

Exports of Australian waste-derived products and wastes in September 2019

19 December 2019 Joe Pickin and Jenny Trinh

Blue Environment is commissioned by the Department of the Environment and Energy to analyse and report on monthly exports of waste-derived products (e.g. recycled plastic chip) and materials that are still wastes. The data is provided by the Australian Bureau of Statistics¹, and comprises monthly data covering the previous six months, including any updates to previously reported data. On a tonnage basis nearly all these exports are materials recovered from waste streams for recycling² or energy recovery, but a small portion is hazardous waste sent for treatment.

Summary

In September 2019, Australia exported about 345,000 tonnes of waste-derived products and wastes with a value of \$A257 million. This represents increases of 2% increase in the quantity and 3% increase in the value of these exports compared with August 2019. The tonnage increase is attributable to a rise in exports of glass, paper and cardboard, plastics and waste tyres. Exports of scrap metal and hazardous waste declined compared with the previous month.

About 119,000 tonnes of waste-derived products and waste exported in September could be affected by the COAG export ban. This is 34% of the total waste exported in September.

Comparison by destination

The top 10 recipients of Australian derived products and wastes between July 2018 and September 2019 were Indonesia, Vietnam, China (including Hong Kong and Macau), India, Malaysia, Bangladesh, Thailand, Korea, Taiwan and New Zealand. In September 2019, 92% by weight of Australia's wastederived products and wastes were exported to these countries.

Table 1 (overleaf) compares exports of waste-derived products and wastes to these top 10 countries in September and August 2019 and includes each country's 2018-19 monthly average. Exports to most countries were lower than their 2018-19 monthly averages in September. Those to Bangladesh, Korea and Taiwan were higher.

September 2019 exports of waste-derived products and wastes to Bangladesh, Korea, Taiwan and Vietnam were dominated by scrap metals (>70%). Those to India, Indonesia and Thailand were about half metals with most of the remainder recovered paper and cardboard. China received mostly recovered paper and cardboard (77%) and New Zealand mostly organic materials waste.

¹ Data in these summaries is sourced from the Australian Bureau of Statistics and is originally entered by exporters or their agents. It cannot be guaranteed that exporters use the correct codes for their exports, so this data should be used with caution.

² Some of these recovered materials contain a proportion of contamination (or 'off-spec' content) that needs to be extracted before the material can be used.

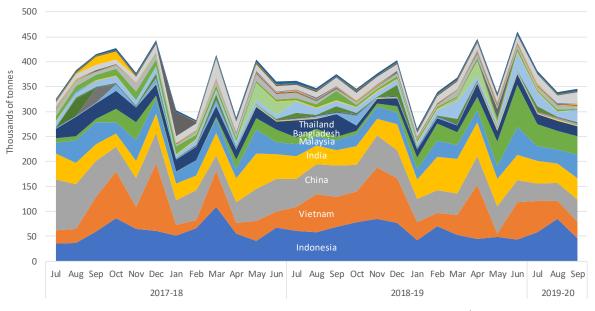


Table 1 Comparison of month-to-month exports of waste-derived products and wastes by destination

