DRAFT



Australian Government

Department of the Environment

BACKGROUND DOCUMENT

for the

Threat abatement plan for predation by feral cats

2015

Draft as at 10 April 2015

Department of the Environment

ISBN

© Commonwealth of Australia 2015

This work is copyright. Apart from any use as permitted under the Copyright Act 1968, no part may be reproduced by any process without prior written permission from the Commonwealth, available from the Department of the Environment. Requests and inquiries concerning reproduction and rights should be addressed to:

Director Environmental Biosecurity Section Department of the Environment GPO Box 787 Canberra ACT 2601

This publication and the threat abatement plan are available on the internet at: <u>http://www.environment.gov.au/biodiversity/threatened/tap-approved.html</u>

It is also available by emailing the Department of the Environment, Community Information Unit, at ciu@environment.gov.au or freecall 1800 803 772.

This publication should be cited as: Department of the Environment (2015), Background document for the Threat abatement plan for predation by feral cats, Canberra.

Front cover illustration: to be inserted

Contents

1	Intr	roduction	5
	1.1	Feral cat distribution and abundance	5
	1.2	Impact of feral cats	6
	Pred	dation	7
	Con	npetition	8
	Dise	ease	9
	1.3	Cat biology	9
	1.4	Categories of cats	10
	Fera	al cats	10
	Stra	ay cats	10
	Don	mestic cats	11
2	Con	ntrolling feral cats	12
	2.1	Eradication	12
	2.2	Shooting	13
	2.3	Trapping	13
	2.4	Exclusion fencing	14
	2.5	Baiting	14
	2.6	Other uses of toxins	15
	2.7	Lures	15
	2.8	Deterrents	15
	2.9	Biological control	16
	2.10	Fertility control	16
	2.11	Habitat management	16
	2.12	Financial incentives	17
3	Fact	tors affecting feral cat control	
	3.1	Understanding the extent and nature of the threat	
	3.2	Interactions with other introduced species	18
	3.3	Interactions with dingoes	19
	3.4	Animal welfare concerns	

	3.5	Cultural issues	19			
4	Dev	eloping a national approach to feral cat management	20			
	4.1	Strategies for allocating resources to feral cat management	20			
	4.2	Identifying priority areas for action	21			
G	lossary		27			
R	eferenc	zes	28			
A	Appendix A Threat abatement plans and the Environment Protection and Biodiversity Conservation					
A	ct 1999	P (EPBC Act)	33			
	Sectio	n 271 Content of threat abatement plans	33			
	Section 274 Scientific Committee to advise on plans					
	Sectio	n 279 Variation of plans by the Minister	34			
	Enviro	nment Protection and Biodiversity Conservation Regulations 2000	35			
A	ppendi	x B Islands where feral cats have been eradicated	36			

1 Introduction

This is the background document to the *Threat abatement plan for predation by feral cats* (Department of the Environment In prep.). Predation by feral cats was identified under earlier legislation and listed as a key threatening process in 1999 with the assent of the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act). This document aims to provide information to underpin the threat abatement plan. It provides information on:

- feral cat characteristics, biology and distribution
- impacts on environmental, economic, social and cultural values
- current management practices and measures.

The threat abatement plan (TAP) establishes a national framework to guide and coordinate Australia's response to the effects of predation by feral cats on biodiversity. It identifies the research, management and other actions needed to ensure the long-term survival of native species and ecological communities affected by feral cats. It replaces the *Threat abatement plan for predation by feral cats* published in 2008 (Department of the Environment, Water, Heritage and the Arts 2008).

1.1 Feral cat distribution and abundance

Cats (*Felis catus*) have a history of association with humankind dating back thousands of years. They accompanied seafarers for vermin control, companionship and food (Jones 1989; Dickman 1996), and in this way the species has spread to all inhabited parts of the globe and many uninhabited islands. The feral cat is now the most widely distributed of all the world's felids.

Feral cats became established in Australia after European settlement with multiple introductions around the continent. Historical records used by Abbott (2008) to model feral cat spread across Australia suggests feral cat establishment around Sydney by the 1820s and the entire continent by the 1890s. In Tasmania the first domestic cats are recorded in Hobart in 1804. The introduction and subsequent success of the European rabbit lead to widespread release of cats into the wild for control in the 1850s. At other times, cats were released to combat plagues of long-haired rats (*Rattus villosissimus*) and mice (*Mus musculus*). Offshore islands may have become inhabited through European colonisation or through shipwrecks (Abbott 2008).

Feral cats are now found in all of mainland Australia, Tasmania and many offshore islands (Figure 1). Feral cats have been eradicated from 21 offshore islands and from within fenced mainland reserves. These offshore islands are listed in Appendix B.



Source: IA CRC and NLWRA (2007)

Figure 1: Occurrence of feral cats, Felis catus

The abundance of feral cats is highly variable across Australia according to prey resources and other basic requirements of cats. Feral cat numbers will also fluctuate in response to prey resources. For example when there are plagues of rats or mice feral cat numbers will also build in response to the additional food available. Individual feral cats may specialize in particular prey species and cause a greater impact on those species in an area, or may rapidly switch between prey species when resources become scarce. In particular, the switching to different prey can cause significant problems for threatened species if they are targeted. Importantly, for any given area of Australia, the impact of the feral cats in that area should be considered over the actual number of feral cats.

1.2 Impact of feral cats

Feral cats have been implicated as a threat to 124 threatened species (Department of the Environment 2015b). However, there are fewer species where there is a confirmed predation. Doherty et al. (2015) collated data from feral cat diet studies across Australia and identified 27 species consumed or killed by feral cats that are listed under the International Union for the Conservation of Nature (IUCN) Red List of Threatened Species. Seventeen of the species identified by Doherty et al. (2015) are also listed under the EPBC Act. The other 104 species in Appendix A of the threat abatement plan are listed under the EPBC Act as potentially threatened by feral cats based on their size or habits. However, absence of published evidence does not mean there is no threat as predation by feral cats will be impacting on at least some of these species.

As outlined in the introduction to the threat abatement plan, feral cats have impacts on native species through predation, competition and disease transmission. Predation is the dominant threat but the other two threats may be significant for those species affected.

Predation

Species being predated on have been the subject of many studies. Doherty et al. (2015) cite 49 data sets and determined from these that feral cats are opportunistic, generalist carnivores that consume a diverse suite of prey but that rabbits are preferentially fed upon when available. Where rabbits occurred in diets less frequently, there were higher frequencies of small dasyurids (<500 grams mean adult body weight) and rodents. Dickman and Newsome (In Press) found at Ethabuka, an arid desert site, and Kellerberrin, in the Western Australian wheatbelt, that rabbits were >50 per cent of the feral cat diet except when rabbit control or drought severely reduce their numbers. Feral cat scats showed the remainder of their diet to be broad with small mammals (<3 kilograms), ground-dwelling or near-ground birds, reptiles, invertebrates, frogs and even fish. In tropical regions the lack of rabbits meant that the proportion of small dasyurids and rodents in the mammal portion of the cats diet is much higher (Doherty et al. 2015).

The type of mammal taken as prey by feral cats varies with what mammals are abundant in the area. Medium-sized mammals, including possums and bandicoots, are frequently in feral cat diets in south-eastern Australia (Doherty et al. 2015). This is likely to be due to the greater abundance of these species relative to other areas. In Kutt's (2012) study of feral cat diet in north-central Queensland, there was a strong selectivity for mammals <100 grams in size and this was dominated by dunnarts and planigales. Spencer et al. (2014) compared prey items between cats, foxes and dingoes in 2011–12. The feral cats had the greatest consumption of small mammals and positive correlations for long-haired rats (*Rattus villiosissimus*) and Forrest's mouse (*Leggodina forresti*). Yip et al. (2014) studied the diet of feral cats in semi-arid grassland habitats in Queensland and found that, during an irruption of long-haired rats, they occurred in 60 per cent of samples and comprised more than 50 per cent of all prey by volume. Also contained within the diets of the cats in this area were fish, frogs and freshwater crustaceans.

Reptiles are consumed in greater portion where they are more abundant in central Australia and northeast and north-west Australia (Doherty et al. 2015) but the rainfall-driven fluctuations that drive explosions of small mammals mean the cats switch prey resources from reptiles to small mammals at those times. In the savannah region of north-central Queensland (Kutt 2011) reptiles from the families gekkonidae (geckos) and agamidae (dragons) dominate the feral cat diet.

