#### 

Draft National Recovery Plan for the

Plains-wanderer *(Pedionomus torquatus)*

July 2015



© Commonwealth of Australia 2015

This work is copyright. You may download, display, print and reproduce this material in unaltered form only (retaining this notice) for your personal, non-commercial use or use within your organisation. Apart from any use as permitted under the Copyright Act 1968, all other rights are reserved. Requests and enquiries concerning reproduction and rights should be addressed to Department of the Environment, GPO Box 787 Canberra ACT 2601 or email public.affairs@environment.gov.au.

Disclaimer

While reasonable efforts have been made to ensure that the contents of this publication are factually correct, the Commonwealth does not accept responsibility for the accuracy or completeness of the contents, and shall not be liable for any loss or damage that may be occasioned directly or indirectly through the use of, or reliance on, the contents of this publication.

Images credits

Cover page:

*Male plains-wanderer (Pedionomus torquatus) with chicks in grassland habitat.*

*David Parker, Senior Threatened Species Officer, Office of Environment and Heritage (NSW)*

Page 7:

*Male and female plains-wanderers in grassland habitat*

*David Baker-Gabb, plains-wanderer expert, Elanus Consulting*

The Species Profile and Threats Database pages linked to this recovery plan is obtainable from:   
<http://www.environment.gov.au/cgi-bin/sprat/public/sprat.pl>

Contents

[ACRONYMS 4](#_Toc421182262)

[1 SUMMARY 5](#_Toc421182263)

[2 INTRODUCTION 8](#_Toc421182264)

[2.1 About the recovery plan 8](#_Toc421182265)

[2.2 Conservation status 9](#_Toc421182266)

[2.3 Plains-wanderer Recovery Team 9](#_Toc421182267)

[3 BACKGROUND 10](#_Toc421182268)

[3.1 Species description 10](#_Toc421182269)

[3.2 Distribution 10](#_Toc421182270)

[3.3 Population trends 10](#_Toc421182271)

[3.4 Biology and ecology 11](#_Toc421182272)

[4 THREATS 16](#_Toc421182279)

[4.1 Historical causes of decline 16](#_Toc421182280)

[4.2 Current threatening processes 16](#_Toc421182281)

[5 POPULATIONS UNDER PARTICULAR PRESSURE 20](#_Toc421182290)

[6 OBJECTIVES AND STRATEGIES 20](#_Toc421182291)

[7 ACTIONS TO ACHIEVE SPECIFIC OBJECTIVES 21](#_Toc421182292)

[Strategy 1: Develop and implement a robust, targeted conservation breeding strategy for plains-wanderers. 22](#_Toc421182293)

[Strategy 2: Facilitate management of grazing and burning regimes to maintain suitable habitat for plains-wanderers 23](#_Toc421182294)

[Strategy 3: Identify the key factors that have contributed to the significant recent declines in the numbers of plains-wanderers and develop mitigation measures to address these threats 24](#_Toc421182295)

[Strategy 4: Improve the quality, and increase the extent, of habitat suitable for plains-wanderers 26](#_Toc421182296)

[Strategy 5: Improve understanding of the distribution and population trends of plains-wanderers 27](#_Toc421182297)

[Strategy 6: Increase community participation in plains-wanderer conservation and management 29](#_Toc421182298)

[8 DURATION AND COST OF THE RECOVERY PROCESS 30](#_Toc421182299)

[9 EFFECTS ON OTHER NATIVE SPECIES AND BIODIVERSITY BENEFITS 31](#_Toc421182300)

[10 SOCIAL AND ECONOMIC CONSIDERATIONS 31](#_Toc421182301)

[11 AFFECTED INTERESTS 31](#_Toc421182302)

[12 CONSULTATION 32](#_Toc421182303)

[13 ORGANISATIONS/PERSONS INVOLVED IN EVALUATING PERFORMANCE OF THE PLAN 32](#_Toc421182304)

[14 REFERENCES 33](#_Toc421182305)

# figures

Figure 1: Plains-wanderer male (left) and female (right) in sparse grassland habitat. 6

Table 1: International, national and state conservation status of the plains-wanderer. 9

Table 2: Current distribution of plains-wanderer and key threats. 14

Figure 2: Modelled distribution of the plains-wanderer *(Pedionomus torquatus)* 15

Table 3: Summary of high priority recovery actions and estimated costs . 30

# ACRONYMS

|  |  |
| --- | --- |
| BHA | Bush Heritage Australia |
| CFA | Country Fire Authority (Vic) |
| DotE | Department of the Environment |
| DELWP | Department of Environment, Land, Water and Planning (Vic) |
| DEWNR | Department of Environment, Water and Natural Resources (SA) |
| EHP | Department of Environment and Heritage Protection (Qld) |
| EPBC Act | *Environment Protection and Biodiversity Conservation Act 1999* |
| GFNC | Geelong Field Naturalists’ Club |
| IBRA | Interim Biogeographic Regionalisation for Australia |
| IUCN | International Union for Conservation of Nature |
| IUCN CBSG | IUCN Conservation Breeding Specialist Group |
| MLLS | Murray Local Land Services |
| NCCMA | North Central Catchment Management Authority |
| MNES | Matters of National Environmental Significance |
| NCT | Nature Conservation Trust of NSW |
| NGO | Non-government organisation |
| NTAG | Northern Plains Grassland Technical Advisory Group |
| OEH | Office of Environment and Heritage (NSW) |
| PV | Parks Victoria |
| PwRT | Plains-wanderer Recovery Team |
| RLLS | Riverina Local Land Services |
| RFS | Rural Fire Service (NSW) |
| TfN | Trust for Nature Victoria |
| TTNP | Terrick Terrick National Park |
| TSSC | Threatened Species Scientific Committee |
| ZAA | Zoo and Aquarium Association |

# 1 SUMMARY

**Plains-wanderer** ***(Pedionomus torquatus)***

**Family:** Pedionomidae

**Current status of taxon:**

*Environment Protection and Biodiversity Conservation Act 1999*: Critically Endangered

*Threatened Species Conservation Act 1995 (New South Wales):* Endangered

*Advisory List of Threatened Vertebrate Fauna in Victoria:* Critically Endangered

*Flora and Fauna Guarantee Act 1988 (Victoria):* Threatened

*Nature Conservation Act 1992 (Queensland):* Vulnerable

*National Parks and Wildlife Act 1972 (South Australia):* Endangered

*IUCN Red List of Threatened Species:* Endangered

**Distribution and habitat:**

Plains-wanderers occur at scattered sites in New South Wales (NSW) and Victoria, which encompass the core sites for the species; and Queensland and South Australia, which appear to encompass more marginal habitat for the species. Plains-wanderers inhabit sparse, treeless, lowland native grasslands which usually occur on hard red-brown clay soils. Grassland structure is much more important than floristic composition with the species showing a strong preference for sites with approximately 50% bare ground and most vegetation less than 5 cm in height and some widely-spaced plants up to 30 cm. The plains-wanderer occasionally occurs in other types of habitat such as in stubble; amongst low cereal crops; and in low, sparse chenopod shrubland.

**Habitat critical for survival:**

Habitat critical to the survival of the plains-wanderer is defined based on the distribution map provided in Figure 2; and includes:

* Any regions where the species is ‘likely’ to occur, and
* Any newly discovered locations that extend the ‘likely’ range of the plains-wanderer.

**Recovery plan objectives:**

The objectives of this recovery plan are to:

* Reverse the long-term population trend of decline and increase the numbers of plains-wanderers to a level where there is a viable, wild breeding population, even in poor breeding years; and to
* Maintain key plains-wanderer habitat in a condition that maximises survival and reproductive success, and provides refugia during periods of extreme environmental fluctuation.

**Recovery strategies:**

The strategies to achieve the recovery plan’s objectives are to:

* Develop and implement a robust, targeted conservation breeding strategy for plains-wanderers.
* Facilitate management of grazing and burning regimes to maintain suitable habitat for plains-wanderers.
* Identify the key factors that have contributed to the significant recent declines in the numbers of plains-wanderers and develop mitigation measures to address these threats.
* Improve the quality, and increase the extent, of habitat suitable for plains-wanderers.
* Improve understanding of the distribution and population trends of plains-wanderers.
* Increase community participation in plains-wanderer conservation and management.



Figure 1: Plains-wanderer male (left) and female (right) in sparse grassland habitat.

**Criteria for success:**

This recovery plan will be deemed successful if, within 10 years, all of the following have been achieved:

* A successful conservation breeding program for plains-wanderers has been established.
* The number of plains-wanderers has increased from the very low levels recorded for the species in 2011-14.
* The area of occupancy has increased from the level known in 2011-14.
* A long-term monitoring program for plains-wanderers has been implemented in the species’ two strongholds - the Riverina region of NSW and the Northern Plains of Victoria; and population trends have been assessed.
* Monitoring has been conducted in other known plains-wanderer locations.
* Threats impacting upon the survival of plains-wanderers have been identified and assessed and appropriate management measures have been put in place.
* Habitat quality has improved across all key locations to the extent that reductions in exotic annual grass cover and increases in native grass cover have been observed.
* Fencing has been erected, in appropriate locations, to facilitate grazing management to soil type in key plains-wanderer habitats.
* Strategies have been developed and implemented to provide refugia (i.e. designated areas where habitat structure is maintained within key parameters for plains-wanderers) during periods of extreme environmental fluctuation.
* A population response model, that identifies a realistic recovery time frame and trajectory, informed by knowledge of species biology and threats, has been developed and implemented for plains-wanderers.

