandatory	
17AG(4)(d)(iii)	Information on the average amount of performance payment, and range of such payments, at each classification level	lf applicable, mandatory	
17AG(4)(d)(iv)	Information on aggregate amount of performance payments	lf applicable, mandatory	
	Assets management		
17AG(5)	An assessment of effectiveness of assets management where asset management is a significant part of the entity's activities	lf applicable, mandatory	
	Purchasing		
17AG(6)	An assessment of entity performance against the Commonwealth Procurement Rules	Mandatory	

PGPA Rule			
Reference	Description	Requirement	Page no.
	Consultants		
17AG(7)(a)	A summary statement detailing the number of new contracts engaging consultants entered into during the period; the total actual expenditure on all new consultancy contracts entered into during the period (inclusive of GST); the number of ongoing consultancy contracts that were entered into during a previous reporting period; and the total actual expenditure in the reporting year on the ongoing consultancy contracts (inclusive of GST)	Mandatory	
17AG(7)(b)	A statement that "During [reporting period], [specified number] new consultancy contracts were entered into involving total actual expenditure of \$[specified million] In addition, [specified number] ongoing consultancy contracts were active during the period, involving total actual expenditure of \$[specified million]."	Mandatory	
17AG(7)(c)	A summary of the policies and procedures for selecting and engaging consultants and the main categories of purposes for which consultants were selected and engaged	Mandatory	
17AG(7)(d)	A statement that "Annual reports contain information about actual expenditure on contracts for consultancies. Information on the value of contracts and consultancies is available on the AusTender website"	Mandatory	
	Australian National Audit Office access clauses		
17AG(8)	If an entity entered into a contract with a value of more than \$100,000 (inclusive of GST) and the contract did not provide the Auditor-General with access to the contractor's premises, the report must include the name of the contractor, purpose and value of the contract, and the reason why a clause allowing access was not included in the contract	lf applicable, mandatory	
	Exempt contracts		
17AG(9)	If an entity entered into a contract or there is a standing offer with a value greater than \$10,000 (inclusive of GST) which has been exempted from being published in AusTender because it would disclose exempt matters under the FOI Act, the annual report must include a statement that the contract or standing offer has been exempted, and the value of the contract or standing offer, to the extent that doing so does not disclose the exempt matters	lf applicable, mandatory	
	Small business		
17AG(10)(a)	A statement that "[Name of entity] supports small business participation in the Commonwealth Government procurement market. Small and Medium Enterprises (SME) and Small Enterprise participation statistics are available on the Department of Finance's website."	Mandatory	
17AG(10)(b)	An outline of the ways in which the procurement practices of the entity support small and medium enterprises	Mandatory	

PGPA Rule Reference	Description	Requirement	Page no
17AG(10)(c)	If the entity is considered by the Department administered by the Finance Minister as material in nature—a statement that "[Name of entity] recognises the importance of ensuring that small businesses are paid on time. The results of the Survey of Australian Government Payments to Small Business are available on the Treasury's website."	lf applicable, mandatory	
	Financial statements		
17AD(e)	Inclusion of the annual financial statements in accordance with subsection 43(4) of the Act	Mandatory	
	Executive remuneration		
17AD(da)	Information about executive remuneration in accordance with Subdivision C of Division 3A of Part 23 of the Rule	Mandatory	
17AD(f)	Other mandatory information		
17AH(1)(a)(i)	If the entity conducted advertising campaigns, a statement that "During [reporting period], the [name of entity] conducted the following advertising campaigns: [name of advertising campaigns undertaken]. Further information on those advertising campaigns is available at [address of entity's website] and in the reports on Australian Government advertising prepared by the Department of Finance. Those reports are available on the Department of Finance's website."	lf applicable, mandatory	
17AH(1)(a)(ii)	If the entity did not conduct advertising campaigns, a statement to that effect	lf applicable, mandatory	
17AH(1)(b)	A statement that "Information on grants awarded by [name of entity] during [reporting period] is available at [address of entity's website]"	lf applicable, mandatory	
17AH(1)(c)	Outline of mechanisms of disability reporting, including reference to website for further information	Mandatory	
17AH(1)(d)	Website reference to where the entity's Information Publication Scheme statement pursuant to Part II of FOI Act can be found	Mandatory	
17AH(1)(e)	Correction of material errors in previous annual report	lf applicable, mandatory	
17AH(2)	<ul> <li>Information required by other legislation</li> <li>work health and safety</li> <li>ecologically sustainable development and environmental performance</li> </ul>	Mandatory	
	<ul> <li>advertising and marketing expenditure.</li> </ul>		

