# Water Reform: Socio-economic effects of investment in water infrastructure

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# **Executive Summary**

#### Introduction

This report examines the socio-economic effects of investments made to improve water-use efficiency as part of the Sustainable Rural Water Use and Infrastructure Program (SRWUIP). These investments have been made as part of the Murray-Darling Basin Plan. Two types of investment are examined:

- On-farm water infrastructure grants made to irrigators to improve water use efficiency on farm, with associated transfers of water entitlements from irrigators to government, and
- Off-farm infrastructure grants used to modernise water delivery infrastructure.

Since 2015, the Department of Agriculture and Water Resources (DAWR) has commissioned the University of Canberra to collect and analyse data examining the socio-economic effects of these SRWUIP investments as part of the annual Regional Wellbeing Survey. This is the third report from these evaluations, and examines data collected in the survey from 2014 to 2016, with a particular focus on the most recent data collected in 2016.

This report, and the two reports produced in 2015 and 2016 respectively, examines how irrigators view the outcomes of investment in these two aspects of water reform, and whether those who directly experienced or participated in each reported better or worse outcomes in terms of farm performance and wellbeing compared to those who did not directly experience them. The data used in this report examine the direct experiences of irrigators living in the Murray-Darling Basin (the Basin), thus ensuring that the real-life outcomes of investment in programs is documented. This enables better identification of how water reform related actions may have interacted with other types of change occurring at the same time for irrigators or rural communities, and whether factors external to water reform have affected the extent to which water reform had positive or negative outcomes for the people and communities involved.

#### **Methods**

Data from three 'waves' of the Regional Wellbeing Survey (RWS) were used to examine socioeconomic effects of investment in on-farm and off-farm water infrastructure modernisation in the SRWUIP. A 'wave' simply means data collected in a specific year: in this case, data collected in 2014, 2015 and 2016 were analysed. In these years the survey included a sample of 869, 833 and 631 irrigators living in the Basin respectively. The survey also collected data from between 250-450 irrigators living outside the Basin each year.

The survey questions were developed in a multiple step process that involved input from a number of organisations with an interest in water reform, including farming organisation representatives, and representatives of government agencies. The questions were tested in focus groups and revised, and formally pilot tested before launch of the survey.

Survey participants were recruited through flyers and surveys sent to randomly selected households across rural and regional Australia, and promotion of the survey through social networks of a large

number of rural and regional organisations. A stratified random sample was used, with irrigators specifically oversampled.

This report specifically analyses the experiences of irrigators in the Murray-Darling Basin. The geographic location of the 631 Basin irrigators who participated in the survey in 2016 was compared to benchmark data obtained from the Australian Bureau of Statistics (ABS). Based on this comparison, the sample obtained was confirmed as being representative of the geographic distribution of Basin irrigators; similarly, data from the 2015 survey were confirmed as representative. The small differences in sampling of irrigators from some parts of the Basin were as likely to result from sampling error in the benchmark data as from sampling variability in the Regional Wellbeing Survey; as such, no weighting of survey responses was used.

#### **Irrigators in the Murray-Darling Basin**

A wide diversity of irrigated farm enterprises operate in the Basin. Irrigators in the Northern Basin typically operate larger enterprises than those located in the Southern Basin: the median gross value of agricultural production (GVAP) reported by Northern Basin irrigators in 2015-16 was \$400,000-\$499,999 compared to \$200,000-\$299,999 for Southern Basin irrigators. The area of land managed is also typically larger in the Northern Basin. Northern Basin irrigators are more likely than Southern Basin irrigators to be pumping water directly from rivers, and more likely to be operating pure cropping or mixed crop-beef enterprises. Southern Basin irrigators are more likely to irrigate from channels within an irrigation district, and to be operating horticultural and dairy enterprises. Irrigators are more likely to be male than female, and most are aged over 50. Northern Basin irrigators reported higher average household income in 2015-16 (\$78,000-\$103,999) compared to those in the Southern Basin (\$52,000-\$62,399). Within the Southern Basin, the lowest household incomes were reported in the Lower Murray, Western Murray and Goulburn Murray irrigation districts, with a median household income of \$41,600-\$51,999 in each. In the Goulburn Murray region, this is likely to in part reflect lower incomes earned by dairy farmers in 2015-16 compared to previous years, with these irrigation regions having larger proportions of dairy farmers compared to other Basin irrigation regions. Those living in the Lower Murray and Western Murray irrigation regions also reported earning more off-farm income (a mean of 41%) compared to irrigators in other parts of the Basin.

One key difference in the irrigators who have experienced on-farm and off-farm infrastructure modernisation is the proportion of dairy farmers: While dairy farmers make up 22% of the Basin irrigators surveyed, they represent 38% of on-farm SRWUIP grant recipients, and 35% of irrigators living in regions where off-farm infrastructure modernisation grants have been made as part of the SRWUIP. Dairy farming experienced a substantial market downturn in 2016, with those living in the Murray-Goulburn irrigation areas within the Basin particularly severely affected. To identify the effect of this on findings, dairy farmers have been separated from other farmers in key analyses in this report.

#### On-farm water infrastructure grants

Analysis of irrigators who have modernised their on-farm water infrastructure identified that those who engaged in on-farm infrastructure modernisation, particularly with a SRWUIP grant, view the outcomes as predominantly positive, and are more likely to be expanding their farm enterprise than

those who have not modernised. If they are not experiencing significant market downturn, they are more likely to report making a moderate to large profit, but also more likely to report experiencing farm debt stress. This suggests that modernisation works support improved profitability under normal market conditions. When market conditions are poor, it is possible that the reduced water entitlements associated with receiving a SRWUIP grant reduce potential alternative income earning opportunities, as the farmer has less water available to sell on the water market as an alternative to using it on their farm in times of poor market returns. In the 2016 survey, this finding applied predominantly to dairy farmers; in 2015, a similar finding occurred for wine grape growers who were experiencing significant market downturn.

#### Past engagement in modernising on-farm water infrastructure

In 2016, 56% of Basin irrigators reported having upgraded or added new irrigation infrastructure on their farm since 2008, a similar proportion to the 59% who reported having done so in 2015. Those living in Murray Irrigation Ltd (MIL), Murrumbidgee Irrigation Area (MIA) and Goulburn-Murray Irrigation District (GMID) were more likely to have modernised on-farm water infrastructure than those in other parts of the Basin, while those in the Northern Basin were less likely to have, as were those living in the Lower Murray/Western Murray irrigation regions in NSW and Victoria.

In total, 32% of Basin irrigators who had modernised their on-farm infrastructure since 2008 received SRWUIP grants to do so. Grants were predominantly delivered in the Southern Basin, and irrigators living in the Victorian and South Australian Basin were most likely to have received a SRWUIP grant. Half of the irrigators who had modernised in the GMID were identified as receiving a SRWUIP grant to assist them, compared to 23% in the MIL and 25% in the MIA.

Accessing a SRWUIP grant had a significant effect on the scale of the works undertaken. SRWUIP grant recipients were much more likely to have upgraded 60% or more of their on-farm water infrastructure compared to those who had not received a grant: half of grant recipients had modernised more than 60% of their on-farm infrastructure, compared to only 29% of those who modernised without a grant. This finding was repeated in the 2015 and 2016 Regional Wellbeing Surveys, providing strong evidence that provision of grants has enabled irrigators to expand the scope and scale of their investment in modernising the water infrastructure on their farm compared to what would have likely occurred in the absence of grant funding.

Irrigators were more likely to have modernised on-farm infrastructure if they were aged below 65, had Year 12 or post-school qualifications, did not work off-farm, and operated a larger farm in terms of both economic turnover and water use: 27% of those who had modernised reported gross value of agricultural production of \$1 million or more in 2015-16, compared to only 8% of those who had not modernised.

#### Future intentions to modernise

Across the Basin, 52% of irrigators reported they had no plans to modernise or upgrade their onfarm water infrastructure in the next five years, while 24% planned to modernise/upgrade in the next 2 years, and 24% in 3-5 years' time.

Irrigators were more likely to be planning future works if they had already undertaken works since 2008, with 59% of those who modernised since 2008 planning further works within the next five

years. Those living in the MIL and MIA areas were more likely to be planning to modernise, and those in Queensland and Victoria less likely to.

Of different farm enterprise types examined, those engaged in cropping for grain, oilseeds, rice and cotton were most likely to be intending to modernise on-farm water infrastructure, with 60% or more of irrigators engaged in these types of cropping intending to invest in modernisation works in the next five years. Wine grape growers were least likely to be planning to modernise, with only 26% planning to do so within the next five years, followed by beef and sheep graziers (42%), dairy farmers (43%), and fruit and nut growers other than wine grape growers (44%).

When socio-demographic characteristics were examined, younger farmers with little off-farm employment and larger farms (in terms of area, water use and turnover) were most likely to be planning to invest in on-farm water infrastructure modernisation works in the next five years. For example, 38% of those planning to modernise in the next two years had GVAP of \$750,000 or more in 2015-16 compared to only 16% of those with no plans to modernise.

Efforts to promote water efficiency through modernisation in future can therefore focus on further effort amongst those who are most interested and willing (younger farmers operating large farms with little off-farm work), but who have often already achieved significant efficiency savings through works undertaken in recent years; or on older irrigators who have off-farm work and operate smaller farms, who are least likely to have invested in modernisation works since 2008 and to be considering doing so.

#### Irrigator views of outcomes of on-farm modernisation works

Overall, 75% of Basin irrigators who had modernised on-farm water infrastructure since 2008 felt the works has a positive impact on their farm enterprise as a whole. For SRWUIP grant recipients, this was higher, with 83% reporting positive impacts in 2016 compared to 72% who modernised without assistance from a grant. More than 70% of SRWUIP grant recipients reported positive impacts for their efficiency of water use, overall farm productivity, ability to respond to changes in farming conditions and timing of water delivery to the farm. More than 60% felt the works had positive impacts on farm profitability (65%) and on-farm workload (63%). Fewer felt there were positive impacts on costs of irrigation water (45%), farm debt levels (25%) or their electricity/power costs (26%).

Irrigators were more likely to report negative than positive impacts of on-farm modernisation in two areas: farm debt (38% reporting negative impacts and 25% positive impacts), and electricity/power costs (43% reporting negative impacts). Dairy farmers were less likely than other farmers to report a positive impact on farm profitability (58% compared to 68%) or farm debt levels (20% compared to 28%), and much more likely to report negative impacts on farm debt levels (66% compared to 20% of other farmers).

Between 2015 and 2016, there was an increase in the proportion of on-farm grant recipients who reported positive impacts on farm profitability (increasing from 60% to 65%) *and* those reporting negative impacts (increased from 9% to 18%), with fewer reporting 'neither negative or positive impacts'. There was an increase in the proportion reporting negative effects on farm debt levels

(increased from 31% to 38%), and negative effects on electricity/power costs (increased from 39% to 43%).

Those who reported negative effects for their farm debt or power costs still predominantly felt that the on-farm infrastructure works were positive for their farm overall. For example, of the 39 irrigators who reported negative effects on power costs, 82% still felt the modernisation works were positive for their farm overall, and only 8% that the modernisation was negative for their farm overall.

#### Farm performance outcomes associated with on-farm modernisation works

In addition to asking irrigators for their views, survey data were analysed to identify whether irrigators who upgraded on-farm infrastructure reported better or poorer farm performance and working conditions. Farm performance and conditions will be affected by multiple factors, of which investing in on-farm water infrastructure modernisation is only one. To better understand whether investing in on-farm infrastructure modernisation has had an effect, Basin irrigators who had modernised were compared to Basin irrigators who had not, and SRWUIP grant recipients were also compared to other Basin irrigators. Additionally, results were compared for dairy farmers and other farmers, to enable exclusion of effects of the dairy industry downturn.

When asked about changes in their farm management in the last 12 months, those who had modernised were significantly more likely than those who had not to have increased the area of land they irrigated (22% compared to 3%, improved on-farm irrigation efficiency (70% compared to 22%), purchased new land (14% compared to 7%), increased the amount produced on their land (27% compared to 17%), and increased hours worked on the farm (40% compared to 26%). These findings suggest that modernising on-farm water infrastructure, with or without assistance from a SRWUIP grant, is associated with a higher likelihood of the farmer expanding their farm enterprise, including the amount produced, together with improving water use efficiency on the farm. This finding applied even for dairy farmers experiencing significant market downturn.

Those who had modernised on-farm infrastructure were more likely than those who had not modernised to report that several issues had been large barriers to their farm management in the last three years. In particular they were more likely to report reduced water allocation (49% of those who modernised compared to 29% of those who had not), high water allocation prices (53% compared to 37%), lack of available allocation to purchase on the market (35% compared to 25%), and difficulty fully utilising farm infrastructure (17% of SRWUIP grant recipients compared to 7% of those who had not modernised on-farm infrastructure). High water delivery costs, high price of temporary water and increased in fixed water entitlement costs were reported more often by non-dairy farmers than dairy farmers. Dairy farmers were more likely than other farmers to report that lack of water allocation on the market was a barrier to running their farm the way they wanted to (56% compared to 23%), particularly if they had modernised on-farm infrastructure (63% of SRWUIP recipient compared to 46% of dairy farmers who had not modernised).

Those who had invested in modernising on-farm infrastructure were more likely than those who had not to report that in the next five years they were likely to expand their farm business, change their enterprise mix and adopt more intensive farm practices (28%, 24% and 20% of those who modernised respectively, compared to 16%, 11% and 11% of those who had not modernised).

Farmers who had modernised their on-farm infrastructure were not more optimistic about their farming future than other farmers, largely due to low optimism among dairy farmers, who were over-represented amongst those who had modernised. This low optimism amongst dairy farmers was not related to the on-farm modernisation, but to the market downturn affecting dairy farming. When asked whether they were confident they could achieve the things they wanted to on the farm, meet farm business objectives, and cope well with most difficult conditions on the farm, those who had modernised reported similar levels of confidence to those who had not.

Irrigators who had upgraded on farm water infrastructure with assistance from a SRWUIP grant were more likely than others to report making a loss on their farm in the last year and over the last three years, and more likely to report finding it difficult to service their farm debt. Dairy farmers who had modernised were more likely to have made a loss in 2015-16 than those who had not modernised, and less likely to have made a profit. Other farmers who had modernised were significantly more likely to report making a profit than those who had not modernised, and slightly less likely to report making a loss; they were also significantly less likely to report having poor cash flow and more likely to report good cash flow. However, non-dairy farmers who had modernised were less likely to report finding it easy to service their farm debt compared to those who had not modernised.

#### Off-farm infrastructure modernisation

Off-farm modernisation works funded by the SRWUIP have been undertaken in multiple locations in the Southern Basin. As these works have involved differing types of modernisation, undertaken at different points in time, it can be difficult to assess their effects: it is likely that different off-farm works have had differing effects depending on the nature, extent and timing of works. That said, these investments do have some common objectives, including achieving improved water use efficiency, often through actions such as better water delivery that can have a range of on-farm benefits.

Irrigators are less aware of off-farm modernisation, and less likely to report that it has had positive effects for their farm enterprise, compared to on-farm modernisation. While positive about effects on water delivery timing, efficiency of water use and farm productivity, many irrigators believe the works result in increased costs to them through increases in costs of water delivery. With water delivery costs being an outcome of a complex range of considerations, it is out of the scope of this report to assess the extent to which increases in water delivery costs in these regions have resulted from off-farm modernisation works versus other factors. What is clear is that a mix of factors are contributing to irrigators in these regions experiencing higher stress related to costs of irrigation water compared to irrigators in other regions: this in itself can potentially reduce the ability of irrigators to benefit from the positive outcomes of modernisation investment.

#### Irrigator views of outcomes of off-farm modernisation works

Irrigators who lived in regions where off-farm infrastructure modernisation had been funded as part of the SRWUIP were asked their views about the outcomes of those works for timing of water delivery, cost of water delivery, and effects on overall farm productivity and profitability. In 2016, irrigators generally reported more positive views compared to 2015, although concerns about some negative impacts remained at similar levels. Just over half (54%) felt the off-farm modernisation works were positive for their farm overall, compared to 41% in 2015; only 13% felt it had negative

impacts on the farm, down from 20% in 2015. Sixty three per cent felt modernisation improved timing of water delivery to their farm, 49% that it has positive impacts on efficiency of water use, 41% that it was positive for farm productivity, and 32% that it was positive for farm profitability. However, just over half (51% in both years) reported that modernisation had a negative impact on the cost of water delivery to their farm, and only 16% reported a positive effect.

Those living in the Goulburn Murray Irrigation District were both more likely to report that off-farm modernisation works had positive outcomes in the form of improved timing of water delivery and better efficiency of water use, and negative outcomes in the form of increased cost of water delivery. Those in the Murray Irrigation Ltd area were less likely to report positive outcomes, and those in the Murrumbidgee Irrigation Area reported more positive outcomes, although small sample sizes mean these differences cannot be confirmed as significant.

Those aged 50 years and older reported more positive outcomes compared to those aged under 50. Those operating farms of larger economic size and who had no off-farm work were more likely to report positive impacts compared to those operating smaller farms or working full-time off the farm. Dairy farmers and crop growers reported more positive outcomes and beef, sheep and mixed grazing-cropping enterprises less positive outcomes.

#### Farm performance outcomes associated with off-farm modernisation works

Southern Basin irrigators living in off-farm modernisation areas were more likely than those living in other parts of the Southern Basin to have improved on-farm irrigation efficiency in the last 12 months (51% compared to 43%), increased hours worked on the farm (38% compared to 25%), and decreased the area of land they irrigated (36% compared to 25%). They were no more or less likely to have intensified or de-intensified production, increased the area of land irrigated, or sold land. They were more likely to report that in the last three years barriers to managing their farm had included reduced water allocation (50% compared to 35% living in other areas), particularly if they were dairy farmers (66%); high water delivery costs (63% compared to 47%), increases in fixed costs of water entitlements (63% compared to 46%), and high price of water allocation (61% compared to 38%). Those living in modernisation regions were significantly more likely to be considering leaving farming for reasons other than retirement (26% compared to 13%), less likely to be planning to expand their farm business (17% compared to 27%), more likely to be planning to downsize their farm business (21% compared to 15%), and more likely to be planning to change their enterprise mix (21% compared to 13%). They were also less likely to feel confident they could cope well with difficult conditions on the farm such as drought (50% compared to 60%). There were few consistent differences in farm financial performance, although those living in modernisation areas were more likely to report finding it difficult to service farm debt and less likely to find it easy to service debt, compared to other Southern Basin irrigators.

#### Other water reforms

Investment in water infrastructure modernisation is one of several actions being implemented as part of water reforms occurring in the Murray-Darling Basin, both as part of the Basin Plan, and as part of other water reform programs. Sale of water entitlements to the government, engagement in water trade, and actions taken to increase water use efficiency on the farm were briefly examined in addition to on- and off-farm water infrastructure investment.

Those who had sold entitlements but remained in irrigated agriculture (12% of irrigators who participated in the 2016 survey, often operating large farms and dairy enterprises) were investing in improving on-farm irrigation efficiency, but often finding the costs of accessing water allocation and costs of remaining entitlements prohibitive, with around one in four decreasing overall production and just over one in four increasing it, and one in three planning to expand further in the next five years. Those who had sold entitlements and remained in irrigated agriculture were more likely to have decreased the area of land they irrigated in the last 12 months (52% compared to 28% for those who had neither sold or transferred entitlements); more likely to have improved on-farm irrigation efficiency (65% compared to 39%); more likely to have reduced use of inputs other than water (39% compared to 30%); more likely to have experienced reduced water allocation (65% compared to 36%), high water delivery costs (72% compared to 51%) and high prices of water allocation (68% compared to 43%) as barriers to farm management in the last three years.

Those who transferred entitlements, meanwhile (typically as part of receiving an on-farm infrastructure grant), were more likely to be expanding on-farm irrigation and production, while one in four also decreased their number of on-farm workers, and over half found accessing water allocation challenging due to cost and/or availability. Despite being confident they could cope with difficult conditions, and more likely to report being moderately to highly profitable on their farm enterprise, they were also more likely to be experiencing financial stress and finding it difficult to service debt compared to other Basin irrigators.

Access to water trading was very high for Southern Basin irrigators, and relatively low for most in the Northern Basin: 92% of Southern Basin irrigators could easily trade within their district and 74% between irrigation districts, while only 16% of Northern Basin irrigators could trade water between districts. However, 26% of Southern Basin irrigators reported a lack of water on the market reduced their ability to trade, with this a more common experience for those operating in smaller irrigation districts rather than large interconnected districts such as the GMID or MIL. While most irrigators rely at least in part on entitlements they own to provide irrigation water on their farm (more than 90%), many also use purchase of allocation or entitlement leasing to supplement this. Younger irrigators are much more likely to rely on buying allocation and/or leasing to provide water on the farm, as are those with larger economic turnover and with no off-farm income, and those growing annual crop or pasture.

Those who had modernised their on-farm infrastructure were also more likely to have taken other actions to improve water efficiency, including changing timing of water delivery, timing and intensity of seedling/planting, changing how they use inputs other than water, and increasing use of more water efficient crop and pasture varieties. Investment in almost all these types of water efficiency measures was more common amongst irrigators who were aged under 50, operated a farm enterprise with larger economic size, those growing crops (rice, grain, oilseed, and cotton), and in some cases dairy farmers. This is likely to reflect the additional pressure felt by younger farmers and those managing larger farms, who often rely on purchase of water allocation and report pressures from high costs of water. It indicates potential to increase adoption of a wider variety of water efficiency measures on smaller farmers and farms operated by older irrigators.

#### **Conclusions**

A wide diversity of irrigated farm enterprises operate in the Basin. Given this diversity, it is to be expected that programs seeking to increase water use efficiency through investing in infrastructure modernisation will not affect all irrigators in the same way: some will benefit more from these investments, and others less. Despite the diversity of irrigators, the large majority who have modernised on-farm water infrastructure with assistance from a SRWUIP grant consider this to have been positive for their farm overall, a finding repeated across three years of surveys examining this question. On-farm grants have enabled irrigators undertake works that are larger in scope and scale than would have occurred without access to a grant. Efforts to promote water efficiency through infrastructure modernisation in future can achieve outcomes through both focusing on further effort amongst those who are most interested and willing (younger farmers operating large farms with little off-farm work), but who have often already achieved significant efficiency savings through existing works; or on older irrigators who have off-farm work and operate smaller farms, who are least likely to have invested in modernisation works since 2008 and to be considering doing so. Off-farm modernisation works funded by the SRWUIP have been undertaken in multiple locations in the Southern Basin. As these works have involved differing types of modernisation, undertaken at different points in time, it can be difficult to assess their effects. Irrigators are less aware of off-farm modernisation, and less likely to report that it has had positive effects for their farm enterprise, compared to on-farm modernisation. While positive about effects on water delivery timing, efficiency of water use and farm productivity, many irrigators believe the works result in increased costs to them through increases in costs of water delivery. The high level of stress reported by farmers in many modernisation regions related to increasing costs of water are likely to reduce their ability to take advantage of positive outcomes of off-farm modernisation, irrespective of the extent to which the off-farm works have contributed to higher costs.