		Tonnes				Value					
Ехр	ort destination	Sep-1	L 9	Aug-19		2018-19	Sep-19	Aug-19		2018-19	
(rar	nked by tonnes		% of			monthly				monthly	
sinc	e July 2018)	tonnes	total	tonnes	change	avg	\$ mil	\$ mil	change	avg	
1	Indonesia	46,000	13%	84,000	-45%	60,000	\$14.6	\$34.1	-57%	\$23.7	
2	Vietnam	34,000	10%	36,000	-6%	61,000	\$13.6	\$18.1	-25%	\$29.8	
3	China	44,000	13%	36,000	20%	54,000	\$36.9	\$37.6	-2%	\$41.6	
4	India	42,000	12%	39,000	8%	49,000	\$26.9	\$23.0	17%	\$33.5	
5	Malaysia	48,000	14%	28,000	73%	27,000	\$14.5	\$15.6	-7%	\$10.4	
6	Bangladesh	38,000	11%	37,000	1%	25,000	\$14.0	\$14.7	-5%	\$11.2	
7	Thailand	19,000	6%	21,000	-7%	20,000	\$7.2	\$7.2	-1%	\$7.9	
8	Korea	23,000	7%	8,000	178%	15,000	\$48.0	\$38.5	25%	\$32.6	
9	Taiwan	23,000	7%	16,000	46%	13,000	\$13.3	\$7.4	81%	\$8.3	
10	New Zealand	3,000	1%	4,000	-28%	6,000	\$5.8	\$6.6	-12%	\$5.7	
Тор	10 total	319,000	92%	309,000	3%	330,000	\$194.8	\$202.9	-4%	\$204.5	
Мо	nthly total	345,000	-	338,000	2%	369,000	\$257.0	\$248.7	3%	\$258.8	

Figure 1 presents the monthly trend in tonnes of exports of waste-derived materials from Australia by destination between July 2017 and September 2019. Exports to Vietnam have been highly variable over this timeframe, ranging between 7,000 and 135,000 tonnes per month. Exports to Indonesia also varied widely in 2017-18 but have since remained fairly stable. As recorded in previous reports, exports to China fell markedly during much of 2017-18, reaching a low of 30,000 tonnes in March 2018. They subsequently recovered to 66,000 tonnes in June 2018 but declined again over 2019 and stood at 44,000 in September. Overall, no clear trend is apparent in the overall quantity of waste exports between July 2017 and September 2019.

Figure 1 Monthly exports of waste-derived products and wastes from Australia by destination, ranked by total quantity received, July 2017 – September 2019



Over the same time period, the reported value of exports has ranged between \$A159 million to \$A321 million per month.



Comparison by material

Table 2 presents a comparison of export tonnage and value by material type between August and September 2019, the monthly average from 2019-20 and 2018-19 and the year to date quantities.

Table 2 Comparison of export tonnage and value by material

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	Tonnes						Value						
	Sep-19		Aug-19		2018-19	2018-19 Sep-19		Aug-19		2018-19			
	% of			% mont		% of				monthly			
Material	tonnes	total	tonnes	change	avg	\$ mil	total	\$ mil	change	avg			
Glass	2,900	1%	2,000	45%	1,300	\$0.1	<1%	\$0.1	15%	\$0.1			
Paper and	95,000	28%	82,000	15%	93,000	\$15.8	6%	\$13.9	14%	\$19.5			
cardboard													
Plastics	11,000	3%	7,000	63%	16,000	\$2.6	1%	\$2.4	10%	\$3.6			
Tyres	11,000	3%	9,000	16%	10,000	\$1.3	<1%	\$1.6	-16%	\$1.8			
Metals	192,000	56%	217,000	-12%	220,000	\$176.0	69%	\$169.3	4%	\$180.3			
Hazardous	6,000	2%	7,000	-8%	6,000	\$44.9	17%	\$42.3	6%	\$33.2			
Other	28,000	8%	15,000	89%	24,000	\$16.1	6%	\$19.2	-16%	\$20.3			
Total	345,000	-	338,000	2%	369,000	\$257.0	-	\$248.7	3%	\$258.8			