## Appendix 15: Corrections to material errors in the 2017–18 Annual Report

The following are corrections to errors included in the Department's 2017–18 Annual Report:

- Page 112, Table 3.1 included incorrect salary rates for some job classifications for 2017–18. The corrected salary rates for relevant job classifications are provided in the revised table below (Revised Table 3.1).
- Page 114, in Table 3.3 it was incorrectly stated that the number of ongoing employees in the Australian Capital Territory is 1682. It should have said that the number of ongoing employees in the ACT is 1680 and that the number of ongoing employees overseas is 2.

		Incorrect	Correct
		<b>Remuneration salary</b>	Remuneration salary
Symbol	Job classification	range per annum	range per annum
EL 2	Executive Level Band 2—includes Expeditioners, Expeditioner Antarctic Medical Practitioners, Head Office Antarctic Medical Practitioners, Principal Legal Officers, Principal Research Scientists, Senior Principal Research Scientists, Senior Research Scientists and Senior Public Affairs Officers	\$120,881-\$221,877	\$123,298-\$226,315
EL 1	Executive Level Band 1—includes Expeditioners, Expeditioner Antarctic Medical Practitioners, Head Office Antarctic Medical Practitioners, Public Affairs Officers, Research Scientists and Senior Legal Officers	\$102,715-\$146,115	\$104,769–\$149,037
APS 6	Australian Public Service Level 6—includes Expeditioners, Legal Officers, Public Affairs Officers and Research Scientists	\$78,511-\$93,017	\$80,081-\$94,878
APS 5	Australian Public Service Level 5—includes Expeditioners, Public Affairs Officers and Legal Officers	\$69,756-\$80,144	\$71,151-\$81,747
APS 4	Australian Public Service Level 4—includes Expeditioners, Legal Officers and Public Affairs Officers	\$63,942-\$75,092	\$65,221-\$76,594
APS 3	Australian Public Service Level 3—includes Expeditioners, Graduates and Legal Officers	\$56,717–\$66,880	\$57,851-\$68,218
APS 2	Australian Public Service Level 2—includes Expeditioners	\$52,847-\$59,564	\$53,904-\$60,755
APS 1	Australian Public Service Level 1—includes cadet recruits and school leavers	\$43,471-\$49,917	\$44,341-\$50,915

### Revised Table 3.1: Key to job classification symbols (2017-18)

Source: Enterprise Agreement and SES Remuneration Framework.

Note: Table 3.1 does not include the Director of National Parks and the Australian Renewable Energy Agency (ARENA) Chief Executive Officer and Chief Financial Officer. These statutory appointees are reported separately in their respective annual reports.