The range of actions taken by irrigators to improve water use efficiency highlight that those who invest in on-farm modernisation also often invest in other action to improve water use efficiency, including changing timing of water delivery, timing and intensity of seedling/planting, changing how they use inputs other than water, and increasing use of more water efficient crop and pasture varieties. It indicates potential to increase adoption of a wider variety of water efficiency measures by Basin irrigators through promoting this wider range of measures.

# Introduction

The Murray-Darling Basin Plan (Basin Plan) and associated water reforms include multiple actions, all of which contribute to achieving the objectives of the Plan. While government purchase of water entitlements is perhaps the most commonly discussed aspect of the Basin Plan, large investments have also been made as part of the Plan in water infrastructure modernisation to increase water use efficiency.

Each of the different actions taken as part of the Basin Plan – whether the action is direct purchase of water entitlements, changes to the water trading environment, or investment in modernisation of on-farm and off-farm irrigation infrastructure – can have socio-economic effects for irrigators and the communities that depend on irrigated agriculture. Because each of these actions is structured differently, each can have different impacts.

This report examines the socio-economic effects of two specific actions taken as part of the Basin Plan, through the Sustainable Rural Water Use and Infrastructure Program (SRWUIP):

- (i) On-farm water infrastructure grants, and
- (ii) Off-farm infrastructure grants.

On-farm water infrastructure grants have been made as part of the On-Farm Irrigation Efficiency Program (OFIEP), part of the SRWUIP. This program had five rounds of funding and aims to assist 'irrigators within the southern connected system of the Murray-Darling Basin to modernise their onfarm irrigation infrastructure while returning water savings to the environment' (Department of the Environment 2015a).

Water infrastructure efficiency improvements have also been invested in as part of the SRWUIP through a number of state priority projects which have invested in modernisation of water delivery infrastructure in several irrigation districts within the Murray-Darling Basin (Basin). Some of these projects include investment in improving both off-farm and on-farm water infrastructure efficiency<sup>1</sup>. Some of these state priority projects are led by the Commonwealth government, and others by State governments, with a number of partners involved (see Department of Environment 2015b for a description of the key projects).

The SRWUIP grants provided to increase efficiency of water use through on-farm or off-farm infrastructure modernisation typically have a requirement that a proportion of the resulting water savings are handed to the government in the form of transfer of water entitlements.

Since 2015, the Department of Agriculture and Water Resources (DAWR) has commissioned the University of Canberra to collect and analyse data examining the socio-economic effects of these SRWUIP investments. Data are collected as part of the Regional Wellbeing Survey, which each year

<sup>&</sup>lt;sup>1</sup> This report focuses on investments to irrigated agriculture infrastructure. In addition, some investments have been made in improving water infrastructure in urban areas – the ACT Basin Priority Project, for example, focuses on improving the quality of water flowing from urban Canberra into other parts of the Basin. The socio-economic effects of investments that do not focus on irrigated agriculture are not examined in this report.

examines the quality of life of 13,000 people living in regional Australia, including the social and economic changes occurring in their lives and their overall wellbeing<sup>2</sup>. This is the third report from these evaluations, and examines data collected in the survey from 2014 to 2016, with a particular focus on the data collected in the most recent survey wave (Spring 2016).

This report, and the two reports preceding it, examines how irrigators are experiencing the socio-economic outcomes of investment in modernisation of on-farm and off-farm water infrastructure. The focus is on understanding the direct experiences of Basin irrigators, thus ensuring that the 'real-life' outcomes of investment in programs are documented. This enables identification of how water reform-related actions may have interacted with other types of change occurring at the same time for irrigators or rural communities. In particular, it enables examination of whether factors external to water reform have affected the extent to which water reform has had positive or negative outcomes for the people and communities involved.

This approach complements economic modelling approaches, which typically model the impacts of an investment such as on-farm irrigation modernisation based on the assumption that most or all other factors affecting the farm enterprise remain constant. In reality, farms are changing all the time, and farmers are affected by changes ranging from climatic variability to biosecurity risks and market downturn. These different changes will affect whether a farmer experiences benefits or costs as a result of investment in water infrastructure modernisation. For example, if electricity prices are low, modernisation projects involving increased use of electric pumps may overall benefit farm profitability; if, however, electricity prices rise substantially, the same modernisation project may negatively impact a farmer's bottom line due to a rapid rise in water delivery costs.

This report first briefly details methods used to collect and analyse data, and provides an overview of the sample of irrigators who completed the survey. The socio-economic effects of on-farm and off-farm water infrastructure investment are then examined, focusing principally on the direct effects experienced by irrigators who take part or are immediately affected by each of these aspects of water reform. Other aspects of water reform that may interact with infrastructure investment are then briefly examined. This is followed by a discussion of the overall findings, including how this report can contribute to assessing the overall socio-economic benefits and costs of the Basin Plan.

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<sup>&</sup>lt;sup>2</sup> The survey covers a wide range of topics. While this report focuses on results relevant to investment in water delivery infrastructure and purchase of water entitlements by the government, multiple reports on other topics covered in the survey are available. These are available at <a href="https://www.regionalwellbeing.org.au">www.regionalwellbeing.org.au</a>.

#### Methods

We used data from the Regional Wellbeing Survey (RWS) to examine social effects of investment in on-farm and off-farm water infrastructure modernisation. The Regional Wellbeing Survey is an 'omnibus survey', meaning it includes questions on a large number of topics, with questions related to water infrastructure and water purchase forming only one part of a longer survey. The survey has between 12,000 and 13,000 participants each year, of which around 800-1,100 are irrigators. Each year, the survey examines how participants view the liveability of their communities, their own health and wellbeing, their social connections, and how they are experiencing a number of types of change or activities. Since 2014, the survey has included questions examining how irrigators experience investment in irrigation infrastructure modernisation. A detailed description of the methods used to collect data in the RWS is provided in Schirmer et al. (2015, 2016, forthcoming).

Data from three 'waves' of the Regional Wellbeing Survey (RWS) were used to examine socioeconomic effects of investment in on-farm and off-farm water infrastructure modernisation in the SRWUIP. A 'wave' simply means data collected in a specific year: in this case, data collected in 2014, 2015 and 2016 were analysed. In these years the survey included a sample of 869, 833 and 631 irrigators living in the Basin respectively. The survey also collected data from between 250-450 irrigators living outside the Basin each year.

This chapter provides a brief overview of aspects of the methods relevant to understanding how data on on-farm and off-farm water infrastructure modernisation, and characteristics of irrigators and their farms, were collected and analysed.

# **Questionnaire design**

Each year, survey questions are developed in a multiple step process that involves input from a number of organisations with an interest in water reform, including farming organisation representatives, and representatives of government agencies. The questions are tested in focus groups and revised, and formally pilot tested before launch of the survey (see Schirmer et al. 2016 for further detail).

### **Recruitment of survey participants**

Survey participants are recruited through flyers and surveys sent to randomly selected households across rural and regional Australia, and promotion of the survey through social networks of a large number of rural and regional organisations. A stratified random sampled is used, with irrigators specifically oversampled (see Schirmer et al. 2016 for further detail).

- A large sample of farmers was identified from the 'Farmbase' database, the largest publicly
  available database of Australian farmers. Farmers who were likely to be irrigators were
  identified in this database based on a combination of farm type and region, and those living in
  irrigation districts located in the Murray-Darling Basin were directly sent paper surveys
- Flyers encouraging participation in the survey were sent to all households in irrigation regions in the Murray-Darling Basin, as well as to several major irrigation districts outside the Basin
- Emails were sent through multiple networks of irrigators by farming organisations representing irrigators.

This process resulted in a large sample of Basin irrigators, as well as a sample of irrigators outside the Basin, in each wave of the survey, as shown in Table 1. However, as also evident from Table 1, there was a decrease in the number of Basin irrigators participating in the survey in 2016 compared to the previous two years. This occurred due to (i) a reduction in funding available to sample irrigators in the 2016 survey compared to the two previous years, and (ii) extensive spring flooding in 2016 which affected irrigators in multiple districts within the Murray-Darling Basin, together with a severe storm that caused damage to many irrigation enterprises in parts of South Australia, northwest Victoria, south-west NSW and parts of Queensland in the same week surveys were mailed to most irrigators. The latter event reduced the sample of irrigators in the Basin in particular as these weather events predominantly affected regions within the Basin.

Table 1 Sample of irrigators achieved in the Regional Wellbeing Survey, 2014 to 2016

Year	Sample of irrigators living in the Basin	Sample of irrigators living outside the Basin	Total sample of irrigators
2014	869	155	1024
2015	833	325	1,158
2016	631	484	1,115

# Representativeness of irrigator sample

This report analyses the experiences of irrigators in the Murray-Darling Basin. It is therefore important to assess the representativeness of the sample of Basin irrigators achieved in the RWS. While the analysis for this report does not rely on the sample being precisely representative, as much of the focus is on comparing irrigators who have and haven't experienced water infrastructure modernisation (rather than making claims about all irrigators), results will be more robust if the sample achieved is reasonably representative of irrigators.

In 2015, the sample of irrigators in the RWS was found to be representative (see Schirmer 2016). The 2016 sample was also assessed by comparing the geographic location of the 631 Basin irrigators who participated in the survey to benchmark data published by the Australian Bureau of Statistics (ABS) in their 'Water Use on Australian Farms, 2014-15' report (ABS 2016), which includes estimates of the number of irrigating agricultural enterprises by region and type of production. The benchmark data are themselves limited: in most Northern Basin catchments, the ABS estimates its sampling error is between 10% and 25%, and in Southern Basin catchments it ranges from 3% to 10%. This means that if the RWS irrigator sample varies from ABS estimates by less than 10% in the Southern Basin, and by less than 10-25% within different parts of the Northern Basin, it is within the thresholds of representativeness based on accuracy of the available benchmark data. However, the limitations of these benchmark data mean there is still uncertainty about the true representativeness of both ABS data and the RWS data. With no benchmark data available that have higher levels of accuracy, this is the best measure available.

A comparison of the 2016 RWS sample with ABS benchmark data, shown in Table 2, confirmed the RWS sample as being representative of the geographic distribution of Basin irrigators based on available information. There was only one region – South Australia – in which the irrigator sample suggests undersampling, and this undersampling is small. Irrigators in the Victorian Basin were

slightly over-sampled, but differences are within margins of error of the ABS benchmark data. The small differences in sampling of irrigators from some parts of the Basin were as likely to result from sampling error in the benchmark data as from sampling variability in the Regional Wellbeing Survey; as such, no weighting of survey responses was used.

Table 2 Representativeness of the RWS sample of irrigators living within the Murray-Darling Basin

Murray-Darling Basin	Proportion of RWS Basin irrigator respondents living in this region	% of ABS 2014-15 irrigating enterprises in this region of the Basin (data source: Australian Bureau of Statistics)	
QLD Basin	8%	10% ±2% <sup>a</sup>	
NSW Northern Basin	11%	11% ±1% <sup>a</sup>	
NSW Southern Basin	27%	25% ±3% <sup>a</sup>	
SA Basin	10%	13% ±1% <sup>a</sup>	
VIC Basin	44%	41% ±4% <sup>a</sup>	
Total	100%	100%	

Sampling error for the ABS data have been approximated based on taking the mid-point of the ABS' reported standard errors for different states and NRM regions (these should be considered indicative only of the actual standard error)

# Statistical significance & presentation of findings

It is important to note that throughout the report, the sample sizes of some groups limit our ability to state with certainty that their views are different to those of others. In particular, where there is a sample of less than 100 people in a given group, the small sample size means that it is only possible to state their views are significantly different to those of others if there is a very large difference in views. Tests of statistical significance were only applied to analyses in which the outcomes experienced by irrigators who had and had not modernised on-farm infrastructure, or who did and did not live in an off-farm modernisation region, were analysed. 'Outcomes' means examination of whether irrigators differed in terms of farm profitability, debt, spending on power costs, or other similar outcomes that may be different depending on whether an irrigator received assistance via SRWUIP funded grants or not. Tests of statistical significance were not applied for simple descriptive analyses, for example when examining differences in overall characteristics of irrigators living in the Northern versus the Southern Basin, or identifying what proportion of irrigators had and had not received a SRWUIP grant to undertaken on-farm modernisation works.

Throughout this report, where the analysis identifies high statistical confidence that the views of one group are significantly different to others, we state this by using the term 'significant' when describing results, or appending a \* to the name of the region or group that is significantly different to others. Statistical significance is defined as there being a less than a 5% likelihood that the differences in views occurred by random chance, and was calculated using 95% confidence intervals.

Additionally, 'average' scores are reported for some results in this report. In all cases, unless otherwise specified, the term 'average' refers to the mean score for the group of people being analysed (not to the median or mode).

# **Ethics**

The Regional Wellbeing Survey was approved by the University of Canberra Human Research Ethics Committee, protocol number 12-186.

# **Results**

Results are presented in four parts. The first briefly describes irrigators in the Basin, to provide context for subsequent chapters. The second analyses the socio-economic effects of on-farm water infrastructure grants, the third examines off-farm infrastructure grants, and the fourth examines other aspects of water reform relevant to the SRWUIP, including sale of water entitlements to the government, water markets, and understanding the effects of Basin Plan water reforms on irrigators and irrigation-dependent communities.

# Irrigators in the Murray-Darling Basin

The socio-economic impacts of water reform on irrigators can differ depending on the nature of their farm enterprise. A wide diversity of irrigated farm enterprises operate in the Basin. Some of the differences between irrigators who operate in different parts of the Basin, and who have experienced on-farm and off-farm infrastructure modernisation, are likely to be relevant to understanding the effects of water reform for different irrigators. Detailed information on the farm and socio-demographic characteristics of Basin irrigators is provided in Appendix 1 (Tables A1.1 to A1.4). Key differences identified are summarised below.

Irrigators in the Northern Basin typically operate larger enterprises than those located in the Southern Basin: the median gross value of agricultural production (GVAP) reported by Northern Basin irrigators in 2015-16 was \$400,000-\$499,999 compared to \$200,000-\$299,999 for Southern Basin irrigators. The area of land managed is also typically larger in the Northern Basin, with irrigators managing a median area of 500 hectares compared to 200 hectares for Southern Basin irrigators.

Within the Southern Basin, farm size varied between irrigation districts: the lowest GVAP on average was reported by irrigators living in the Lower Murray and Western Murray irrigation districts (median of \$50,000-\$99,999), and the highest GVAP by those in the Murray Irrigation Ltd district (median of \$400,000-\$499,999), while those in the Goulburn Murray Irrigation District had a median of \$200,000-\$299,999 and those in the Murrumbidgee Irrigation Area \$100,000-\$199,999.

Northern Basin irrigators are more likely than Southern Basin irrigators to be pumping water directly from rivers, and more likely to be operating pure cropping or mixed crop-beef enterprises. Southern Basin irrigators are more likely to irrigate from channels within an irrigation district, and to be operating horticultural and dairy enterprises: for example, 25% of Southern Basin irrigators participating in the survey were dairy farmers, compared to 4% of Northern Basin irrigators. There is, however, substantial cropping in the Southern Basin, particularly for rice (concentrated in southern NSW) and cotton (cotton production has expanded rapidly in the Southern Basin in recent years). Northern Basin irrigators typically use larger volumes of water on each enterprise compared to the Southern Basin, reflecting the larger average size of farm enterprises in the Northern Basin.

There are few socio-demographic differences between irrigators in different regions: overall, irrigators are more likely to be male than female, and most are aged over 50. However, in the Northern Basin more irrigators were aged 50-64 and fewer were aged 65 and over compared to the Southern Basin. Northern Basin irrigators also reported higher average household income in 2015-16 (\$78,000-\$103,999) compared to those in the Southern Basin (\$52,000-\$62,399). Within the Southern Basin, the lowest household incomes were reported in the Lower Murray, Western Murray and Goulburn Murray irrigation districts, with a median household incomed of \$41,600-\$51,999. In the Goulburn Murray region, this is likely to in part reflect lower incomes earned by dairy farmers in 2015-16 compared to previous years, with these irrigation regions having larger proportions of dairy farmers compared to other Basin irrigation regions. Those living in the Lower Murray and Western Murray irrigation regions also reported earning more off-farm income (a mean of 41%) compared to irrigators in other parts of the Basin.

While examined further in subsequent sections, one key difference in the irrigators who have experienced on-farm and off-farm infrastructure modernisation is important to note. While dairy farmers make up 22% of the Basin irrigators surveyed, they represent 38% of on-farm SRWUIP grant recipients, and 35% of irrigators living in regions where off-farm infrastructure modernisation grants have been made as part of the SRWUIP. The dairy farming industry experienced a substantial market downturn in 2016, with those living in the Murray-Goulburn irrigation areas within the Basin particularly severely affected. The higher representation of dairy farmers in the groups of farmers who received on-farm infrastructure grants and lived in off-farm infrastructure regions may influence the results, as the downturn in the dairy sector is associated with poorer farm performance. To identify the effect of this on findings, dairy farmers have been separated from other farmers in key analyses in subsequent sections of this report, helping ensure any effect of the dairy industry downturn can be separated from effects of on-farm and off-farm infrastructure investment.

# **On-farm water infrastructure grants**

#### Introduction

Many irrigators invest in improving their on-farm water infrastructure. The goal of the on-farm infrastructure grants delivered as part of the OFIEP program within SRWUIP has been to encourage modernisation of infrastructure to improve water use efficiency, enabling transfer of water entitlements to government and contributing to meeting the sustainable diversion limits set as part of the Basin Plan.

This section of the report examines the socio-economic effects of on-farm infrastructure modernisation grants made as part of the SRWUIP. First, uptake of grants is examined, focusing on identifying the extent to which SRWUIP funding has facilitated additional modernisation on irrigated enterprises since grants were first delivered in 2009, and future intentions of irrigators to modernise. Second, farmer views on the socio-economic effects of these grants are examined. Finally, survey results are analysed to identify whether irrigators who modernised on-farm infrastructure with assistance from the SRWUIP program had different on-farm socio-economic outcomes compared to those who did not.

# On-Farm Infrastructure Modernisation: Uptake by Landholders Since 2008

All irrigators who participated in the 2015 and 2016 Regional Wellbeing Surveys were asked whether they had upgraded their on-farm water infrastructure at any point since 2008, a period chosen as it encompassed the full life of the SRWUIP<sup>3</sup>. While many irrigators have invested in upgrading on-farm water infrastructure since 2008, more than 40% have not substantially modernised their water infrastructure during this period. In 2016, 56% of Basin irrigators who participated in the survey reported having upgraded or added new irrigation infrastructure on their farm since 2008<sup>4</sup>, a similar proportion to the 59% who reported having done so in 2015<sup>5</sup>.

Table 3 shows the proportion of irrigators who reported modernising on-farm water infrastructure since 2008 in (i) 2015 and (ii) 2016. In regions where sample sizes are small, the variance of up to 10% is likely to reflect small sample sizes rather than any actual year-to-year difference. It suggests that irrigators living in the Murray Irrigation Ltd (MIL), Murrumbidgee Irrigation Area (MIA) and Goulburn-Murray Irrigation District (GMID) were more likely than those living in other parts of the Basin to have upgraded on-farm water infrastructure, while those in the Northern Basin were less likely to have, as were those living in the Lower Murray/Western Murray irrigation regions in NSW and Victoria.

<sup>&</sup>lt;sup>3</sup> The 2014 Regional Wellbeing Survey asked about use of infrastructure grants, but did not identify whether farmers had modernised on-farm infrastructure without a grant.

<sup>&</sup>lt;sup>4</sup> More detailed data are provided in Appendix 2.

<sup>&</sup>lt;sup>5</sup> Earlier years of the Regional Wellbeing Survey did not include questions identifying the proportion of irrigators who had upgraded on-farm infrastructure, and only asked about those who had received grants to do so.

Table 3 Have you upgraded existing or added new irrigation infrastructure on your farm since 2008? Irrigator responses by region, 2016

Have you upgraded existing or added new irrigation infrastructure on your farm since 2008?	Yes - 2016	Yes - 2015	n - 2016	n – 2015
Murray Darling Basin irrigators	56%	59%	533	702
Irrigators outside Basin	54%	52%	435	258
Northern Basin irrigators	43%	56%	84	105
Northern Basin irrigators – QLD	40%	50%	30	62
Northern Basin irrigators - NSW	62%	65%	127	43
Southern Basin irrigators	58%	60%	449	91
Southern Basin irrigators – NSW	62%	70%	127	198
Southern Basin irrigators – VIC	57%	51%	265	309
Southern Basin irrigators - SA	56%	67%	57	91
Irrigators living in off-farm SRWUIP region	64%	Not identified	264	Not identified
Basin irrigators who sold water entitlements to government since 2008	77%	Not identified	70	Not identified
Irrigation district - Goulburn Murray	65%	Not identified	173	Not identified
Irrigation district - Lower Murray/Western Murray	50%	Not identified	28	Not identified

Irrigators who had modernised on-farm water infrastructure since 2008 identified whether they modernised using one or more of (i) self-funding, (ii) a loan from a bank or other organization, and (iii) a grant from the government, their water provider or another organisation. Not all Basin irrigators who modernised in the last eight years did this with assistance from a SRWUIP grant: in total, 36% of those who modernised reported receiving a grant (compared to 37% in the 2015 RWS). Those who did have assistance from a grant also often invested their own funds into the infrastructure upgrade: the 36% was made up to 19% who reported funding the upgrade wholly from a grant, and 17% who used a combination of self-funding, loans and grant funds.

The 36% of Basin irrigators who had modernised on-farm infrastructure since 2008 and received a grant to do this was composed of 4% who received a grant from a source other than the SRWUIP, and 32% who received a SRWUIP grant. In 2015 RWS survey findings, an almost identical proportion – also rounding to 32% - had modernised with assistance from a SRWUIP grant<sup>6</sup>.

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<sup>&</sup>lt;sup>6</sup> Irrigators who reported accessing a grant to fund all or part of their on-farm modernisation were assessed to identify which had received a grant under the SRWUIP program, using data provided by DAWR on the regions in which funding was delivered and delivery partners. The proportion of irrigators who upgraded on-farm water infrastructure with assistance from a SRWUIP grant was identified by asking those who had upgraded their on-farm infrastructure (i) how the upgrade

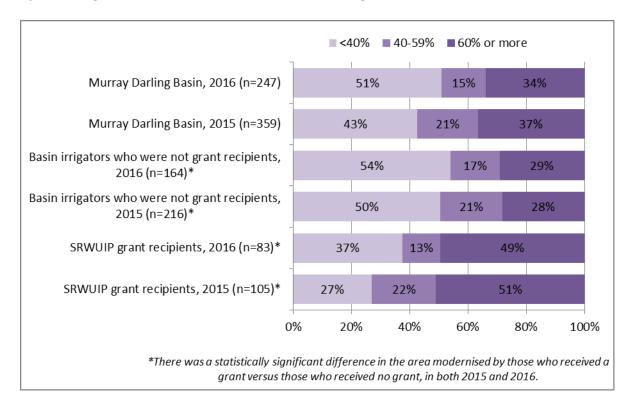
Grants were predominantly delivered in the Southern Basin, and irrigators living in the Victorian and South Australian Basin were most likely to have received a SRWUIP grant to assist on-farm infrastructure upgraded (44% and 41% of those who modernised respectively), and those in the NSW Southern Basin less likely to (20% of those who modernised). Half of the irrigators who had modernised in the GMID were identified as receiving a SRWUIP grant to assist them, compared to 23% in the MIL and 25% in the MIA (2016 RWS data).

