blue environment

Exports of Australian waste-derived products and wastes in December 2019

8 April 2020 Joe Pickin and Sally Donovan

Blue Environment is commissioned by the Department of Agriculture, Water and the Environment to analyse and report on monthly exports of waste-derived products (e.g. recycled plastic chip) and materials that are still wastes. The data is provided by the Australian Bureau of Statistics¹, and comprises monthly data covering the previous six months, including any updates to previously reported data. On a tonnage basis nearly all these exports are materials recovered from waste streams for recycling or energy recovery², but a small portion is hazardous waste sent for treatment.

Summary

In December 2019, Australia exported about 418,000 tonnes of waste-derived products and wastes with a value of \$A260 million. This represents an increase of 16% in the quantity but a negligible change in the value of these exports compared with November 2019. The quantity of all the main material types increased, the largest increases being metals and paper and cardboard. The lack of change in value corresponds to a decline in value per tonne, including for metals (from \$737 in November to \$649 in December) and paper and cardboard (from \$131 to \$122). The only products that saw an increase in price were plastics and 'other'.

About 116,000 tonnes of waste-derived products and waste exported in December could be affected by the COAG export ban. This is 28% of the total waste exported in December 2019.

Comparison by destination

The top 10 recipients of Australian waste-derived products and wastes between July 2018 and December 2019 were Indonesia, Vietnam, India, China (including Hong Kong and Macau), Bangladesh, Malaysia, Thailand, Republic of Korea, Taiwan and New Zealand. In December 2019, 87% by weight of Australia's exported waste-derived products and wastes were sent to these countries.

Table 1 (overleaf) compares exports of waste-derived products and wastes to these top 10 countries in December and November 2019 and includes each country's 2018-19 monthly average. December 2019 exports to India, Bangladesh, Malaysia, Thailand, Republic of Korea, and Taiwan were higher than their 2018-19 monthly averages. Those to Indonesia, Vietnam, China, and New Zealand were lower. Exports to Vietnam fell to a low of 4,000 tonnes in November 2019, due to a significant decline in metal exports following Vietnam's imposition of import restrictions on mixed scrap metals in October 2019. In December, however, export quantities recovered to 45,000 tonnes.

December 2019 exports of waste-derived products and wastes to Bangladesh, Republic of Korea and Taiwan were dominated by scrap metals (90% or more). India and Vietnam's exports were also mainly metals at 60% and 80% respectively, with paper and cardboard the second largest export of 35% and 17%. Thailand received around 52% metals and 48% paper and cardboard. Malaysia, China and Indonesia's exports were mainly paper and cardboard at 51%, 69% and 78%, metals being the second largest material. Exports to New Zealand were 81% organics and 14% metals.

¹ Data in these summaries is sourced from the Australian Bureau of Statistics and is originally entered by exporters or their agents. It cannot be guaranteed that exporters use the correct codes or values for their exports, so this data should be used with caution. Data in these summaries is sourced from the Australian Bureau of Statistics and is originally entered by exporters or their agents. It cannot be guaranteed that exporters use the correct codes or values for their exports, so this data should be apporters or their agents. It cannot be guaranteed that exporters use the correct codes or values for their exports, so this data should be used with caution. Data may be revised for up to six months after initial publication as customs declarations are amended by individual traders. Due to these revisions, there may be discrepancies between this and preceding reports.

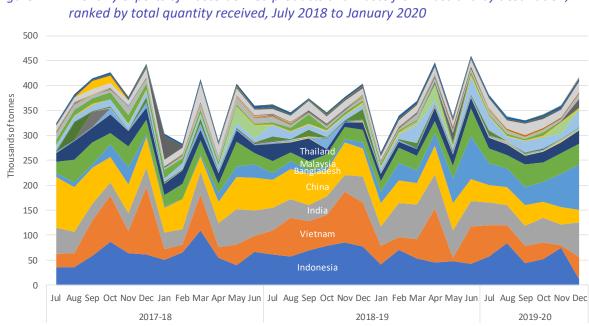
² Some of these recovered materials contain a proportion of contamination (or 'off-spec' content) that needs to be extracted before the material can be used.