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# **Navigation Aids**



## Glossary

Term	Meaning
Activities	The PGPA Act defines activities as the actions and/or efforts performed by a Commonwealth entity or Commonwealth company to deliver government objectives and achieve desired results.
Australian Energy Market Commission	The national energy market rule maker and market development body. The AEMC makes rules under the National Electricity Law, the National Gas Law and the National Energy Retail Law. These rules impact on how companies can operate and participate in the competitive generation and retail sectors. The AEMC governs the economic regulation of electricity transmission and distribution network services and gas pipelines and advises the COAG Energy Council on strategic issues affecting energy markets.
Australian Energy Market Operator	The independent market and systems operator for the national energy markets. AEMO is responsible for operating Australia's gas and electricity markets and power systems. AEMO also provides critical planning, forecasting and power systems information, security advice, and services to its stakeholders.
Australian Energy Regulator	The national energy regulator. The AER's functions, mostly related to energy markets in eastern and southern Australia, include monitoring wholesale electricity and gas markets and regulating retail energy markets. The AER also supports the COAG Energy Council with regular briefings on energy market activity and by providing advice on energy market issues as they arise.
Biodiversity	The term biodiversity is a contraction of, and synonymous with, biological diversity. Biological diversity is defined in Article 2 of the <i>Convention on Biological Diversity</i> to mean 'the variability among living organisms from all sources including, <i>inter alia</i> , terrestrial, marine and other aquatic ecosystems and the ecological complexes of which they are part; this includes diversity within species, between species and of ecosystems'. A similar definition appears in the glossary to the Ramsar Convention on Wetlands.
Bioregion	The term bioregion is a contraction of biogeographic region and is usually synonymous with that term. It is a geographic area characterised by a combination of physical and biological characteristics—for example, terrain, climate and ecological communities. The glossary of terms related to the <i>Convention on Biological Diversity</i> provides the following definition: 'a territory defined by a combination of biological, social, and geographic criteria, rather than geopolitical considerations; generally, a system of related, interconnected ecosystems'.
	Bioregions are a useful way to analyse patterns of biodiversity. The definition of a particular bioregion depends on the scale at which its characteristic features are measured.
Biota	The plant and animal life of a region.
Bycatch	Accidental or incidental catch taken by fishers (non-target species).
Carbon credit	A tradeable unit corresponding to one metric tonne of carbon dioxide equivalent emissions. Participants in the Emissions Reduction Fund are issued with Australian carbon credit units.

Term	Meaning
Carbon dioxide equivalent (CO <sub>2</sub> -e)	A measure that combines the global warming effect of the six greenhouse gases listed in Annex A of the Kyoto Protocol—carbon dioxide (CO <sub>2</sub> ), methane (CH <sub>a</sub> ), nitrous oxide (N <sub>2</sub> O), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs) and sulphur hexafluoride (SF <sub>6</sub> )—into a single meaningful number. Specifically, CO <sub>2</sub> -e represents the carbon dioxide emissions that would cause the same heating of the atmosphere as a particular mass of an Annex A greenhouse gas. For example, 1 tonne of methane is equivalent to the heating potency of 25 tonnes of carbon dioxide and 1 tonne of nitrous oxide is equivalent to the heating potency of 298 tonnes of carbon dioxide.
Commonwealth Heritage List	Comprises places that are owned or controlled by the Australian Government and have natural, Indigenous and/or historic heritage values under the <i>Environment Protection and Biodiversity Conservation Act 1999</i> . This includes places connected to defence, communications, customs and other government activities that also reflect Australia's development as a nation.
Commonwealth protected area	A marine or terrestrial area protected under Commonwealth legislation, including World Heritage Areas, National Heritage places, Marine Protected Areas, Ramsar wetlands, Indigenous Protected Areas and other areas within the National Reserve System.
Corporate governance	The process by which agencies are directed, controlled and held to account. It is generally understood to encompass authority, accountability stewardship, leadership, direction and control.
Council of Australian Governments Energy Council	The Council of Australian Governments (COAG) Energy Council is a ministerial forum for the Australian, state and territory governments and New Zealand to work together in the pursuit of national energy reforms. The Energy Council's work covers the following broad themes: • overarching responsibility and policy leadership for Australian gas and electricity markets
	<ul> <li>promotion of energy efficiency and energy productivity in Australia</li> <li>Australian electricity, gas and petroleum product energy security</li> <li>cooperation between Australian, state and territory governments</li> <li>facilitating the economic and competitive development of Australia's mineral and energy resources.</li> </ul>
Dispatchable generation	Refers to sources of electricity that can be used on demand and dispatche at the request of power grid operators, according to market needs.
Ecological communities	Naturally occurring groups of species inhabiting a common environment; interacting with each other, especially through food relationships; and relatively independent of other groups. Ecological communities may vary in size and larger ones may contain smaller ones. In the EPBC Act they are defined as assemblages of native species that inhabit particular areas in nature.
Ecologically sustainable	The EPBC Act defines ecologically sustainable use of natural resources as 'use of the natural resources within their capacity to sustain natural processes while maintaining the life-support systems of nature and ensuring that the benefit of the use to the present generation does not diminish the potential to meet the needs and aspirations of future generations'.
Ecosystem	A dynamic combination of plant, animal and micro-organism communitie and their non-living environment (e.g. soil, water and the climatic regime) interacting as a functional unit. Examples of types of ecosystems are forests, wetlands, and grasslands.