Accessing a SRWUIP grant had a significant effect on the scale of the works undertaken. SRWUIP grant recipients were much more likely to have upgraded 60% or more of their on-farm water infrastructure compared to those who had not received a grant (Figure 1): half of grant recipients had modernised more than 60% of their on-farm infrastructure, whereas just over half of those who received no grant modernised less than 40%<sup>7</sup>. This finding was repeated in the 2015 and 2016 Regional Wellbeing Surveys with samples that included different irrigators in each year, and this provides strong evidence that provision of grants has enabled irrigators to expand the scope and scale of their investment in modernising the water infrastructure on their farm compared to what would have likely occurred in the absence of grant funding.

was funded and (ii) in what year/s upgrade works occurred. This information, together with the geographic location of the survey participant, was then compared with a dataset provided by the DAWR which identified the local government areas in which on-farm grants had been funded in different years as part of the SRWUIP. An irrigator was classified as a SRWUIP recipient if they met three criteria: (i) they reported their on-farm infrastructure was partly or wholly funded by the government or by an organisation contracted to distribute SRWUIP funds, (ii) they lived in a local government area in which SRWUIP funding had been distributed (based on DAWR data), and (iii) they reported undertaking works within two years of the dates in which SRWUIP funding agreements were signed. SRWUIP grant recipients were identified this way as it was known that many irrigators may not be able to name SRWUIP as the source of funding for their modernisation works, as SRWUIP funding was delivered via multiple organisations, including funding being delivered through on-ground organisations such as water providers.

<sup>&</sup>lt;sup>7</sup> Note that there was low response to this survey item, with many irrigators who reported having modernised on-farm infrastructure not providing an estimate of the total proportion of their irrigated area the works affected.

Figure 1 Proportion of irrigation area upgraded/expanded as part of works conducted since 2008, by Basin irrigators who did and did not receive SRWUIP grants



When modernising, whether with assistance from a grant or not, results of the 2015 RWS show that the most common type of works undertaken was installing new or upgraded watering systems (67% of Basin irrigators), improving irrigation area layout or design (53%), upgrading irrigation technology such as automated water systems (29%) and investing in equipment that assists in managing irrigation (20%)<sup>8</sup>.

## Who is (and isn't) modernising their on-farm irrigation infrastructure?

This section examines which types of irrigators were more or less likely to have modernised their onfarm infrastructure since 2008, and which are more and less likely to be intending to do so in future.

#### Who has already modernised?

Findings from both the 2015 and 2016 surveys had identical results regarding which types of irrigators were more likely to be modernising their on-farm infrastructure. Irrigators were more likely to have upgraded on-farm water infrastructure since 2008 if they<sup>9</sup>:

- Were younger than 65
- Had completed year 12 or higher levels of educational attainment

<sup>8</sup> These data are from the 2015 Regional Wellbeing Survey, which asked irrigators about types of work undertaken, and identified no significant differences between those who modernised with and without assistance from a SRWUIP grant.

<sup>9</sup> See Appendix 2 for detailed data from the 2016 survey, and Schirmer et al. 2016 for findings from 2015

- Did not have off-farm work
- Had larger turnover (gross value of agricultural production)
- Used larger volumes of irrigation water.

The differences between those who upgraded and those who did not were statistically significant for gross value of agricultural production (GVAP) and volume of irrigation water used. Irrigators who upgraded on-farm infrastructure had significantly larger economic turnover than those who had not modernised: 27% of those who had modernised reported gross value of agricultural production of \$1 million or more in 2015-16, compared to only 8% of those who had not modernised. At the opposite end of the scale, almost half (49%) of those who had undertaken no on-farm water infrastructure modernisation since 2008 reported GVAP of less than \$100,000 in 2015-16, compared to only 26% of those who had undertaken works since 2008. Those who had modernised reported using significantly higher volumes of water in the 2015 water year (a median of 252 megalitres compared to 70 megalitres for those who had undertaken no modernisation works).

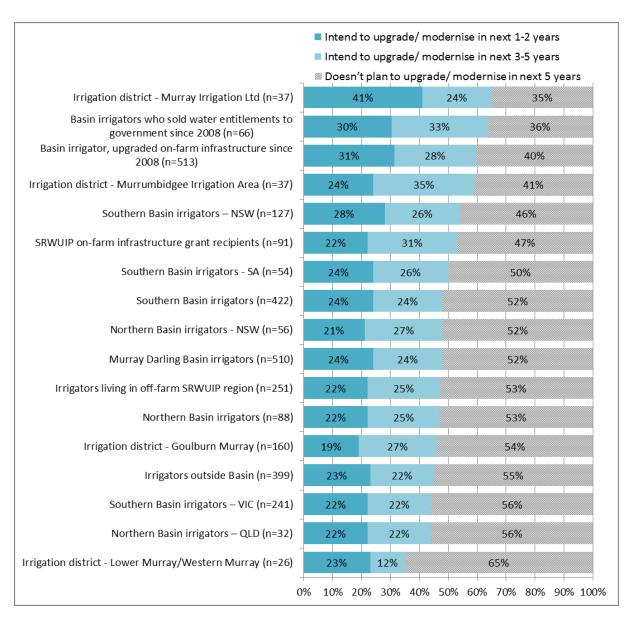
Older farmers, those with lower levels of formal education, and those who worked full-time off the farm were less likely to have modernised their on-farm infrastructure. The types of irrigators who were most likely to have modernised their on-farm water infrastructure since 2008 were rice growers (85%), vegetable growers (78%), dairy farmers (66%), and those operating mixed cropping-grazing enterprises (65%). Those who were least likely to have modernised were graziers operating beef or sheep enterprises (39%) and wine grape growers (41%) (Appendix 2, Table A2.7). As noted earlier, dairy farmers were particularly likely to have received a SRWUIP grant.

#### Who intends to modernise in the next five years?

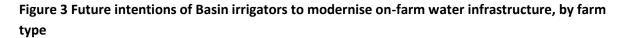
In the 2016 Regional Wellbeing Survey, irrigators were asked about their future plans to modernise their on-farm water infrastructure. Across the Basin, 52% of irrigators reported they had no plans to modernise or upgrade their on-farm water infrastructure in the next five years, while 24% planned to modernise/upgrade in the next 2 years, and 24% in 3-5 years' time.

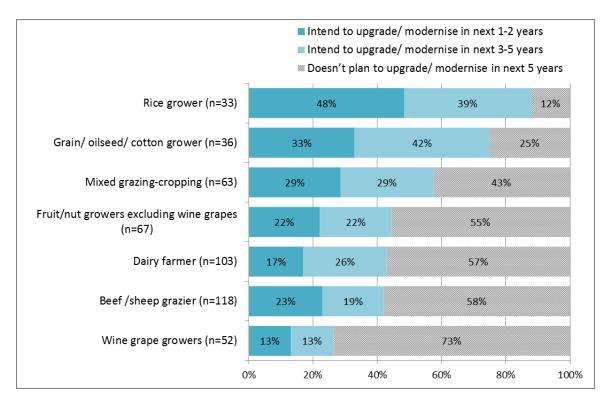
Irrigators were more likely to be planning future works if they had already undertaken works since 2008, with 59% of those who modernised since 2008 planning further works within the next five years (Figure 2). Those living in the MIL and MIA areas were more likely to be planning to modernise, and those in Queensland and Victoria less likely to.

Figure 2 Future intentions to modernise on-farm water infrastructure, by region and history of modernisation



There were substantial differences in the intention of different types of farmers to modernise (Figure 3). Those engaged in cropping for grain, oilseeds, rice and cotton were most likely to be intending to modernise on-farm water infrastructure, with 60% or more of irrigators engaged in these types of cropping intending to invest in modernisation works in the next five years. Wine grape growers were least likely to be planning to modernise, with only 26% planning to do so within the next five years, followed by beef and sheep graziers (42%), dairy farmers (43%), and fruit and nut growers other than wine grape growers (44%).





Younger farmers with little off-farm employment and larger farms (in terms of area, water use and turnover) were most likely to be planning to invest in on-farm water infrastructure modernisation works in the next five years<sup>10</sup>:

- Older farmers were significantly less likely to be planning to modernise: 45% of those who had no plans to modernise in the next 5 years were aged 65 or older, compared to only 30% of those who planned to modernise in the next 1-2 years
- Those who had off-farm employment were less likely to be planning to modernise, although the differences were relatively small: 37% of those who had no plans to modernise earned more than half their household income off the farm, compared to 27% of those who planned to modernise within the next 5 years
- Irrigators with larger farms were significantly more likely to be planning modernisation works: the median farm size of those planning to modernise in the next two years was 330 hectares compared to 117 hectares for those not planning to modernise
- Irrigators who used more water were significantly more likely to be planning to modernise: those planning to modernise in the next two years used an average (median) of 300 megalitres of irrigation water in the 2015 water year compared to an average of 80 megalitres for those who had no plans to modernise

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 $<sup>^{10}</sup>$  See Appendix 2, Tables A2.4 to A2.7, for detailed data.

• Those with larger farm turnover were significantly more likely to be planning to modernise: 38% of those planning to modernise in the next two years had GVAP of \$750,000 or more in 2015-16 compared to only 16% of those with no plans to modernise.

# Benefits and costs of modernising on-farm infrastructure

Modernising on-farm water infrastructure is often done to achieve changes such as reducing overall water use and using available water more effectively and efficiently (for example, through delivering water in a more targeted way to achieve crop growth). Modernisation can have positive outcomes for the farm, through things such as reducing water costs, increasing production, or saving farm labour time. Depending on the relative cost of modernisation relative to the benefits achieved, the works may have benefits or costs overall. These may take the form of monetary benefits and costs (for example, changes in input costs such as electricity and water), changes in labour time, or others. This section examines the socio-economic outcomes of modernising on-farm irrigation infrastructure, focusing on the types of benefits or costs the farmers involved have experienced. Irrigators were asked their views about the socio-economic impacts of on-farm infrastructure modernisation works, and their farm performance was then compared to farmers who had not modernised.

## Irrigator's views

Irrigators who had modernised on-farm water infrastructure were asked whether the works had any of a number of effects on their farm enterprise. Figure 4 shows results for 2016, comparing the views of Basin irrigators who (i) modernised on-farm infrastructure with no assistance from a grant, and (ii) modernised with assistance from a SRWUIP grant. Figure 5 compares results for 2015 and 2016 for those questions asked in both of these years.

Overall, 75% of Basin irrigators who had modernised on-farm water infrastructure since 2008 felt the works had a positive impact on their farm enterprise as a whole. This was lower for Basin irrigators who modernised with no assistance from a grant (72%) and significantly higher for SRWUIP grant recipients (83% reporting positive impacts in 2016) (Figure 4). A similar pattern occurred for most aspects asked about, with SRWUIP recipients more likely than irrigators who had modernised without assistance from a grant to report experiencing positive effects for efficiency of water use, overall farm productivity, on-farm workloads, timing of water delivery (where differences between those who upgraded with and without a SRWUIP grant were statistically significant), farm profitability, electricity/power costs, and water costs.

More than 70% of SRWUIP grant recipients reported positive impacts for their efficiency of water use, overall farm productivity, ability to respond to changes in farming conditions and timing of water delivery to the farm. More than 60% felt the works had positive impacts on farm profitability (65%) and on-farm workload (63%). Fewer felt there were positive impacts on costs of irrigation water (45%), farm debt levels (25%) or their electricity/power costs (26%).

Irrigators were more likely to report negative than positive impacts for two aspects of farm management. More irrigators reported modernisation works had negative impacts (38%) than positive impacts (25%) on their farm debt levels. Two in five (43%) of grant recipients, and 39% of those who modernised without assistance from a grant, reported that the modernisation had a negative impact on their electricity/power costs.

The views of dairy farmers and other farmers were compared to identify if there were any differences amongst grant recipients in these groups (Appendix 2, Table A2.8b). Both groups were equally likely to feel on-farm infrastructure modernisation had been positive for their farm overall (82% of non-dairy farmers and 83% of dairy farmers). Dairy farmers were less likely to report a positive impact on farm profitability (58% compared to 68%) or farm debt levels (20% compared to 28%), and much more likely to report negative impacts on farm debt levels (66% compared to 20% of other farmers).

Between 2015 and 2016, views of SRWUIP grant recipients about the positive and negative impacts of their on-farm modernisation remained largely similar. The only changes identified were the following; while none of these were statistically significant shifts, they are noted as they may indicate potential for a change in experiences over time:

- There was an increase in *both* the proportion reporting positive impacts on farm profitability (increasing from 60% to 65%) and those reporting negative impacts (increased from 9% to 18%), with fewer reporting 'neither negative or positive impacts'. The increase in those reporting negative impacts may be largely due to the larger number of dairy farmers who reported negative impacts on profitability in 2016.
- There was an increase in the proportion reporting negative effects on farm debt levels (increased from 31% to 38%) while fewer reported 'neither negative nor positive impacts'.
   This again was largely a result of differences in the effects reported by dairy farmers, which were more negative in 2016 compared to 2015.
- There was a small increase in the proportion reporting negative effects on electricity/power costs (increased from 39% to 43%) and a corresponding decrease in those reporting positive effects.

Figure 4 Outcomes of modernising on-farm infrastructure, 2016: Comparison of Basin irrigators who modernised with no assistance from a grant to those who modernised with assistance from a SRWUIP grant

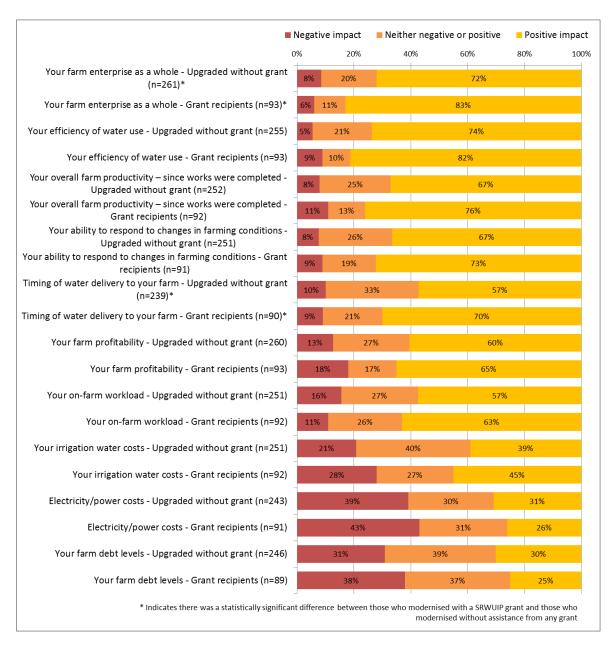
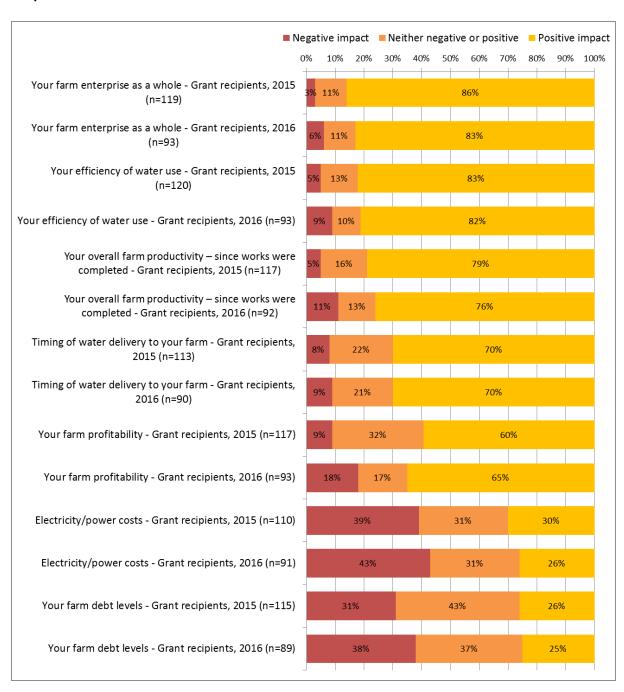


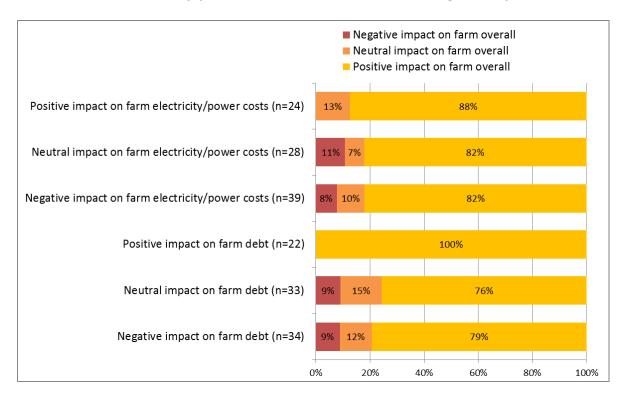
Figure 5 Outcomes of modernising on-farm infrastructure, 2016: Comparison of SRWUIP grant recipients in 2015 and 2016



Even those who reported negative effects for their farm debt or power costs – the two areas in which farmers were most likely to report negative impacts – predominantly felt that the on-farm infrastructure works were positive for their farm overall (Figure 6). Of the 39 who reported negative effects on power costs, 82% still felt the modernisation works were positive for their farm overall, and only 8% that the modernisation was negative for their farm overall. Similarly, of the 34 farmers who reported that the on-farm infrastructure works had a negative impact on their farm debt, 79% still reported the works were positive for their farm overall, and only 9% that the works had an overall negative impact on their farm. These findings are almost identical to those from analysis of 2015 survey results, indicating that irrigators in general identify modernisation works as positive for

their farm overall based on the many areas in which they experience positive outcomes, with the two areas where negative effects are more common not generally affecting the assessment of the impacts as being positive for the farm overall.

Figure 6 Comparison of views about impacts of on-farm infrastructure modernisation on farm as a whole and (i) farm electricity/power costs and (ii) farm debt - SRWUIP grant recipients



# Socio-economic outcomes on the farm

In addition to asking irrigators for their views, survey data were analysed to identify whether irrigators who upgraded on-farm infrastructure reported better or poorer farm performance and working conditions, focusing on:

- Farm management
  - Change in area of land irrigated
  - Change in area of land farmed
  - Change in production
  - Change in farm work hours
  - Change in farm employment
- Barriers to farm development examining whether the farmer reported any of the following were big barriers to their farm development in the past 3 years
  - Drought
  - Rising input costs

- Changes in water allocation or costs of water
- Ability to fully utilise farm infrastructure
- Future farming intentions
  - Intention to stay in or leave farming
  - Intention to expand, downsize or intensity enterprise
- Overall farming outlook
  - Confidence in farming future
  - Confidence in ability to achieve farming objectives
- Farm financial performance
  - Amount of profit or loss made
  - Overall profitability
  - Farm financial stress level
  - Ability to service debt
  - Cash flow
  - Proportion of expenditure on water inputs

All of these farming outcomes will be affected by multiple factors, of which investing in on-farm water infrastructure modernisation is only one. To better understand whether investing in on-farm infrastructure modernisation has had an effect, in all analyses those who have modernised were compared to those who had not, and SRWUIP grant recipients were also compared to other Basin irrigators. The analyses focused only on Basin irrigators. Additionally, results were compared for dairy farmers and other farmers, to enable exclusion of effects of the dairy industry downturn occurring in 2016 from the analysis.

## Farm management

Irrigators were asked if in the last 12 months they had increased or decreased their farm activities in a number of areas, including area of land irrigated, area of land managed, amount produced, employment, hours worked, and off-farm work (Figures 7 and 8). Responses were analysed to identify whether modernisation of off-farm infrastructure was associated with particular types of change, particularly related to changing water efficiency, labour efficiency, and overall farm productivity.

When Basin irrigators who had not modernised on-farm water infrastructure were compared to those who had, with or without a SRWUIP grant, several differences were identified (see Appendix 2, Table A2.9a,b, for detailed data). In the 12 months to spring 2016, when compared to those who had not modernised, those who had modernised with a SRWUIP grant were:

- Significantly more likely to have increased the area of land they irrigated compared to those
  who had not modernised (20% of SRWUIP recipients and 22% of those who modernised
  without a grant, compared to 3% of those who had not modernised). This was the case for
  both dairy farmers and other farmers, although fewer dairy farmers had increased irrigation
  compared to other farmers.
- Significantly more likely to report having improved their on-farm irrigation efficiency, defined
  as the amount produced per unit of water used (69% compared to 22%, with a similar finding
  for both dairy farmers and other findings)
- More likely to have purchased new land (13% compared to 7%) or expanded the area farmed through leasing or sharefarming (10% compared to 2%): this finding was strong for non-dairy farmers (15% of SRWUIP recipients purchased new land compared to 5% of those who had not modernised) but not present for dairy farmers
- More likely to have increased the amount produced on their land (24% compared to 17%),
   with this finding applying for both dairy farmers and other farmers
- Slightly but not significantly more likely to have reduced the amount produced on their land (20% compared to 16%). This results differed depending on the type of farmer: 32% of dairy farmers who had SRWUIP grants reduced the amount produced on their land in 2016 compared to 24% of those who had not modernised; for other farmers, 15% of SRWUIP recipients decreased production compared to 17% of those who had not modernised
- Significantly more likely to have increased the hours they worked on the farm (46% compared to 26%), particularly if they were dairy farmers
- Less likely to have increased their off-farm work (4% compared to 12%)
- No more or less likely to have reduced the number of employees or contractors working on the farm (20% compared to 18%).

These findings suggest that modernising on-farm water infrastructure, with or without assistance from a SRWUIP grant, is associated with a higher likelihood of the farmer expanding their farm enterprise, including the amount produced, together with improving water use efficiency on the farm. This finding applied even for dairy farmers experiencing significant market downturn.