**Criteria for failure:**

This recovery plan will be deemed to have failed if; within 10 years, any of the following have occurred:

* Known populations of plains-wanderers do not recover from the very low numbers, and limited area of occupancy, recorded in 2011-14.
* Regular monitoring has not been conducted and population trends have not been assessed in the plains-wanderer’s two strongholds.
* Threats to survival have not been identified and appropriate mitigation measures have not been implemented.
* Habitat quality has not improved in key locations, resulting in the disappearance of plains-wanderers from these sites.

# 2 INTRODUCTION

## 2.1 About the recovery plan

This document constitutes the National Recovery Plan for the Plains-wanderer (*Pedionomus torquatus*). The plan considers the conservation requirements of the species across its range and identifies the actions to be taken to ensure the species long-term viability in nature, and the parties that will undertake those actions.

The plains-wanderer has recently been upgraded to Critically Endangered on the list of threatened species under the *Environment Protection and Biodiversity Conservation Act 1999.* In recent years, significant declines in numbers of plains-wanderers have been recorded in the species core locations. Monitoring across the New South Wales Riverina between 2010 and 2014 detected a decline in numbers of 84%, this decline was preceded by significant fluctuations in numbers across the region from 2001 onwards, with an overall decline of 93% across the region over the period from 2001 to 2014 (Wilson et al., 2014). Monitoring and annual surveys conducted across the Patho Plains of Victoria between 2010 and 2014 indicated a decline in numbers of approximately 95% (Baker‑Gabb, 2014). The current number of plains-wanderers is estimated to be somewhere between 250 and 1000 birds, representing a record low for the species (Baker-Gabb, 2015; OEH, 2015).

Over longer timeframes the primary threats to the survival of the plains-wanderers have been identified as habitat loss, primarily through the expansion of agriculture, and inappropriate grazing regimes. However, there is uncertainty regarding the cause of the recent, unprecedented declines in the number of plains-wanderers. For this reason, one of the key focuses of this recovery plan is to identify the cause of recent declines, and mitigate any threats that have been found to be impacting upon the survival of the species.

The overall goal of this recovery plan is to achieve a viable, self-sustaining wild population capable of persisting through extended poor breeding seasons, and to put in place long-term management arrangements that ensure key plains-wanderer habitat is appropriately managed. To achieve this goal a range of strategies will be employed, including the development and implementation of a robust, targeted conservation breeding program and projects to facilitate management of grazing and burning regimes to maintain suitable habitat.

An accompanying Species Profile and Threats Database (SPRAT) page provides background information on the biology, population status and threats to the plains-wanderer. The SPRAT page is available from:

[**http://www.environment.gov.au/cgi-bin/sprat/public/sprat.pl**](http://www.environment.gov.au/cgi-bin/sprat/public/sprat.pl)

## 2.2 Conservation status

The plains-wanderer is listed as threatened under the *Environment Protection and Biodiversity Conservation Act 1999* (the EPBC Act) as well as state and territory legislation across its range.

The plains-wanderer *(Pedionomus torquatus)* was transferred from the *Endangered Species Protection Act 1992* to the vulnerable list of the EPBC Act when it came into force in July 2000.

Table 1: International, national and state conservation status of the plains-wanderer.

|  |  |
| --- | --- |
| **Legislation** | **Conservation Status** |
| *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) | Critically Endangered |
| *Threatened Species Conservation Act 1995*  *(New South Wales)* | Endangered |
| *Nature Conservation Act 1992 (Queensland)* | Vulnerable |
| *National Parks and Wildlife Act 1972 (South Australia)* | Endangered |
| *Flora and Fauna Guarantee Act 1988 (Victoria)* | Threatened |
| *Advisory List of Threatened Vertebrate Fauna in Victoria (2013)* | Critically Endangered |
| *IUCN Red List of Threatened Species: (2013)* | Endangered |

## 

## 2.3 Plains-wanderer Recovery Team

Recovery teams provide advice and assistance in coordinating actions described in recovery plans. They include representatives from organisations with a direct interest in the recovery of the species, including those involved in funding and those participating in actions that support the recovery of the species.

The Plains-wanderer Recovery Team (PwRT) has the responsibility of providing advice, and coordinating and directing the implementation of the recovery actions outlined in this recovery plan. The membership of this recovery team includes individuals with relevant expertise from the Department of the Environment (DotE), the Office of Environment and Heritage (NSW) (OEH), the Department of Environment, Land, Water and Planning (Vic) (DELWP), the Department of Environment, Water and Natural Resources (SA) (DEWNR), the Department of Environment and Heritage Protection (Qld) (EHP), Parks Victoria (PV), Melbourne Zoo, North Central Catchment Management Authority (NCCMA), Murray Local Land Services (MLLS), Riverina Local Land Services (RLLS), BirdLife Australia, Bush Heritage Australia (BHA), Trust for Nature Victoria, Country Fire Authority, independent researchers, community groups and landholders; however, membership may change over time.

# 3 BACKGROUND

## 3.1 Species description

The plains-wanderer is a small, quail-like bird that, when fully grown, measures 15-19 cm in length, has a wing-span of 28-36 cm, and has a mass of 40-80 grams in males and 55-95 grams in females (Marchant & Higgins, 1993). In adult plumage, the sexes differ in appearance. The males are light brown or buff above and mostly buff to orange-buff below, they have white and blackish markings over the body, spots and streaks on the head and neck and a white unmarked belly. The females have a broad black collar around the neck, with white streaks and spots, and a broad rufous patch on the upper breast. The females are also more brightly coloured than the males, and tend to be more yellow on the bill, iris, legs and feet, especially during the breeding season when the bill and legs can become orange-yellow (Marchant & Higgins, 1993). Juveniles resemble adult males, but they can be distinguished until c.14 weeks of age by heavy dark-brown spotting (cf. crescents) on their lower breast and flanks (Crome & Rushton, 1975).

## 3.2 Distribution

The plains-wanderer is usually seen singly, especially during the non-breeding season, but may also occur in pairs and in small family groups of up to five birds (Baker-Gabb, 1987; Bennett, 1983; Harrington et al.*,* 1988; Marchant & Higgins, 1993). The plains-wanderer occurs at scattered sites in Queensland, New South Wales, Victoria and South Australia (Baker-Gabb, 1990a; Baker-Gabb et al.*,* 1990; Barrett et al., 2003; Bennett, 1983). There have also been unconfirmed records of the species in the Northern Territory (Bennett, 1983; Blakers et al., 1984). The primary 'stronghold' of the species is the Riverina region of south-western New South Wales (Baker-Gabb et al., 1990; Bennett, 1983) with the north-central region of Victoria providing a secondary stronghold for the species.

The distribution of the plains-wanderer was formerly more widespread; there are historical records from central, south-western and south-eastern Queensland; eastern, central and western New South Wales, mainly in the south; central and western Victoria; and south-eastern and inland South Australia (Bennett, 1983; Blakers et al., 1984; D'Ombrain, 1926; Llewellyn, 1975). The species is now mostly recorded from some smaller areas of critical habitat in south-western Queensland, south-western New South Wales, north-central Victoria, and north-eastern South Australia (Baker-Gabb, 1990a, 2002b; Baker-Gabb et al., 1990; Barrett et al., 2003; Bennett, 1983).

The extent of occurrence for the species is estimated to be 930 000 km2 (Garnett et al., 2011). The extent of occurrence is likely to be stable at present (Garnett et al., 2011), but it has declined markedly since European settlement. Garnett et al. (2011) estimated the area of occupancy to be 330 km2, with a continuing declining trend.

## 3.3 Population trends

The plains-wanderer was formerly much more common and widespread (Bennett, 1983; Blakers et al., 1984; D'Ombrain, 1926; Llewellyn, 1975), but its distribution and population size have declined markedly due to the loss and degradation of sparse, lowland native grasslands, which are its preferred habitat (Baker-Gabb, 2002b; Baker-Gabb et al., 1990; Bennett, 1983). The loss of habitat is ongoing (NPWS, 2001; Webster, 2000), and recent surveys (Parker & Baker-Gabb, 2013; Radford et al., 2013) have shown that the species is likely to be more scarce now than it was in the 1990s.

Within the Patho Plains of Victoria the plains-wanderer population was estimated to have undergone a reduction in numbers of greater than 90% between 2010 and 2012 (Radford et al., 2013) and by 2014 population declines on ten private paddocks on the Patho Plains are estimated to have reached approximately 95% (Baker-Gabb, 2014). Declines in numbers also appear to be similar for populations in Terrick Terrick National Park (Antos, 2014) and Avoca Plains (Baker-Gabb, 2012). Furthermore, there have been no records of birds breeding on the Patho Plains or Avoca Plains since 2011 (Baker-Gabb, 2014). Two possible hypotheses are proposed to explain this reduction; either the Victorian population has undergone a mass migration or it has experienced mass mortality (Radford et al., 2013). While there may be suitable habitat within inland Australia into which the Victorian plains-wanderer population could have migrated, there has been no evidence for this (Radford et al., 2013).

Within the Riverina region of New South Wales the plains-wanderer population was estimated to have undergone a reduction in numbers of approximately 75% during the 2002 drought, after which time there was only minor, staged increases in numbers between 2004 to 2010 (Parker & Baker-Gabb, 2013). Further population declines in the Riverina population of plains-wanderer subsequently occurred following the increased rainfalls experienced from late 2010 to 2011 (Parker & Baker-Gabb, 2013). Recent analysis of monitoring data collected regularly between 2001 and 2014 indicates that there has been an overall decline in numbers of 93% across sites of the Riverina region over this time period (Wilson et al., 2014).