Term	Meaning
Ecosystem service	The contributions of ecosystems to benefits used in economic and other human activity.
Environmental- economic accounting	A multipurpose conceptual framework that describes the interactions between the economy and the environment, and the stocks and changes in stocks of environmental assets.
Environmental impact assessment	An assessment of the possible impact of a proposed action undertaken to enable environment and heritage protection and biodiversity conservation.
Environmental water	Water provided for the environment to sustain and, where necessary, restore ecological processes and biodiversity of water-dependent ecosystems.
Energy Security Board	In August 2017 the COAG Energy Council established the Energy Security Board (ESB). Its role is to coordinate the implementation of the Finkel Review and provide whole-of-system oversight for energy security and reliability. It comprises an independent Chair and Deputy Chair and the heads of AEMO, the AEMC and the AER.
Expenses	Total value of all of the resources consumed in producing goods and services.
Finalised Priority Assessment List	The list of nominated species, ecological communities and key threatening processes approved for assessment by the Minister for a particular assessment year (1 October–30 September). Each item included on the list is assessed by the Threatened Species Scientific Committee against a set o criteria. At the completion of the assessment the committee provides a listing advice to the Minister for decision, as well as a conservation advice that outlines immediate conservation priorities.
Gas Market Reform Group	The Gas Market Reform Group was established by the COAG Energy Council in August 2016 to lead the design, development and implementation of:
	<ul> <li>a new information disclosure and commercial arbitration framework for non-scheme pipelines</li> </ul>
	<ul> <li>transportation (pipeline and hub services) capacity trading related reforms</li> </ul>
	<ul> <li>market transparency reforms</li> </ul>
	<ul> <li>wholesale gas market reforms.</li> </ul>
	The objective of the Gas Market Reform Group is to speed up work in developing and implementing measures to increase competitive gas supply and put downward pressure on prices.
Greenhouse gases	Gases that contribute to global warming, including carbon dioxide (CO <sub>2</sub> ), methane (CH <sub>4</sub> ), nitrous oxide (N <sub>2</sub> O), perfluorocarbons (PFCs), hydrofluorocarbons (HFCs), sulphur hexafluoride (SF <sub>6</sub> ) and nitrogen trifluoride (NF <sub>3</sub> ). In addition, the photochemically important gases— non-methane volatile organic compounds (NMVOC), oxides of nitrogen (NOx) and carbon monoxide (CO)—are also considered. NMVOC, NOx and CO are not direct greenhouse gases. However, they contribute indirectly to the greenhouse effect by influencing the rate at which ozone and other greenhouse gases are produced and destroyed in the atmosphere.
Halon	Halons are fully halogenated chemicals that have relatively long lifetimes in the atmosphere. They are broken down in the stratosphere releasing reactive bromine that is extremely damaging to ozone.
Hydrological connectivity	The ability of water to move from one location to another, thereby facilitating the transfer of matter, energy and organisms.