Invertebrate (including spiders, scorpions, centipedes, millipedes and insects) consumption is poorly known across all of Australia, except that they are not a preferred food source. They only become important in times of prey scarcity (Doherty et al. 2015). However, Kutt (2011) determined from north-central Queensland that invertebrates and mammals had the highest portion of relative importance in the diet of 169 feral cats. In particular, grasshoppers and centipedes were highly ranked. Invertebrates and amphibians were more important in the wet months than in the dry season (Kutt 2011). Koch et al. (Unpub.) analysed cat diets over two seasons in the semi-arid rangelands of Western Australia (Karara-Lochada pastoral leases and Mt Gibson) and found that grasshoppers and centipedes were also important food sources with grasshoppers comprising 46 per cent of the total number of species in the diet in spring and centipedes comprising 16 per cent in winter.

Ground dwelling or low dwelling birds are an important component of diet for feral cats in the southern rangelands of Western Australia. They comprise 26 per cent of the total number of species in winter and 31 per cent in summer Koch et al. (Unpub.). Birds and invertebrates were important, after irrupting long-haired rats, to feral cat diets in the semi-arid grasslands of Queensland (Yip et al. 2014).

Nesting seabirds form a major component of feral cat diets in coastal and island areas, especially when there are few mammal species available on the island (Doherty et al. 2015).

As Doherty et al. (2015) note, the interplay between feral cat diet and prey species diversity is complex and land managers need to understand these interactions at their property or regional scale.

Competition

Feral cats compete with other carnivores and omnivores for food resources. A number of studies have been undertaken that investigated dietary overlap, to determine the degree of competition from these species. In particular, foxes, quolls and other dasyurids, dingoes/wild dogs, raptors, varanids, owls, and snakes all have some dietary overlap with feral cats.

Dingoes, wild dogs and their hybrids may influence the abundance and habits of feral cats. The interactions between the various introduced and native predators are still a subject of research across Australia. Understanding this part of this complex ecosystem is difficult and the findings are likely to vary in space and time across different landscapes in Australia. However, it can be said that dingoes may predate or kill feral cats if encountered (e.g. Moseby et al. 2011), and there is a degree of dietary overlap between dingoes and cats, although cats tend to consume smaller prey items (e.g. Spencer et al. 2014).

Diets of feral cats and European red foxes overlap and there is evidence of competition between the two species, with foxes competitively excluding feral cats from food resources, and of direct predation of foxes upon feral cats (Robley et al. 2004; Buckmaster 2011).

Glen and Dickman (2011) hypothesised that the competition overlap between spotted-tailed quolls (*Dasyurus maculatus*) and feral cats is lower than for foxes, possibly due to feral cats consuming smaller prey on average and may not be as dominant in aggressive encounters between the two species.

Varanids and feral cats have some dietary overlap but less so than other species more willing to consume carrion, a staple food of varanids. Rowles (2008) as cited in Sutherland et al. (2011) found an increase in sand monitors (*Varanus gouldii*) after cats were eradicated from Faure Island in Shark Bay, Western Australia. But others such as Edwards et al. (2002) as cited in Sutherland et al. (2011) did not find any change in monitor abundance following cat control.

Birds of prey have a dietary overlap with feral cats. In particular, wedge-tailed eagles (*Aquila audax*), little eagle (*Hieraaetus morphnoides*), black-breasted buzzard (*Hamirostra melanosternon*), brown goshawk (*Accipiter fasciatus*), grey goshawk (*Accipter novaehollandae*) and spotted harrier (*Circus assimilis*) take rabbits as prey so are likely to have an overlap with feral cats (Debus 2012). However, competition with feral cats or other mammalian predators is not identified as a threat to these birds.

Disease

While disease and parasite transmission from feral cats is not recognised under the key threatening process, it has been identified as an important impact of feral cats in some parts of Australia. Native species may be deleteriously affected through parasites and diseases transmitted from cats. As the threat abatement plan notes, Australian feral cats are hosts to three viruses, >40 bacteria, >17 fungi, 21 protozoa species, 26 helminth species, and 19 arthropod species. A list of pathogens is provided in Henderson (2009). Some of these can be transmitted to other animals, including livestock and people.

Toxoplasma gondii, causing toxoplasmosis, is a well-known protozoa that uses the cat as a definitive host and is particularly concerning for native Australian animals and immune-compromised people or pregnant women. *T. gondii* can infect virtually all warm-blooded animals including humans. It affects neural and muscular tissues and this can cause the animals to have obscured vision, difficulty in walking and calcification of the heart (Adams 2003). It has also been implicated in increasing the susceptibility of the animal to predation (Berdoy et al. 2000; Webster 1994a and Webster et al. 1994: all as cited in Adams 2003). Infection with *T. gondii* in sheep can cause early embryonic or fetal death, abortion or stillbirth (Dubey 2009).

Fancourt (2014) observed an abrupt decline in Tasmanian bettongs that was attributed to feral cat predation and exposure to toxoplasmosis. Feral cats had previously been excluded from the area due to the presence of Tasmanian devils. In Tasmania, 84 per cent of feral cats are carriers of *T. gondii* (Fancourt and Jackson 2014). However, studies (see Henderson 2009 for examples) have indicated that Australian native marsupials appear to be particularly susceptible to acute infection and Bettiol et al. (2000) have demonstrated eastern barred bandicoots (*Perameles gunni*) will die from infection within 15–17 days.

The degree of impact to native animals from toxoplasmosis on mainland Australia is less obvious because there has been no exclusion of feral cats and the protozoa would have been in the environment for a long time. Adams (2003) measured *T. gondii* levels in Western Australia and found infections in 4.9 per cent of feral cats and 6.5 per cent of native mammals. Parameswaran et al. (2009) found that marsupials in the Perth metropolitan area had a 15.5 per cent prevalence of *T. gondii*. It is probable that these animals have a higher exposure to cats through the presence of domestic, stray and feral cats than areas further from human habitation.

1.3 Cat biology

Feral cats have a body form, musculature, nervous coordination and senses that are highly specialised for stalking and capturing prey. They hunt using audio and visual clues, and adopt two different techniques. Firstly, active hunting involving the seeking out of prey and then stalking using available cover, and secondly, a 'sit-and-wait' approach where the cat expects prey to appear. The prey is then ambushed from the cover spot. This second approach is often used near rabbit burrows.

Feral cats have a basic metabolic requirement that Hilmer (2010, cited in Buckmaster 2011) determined for a 3.7 kilogram cat in winter to be 800 kilojoules per day. This equates to approximately 160 grams of wet food and may necessitate several kills per day.

The diet must be high in protein, moderate in fat and low in carbohydrates – that is found in vertebrate prey – as cats lack a metabolic enzyme that restricts their diet (Zoran 2002, cited in Buckmaster 2011).

Adult feral cats vary in size, but are typically 3–5 kilograms. They may grow considerably larger with extremely large ones over 9 kilograms.

The home ranges of feral cats vary greatly depending on food resources and if they are excluded from parts of their range for any reason. Farmland or grassland with abundant resources have smaller home ranges than tall closed forests, which in turn are smaller than arid and alpine ranges with poorer food resources (Buckmaster 2011). Estimates of home ranges from radio-tracking studies vary from a few square kilometres to 20–30 square kilometres (Buckmaster 2011; Moseby et al. 2011; Molsher et al. 2005).

1.4 Categories of cats

Cats, that is *Felis catus*, are an important domestic companion animal as well as being a significant threat to native fauna. It is important for public debate that it is recognised that all cats are the same species and the categorisation of domestic, stray and feral are labels of convenience. The categories and definitions used here are outlined in the threat abatement plan and below:

- *Feral cats* are those that live and reproduce in the wild (e.g. forests, woodlands, grasslands, wetlands) and survive by hunting or scavenging; none of their needs are satisfied intentionally by humans.
- **Stray cats** are those found in and around cities, towns and rural properties; they may depend on some resources provided by humans but are not owned.
- **Domestic cats** are those owned by an individual, a household, a business or corporation; most of their needs are supplied by their owners.