The size of the plains-wanderer population is likely to vary with seasonal conditions. Studies by Baker-Gabb et al (1990) indicated that the Riverina population of plains-wanderer could vary by up to 80% from year to year in times of drought. Previously, plains-wanderer populations have been shown to recover from population declines associated with drought conditions and localised overgrazing (Baker-Gabb et al.,1990, Maher, 1997). However, Parker and Baker-Gabb (2013) noted that plains-wanderer numbers have now remained historically low for more than a decade, with Garnett et al (2011) estimating the total number of mature individuals to be 2000 and decreasing.

## 3.4 Biology and ecology

### 3.4.1 Longevity

The life expectancy of plains-wanderers in the wild is unknown (Baker-Gabb, 2002a), but in captivity they are capable of surviving for at least eight years (Baker-Gabb, 1993b).

### 3.4.2 Diet

The plains-wanderer feeds on a mixture of seeds, invertebrates and leaves. Seeds account for nearly 60% of the annual diet of plains-wanderers, with grass seeds contributing the majority of the species’ seed intake in summer and seeds of other plants dominating their seed intake in autumn. Seeds are taken from grasses (including native species of *Austrostipa*, *Sporobolus*, *Panicum*, *Austrodanthonia*, and *Eragrostis* and occasionally exotic species of *Vulpia*), chenopods (including species of *Atriplex*, *Maireana*, *Chenopodium* and *Sclerolaena*) and other plants (such as native species of *Asperula*, *Galium*, and *Euphorbia* and possibly exotic species of *Spergularia* and *Carthamus*). Native plants provide the majority of the seeds, while exotic species make only a minor contribution to the plains-wanderer’s diet (Baker-Gabb 1988). Invertebrates generally account for about 40% of the diet of plains-wanderers, except in spring, when the proportion of insects in their diet increases slightly (Baker-Gabb 1988). The invertebrate food consists of insects (including beetles, ants, bugs, caterpillars and locusts) and spiders (Baker-Gabb, 1988; Bennett, 1983). Ants and beetles are the most common insect groups eaten throughout the year, while sucking bugs and caterpillars are taken mainly in spring and autumn. The plains-wanderer forages during the day and at dusk in areas of sparse grass (Baker-Gabb, 1988, 2002a).

### 3.4.3 Movement patterns and habitat use

The plains-wanderer is a sedentary species that may undertake some movements in response to changes in the suitability of habitat, however most birds that have been banded have been recaptured within 400 m of their original banding sites (Baker-Gabb, 2002a; Baker-Gabb et al., 1990; Harrington et al., 1988). The home range of individual plains-wanderers can vary in size from 7-21 ha (average size is 12 ha) in suitable habitat in the Riverina region (Baker-Gabb et al., 1990). About half of a pairs’ home range overlaps and so a pair requires c.18ha in the Riverina. Home ranges are almost certainly larger in more arid areas (Baker-Gabb, pers comm., 2006). The size of the home range also varies from year to year depending on seasonal conditions (Baker-Gabb, 2002a).

### 3.4.4 Breeding

Plains-wanderers breed in solitary pairs in a territory defended by the larger female, though they can be serially polyandrous. They are capable of breeding in their first year (Baker-Gabb et al., 1990). The nest is a hollow or 'scrape' that is scratched into the ground and lined with grass, with nests placed amongst native grasses and herbs, or rarely amongst crops (Harrington et al., 1988; Keartland, 1901; North, 1913-1914; Souter, 1938; Sutton, 1927). Clutch-size is usually four (Bennett, 1983; North, 1913-1914), but can range from two to five (Bennett, 1983). The male does most of the incubation during the 23 day incubation period and is also primarily responsible for attending the young (Baker-Gabb, 1990b; Baker-Gabb et al., 1990; Bennett, 1983; Ridley, 1986). At this time the female may pair with and lay a clutch for a second male to incubate. Young birds gain independence at about two months (Baker-Gabb, 1990b).

Breeding success is often linked to environmental conditions, whereby there may be no breeding during drought years, and success can be very low in years of heavy rainfall (Baker-Gabb et al., 1990; Harrington et al., 1988; Maher, 1997). However, if there is sufficient moderate rainfall during summer, females will often produce a second clutch (Baker-Gabb et al., 1990; Harrington et al., 1988).

### 3.4.5 Habitat

The plains-wanderer inhabits sparse, treeless, species-rich, lowland native grasslands with approximately 50% bare ground, 40% herbs and grasses and 10% fallen leaf litter, with grass tussocks spaced around 10-20 cm apart and most vegetation less than 5 cm in height and some widely-spaced plants up to 30 cm high, which provide shelter and concealment from predators (Baker-Gabb, 1987, 1990b, 2002a; Garnett et al., 2011; Harrington et al., 1988). These grasslands usually occur on hard, red-brown clay soils that do not support dense pasture growth under most conditions. The structure of the grassland is more important than the species composition in determining its suitability for the plains-wanderer (Baker-Gabb, 1987, 1990b, 2002a; Harrington et al., 1988; Llewellyn, 1975), with the species known to actively avoid areas of dense grass or other vegetation (Baker-Gabb, 1988), and exhibit a strong preference for native grasslands with a sparse structure (Baker-Gabb et al., 1990). Analysis of New South Wales survey data collected between 2001 and 2014 indicated that grass height is a significant predictor of abundance for plains-wanderers, with abundance negatively correlated with increased grass height (Wilson et al., 2014).

Plains-wanderers do not require regular access to water bodies and instead fulfil their hydration requirements through the food they consume and via pecking dew and rain drops from leaves (Baker-Gabb, 1988). Lichens and numerous perennial plants, including yellow buttons *(Chrysocephalum apiculatum and Chrysocephalum sp1),* have been recorded in areas with high-quality plains-wanderer habitat. Other frequently recorded plant species include ringed wallaby grass (*Austrodanthonia caespitosa*), pale beauty heads (*Calocephalus sonderi*), windmill grass (*Chloris truncata*), slender bluebush (*Maireana pentagona*), speargrass (*Austrostipa ‘variablis’* complex), and barley grass (*Hordeum* *leporinum*) (Baker-Gabb 1990b. Two species, fairy grass (*Sporobolus caroli)* and chariot wheels (*Maireana cheelii*) have been demonstrated to occur significantly more often in sparse grasslands than dense grasslands (Baker-Gabb 1987). The plains-wanderer occasionally occurs in other types of habitat: it has been recorded in cereal stubble, and amongst low crops of cereal grasses (Bennett, 1983; Llewellyn, 1975; Souter, 1938; Sutton, 1927), and in low, sparse chenopod shrublands (Harrington et al., 1988). However, it is unknown as to whether plains-wanderers can persist in these habitats over extended timeframes, whereas the species can obtain all of their annual life cycle needs from sparse, lowland native grasslands.

Surveys also indicate that plains-wanderers appear to avoid being in close proximity to living or dead trees, with no records of any birds within 200 metres of trees of 10 metres or greater in height across their strongholds in New South Wales and Victoria (Baker-Gabb, 2014). Plains-wanderer avoidance of trees and tall shrubs appears to be a defence strategy to limit the potential for attack by predatory birds that often perch in these trees; furthermore the distance plains-wanderers maintain from trees appears to depend on the height of the tree (Baker-Gabb, 2014).

Garnett et al (2011) estimated the extent of occurrence of plains-wanderers to be 930 000 km2, however the species’ actual area of occupancy was estimated to be only 330 km2 and decreasing. Given the historically low population size and the fragmented distribution of the plains-wanderer, all areas in which birds are found, and any suitable but currently unoccupied habitat within the species’ extent of occurrence, represent habitat critical to the survival of the species.

### 3.4.6 Habitat critical to survival

Habitat critical to the survival of the plains-wanderer is defined based on the distribution map provided in Figure 2; and includes:

* Any regions where the species is ‘likely’ to occur, and
* Any newly discovered locations that extend the ‘likely’ range of the plains-wanderer.

Key areas include the Riverina region of south-west New South Wales and the Northern Plains in north-central Victoria (Table 2; Figure 2).

Critical habitat occurs in a wide range of land ownership arrangements, including on private land and leaseholds, travelling stock routes, National Parks and Nature Conservation Reserves and other conservation managed lands. It is essential that the highest level of protection is provided to these areas and that enhancement and protection measures target these productive sites.

Table 2: Current distribution of plains-wanderer and key threats.

|  |  |  |  |
| --- | --- | --- | --- |
| **State/Territory** | **Distribution** | **Tenure** | **Threats** |
| New South Wales | Riverina region of south-western NSW, in the area bounded by the Cobb Highway between Deniliquin and Willandra National Park to the west, Narrandera and Urana to the east, and Billabong Creek to the south. Known, scattered records from and to the south of Deniliquin.  Occasional sighting in grasslands and other veg types in western NSW | National Parks  Travelling stock routes  Privately-owned lands  Commonwealth Defence Land  RailCorp land | Small population  Inappropriate habitat management  Prolonged drought  Wildfire  Habitat loss  Feral predators  Pesticide use |
| Victoria | Northern Plains in north-central Victoria, which surrounds Terrick Terrick National Park, Bael Bael Nature Conservation Reserve and Trust for Natures Wanderers Plain, bounded by the Murray Valley Highway to the north, the Northern Highway to the east, Birchip in the west, and the wooded foothills to the south.  Victorian Volcanic Plain  Western Grassland Reserve immediately west of Melbourne | National Parks and Nature Conservation Reserves  Trust for Nature managed lands  Privately-owned lands | Small population  Habitat loss  Inappropriate habitat management  Flooding  Quail hunting  Feral predators  Pesticide use |
| Queensland | Channel country in the far west of the state, with records concentrated in the northern reaches of Astrebla Downs National Park, the southern reaches of Diamantina Lakes National Park, and on Sandringham Station, and with scattered records of the species in native grasslands extending east and south-west from this region. | National Parks  Privately-owned lands  Leasehold land | Small population  Inappropriate habitat management  Feral predators  Lack of knowledge of distribution of key populations and habitat |
| South Australia | Willochra Plain north-east of Quorn, and in some adjacent areas of the southern Flinders Ranges, and north of the Barrier Highway (and west of Broken Hill) on Kalabity, Boolcoomatta, Bundera and Mulyungarie Stations, also irregularly occurs in the arid regions of northern South Australia. | Bush Heritage Australia managed land  Privately-owned lands | Small population  Inappropriate habitat management  Feral predators  Lack of knowledge of distribution of key populations and habitat |