Term	Meaning
Indigenous Protected Area	An area of Indigenous-owned land or sea where traditional owners have entered into an agreement with the Australian Government to promote biodiversity and cultural resource conservation.
International Energy Agency	Australia is a member of the International Energy Agency (IEA). The IEA works to ensure reliable, affordable and clean energy for its member countries and beyond, and helps countries coordinate a collective response to major disruptions in the supply of oil.
Limited merits review	Under the now abolished limited merits review (LMR) regime, monopoly network businesses could seek review from the Australian Competition Tribunal of decisions made by the AER and the Economic Regulation Authority (Western Australia). This included decisions on regulated revenues that flowed through to network prices paid by energy consumers for electricity and gas transmission and distribution. On 20 June 2017 the Government announced that it planned to abolish the LMR regime.
<b>Market Offer</b> (also called a market retail contract)	A contract for electricity that includes terms and conditions not included in standard contracts. For example, some might include discounts on their rates, or 'green energy' options.
Matters of national environmental significance	The matters of national environmental significance protected under the EPBC Act are listed threatened species and communities; listed migratory species; wetlands of international importance; Commonwealth marine environment; World Heritage properties; National Heritage places; the Great Barrier Reef Marine Park; nuclear actions; and water resources in relation to coal seam gas development and large coal mining development.
National Electricity Market	The wholesale electricity market for the electrically connected states and territories of eastern and southern Australia—the Australian Capital Territory, New South Wales, Queensland, South Australia, Tasmania, and Victoria.
National Electricity Market Emergency Management Forum	The National Electricity Market Emergency Management Forum (NEMEMF) works to implement and improve emergency plans and procedures that apply during power system emergencies. It comprises representatives from industry and governments and is chaired by AEMO. The Department participates in NEMEMF.
National Energy Productivity Plan	The National Energy Productivity Plan (NEPP) is a COAG Energy Council agreed package of measures to improve Australia's energy productivity by 40 per cent between 2015 and 2030.
	The NEPP takes a whole-of-system approach to energy policy and covers electricity, gas and transport fuels. It includes:
	<ul> <li>energy market reforms to promote consumer choice and increase competition and innovation in the energy market</li> </ul>
	<ul> <li>energy efficiency measures that support better energy use in buildings, equipment and vehicles.</li> </ul>
National Gas Emergency Response Advisory Committee	The National Gas Emergency Response Advisory Committee (NGERAC) works to develop and test arrangements, protocols and other measures to respond to and mitigate the effect of multi-jurisdictional natural gas supply shortages, and advise the COAG Energy Council and jurisdictions. It comprises officials from Australian, state and territory governments, and representatives of AEMO, gas industry sectors and gas users. The Department is the current chair of NGERAC.
National Heritage List	A written record of the places and their heritage values that the Minister is satisfied have one or more of the National Heritage values.