Feral cats

The impact caused by self-sustaining feral cats is the focus of the threat abatement plan. Threatened species impacted by feral cat predation tend to be located in areas away from domestic and stray cats. However, stray and domestic cats can also cause impacts on threatened species, especially when they move into another category (e.g. get lost or are abandoned). Feral cats occur on Commonwealth land, such as Commonwealth managed national parks and Department of Defence properties. On a national scale, however, management of feral cats on Commonwealth land, as required by the EPBC Act via the obligation to implement the threat abatement plan, is only a small part of the larger picture of conserving threatened species affected by cat predation. State and territory conservation agencies have a long history of practical on-ground management of feral cats, and it is largely through their efforts, sometimes supported by Australian Government programs, that major technical and strategic advances have been made. Private sector and community initiatives have also contributed significantly to feral cat control activities and research.

Stray cats

Irresponsible cat owners and people who feed stray cats play a major role in maintaining populations of stray cats in urban and rural areas. Engendering changes in the behaviour of these people will reduce

the numbers of free-ranging stray cats where they are causing damage to native wildlife. Campaigns such as the "Who's for cats" (Australian Animal Welfare Strategy n.d.) promote the solutions to stray cats, including responsible ownership, and governments and animal welfare groups support these.

Capturing, sterilising and releasing (otherwise known as trap, neuter, release/return or TNR) programs are seen as an effective approach to managing colonies of stray cats in urban areas elsewhere in the world and are promoted in Australia. This approach should be considered unacceptable in Australia as there are no benefits to wildlife and it does not improve the welfare of the individual animals concerned (RSPCA 2011).

Domestic cats

Concern about the predation on wildlife by domestic cats has been an issue for a long time. Published studies in Australia and New Zealand (Morgan et al. 2009) have linked domestic cats to predation on wildlife.

Dickman and Newsome (In Press) surveyed owners of domestic cats in the eastern suburbs of Sydney, 44 per cent of which had potential access to bushland reserves within the city. Over half of the cats returned to the owners with prey that ranged from small birds (most common) to large birds, lizards and snakes, rats, frogs, and possums. While these species may currently be non-threatened, adaptable species, it illustrates the potential for impact of predation particularly when domestic cat densities are high.

Although the responsibility for managing domestic cats ultimately rests with their owners, consideration must be given to the mechanisms to limit the impact of domestic cats on native fauna. State, territory and local governments already support initiatives aimed at encouraging responsible pet ownership, including the development of appropriate legislation, and education and awareness programs. Some governments or councils have confinement regulations including night curfews and 24-hour curfews, particularly in locations where there are nearby reserves that have high potential for predation by roaming domestic cats.

2 Controlling feral cats

Control techniques for feral cats are generally expensive and labour intensive, require continuing management effort and can be effective only in limited areas.

A model code of practice for the humane control of cats is available (Sharp and Saunders 2012). The aim of this code of practice is to provide information and recommendations to vertebrate pest managers responsible for the control of feral cats. It includes advice on how to choose the most humane, target specific, cost effective and efficacious technique for reducing the negative impact of feral cats. This code of practice is a guide only; it does not replace or override the legislation that applies in the relevant state or territory jurisdiction. The code of practice should only be used subject to the applicable legal requirements (including health and safety) operating in the relevant jurisdiction.

2.1 Eradication

Eradication of feral cats is an attractive option because, once achieved, it requires no further commitment of resources other than for monitoring. Bomford and O'Brien (1995) argue that the following three conditions must apply to achieve eradication:

- The rate of removal exceeds the rate of increase at all population densities
- There is no immigration
- All reproductive animals are at risk (e.g. all females in the population are able to be eliminated).

There are three further conditions that will provide an indication that eradication is the best option to be pursuing:

- All animals can be detected at low densities
- Discounted cost-benefit analysis favours eradication
- There is a suitable socio-political environment.

These conditions cannot be met for mainland Australia or Tasmania at present. The eradication of feral cats is well beyond the capacity of available techniques and resources. Because feral cats are so well established across the whole continent, it is not possible to meet the rate of removal requirement. In addition, feral cats can reproduce quickly when conditions are favourable so the requirement that the females in the population are all removed also cannot be met.

However, the potential for feral cats to be eradicated from islands around Australia is excellent. Feral cats have been eradicated from Macquarie Island (Tas.), Montobello Islands (WA), Faure Island (WA), and Tasman Island (Tas.). In 2015, eradication programs were underway on Christmas Island, Dirk Hartog Island (WA) and West Island in the Sir Edward Pellew Islands (NT).

The eradication of cats from islands is an important element in the recovery of species threatened by predation by feral cats. It provides immediate benefits for the fauna on the island and in some situations will provide an important refuge for mainland species. If habitat and other factors are suitable, translocation of critically endangered or endangered species to cat-free islands may prevent the extinction of the species or allow population recovery.

2.2 Shooting

As a control technique, shooting is most appropriate if applied for an extended period or timed for critical periods. Ongoing shooting is appropriate in areas where there is a continual immigration of feral cats from surrounding areas and the species being protected from predation is vulnerable all of the time. Critical periods of shooting can be undertaken in locations where either there is a rapid increase in feral cat numbers, such as in response to a prey irruption, or at a time in the threatened species life cycle, such as during breeding, where the population of the threatened species is at a higher risk.

Recreational hunters also kill feral cats, but the magnitude of the impact on feral cat or prey populations is unknown.

Shooting is considered to be humane if the shooters are experienced, skilled and responsible, the feral cat can be clearly seen and is within range and the correct firearm, ammunition and shot placement is used. A standard operating procedure is available as a guide for ground shooting of feral cats (Sharp 2012a). Shooting is usually done at night from a vehicle with the aid of a spotlight, but can also be conducted during the day.

Shooting is expensive, labour intensive, time consuming and can only be done on a relatively small scale because of the resource requirements and high cost.

2.3 Trapping

Acceptable trapping of feral cats comprises cage traps and padded jaw leg-hold traps.

Cage trapping is considered to be an ineffective tool for large areas, but it may be useful in urban/residential areas where domestic cats are present, or where populations have already been reduced and individual cats need to be targeted. In urban/residential areas cage traps are preferred as fewer injuries are sustained, non-target animals can be released unharmed and trapped feral cats can be transported away from the area for euthanasia. Cage traps must be set so that they provide shelter for the trapped animal, must be checked frequently (dependent on conditions but at least daily) and trapped feral cats must be killed quickly and humanely.

Padded-jaw traps are useful for sites where the feral cat can be destroyed by shooting while still held in the trap. They may also be more effective than cage traps for hard-to-catch feral cats that have had minimal exposure to humans. Padded-jaw traps should be set carefully to minimise non-target species catches and, if possible, provide shelter for the trapped animal. These traps must also be set and checked appropriately.

Standard operating procedures are available as guides for trapping of feral cats using cage traps (Sharp 2012b) and trapping of feral cats using padded-jaw traps (Sharp 2012c). With both techniques of trapping, skilled operators are required to set the traps and lures to attract the feral cats. It is expensive, labour intensive and time consuming; and is only recommended on a small scale or where eradication is the objective.

2.4 Exclusion fencing

Exclusion fencing is an effective technique for native fauna vulnerable to terrestrial predators, such as feral cats. It is considered to be the most humane non-lethal feral cat control method, but the cost of establishing and maintaining fences can be prohibitive. Their use is increasing but tends to be limited to the management of highly valued threatened species that can live in relatively small areas from which cats can be eradicated.

There are a number of different types of fences used but they typically comprise a high vertical section with some sort of overhang or cap to prevent climbing over and mesh apron at the base to prevent digging under. Some may incorporate electric wires.

If breached, fences may increase the vulnerability of threatened species by preventing their escape from predators. Fencing also affects the movement of other wildlife, and may prevent their dispersal and interbreeding with other populations. Exclusion fences are often erected for the purpose of excluding more than one type of vertebrate pest, typically wild dog, fox, feral cat and rabbit.

To minimize the risk of breaches, fencing should be combined with an integrated baiting and trapping program in the surrounding area to reduce the frequency of challenge to the fence by incoming predators. The combination of fencing with a baiting and trapping program is an expensive option.