Comparison with the previous month -

- September 2019 saw a 45% increase in the export of **glass** compared to the month of August. Malaysia received 92% of our glass exports. The reported value of glass exports rose by 15%.
- Paper and cardboard quantities increased by 15%. Exports of unbleached kraft (old corrugated containers) declined by 7% and mechanical pulp declined by 2%. Exports of other grades increased. Unbleached kraft and mixed paper make up 94% of scrap paper and cardboard exports. China and Indonesia received 60% of paper and cardboard exports in September 2019. Paper and cardboard exports were valued at \$A15.8 million which represents 6% of the total reported value of exports for the month. This is higher than the month of August.
- Exports of waste plastics increased by 63% in September. Both Malaysia and Indonesia have been receiving most of Australia's waste plastics since China implemented its export restrictions, however in the last two months exports to Indonesia have reduced to less than 5%. Malaysia received most of our plastic waste exports in September (58%). Mixed plastics represented 76% of the total. The reported value of plastics exports was 10% higher compared to August.
- Exports of waste **tyres** in September increased by 16% compared to the previous month. About 11,000 tonnes were exported in September in the codes known to be dominated by waste tyres. India and Malaysia received 85% of our waste tyre exports. Tyre exports were valued at \$A1.3 million in September, which was 16% less than the previous month.
- Compared to the month of August, scrap **metal** exports fell by 12% in September. Most of this reduction was in 'ferrous waste and scrap' exports to Indonesia. Exports of the aluminium and copper waste and scrap categories remained consistent. Metal exports represented 69% (\$A176 million) of the total value of exports for the month.
- Exports of hazardous waste (excluding tyres) decreased in September by 8%. The largest fraction was lead waste and scrap (3,800 tonnes) followed by slag, scalings and other waste from iron or steel manufacturing. Exports of hazardous waste were valued at \$A44.9 million which represents 17% of the total reported value of exports for September.
- Exports in the 'other wastes' category rose sharply in September, mainly due to higher exports of organic materials. Exports of other wastes were valued at \$A16.1 million in September.



Comparison with the 2018-19 monthly average – Exports of scrap metal and plastics were lower in September than their monthly average for 2018-19, while exports of glass, paper and cardboard, tyres and hazardous waste were higher. Overall, exports of waste in September 2019 were 6% lower than the monthly average for 2018-19. The reported value of exports for paper and cardboard, plastics, tyres, metals and other wastes were lower than their monthly average for 2018-19, while glass and hazardous waste were higher.

Figure 2 presents the monthly trend in exports of waste from Australia in tonnes by material type between July 2017 and September 2019. Scrap metal exports remain volatile. Exports of scrap paper and cardboard and tyres have remained fairly stable since January 2018. Glass has remained stable over the 27month timeframe. The rise in exports of recovered plastics over the same timeframe may have reached its peak in February 2019. August 2019 exports of plastics were the lowest recorded over the 27month timeframe.

Figure 3 presents monthly trends in the unit prices of key waste exports between July 2017 and September 2019. Over this timeframe, average unit prices for metals and paper and cardboard have remained fairly stable. Average unit prices for glass rose sharply in February 2019 but overall have been fairly stable. Average prices for waste plastics are driven mainly by the low-grade mixed materials grade, which represent most of the exported tonnes and includes process engineered fuel. Prices for this grade fell from an average of \$263/t over 2017-18 to a low of \$137/t in February 2019 and stood at \$223 in September 2019.

Figure 2 Monthly exports of waste-derived products and wastes from Australia by material type, July 2017 – September 2019

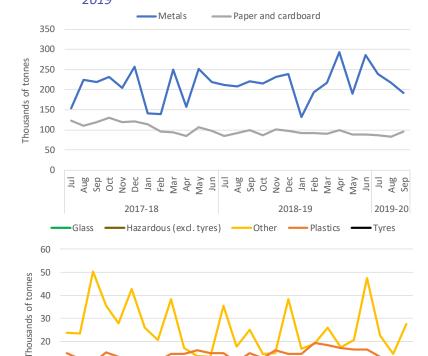
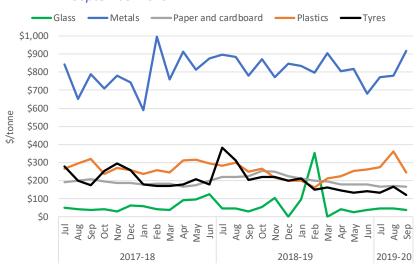


Figure 3 Comparison of unit prices by material (in \$/t), July 2017 – September 2019



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COAG waste export ban

The November 2019 Meeting of Environment Ministers agreed to proceed with bans in the export of waste glass, paper, plastics and tyres that have not been processed into a value-added material. The banned materials, ban dates and codes where they are known to be present are shown in Table 3. Note this may not reflect the final ban design.