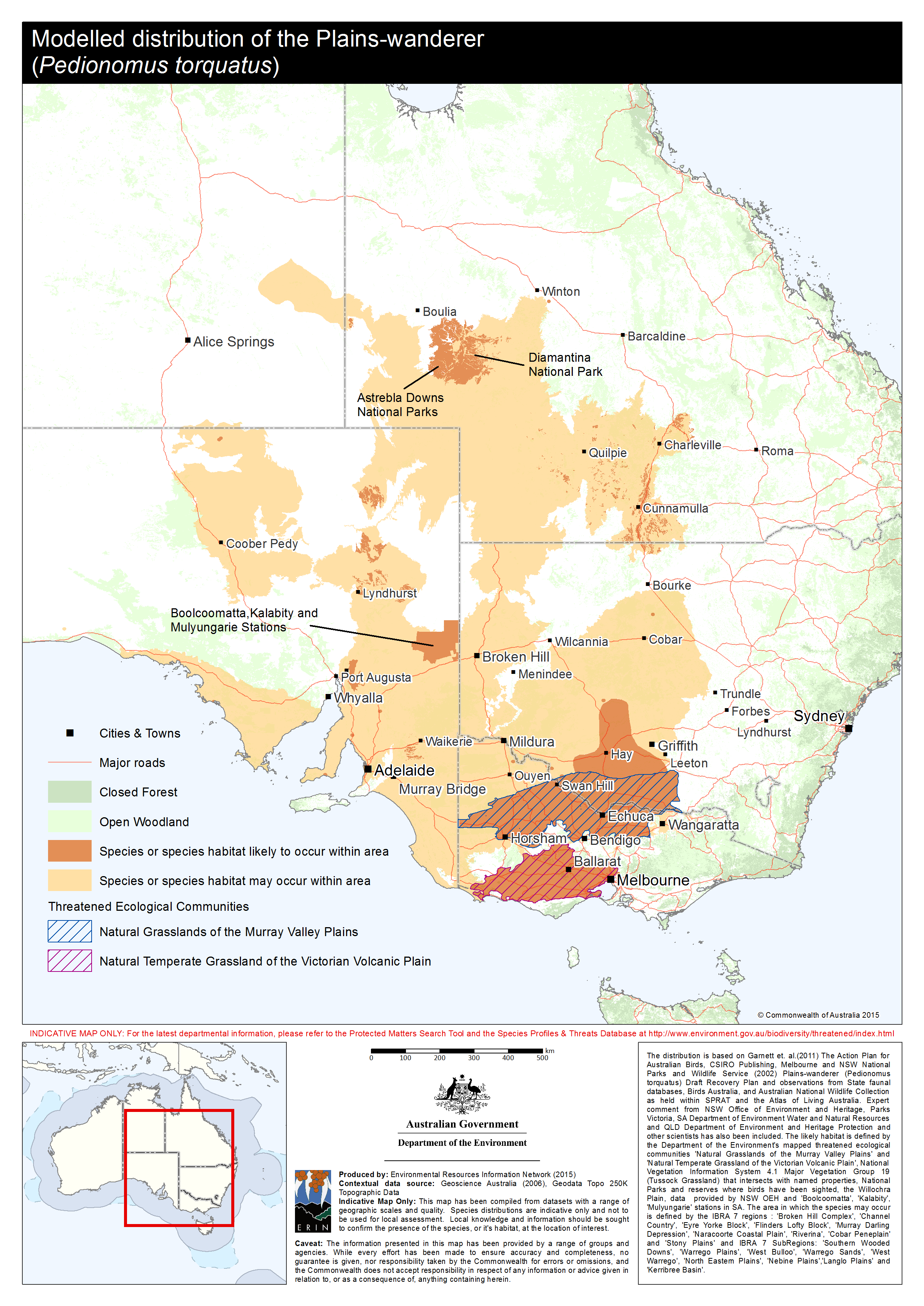


Figure 2: Modelled distribution of the plains-wanderer *(Pedionomus torquatus)*

# 4 THREATS

## 4.1 Historical causes of decline

Historically, the major factor contributing to the decline of the plains-wanderer was habitat loss as a result of the widespread conversion of lowland native grasslands to cropping and the cultivation of dense introduced pastures (Baker-Gabb, 1998; Bennett, 1983). The loss of habitat has been widespread and extensive, and has caused the distribution of the species to contract markedly. The plains-wanderer is now locally-extinct or near extinct in coastal and sub-coastal areas in all four states in which it is known to occur, and is mainly confined to small inland areas that are subject to grazing (Baker-Gabb, 1998, 2002b; Bennett, 1983; Blakers et al., 1984; Llewellyn, 1975). In the NSW Riverina, native grasslands are being converted for the cultivation of rice and other irrigated crops. Such ongoing, widespread land use changes will further exacerbate the significant declines in the number of plains-wanderers (Baker-Gabb, 2002b).

Overgrazing has been an ongoing threat since the 1800s, with both introduced and native grazers having contributed to the loss of ground layer plant species across large areas of native grassland.

## 4.2 Current threatening processes

### 4.2.1 Habitat loss

Habitat loss is an ongoing threat for plains-wanderers, both as a direct result of continued conversion of land for the cultivation of crops and an indirect result of the legacy of habitat fragmentation that has resulted from past land conversion. The replacement of native grasslands with introduced pasture or crops can impact on the plains-wanderer in a variety of ways. The widespread replacement of native grasslands in south-eastern Australia has caused the habitat of the plains-wanderer to become fragmented, and this has subsequently caused populations of the plains-wanderer to become isolated from one another (Baker-Gabb, 2002b). The application of fertilisers, or the sowing of introduced species of pasture plants, causes the density of grasslands to increase, and can also encourage the growth of environmental weeds, which render habitats unsuitable for inhabitation by the plains-wanderer, and lead to the temporary or permanent displacement of plains-wanderer populations (Baker-Gabb, 1998, 2002b). Increasing salinity, which may occur as a result of crop cultivation and irrigation, could also have negative impacts on native grassland habitats. However, through active management the grassland vegetation in the remaining population centres of plains-wanderers can recover to provide appropriate habitat values (Wong et al., 2010).

### 4.2.2 Inappropriate grazing

Whilst grazing is an important component of plains-wanderer management, both overgrazing and insufficient grazing have the potential to negatively impact upon the species. Plains-wanderers have been shown to co-exist with light to moderate grazing (Baker-Gabb et al., 1990; Deiz & Foreman, 1996). New South Wales Parks and Wildlife Service have produced a photographic guide for visually assessing grassland structure which identifies the habitat structure preferred by plains-wanderers (Parker and Oliver, 2006) and can be used as an aid for managing grazing for the species. Although appropriately managed grazing may be unlikely to have a negative impact on the grassland structure (Wong & Morgan, 2012) upon which plains-wanderers rely, further research is required into the effects that various grazing regimes have on the food resources available to the species.

*Droughts and extended dry periods with overgrazing*

The overgrazing of native grasslands by domestic livestock and rabbits (*Oryctolagus culiculus*), particularly during drought conditions, can result in the temporary displacement of the species from areas of preferred habitat on a local or regional scale, and an increase in the rate of mortality (Baker-Gabb, 2002b; Baker-Gabb et al., 1990; D'Ombrain, 1926; Harrington et al., 1988; NPWS, 2002). Plains-wanderers can co-exist with light to moderate grazing (Baker-Gabb et al., 1990, Deiz & Foreman, 1996), however during droughts and prolonged dry periods very light grazing, or no grazing, is required to maintain suitable habitat structure for the species (Antos, 2013). The use of strategic grazing, including fenced stock containment or exclusion areas (which are particularly important during drought conditions), may optimise plains-wanderer habitat cover.

*Excessively wet periods with insufficient grazing*

An absence of grazing, or insufficient grazing, when followed by, or following, widespread rainfall and prolific grass growth, can also be deleterious to the species (Baker-Gabb, 2002b; NPWS, 2002, Radford et al., 2013) because it allows the density and/or height of grasses to increase which, consequently, can render native grasslands unsuitable for inhabitation by the plains-wanderer. Under prolonged wet conditions, a substantial increase in grazing intensity is required (Antos, 2013). It has been hypothesized that unusually heavy rainfall in winter may be particularly problematic for plains-wanderers as it can result in a proliferation of dense introduced grasses and weeds (Baker-Gabb, 1998), whereas heavy rainfall in summer may not always lead to the creation of dense grasslands that are unsuitable for plains-wanderers as it is more likely to cause increased growth of native grasses which the birds may tolerate (OEH, 2014). Furthermore, some grassland habitats may become inundated for prolonged periods following significant rainfall events (OEH, 2014).

### 4.2.3 Small population

Plains-wanderers may be exposed to increased extinction risk due to their current historically low population size. Small populations are at increased risk of extinction as chance events may have significant impacts on the population (Caughley, 1994). Such events could include random variations in the encounter and breeding rate or the ratio of male to female offspring. Random fluctuations in environmental conditions or the availability of food and other resources may also impact on small populations. Other potential issues that can impact upon the survival of a small population include reduced genetic diversity and fitness, and the potential for inbreeding depression (Caughley, 1994).