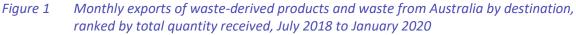


	destination									
		Tonnes						Value		
		Dec-19 Nov-19				Dec-	Nov-			
							19	19		
Export destination						2018-19				2018-19
(ranked by tonnes			% of			monthly				monthly
since July 2018)		Tonnes	total	Tonnes	change	avg	\$ mil	\$ mil	change	avg
1	Indonesia	11,000	3%	75,000	-85%	60,000	\$3.6	\$24.4	-85%	\$23.7
2	Vietnam	45,000	11%	4,000	924%	61,000	\$17.2	\$3.0	471%	\$29.8
3	India	69,000	17%	42,000	63%	49,000	\$37.4	\$25.7	45%	\$33.5
4	China	26,000	6%	35,000	-25%	54,000	\$23.5	\$35.5	-34%	\$41.6
5	Bangladesh	92,000	22%	67,000	37%	25,000	\$34.4	\$23.4	47%	\$11.2
6	Malaysia	40,000	10%	42,000	-5%	27,000	\$16.7	\$11.9	41%	\$10.4
7	Thailand	27,000	6%	21,000	30%	20,000	\$9.9	\$6.5	51%	\$7.9
8	Korea, Republic of	34,000	8%	9,000	266%	15,000	\$53.7	\$63.6	-16%	\$32.6
9	Taiwan	19,000	5%	15,000	32%	13,000	\$10.5	\$7.7	37%	\$8.3
10	New Zealand	2,000	0%	2,000	-23%	6,000	\$3.8	\$5.0	-24%	\$5.7
Тор	10 total	365,000	87%	312,000	17%	330,000	\$210.7	\$206.7	2%	\$204.5
Мо	nthly total	418,000	-	361,000	16%	369,000	\$259.8	\$259.7	0%	\$258.8

Table 1 Comparison of month-to-month exports of waste-derived products and wastes by destination

Figure 1 presents the monthly trend in tonnes of exports of waste-derived materials from Australia by destination between July 2017 and December 2019. Monthly exports to Indonesia reached a low at 11,000 tonnes this month, less than a third of the next lowest monthly total. Exports to Indonesia peaked at 109,000 during 2017-18 and averaged 60,000 tonnes in 2018-19. After the record low to Vietnam in November, exports revived to 45,000 in December. Exports to India increased to 69,000 in December 2019, the highest since March 2019. Exports to China fell markedly during much of 2017-18, reaching a low of 31,000 tonnes in March 2018. They recovered to 66,000 tonnes in June 2018 but fell again over 2019. In December they dropped to 26,000. Overall, no clear trend is apparent in the overall quantity of waste exports over the 30-month timeframe.





The reported value of exports for December 2019 was \$260 million, falling close to the middle of the range of monthly totals between July 2017 and December 2019 (\$A159 million to \$A321 million).

Comparison by material

Table 2 presents a comparison of export tonnage and value by material type between November and December 2019, the 2018-19 monthly average and the year to date quantities.

		, ,	Tonnes	-	2018-19			Value		2018-19
	Dec-19		monthly Nov-19 avg		Dec-19		Nov- 19		monthly avg	
		% of					% of			
	tonnes	total	tonnes	change	tonnes	\$ mil	total		_change_	\$ mil_
Glass	400	0%	2,400	-85%	1,300	\$0.01	<1%	\$0.06	-89%	\$0.06
Paper & card	96,000	23%	95,000	1%	93,000	\$11.7	4%	\$12.4	-6%	\$19.5
Plastics	12,000	3%	11,000	7%	16,000	\$3.5	1%	\$3.1	13%	\$3.6
Tyres	7,800	2%	7,000	11%	10,000	\$1.6	<1%	\$1.5	6%	\$1.8
Metals	282,000	67%	220,000	28%	220,000	\$183	71%	\$162	13%	\$180.3
Hazardous (excl. tyres)	4,800	1%	4,300	13%	5,600	\$39.6	15%	\$59.9	-34%	\$33.2
Other	14,000	3%	21,000	-33%	24,000	\$20.1	8%	\$20.3	-1%	\$20.3
Total	418,000	-	361,000	16%	369,000	\$259.8	-	\$259.7	0%	\$258.8