Figure 7 Farm management changes in the 12 months to spring 2016: comparison of Basin irrigators who had and had not modernised on-farm water infrastructure since 2008

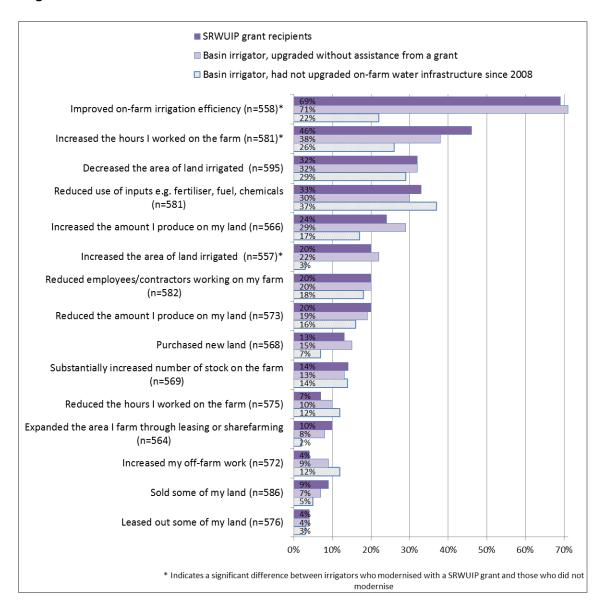
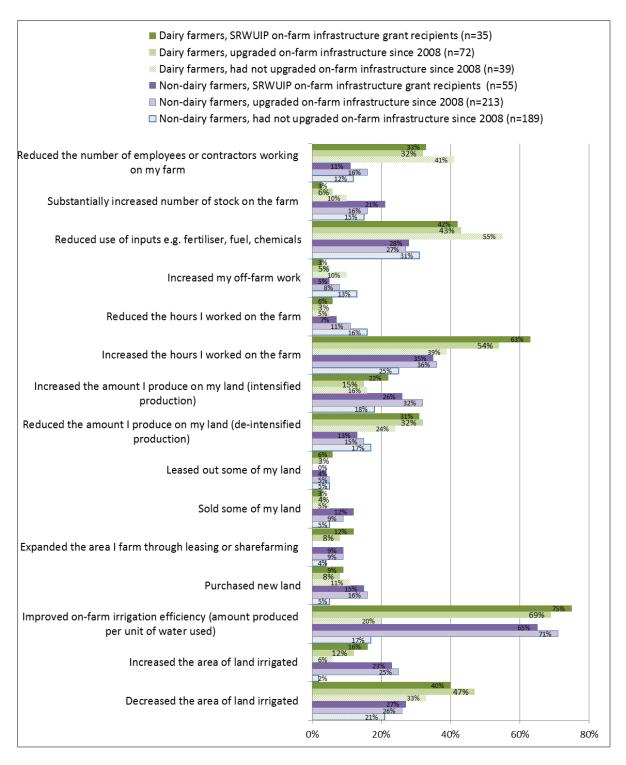


Figure 8 Farm management changes in the 12 months to spring 2016: comparison of dairy farmers and other farmers in the Basin



#### **Barriers to farm development**

Irrigators were asked whether in the last three years any of a number of factors had been a barrier to them being able to run their farm business they way they wanted to, ranging from drought to costs of water and difficulty fully utilising farm infrastructure. Factors that could potentially be influenced by on-farm infrastructure modernisation were analysed to identify if there were differences in the experiences of Basin irrigators who had and had not modernised.

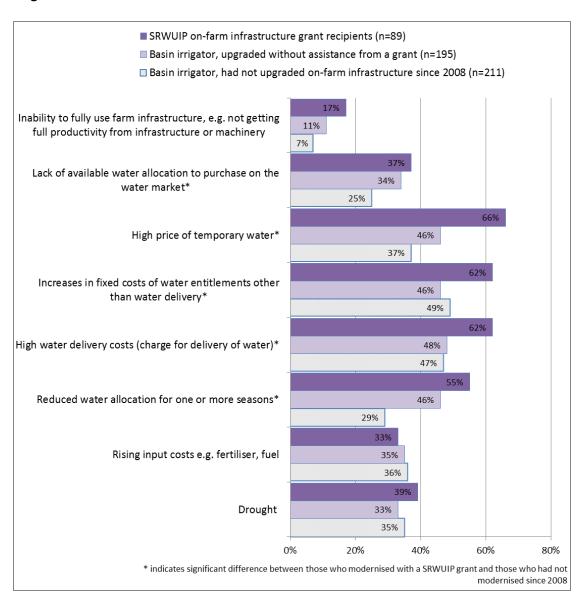
Those who had modernised on-farm infrastructure were no more or less likely than those who had not modernised to report experiencing drought or rising input costs as a large barrier to their farm management. However, they were more likely than those who had not modernised to report that the following had been large barriers (Figure 9, see also Appendix 2, Table A2.10a for detailed data):

- Reduced water allocation (55% of SRWUIP recipients and 49% who modernised without assistance from a grant reported this as a large barrier in the last three years compared to 29% of those who had not modernised)
- High water delivery costs (62% of SRWUIP recipients reported this as an issue compared to 48% of those who had modernised without a grant and 47% who had not modernised since 2008)
- High price of temporary water (66% of SRWUIP recipients and 46% of those who modernised without a grant compared to 37% who did not modernise)
- Lack of water allocation available on the market (37% of SRWUIP recipients and 34% of those who modernised without a grant, compared to 25% of those who had not modernised)
- Inability to fully use farm infrastructure (17% of SRWUIP recipients and 11% of those who had modernised without a grant, compared to 7% of those who had not modernised).

When dairy farmers and other farmers were compared (Appendix 2, Table A2.10b), the same findings applied to both groups in almost all cases – for example, both dairy farmers and other farmers who had modernised on-farm infrastructure were more likely to report having experienced reduced water allocation as a barrier to running their farm business compared to those who had not modernised. There were some exceptions in which the experiences of dairy farmers and other farmers differed, however:

- High water delivery costs, high price of temporary water, and increases in fixed water entitlement costs were more commonly reported by non-dairy farmers than dairy farmers
- Dairy farmers were more likely than other farmers to report that lack of water allocation on the market was a barrier to running their farm the way they wanted to (56% compared to 23%), particularly if they had modernised on-farm infrastructure (63% of dairy farmer SRWUIP recipients compared to 46% of dairy farmers who had not modernised).

Figure 9 Barriers to farm management experienced in the last three years: comparison of Basin irrigators who had and had not modernised on-farm water infrastructure



## **Future farming intentions**

Irrigators were asked how likely they were to make different types of change in their farming activities in the next five years, ranging from retiring from farming to expanding their farm business. Those who had invested in modernising on-farm infrastructure were significantly more likely than those who had not to report that they were likely to be planning to expand their farm business, leave farming for reasons other than retirement, and change their enterprise mix; they were also more likely (but not significantly so) to be planning to adopt more intensive farm practices (Figure 10). However, some of these differences were due to differences between dairy farmers and others:

• Those who planned to leave farming for reasons other than retirement were most commonly dairy farmers, with 32% of dairy farmers who had modernised reporting they were likely to leave compared to only 22% of those who had not modernised; amongst other farmers, there was little difference between those who had modernised and those who had not with regard to the proportion of those planning to leave

• Non-dairy farmers were more likely to be planning to expand their farm business than dairy farmers (24% of dairy farmers who received SRWUIP grants were likely to expand compared to 14% of those who had not modernised; for other farmers, 30% who had SRWUIP grants planned to expand compared to 18% who hadn't modernised).

Overall, those who had invested in modernisation were more likely to report planning to intensify and expand their farm business if they were not experiencing significant market stress. If they had both modernised and were experiencing significant market stress, specifically in dairy farming, they were more likely to be planning to leave farming.

Figure 10 Future farming intentions in the next five years: comparison of Basin irrigators who had and had not modernised on-farm water infrastructure since 2008.

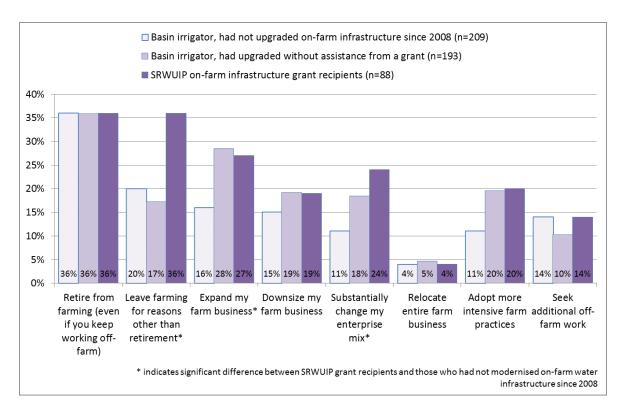
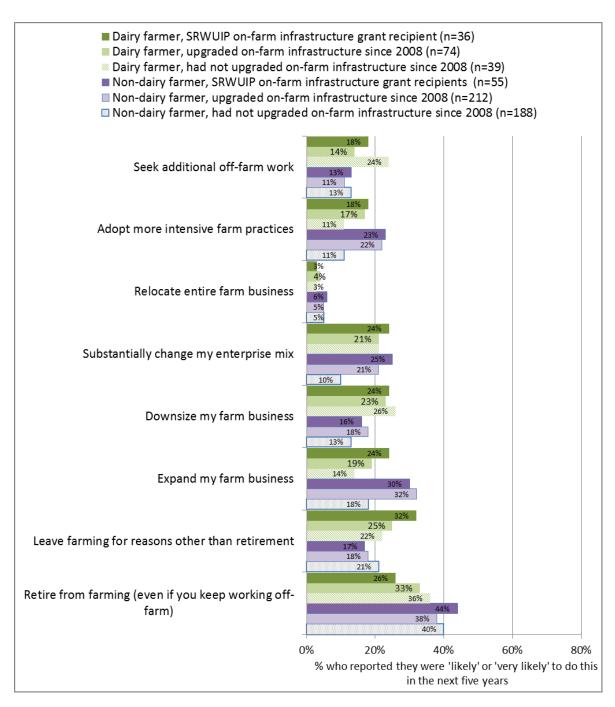


Figure 11 Future farming intentions in the next five years: comparison of dairy farmers and other farmers



# Overall farming outlook

Irrigators were asked whether they felt optimistic about their farming future, were satisfied with their farm business performance, and whether their farm business was under a lot of financial stress. Overall, farmers who had modernised their on-farm infrastructure did not differ significantly from those who had not modernised (Figure 12). This was largely due to low optimism among dairy farmers, who reported much lower levels of optimism about their farming future, higher levels of farm financial stress, and lower satisfaction with farm business performance compared to other farmers (Figure 13). Non-dairy farmers who had modernised were more positive about their overall

farming future than those who had not modernised, although this difference was not statistically significant.

Figure 12 Overall farming outlook: comparison of Basin irrigators who had and had not modernised on-farm water infrastructure since 2008

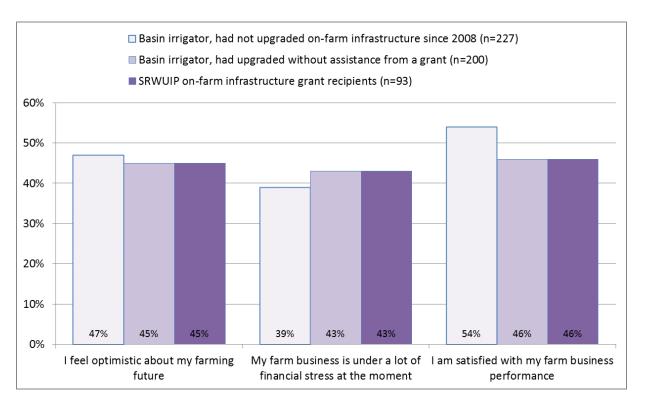
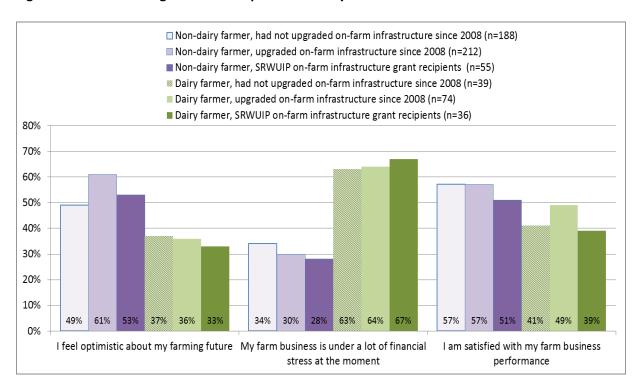
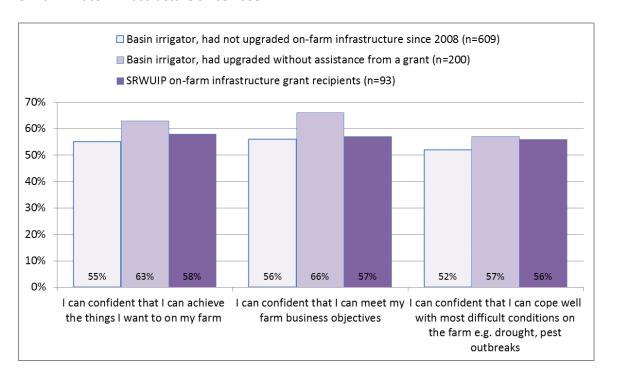


Figure 13 Overall farming outlook: comparison of dairy farmers and other farmers



When asked whether they were confident they could achieve the things they wanted to on the farm, meet farm business objectives, and cope well with most difficult conditions on the farm, those who had modernised reported relatively similar levels of confidence to those who had not (Figure 14). When dairy farmers and other farmers were analysed separately (Figure 15), non-dairy farmers who had modernised reported higher levels of confidence compared to non-dairy farmers who had not modernised, while dairy farmers reported lower levels of confidence irrespective of whether or not they had invested in modernising on-farm infrastructure.

Figure 14 On-farm confidence: comparison of Basin irrigators who had and had not modernised on-farm water infrastructure since 2008



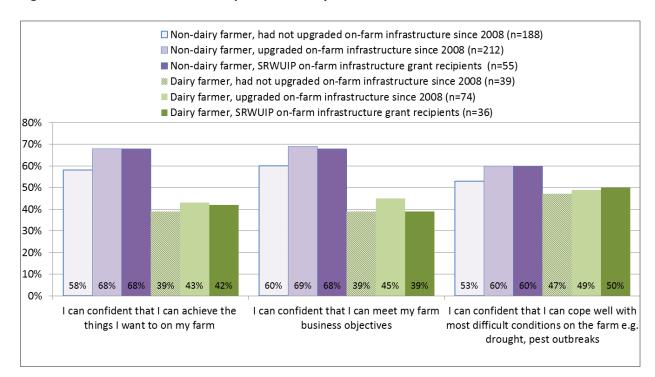


Figure 15 On-farm confidence: comparison of dairy farmers and other farmers

## Farm financial performance

Irrigators who had upgraded on farm water infrastructure with assistance from a SRWUIP grant were more likely than others to report making a loss on their farm in the last year and over the last three years, and more likely to report finding it difficult to service their farm debt (Figure 16). However, these findings were different for dairy farmers and other farmers.

When dairy farmers were examined (Figure 17), those who had modernised were:

- More likely to have made a loss in 2015-16 than those who had not modernised, and less likely to have made a profit
- A little less likely to report poor cash flow, but no more likely to report good cash flow, than those who had not modernised

When other farmers were examined those who had modernised were:

- Significantly more likely to report making a profit than those who had not modernised, and slightly less likely to report making a loss
- Significantly less likely to report having poor cash flow and more likely to report good cash flow
- Less likely to find it easy to service farm debt compared to those who had not modernised.

Figure 16 Self-reported farm financial performance: comparison of Basin irrigators who had and had not modernised on-farm water infrastructure since 2008

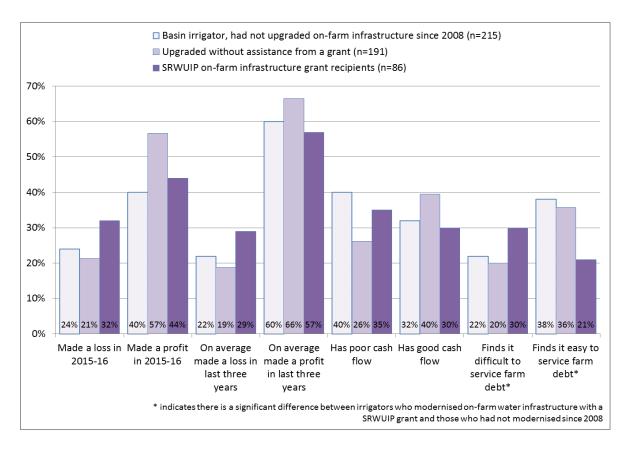
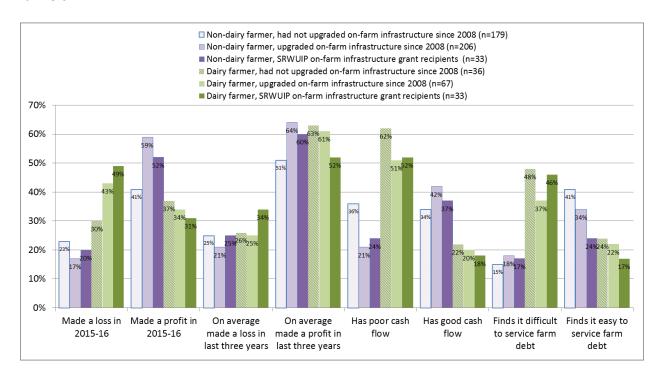


Figure 17 Self-reported farm financial performance: comparison of dairy farmers and other farmers

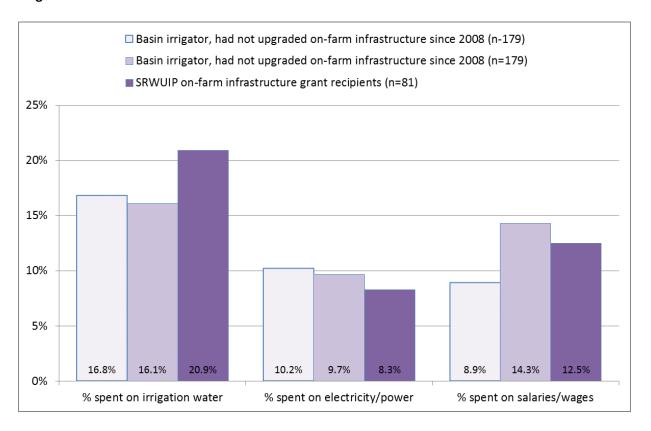


Irrigators were asked what proportion of their farm expenditure was on water for irrigation, electricity/power expenses, and wages/salaries. These were asked about as discussion about the potential benefits and costs of water reform actions such as investment in infrastructure modernisation and purchase of water entitlements has included identification that these actions may change the amount spent on:

- Water, both through potential increases in the cost of accessing water, and also through reducing the amount of water needed on-farm and hence total cost of water
- Electricity, with modernisation works in some cases increasing electricity costs, and
- Wages/salaries, through changing labour needs on the farm.

On average, those who had modernised their on-farm infrastructure spent a slightly higher proportion of farm expenditure on water inputs, but a similar amount on electricity, and slightly higher amount on wages/salaries (Figure 18). This may reflect differences in the types of farms that have modernised: larger farms are both more likely to have invested in modernisation, and to have salaried workers, for example. Dairy farmers also typically spend a higher proportion on water inputs, and were over-represented in the group of farmers who have modernised (see Appendix 2, Table A2.15b).

Figure 18 Farm expenditure on water, electricity and salaries/wages: comparison of Basin irrigators who had and had not modernised on-farm water infrastructure since 2008



### **Conclusions**

While 56% of Basin irrigators have engaged in some on-farm water infrastructure modernisation works since 2008, 44% have not, and many of those who have were able to modernise only a small

part of their on-farm infrastructure. Just under half of Basin irrigators actively plan to engage in further modernisation works in the next five years, particularly if they have already modernised since 2008, grow large-scale crops, and operate a large farm enterprise. Efforts to promote water efficiency through modernisation in future can therefore focus on further effort amongst those who are most interested and willing (younger farmers operating large farms with little off-farm work), but who have often already achieved significant efficiency savings through works undertaken in recent years; or on older irrigators who have off-farm work and operate smaller farms, who are least likely to have invested in modernisation works since 2008 and to be considering doing so.

Those who engaged in on-farm infrastructure modernisation, particularly with a SRWUIP grant, view the outcomes as predominantly positive, even when they report concerns about impacts on debt or power costs. This was the case even for dairy farmers who elsewhere reported substantially poorer farm performance and lower confidence in their farming future due to market downturn.

Modernising on-farm water infrastructure, with or without assistance from a SRWUIP grant, is associated with a higher likelihood of the farmer expanding their farm enterprise, including the amount produced, together with improving water use efficiency on the farm. This finding applied even for dairy farmers experiencing significant market downturn. It is also associated with high levels of concern about availability and price of water allocation and costs associated with water entitlements. On-farm modernisation was associated with higher profitability and higher debt stress for non-dairy farmers, but not for dairy farmers. This suggests that modernisation works support improved profitability under normal market conditions. When market conditions are poor, it is possible that the reduced water entitlements associated with receiving a SRWUIP grant reduce potential alternative income earning opportunities, as the farmer has less water available to sell on the water market as an alternative to using it on their farm in times of poor market returns. In the 2016 survey, this finding applied predominantly to dairy farmers; in 2015, a similar finding occurred for wine grape growers who were experiencing significant market downturn.

# Off-farm infrastructure modernisation

#### Introduction

Off-farm water infrastructure modernisation works have been undertaken in many regions with the assistance of SRWUIP grants. These projects involve a range of activities, often funded in partnership between SRWUIP and state governments. For example:

- The \$953 million Goulburn Murray Water Connections project stage 2, co-funded by the Victorian and Australian governments, is being delivered in the Goulburn-Murray Irrigation District, is investing in modernising irrigation channels, with actions including automation of water delivery, upgrading water metering, and realigning layout of irrigation channels to better connect irrigators who had been connected via spur channels (GHD 2015). Delivery of this project is ongoing
- The Wimmera Mallee pipeline project involved converting open water channels to pipelines, and was co-funded by the Victoria and Australian governments; construction is complete
- The Sunraysia Modernisation Project involved converting key areas of open channel to pipeline, upgrading pump stations, automating channels and upgrading metering, with works starting in 2014 and completing in 2016
- NSW State Priority projects include projects funded jointly by the Australian and NSW governments, and include the Southern Valleys Metering Project, which installs new water meters in the Murray, Murrumbidgee and Lower-Darling Valleys, starting in 2015

This chapter examines whether investment in off-farm infrastructure modernisation investment is associated with positive or negative outcomes for the irrigators living in these regions. Data provided by the DAWR was used to identify which irrigators lived in irrigation districts in which off-farm modernisation funded partly or wholly by the SRWUIP had occurred or was underway.

The Regional Wellbeing Survey also asked all irrigators 'Has your water provider upgraded their irrigation infrastructure since 2008?' In total, 50% of irrigators living in districts where off-farm modernisation works have occurred answered 'yes' to this question (see Appendix 3). Those where the works are ongoing or recently completed were more likely to answer yes: for example, 72% living in the Goulburn-Murray Irrigation District, where off-farm modernisation works are ongoing and have occurred in many parts of the district, answered yes. This indicates moderately high awareness of off-farm works, although there is a substantial minority of irrigators who are either unaware of the works, or who do not consider them to be an upgrading of irrigation infrastructure. This is similar to findings of the 2015 survey, which also identified that some irrigators are unaware of works undertaken in their irrigation district<sup>11</sup>.

<sup>&</sup>lt;sup>11</sup> The 2015 survey also asked irrigators who had funded modernisation works in their district, and found that while some correctly identified SRWUIP funding, many did not and were unaware that funding had been provided as part of the SRWUIP. Questions about funding sources were not repeated in the 2016 survey.