2.5 Baiting

Baiting is usually the cheapest and most effective broadscale technique for controlling the numbers of animals. Baiting techniques for feral cats tend to be much less effective than techniques for baiting wild dogs and foxes. Feral cats prefer live prey and will only take carrion (i.e. baits) when hungry. To be successful in baiting feral cats the baits must be laid in a way that there are sufficient numbers across the areas where the cats are so that they will be encountered at the time when the cat is hungry – otherwise they will be ignored. Feral cats, unlike wild dogs and foxes they will not exhume baits, so the baits must be laid on the surface.

The timing of a baiting program is a critical element in successful baiting of feral cats (Algar et al. 2007). There are usually times during the year, typically winter in southern Australia and at the end of the dry season in northern Australia when cats are most food stressed and more likely to take baits. Other factors such as large rain events with subsequent irruptions in rodents can change the food availability (Johnston et al. 2012).

The Western Australian Department of Parks and Wildlife have developed the Eradicat[®] bait which is registered for use in Western Australia. This bait is a small kangaroo and chicken chipolata sausage containing the toxin 1080 (Algar et al. 2013). The baits can be surface laid in Western Australia with minimal risk to native animals that may consume the baits. These species have a degree of tolerance to the toxin because some plants in Western Australia naturally contain the chemical. This is not the case for the rest of Australia.

The Australian Government, in partnership with the Victorian and Western Australian governments has developed a bait for use in southern and central Australia. The Curiosity[®] bait is very similar to the

Eradicat[®] bait but uses a different toxin, para-aminopropiophenone (PAPP), that feral cats are highly susceptible to. In addition, the Curiosity[®] bait also encapsulates the toxin in a hard plastic pellet to reduce the risk to non-target species. These species, such as bandicoots, will reject the hard plastic pellet while eating the bait (Department of the Environment 2015a). The mode of action of the toxin PAPP means that there can be no secondary poisoning of any other animals from consuming a carcass of a feral cat that ate a Curiosity[®] bait.

Baiting can also pose risks to other species that may eat a bait. Baits are designed to contain the least amount of toxin required which reduces the risk to species that have some tolerance (e.g. goanna species that are tolerant to a cat-sized dose of 1080 toxin). Placement of baits can also reduce risks, as can the timing of baiting (e.g. when reptiles are less active). Finally, designs such as with the Curiosity^{*} bait make the bait as species-specific as possible.

2.6 Other uses of toxins

Research and development is underway to explore other devices that can deliver toxins to feral cats but minimise the risk to non-target species. Devices that spray toxins onto the fur of the feral cats triggering a grooming response by the animal have successful proof-of-concept trials (Read et al. 2014). These devices have potential to be useful at sites where the area is restricted in size or feral cats predominantly use landscape features such as tracks or watercourses from which they can be lured to the device.

2.7 Lures

Feral cats' hunting skills rely on audio and visual stimuli rather than an acute sense of smell. There are a variety of lures available and being tested to draw feral cats to monitoring points and control sites including visual lures of feathers, tinsel and the like, and scents including faeces, urine and food. Typically a combination of a visual and scent lure is used and may be changed during the duration of the program to provide a novel item in the landscape to attract attention by the feral cats.

A plant from Christmas Island is under investigation to look at two chemical compounds that provoke a behavioural response in cats, with the intention of incorporation into baits and lures (Algar et al. 2013).

2.8 Deterrents

Feral cats get predated on, either for consumption or the killing of competition, by wild dogs, dingoes and foxes. The role that these larger predators may have in controlling feral cats is being studied and exploited.

The role of dingoes in suppressing feral cats is being studied to determine the extent to which this can help with the recovery of threatened species and other native species being predated on by feral cats. The interaction of dingoes, feral cats and other species including foxes are complex and appears to vary across the continent. For example, Wang and Fisher (2012) looked at activity times of dingoes, cats and bridled nailtail wallabies and determined that the dingoes and cats used the same area but segregated their activity times. Kennedy et al. (2012) looked to see if there was a response of greater feral cat numbers after dingo control in the Kimberley but found no increase suggesting fewer cats in the area. Greenville et al. (2014) studied dingo, fox and cat interactions at Ethabuka in the north-eastern Simpson Desert following a population boom. The results were complex but included the suggestion of less suppression by dingoes when prey resources are abundant.

The Australian Wildlife Conservancy's work in the Kimberley has shown that dingoes killed approximately one third of the feral cats with tracking collars (Australian Wildlife Conservancy 2014). This lends evidence to support the understanding of how dingoes may help to control feral cats in the landscape.

Maremma dogs have been bred as guardian dogs to protect livestock. They are being actively used in Australia to protect native species (e.g. Little penguins on Middle Island, Victoria (Warrnambool City Council 2015)). There is potential to use Maremma dogs to protect native species from cat predation, such as eastern barred bandicoots in Victoria (Zoos Victoria 2015).

2.9 Biological control

The use of a biological control, such as a cat-specific virus, has appeal as a broadscale control tool for feral cats. However, for Australia, a study by Moody (1995) found it unlikely that any felid-specific pathogen may be suitable as a sufficiently virulent and humane biological control agent from which domestic cats can be protected. It may be appropriate to re-examine potential pathogens, noting the specific conditions of humaneness and protection for domestic cats which would still need to apply.

2.10 Fertility control

Fertility control is an attractive form of pest animal management, being more humane than using lethal control measure to reduce pest population numbers. If an immunocontraceptive vaccine were developed for cats, its broadscale use would depend on the development of a suitable delivery mechanism for the vaccine and appropriate approvals to release the vaccine into the wild.

The development of immunocontraceptive vaccines is both high cost and high risk, and no effective fertility control agents are currently available for broadscale use against any carnivore in the world (Saunders and McLeod 2007). In addition, consideration would also need to be given to protection for domestic cats, and the potential for the fertility control agent to get to another country that has native felids – posing a threat to them. Therefore, fertility control is not a feasible option for cat control at this time.

2.11 Habitat management

Feral cats will take advantage of elements of their habitat and studies have been undertaken to determine if it is possible to manipulate or exploit any of these elements in the control of feral cats.

Consideration of home range size – that is the area in which individual feral cats live – will determine the density at which control devices need to be deployed. As mentioned earlier the home range size is highly variable across Australia. However, Bengsen et al. (2012) have determined that, for their Kangaroo Island site, devices should be deployed at no less than 1.7 devices per square kilometre.

McGregor et al. (2014) determined that in the Kimberley the feral cats preferentially used the more open habitats of grazed areas and fire scars to hunt. They suggest that consideration should be given to the vegetation structure when planning burns and grazing areas to provide greater cover for small mammals.

Paltridge et al. (1997) observed that watering points were used as daytime shelter for feral cats as a consequence of the taller vegetation behind fenced-off bores. The authors also noted that many species of birds taken by feral cats in central Australia were those that regularly required free water, and that during drought feral cats consumed carrion from dingo kills near watering points.

2.12 Financial incentives

Reviews of the history of pest management conclude that, in general, subsidies and bounties have rarely been effective in reducing damage by pest animals (e.g. Braysher 1993). As a general policy, it is not cost-effective to seek to raise the level of recreational or professional hunting or trapping of feral cats on a broad scale by payment of bounties, subsidies or other similar artificial market incentives.

Where private land adjoins or contains important wildlife habitat, assistance or encouragement of landowners and the development of incentives to promote feral cat control on private land may be appropriate, especially if the property forms part of a buffer zone to protect threatened species. There may also be instances where hunters can be utilised as part of a specific control program and incentives may assist in reaching the desired goal.

3 Factors affecting feral cat control

3.1 Understanding the extent and nature of the threat

Predation is a feature of virtually all ecological systems. Raw estimates of the total number of prey animals taken by cats are of limited value in determining the ecological impact of predation. Cat predation becomes a significant threat to native species only when the level of predation and other causes of mortality exceed the capacity of individual populations to replace themselves.

Australia's pre-European fauna included a suite of native predators, including large reptiles, raptorial birds, quolls and dingoes. The degree of threat posed by cat predation is associated with:

- behavioural, morphological and physiological characteristics of cats that make them more efficient predators than native predators
- factors that make cats more abundant or persistent than native predators
- the small size and isolation of populations of some threatened species
- the vulnerability of native prey to cat predation.

From a wildlife management point of view, the key question is whether the removal of feral cats will result in significant increases in the population or distribution of particular native species. A significant impediment to answering this question is the technical difficulty in measuring and manipulating the numbers of feral cats and monitoring of the native species at risk. Sampling a portion of the population using GPS tracking systems is providing some answers and other sampling methods such as camera tracks, spotlighting and track counts may give an indication on population changes.