### 4.2.4 Predation by feral species

European foxes (*Vulpes vulpes*), feral cats (*Felis catus*) and native birds of prey, such as the spotted harrier (*Circus assimilis*) and black falcon (*Falco subniger*are) are all potential predators of the plains-wanderer (Baker-Gabb, 2002b; Llewellyn, 1975; NPWS, 2002). Predation by foxes is considered a major threat to the species in New South Wales (Llewellyn, 1975), although it is unclear as to the relative importance of this threat (Harrington et al., 1988). It is also possible that predators could pose an increased threat to the plains-wanderer around cultivated land where greater numbers of mice might attract and sustain larger populations of the potential predators (Baker-Gabb, 1998, 2002b; NPWS, 2002). Feral cats are also likely to kill plains-wanderers, although cats, unlike foxes, are not regularly recorded in open grassland habitats where plains-wanderers occur.

### 4.2.5 Pesticide use

Broad-spectrum pesticides such as fenitrothion are periodically sprayed from the air over a large proportion of plains-wanderer habitat (Baker-Gabb, 1993; Story & Cox, 2001; Symmons, 1985), in particular to control the Australian plague locust *(Chortoicetes terminifera)*.

The effects of fenitrothion on the plains-wanderer are largely unknown. However, the concentration of fenitrothion that is used for spraying is capable of killing birds that come in contact with the chemical (Pearce, 1971). Several studies, conducted on a variety Australian bird species including songlarks, woodswallows, zebra finches and quail, have shown that sublethal exposure to fenitrothion can have detrimental effects on avian reproduction, feeding and flight behaviour (Fildes et al., 2009; Fildes et al., 2006a; Fidles et al., 2006b). Fenitrothion can cause reduced avian reproductive output and success as a result of: disruptions to breeding and incubation activity; reductions in the number of young fledged; inability to defend territory and territory abandonment; clutch desertion; embryonic malformation or mortality; reductions in egg production, eggshell thickness and egg weight and decreased nesting weight (Fildes et al., 2006a). Fenitrothion can reduce the physiological vigor of birds for a cosndierable period of time post-exposure (Fildes et al., 2009) and result in reduced flight capacity (Fildes et al., 2006b).

Aerial spraying of fenitrothion can also result in limitations to prey availability as it causes rapid and significant reductions insect numbers and bird numbers have previously been shown to decrease in areas where this insecticide has been applied (Carruthers et al., 1993). Other pesticides such as fipronil are used in lower concentrations than fenitrothion, and are less likely to kill birds, although they may still remove an important dietary resource for the plains-wanderer.

However, the potential impact of pesticide use has been considerably reduced by the decision of the Australian Plague Locust Commission to only use the fungus 'Green Guard' *(Metarhizium anisopliae* var. *Acridum)* when spraying within 1 km of mapped primary plains-wanderer habitat. Green guard selectively kills Orthopterans, such as locusts, while not targeting other insect taxa (Baker-Gabb, 2002b). Furthermore, annual reports from the Australian Plague Locust Commission show that aerial spraying has occurred only sporadically over the past decade (DoA, 2015).

4.2.6 Lack of appropriate burning regimes.

Controlled low intensity fires can be a useful tool to manage grassland composition by reducing the dominance of weeds (Wong & Morgan, 2012) and short-lived, winter-growing native species, in particular spear grass (Sinclair, 2014), removing dead plant material, and allowing longer-living summer growing species to flourish (NTAG, 2010). This may be an important part of the management regime in maintaining plains-wanderer habitat as, in the absence of fire and under the presence of grazing, certain prolific grass species (e.g., rough spear grass) may dominate after high rainfall events and close out available foraging space (NTAG, 2010). In addition, fire appears to increase the stability of the system through promoting biological soil crusts (Wong & Morgan, 2012), maintaining spatial variability (Wong, 2012) and reducing climate driven fluctuations in functional traits (Wong, 2012). These changes may also promote flowering in many herbaceous species, which might result in an increase in resources for species such as the plains-wanderer. Although appropriately managed fire regimes may be unlikely to have a negative impact on the grasslands (Wong & Morgan, 2012) upon which plains-wanderers rely, further research is required into the effects that various fire regimes have on habitat availability, food resources available to the species and the reproductive success of small populations.

### 4.2.7 Planting trees in or near native grasslands.

Plains-wanderers appear to avoid being in close proximity to living or dead trees, with no records of any birds within 300 metres of trees of 10 metres or greater in height across their strongholds in New South Wales and Victoria (Baker-Gabb, 2014). Plains-wanderer avoidance of trees and tall shrubs appears to be a defence strategy to limit the potential for attack by predatory birds that often perch in these trees; furthermore the distance plains-wanderers maintain from trees appears to depend on the height of the tree (Baker-Gabb, 2014). Planting of trees is also a threat to the flora of native grasslands (DSE, 2010)

### 4.3 Other potential threatening processes

* High-intensity, large-scale fires can degrade or destroy plains-wanderer habitat, particularly following high rainfall when grassland habitat has become dense and tall and can provide increased fuel loads for wildfires of above-average severity and extent. Plains-wanderers can recolonise grasslands post-fire and have been observed to do so within 18 months when the disturbance event has been combined with grazing (Antos, 2014). However, it is unclear how long it may take for grasslands to regenerate to a level which allows birds to recolonise and reach pre-fire abundances. Furthermore, the time required for habitat to become suitable post-fire in the absence of grazing is unknown, although associated avifauna have been observed in suitable habitat within six months of burning events (NTAG, 2010).
* Plains-wanderers can occasionally be killed during the quail hunting season as they look superficially similar and are found in the same habitat. Stubble quail (*[Coturnix pectoralis](http://www.environment.gov.au/cgi-bin/sprat/public/publicspecies.pl?taxon_id=59374)*) are a native quail species that can be legally hunted in Victoria. The majority of hunting occurs on private property. There are also 16 State Game Reserves in which hunting is permitted (GMA, 2014). The degree to which quail hunting is impacting upon plains-wanderer survival is largely unknown; however hunting has the potential to have adverse impacts upon the species due to both incidental shooting and interactions between birds and dogs.
* Climate change is likely to impact upon plains-wanderer survival in the future. Within an Australian context predicted future weather conditions may include more frequent and severe bushfires, longer heatwaves, reduced rainfall in southern and eastern areas of Australia and an increase in the extremity and frequency of intense rainfall events causing local flooding (State of the Environment Committee, 2011). A key strategy to mitigate this threat will be to build resilience into the grasslands upon which plains-wanderers rely by reducing annual weeds and increasing native, perennial grasses and herbs, particularly those that persist and provide resources during extreme conditions.

# 5 POPULATIONS UNDER PARTICULAR PRESSURE

The actions described in this recovery plan are designed to provide ongoing protection for the plains-wanderer *(Pedionomus torquatus)* throughout the species’ range.

The plains-wanderer is thought to occur in a single widely-dispersed population, rather than in multiple populations (Garnett & Crowley, 2000), but the evidence for this is not strong. The plains-wanderer was formerly much more common and widespread (Bennett, 1983; Blakers et al., 1984; D'Ombrain, 1926; Llewellyn, 1975), but its distribution and population size have declined markedly due to the loss and degradation of sparse, lowland native grasslands, which are its preferred habitat (Baker-Gabb, 2002b; Baker-Gabb et al., 1990; Bennett, 1983). Ongoing declines in population size and habitat availability present significant challenges for the recovery of the plains-wanderer and exert strong pressures on the species’ survival in the wild. Given these challenges all populations and locations of plains-wanderers require protective measures.

# 6 OBJECTIVES AND STRATEGIES

The objectives of this recovery plan are to:

* Reverse the long-term population trend of decline and increase the numbers of plains-wanderers to a level where there is a viable, wild breeding population, even in poor breeding years; and to
* Maintain key plains-wanderer habitat in a condition that maximises survival and reproductive success, and provides refugia during periods of extreme environmental fluctuation.

The strategies to achieve the plans’ objectives are:

* Develop and implement a robust, targeted conservation breeding strategy for the plains-wanderer.
* Facilitate management of grazing and burning regimes to maintain suitable habitat for the plains-wanderer.
* Identify the key factors that have contributed to the significant recent declines in the numbers of plains-wanderers and develop mitigation measures to address these threats.
* Improve the quality, and increase the extent, of habitat suitable for the plains-wanderer.
* Improve understanding of the distribution and population trends of the plains-wanderer.
* Increase community participation in plains-wanderer conservation and management.