# Benefits and costs of modernising off-farm infrastructure

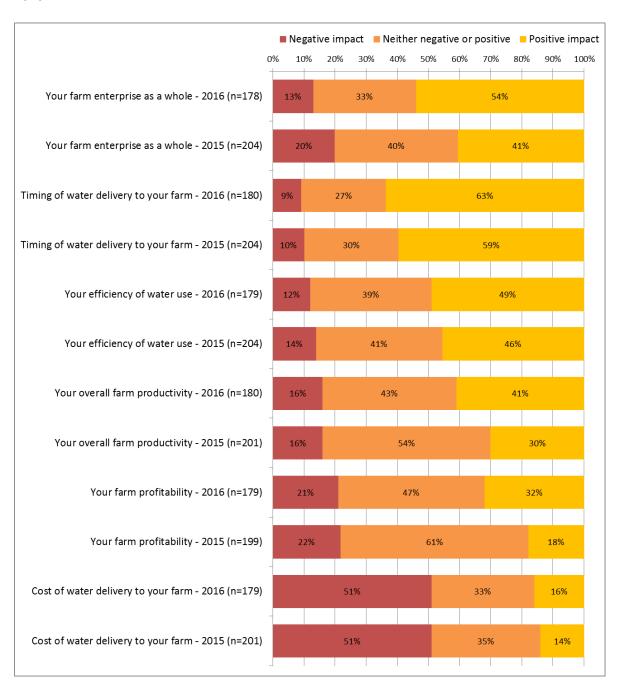
Irrigators who reported that their water provider had upgraded irrigation infrastructure since 2008 were asked their views about benefits and costs of the modernisation works for them, focusing on changes in timing of water delivery, cost of water delivery, and effects on overall farm productivity and profitability. The farm performance of irrigators living in regions where modernisation has occurred through funding from SRWUIP was then compared to farmers living in regions where there had not been investment in off-farm modernisation works.

## Irrigator's views

Irrigators who were aware of off-farm modernisation works were asked their views about the outcomes of those works for timing of water delivery, cost of water delivery, and effects on overall farm productivity and profitability. The views of those living in SRWUIP off-farm investment regions who were aware of the modernisation works were then analysed. As shown in Figure 19 (which shows findings only for those irrigators living in regions where SRWUIP off-farm modernisation works have occurred), irrigators in 2016 reported overall more positive views compared to those who answered the same questions in 2015, although concerns about some negative impacts remained at similar levels to 2015:

- 54% of irrigators living in SRWUIP off-farm modernisation regions felt the modernisation was positive for their farm overall, compared to 41% in 2015; only 13% felt it had negative impacts on the farm, down from 20% in 2015
- 63% felt modernisation improved timing of water delivery to their farm (similar to the 59% who reported this in 2015)
- 49% reported positive impacts on efficiency of water use (similar to the 46% who reported this in 2015)
- 41% reported positive impacts on overall farm productivity (compared to 30% in 2015)
- 32% felt modernisation was positive for their farm profitability, compared to 18% in 2015, although one in five (21% in 2016 and 22% in 2015) felt the modernisation had a negative effect for their farm profitability
- Just over half (51% in both years) reported that modernisation had a negative impact on the cost of water delivery to their farm, and only 16% reported a positive effect.

Figure 19 Outcomes of off-farm water infrastructure modernisation reported by irrigators living in SRWUIP off-farm investment regions who were aware that off-farm works had occurred, 2015-2016



# Irrigator views - by irrigation district

Those living in the Goulburn Murray Irrigation District were both more likely to report that off-farm modernisation works had positive outcomes in the form of improved timing of water delivery and better efficiency of water use, and negative outcomes in the form of increased cost of water delivery (Figure 20). Those in the Murray Irrigation Ltd area were less likely to report positive outcomes, and those in the Murrumbidgee Irrigation Area reported more positive outcomes, although small sample sizes mean these differences cannot be confirmed as significant.

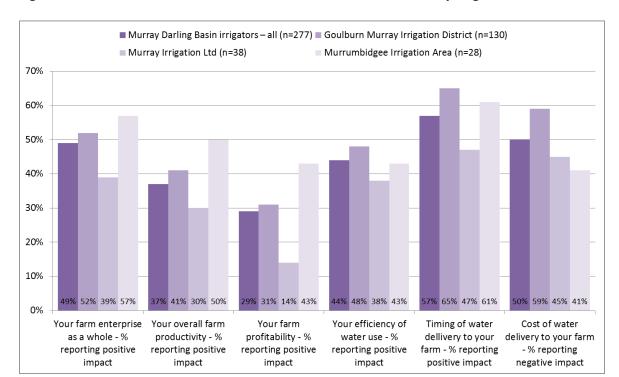


Figure 20 Outcomes of off-farm water infrastructure modernisation: by irrigation district

#### Irrigator views – by farm type and socio-economic characteristics

While views about the impacts of off-farm modernisation works did not differ substantially for most types of irrigators, there were some differences (see Appendix 3 for detailed data). When asked their views about how off-farm modernisation works had affected their farm enterprise as a whole, of irrigators living in SRWUIP off-farm modernisation regions:

- Female irrigators were less likely to report positive impacts than male irrigators (43% compared to 57%), however as there was a small sample of female irrigators, this difference was not statistically significant
- Those aged 50 years and older reported more positive outcomes compared to those aged under 50 (61% of those aged 50-64 and 52% of those aged 65 and older reported positive impacts compared to 42% of those aged under 50)
- Those who had no-off farm work reported more positive outcomes compared to those who
  worked off-farm either part-time or full-time (56% with no off-farm work reported positive
  outcomes compared to 53% who worked a part-time off-farm job and 41% who worked fulltime off the farm)
- Those operating farms of larger economic size were slightly more likely to report positive impacts compared to those operating smaller farms (57% of those with a GVAP of \$500,000 or more compared to 50% of those with GVAP of \$100,000 to \$299,999)
- Dairy farmers and crop growers reported more positive outcomes and beef, sheep and mixed grazing-cropping enterprises less positive outcomes. In all cases, however, the proportion reporting positive outcomes was substantially higher than the proportion reporting negative outcomes (see Table A3.10).

 Those who used larger volumes of irrigation water were more likely to report positive outcomes.

#### Socio-economic outcomes of off-farm modernisation

In addition to asking irrigators for their views, survey data were analysed to identify whether irrigators who lived in districts where water delivery infrastructure had been modernized using SRWUIP funding reported better or poorer farm performance and working conditions compared to those who lived in parts of the Southern Basin in which no off-farm modernisation works had occurred. The analysis focused on:

- Farm financial performance
- Farm management
- Barriers to farm development
- Future farming intentions, and
- Overall farming outlook

# Farm management

Southern Basin irrigators living in off-farm modernisation areas were more likely than those operating in areas without SRWUIP investment to have done the following in the last 12 months (Figures 21 and 22):

- Improved on-farm irrigation efficiency (51% compared to 43%; result was similar for dairy farmers and other farmers)
- Increased hours worked on the farm (38% compared to 25%, with similar pattern for both dairy and other farmers)
- Reduced use of inputs other than water (37% compared to 28%, mostly driven by dairy farmers with other farmers no more likely to have done this if they modernised compared to if they had not)
- Decreased the area of land they irrigated (36% compared to 25%; there was a much bigger proportion of dairy farmers who had modernised doing this than any other group)
- Reduced farm employees or contractors (24% compared to 15%; however, dairy farmers had
  typically reduced employees/contractors irrespective of modernisation, while other farmers
  were more likely to have reduced farm employees/contractors if they lived in a modernisation
  area).

They were no more or less likely to have intensified or de-intensified production, increased the area of land irrigated, or sold land, and were less likely to have increased stock numbers.

Figure 21 Farm management changes in the 12 months to spring 2016: comparison of Southern Basin irrigators living in regions with and without off-farm water infrastructure modernisation works

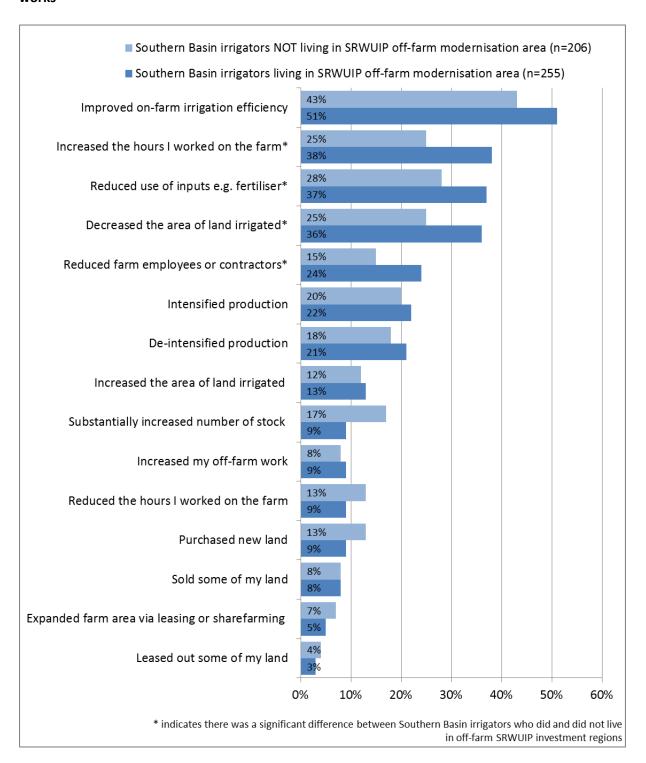
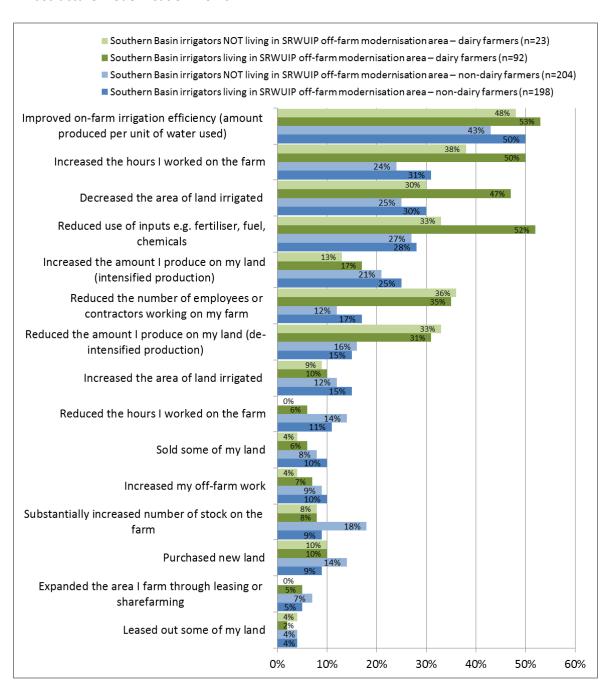


Figure 22 Farm management changes in the 12 months to spring 2016: comparison of Southern Basin dairy farmers and non-dairy farmers living in regions with and without off-farm water infrastructure modernisation works



# **Barriers to farm development**

When asked about barriers they had experienced to running their farm business, Southern Basin irrigator who lived in SRWUIP off-farm modernisation areas were more likely than Southern Basin irrigators living in areas without off-farm modernisation works to (Figure 23):

• Report reduced water allocation had been a challenge (50% compared to 35% living in other areas), particularly if they were dairy farmers (66%)

- Report high water delivery costs as challenge (63% compared to 47% living in areas without SRWUIP modernisation), particularly dairy farmers (73%)
- Report increases in fixed water entitlements costs created challenges (63% compared to 46% in other areas), particularly dairy farmers (73%)<sup>12</sup>
- Report high price of temporary water as a barrier (61% compared to 38% in non-modernisation areas), particularly if they were dairy farmers (82%).

#### **Future farming intentions**

Future farming intentions were sometimes different for irrigators living in districts where SRWUIP off-farm modernisation had occurred compared to those in other parts of the Southern Basin. As shown in Figure 24, those living in modernisation regions:

- Were significantly more likely to be considering leaving farming for reasons other than retirement (26% compared to 13%), including dairy farmers and other farmers
- Were significantly less likely to be planning to expand their farm business (17% compared to 27%), with this result applying predominantly to non-dairy farmers, and very few dairy farmers planning to expand irrespective of location
- More likely to be planning to downsize their farm business (21% compared to 15%), with this
  result applying predominantly to dairy farmers and not to other farmers
- More likely to be planning to change their enterprise mix (21% compared to 13%), particularly
  if they were a dairy farmer (26% compared to 16%)
- Slightly more likely to be planning to adopt more intensive farm practices (17% compared to 12%), and to seek additional off-farm work (17% compared to 11%)

## Overall farming outlook

Overall farming outlook was a little different (Figure 25), with dairy farmers and other farmers in the Southern Basin having quite different outlook:

- Dairy farmers living in SRWUIP modernisation areas were more likely to feel able to achieve the things they wanted to on their farm than those living in other areas (41% compared to 30%), but the opposite was true for other farmers, with those living in modernisation areas less confident (55% compared to 66%)
- A similar pattern occurred when farmers' confidence in being able to achieve their farm
  business objectives was examined: non-dairy farmers not living in modernisation areas were
  most confident they would be able to achieve their farming objectives in the next few years
  (67%), followed by non-dairy farmers living in modernisation areas (60%), dairy farmers in
  modernisation areas (44%) and dairy farmers in other areas (30%)

<sup>&</sup>lt;sup>12</sup> This result is very similar to that for high water delivery costs as in some irrigation districts delivery costs and fixed costs are not clearly separated in charges farmers pay for water

conditions on the farm such as drought (50% compared to 60%), with dairy farmers and other farmers.								

Figure 23 Barriers to farm management experienced in last three years: comparison of dairy farmers and other farmers living in the Southern Basin in SRWUIP off-farm modernisation regions and in other regions

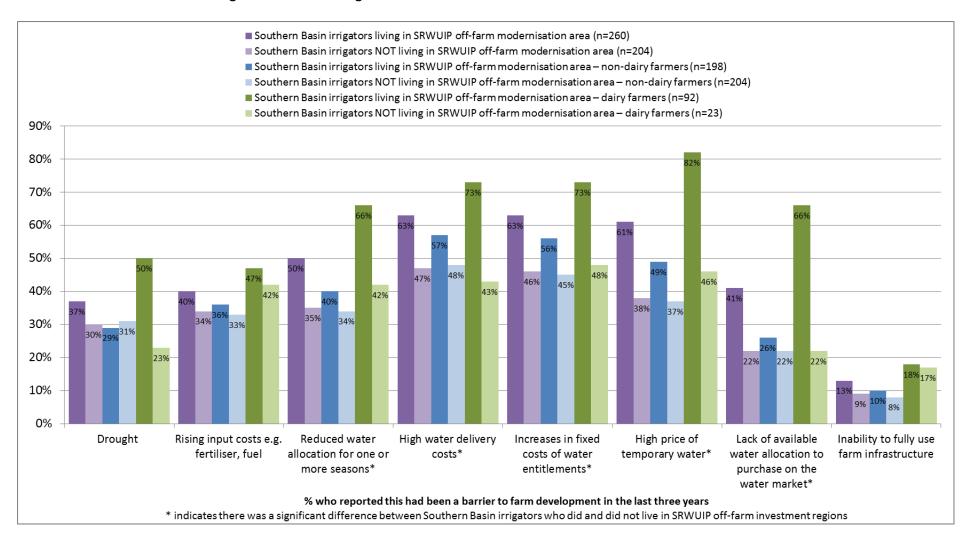


Figure 24 Future farming intentions: comparison of dairy farmers and other farmers living in the Southern Basin in SRWUIP off-farm modernisation regions and in other regions

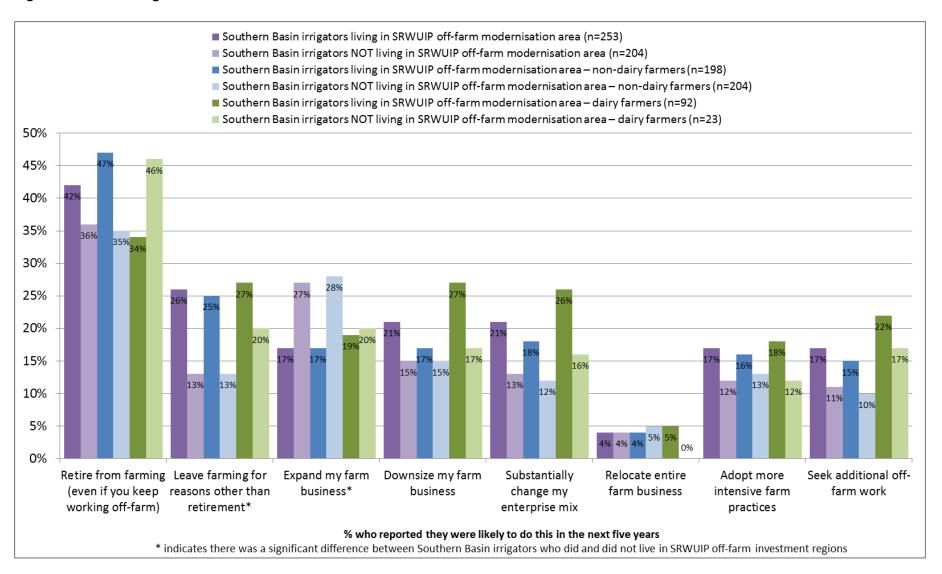
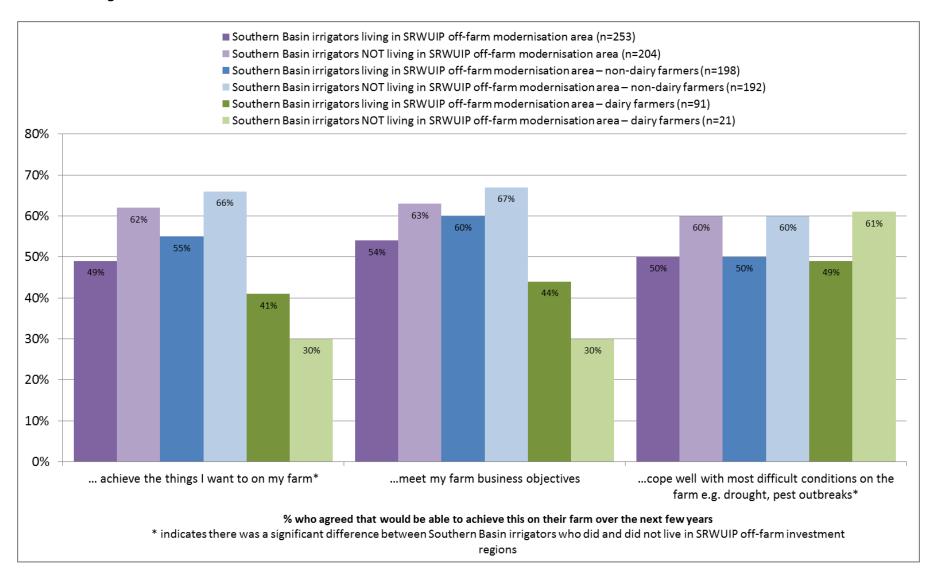


Figure 25 Overall farming outlook: comparison of dairy farmers and other farmers living in the Southern Basin in SRWUIP off-farm modernisation regions and in other regions



### Farm financial performance

When farm financial performance was examined (Figure 26):

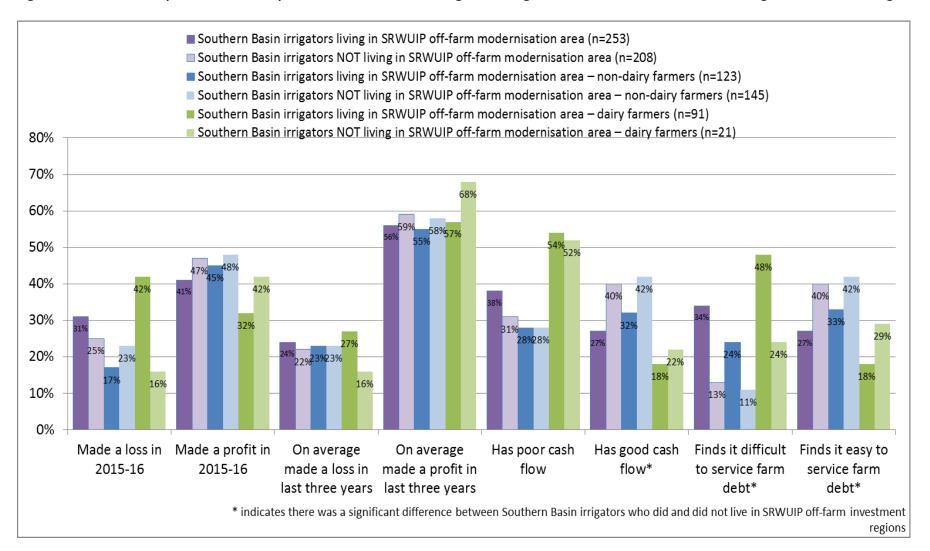
- Dairy farmers living in SRWUIP off-farm modernisation areas were more likely to report
  making a loss, and less likely to report making a profit, than dairy farmers living elsewhere. For
  other farmers there were relatively small and non-significant differences in the proportion
  reporting making a profit or loss
- Dairy farmers were more likely than other farmers to report poor cash flow, with few differences between those living in modernisation and other areas. Those involved in farming other than dairy typically reported better cash flow if they lived outside a modernisation area
- Those living in modernisation areas were more likely to report finding it difficult to service farm debt and less likely to find it easy to service debt, irrespective of whether they were a dairy farmer or other type of farmer.

#### Conclusions

Off-farm modernisation works funded by the SRWUIP have been undertaken in multiple locations in the Southern Basin. As these works have involved differing types of modernisation, undertaken at different points in time, it can be difficult to assess their effects: it is likely that different off-farm works have had differing effects depending on the nature, extent and timing of works. That said, these investments do have some common objectives, including achieving improved water use efficiency, often through actions such as better water delivery that can have a range of on-farm benefits.

Irrigators are less aware of off-farm modernisation, and less likely to report that it has had positive effects for their farm enterprise, compared to on-farm modernisation. While positive about effects on water delivery timing, efficiency of water use and farm productivity, many irrigators believe the works result in increased costs to them through increases in costs of water delivery. With water delivery costs being an outcome of a complex range of considerations, it is out of the scope of this report to assess the extent to which increases in water delivery costs in these regions have resulted from off-farm modernisation works versus other factors such as requirements to comply with the Commonwealth Water Market and Water Charge Rules, which have resulted in increasing water delivery charges in some irrigation districts in recent years (ACCC 2016). Similarly, it is very difficult to assess whether the slightly less positive farming outcomes reported by irrigators living in off-farm modernisation regions result in part from the modernisation works, or are due to other factors including potentially that one of the reasons for being selected for funding is a need to undertake works to help support farmers in these regions. What is clear is that a mix of factors are contributing to irrigators in these regions experiencing higher stress related to costs of irrigation water compared to irrigators in other regions: this in itself can potentially reduce the ability of irrigators to benefit from the positive outcomes of modernisation investment, through reducing their ability to take advantage of outcomes such as better water delivery.

Figure 26 Farm financial performance: comparison of Southern Basin irrigators living in SRWUIP off-farm modernisation regions and in other regions



# Other water reforms

### Introduction

Investment in water infrastructure modernisation is one of several actions being implemented as part of water reforms occurring in the Murray-Darling Basin, both as part of the Basin Plan, and as part of other water reform programs. This chapter briefly considers three other aspects of water reform that may affect how irrigators experience infrastructure investments, and the flow-on effects to communities: sale of water entitlements to the government, water trade markets, and other actions taken by farmers to increase their water use efficiency.