3.2 Interactions with other introduced species

As mentioned in the section on the impact of feral cats, in areas where rabbits occur, they tend to be the main prey item for feral cats. Dickman and Newsome (In Press) found that during periods when drought or rabbit control reduced the number of rabbits the proportion of native prey in the feral cat diet increased. This is also mentioned by Williams et al. (1995) in that feral cat numbers have been observed to rise and fall with fluctuations in rabbit numbers.

Diets and distributions of foxes and feral cats overlap. Robley et al. (2004) found evidence of interspecific competition, with foxes competitively excluding feral cats from food resources, and of direct predation of foxes upon feral cats. Buckmaster (2011) hypothesizes from a study in south-east Gippsland that gaps in a cats home range may be due to areas where prey are scarce or that potential predation by foxes or dogs has led them to avoid those areas.

Greenville et al. (2014) found a slight positive interaction between foxes and cats instead of the reverse but this was in the desert during a resource boom.

Introduced rats and mice also form part of feral cat diets (Robley et al. 2004; Johnston et al. 2012).

3.3 Interactions with dingoes

Dingoes influence the abundance of feral cats through predation and exclusion, but the degree of influence is variable. Dingo predation of exotic predators like feral cats may protect a range of native species by reducing cat numbers (Palmer 1996a; Palmer 1996b; Greenville et al. 2014). Alternatively dingoes may cause segregation in activity times (Wang and Fisher 2012; Kennedy et al. 2012).

3.4 Animal welfare concerns

Most animal welfare organisations accept that there is a need to control feral cats to protect environmental values and wildlife (RSPCA 2003). However, this must be done using control methods that are humane.

As mentioned above there is now the *Model code of practice for the humane control of feral cats* (Sharp and Saunders 2012) that provides information and recommendations to feral cat managers, including advice on how to choose the most humane, target-specific, cost-effective and efficacious control techniques. Standard operating procedures (Sharp 2012a; Sharp 2012b) provide information about the appropriate application of the method, animal welfare considerations, health and safety considerations, equipment required and procedures to guide managers.

3.5 Cultural issues

The cultural value placed on feral cats varies according to the observer's own value system. Australia's unique fauna is widely valued by society, and many perceive feral cats to be a threat to native fauna. Nevertheless, there are concerns that domestic cats may be threatened by actions taken to control the impacts of feral cats.

Indigenous people also have a range of views about feral cats. Some see the problem of predation by feral cats on native fauna, some recognise introduced animals as part of the landscape and see them as newcomers rather than feral, and others have feral cats as part of their Dreaming.

Consideration of the differing cultural values attached to domestic and feral cats must be an important component of any control program.

4 Developing a national approach to feral cat management

This section looks at the different aspects involved in developing a national approach to feral cat management. It covers planning, including strategies for allocating resources and identifying priority areas for action.

4.1 Strategies for allocating resources to feral cat management

Abating the threat posed by feral cats and securing threatened species is a long-term process requiring careful planning, research, frequent reviews of programs, the adoption of new knowledge and an adaptive management framework. As has been stated previously, the total eradication of feral cats throughout Australia is impossible with the current control techniques. In addition, resources will never be sufficient to deal with all feral cat management problems, so this plan must ensure the strategic allocation of resources to give the best outcome for threatened species conservation.

There are two main approaches that can be taken, with current techniques, to reduce feral cat damage. The first is to eradicate or suppress feral cats in manageable areas of high conservation value, while the second approach is preventative:

- (i) ensure that feral cats do not become established on islands of high conservation value where they do not presently occur, and
- (ii) prevent the transition of cats from domestic to stray to feral using education and domestic cat control techniques.

Development of more effective and humane techniques to control feral cats must be actively encouraged and supported.

As a strategy, local eradication of feral cats is applicable only to small islands or small mainland sites that are surrounded by predator exclusion fences. Maintaining an area free from feral cats requires a sustained control operation to prevent reinvasion from surrounding areas. Buffer zones may be a necessary component of managing small areas, to reduce the threat from continual reinvasion by cats from surrounding areas. Development of such buffer zones will require the active participation of surrounding land managers and a clear identification of the benefits to be obtained by all participants. Significant benefits can be obtained through cooperative implementation of plans across different land tenures.

Where local eradication is not possible, two broad strategies can be used for localised management:

- (i) sustained management, where control is implemented on a continuing, regular basis, or
- (ii) intermittent management, where control is applied at critical periods of the year when damage is greatest and short-term control will reduce impacts to acceptable levels.

Sustained management is generally necessary for protecting habitats of threatened species or reintroduction sites. Intermittent management may be effective as a temporary seasonal measure to protect areas such as nesting or resting sites of migratory bird species. It may also be useful when

transient feral cats are moving into an area where threatened species have been reintroduced, and during periods of drought, prey shortage, disease or other stress when the feral cat population is vulnerable and more likely to crash.

Recovery plans for some threatened species identify feral cats as a perceived threat. Where it has been confirmed that feral cats are a key threat for the species, control activities for feral cats are well justified. For other species, to ensure efficient and effective use of resources, an experimental approach must be used to determine the significance of feral cat predation in the decline of these species. By approaching feral cat control on an experimental basis, the true significance of predation by feral cats will be better understood. If the hypothesis that feral cats are a significant threat is confirmed, the control of feral cats in sites where the species occurs is justified. However if cat control is shown to be irrelevant to the recovery of the species, efforts can be redirected to other threat abatement.

Programs to control feral cats must be integrated with other pest control activities whenever possible. The pest species management series published by the Bureau of Rural Sciences provides guidelines for the application of an integrated approach to pest management (Braysher and Saunders 2003; Saunders et al. 1995; Williams et al. 1995). The steps used by Braysher (1993) for planning and evaluating integrated pest management programs are as follows:

- Define the problem, including a measure of the deleterious impact
- Develop well-defined objectives, performance criteria and criteria for failure
- Identify and evaluate management options
- Implement the plan
- Monitor and evaluate the plan against its objectives.

A focus on integrated pest management and local action will provide a good mechanism for integrating feral cat control with other biodiversity conservation actions.

High priority must be given to monitoring the outcomes of feral cat control in terms of conservation benefits derived, not simply the feral cat kill rate. Ineffective control may result in high body counts but little reduction in predation if feral cats maintain a sustainably high reproductive rate, are bait-shy and trap-shy, or if populations are maintained through immigration.

4.2 Identifying priority areas for action

It is important to identify native species and populations, particularly threatened ones that will benefit from feral cat control. Determining areas of high priority for these species or populations will maximise the conservation benefits derived from expenditure on feral cat control.

In addition, once areas are identified for control, the planning of the control program must optimise resources put into the program by knowing the optimal point where the benefits are maximised and also when management actions should cease (Parkes 1993). The level of variation in the system must also be known, to enable the effects of management action to be separated from the effects of environmental changes.

Dickman et al. (2010) developed an interactive decision-making tree to prioritise sites across Australia for the implementation of cat control programs. The decision-making tree is based on characteristics of prey species to provide a relative measure of probable cat impacts between sites on the Australian mainland and offshore islands. Scores are provided by geographical (Interim Bioregionalisation of Australia – IBRA) regions, specific mainland sites and offshore islands and can be compared to allocate resources to sites for feral cat control. This prioritisation used the threatened species listed in the 2008 Threat abatement plan (Department of the Environment, Water, Heritage and the Arts 2008) against species lists for IBRA regions or, for smaller specific sites such as islands, data provided by land managers or in literature. Tables 1 to 4 below show the results from the prioritisation undertaken in 2010. It would be appropriate to repeat the assessment to reflect the changes since this time, including sites where additional threatened species have been identified and where feral cat control programs have been implemented.