# 7 ACTIONS TO ACHIEVE SPECIFIC OBJECTIVES

Actions identified for the recovery of plains-wanderers are described below.   
It should be noted that some of the objectives are long-term and may not be achieved prior to the scheduled five-year review of the recovery plan. Priorities assigned to actions should be interpreted as follows:

|  |  |
| --- | --- |
| Priority 1: | Taking prompt action is necessary in order to mitigate the key threats to the plains-wanderer and also provide valuable information to help identify long-term population trends. |
| Priority 2: | Action would provide a more informed basis for the long-term management and recovery of the plains-wanderer. |
| Priority 3: | Action is desirable, but not critical to the recovery of the plains-wanderer or assessment of trends in that recovery. |

### Strategy 1: Develop and implement a robust, targeted conservation breeding strategy for plains-wanderers.

**Research Actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 1a | Develop a Population Response Model for plains-wanderers. | 1 | * A population response model is developed and achieves the following objectives:   1. a realistic recovery time frame and trajectory, informed by knowledge of species biology and threats, is identified,   2. the outcomes of observed population fluctuations can be predicted, and   3. the effectiveness of recovery actions can be assessed. | DELWP  OEH  ZAA  PwRT |  |
| 1b | Develop a captive breeding strategy for plains-wanderers. | 1 | * A workshop is held to develop a captive breeding strategy for plains-wanderers, and establish the objectives, scale and nature of a captive breeding program. | DotE  DELWP  OEH  DEWNR  DEH  ZAA  PwRT  IUCN CBSG |  |

**On-ground actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 1c | Implement the captive breeding strategy and establish a captive population of plains-wanderers. | 1 | * The captive breeding strategy developed under action 1b is implemented. * A captive population of plains-wanderers is established and meets the agreed objectives of the captive breeding program (as determined under 1b). | ZAA  OEH  DELWP  DEWNR  DEH |  |

### Strategy 2: Facilitate management of grazing and burning regimes to maintain suitable habitat for plains-wanderers

**Research Actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 2a | Study the roles of burning and slashing in maintaining and improving the condition of plains-wanderer habitat in National Parks and Reserves, and other lands managed for conservation. | 1 | * The potential for ecological burns to be used to manage plains-wanderer habitat (including impacts and response of vegetation) is investigated. * A joint framework is developed and implemented to learn lessons from the various fire management methods being used across plains-wanderer habitat (e.g. by NP, TFN etc.) and to improve and coordinate future management of the species and its habitat. | DELWP  OEH  TfN  NTAG  Research community |  |

**On-ground actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 2b | Facilitate grazing management to soil type and enable landholders to maintain suitable grassland biomass for plains-wanderers on red soils. | 1 | * Wherever possible, stock is rotated through, or confined to, fenced paddocks to maintain grassland biomass to desired levels for plains-wanderers in key habitat. * An incentive program is developed to provide funding for landholders to fence paddocks and/or key habitat patches, or implement other methods for improving grazing management, in key plains-wanderer habitat. | DELWP  OEH  PV  MLLS  NCCMA  RLLS  TfN  BHA |  |
| 2c | Closely monitor grazing impacts on public and private reserves where grazing regimes are being managed for plains wanders, to ensure grassland structure remains within acceptable limits for plains-wanderers. | 1 | * Grassland structure and broad composition is monitored regularly, on both public and private protected areas, where grazing regimes are being managed for plains-wanderers. * Managers respond quickly and effectively to ensure grassland structure remains suitable (i.e. 13-17 golf balls score, Parks Victoria 2008; NSW, 2007) on reserves being managed for plains-wanderers. * During dry periods (late spring to autumn break), or declared droughts, stock are excluded from public areas, TfN owned lands and BHA reserves with golf ball scores above 15. | DELWP  OEH  PV  TfN |  |

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| 2d | Design and implement a habitat management strategy for all lands in which plains-wanderers are a management target. | 1 | * Site specific management strategies, with appropriate grazing and burning protocols, are developed for areas within National Parks, the National Reserve System and other lands for which plains-wanderers are a management target. * Management practices are reviewed to ensure best practice is being implemented. National Parks and Reserves and other lands where plains-wanders are a management target. | OEH  DELWP  PV  TfN  NTAG |  |

### Strategy 3: Identify the key factors that have contributed to the significant recent declines in the numbers of plains-wanderers and develop mitigation measures to address these threats

**Research Actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 3a | Study the effects of season, grazing and burning on the type and availability of food in plains-wanderer habitat. | 2 | The effects of seasonal variation on plains-wanderer food availability are differentiated in respect to:   * autumn burning regimes; * conservative set stocking regimes; and * strategic autumn/winter grazing. | DELWP  OEH  TfN  NTAG  Research community |  |
| 3b | Assess the impact of wide-spread pesticide use on plains-wanderers. | 1 | * Spatial mapping that overlays Australian Plague Locust Commission pesticide spraying over mapping of known habitat for the plains-wanderer is developed and updated annually. * Areas in which pesticide use overlaps with plains-wanderer distribution are identified. * The effectiveness of protocols for the use of spraying exclusion zones around plains-wanderers and their habitat, as currently applicable at the state/regional level, is evaluated. | DotE  Research Community |  |
| 3c | Measure the impacts of feral species, wildfires and quail hunting on plains-wanderers. | 2 | * Understanding of the spatial heterogeneity of feral species impacts upon plains-wanderers is increased, with a focus on potential impacts in the species strongholds in the Riverina region of NSW and the Northern Plains of Victoria. * Areas in which wildfires pose a threat to key habitat for plains-wanderers are indentified. * Areas in which quail hunting overlaps with plains-wanderer distribution are identified. | DELWP  OEH  DNEWR  EHP  PV  TfN  CFA (Vic)  RFS (NSW) Local land services |  |

**On-ground actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 3c | Develop and implement feral species control programs. | 2 | * Feral species control programs are implemented, at regional scales (i.e. landscapes < 10 000 ha), with efforts centred on important areas of reserved plains-wanderer habitat (such as Oolambeyan National Park). * Feral species numbers are monitored in areas where they have been identified as posing a potential threat to plains-wanderers. | DELWP  OEH  DNEWR  EHP  TfN  MLLS  RLLS |  |
| 3d | Where necessary mitigate, the impacts of wildfires on plains-wanderers. | 3 | * Wildfire mitigation and fire suppression activities are implemented, as necessary, to protect habitat critical for the plains-wanderer. | DELWP  PV  OEH  CFA (Vic)  RFS (NSW) |  |
| 3e | Where necessary mitigate, the impacts of quail hunting on plains-wanderer survival. | 3 | * Lost and deteriorated ‘No Shooting’ signs on farm gates and fences are replaced for interested landholders. * The recorded history of quail hunting impacts on plains-wanderers is collated and a case developed for excluding quail hunting from key areas of the Northern Plains of Victoria. * Quail hunting is excluded from key plains-wanderer habitat on the Northern Plains. * An information flyer on plains-wanderers is developed for incorporation into hunting guides. | DELWP  PV  TfN |  |
| 3f | Where necessary, mitigate the impacts to plains-wanderers from the use of pesticides. | 2 | * Protocols for the use of spraying exclusion zones around plains-wanderers and their habitat are maintained or, if necessary, enhanced. | DELWP  OEH  Local land services  TfN |  |

### Strategy 4: Improve the quality, and increase the extent, of habitat suitable for plains-wanderers

**Research Actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 4a | Develop strategies and programs to protect and enhance plains-wanderer habitat. | 1 | * An ongoing stewardship incentive program is established to support landholders in managing private protected areas to conserve the species, with a focus on habitat quality outcomes. * Areas suitable for purchase and management by NGOs and private land conservation bodies are identified. * Financial models are indentified to support landholders in removing future risks of habitat loss through application of in-perpetuity conservation covenants. * Networks of private protected areas are established to complement existing public reserves and create long-term viable habitat areas of 20 000 ha or greater. | TfN  BHA  NCT  Local land services |  |

**On-ground actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 4b | Reduce, and where possible prevent, the clearing and loss of important areas of plains-wanderer habitat. | 1 | * Current protections of plains-wanderer habitat under the Native Vegetation Act (NSW), and as detailed in the environmental outcomes assessment methodology, are maintained in NSW. * Current protections of plains-wanderer habitat under native vegetation laws in Victoria and other range states are maintained or strengthened. | OEH  PV  DELWP |  |
| 4c | Remove introduced trees and large boxthorns on, or within 300m of, red soils where suitable plains-wanderer habitat exists. | 1 | * Introduced trees, and other large trees, that may provide perches for potential predators of plains-wanderers in known likely habitat are identified. * Any large trees that are located in key plains-wanderer habitat are removed, or tree limbs lopped. | DELWP  OEH  PV  MLLS  NCCMA  RLLS |  |

### Strategy 5: Improve understanding of the distribution and population trends of plains-wanderers

**Research Actions**

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
| Action | | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 5a | Increase understanding of population dynamics and ecology of plains-wanderers (e.g. population size, age/size class structure, dispersal rates, distribution). | 2 | * Knowledge on the population dynamics (including recruitment and survivorship in populations) of plains-wanderers is significantly increased. * Measures of current population size and age/class structure are identified and dispersal rates are assessed. * Understanding of the plains-wanderers spatial ecology, and preferred florisitic habitat attributes, is increased. * Genetic material is collected, stored and recorded from plains-wanderers, whenever the opportunity arises. * Opportunities to use genetic techniques to analyse plains-wanderer population size and trends have been investigated. * A systematic broad-scale survey is undertaken across the species’ range to confirm long-term population monitoring results, determine availability of birds for any captive breeding program, and allow for investigation of causes of decline. | DELWP  PV  OEH  Research community |  |

**On-ground actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 5b | Implement a long term plains-wanderer monitoring program in the species’ strongholds in the Riverina region of NSW and the Northern Plains of Victoria. | 1 | * Permanently marked monitoring grids are established at key sites across the Riverina region in NSW and the Northern Plains region in Victoria. * Regular effective monitoring of plains-wanderer populations is conducted at permanent sites, and incorporates measurements of habitat structure, native grass and herb cover. * Population trends and habitat suitability are assessed for each site and reported annually to DotE and PwRT. * Alternative survey and monitoring techniques are trialled to inform monitoring in other plains-wanderer locations, including assessment of the detectability success of each method. | DELWP  PV  OEH  NCCMA  PwRT  TfN |  |
| 5c | Undertake regular monitoring at other known plains-wanderer sites. | 2 | * Other known and likely habitats are surveyed to locate viable plains-wanderer populations. * A regular monitoring program is established for other important plains-wanderer locations (e.g. biennial). * Monitoring techniques are informed by the results of trials conducted under action 5a. | DELWP  PV  OEH  DNEWR  EHP  PwRT  TfN  BHA |  |