Table 2 Comparison of export tonnage and value by I	y material
---	------------

Comparison with the previous month -

- December 2019 saw an 85% decrease in the export of **glass** compared to the month of November. Similar to September and October 2019, 100% was exported to Malaysia.
- **Paper and cardboard** quantities increased by 1% in December, mainly due to increased exports of unbleached kraft (old corrugated containers). Exports of unsorted waste paper products and mechanically pulped paper decreased slightly. These three categories accounted for almost all paper and cardboard exports. China received 48% of these materials. Paper and cardboard exports were valued at \$A11.7 million, which represented 4% of the total value of waste exports in December, slightly lower than the previous month.
- Exports of waste **plastics** grew by 7% in December but remain below their 2018-19 average. Malaysia was the largest recipient at 48% of Australia's waste plastics, and China 15%. No other country received more than 5%. They comprised mixed plastics (59%) and ethylenes (41%). Plastic exports were valued at \$A3.5 million, which was 13% higher than in November.
- Exports of waste **tyres** in December increased by 11%. About 7,800 tonnes were exported in the codes known to be dominated by waste tyres. India (49%) and Malaysia (28%) continued to receive the most. These exports were valued at \$A1.6 million slightly higher than November.
- Monthly **metal** exports rose by 28% in December and made up 67% of all exports of waste and waste-derived products. The total value of metal exports was \$183 million, a 13% increase compared to November. The increase is wholly attributable to the 'ferrous waste and scrap' category, which grew by 80,000 tonnes. Bangladesh received 32% of exported metals, followed by India, Vietnam and Korea with 14%, 13% and 11% respectively.
- Exports of **hazardous waste** (excluding tyres) increased by 13% in December. The largest fraction was lead waste and scrap, which accounted for 58%. Exports of hazardous waste were valued at \$A59.9 million which represented 15% of the total reported value of waste exports in November. Last month we noted an apparent data error with exports of copper slag, ash and residues having a reported value of \$500/kg (the value of pure copper is around \$9/kg). These high prices are maintained in the December data.
- Exports in the **other wastes** category fell by 33% in December. However, the value fell by only 1% to \$20.1 million. The largest proportion was various agricultural wastes at 53% followed by worn clothing and other textiles at 19%.

blue environment

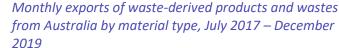
Comparison with the 2018-19 monthly average – December exports of paper and cardboard and metals were higher than their 2018-19 monthly average; all others were lower. However, overall, exports of waste in December 2019 were higher than the monthly average for 2018-19 due to the significantly higher amount of metals. Similarly, two waste types had a reported value higher than the 2018-19 average, metals and hazardous, with all others being lower. However, the significant proportion of metals in the total waste stream saw a small increase in value of exported wastes and waste-derived products.

Figure 2

Figure 2 presents the monthly trend in exports of waste from Australia in tonnes by material type between July 2017 and December 2019. Scrap metal exports remain volatile. Exports of scrap paper and cardboard and tyres have remained fairly stable since January 2018. Exports of recovered plastics fell during early 2017-18 then recovered to peak in early 2019, before falling to a low in August. More recently exports are increasing and the trend continues into December.

Figure 3 presents monthly trends in the average unit prices of key waste exports between July 2017 and December 2019. Over this timeframe prices for:

- metals have been volatile but without clear trend
- paper and cardboard have been fairly stable but recently declining
- glass rose sharply in February 2019 but, overall, have been fairly stable
- plastics have been driven mainly by the low-grade mixed materials that comprise most of the exported tonnes – prices for this grade fell from an average of \$263/t over 2017-18 to a low of \$137/t in February 2019, and stood at \$276/t in December 2019.



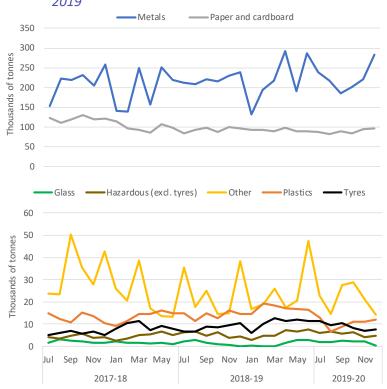
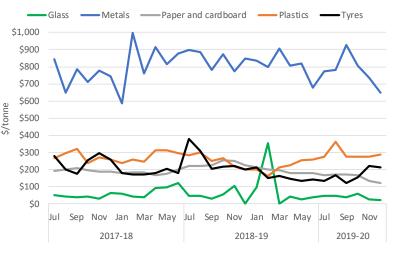


Figure 3 Comparison of unit prices by material (in \$/t), July 2017 – December 2019



COAG waste export ban

The November 2019 Meeting of Environment Ministers agreed to proceed with bans on the export of waste glass, paper, plastics and tyres that have not been processed into a value-added material. The banned materials, ban dates and codes where they are known to be present are shown in Table 3. Note this may not reflect the final ban design.