Term	Meaning
National Oil Supplies Emergency Committee	The National Oil Supplies Emergency Committee (NOSEC) provides advice to the COAG Energy Council on fuel supply and the management of national liquid fuel emergencies. It comprises officials from the Australian, state and territory governments, and representatives from the fuel supply industry. To prepare for potential emergencies NOSEC meets to conduct emergency simulation exercises, learn from any supply incidents or disruptions and support harmonisation of jurisdictional and national emergency responses.
National Pollutant Inventory	The National Pollutant Inventory (NPI) provides the community, industry and government with free information about substance emissions in Australia. It has emission estimates for 93 toxic substances and the source and location of these emissions.
Oil stockholding contract or 'ticketing contract'	Commercial arrangement where, for a fee, a seller reserves an amount of oil stock for the buyer. The contract allows the buyer (in this case Australia) to purchase the reserved oil at a market-based price or cancel the contract to release the stock back into the global oil market. This is typically done during a global oil shortage.
Operating costs	Expenses associated with the day-to-day operation of the Department.
Outcomes	The intended results, impacts or consequences of actions by the Government on the Australian community. They are listed in agencies' Portfolio Budget Statements and Portfolio Additional Estimates Statements.
Ozone-depleting substances	Substances that deplete the earth's protective ozone layer. They are widely used in refrigerators, air conditioners, fire extinguishers, dry cleaning and electronic equipment, as solvents for cleaning, and as agricultural fumigants. Ozone-depleting substances include chlorofluorocarbons, halon, hydrochlorofluorocarbons and methyl bromide. Countries have agreed to phase out ozone-depleting substances through the <i>Montreal Protocol on Substances that Deplete the Ozone Layer.</i> Some industries that use ozone-depleting substances are replacing those substances with synthetic greenhouse gases.
Portfolio Additional Estimates Statements	Update or amend information in the Portfolio Budget Statements on the resources available to, and the planned performance of, each agency within a portfolio.
Portfolio Budget Statements	Provide detailed information on the resources available to, and the planned performance of, each agency within a portfolio. The PBS includes expenditure and revenue estimates for the current financial year, the budget year and the three forward years. It informs senators, members of Parliament and the public of the proposed allocation of resources to Government outcomes. The PBS is an important means by which the executive Government remains accountable to the Parliament.
Procurement	The whole process of acquiring property and services. Procurement involves the processes of developing a business case, including risk assessment; identifying and evaluating alternative solutions; approaching the market; assessing tenders or quotes; awarding contracts; delivering and paying for the property and services and, where relevant, the ongoing management of a contract and consideration of options related to the contract. Procurement also extends to the ultimate disposal of property at the end of its useful life.
Product stewardship	Recognises that manufacturers, importers and others who benefit from making and selling a product share some responsibility for the environmental impacts of that product.

Term	Meaning
Programs	Agencies deliver programs that are the Government actions taken to deliver the stated outcomes. Agencies are required to identify the programs that contribute to Government outcomes over the budget and forward years.
Purposes	The PGPA Act defines purposes (when used in relation to an Australian Government entity or an Australian Government company) to include the objectives, functions or role of the entity or company. In relation to performance management, purposes are defined as the reasons or ideal state or outcomes for which the entity or company undertakes its activities.
Ramsar sites	Wetlands of international importance designated under the Ramsar Convention on Wetlands.
Renewable Energy Target	An Australian Government scheme designed to reduce emissions of greenhouse gases in the electricity sector and encourage the additional generation of electricity from sustainable and renewable sources.
Revenue	The total value of resources earned or received to cover the production of goods and services.
<b>Standing offer</b> (also called a standard retail contract)	Is a basic plan for electricity use. A person might be on a standing offer if they have: › been in the same location for several years; and
	<ul> <li>never taken up a market offer plan.</li> </ul>
Sustainable diversion limit	The maximum long-term annual average quantities of water that can be taken, on a sustainable basis, from Murray–Darling Basin water resources as a whole and from the water resources, or particular parts of the water resources, of each resource plan area in the Basin.
Threat abatement plan	Threat abatement plans are developed when they are deemed by the Minister to be a feasible, efficient and effective way of abating a listed key threatening process, having regard to the advice of the Threatened Species Scientific Committee and other nominated persons or bodies.
Threatened species	Listed threatened species (together with listed threatened ecological communities) form one of the nine matters of national environmental significance protected by the EPBC Act. Listed threatened species are categorised under the Act as 'extinct', 'extinct in the wild', 'critically endangered', 'endangered', 'vulnerable' or 'conservation dependent'.
Uplistings	Changes to a higher threat category of species already on the threatened list.