# Sale of water entitlements to the government

Irrigators were asked if they had sold or transferred entitlements to the government since 2008. In total, 12% of Basin irrigators reported that they had sold water entitlements to the government, and 12% reported that they had transferred water entitlements (see Appendix 4, Table A4.1 for detailed data). This is fewer than the 19% who reported selling entitlements in the 2015 Regional Wellbeing Survey. It is likely that not all irrigators interpreted the difference between 'sale' and 'transfer' the same way. The definition of sale is that an irrigator sells water entitlement to the government and receives money in return. The definition of transfer is that an irrigator transfers their entitlement in return for receiving a benefit in the form of a grant for water infrastructure improvement. However, only 45% of on-farm infrastructure grant recipients reported having transferred water entitlements to government, indicating that many did not view the handing of water entitlements to government as part of the conditions of their grant as a 'transfer'. Additionally, 36% of on-farm infrastructure recipients reported having sold entitlements, and it is likely a small proportion of these actually transferred rather than sold entitlements (while others both sold some entitlements, and also transferred some as part of the receiving their on-farm water infrastructure grant).

Despite these limitations, the data give some indication of which groups were more or less likely to have sold or transferred water entitlements. When examined by region:

- Irrigators were more likely to have sold entitlements if they lived in the GMID (19%), and had
  modernised on-farm water infrastructure since 2008 (18%), and slightly less likely to have if
  they were aged under 50 (8%)
- Irrigators were less likely to have sold entitlements if they lived in the Northern Basin (2%), or had not modernised on-farm infrastructure (7%)
- Irrigators were more likely to have transferred entitlements if they lived in South Australia (22%), the GMID (18%), and had upgraded on-farm water infrastructure (22%).

When examined by type of irrigator and farm enterprise:

- Irrigators were less likely to have sold entitlements if they had full-time off-farm work, and slightly less likely to have transferred entitlements
- Those operating larger farms in terms of economic turnover were more likely to have sold (18% of those with a GVAP of \$500,000 or more compared to 10% of less for irrigators with smaller farms) and transferred entitlements (21% compared to 14% or less)

 Dairy farmers were more likely to have both sold and transferred entitlements than other types of farmers (22%)

Farm performance of Basin irrigators who had sold or transferred entitlements was compared to those who had not sold or transferred. This analysis has limitations due to the difficulty clearly identifying who had sold versus transferred entitlements, as well as some who had transferred entitlements not identifying having done so as part of receiving an on-farm infrastructure grant. Detailed data are presented in Appendix 4, Tables A4.4 to A4.10.

When those who had sold entitlements were compared to those who had neither sold or transferred entitlements, those who sold entitlements and remained in irrigated agriculture were:

- Significantly more likely to have decreased the area of land they irrigated in the last 12 months (52% compared to 28% for those who had neither sold or transferred entitlements)
- Significantly more likely to have improved on-farm irrigation efficiency in the last 12 months (65% compared to 39%)
- Somewhat more likely to have reduced the amount produced on their land in the last 12 months (25% compared to 17%) but also more likely to have increased the amount produced (28% compared to 20%)
- More likely to have reduced use of inputs other than water (39% compared to 30%)
- Significantly more likely to have experienced reduced water allocation as a barrier to farm management (65% compared to 36%)
- Significantly more likely to have experienced high water delivery costs and increasing fixed water entitlements costs as a barrier to farm management (72% compared to 51%)
- Significantly more likely to report high prices of temporary water allocation as a barrier to farm management (68% compared to 43%), as well as lack of available water allocation to buy on the market (48% compared to 28%)
- More likely to be planning to change their enterprise mix in the next five years (26% compared to 16%), while other future plans were relatively similar for the two groups
- Not substantially different on measures of financial performance such as self-reported profit,
   cash flow and ability to service farm debt

When compared to those who had neither sold or transferred entitlements, those who had transferred entitlements were:

- More likely to have decreased the area of land they irrigated in the last 12 months (35% compared to 28%)
- More likely to have increased the area of land irrigated in the last 12 months (21% compared to 11%)

- Significantly more likely to have improved on-farm irrigation efficiency in the last 12 months (69% compared to 39%)
- Slightly more likely to have purchased new land (17% compared to 10%) or expanded the area they farmed through leasing or sharefarming (13% compared to 4%)
- More likely to have increased the amount produced on their land (29% compared to 20%)
- Slightly more likely to have decreased the number of employees and contractors working on their farm (26% compared to 17%)
- Significantly more likely to have experienced reduced water allocation as a barrier to farm management (58% compared to 36%)
- More likely to report high prices of temporary water allocation as a barrier to farm management (60% compared to 43%), as well as lack of available water allocation to buy on the market (38% compared to 28%)
- More likely to be planning to expand their farm enterprise in the next 5 years (32% compared to 23%), and to adopt more intensive farm practices (25% compared to 15%), while other future plans were relatively similar for the two groups
- More likely to report their farm was under a lot of financial stress (49% compared to 36%)
- More likely to report they were confident they could cope with difficult conditions on the farm in future such as drought (70% compared to 52%)
- More likely to report making a moderate or large profit on their farm, but also more likely to report finding it difficult to service farm debt.

Overall, this suggests that those who have sold entitlements but remained in irrigated agriculture were investing in improving on-farm irrigation efficiency, but often finding the costs of accessing water allocation and costs of remaining entitlements prohibitive, with around one in four decreasing overall production and just over one in four increasing it, and one in three planning to expand further in the next five years. Those who transferred entitlements, meanwhile, were more likely to be expanding on-farm irrigation and production, while one in four also decreased their number of on-farm workers, and over half found accessing water allocation challenging due to cost and/or availability. Despite being confident they could cope with difficult conditions, and more likely to report being moderately to highly profitable on their farm enterprise, they were also more likely to be experiencing financial stress and finding it difficult to service debt compared to other Basin irrigators.

# Water trading

Irrigators who participate in the Regional Wellbeing Survey are asked about their participation in and views of water trading. While not the principal focus of this report, an irrigator's ability to access and use water trading may interact with their choices about investing in infrastructure, and affect whether they experience positive or negative outcomes from actions such as investing in modernised on-farm infrastructure. For example: if an irrigator receives a grant to modernise on-

farm infrastructure, and in return transfers some water entitlements, they may have less ability to sell water on the water market in times when their main commodities are experiencing a downturn (when some farmers will choose to sell water rather than grow an unprofitable crop). Alternatively, a farmer may reduce their water purchases due to needing less water to produce the same amount of produce.

### Access to water trading

Irrigators were first asked whether they were able to trade water allocation and entitlements within their irrigations district, or between their district and other districts (for detailed data, see Appendix 4, Table A4.11). In total, 88% of Basin irrigators reported being able to trade allocation, and 86% being able to trade entitlements, within their district; this increased to 92% and 90% for irrigators in the Southern Basin. While 74% of Southern Basin irrigators reported being able to trade water allocation outside their district, and 72% being able to trade entitlements, few Northern Basin irrigators could do this (16% and 19% respectively). Outside the Basin, only 50% of irrigators reported being able to trade water allocation within their district, and only 10% could trade between districts.

When asked about the availability of water on the market, 26% of Basin irrigators said there was often little or no water available to buy on the market at any prices, including 21% of Southern Basin irrigators and 53% of Northern Basin irrigators. In the GMID and MIL districts, only 16% and 11% reported this.

There were some differences in the types of irrigators who reported having access to water trading opportunities. Those who had completed a university degree were more likely to report not being able to trade allocation and entitlements outside their district, and those who had not completed high school more likely to report they could trade outside their district. Those who worked full-time off the farm were also less likely to report being able to engage in most types of water trade, potentially indicating a lack of awareness of water trade opportunities. However, these differences were relatively small in size: for example, 60% of those who had a full-time job off the farm reported they could trade water allocation outside their district, compared to 68% of those who had no off-farm work and earned all their income from the farm.

Dairy farmers were more likely than other types of farmers to report having access to trading of water between districts (77% compared to 67% or less of other types of farmers), likely reflecting that many live in the GMID and MIL districts in which inter-district trade is relatively common.

# Use of water trading

Irrigators were asked what sources of water they used to irrigate their farm in the 2015-16 water year, and whether they had engaged in buying or selling allocation or entitlements, had carried over water from the 2014-15 water year. If they had carried over water, they were asked if they lost any of that water due to dam spills that occurred during the Spring floods of 2016, an issue raised by irrigators in the process of designing the 2016 Regional Wellbeing Survey.

Water from entitlements they owned was the most common source of water used by Basin irrigators. As shown in Table A4.15 in Appendix 4, water from allocations made to entitlements owned by the farmer/s remains the most common source of irrigation water used on the farm: more

than 90% of irrigators of almost all types reported using water from entitlements they owned on their farm. However, those aged under 50 years were less likely to report this (89% compared to 96% of those aged 65 and older), as were those with full-time off-farm work (88% compared to 96% of those who had no off-farm work). However, many who used some of their own entitlements also used water from other sources, such as leasing entitlements or purchasing allocation on the market.

Buying water allocation on the market was used by 31% of Basin irrigators (but only 6% of those outside the Basin where markets often do not exist), including 40% of Victorian Basin irrigators, 53% of those in the GMID and 46% of those in the MIL. Just over half (51%) of irrigators aged under 50 used this, compared to 30% or less of those in older age groups. This was also used more often by those who had no off-farm work (38%) and less often by those working part-time off-farm (30%) or full-time off-farm (21%). Those operating larger farms were more likely to buy water allocation on the market: 16% of those with a GVAP below \$100,000 reporting buying allocation compared to 51% of those with a GVAP of \$500,000 or more. Use of allocation purchase was much more common for crop growers (51% of those growing rice, grain, oilseed and cotton) and dairy farmers (65%), and less common for fruit/nut/wine grape growers (14%) and graziers or mixed crop-graziers (19%).

Leasing entitlements was less common: 10% used water leased from entitlements owned by other people, with leasing more common in South Australia (16%), those aged under 50 (17% compared to 8% of older irrigators) and rice/grain/oilseed/cotton crop growers (16%), and less common for those who worked full-time off the farm (5%).

While 62% of Basin irrigators carried over some water from the 2014-15 water year, 19% reported losing some of this carry-over in dam spills in 2016, including 62% of those in the Lower Murray Water/Western Murray Irrigation Areas, 32% in the MIL and 34% in the MIA districts.

# Water efficiency actions

In addition to asking about their investments in modernising on-farm water infrastructure, irrigators were asked if they had implemented any of six other actions to increase efficiency of water use on their farm in the last three years: (i) changing on-farm irrigation systems (which may include modernising water infrastructure), (ii) changing timing of water delivery, (iii) changing timing of crop seeding/planting, (iv) changing intensity of crop seed/planting, (v) changing use of inputs others than water such as soil additives and fertiliser, or (vi) switching to more water-efficient crop or pasture varieties.

As detailed in Appendix 4, Tables A4.17 and A4.18:

- 40% had changed on-farm irrigation systems; this included most of those who had
  modernised on-farm water infrastructure and was more commonly reported in the MIL (57%),
  by farmers with larger farms (59% of those with a GVAP of \$500,000 or more compared to
  28% of those with GVAP below \$100,000), grain/oilseed/cotton growers (49%) and dairy
  farmers (47%) and less common in the Northern Basin (31%)
- 24% had changed timing of water delivery, with this more common amongst those who had modernised on-farm infrastructure (34%), those in the Lower Murray/Western Murray Irrigation region (48%), younger farmers (28% of those aged under 50 compared to 18% of those aged 65 and older), those with larger farmers (31% of larger farmers compared to 21%

of those with a smaller economic size), dairy farmers and grain/oilseed/cotton growers (31% of both groups)

- 11% had changed timing of crop seeding/planting, particularly in the MIA and MIL areas (16% in each), those who had modernised on-farm infrastructure (19%), those aged under 65 (16% compared to 5% of those aged 65 and over), those with larger farmers (19% compared to 7% of smaller farms), and grain/oilseed/cotton/rice growers (22%).
- 8% had changed intensity of crop seeding/planting, particularly those in the MIL (16%) and who had upgraded on-farm infrastructure (13%), those aged under 50 (15%), those with larger farms (16%) and crop growers (17%)
- 18% had changed use of inputs other than water, for example their use of fertilizer or soil additives, particularly those who had modernised on-farm infrastructure (28%), younger farmers (23% of those aged under 50 compared to 11% of those aged 65 and older), and those with large farms (26%)
- 16% had switched to more water efficient crop/pasture varieties, particularly those who had modernised on-farm infrastructure (26%), younger farmers (24% aged under 50), those with larger farmers (25%), and dairy farmers (31%).

## **Conclusions**

Overall, the results suggest that those who have sold entitlements but remained in irrigated agriculture were investing in improving on-farm irrigation efficiency, but often finding the costs of accessing water allocation and costs of remaining entitlements prohibitive, with around one in four decreasing overall production and just over one in four increasing it, and one in three planning to expand further in the next five years. Those who transferred entitlements, meanwhile, were more likely to be expanding on-farm irrigation and production, while one in four also decreased their number of on-farm workers, and over half found accessing water allocation challenging due to cost and/or availability. Despite being confident they could cope with difficult conditions, and more likely to report being moderately to highly profitable on their farm enterprise, they were also more likely to be experiencing financial stress and finding it difficult to service debt compared to other Basin irrigators.

Access to water trading was very high for Southern Basin irrigators, and relatively low for most in the Northern Basin. However, one in five Southern Basin irrigators reported a lack of water on the market reduced their ability to trade, with this a more common experience for those operating in smaller irrigation districts rather than large interconnected districts such as the GMID or MIL. While most irrigators rely at least in part on entitlements they own to provide irrigation water on their farm (more than 90%), many also use purchase of allocation or entitlement leasing to supplement this. Younger irrigators are much more likely to rely on buying allocation and/or leasing to provide water on the farm, as are those with larger economic turnover and with no off-farm income, and those growing annual crop or pasture.

Those who had modernised their on-farm infrastructure were also more likely to have taken other actions to improve water efficiency, including changing timing of water delivery, timing and intensity of seedling/planting, changing how they use inputs other than water, and increasing use of more

water efficient crop and pasture varieties. Investment in almost all these types of water efficiency measures was more common amongst irrigators who were aged under 50, operated a farm enterprise with larger economic size, those growing crops (rice, grain, oilseed, and cotton), and in some cases dairy farmers. This is likely to reflect the additional pressure felt by younger farmers and those managing larger farms, who often rely on purchase of water allocation and report pressures from high costs of water. It indicates potential to increase adoption of a wider variety of water efficiency measures on smaller farmers and farms operated by older irrigators.

## **Conclusions**

A wide diversity of irrigated farm enterprises operate in the Basin. Given this diversity, it is to be expected that programs seeking to increase water use efficiency through investing in infrastructure modernisation will not affect all irrigators in the same way: some will benefit more from these investments, and others less. Despite the diversity of irrigators, the large majority who have modernised on-farm water infrastructure with assistance from a SRWUIP grant consider this to have been positive for their farm overall, a finding repeated across three years of surveys examining this question. On-farm infrastructure investment is predominantly positive for those who receive grants from the SRWUIP project, even when taking into account the higher debt levels and higher power costs some report experiencing as a result of the program. Increases in farm productivity and water use efficiency are believed by the large majority of irrigators to outweigh the smaller number of negative outcomes. Those who undertake modernisation are more likely to be expanding their farm enterprise, as long as they are not experiencing significant market downturn for the commodities they produce. Those experiencing downturn - in 2016, dairy farmers; in previous survey years, wine grape growers – are less able to realise benefits from their on-farm modernisation works, and may experience more negative impacts from a market downturn due to having less water to sell on the water market (a consequence of transferring water entitlements to the government as part of the conditions of receiving a SRWUIP grant).

On-farm grants have enabled irrigators to undertake works that are larger in scope and scale than would have occurred without access to a grant. Around half of all irrigators are planning to undertake modernisation works in the next five years, but these are often those who have already invested in some works. Efforts to promote water efficiency through infrastructure modernisation in future can achieve outcomes through both focusing on further effort amongst those who are most interesting and willing (younger farmers operating large farms with little off-farm work), but who have often already achieved significant efficiency savings through existing works; or on older irrigators who have off-farm work and operate smaller farms, who are least likely to have invested in modernisation works since 2008 and to be considering doing so.

Off-farm modernisation works funded by the SRWUIP have been undertaken in multiple locations in the Southern Basin. As these works have involved differing types of modernisation, undertaken at different points in time, it can be difficult to assess their effects. Irrigators are less aware of off-farm modernisation, and less likely to report that it has had positive effects for their farm enterprise, compared to on-farm modernisation. While positive about effects on water delivery timing, efficiency of water use and farm productivity, many irrigators believe the works result in increased costs to them through increases in costs of water delivery. The high level of stress reported by farmers in many modernisation regions related to increasing costs of water are likely to reduce their ability to take advantage of positive outcomes of off-farm modernisation, irrespective of the extent to which the off-farm works have contributed to higher costs. In many regions with off-farm modernisation works, irrigators have a higher reliance on purchasing water allocation for their farm than in other parts of the Basin, increasing their exposure to any increases in prices of water on the market.

The range of actions taken by irrigators to improve water use efficiency highlight that those who invest in on-farm modernisation also often invest in other action to improve water use efficiency,

including changing timing of water delivery, timing and intensity of seedling/planting, changing how they use inputs other than water, and increasing use of more water efficient crop and pasture varieties. Investment in almost all these types of water efficiency measures was more common amongst irrigators who were aged under 50, operated a farm enterprise with larger economic size, those growing crops (rice, grain, oilseed, and cotton), and in some cases dairy farmers. The greater engagement in improving water use efficiency of younger irrigators and those managing larger farmers is likely to reflect the additional pressure felt by these types of irrigators, who rely more on purchase of water allocation and are more likely to report pressures from high costs of water than other irrigators. It indicates potential to increase adoption of a wider variety of water efficiency measures on smaller farms and farms operated by older irrigators.

## **Appendix 1: Farm and socio-demographic characteristics of irrigators**

Table A1.1 Farm size of irrigators – gross value of agricultural production and physical area (Data source: 2016 RWS)

Basin irrigators	Farm size - Gross Value of Agricultural Production (GVAP) Mean <sup>1</sup> GVAP	Farm size - Gross Value of Agricultural Production (GVAP) Median <sup>1</sup> GVAP	Farm enterprise size (average hectares) <sup>2</sup> Mean ha	Farm enterprise size (average hectares) <sup>2</sup> Median ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 0-50 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 51-200 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 201-1,000 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 1,001-10,000 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) >10,000 ha	n
Murray Darling Basin irrigators	\$300,000 – \$399,999	\$200,000 – \$299,999	1394ha	218ha	25%	24%	32%	16%	3%	600
Irrigators outside Basin	\$200,000 – \$299,999	\$100,000 – \$199,999	959ha	130ha	33%	27%	30%	9%	1%	464
Northern Basin irrigators	\$300,000 – \$399,999	\$400,000 – \$499,999	2743ha	500ha	18%	18%	29%	29%	6%	102
Northern Basin irrigators – QLD	\$400,000 – \$499,999	\$400,000 – \$499,999	3811ha	500ha	8%	23%	36%	26%	8%	39
Northern Basin irrigators - NSW	\$300,000 – \$399,999	\$300,000 – \$399,999	2082ha	407ha	24%	14%	25%	32%	5%	63
Southern Basin irrigators	\$200,000 – \$299,999	\$200,000 – \$299,999	1118ha	200ha	27%	25%	33%	13%	2%	498
Southern Basin irrigators – NSW	\$300,000 – \$399,999	\$300,000 – \$399,999	2658ha	400ha	22%	16%	30%	26%	6%	145
Southern Basin irrigators – VIC	\$200,000 – \$299,999	\$100,000 – \$199,999	400ha	174ha	26%	31%	36%	7%	0%	292

Basin irrigators	Farm size - Gross Value of Agricultural Production (GVAP) Mean <sup>1</sup> GVAP	Farm size - Gross Value of Agricultural Production (GVAP) Median <sup>1</sup> GVAP	Farm enterprise size (average hectares) <sup>2</sup> Mean ha	Farm enterprise size (average hectares) <sup>2</sup> Median ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 0-50 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 51-200 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 201-1,000 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) 1,001-10,000 ha	Farm size (proportion of irrigators in each property size. Note: the size reported is total size of property, rather than only the irrigated area) >10,000 ha	n
Southern Basin irrigators - SA	\$200,000 – \$299,999	\$100,000 – \$199,999	891ha	94ha	44%	16%	21%	15%	3%	61
Basin irrigator, upgraded on-farm infrastructure since 2008	\$300,000 – \$399,999	\$300,000 – \$399,999	1349ha	230ha	21%	26%	36%	15%	2%	515
SRWUIP on-farm infrastructure grant recipients	\$400,000 – \$499,999	\$400,000 – \$499,999	1325ha	296ha	14%	27%	44%	12%	2%	90
Irrigators living in off-farm SRWUIP region	\$200,000 – \$299,999	\$200,000 – \$299,999	1441ha	199ha	29%	23%	31%	14%	3%	778
Basin irrigators who sold water entitlements to government since 2008	\$400,000 – \$499,999	\$400,000 – \$499,999	1172ha	306ha	16%	15%	48%	18%	3%	73
Irrigation district - Goulburn Murray	\$300,000 – \$399,999	\$200,000 – \$299,999	382ha	198ha	16%	36%	41%	6%	0%	190
Irrigation district - Lower Murray/Western Murray	\$100,000 – \$199,999	\$50,000- \$99,999	1854ha	16ha	74%	22%	0%	0%	4%	27
Irrigation district - Murray Irrigation Ltd	\$400,000 – \$499,999	\$400,000 – \$499,999	1449ha	800ha	4%	9%	47%	38%	2%	47
Irrigation district - Murrumbidgee Irrigation Area	\$200,000 – \$299,999	\$100,000 – \$199,999	622ha	101ha	35%	23%	25%	18%	0%	40

<sup>&</sup>lt;sup>1</sup>Irrigators were asked to select which range their GVAP fell into. The range reported is that into which the 'average' fell.

<sup>&</sup>lt;sup>2</sup>Three outliers were removed from the analysis of farm area, for two reasons: to preserve confidentiality, and to remove some data that could not be verified as being entered in hectares rather than acres.