Table 3 Material types facing export bans

Tuble 5		ar cypes jae	Sep-	19 exports	Estimated %		
Material	Ban	AHECC		n this code	of tonnes to		
Material Glass	Jul 2020	70010000	AHECC description Cullet and other waste and scrap of glass; glass in the mass	(tonnes) 3,000	be banned 100%		
		47071000	Recovered (waste and scrap), unbleached, kraft paper or paperboard or corrugated paper or paperboard	52,000			
		47072000	Recovered (waste and scrap) paper or paperboard, made mainly of bleached chemical pulp, not coloured in the mass	1,000			
Paper and cardboard	Jul 2022	47073000	Recovered (waste and scrap) paper or paperboard, made mainly of mechanical pulp (for example, newspapers, journals and similar printed matter)	5,000	100%		
		unsorted waste & scrap) 47079000 kraft or corrugated (4707 from bleached chemical p	Waste and scrap paper or paperboard (incl. unsorted waste & scrap) (excl. unbleached kraft or corrugated (470710); that made mainly from bleached chemical pulp, not coloured in the mass; or made mainly of mechanical pulp)	37,000			
	Jul 2022			39151000	Waste, parings and scrap, of polymers of ethylene	3,000	
		39152000	Waste, parings and scrap, of polymers of styrene	70			
Plastics		39153000	Waste, parings and scrap, of polymers of vinyl chloride	0	100%		
	Jul 2021	39159092	Waste, parings and scrap, of plastics (excl. those of polymers of ethylene, styrene or vinyl chloride)	8,000			
		40040000	Waste, parings and scrap of rubber (excl. of hard rubber) and powders and granules obtained therefrom	8,000	44% ³		
Whole tyres	Dec 2021	40122000	Used pneumatic rubber tyres, whether or not subject to recutting or regrooving	1,000	100% ³		
		40129000	Solid or cushion rubber tyres, rubber tyre treads (incl. Interchangeable tyre treads) and rubber tyre flaps	2,000	6% ³		

In total, about 119,000 tonnes of waste-derived products and wastes were exported in codes likely to be affected by the COAG export ban⁴. This represents 34% of the total waste exported for the month.

³ Based on an analysis of Australian Border Force exports data for 2018-19. This data set contained differences from the ABS data analysed here, and neither are consistent with industry-reported export quantities. Further investigations are underway at the time of writing.



The current status of waste import restrictions

Following the lead of China, several Asian countries have flagged or implemented restrictions on the import of waste-derived products and wastes. These are described in Table 4. The information presented has been compiled based on publicly available sources, sometimes translated from languages other than English.

Table 4 Status of waste import restrictions

rable 4	Status of waste import restrictions	Announced &	Associated	exports (tonnes)		Impact and
Country	Scope of restrictions	implemented	Types	2018-19	Sep 19	uncertainties
China	Restricted the import of certain materials covering specific commodity codes, mainly by specifying a threshold contamination rate of 0.5% ⁵ . A ban (issued in April 2018) on the import of 32 varieties of solid waste codes which were previously restricted. 16 of these are banned from 31 December and the other 16 to take effect from 31 December 2019 ⁶ . From 1 July 2019, import restrictions extended to eight solid waste codes pertaining to metals ⁷ . China are reviewing the revised Solid Waste Management and Pollution Prevention Law that covers waste imports, which reiterates the complete ban of solid waste import by 2020 ⁸ . Possible import ban on old corrugated cardboard and other fibre grades by 2021 ⁹ .	Ann.: Jul & Nov-17, Apr-18. Imp.: Jan & Mar- 18, Dec-18, Dec-19	Plastic, paper, metals, other	643,000 (53,600/month)	43,500	Impact evident (2016-17 exports averaged 105,300/month and averaged 62,000/month in 2017-18)
India	Import of scrap plastics banned from August 2019 ¹⁰ . Also covers areas that were previously exempt under the 2016 ban such as special economic zones (SEZ) and export-oriented units (EOU) ¹¹ . Excludes electrical/electronic assemblies or components that are defective which can be imported within a year of export. A six-month extension has been granted to three SEZs which allows plastic scrap to be imported until May 31 2020 ¹² .	Ann.: Mar-19 Imp.: Mar-19, Aug- 19 for importers currently exempt under SEZs and EOUs.	Plastic	700 (60/month)	0	Impact uncertain.