### Strategy 6: Increase community participation in plains-wanderer conservation and management

**Research Actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 6a | Develop and implement a broad strategy to raise awareness and educate the general public about plains-wanderer conservation. | 2 | * Articles about plains-wanderer conservation, including threats and recovery actions, are published in community newsletters, local bulletins and newspapers. * Informative displays are developed to educate the broader community about plains-wanderer conservation. * Information on the plains-wanderer is provided to the birding community. * Opportunities for community groups, or citizen scientists, to assist in surveys for plains-wanderers and/or provide data collected are investigated. | PwRT,  BirdLife Australia  BHA  TfN  DELWP  OEH  Community Groups |  |

**On-ground actions**

|  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- |
| Action | Description | Priority | Performance Criteria | Responsible Party | Indicative Cost  (priority 1) |
| 6b | Continue to inform, support and encourage landholders and other community members, including indigenous groups, to be involved in the conservation of plains-wanderers. | 2 | * All landholders with plains-wanderer habitat are aware of the species and its management requirements and have been encouraged to manage their native grasslands for biodiversity outcomes. * Locally-based facilitator/s are established to engage with landholders on improved habitat management and delivery of incentive and/or stewardship programs. | OEH  DELWP  DEWNR  DEH  Friends of TTNP  Geelong FNC  TfN  Bush Heritage |  |
| 6c | Develop a targeted information pack to assist landholders, outdoor enthusiasts and professionals in the identification and reporting of sightings of plains-wanderers | 3 | * An information pack that aids in identification, and provides details of how to report sightings, of plains-wanderers is developed and distributed among landholders and other members of the public that engage in work or recreational activities in known or potential plains-wanderer habitat * Reported sightings of plains-wanderers are collated and information is disseminated among relevant stakeholders. | DELWP  OEH  PwRT,  BirdLife Australia |  |

# 8 DURATION AND COST OF THE RECOVERY PROCESS

It is anticipated that the recovery process will not be achieved prior to the scheduled five year review of the recovery plan. The Recovery Plan for the Plains-wanderer (*Pedionomus torquatus)* will therefore remain in place until such time as the Australian population of plains-wanderers has improved to the point at which the population no longer meets threatened species status under the EPBC Act.

The cost of implementation of this plan should be incorporated into the core business expenditure of the affected organisations and through additional funds obtained for the explicit purpose of implementing this recovery plan. It is expected that state and Commonwealth agencies will use this plan to prioritise actions to protect the species and enhance its recovery, and that projects will be undertaken according to agency priorities and available resources.

Table 3: Summary of high priority recovery actions and estimated costs in ($000’s) for the first five years of implementation (these estimated costs do not take into account inflation over time).

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
| **Action** | **Cost** | | | | | |
| **Year 1** | **Year 2** | **Year 3** | **Year 4** | **Year 5** | **Total** |
| Implement a long term plains-wanderer monitoring program in the species two strongholds. |  |  |  |  |  |  |
| Develop a Population Response Model for plains-wanderers. |  |  |  |  |  |  |
| Develop a captive breeding strategy for plains-wanderers. |  |  |  |  |  |  |
| Implement the captive breeding strategy and establish a captive population. |  |  |  |  |  |  |
| Facilitate grazing management to soil type and enable landholders to maintain suitable grassland biomass for plains-wanderers on red soils. |  |  |  |  |  |  |
| Closely monitor grazing impacts on public and private reserves where grazing regimes are being managed for plains wanders, to ensure grassland structure remains within acceptable limits. |  |  |  |  |  |  |
| Design and implement a management strategy for plains-wanderer habitat in National Parks and Reserves and other lands where plains wanders are a management target. |  |  |  |  |  |  |
| Study the roles of burning and slashing in maintaining and improving the condition of plains-wanderer habitat in National Parks and Reserves, and other lands managed for conservation. |  |  |  |  |  |  |
| Develop strategies and programs to protect and enhance plains-wanderer habitat. |  |  |  |  |  |  |
| Reduce, and where possible prevent, the clearing and loss of important areas of plains-wanderer habitat. |  |  |  |  |  |  |
| **Total** |  |  |  |  |  |  |

# 9 EFFECTS ON OTHER NATIVE SPECIES AND BIODIVERSITY BENEFITS

Reducing the impacts of grazing activities, and supporting work to improve habitat quality in grassland ecosystems is likely to benefit a range of other grassland species, and thus biodiversity in general, through improving the quality and extent of grassland habitat. Furthermore, the plains-wanderer distribution significantly overlaps with the critically endangered ‘Natural Grasslands of the Murray Valley Plains’ ecological community, thus efforts to improve habitat quality for the plains-wanderer in this region are likely to have a positive effect on this grassland community.

# 10 SOCIAL AND ECONOMIC CONSIDERATIONS

The major economic impact of this plan will be on those who require approval to remove or modify plains-wanderer habitat and are prevented from doing so, or are required to modify their proposal by a consent authority. Consent authorities need to consider the impact of proposals on plains-wanderer habitat. Any further loss of native grassland habitat from areas known or likely to contain plains-wanderers is regarded as significant.

Plains-wanderer habitat has been heavily modified through clearing, development, fragmentation and degradation. The more fertile areas have been targeted for agricultural pursuits. Restrictions on further clearing of plains-wanderer habitat will impact on some landowners/managers and developers. These restrictions are not predicted to impact significantly on agricultural industries since the remnants of these grassland communities are generally located on less fertile soils and are, therefore, relatively unattractive for grazing or cropping. There is likely to be greater consideration of impacts from urban development.

In addition, some agricultural businesses may be negatively impacted by having to following restrictions and regulations on the type of spraying allowed for the control of some insect pest species (e.g., plague locusts). However, these restrictions are currently already in place and this recovery plan does not require a further strengthening of these measures.

The main social benefit of this plan is that it addresses community concerns that further losses or local extinctions of charismatic fauna, or biodiversity in general, be prevented. Bird watching is a major national recreational pursuit. Therefore the conservation of bird communities enhances the lifestyle of Australians and provides eco-tourism opportunities.

# 11 AFFECTED INTERESTS

Organisations likely to be affected by the actions proposed in this plan include Australian and state governments agencies, particularly those with environmental, agricultural and forestry concerns; land owners and managers; local Indigenous communities; researchers; tourism operators; conservation groups; wildlife interest groups and proponents of land developments in the vicinity of important plains-wanderer habitat. This list, however, should not be considered exhaustive, as there may be other interest groups that would like to be included in the future or need to be considered when specialised tasks are required in the recovery process.

# 12 CONSULTATION

The draft National Recovery Plan for the Plains-wanderer *(Pedionomus torquatus)* has been developed through extensive consultation with a broad range of stakeholders. The consultation process included a workshop in Melbourne that brought together key species experts and conservation managers, from a range of different organizations, to categorize ongoing threats to the plains-wanderer, and identify knowledge gaps and potential management options. Workshop participants included representatives from DotE, OEH, DELWP, PV, TfN, BirdLife Australia, natural resource management bodies, zoos, researchers, conservation managers, landholders and local community groups. During the drafting processing the Department of the Environment (Cwlth) continued to work closely with key stakeholders.

# 13 ORGANISATIONS/PERSONS INVOLVED IN EVALUATING PERFORMANCE OF THE PLAN

This plan should be reviewed no later than five years from when it was endorsed and made publically available. The review will determine the performance of the plan and assess:

* whether the plan continues unchanged, is varied to remove completed actions, or varied to include new conservation priorities, or
* whether a recovery plan is no longer necessary for the species as conservation advice will suffice, or the species is recommended for removal from the threatened species list.

The review will be coordinated by DotE in association with relevant Australian and state government agencies and key stakeholder groups such as non-governmental organisations, local community groups and scientific research organisations.

Key stakeholders who may be involved in the review of the performance of the National Recovery Plan for the Plains-wanderer *(Pedionomus torquatus)* include organisations likely to be affected by the actions proposed in this plan.

**Australian Government**

Department of the Environment

**Non-government organisations**

Trust for Nature

Bush Heritage Australia

Conservation and community groups (including Landcare)

Universities and other research organisations

BirdLife Australia

Northern Plains Grassland Technical Advisory Group

Recreational birdwatchers

**State/territory governments**

Office of Environment and Heritage (NSW)

Department of Environment, Land, Water and Planning (Vic)

Department of Environment and Heritage Protection (Qld)

Department of Environment, Water and Natural Resources (SA)

Natural resource management bodies

Local government

# 14 REFERENCES

Antos M (2014). Northern Plains Grassland Fauna Surveys at Terrick Terrick National Park: July 2013-June 2014 Progress Report. Unpublished report to Parks Victoria, Melbourne.

Antos M (2013). Northern Plains Grassland Fauna Surveys: July 2013 Progress Report. Parks Victoria, Melbourne.

Baker-Gabb DJ (1987). The Conservation and Management of the Plains-wanderer *Pedionomus torquatus*. *World Wildlife Fund Report.* 49: 140.

Baker-Gabb DJ (1988). The diet and foraging behaviour of the Plains-wanderer *Pedionomus torquatus*. *Emu*. 88:115--118.

Baker-Gabb DJ (1990a). An annotated list of records of Plains-wanderers *Pedionomus torquatus*, 1980-1989. *Australian Bird Watcher*. 13: 249-252.

Baker-Gabb DJ (1990b). The biology and management of the Plains-wanderer *Pedionomus torquatus* in NSW. *NSW NPWS Species Management Report No. 3*. NSW National Parks and Wildlife Service, Sydney.