IBRA REGION	No. of TAP species	Score
South Eastern Highlands	11	328
South East Coastal Plain	8	248
Carnarvon	9	195
Victorian Volcanic Plain	6	192
Naracoorte Coastal Plain	6	180
South East Corner	7	162
Sydney Basin	8	162
Murray Darling Depression	5	160
Channel Country	6	159
Central Ranges	7	150
Victorian Midlands	6	150
Jarrah Forest	5	148
Gibson Desert	6	147
Great Sandy Desert	6	141
Esperance Plains	6	135
Flinders Lofty Block	4	132
Little Sandy Desert	5	132
Simpson Strzelecki Dunefields	5	132
Australian Alps	5	126
New England Tablelands	5	126
Brigalow Belt South	5	123
Tanami	5	120
Kanmantoo	4	116
Eyre Yorke Block	5	114
Mallee	5	108
South Eastern Queensland	4	108
Tasmanian Southern Ranges	3	108
New South Wales South Western Slopes	4	105
Flinders	3	102

Table 1Prioritised scores for IBRA regions and number of Threat abatement plan(2008) (TAP) listed species in each region (Dickman et al. 2010)

IBRA REGION	No. of TAP species	Score
Mitchell Grass Downs	4	102
Tasmanian Northern Slopes	3	100
Finke	4	99
King	3	96
MacDonnell Ranges	4	96
New South Wales North Coast	3	90
Dampierland	3	84
Great Victoria Desert	3	84
Nandewar	3	84
Tasmanian South East	3	84
Cobar Peneplain	3	78
Avon Wheatbelt	3	75
Stony Plains	2	72
Tasmanian West	2	72
Swan Coastal Plain	2	63
Tasmanian Northern Midlands	2	57
Warren	2	57
Ben Lomond	2	54
Darling Riverine Plains	2	54
Wet Tropics	2	54
Cape York Peninsula	2	51
Central Mackay Coast	2	51
Burt Plain	3	46
Davenport Murchison Range	3	46
Riverina	2	46
Gascoyne	2	44
Northern Kimberley	2	44
Pilbara	2	42
Murchison	2	40
Ord Victoria Plain	2	40
Arnhem Plateau	1	39
Desert Uplands	1	39
Einasleigh Uplands	1	39
Gulf Plains	1	39
Pine Creek	1	39
Tiwi Coburg	1	39
Brigalow Belt North	2	38
Arnhem Coast	1	30
Broken Hill Complex	1	30
Central Kimberley	1	28
Tasmanian Central Highlands	1	28
Victoria Bonaparte	1	28
Yalgoo	1	26
Coolgardie	1	24
Gawler	1	24
Geraldton Sandplains	1	24
Hampton	1	24
nampton	1	27

IBRA REGION	No. of TAP species	Score
Central Arnhem	NTS	
Daly Basin	NTS	
Darwin Coastal	NTS	
Gulf Coastal	NTS	
Gulf Falls and Uplands	NTS	
Mount Isa Inlier	NTS	
Mulga Lands	NTS	
Nullarbor	NTS	
Sturt Plateau	NTS	

NTS = No threat abatement plan species

Table 2Prioritised mainland and island sites, the state and scores calculated from the
decision-making tree

Specific sites on mainland Australia and offshore islands impacted by feral cats (Dickman et al. 2010).

Site	State	Score
Diamantina National Park	Qld	117
East Gippsland	Vic.	108
Uluru-Kata Tjuta National Park	NT	105
Grampians National Park	Vic.	78
Christmas Island	Com.	75
Simpson Desert National Park	Qld	72
Blue Mountains National Park	NSW	66
Norfolk Island Group (Nepean Island, Phillip Is)	Com.	66
Kosciuszko National Park	NSW	63
Astrebla National Park	Qld	62
Kangaroo Island	SA	57
Taunton National Park	Qld	57
Swan Island	WA	52
Maria Island	Tas.	45
Bruny Island	Tas.	39
Flinders Island	SA	39
Marchinbar Island	NT	39
Mount Buller Resort	Vic.	39
Mount Hotham Resort	Vic.	39
Mount Stirling Resort	Vic.	39
South East Forests National Park	NSW	39
Tiwi Islands	NT	39
Recherche Archipelago	WA	33
Lord Howe Island (Ball's Pyramid)	NSW	32
Cocos (Keeling) Island	Com.	30
Wilson's Promontory National Park	Vic.	30
Jarrah Forests	WA	27
Area surrounding Arid Recovery exclosures	SA	24
Lorna Glen	WA	24
Dirk Hartog Island	WA	10

Table 3Prioritised data deficient mainland and island sites.

This table shows sites, the states/territories and the scores, calculated from the decision-making tree with the score for cat management omitted from the calculations. These are sites where cat control programs were unknown (Dickman et al. 2010).

Data deficient site	State	Score
Tanami Desert	NT	99
Jourama Falls National Park	Qld	60
Watarrka National Park	NT	60
Nullica State Forest	NSW	39
North East State Forest	NSW	39
Fitzgerald River National Park	WA	39
Barrington Tops	NSW	39
Chaelundi National Park	NSW	39
Tinderbox Peninsula	Tas.	33
Nadgee Nature Reserve	NSW	33
Mount Nelson	Tas.	33
Mount Baw Baw	Vic.	33
Moarinya National Park	Qld	33
Idalia National Park	Qld	33
Howden	Tas.	33
Edmund Kennedy National Park	Qld	33
Coningham Peninsula	Tas.	33
Booderee National Park	Com.	33
Bladensburg National Park	Qld	33
Barren Grounds Nature Reserve	NSW	33
Warrambungle National Park	NSW	28
Morialta Conservation Park	SA	24
Budderoo National Park	NSW	24
Newhaven Reserve	NT	22
West McDonnell National Park	NT	16
Deep Creek Conservation Park	SA	16

Note that these priority sites will not be universally appropriate because of the specific information they are based on. Some state or territory conservation agencies will identify higher priority sites in their jurisdictions based on their own threatened species lists or other priority species. These priority sites must also evolve with new information and experience to ensure an efficient national approach to the management of feral cats.

Implementation of recovery plans for threatened species must be accorded the highest priority in terms of action in order to abate the threat created by feral cats nationally. Landholders and managers, local community groups and the private sector should be encouraged to become involved in coordinated feral cat control programs in their area.

The tasks ahead are to greatly increase our knowledge of feral cat impacts on wildlife and to develop better tactical methods for reducing those impacts. It is a long-term process, and this threat abatement plan offers a framework for undertaking these tasks.

Glossary

Biodiversity	Variability among living organisms from all sources (including terrestrial, marine and other ecosystems and ecological complexes of which they are part), which includes diversity within species and between species and diversity of ecosystems (Beeton et al. 2006).
Biodiversity conservation	The protection, maintenance, management, sustainable use, restoration and enhancement of the natural environment (Beeton et al. 2006).
Eradication	Application of measures to eliminate an invasive alien species from a defined area.
Exclosure / exclusion (fencing)	An area that is fenced to protect the native species within and to prevent the entry of introduced predators.
Felid	A member of the cat family.
Feral	An introduced animal, formerly in domestication, with an established, self-supporting population in the wild.
Immunocontraception	The stimulation of the immune responses (antibody production and cell-mediated immunity) in the target animal against its own reproductive hormones, gamete proteins or another protein essential to reproduction, to induce sterility (Saunders and McLeod 2007).
Key threatening process	Under the EPBC Act, a process that threatens or may threaten the survival, abundance or evolutionary development of a native species or ecological community.
Recovery plan	Under the EPBC Act, a document setting out the research and management actions necessary to stop the decline of, and support the recovery of, listed threatened species or threatened ecological communities.
Threatened species	Refers to the Australian Government list of threatened native species divided into the following categories as per the EPBC Act: critically endangered, endangered, vulnerable, conservation dependent.

References

Abbott, I. 2008. The spread of the cat, *Felis catus*, in Australia: re-examination of the current conceptual model with additional information. *Conservation Science Western Australia*, 7(1), pp. 1–17.

Adams, PJ. 2003. *Parasites of feral cats and native fauna from Western Australia: the application of molecular techniques for the study of parasitic infections in Australian wildlife,* PhD Thesis, Murdoch University, Western Australia.

Algar, D., Angus, GJ., Williams, MR. & Mellican, AE. 2007. Influence of bait type, weather and prey abundance on bait uptake by feral cats (*Felis catus*) on Peron Peninsua, Western Australia. *Conservation Science Western Australia*, 6(1), pp. 109–149.

Algar, D., Hamilton, N., Nickels, D. & Flematti, G. 2013. Science, a weed and cat control. *Landscope*, pp. 59–61.