⁵ Blue Environment (2018) <u>Data on exports of recyclables from Australia to China</u>

⁶ Ministry of Commerce, State Development & Reform Commission (incl. former State Development Planning Commission), General Administration of Customs (2018) Announcement No. 6 [2018] of the Ministry of Ecology and Environment, the Ministry of Commerce, the National Development and Reform Commission and the General Administration of Customs

⁷ Ministry of Ecology and Environment of the People's Republic of China (2018) <u>Announcement on adjusting the catalogue of imported waste management</u>

⁸ Closed Loop Partners (6 October 2019) *The latest insights and analysis from Chris Cui, Director of Asia Programs*

⁹ Resource Recycling (3 December 2019) <u>Signals point to all-out recycled fiber ban in China</u>

¹⁰ Business Today, (24 June 2019) <u>India bans import of plastic waste from August this year to curb pollution</u>

¹¹ Ministry of Environment, Forest and Climate Change (2019) <u>Amendment in Hazardous Waste (Management & Transboundary Movement Rules, 2016)</u>

¹² Business Standard, (2 December 2019) Govt grants six month extension to plastic scrap imports in three SEZs



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Country	Scana of roctrictions	Announced &		exports (tonnes)	Son 10	Impact and
ndonesia	A temporary moratorium on all waste scrap imports commenced 23 November 2019 as the new Ministerial Regulation No. 84/2019 on the <i>Provisions on the import of non-hazardous and non-toxic waste for industrial purposes</i> is implemented ¹³ . All shipments subject to inspection dates after 22 November 2019 have been stopped. Under the new regulation, transhipments are banned. Only direct shipments from exporters that have obtained a permit (which would be subject to occasional verification) and have inspected containers prior to shipment would be allowed. Scrap imports to be restricted to arrive at eight ports only: Tanjung Priok in Jakarta, Tanjung Emas in Semarang, Tanjung Perak in Surabaya, Soekarno Hatta in Makassar, Belawan in Medan, Batu Ampar in Batam, Teluk Lamong in Surabaya and Peacock in Cilegon. The set contamination thresholds are unclear with industry interpretation suggesting it could be 0% which contradicts the previous suggestion of 2% with a two year transition to 0.5%. Illegally imported plastic waste to be returned back to exporters ¹⁴ . Reportedly rejected eight containers of 'contaminated' paper and plastic material in July 2019. Announced in September that another 100 containers of contaminated plastic material to be sent back to Australia ¹⁵ .	implemented Ann.: Apr-19 Imp.: Nov-19	Plastics, Paper and cardboard , metals, glass, hazardous waste, tyres, other.	725,700 (60,500/month)	Sep 19 45,900	Impact uncertain.
Malaysia	Import permits revoked from 114 factories that process imported plastic waste ^{16,17} . Import of non-recyclable plastic waste to be banned by 2021 ¹⁸ . Contaminated, mislabelled or illegally imported plastic waste loads to be sent back to source ^{19 20} .	Jul-18.	Plastic	55,200 (4,600/month)	6,300	No impact apparent
hilippines	To issue a 3-month moratorium on recyclable waste imports including scrap metals, plastics, electronic waste, used oil and flay ash. ²¹	Ann.: Aug 19	Plastic, metals	18,800 (1,600/month)	300	Impact uncertain.