Table A1.2 Farm type reported by irrigators (Data source: 2016 RWS)

Basin irrigators	Beef	Beef- sheep	Cropping	Dairy	Fodder	Fruit/ nut exc. wine grapes		crop-beef		Mixed crop- sheep-beef		Sheep	Vegetables	Wine grapes	Other	n
Irrigators outside Basin	18%	4%	8%	12%	1%	19%	1%	1%	3%	1%	1%	6%	9%	13%	2%	471
Murray Darling Basin irrigators	11%	4%	7%	22%	2%	14%	1%	3%	7%	2%	7%	6%	2%	11%	2%	620
Northern Basin irrigators	12%	7%	26%	4%	1%	12%	2%	8%	4%	4%	0%	4%	5%	12%	0%	102
Northern Basin irrigators – QLD	13%	5%	26%	8%	0%	11%	5%	3%	3%	3%	0%	0%	13%	11%	0%	38
Northern Basin irrigators - NSW	11%	8%	27%	2%	2%	13%	0%	11%	5%	5%	0%	6%	0%	13%	0%	64
Southern Basin irrigators	11%	4%	3%	25%	2%	14%	1%	2%	8%	2%	8%	7%	1%	11%	2%	518
Southern Basin irrigators – NSW	6%	5%	4%	5%	3%	18%	1%	1%	7%	2%	27%	11%	1%	7%	2%	152
Southern Basin irrigators – VIC	14%	3%	3%	38%	3%	10%	1%	2%	10%	1%	1%	4%	1%	8%	2%	305
Southern Basin irrigators - SA	3%	5%	2%	8%	0%	25%	0%	0%	5%	3%	0%	10%	5%	33%	2%	61
Basin irrigator, upgraded on-farm infrastructure since 2008	11%	3%	8%	21%	2%	17%	1%	2%	6%	3%	5%	5%	6%	10%	1%	530
SRWUIP on-farm infrastructure grant recipients	11%	0%	1%	38%	1%	13%	1%	1%	13%	2%	6%	5%	1%	6%	1%	95
Irrigators living in off-farm SRWUIP region	11%	3%	5%	35%	2%	12%	0%	2%	5%	1%	7%	4%	1%	9%	2%	300
Basin irrigators who sold water entitlements to government since 2008	9%	3%	9%	39%	1%	7%	0%	1%	8%	3%	8%	1%	3%	7%	1%	75
Irrigation district - Goulburn Murray	16%	3%	4%	52%	3%	5%	1%	2%	10%	1%	1%	2%	0%	2%	1%	199
Irrigation district - Lower Murray/Western Murray	7%	0%	0%	0%	0%	37%	0%	0%	0%	0%	0%	7%	7%	30%	11%	27

Basin irrigators	Beef	Beef- sheep	Cropping	Dairy		Fruit/ nut exc. wine grapes	Intensive cattle	crop-beef	crop-	Mixed crop- sheep-beef		Sheep	"	Wine grapes	Other	n
Irrigation district - Murray Irrigation Ltd	6%	6%	0%	10%	4%	0%	2%	4%	8%	2%	46%	10%	2%	0%	0%	50
Irrigation district - Murrumbidgee Irrigation Area	2%	0%	5%	0%	2%	29%	0%	0%	0%	0%	36%	10%	0%	12%	5%	42

Table A1.3 Water use by irrigators (Data source: 2016 RWS)

Basin irrigators	Total volume of water use (ML) Mean	Total volume of water use (ML) Median	% irrigators reporting different volumes of water use (ML) 0-50	% irrigators reporting different volumes of water use (ML) 51-200	% irrigators reporting different volumes of water use (ML) 201-1,000	% irrigators reporting different volumes of water use (ML) >1000	Volume of water from irrigation channels (ML) Mean	Volume of water from irrigation channels (ML) Median	Volume of water from rivers/lakes (ML) Mean	Volume of water from rivers/lakes (ML) Median	Volume of water from ground water (ML) Mean	Volume of water from ground water (ML) Median	n
Murray Darling Basin irrigators	705	200	25%	25%	38%	12%	423	250	412	130	859	86	490
Irrigators outside Basin	4443	80	44%	25%	23%	8%	886	145	881	75	10080	50	323
Northern Basin irrigators	1842	140	37%	22%	23%	18%	675	675	652	70	1521	140	65
Northern Basin irrigators – QLD	3205	165	38%	15%	23%	23%	675	675	505	99	3802	199	26
Northern Basin irrigators - NSW	932	87	36%	26%	23%	15%	0	0	743	70	338	70	39
Southern Basin irrigators	531	220	23%	26%	40%	11%	421	250	357	130	590	80	425
Southern Basin irrigators – NSW	712	265	22%	24%	36%	19%	594	325	574	180	583	100	118
Southern Basin irrigators – VIC	384	220	22%	27%	44%	7%	365	250	182	86	271	80	257
Southern Basin irrigators - SA	855	125	32%	24%	32%	12%	294	1298	421	300	1893	92	50
Basin irrigator, upgraded on-farm infrastructure since 2008	1049	252	23%	21%	42%	13%	519	300	418	154	1800	135	448

Basin irrigators	Total volume of water use (ML) Mean	Total volume of water use (ML) Median	% irrigators reporting different volumes of water use (ML) 0-50	% irrigators reporting different volumes of water use (ML) 51-200	% irrigators reporting different volumes of water use (ML) 201-1,000	% irrigators reporting different volumes of water use (ML) >1000	Volume of water from irrigation channels (ML) Mean	Volume of water from irrigation channels (ML) Median	Volume of water from rivers/lakes (ML) Mean	Volume of water from rivers/lakes (ML) Median	Volume of water from ground water (ML) Mean	Volume of water from ground water (ML) Median	n
SRWUIP on-farm infrastructure grant recipients	700	450	9%	19%	53%	19%	560	350	409	348	512	200	89
Irrigators living in off- farm SRWUIP region	551	279	18%	25%	46%	10%	432	260	318	100	611	92	254
Basin irrigators who sold water entitlements to government since 2008	716	500	12%	18%	50%	21%	481	300	655	365	571	250	68
Irrigation district - Goulburn Murray	487	320	14%	22%	55%	9%	417	300	217	95	315	150	170
Irrigation district - Lower Murray/Western Murray	177	90	22%	44%	33%	0%	147	90	251	223	0	0	27
Irrigation district - Murray Irrigation Ltd	902	545	14%	14%	44%	28%	618	400	757	600	453	335	36
Irrigation district - Murrumbidgee Irrigation Area	852	325	16%	19%	44%	22%	746	330	200	200	854	205	32

Table A1.4 Socio-demographic characteristics of irrigators

Basin irrigators	Gender Female	Gender Male	n	Age <49 years	Age 50-64 years	Age 65 years and older	n	% household income earned off-farm Mean	% household income earned off-farm Median	n	Household income 2015-16 Mean	Household income 2015-16 Median	n
Murray Darling Basin irrigators	25%	75%	619	16%	45%	39%	617	29	10	629	\$52,000- \$62,399	\$52,000- \$62,399	536
Irrigators outside Basin	24%	76%	478	16%	43%	41%	479	33	20	479	\$62,400- \$77,999	\$62,400- \$77,999	427
Northern Basin irrigators	27%	73%	103	15%	57%	28%	103	30	13	104	\$78,000 - \$103,999	\$78,000 - \$103,999	90
Northern Basin irrigators – QLD	26%	74%	38	8%	59%	33%	39	27	5	39	\$62,400- \$77,999	\$78,000 - \$103,999	33
Northern Basin irrigators - NSW	28%	72%	65	19%	56%	25%	64	32	20	65	\$78,000 - \$103,999	\$78,000 - \$103,999	57
Southern Basin irrigators	25%	75%	516	17%	42%	41%	514	29	10	523	\$52,000- \$62,399	\$52,000- \$62,399	523
Southern Basin irrigators – NSW	29%	71%	153	14%	43%	44%	155	26	10	154	\$62,400- \$77,999	\$62,400- \$77,999	154
Southern Basin irrigators – VIC	23%	77%	301	18%	43%	39%	298	30	10	306	\$41,600- \$51,999	\$41,600- \$51,999	252
Southern Basin irrigators - SA	23%	77%	62	20%	36%	44%	61	30	3	63	\$52,000- \$62,399	\$52,000- \$62,399	53
Basin irrigator, upgraded on-farm infrastructure since 2008	22%	78%	527	19%	48%	33%	524	27	10	529	\$62,400- \$77,999	\$62,400- \$77,999	461
SRWUIP on-farm infrastructure grant recipients	19%	81%	93	20%	42%	38%	93	21	1.5	94	\$52,000- \$62,399	\$41,600- \$51,999	77

Basin irrigators	Gender Female	Gender Male	n	Age <49 years	Age 50-64 years	Age 65 years and older	n	% household income earned off-farm Mean	% household income earned off-farm Median	n	Household income 2015-16 Mean	Household income 2015-16 Median	n
Irrigators living in off-farm SRWUIP region	28%	72%	299	21%	43%	36%	297	29	10	304	\$52,000- \$62,399	\$52,000- \$62,399	249
Basin irrigators who sold water entitlements to government since 2008	19%	81%	74	11%	47%	42%	72	22	5	75	\$52,000- \$62,399	\$52,000- \$62,399	66
Irrigation district - Goulburn Murray	24%	76%	197	23%	43%	34%	197	27	5	199	\$52,000- \$62,399	\$41,600- \$51,999	161
Irrigation district - Lower Murray/Western Murray	17%	83%	29	4%	46%	50%	28	41	20	29	\$41,600- \$51,999	\$41,600- \$51,999	26
Irrigation district - Murray Irrigation Ltd	37%	63%	49	18%	47%	35%	51	25	10	50	\$62,400- \$77,999	\$52,000- \$62,399	46
Irrigation district - Murrumbidgee Irrigation Area	24%	76%	42	7%	43%	50%	42	28	5	43	\$52,000- \$62,399	\$52,000- \$62,399	37

## **Appendix 2: Uptake of On-Farm Modernisation Works & Future Intentions**

Table A2.1 Participation in modernisation of on-farm irrigation infrastructure since 2008, and sources of funding

Basin irrigators	Have you upgraded existing or added new irrigation infrastruc ture on your farm since 2008? Yes - 2016	Have you upgraded existing or added new irrigation infrastruc ture on your farm since 2008? Yes - 2015	upgraded existing or added new irrigation infrastruc ture on your farm since 2008?	Sources of funding used to invest by irrigators who modernis ed? Self- funded	Sources of funding used to invest by irrigators who modernis ed? Loan from bank/ other organisati on	Sources of funding used to invest by irrigators who modernis ed? Grant from governme nt or other organisati on	Sources of funding used to invest by irrigators who modernis ed? Self- funding + loan	Sources of funding used to invest by irrigators who modernis ed? Self funding + grant	Sources of funding used to invest by irrigators who modernis ed? Loan + grant	Sources of funding used to invest by irrigators who modernis ed? Self- funding + loan + grant	Sources of funding used to invest by irrigators who modernis ed? n	% of those who modernis ed who received assistanc e from a SRWUIP grant Yes	% of those who modernis ed who received assistanc e from a SRWUIP grant No	% of those who modernis ed who received assistanc e from a SRWUIP grant n
Murray Darling Basin irrigators	56%	59%	533	56%	6%	19%	6%	13%	2%	2%	298	32%	68%	298
Irrigators outside Basin	54%	52%	435	85%	13%	1%	4%	3%	0%	0%	235	0%	100%	235
Northern Basin irrigators	43%	56%	84	75%	11%	17%	8%	6%	0%	0%	36	0%	100%	36
Northern Basin irrigators – QLD	40%	50%	30	67%	8%	17%	8%	8%	0%	0%	12	0%	100%	12
Northern Basin irrigators - NSW	62%	65%	127	79%	13%	17%	8%	4%	0%	0%	24	0%	100%	24
Southern Basin irrigators	58%	60%	449	55%	6%	19%	6%	14%	2%	3%	262	36%	64%	262
Southern Basin irrigators – NSW	62%	70%	127	66%	9%	13%	8%	8%	3%	0%	79	20%	80%	79
Southern Basin irrigators – VIC	57%	51%	265	50%	5%	23%	5%	17%	25	4%	151	44%	56%	151
Southern Basin irrigators - SA	56%	67%	57	53%	0%	16%	6%	19%	3%	3%	32	41%	59%	32
Irrigators living in off-farm SRWUIP region	64%	-	264	50%	5%	23%	7%	15%	3%	4%	169	42%	58%	169

Basin irrigators	Have you upgraded existing or added new irrigation infrastruc ture on your farm since 2008? Yes - 2016	since 2008?	Have you upgraded existing or added new irrigation infrastruc ture on your farm since 2008? n - 2016	funding used to invest by irrigators who modernis	Sources of funding used to invest by irrigators who modernis ed? Loan from bank/ other organisati on	Sources of funding used to invest by irrigators who modernis ed? Grant from governme nt or other organisati on	Sources of funding used to invest by irrigators who modernis ed? Self- funding + loan	Sources of funding used to invest by irrigators who modernis ed? Self funding + grant	Sources of funding used to invest by irrigators who modernis ed? Loan + grant	Sources of funding used to invest by irrigators who modernis ed? Self- funding + loan + grant	Sources of funding used to invest by irrigators who modernis ed? n	% of those who modernis ed who received assistanc e from a SRWUIP grant Yes	% of those who modernis ed who received assistanc e from a SRWUIP grant No	% of those who modernis ed who received assistanc e from a SRWUIP grant n
Basin irrigators who sold water entitlements to government since 2008	77%	-	70	31%	6%	33%	2%	30%	4%	2%	54	63%	37%	54
Irrigation district - Goulburn Murray	65%	-	173	62%	6%	35%	6%	27%	4%	6%	81	50%	50%	81
Irrigation district - Lower Murray/Western Murray	50%	-	28	53%	0%	27%	0%	7%	0%	7%	15	43%	57%	15
Irrigation district - Murray Irrigation Ltd	72%	-	43	71%	19%	19%	14%	14%	5%	0%	21	23%	77%	21
Irrigation district - Murrumbidgee Irrigation Area	69%	-	35	94%	0%	33%	11%	0%	6%	0%	18	25%	75%	18

Table A2.2 Timing and area of on-farm modernisation, and future intentions to modernise

Basin irrigators	% of irrigated area upgraded 0-19%	% of irrigated area upgraded 20-39%	% of irrigated area upgraded 40-59%	% of irrigated area upgraded 60-89%	% of irrigated area upgraded 90-100%	% of irrigated area upgraded n	Year in which most recent upgrade of on-farm irrigation infrastructure occurred Pre-2008	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2008 or 2009	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2010 or 2011	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2012 or 2013	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2014 or 2015	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2016	Year in which most recent upgrade of on-farm irrigation infrastructure occurred n
Murray Darling Basin irrigators	23%	28%	15%	13%	21%	247	1%	10%	10%	14%	45%	20%	283
Irrigators outside Basin	24%	27%	18%	11%	21%	190	0%	9%	15%	15%	36%	24%	228
Northern Basin irrigators	20%	37%	13%	10%	20%	30	0%	0%	11%	17%	33%	39%	36
Northern Basin irrigators – QLD	18%	45%	9%	9%	18%	11	0%	0%	17%	17%	8%	58%	12
Northern Basin irrigators - NSW	21%	32%	16%	11%	21%	19	0%	0%	8%	17%	46%	29%	24
Southern Basin irrigators	24%	26%	15%	13%	21%	217	1%	11%	10%	14%	47%	17%	247
Southern Basin irrigators – NSW	18%	28%	17%	12%	25%	65	0%	12%	11%	8%	51%	18%	73
Southern Basin irrigators – VIC	27%	25%	16%	14%	18%	128	1%	13%	10%	19%	45%	12%	144
Southern Basin irrigators - SA	25%	29%	4%	13%	29%	24	0%	0%	7%	7%	47%	40%	30

Basin irrigators	% of irrigated area upgraded 0-19%	% of irrigated area upgraded 20-39%	% of irrigated area upgraded 40-59%	% of irrigated area upgraded 60-89%	% of irrigated area upgraded 90-100%	% of irrigated area upgraded n	Year in which most recent upgrade of on-farm irrigation infrastructure occurred Pre-2008	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2008 or 2009	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2010 or 2011	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2012 or 2013	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2014 or 2015	Year in which most recent upgrade of on-farm irrigation infrastructure occurred 2016	Year in which most recent upgrade of on-farm irrigation infrastructure occurred n
Basin irrigators who sold water entitlements to government since 2008	6%	21%	21%	23%	28%	47	0%	6%	12%	20%	45%	18%	51
SRWUIP on-farm infrastructure grant recipients	14%	23%	13%	19%	30%	83	2%	13%	11%	23%	41%	11%	93
Irrigators living in off-farm SRWUIP region	28%	28%	13%	14%	17%	143	1%	9%	10%	16%	46%	19%	164
Irrigation district - Goulburn Murray	32%	24%	12%	16%	15%	98	1%	8%	12%	21%	48%	10%	110
Irrigation district - Lower Murray/Western Murray	21%	21%	36%	0%	21%	14	7%	50%	0%	14%	21%	7%	14
Irrigation district - Murray Irrigation Ltd	19%	50%	12%	8%	12%	26	0%	4%	0%	11%	67%	19%	27
Irrigation district - Murrumbidgee Irrigation Area	24%	12%	24%	0%	41%	17	0%	9%	18%	9%	45%	18%	22

Table A2.3 Future intentions to modernise on-farm irrigation infrastructure

Basin irrigators	Future intentions for modernising on- farm infrastructure Intend to upgrade/ modernise in next 1-2 years	Future intentions for modernising on- farm infrastructure Intend to upgrade/ modernise in next 3-5 years	Future intentions for modernising on- farm infrastructure Doesn't plan to upgrade/ modernise in next 5 years	Future intentions for modernising on-farm infrastructure n
Murray Darling Basin irrigators	24%	24%	52%	510
Irrigators outside Basin	23%	22%	55%	399
Northern Basin irrigators	22%	25%	53%	88
Northern Basin irrigators – QLD	22%	22%	56%	32
Northern Basin irrigators - NSW	21%	27%	52%	56
Southern Basin irrigators	24%	24%	52%	422
Southern Basin irrigators – NSW	28%	26%	46%	127
Southern Basin irrigators – VIC	22%	22%	56%	241
Southern Basin irrigators - SA	24%	26%	50%	54
Basin irrigator, upgraded on-farm infrastructure since 2008	31%	28%	40%	513
SRWUIP on-farm infrastructure grant recipients	22%	31%	47%	91
Irrigators living in off-farm SRWUIP region	22%	25%	53%	251
Basin irrigators who sold water entitlements to government since 2008	30%	33%	36%	66
Irrigation district - Goulburn Murray	19%	27%	54%	160
Irrigation district - Lower Murray/Western Murray	23%	12%	65%	26

Basin irrigators	Future intentions for modernising on- farm infrastructure Intend to upgrade/ modernise in next 1-2 years	Future intentions for modernising on- farm infrastructure Intend to upgrade/ modernise in next 3-5 years	Future intentions for modernising on- farm infrastructure Doesn't plan to upgrade/ modernise in next 5 years	Future intentions for modernising on-farm infrastructure n
Irrigation district - Murray Irrigation Ltd	41%	24%	35%	37
Irrigation district - Murrumbidgee Irrigation Area	24%	35%	41%	37
Basin irrigator by farm type - Beef /sheep	23%	19%	58%	118
Basin irrigator by farm type - Grain/ oilseed/ cotton	33%	42%	25%	36
Basin irrigator by farm type - Mixed grazing- cropping	29%	29%	43%	63
Basin irrigator by farm type - Dairy	17%	26%	57%	103
Basin irrigator by farm type - Rice	48%	39%	12%	33
Basin irrigator by farm type - Fruit/nut growers excluding wine grapes	22%	22%	55%	67
Basin irrigator by farm type - Wine grape growers	13%	13%	73%	52

Table A2.4 Types of irrigators who modernised on-farm infrastructure: Socio-demographic characteristics

Basin irrigators by Socio-demographic characteristics	Gender Female	Gender Male	Gender n	Age (years) <49	Age (years) 50-64	Age (years) 65+	Age (years) n	Educational attainment Did not complete high school	Educational attainment Completed Year 12	Educational attainment Completed university degree	Educational attainment n
Murray Darling Basin irrigators	25%	75%	619	17%	45%	39%	617	33%	39%	28%	546
Irrigators outside Basin	24%	76%	478	16%	43%	41%	479	28%	39%	33%	441
Basin irrigator, had not upgraded on-farm infrastructure since 2008	25%	75%	426	14%	40%	47%	426	33%	37%	30%	383
Basin irrigator, upgraded on-farm infrastructure since 2008	22%	78%	527	19%	48%	33%	524	28%	40%	32%	476
SRWUIP on-farm infrastructure grant recipients	19%	81%	93	20%	42%	38%	93	36%	43%	21%	70
Irrigators living in off-farm SRWUIP region	28%	72%	299	21%	43%	36%	297	38%	35%	27%	246
Basin irrigators who sold water entitlements to government since 2008	19%	81%	74	11%	47%	42%	72	41%	41%	18%	61
Intends to upgrade/modernise in next 1-2 years	23%	77%	211	21%	49%	30%	210	24%	41%	35%	182
Intends to upgrade/modernise in next 3-5 years	22%	78%	209	17%	51%	32%	207	29%	43%	28%	185
Doesn't plan to upgrade/modernise in next 5 years	23%	77%	476	14%	41%	45%	476	33%	36%	31%	444
Irrigation district - Goulburn Murray	24%	76%	197	23%	43%	34%	197	43%	34%	23%	158
Irrigation district - Lower Murray/Western Murray	17%	83%	29	4%	46%	505	28	35%	57%	9%	23
Irrigation district - Murray Irrigation Ltd	37%	63%	49	18%	47%	35%	51	19%	44%	38%	48

Basin irrigators by Socio-demographic characteristics	Gender Female	Gender Male	Gender n	Age (years) <49	Age (years) 50-64	Age (years) 65+	n	attainment Did not	Educational attainment Completed Year 12	attainment	Educational attainment n
Irrigation district - Murrumbidgee Irrigation Area	24%	76%	42	7%	43%	50%	42	35%	45%	20%	40

Table A2.5 Types of irrigators who modernised on-farm infrastructure: Off-farm income

Off-farm income	Off-farm work No off-farm work	Off-farm work Part-time off-farm work	Off-farm work Full-time off- farm work	Off-farm work n	% household income earned off- farm None (all income earned on- farm)	% household income earned off- farm 1-24%	% household income earned off- farm 24-49%	% household income earned off- farm 50-74%	% household income earned off- farm 75-100%	% household income earned off- farm n
Murray Darling Basin irrigators	68%	25%	8%	611	38%	24%	7%	13%	19%	627
Irrigators outside Basin	65%	23%	12%	471	32%	21%	11%	16%	20%	479
Basin irrigator, had not upgraded on-farm infrastructure since 2008	64%	24%	13%	429	30%	23%	8%	16%	23%	431
Basin irrigator, upgraded on-farm infrastructure since 2008	71%	22%	7%	520	38%	23%	10%	12%	16%	529
SRWUIP on-farm infrastructure grant recipients	76%	19%	5%	94	49%	26%	2%	10%	14%	94
Irrigators living in off-farm SRWUIP region	67%	23%	10%	301	40%	22%	7%	11%	20%	304
Basin irrigators who sold water entitlements to government since 2008	75%	21%	4%	71	41%	25%	9%	15%	9%	75
Intends to upgrade/modernise in next 1-2 years	70%	23%	8%	207	33%	29%	8%	11%	18%	212
Intends to upgrade/modernise in next 3-5 years	70%	22%	7%	203	38%	26%	10%	10%	15%	208
Doesn't plan to upgrade/modernise in next 5 years	66%	24%	11%	480	34%	20%	9%	16%	21%	481
Irrigation district - Goulburn Murray	69%	24%	8%	199	42%	23%	7%	9%	20%	199
Irrigation district - Lower Murray/Western Murray	61%	36%	4%	28	34%	17%	10%	3%	34%	29
Irrigation district - Murray Irrigation Ltd	70%	23%	6%	47	34%	36%	4%	12%	14%	50
Irrigation district - Murrumbidgee Irrigation Area	61%	24%	16%	38	42%	19%	7%	16%	16%	43