			Dec-	19 exports	Estimated %	
	Ban	AHECC		n this code	of tonnes to	
Material	date	code	AHECC description	(tonnes)	be banned	
Glass	Jul 2020	70010000	Cullet and other waste and scrap of glass; glass in the mass	360	100%	
		47071000	Recovered (waste and scrap), unbleached, kraft paper or paperboard or corrugated paper or paperboard	46,000		
		47072000	Recovered (waste and scrap) paper or paperboard, made mainly of bleached chemical pulp, not coloured in the mass	410		
Paper and cardboard	Jul 2022	47073000	Recovered (waste and scrap) paper or paperboard, made mainly of mechanical pulp (e.g. newspapers, journals and similar)	9,300	100%	
		47079000	Waste and scrap paper or paperboard (incl. unsorted waste & scrap) (excl. unbleached kraft or corrugated (470710); that made mainly from bleached chemical pulp, not coloured in the mass; or made mainly of mechanical pulp)	40,000		
	Jul 2022		39151000	Waste, parings and scrap, of polymers of ethylene	4,900	
		39152000	Waste, parings and scrap, of polymers of styrene	69		
Plastics			39153000	Waste, parings and scrap, of polymers of vinyl chloride	0	100%
	Jul 2021	39159092	Waste, parings and scrap, of plastics (excl. those of polymers of ethylene, styrene or vinyl chloride)	7,100		
		40040000	Waste, parings and scrap of rubber (excl. of hard rubber) and powders and granules obtained therefrom	4,500	44% ³	
Whole tyres	Dec 2021	40122000	Used pneumatic rubber tyres, whether or not subject to recutting or regrooving	2,300	100% ³	
		40129000	Solid or cushion rubber tyres, rubber tyre treads (incl. Interchangeable tyre treads) and rubber tyre flaps	920	6% ³	

Table 3Material types facing export bans

Tonnes have been rounded

In December, about 116,000 tonnes of waste-derived products and wastes were exported that could be affected by the COAG export ban⁴, down from 120,000 in November. This represents about 28% of the total waste exported for the month.

³ Based on an analysis of Australian Border Force exports data for 2018-19. This data set contained differences from the ABS data analysed here, and neither are consistent with industry-reported export quantities. Further investigations are underway at the time of writing.



The current status of waste import restrictions

Following China's lead, other Asian countries have flagged or implemented restrictions on the import of waste-derived products and wastes. These are described in Table 4. The information presented has been compiled based on publicly available sources, sometimes translated from languages other than English.

Announced & **Associated exports (tonnes)** 2018-19 Nov 19 Impact and uncertainties Restricted the import of certain materials covering specific commodity codes, mainly by specifying a threshold contamination rate of 0.5%⁵. A ban (issued in April 2018) on the import of 32 varieties of solid waste codes which were previously restricted. 16 of these are banned from 31 December and the other Impact evident (2016-17 Ann.: Jul & Nov-16 to take effect from 31 December 2019⁶. exports averaged 17, Apr-18, Jul-From 1 July 2019, import restrictions extended to eight solid waste codes pertaining 105.300/month and 19, Dec-19, Jan-Plastic, 643.000 averaged 62,000/month in to metals⁷. China are reviewing the revised Solid Waste Management and Pollution 20 paper, 35,200 2017-18). (53,600/ China Prevention Law that covers waste imports, which reiterates the complete ban of solid metals, month) waste import by 2020⁸. Possible import ban on old corrugated cardboard and other other Imp.: Jan & fibre grades by 2021⁹. The Ministry of Ecology and Environment's Solid Waste and Mar-18, Dec-Chemicals Management Centre announced the first 2020 batch of quotas on 24 18. Dec-19 December 2019 which allows 270,885 tonnes of copper scrap and 275,465 tonnes of aluminium scrap to be imported¹⁰. The second batch of guotas announced on 8 January 2020 allows 26,566 tonnes of copper scrap, 7,544 tonnes of aluminium scrap and 3,180 tonnes of steel scrap to be imported¹¹¹². Ann.: Mar-19 Import of scrap plastics banned from August 2019¹³. Also covers areas previously 700 India exempt under the 2016 ban such as special economic zones (SEZ) and export-Plastic 0 Impact uncertain. Imp.: Mar-19, (60/month) oriented units (EOU)¹⁴. Excludes electrical/electronic assemblies or components that Aug-19 for