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¹³ Argus (21 November 2019), *Indonesia suspends scrap imports amid new policy*

 $^{^{14}}$ VOA news (2019) $\underline{\textit{Indonesia vows to send back illegal plastic waste}}$

¹⁵ Sydney Morning Herald (18 September 2019), <u>Indonesia to ship 100 containers of contaminated waste to Australia</u>

¹⁶ FMT News (2018) <u>Permits to import plastic waste for 114 factories revoked</u>

¹⁷ Waste Management Review (2018) <u>Malaysia, Thailand and Vietnam waste imports crackdown</u>

¹⁸ The Star Online (2018) <u>Govt to ban import of all non-recyclable waste</u>

¹⁹ The Australian (2019) <u>Australia would vet any waste returns, says Ley</u>

²⁰ Malaymail (2019) <u>Yeo Bee Yin moots RM1,500 charge per shipping container to cut illegal imported plastic waste</u>

²¹ ABS-CBN News (11 August 2019) 'Pirma na lang kulang': DENR all set to implement ban on waste imports



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Country	Scope of restrictions	Announced & implemented	Associated Types	exports (tonnes) 2018-19	Sep 19	Impact and uncertainties
Taiwan	Import of plastic waste is banned. Exceptions are made to licensed local firms that import plastic waste originating from their own overseas production processes or are a single material, but not from original production processes ²² . Paper imports restricted to only deinked paper, kraft paper, corrugated paper or cardboard that is not bleached. Import of waste newspapers and magazines banned.	Ann.: Aug-18 Imp.: Oct-18	Plastic, paper	17,700 (1,500/month)	1,000	No impact apparent
Thailand	Revoked a broad plastic scrap import allowance, meaning plastic waste and scrap is banned from import by 2021 ^{23,24,25} . Looking to ban e-waste imports within 2 yrs ¹⁷ .	Both ann. Aug-18, plastic imp. Aug- 18, e-waste within 2 years.	Plastic	11,200 (900/month)	1,000	No impact apparent Government announcement available in Thai only.
Vietnam	Tighter controls over imports of plastic, paper and metals. Only accepted if importers can prove that their shipment meets the specified environmental standards and there is capacity in the country to process the materials ²⁶ . No new licences issued for waste imports ¹⁷ . Plastic scrap imports to be banned by 2025 ²⁷ . Under the new national standard QCVN 32: 2019/BTNMT, import of ewaste plastics (e.g. cases of TVs and computers) would be forbidden ²⁸ . From 22 February 2019, all imports through road and railway border gates to be banned ²⁹ . Import of mixed metal waste (containing any plastic, paper, other non-metallic metals) now understood to be restricted. Composition of metal waste needs to be 99% metal to be allowed in ³⁰ .	Ann. in Aug-18, appears to be implemented. Mixed metal waste restricted from October 2018.	Plastic, paper, metals	732,600 (61,100/month)	33,900	Apparent impact evident for plastic exports from Australia. Environmental standards used to determine when shipments are acceptable or when the ban on e-waste plastic imports would take effect unavailable in English.

²² Taipei Times (2018) New waste plastic, paper import rules to take effect

²³ The Nation (2018) <u>Import of plastic waste banned</u>

²⁴ CIWM (2018) <u>Thailand set to ban plastic waste imports by 2021</u>

²⁵ <u>Government Gazette Thailand</u> (2018)

²⁶ Vietnam Briefing (2018) <u>Vietnam to Restrict Surging Scrap Imports</u>

²⁷ VN Express International (2019) *Vietnam to end plastic scrap imports from 2025*

²⁸ Ministry of Natural Resources and Environment of the Socialist Republic of Vietnam (2018) <u>Vietnam to ban imports of plastic from used electronics</u>

²⁹ VietnamPlus (2019) <u>Scrap imports through road, railway border gates to be banned</u>, Ministry of Information and Communications

³⁰ S&P Global Platts (2019) <u>Vietnam's Jan scrap imports plunge amid stricter government rules</u>