Baker-Gabb DJ (1993). Managing grasslands to maintain biodiversity and conserve the Plains-wanderer. Royal Australasian Ornithologists Union. Conservation Statement No. 8. *Wingspan.* 10: 8.

Baker-Gabb DJ (1998). Native grasslands and the Plains-wanderer. Birds Australia Conservation Statement No. 1. *Wingspan.* 8(1): 8.

Baker-Gabb DJ (2002a). *Recovery Plan for the Plains-wanderer Pedionomus torquatus 2002-2006: Conservation of lowland native grassland dependant fauna*. Unpublished report to Environment Australia, Canberra.

Baker-Gabb DJ (2002b). *Surveys for Plains-wanderers Pedionomus torquatus on Astrebla Downs National Park, western Queensland*. Unpublished report to Environment Australia, Canberra.

Baker-Gabb DJ (2012). Plains-wanderer surveys on the Avoca Plains, Victoria, in 2012. Report by Elanus Pty Ltd., Greensborough, Victoria.

Baker-Gabb DJ (2014). ‘Not happy wanderers’. *Australian Birdlife*. June 2014: 6-7.

Baker-Gabb DJ (2015). Personal communication by email, 8 January 2015. Plains-wanderer expert, Elanus Environmental Consultancy.

Baker-Gabb DJ, Benshemesh J and Maher PN (1990). A revision of the distribution, status and management of the Plains-wanderer *Pedionomus torquatus. Emu.* 90:161-168.

Bennett S (1983). A review of the distribution, status and biology of the Plains-wanderer *Pedionomus torquatus* Gould. *Emu*: 1-11.

Blakers M, Davies SJ and Reilly PN (1984). *The Atlas of Australian Birds*. Melbourne University Press. Melbourne, Victoria.

Boonstra R and Redhead TD (1994). Population dynamics of an outbreak population of House Mice *Mus domesticus* in the irrigated rice-growing area of Australia. *Wildlife Research.* 21: 583-598.

Carruthers GF, Hooper GHS and Walker PW (1993). Impact on fenitrothion on the relative abundance and diversity of non-target organisms. In Corey SA, Dall DJ, Milne WM, eds, Pes Control and Sustainable Agriculture. CSIRO Information Series, Melbourne. P136-138.

Caughley G (1994). Directions in Conservation Biology. *Journal of Animal Ecology*. 63( 2): 215-244.

Crome KHJ and Rushton DK (1975). Development of plumage in the Plains-wanderer. *Emu.* 75: 181‑184.

Diez S and Foreman P (1996). *Draft: Practical Guidelines for the management of native grasslands on the Riverine Plain of south-eastern Australia*. Department of Natural Resources, Bendigo.

D'Ombrain EA (1926). The vanishing Plain-wanderer. *Emu*. 26:59-63.

Department of Agriculture (DoA) (2015). Australian Plague Locust Commission: Annual Activity Reports. Available on the internet at:

<http://www.agriculture.gov.au/pests-diseases-weeds/locusts/role/publications/annual-activity>

Department of Sustainability and Environment (DSE) (2010). *Conservation and protection of Northern Plains grasslands – a strategic direction.* Department of Sustainability and Environment, Melbourne.

Fildes K, Astheimer LB, Story P, Buttemer WA and Hooper MJ (2006a). Cholinesterase response in native birds exposed to fenitrothion during locust control operations in eastern Australia. *Environmental Toxicology & Chemistry*, *25*(11), 2964-2970.

Fildes K, Buttemer WA, Astheimer LB and Hooper MJ (2006b). Assessing sublethal effects of fenitrothion on birds: peak metabolism, thermoregulation and immune response*, in ANCAP - SETAC 2006 : International Conference on Pesticide Use in Developing Countries : Environmental fate, effects and public health implications*. Arusha, Tanzania.

Fildes K, Astheimer LB and Buttemer WA (2009). The effect of acute fenitrothion exposure on a variety of physiological indices, including avian aerobic metabolism during exercise and cold exposure. *Environmental Toxicology & Chemistry*, *28*(2), 388-394.

Game Management Authority (GMA) (2014). Where to Hunt – Game Management Authority. Available on the internet at: <http://www.gma.vic.gov.au/hunting/quail/where-to-hunt>

Garnett ST and Crowley GM (2000). The Action Plan for Australian Birds 2000. Environment Australia and Birds Australia. Canberra, ACT. Available on the internet at: <http://www.environment.gov.au/biodiversity/threatened/publications/action/birds2000/index.htm>

Garnett ST, Szabo J and Dutson G (2011). *The Action Plan for Australian Birds 2010*. CSIRO Publishing. Canberra, ACT.

Harrington GN, Maher PN and Baker-Gabb DJ (1988). The biology of the Plains-wanderer *Pedionomus torquatus* on the Riverine Plain of New South Wales during and after drought. *Corella.* 12: 7-13.

Keartland GA (1901). Notes on the Plain-Wanderer. *Victorian Naturalist*. 17:167-168.

Llewellyn LC (1975). Recent observations of the Plains-wanderer with a review of its past and present status. *Emu*. 75:137-142.

Maher PN (1997). *Survey of Plains-wanderer Pedionomus torquatus and native grasslands on the Riverine Plain, New South Wales.* Unpublished report to Birds Australia. Melbourne, Victoria.

Marchant S and Higgins PJ (1993). Handbook of Australian, New Zealand and Antarctic Birds, Volume 2 (Raptors to Lapwings). Oxford University Press, Melbourne.

New South Wales National Parks and Wildlife Service (NPWS) (2001). Summary of Results of Plains-Wanderer API Mapping Project 1999-2001. Unpublished report to New South Wales Plains-wanderer Recovery Team. Sydney, NSW.

New South Wales National Parks and Wildlife Service (NPWS) (2002). *Plains-wanderer (Pedionomus torquatus) Draft Recovery Plan*. New South Wales National Parks and Wildlife Service. Sydney, NSW.

North AJ (1913-1914). Nests and Eggs of Birds Found Breeding in Australia and Tasmania. **In:** *Special Catalogue 1*. *4*. Australian Museum, Sydney.

Northern Plains Grasslands Technical Advisory Group (NTAG) (2010). Northern Plains Grasslands: Strategic Operational Plan for the Protected Area Network. Unpublished report.

Office and Environment and Heritage New South Wales (OEH) (2015). *Response to Consultation Questions for Plains-wanderer.* Unpublished report to the Department of the Environment. Office of Environment and Heritage, NSW.

Parker D and Baker-Gabb DJ (2013). Prolonged decline of the Plains-wanderer in south-eastern Australia; Case study 2: The Riverina of NSW from 2001 to 2013. Unpublished report to the Office of Environment and Heritage, New South Wales.

Parker DG and Oliver DL (2006).Plains-wanderer habitat management guide. A photographic guide for visually assessing the grassland structure of plains-wanderer habitat. 2nd edition. Department of Environment and Conservation, New South Wales.

Parks Victoria (2008). *Draft Parks Victoria Grassy Ecosystems Biomass Monitoring Protocol*. Parks Victoria, Melbourne.

Pearce PA (1971). Side effects of forest spraying in New Brunswick. In ‘Transactions 36th North American Wildlife Conference’ (ed JB Trefethen). Wildlife Management Institute, Washington D.C. Page(s) 162-170.

Prober SM, Thiele KR and Lunt ID (2002). Identifying ecological barriers to restoration in temperate grassy woodlands: soil changes associated with different degradation states. *Australian Journal of Botany*. 50: 699-712.

Radford J, Baker-Gabb DJ and Antos M (2013). Prolonged decline of the Plains-wanderer in south-eastern Australia; Case study 1: north-central Victoria from 2010 to 2013. Unpublished report to the Department of Sustainability and Environment, Victoria.

Ridley E (1986). Plains-wanderer Project Report 1985. *Bird Keeping in Australia*. 29:115-118.

Sinclair SJ, Duncan DH and Bruce MJ (2014)**.** Mortality of native grasses after a summer fire in natural temperate grassland suggests ecosystem instability. *Ecological Management & Restoration*. 15: 91–94.

Souter TG (1938). Notes on the Plain Wanderer. *Emu*. 38: 327-328.

Story P and Cox M (2001). Review of the effects of organophosphorus and carbamate insecticides on vertebrates - are their management implications for locust control in Australia? *Wildlife Research*. 28: 179--193.

Sutton J (1927). Some additions to the South Australian Museum collection. *South Australian Ornithologist*. 9: 150-151.

Symmons P (1985). Locusts, the plague of '84. *Australian Natural History*. 21: 327-330.

Twigg LE and Kay BJ (1995). The ecology of House Mice *Mus domesticus* in and around irrigated summer crops in western New South Wales. *Wildlife Research.* 22: 717-731.

Wilson C, Ingwersen D and Parker D (2014). *Review of OEH Plains-wanderer Pedionomus torquatus monitoring data 2001-2014*. A report for the Office of Environment and Heritage, NSW. BirdLife Australia, Melbourne.

Wong NK (2012). Effects of disturbance on long-grazed semi-arid grasslands. *PhD Thesis*, La Trobe University, Bundoora, Victoria.

Wong NK and Morgan JM (2012). Experimental changes in disturbance type do not induce short-term shifts in plant community structure in three semi-arid grasslands of the Victorian Riverine Plain managed for nature conservation. *Ecological Management & Restoration.* 13: 175–182.

Wong NK, Morgan JM and Dorrough J (2010). A conceptual model of plant community changes following cessation of cultivation in semi-arid grassland. *Applied Vegetation Science*, 13: 389-402.