Algar, D., Onus, M. & Hamilton, N. 2013. Feral cat control as part of rangelands restoration at Lorna Glen (Matuwa), Western Australia: the first seven years. *Conservation Science Western Australia*, 8(3), pp. 367–381.

Australian Animal Welfare Strategy n.d. [Online] Available at: <u>http://www.whosforcats.com.au/</u> [Accessed January 2015].

Australian Wildlife Conservancy 2014. Wildlife Matters, Australian Wildlife Conservancy.

Beeton, RJS., Buckley, KL., Jones, GJ., Morgan, D., Reichelt, RE., and Trewin, D. 2006. *Australia state of the environment 2006*, Independent report to the Australian Governmetn Minister for the Environment and Heritage, Australian Government Department of the Environment and Heritage, Canberra.

Bengsen, AJ., Butler, JA. & Masters, P. 2012. Applying home-range and landscape-use data to design effective feral-cat control programs. *Wildlife Research*, Issue 39, pp. 258–265.

Bettiol, SS., Obendorf, DL., Nowarkowski, M. & Goldsmid, JM. 2000. Pathology of experimental toxoplasmosis in eastern barred bandicoots in Tasmania. *Journal of Wildlife Diseases*, Issue 36, pp. 141–144.

Bomford, M. & O'Brien, P. 1995. Eradication or control for vertebrate pests?. *Wildlife Society Bulletin,* Issue 23, pp. 249–255.

Braysher, M. 1993. *Managing vertebrate pests: principles and strategies,* Bureau of Resource Sciences, Canberra

Braysher, M. & Saunders, G. 2003. *PESTPLAN: a guide to setting priorities and developing a management plan for pest animals*, Natural Heritage Trust, Canberra

Buckmaster, AJ. 2011. *Ecology of the feral cat (Felis catus) in the tall forests of Far East Gippsland*. University of Sydney, New South Wales.

Debus, S. 2012. Birds of prey of Australia. 2nd edition ed. Collingwood: CSIRO Publishing.

Department of the Environment, Water, Heritage and the Arts 2008. *Threat abatement plan for predation by feral cats,* Department of the Environment, Water, Heritage and the Arts (DEWHA). Canberra.

Department of the Environment 2015a. *Feral cats*. [Information online] Available at: <u>http://www.environment.gov.au/biodiversity/invasive-species/feral-animals-australia/feral-cats</u> [Accessed January 2015].

Department of the Environment 2015b. *Species Profiles and Threats Database (SPRAT)*. [Online] Available at: <u>http://www.environment.gov.au/cgi-bin/sprat/public/sprat.pl</u> [Accessed January 2015].

Department of the Environment In prep. *Threat abatement plan for predation by feral cats,* Department of the Environment, Canberra

Dickman, CR. 1996. *Overview of the impact of feral cats on Australian native fauna,* Report to the Australian Nature Conservation Agency, Canberra.

Dickman, CR., Denny, E. & Buckmaster, T. 2010. *Identification of sites of high conservation priority impacted by feral cats,* Report for the Australian Government Department of the Environment, Water, Heritage and the Arts, Canberra.

Dickman, CR. & Newsome, TM. In Press. Individual hunting behaviour and prey specialisation in the house cat *Felis catus*: Implications for conservation and management. *Applied Animal Behaviour Science*.

Doherty, TS., Davis, R., van Etten, E., Algar, D., Collier, N., Dickman, C., Edwards, G., Masters, P., Palmer, R., & Robinson, S. 2015. A continental-scale analysis of feral cat diet in Australia. *Journal of Biogeography.*

Dubey, JP. 2009. Toxoplasmosis in sheep – the last 20 years. Veterinary Parasitology, 163(1–2), pp. 1–14.

Fancourt, BA. 2014. Rapid decline in detections of the Tasmanian bettong (*Bettongia gaimardi*) following local incursion of feral cats. *Australian Mammalogy*, Issue 36, pp. 247–253.

Fancourt, BA. & Jackson, RB. 2014. Regional seroprevalence of Toxoplasma gondii antibodies in feral and stray cats (*Felis catus*) from Tasmania. *Australian Journal of Zoology*, Issue Online, p. 12.

Glen, AS. & Dickman, CR. 2011. Why are there so many spotted-tailed quolls (*Dasyurus maculatus*) in parts of north-eastern New South Wales?. *Australian Zoologist*, 35(3), pp. 711–718.

Greenville, AC., Wardle, GM., Tamayo, B. & Dickman, CR. 2014. Bottom-up and top-down processes interact to modify intraguild interactions in resource-pulse environments. *Oecologia*, Issue 175, pp. 1349–1358.

Henderson, WR. 2009. *Pathogens in invasive animals of Australia*, Invasive Animals Cooperative Research Centre, Canberra.

Johnston, M., Gigliotti, F., O'Donoghue, M., Holdsworth M., Robinson, S., Herrod, A., & Eklom, K. 2012. *Field assessment of the Curiosity bait for the management of feral cats in the semi-arid zone (Flinders Ranges National Park)*, Department of Sustainability and Environment, Heidelburg, Victoria.

Jones, E. 1989. Felidae. In: *Fauna of Australia. Section 1B Mammalia.* Canberra: Australian Government Publishing Service, pp. 1006–1011.

Kennedy, M., Phillips, B., Legge, S., Murphy, S., & Faulkner, R. 2012. Do dingoes suppress the activity of feral cats in northern Australia?. *Austral Ecology*, Issue 37, pp. 134–139.

Koch, K., Algar, D., Onus, M., Hamilton, N., Streit, B., & Schwenk. Unpub. Impact of invasive feral cats and foxes on local biodiversity in the southern rangelands of Western Australia. *Unpublished manuscript*.

Kutt, AS. 2011. The diet of the feral cat (*Felis catus*) in north-eastern Australia. *Acta Theriologica,* Issue 56, pp. 157–169.

Kutt, AS. 2012. Feral cat (*Felis catus*) prey size and selectivity in north-eastern Australia: implication for mammals conservation. *Journal of Zoology*, Issue 287, pp. 292–300.

McGregor, HW., Legge, S., Jones, ME. & Johnson, CN. 2014. Landscape management of fire and grazing regimes alters the fine-scale habitat utilisation by feral cats. *PLOS ONE*, October, 9(10), p. e109097.

Moodie, E. 1995. *The potential for biological control of feral cats in Australia,* Unpublished report for the Australian Nature Conservation Agency, Canberra.

Morgan, SA., Hansen, C., Ross, J., Hickling, G., Ogilvie, S., & Paterson, A. 2009. Urban cat (*Felis catus*) movement and predation activity associated with a wetland reserve in New Zealand. *Wildlife Research*, Issue 36, pp. 574–580.

Moseby, KE., Neilly, H., Read, JL. & Crisp, HA. 2011. Interactions between a top order predator and exotic mesopredators in the Australian rangelands. *International Journal of Ecology*, p. 15.

Palmer, R. 1996a. *Feral Pest Program Project 12, Cat research and management in Queensland, year 3; and Project 43. Dispersal and spatial organisation of cats on Diamantina Plains, year 2.,* Canberra: Unpublished report for the Feral Pests Program, Australian Nature Conservancy Agency.

Palmer, R. 1996b. *Feral Pest Program Project 12, Cat research and management in Queensland, year 4; and Project 43. Dispersal and spatial organisation of cats on the Diamantina Plains, year 3.,* Canberra: Unpublished reort to the Feral Pests Program, Australian Nature Conservancy Agency.

Paltridge, RM., Gibson, DF. & Edwards, GP. 1997. Diet of the feral cat (*Felis catus*) in central Australia. *Wildlife Research*, Issue 24, pp. 67–76.

Parameswaran, N., O'Handley, R., Grigg, M., Fenwick, S., & Thompson, R. 2009. Seroprevalence of *Toxoplasma gondii* in wild kangaroos using an ELISA. *Parasitology International*, Issue 58, pp. 161–165.

Parkes, J. P. 1993. The ecological dynamics of pest resource-people systems. *New Zealand Journal of Zoology*, Issue 20, pp. 223–230.

Read, J., Gigliotti, F., Darby, S. & Lapidge, S. 2014. Dying to be clean: pen trials of novel cat and fox control devices. *International Journal of Pest Management*, 60(3), pp. 166–172.