### Abbreviations and acronyms

Abbreviations and acronyms	Meaning
ABRS	Australian Biological Resources Study
ACCC	Australian Competition and Consumer Commission
ACT	Australian Capital Territory
AEMC	Australian Energy Market Commission
AEMO	Australian Energy Market Operator
AER	Australian Energy Regulator
ANAO	Australian National Audit Office
APS	Australian Public Service
ARENA	Australian Renewable Energy Agency
ATEP Act	Antarctic Treaty (Environment Protection) Act 1980
BEEC	Building energy efficiency certificates
CBD Program	Commercial Building Disclosure Program
CEFC	Clean Energy Finance Corporation
CER	Clean Energy Regulator
CERA	Cumulative ecological risk assessment
CEWH	Commonwealth Environmental Water Holder
CITES	Convention on International Trade in Endangered Species of Wild Fauna and Flora
СМА	Catchment management authority
CCAMLR	Commission for the Conservation of Antarctic Marine Living Resources
COAG	Council of Australian Governments
CO2-e	Carbon dioxide equivalent
COP24	Conference of the Parties—United National Climate Change Conference
CSIRO	Commonwealth Scientific and Industrial Research Organisation
CTI	Coral Triangle Initiative
DMO	Default market offer
E3 Program	Equipment Energy Efficiency Program
EL	Executive Level
EPBC Act	Environment Protection and Biodiversity Conservation Act 1999
EPBC Regulations	Environment Protection and Biodiversity Conservation Regulations 2000
ERF	Emissions Reduction Fund
ESB	Energy Security Board
GBRMPA	Great Barrier Reef Marine Park Authority
GBRF	Great Barrier Reef Foundation
GEMS Act	Greenhouse and Energy Minimum Standards Act 2012
GL	Gigalitre or one billion litres
GST	Goods and services tax
GWh	Gigawatt hour

and acronymsMeaninghaHectareHFCHydrofluorocarbonHFCSHydrofluorocarbonsHFCSHydrofluorocarbonsIEAInternational Energy AgencyIESCIndependent Expert Scientific Committee on Coal Seam Gas and Large Coal Mining DevelopmentIUCNInternational Union for Conservation of NaturektKilotonnesLMRLimited merits reviewLRFTLarge-scale Renewable Energy TargetLTIMLong-term intervention monitoringMERITMoorting, Evaluation, Reporting and Improvement ToolMLMegalitre or one million litresMoGMachinery of governmentMt COp-eMillion tonnes of carbon dioxide equivalentMWMegawatt or one million wattsNABERSNational Australian Built Environment Rating SystemNCCNational Construction CodeNEMNational Electricity Market Emergency Management ForumNEPNational Environmental Science ProgramNEPPNational Environmental Science ProgramNGERACNational Environmental Science ProgramNGERACNational Semergency CommitteeNPINational Species ListNTNorthern TerritoryNTNorthern TerritoryNTNorthern TerritoryNTRGPNational Taxonomy Research Grant ProgramODPOzone-depleting potentialODPOzone-depleting potentialODPOzone-depleting potentialODPOzone-depleting potentialODPO	Abbreviations	
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PFAS NEMP     National Environmental Management Plan for PFAS       PFOA     Perfluorooctanoic acid	PBS	Portfolio Budget Statements
PFOA Perfluorooctanoic acid	PFAS	Per- and poly-fluoroalkyl substances
	PFAS NEMP	National Environmental Management Plan for PFAS
PFOS Perfluorooctane sulfonate	PFOA	Perfluorooctanoic acid
	PFOS	Perfluorooctane sulfonate

Abbreviations and acronyms	Meaning
PFOSF	Perfluorooctane sulfonyl fluoride
PGPA Act	Public Governance, Performance and Accountability Act 2013
PGPA Rule	Public Governance, Performance and Accountability Rule 2014
PV	Photovoltaic
QLD	Queensland
QPS	Quarantine and pre-shipment
RIS	Ramsar Information Sheet
RET	Renewable Energy Target
RRO	Retailer Reliability Obligation
SA	South Australia
SES	Senior Executive Service
SPRAT	Species Profile and Threats Database
SPREP	Secretariat of the Pacific Regional Environment Program
TAS	Tasmania
VIC	Victoria
WA	Western Australia
WHS Act	Work Health and Safety Act 2011
WTO	Wildlife trade operation

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