Table 4Status of waste import restrictions

⁵ Blue Environment (2018) *Data on exports of recyclables from Australia to China*

⁶ Ministry of Commerce, State Development & Reform Commission (incl. former State Development Planning Commission), General Administration of Customs (2018) Announcement No. 6 [2018] of the Ministry of Ecology and Environment, the Ministry of Commerce, the National Development and Reform Commission and the General Administration of Customs

⁷ Ministry of Ecology and Environment of the People's Republic of China (2018) <u>Announcement on adjusting the catalogue of imported waste management</u>

⁸ Closed Loop Partners (6 October 2019) The latest insights and analysis from Chris Cui, Director of Asia Programs

⁹ Resource Recycling (3 December 2019) <u>Signals point to all-out recycled fiber ban in China</u>

¹⁰ Bureau of International Recycling (24 December 2019) Chinese quotas for waste & scrap imports: full list of 1st batch 2020

¹¹ Bureau of International Recycling (8 January 2020) <u>Chinese quotas for waste & scrap imports: full list of 2nd batch 2020</u>

¹² Recycling Today (10 January 2020) China issues second batch of scrap import quotas

¹³ Business Today, (24 June 2019) India bans import of plastic waste from August this year to curb pollution

¹⁴ Ministry of Environment, Forest and Climate Change (2019) <u>Amendment in Hazardous Waste (Management & Transboundary Movement Rules, 2016)</u>



Country	Scope of restrictions	Announced &		exports (ton 2018-19		
ountry	are defective which can be imported within a year of export. A six-month extension has been granted to three SEZs which allows plastic scrap to be imported until May 31 2020 ¹⁵ . India set a contamination limit of 1% for recovered paper years ago. It now intends to enforce this by randomly inspecting 5 mixed paper bales per container. ¹⁶	implemented importers currently exempt under SEZs and EOUs.	Types	2018-19		Impact and uncertaintie
ndonesia	Temporary moratorium on all waste scrap imports commenced 23 November 2019 as the new Ministerial Regulation No. 84/2019 on the <i>Provisions on the import of non- hazardous and non-toxic waste for industrial purposes</i> is implemented ¹⁷ . All shipments subject to inspection dates after 22 November 2019 have been stopped. Under the new regulation, transhipments are banned. Only direct shipments from exporters that have obtained a permit (which would be subject to occasional verification) and have inspected containers prior to shipment would be allowed. Scrap imports to be restricted to arrive at eight ports only in Jakarta, Semarang, Surabaya (2), Makassar, Medan, Batam and Cilegon. The set contamination thresholds are unclear with industry interpretation suggesting it could be 0% which contradicts the previous suggestion of 2% with a two-year transition to 0.5%. Illegally imported plastic waste to be returned back to exporters ¹⁸ . Reportedly rejected eight containers of 'contaminated' paper and plastic material in July 2019. Announced in September 2019 that another 100 containers of contaminated plastic material to be sent back to Australia ¹⁹ . Determined in February 2020 to ease the rules on metal scrap imports due to mill supply shortages ²⁰ .	Ann.: Apr-19 Imp.: Nov-19	Plastics, Paper and cardboard , metals, glass, hazardous waste, tyres, other.	725,700 (60,500/ month)	77,300	Impact uncertain.
Malaysia	Import permits revoked from 114 factories that process imported plastic waste ^{21,22} . Import of non-recyclable plastic waste to be banned by 2021 ²³ . Contaminated, mislabelled or illegally imported plastic waste loads to be sent back to source ^{24 25} . Malaysia has continued returning contaminated containers of plastic waste to countries of origin with 150 returned and another 110 to be sent back by midyear.	Jul-18.	Plastic	55,200 (4,600/ month)	5,800	No impact apparent.