Robley, A., Reddiex, B., Arthur, T., Pech, R., & Forsyth, D. 2004. *Interactions between feral cats, foxes, native carnivores and feral rabbits in Australia,* Report for the Australian Government Department of the Environment and Heritage. Arthur Rylah Institute for Environmental Research, Department of Sustainability and Environment, Melbourne.

RSPCA 2003. Humane killing, RSPCA.

RSPCA 2011. A review of trap-neuter-return (TNR) for the management of unowned cats, RSPCA.

Saunders, G., Corman, B., Kinnear, J. & Brayshaw, M. 1995. *Managing vertebrate pests: foxes*. Bureau of Resource Sciences, Canberra.

Saunders, G. & McLeod, L. 2007. *Improving fox management strategies in Australia*, Bureau of Rural Sciences, Canberra.

Sharp, T. 2012a. *Standard Operating Procedure for the ground shooting of feral cats,* Invasive Animals Cooperative Research Centre, Canberra.

Sharp, T. 2012b. *Standard Operating Procedure: Trapping of feral cats using cage traps,* Invasive Animals Cooperative Research Centre, Canberra.

Sharp, T. 2012c. *Standard Operating Procedure: Trapping of feral cats using padded-jaw traps,* Invasive Animals Cooperative Research Centre, Canberra.

Sharp, T. & Saunders, G. 2012. *Code of Practice for the humane control of cats,* Department of Sustainability, Environment, Water, Population and Communities, Canberra.

Spencer, EE., Crowther, MS. & Dickman, CR. 2014. Diet and prey selectivity of three species of sympatric mammalian predators in central Australia. *Journal of Mammalogy*, December, 95(6), pp. 1278–1288.

Sutherland, DR., Glen, AS. & de Tores, PJ. 2011. Could controlling mammalian carnivores lead to mesopredator release of carnivorous reptiles?. *Proceedings of the Royal Society Biology,* Issue 278, pp. 641–648.

Wang, Y. & Fisher, DO. 2012. Dingoes affect activity of feral cats, but do not exclude them from the habitat of an endangered macropod. *Wildlife Research*, Issue 39, pp. 611–620.

Warrnambool City Council 2015. *Middle Island Maremma Project*. [Online] Available at: <u>http://www.warrnambool.vic.gov.au/middle-island-maremma-project</u> [Accessed January 2015].

Williams, K., Parer, I., Coman, B., Burley, J., & Braysher, M. 1995. *Managing vertebrate pests: rabbits.* Bureau of Resource Sciences and CSIRO Division of Wildlife and Ecology, Australian Government Publishing Service, Canberra.

Yip, SJ., Dickman, CR., Denny, EA. & Cronin, GM. 2014. Diet of the feral cat, *Felis catus*, in central Australian grassland habitats: do cat attributes influence what they eat?. *Acta Theriol*, Issue 59, pp. 263–270.

Zoos Victoria 2015. *Guardian dogs as bandicoot bodyguards*. [Online] Available at: <u>http://www.zoo.org.au/about-us/vision-and-mission/our-projects/wildlife-guardian-dogs</u> [Accessed January 2015].

Appendix AThreat abatement plans and the Environment Protectionand Biodiversity Conservation Act 1999 (EPBC Act)

Extracts from the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) and EPBC Regulations 2000 relating to the requirements for threat abatement plans.

Environment Protection and Biodiversity Conservation Act 1999

Section 271 Content of threat abatement plans

- (1) A threat abatement plan must provide for the research, management and other actions necessary to reduce the key threatening process concerned to an acceptable level in order to maximise the chances of the longterm survival in nature of native species and ecological communities affected by the process.
- (2) In particular, a threat abatement plan must:
- (a) state the objectives to be achieved; and
- (b) state the criteria against which achievement of the objectives is to be measured; and
- (c) specify the actions needed to achieve the objectives; and
- (g) meet prescribed criteria (if any) and contain provisions of a prescribed kind (if any).
- (3) In making a threat abatement plan, regard must be had to:
- (a) the objects of this Act; and
- (b) the most efficient and effective use of resources that are allocated for the conservation of species and ecological communities; and
- (c) minimising any significant adverse social and economic impacts consistently with the principles of ecologically sustainable development; and
- (d) meeting Australia's obligations under international agreements between Australia and one or more countries relevant to the species or ecological community threatened by the key threatening process that is the subject of the plan; and
- (e) the role and interests of indigenous people in the conservation of Australia's biodiversity.
- (4) A threat abatement plan may:
- (a) state the estimated duration and cost of the threat abatement process; and

- (b) identify organisations or persons who will be involved in evaluating the performance of the threat abatement plan; and
- (c) specify any major ecological matters (other than the species or communities threatened by the key threatening process that is the subject of the plan) that will be affected by the plan's implementation.
- (5) Subsection (4) does not limit the matters that a threat abatement plan may include.

Section 274 Scientific Committee to advise on plans

- (1) The Minister must obtain and consider the advice of the Scientific Committee on:
- (a) the content of recovery and threat abatement plans; and
- (b) the times within which, and the order in which, such plans should be made.
- (2) In giving advice about a recovery plan, the Scientific Committee must take into account the following matters:
- (a) the degree of threat to the survival in nature of the species or ecological community in question;
- (b) the potential for the species or community to recover;
- (c) the genetic distinctiveness of the species or community;
- (d) the importance of the species or community to the ecosystem;
- (e) the value to humanity of the species or community;
- (f) the efficient and effective use of the resources allocated to the conservation of species and ecological communities.
- (3) In giving advice about a threat abatement plan, the Scientific Committee must take into account the following matters:
- (a) the degree of threat that the key threatening process in question poses to the survival in nature of species and ecological communities;
- (b) the potential of species and ecological communities so threatened to recover;
- (c) the efficient and effective use of the resources allocated to the conservation of species and ecological communities.

Section 279 Variation of plans by the Minister

- (1) The Minister may, at any time, review a recovery plan or threat abatement plan that has been made or adopted under this Subdivision and consider whether a variation of it is necessary.
- (2) Each plan must be reviewed by the Minister at intervals not longer than 5 years.

- (3) If the Minister considers that a variation of a plan is necessary, the Minister may, subject to subsections (4), (5), (6) and (7), vary the plan.
- (4) The Minister must not vary a plan, unless the plan, as so varied, continues to meet the requirements of section 270 or 271, as the case requires.
- (5) Before varying a plan, the Minister must obtain and consider advice from the Scientific Committee on the content of the variation.
- (6) If the Minister has made a plan jointly with, or adopted a plan that has been made by, a State or self-governing Territory, or an agency of a State or self-governing Territory, the Minister must seek the co-operation of that State or Territory, or that agency, with a view to varying the plan.
- (7) Sections 275, 276 and 278 apply to the variation of a plan in the same way that those sections apply to the making of a recovery plan or threat abatement plan.

Environment Protection and Biodiversity Conservation Regulations 2000

Regulation 7.12 Content of threat abatement plans

For paragraph 271 (2) (g) of the Act, a threat abatement plan must state:

- (a) any of the following that may be adversely affected by the key threatening process concerned:
- (i) listed threatened species or listed threatened ecological communities;
- (ii) areas of habitat listed in the register of critical habitat kept under section 207A of the Act;
- (iii) any other native species or ecological community that is likely to become threatened if the process continues; and
- (b) in what areas the actions specified in the plan most need to be taken for threat abatement.

Appendix B Islands where feral cats have been eradicated

ISLAND NAME	ISLAND GROUP	STATE
Lord Howe Island		NSW
Muttonbird Island		NSW
Althorpe Islands	Althorpe Islands	SA
Reevesby Island	Sir Joseph Banks Group	SA
Troubridge Island		SA
Little Green Island	Furneaux Group	Tas.
Macquarie Island		Tas.
Tasman Island		Tas.
Boatswain Island	Mud Islands	Vic.
Cliffy Island	Seal Islands	Vic.
Churchill Island		Vic.
Gabo Island		Vic.
Sunday Island		Vic.
Angel Island	Dampier Archipelago	WA
Dolphin Island	Dampier Archipelago	WA
Gidley Island	Dampier Archipelago	WA
Legendre Island	Dampier Archipelago	WA
Hermite Island	Montebello Islands	WA
Faure Island		WA
Rottnest Island		WA
Serrurier Island		WA

Islands where feral cats have been eradicated