¹⁵ Business Standard, (2 December 2019) *Govt grants six month extension to plastic scrap imports in three SEZs*

¹⁶ Waste Dive, (15 January 2020), India to enforce 1% contamination rate on paper imports, conduct random inspections

¹⁷ Argus (21 November 2019), *Indonesia suspends scrap imports amid new policy*

¹⁸ VOA news (2019) *Indonesia vows to send back illegal plastic waste*

¹⁹ Sydney Morning Herald (18 September 2019), *Indonesia to ship 100 containers of contaminated waste to Australia*

²⁰ Indonesia will ease rules on scrap metal imports, <u>https://www.wastetodaymagazine.com/article/indonesia-will-ease-rules-on-import-of-scrap-metal/</u>

²¹ FMT News (2018) <u>Permits to import plastic waste for 114 factories revoked</u>

²² Waste Management Review (2018) <u>Malaysia, Thailand and Vietnam waste imports crackdown</u>

²³ The Star Online (2018) *Govt to ban import of all non-recyclable waste*

²⁴ The Australian (2019) <u>Australia would vet any waste returns, says Ley</u>

²⁵ Malaymail (2019) <u>Yeo Bee Yin moots RM1,500 charge per shipping container to cut illegal imported plastic waste</u>



		Announced &	Associate	d exports (tonr	nes) 🔄	
Country	Scope of restrictions	implemented	Types	2018-19		Impact and uncertainties
	Enforcement at ports has improved and over 200 illegal plastic recycling facilities closed down in a bid to crackdown on illegal waste imports. ²⁶					
Philipp- ines	To issue a 3-month moratorium on recyclable waste imports including scrap metals, plastics, electronic waste, used oil and fly ash. ²⁷	Ann.: Aug 19	Plastic, metals	18,800 (1600/mth)	600	Impact uncertain.
Taiwan	Import of plastic waste is banned. Exceptions are made to licensed local firms that import plastic waste originating from their own overseas production processes or are a single material, but not from original production processes ²⁸ . Paper imports restricted to only deinked paper, kraft paper, corrugated paper or cardboard that is not bleached. Import of waste newspapers and magazines banned.	Ann.: Aug-18 Imp.: Oct-18	Plastic, paper	17,700 (1,500/mon th)	1,000	No impact apparent.
Thailand	Revoked a broad plastic scrap import allowance, meaning plastic waste and scrap is banned from import by 2021 ^{29,30,31} . Looking to ban e-waste imports within 2 years ²² .	Ann. Aug-18, plastic imp. Aug-18, e- waste <2 yrs.	Plastic	11,200 (900/ month)	1,000	No impact apparent Announcement available in Thai only.
Vietnam	Tighter controls over imports of plastic, paper and metals. Accepted only if importers prove their shipment meets specified environmental standards and there is capacity to process the materials ³² . No new licences issued for waste imports ²² . Plastic scrap imports to be banned by 2025 ³³ . Under new national standard QCVN 32: 2019/BTNMT, import of e-waste plastics (e.g. cases of TVs and computers) would be forbidden ³⁴ . From 22 February 2019, all imports through road and railway border gates to be banned ³⁵ .Import of mixed metal waste (containing any plastic, paper, other non-metallic metals) now understood to be restricted. Composition of metal waste needs to be 99% metal to be allowed in ³⁶ .	Ann. in Aug-18 apparently implemented. Mixed metal waste restricted from Oct 2018.	Plastic, paper, metals	732,600 (61,100/ month)	5,500	Has apparently affected imports of scrap plastic and metal from Australia. Environmental reference standards are unavailable in English.

²⁶ EcoWatch (21 January 2020) <u>Malaysia sends plastic waste back to 13 wealthy countries, says it won't be 'the rubbish dump of the world'</u>.

²⁷ ABS-CBN News (11 August 2019) <u>'Pirma na lang kulang': DENR all set to implement ban on waste imports</u>

²⁸ Taipei Times (2018) <u>New waste plastic, paper import rules to take effect</u>

²⁹ The Nation (2018) <u>Import of plastic waste banned</u>

³⁰ CIWM (2018) <u>Thailand set to ban plastic waste imports by 2021</u>

³¹ <u>Government Gazette Thailand</u> (2018)

³² Vietnam Briefing (2018) <u>Vietnam to Restrict Surging Scrap Imports</u>

³³ VN Express International (2019) *Vietnam to end plastic scrap imports from 2025*

³⁴ Ministry of Natural Resources and Environment of the Socialist Republic of Vietnam (2018) <u>Vietnam to ban imports of plastic from used electronics</u>

³⁵ VietnamPlus (2019) Scrap imports through road, railway border gates to be banned, Ministry of Information and Communications

³⁶ S&P Global Platts (2019) <u>Vietnam's Jan scrap imports plunge amid stricter government rules</u>