Table A2.6 Types of irrigators who modernised on-farm infrastructure: Water use, farm area, and farm turnover

Water use, farm area, and farm turnover	Water use (ML from all sources) Mean (ML)	Water use (ML from all sources) Median (ML)	Water use (ML from all sources) n	Farm area (ha) Mean (ha)	Farm area (ha) Median (ha)	Farm area (ha) n	Gross value of agricultu ral producti on <\$99,999	Gross value of agricultu ral producti on \$100- 199,999	Gross value of agricultu ral producti on \$200- 299,999	Gross value of agricultu ral producti on \$300- 399,999	Gross value of agricultu ral producti on \$400- 499,999	Gross value of agricultu ral producti on \$500- 749,000	Gross value of agricultu ral producti on \$750- 999,999	Gross value of agricultu ral producti on \$1 million or more	Gross value of agricultu ral producti on n
Murray Darling Basin irrigators	705	200	490	1394	218	600	36%	10%	8%	8%	6%	7%	8%	17%	565
Irrigators outside Basin	4443	80	323	959	130	464	40%	13%	6%	6%	5%	4%	6%	19%	434
Basin irrigator, had not upgraded on-farm infrastructure since 2008	3697	70	332	1089	135	422	49%	13%	8%	7%	5%	3%	6%	8%	404
Basin irrigator, upgraded on-farm infrastructure since 2008	1049	252	448	1349	230	515	26%	11%	7%	6%	6%	8%	9%	27%	490
SRWUIP on-farm infrastructure grant recipients	700	450	89	1325	296	90	24%	4%	11%	10%	7%	10%	14%	21%	84
Irrigators living in off-farm SRWUIP region	551	279	254	585	160	289	40%	9%	8%	5%	7%	8%	9%	13%	276
Basin irrigators who sold water entitlements to government since 2008	716	500	68	1172	306	73	31%	3%	9%	4%	4%	4%	19%	25%	68
Intends to upgrade/modernise in next 1-2 years	713	300	175	1611	330	207	23%	10%	8%	8%	8%	6%	8%	30	198
Intends to upgrade/modernise in next 3-5 years	719	250	176	1248	300	204	23%	12%	9%	7%	5%	8%	9%	28%	196
Doesn't plan to upgrade/modernise in next 5 years	1051	80	384	1042	117	472	46%	14%	6%	6%	6%	5%	6%	10%	446
Irrigation district - Goulburn Murray	487	320	170	382	198	190	38%	7%	8%	8%	7%	10%	9%	13%	178

Water use, farm area, and farm turnover	Water use (ML from all sources) Mean (ML)	Water use (ML from all sources) Median (ML)	Water use (ML from all sources) n	Farm area (ha) Mean (ha)		Farm area (ha) n	Gross value of agricultu ral producti on <\$99,999	ral producti on	ral	Gross value of agricultu ral producti on \$300- 399,999	Gross value of agricultu ral producti on \$400- 499,999	ral	Gross value of agricultu ral producti on \$750- 999,999	Gross value of agricultu ral producti on \$1 million or more	Gross value of agricultu ral producti on n
Irrigation district - Lower Murray/Western Murray	177	90	27	1854	16	27	56%	15%	0%	7%	7%	7%	0%	7%	27
Irrigation district - Murray Irrigation Ltd	902	545	36	1449	800	47	22%	4%	13%	7%	9%	9%	4%	33%	46
Irrigation district - Murrumbidgee Irrigation Area	852	325	32	622	101	40	46%	11%	9%	11%	3%	9%	6%	6%	35

Table A2.7 Types of irrigators who modernised on-farm infrastructure: Farm type

% who had modernised since 2008	% who had modernised since 2008, by farm type Beef /sheep	% who had modernised since 2008, by farm type Grain/ oilseed/ cotton	% who had modernised since 2008, by farm type Mixed grazing- cropping	% who had modernised since 2008, by farm type Dairy	% who had modernised since 2008, by farm type Rice	% who had modernised since 2008, by farm type Fruit/nut growers excluding wine grapes	modernised since 2008, by	% who had modernised since 2008, by farm type Vegetable growers	% who had modernised since 2008, by farm type Other	% who had modernised since 2008, by farm type n
Murray Darling Basin irrigators	39%	56%	65%	66%	85%	61%	41%	78%	46%	470
Irrigators outside Basin	42%	65%	57%	72%	33%	56%	52%	67%	50%	400
Irrigators living in off-farm SRWUIP region	45%	62%	68%	72%	82%	70%	65%	67%	42%	190
Intends to upgrade/modernise in next 1-2 years	62%	76%	84%	76%	100%	81%	82%	82%	100%	90
Intends to upgrade/modernise in next 3-5 years	51%	63%	76%	93%	82%	83%	40%	77%	83%	109
Doesn't plan to upgrade/modernise in next 5 years	35%	53%	42%	60%	60%	47%	45%	57%	35%	200

Table A2.8a Irrigator's views on effects of modernising on-farm infrastructure – all farmers

If your on-farm infrastructure has been upgraded/expanded since 2008, how did the on-farm infrastructure upgrade/addition affect	Basin irrigator, upgraded on-farm infrastructure since 2008 Negative impact	Basin irrigator, upgraded on-farm infrastructure since 2008 Neither negative or positive	Basin irrigator, upgraded on-farm infrastructure since 2008 Positive impact	Basin irrigator, upgraded on-farm infrastructure since 2008 n	SRWUIP on-farm infrastructure grant recipients Negative impact	SRWUIP on-farm infrastructure grant recipients Neither negative or positive	SRWUIP on-farm infrastructure grant recipients Positive impact	SRWUIP on-farm infrastructure grant recipients n
Your farm enterprise as a whole	8%	17%	75%	354	6%	11%	83%	93
Your farm profitability	14%	24%	61%	353	18%	17%	65%	93
Your overall farm productivity – since works were completed	9%	22%	69%	344	11%	13%	76%	92
Your irrigation water costs	23%	37%	41%	343	28%	27%	45%	92
Your farm debt levels	33%	39%	29%	335	38%	37%	25%	89
Your efficiency of water use	6%	18%	76%	348	9%	10%	82%	93
Timing of water delivery to your farm	10%	29%	61%	329	9%	21%	70%	90
Electricity/power costs	40%	30%	30%	334	43%	31%	26%	91
Your on-farm workload	14%	27%	59%	343	11%	26%	63%	92
Your ability to respond to changes in farming conditions	8%	24%	68%	342	9%	19%	73%	91

Table A2.8b Irrigator's views on effects of modernising on-farm infrastructure – comparison of dairy farmers and non-dairy farmers

If your on-farm infrastructure has been upgraded/expanded since 2008, how did the on-farm infrastructure upgrade/addition affect	SRWUIP on-farm infrastructure grant recipients - excluding dairy farmers Negative impact	SRWUIP on-farm infrastructure grant recipients - excluding dairy farmers Neither negative or positive	SRWUIP on-farm infrastructure grant recipients - excluding dairy farmers Positive impact	SRWUIP on-farm infrastructure grant recipients - excluding dairy farmers n	SRWUIP on-farm infrastructure grant recipients - dairy farmers Negative impact	SRWUIP on-farm infrastructure grant recipients - dairy farmers Neither negative or positive	SRWUIP on-farm infrastructure grant recipients - dairy farmers Positive impact	SRWUIP on-farm infrastructure grant recipients - dairy farmers n
Your farm enterprise as a whole	7%	11%	82%	57	6%	11%	83%	36
Your farm profitability	14%	18%	68%	57	25%	17%	58%	36
Your overall farm productivity – since works were completed	9%	14%	77%	56	14%	11%	75%	36
Your irrigation water costs	25%	29%	46%	56	33%	25%	42%	36
Your farm debt levels	20%	52%	28%	54	66%	14%	20%	35
Your efficiency of water use	5%	11%	84%	57	14%	8%	78%	36
Timing of water delivery to your farm	11%	22%	67%	54	6%	19%	75%	36
Electricity/power costs	34%	38%	29%	56	57%	20%	23%	35
Your on-farm workload	9%	25%	66%	56	14%	28%	58%	36
Your ability to respond to changes in farming conditions	5%	20%	75%	56	14%	17%	69%	35

Table A2.9a Changes in farm management in last 12 months – comparison of farmers who have and have not modernised on-farm infrastructure

In the last 12 months have you done any of the following on your farm business?	Basin irrigators Yes	Basin irrigators No or N/A	Basin irrigators n	Basin irrigator, had not upgraded on-farm infrastructure since 2008 Yes	Basin irrigator, had not upgraded on-farm infrastructure since 2008 No or N/A	Basin irrigator, had not upgraded on-farm infrastructure since 2008 n	Basin irrigator, upgraded on- farm infrastructure since 2008 Yes	Basin irrigator, upgraded on- farm infrastructure since 2008 No or N/A	Basin irrigator, upgraded on- farm infrastructure since 2008 n	SRWUIP on- farm infrastructure grant recipients Yes	SRWUIP on- farm infrastructure grant recipients No or N/A	SRWUIP on- farm infrastructure grant recipients n
Decreased the area of land irrigated	30%	71%	595	29%	71%	228	32%	68%	285	32%	68%	90
Increased the area of land irrigated	13%	87%	557	3%	97%	210	22%	70%	269	20%	80%	84
Improved on-farm irrigation efficiency (amount produced per unit of water used)	47%	53%	558	22%	78%	203	70%	30%	279	69%	31%	91
Purchased new land	11%	88%	568	7%	93%	213	14%	86%	271	13%	87%	86
Expanded the area I farm through leasing or sharefarming	6%	90%	564	2%	98%	213	9%	91%	270	10%	90%	87
Sold some of my land	7%	93%	586	5%	95%	219	7%	93%	285	9%	91%	92
Leased out some of my land	4%	96%	576	3%	97%	213	4%	96%	283	4%	96%	91
Reduced the amount I produce on my land (de- intensified production)	19%	81%	573	16%	84%	212	20%	80%	279	20%	80%	89

In the last 12 months have you done any of the following on your farm business?	Basin irrigators Yes	Basin irrigators No or N/A	Basin irrigators n	Basin irrigator, had not upgraded on-farm infrastructure since 2008 Yes	Basin irrigator, had not upgraded on-farm infrastructure since 2008 No or N/A	Basin irrigator, had not upgraded on-farm infrastructure since 2008 n	Basin irrigator, upgraded on- farm infrastructure since 2008 Yes	Basin irrigator, upgraded on- farm infrastructure since 2008 No or N/A	Basin irrigator, upgraded on- farm infrastructure since 2008 n	SRWUIP on- farm infrastructure grant recipients Yes	SRWUIP on- farm infrastructure grant recipients No or N/A	SRWUIP on- farm infrastructure grant recipients n
Increased the amount I produce on my land (intensified production)	23%	77%	566	17%	83%	212	27%	73%	275	24%	76%	90
Increased the hours I worked on the farm	33%	67%	581	26%	74%	219	40%	60%	284	46%	54%	92
Reduced the hours I worked on the farm	11%	90%	575	12%	88%	218	9%	91%	276	7%	93%	89
Increased my off- farm work	10%	90%	572	12%	88%	217	7%	93%	278	4%	96%	90
Reduced use of inputs e.g. fertiliser, fuel, chemicals	33%	67%	581	37%	63%	218	31%	69%	281	33%	67%	90
Substantially increased number of stock on the farm	14%	86%	569	14%	86%	214	13%	87%	275	14%	86%	86
Reduced the number of employees or contractors working on my farm	19%	81%	582	18%	82%	217	20%	80%	284	20%	80%	91

Table A2.9b Changes in farm management in last 12 months – comparison of farmers who have and have not modernised on-farm infrastructure, by dairy farmers and other farmers

In the last 12 months have you done any of the following on your farm business?	Basin irrigators - non-dairy farmers All - yes (n=460)	Basin irrigators - non-dairy farmers Had not upgraded on-farm infrastructure since 2008 - yes (n=189)	Basin irrigators - non-dairy farmers Upgraded on- farm infrastructure since 2008 - yes (n=213)	Basin irrigators - non-dairy farmers SRWUIP on-farm infrastructure grant recipients - yes (n=55)	Basin irrigators - dairy farmers All - yes (n=135)	Basin irrigators - dairy farmers Had not upgraded on-farm infrastructure since 2008 - yes (n=39)	Basin irrigators - dairy farmers Upgraded on- farm infrastructure since 2008 - yes (n=72)	Basin irrigators - dairy farmers SRWUIP on-farm infrastructure grant recipients - yes (n=35)
Decreased the area of land irrigated	12%	21%	26%	27%	41%	33%	47%	40%
Increased the area of land irrigated	6%	2%	25%	23%	9%	6%	12%	16%
Improved on-farm irrigation efficiency (amount produced per unit of water used)	20%	17%	71%	65%	49%	20%	69%	75%
Purchased new land	10%	5%	16%	15%	10%	11%	8%	9%
Expanded the area I farm through leasing or sharefarming	6%	4%	9%	9%	5%	0%	8%	12%
Sold some of my land	6%	5%	9%	12%	5%	5%	4%	3%
Leased out some of my land	7%	5%	5%	4%	3%	0%	3%	6%
Reduced the amount I produce on my land (de- intensified production)	16%	17%	15%	13%	30%	24%	32%	31%
Increased the amount I produce on my land (intensified production)	21%	18%	32%	26%	16%	16%	15%	22%
Increased the hours I worked on the farm	27%	25%	36%	35%	47%	39%	54%	63%
Reduced the hours I worked on the farm	14%	16%	11%	7%	6%	5%	3%	6%
Increased my off-farm work	11%	13%	8%	5%	7%	10%	5%	3%
Reduced use of inputs e.g. fertiliser, fuel, chemicals	24%	31%	27%	28%	47%	55%	43%	42%

In the last 12 months have you done any of the following on your farm business?	non-dairy farmers All - yes (n=460)	Basin irrigators - non-dairy farmers Had not upgraded on-farm infrastructure since 2008 - yes (n=189)	Basin irrigators - non-dairy farmers Upgraded on- farm infrastructure since 2008 - yes (n=213)	Basin irrigators - non-dairy farmers SRWUIP on-farm infrastructure grant recipients - yes (n=55)		Basin irrigators - dairy farmers Had not upgraded on-farm infrastructure since 2008 - yes (n=39)	Basin irrigators - dairy farmers Upgraded on- farm infrastructure since 2008 - yes (n=72)	Basin irrigators - dairy farmers SRWUIP on-farm infrastructure grant recipients - yes (n=35)
Substantially increased number of stock on the farm	16%	15%	16%	21%	8%	10%	6%	3%
Reduced the number of employees or contractors working on my farm	10%	12%	16%	11%	34%	41%	32%	33%

Table A2.10a Barriers to farm management experienced in last 3 years – comparison of farmers who have and have not modernised on-farm infrastructure – all irrigators

Have any of the following been a barrier to you running your farm business the way you would like to in the last 3 years?	Basin irrigators No/ low barrier (score 1- 2)	Basin irrigators Moderat e barrier (score 3- 5)	Basin irrigators Large barrier (score 6- 7)	Basin irrigators n	Basin irrigator, had not upgraded on-farm infrastruc ture since 2008 No/ low barrier (score 1-2)	Basin irrigator, had not upgraded on-farm infrastruc ture since 2008 Moderat e barrier (score 3-5)	Basin irrigator, had not upgraded on-farm infrastruc ture since 2008 Large barrier (score 6-7)	Basin irrigator, had not upgraded on-farm infrastruc ture since 2008 n	Basin irrigator, upgraded on-farm infrastruc ture since 2008 No/ low barrier (score 1- 2)	Basin irrigator, upgraded on-farm infrastruc ture since 2008 Moderat e barrier (score 3- 5)	Basin irrigator, upgraded on-farm infrastruc ture since 2008 Large barrier (score 6-7)	Basin irrigator, upgraded on-farm infrastruc ture since 2008 n	SRWUIP on-farm infrastruc ture grant recipient s No/ low barrier (score 1- 2)	SRWUIP on-farm infrastruc ture grant recipient s Moderat e barrier (score 3- 5)	SRWUIP on-farm infrastruc ture grant recipient s Large barrier (score 6- 7)	SRWUIP on-farm infrastru cture grant recipient s
Drought	29%	37%	35%	582	35%	35%	35%	214	25%	40%	35%	288	23%	39%	39%	93
Rising input costs e.g. fertiliser, fuel	19%	45%	36%	586	24%	41%	36%	214	15%	50%	34%	288	15%	52%	33%	93
Reduced water allocation for one or more seasons	38%	22%	39%	576	50%	21%	29%	214	29%	22%	49%	285	23%	22%	55%	91
High water delivery costs (charge for delivery of water)	22%	28%	50%	570	28%	25%	47%	214	16%	32%	52%	286	8%	30%	62%	93
Increases in fixed costs of water entitlements other than water delivery	20%	30%	50%	569	24%	27%	49%	212	15%	34%	51%	283	9%	30%	62%	91
High price of temporary water	34%	20%	46%	561	44%	20%	37%	213	27%	21%	53%	282	17%	16%	66%	92
Lack of available water allocation to purchase on the water market	42%	27%	30%	548	50%	26%	25%	207	37%	28%	35%	276	31%	31%	37%	89

Have any of the following	Basin	SRWUIP	SRWUIP	SRWUIP	SRWUIP											
been a barrier to you	irrigators	irrigators	irrigators	irrigators	irrigator,	on-farm	on-farm	on-farm	on-farm							
running your farm business	No/ low	Moderat	Large	n	had not	had not	had not	had not	upgraded	upgraded	upgraded	upgraded	infrastruc	infrastruc	infrastruc	infrastru
the way you would like to	barrier	e barrier	barrier		upgraded	upgraded	upgraded	upgraded	on-farm	on-farm	on-farm	on-farm	ture	ture	ture	cture
in the last 3 years?	(score 1-	(score 3-	(score 6-		on-farm	on-farm	on-farm	on-farm	infrastruc	infrastruc	infrastruc	infrastruc	grant	grant	grant	grant
	2)	5)	7)		infrastruc	infrastruc	infrastruc	infrastruc	ture	ture	ture	ture	recipient	recipient	recipient	recipient
					ture	ture	ture	ture	since	since	since	since	s	s	s	s
					since	since	since	since	2008	2008	2008	2008	No/low	Moderat	Large	n
					2008	2008	2008	2008	No/low	Moderat	Large	n	barrier	e barrier	barrier	
					No/ low	Moderat	Large	n	barrier	e barrier	barrier		(score 1-	(score 3-	(score 6-	
					barrier	e barrier	barrier		(score 1-	(score 3-	(score 6-		2)	5)	7)	
					(score 1-	(score 3-	(score 6-		2)	5)	7)					
					2)	5)	7)									
Inability to fully use farm	45%	44%	10%	569	50%	44%	7%	211	42%	45%	13%	285	41%	41%	17%	92
infrastructure, e.g. not																
getting full productivity from infrastructure or																
machinery																

Table A2.10b Barriers to farm management experienced in last 3 years – comparison of farmers who have and have not modernised on-farm infrastructure, and of dairy farmers and other farmers

Have any of the following been a barrier to you running your farm business the way you would like to in the last 3 years?	Basin irrigators - non-dairy farmers - % reporting 'large barrier' All (n=458)	Basin irrigators - non-dairy farmers - % reporting 'large barrier' Had not upgraded on- farm infrastructure since 2008 (n=188)	Basin irrigators - non-dairy farmers - % reporting 'large barrier' Upgraded on- farm infrastructure since 2008 (n=212)	SRWUIP on- farm infrastructure grant recipients (n=55)	Basin irrigators - dairy farmers % reporting 'large barrier' All (n=130)	Basin irrigators - dairy farmers % reporting 'large barrier' Had not upgraded on- farm infrastructure since 2008 (n=39)	Basin irrigators - dairy farmers % reporting 'large barrier' Upgraded on- farm infrastructure since 2008 (n=74)	Basin irrigators - dairy farmers - % reporting 'large barrier' SRWUIP on- farm infrastructure grant recipients (n=36)
Drought	32%	27%	33%	37%	45%	44%	42%	42%
Rising input costs e.g. fertiliser, fuel	34%	34%	32%	31%	45%	44%	42%	37%
Reduced water allocation for one or more seasons	33%	25%	43%	49%	60%	51%	65%	64%
High water delivery costs (charge for delivery of water)	45%	44%	48%	63%	66%	59%	65%	61%
Increases in fixed costs of water entitlements other than water delivery	45%	46%	46%	60%	66%	62%	64%	64%
High price of temporary water	38%	31%	45%	61%	73%	65%	76%	75%
Lack of available water allocation to purchase on the water market	23%	20%	26%	20%	56%	46%	58%	63%
Inability to fully use farm infrastructure, e.g. not getting full productivity from infrastructure or machinery	8%	6%	12%	14%	17%	11%	18%	23%

Table A2.11a Future farming intentions – comparison of farmers who have and have not modernised on-farm infrastructure

How likely are you to do the following in the next 5 years?	Basin irrigators Unlikely	Basin irrigators Neither likely/ unlikely or unsure	Basin irrigators Likely	Basin irrigators n	Basin irrigator, had not upgrade d on- farm infrastru cture since 2008 Unlikely	Basin irrigator, had not upgrade d on- farm infrastru cture since 2008 Neither likely/ unlikely or unsure	Basin irrigator, had not upgrade d on- farm infrastru cture since 2008 Likely	Basin irrigator, had not upgrade d on- farm infrastru cture since 2008 n	Basin irrigator, upgrade d on- farm infrastru cture since 2008 Unlikely	Basin irrigator, upgrade d on- farm infrastru cture since 2008 Neither likely/ unlikely or unsure	Basin irrigator, upgrade d on- farm infrastru cture since 2008 Likely	Basin irrigator, upgrade d on- farm infrastru cture since 2008 n	SRWUIP on-farm infrastru cture grant recipient s Unlikely	SRWUIP on-farm infrastru cture grant recipient s Neither likely/ unlikely or unsure	SRWUIP on-farm infrastru cture grant recipient s Likely	SRWUIP on-farm infrastru cture grant recipient s
Retire from farming (even if you keep working off-farm)	52%	11%	36%	589	51%	13%	36%	220	57%	7%	36%	289	58%	5%	36%	91
Leave farming for reasons other than retirement	70%	11%	29%	574	67%	13%	20%	209	73%	8%	31%	287	74%	3%	36%	90
Expand my farm business	67%	11%	22%	565	74%	10%	16%	209	62%	10%	28%	281	63%	10%	27%	88
Downsize my farm business	71%	11%	18%	573	73%	12%	15%	212	72%	9%	19%	283	73%	8%	19%	90
Substantially change my enterprise mix	72%	12%	16%	571	76%	13%	11%	210	69%	10%	20%	285	66%	10%	24%	90
Relocate entire farm business	89%	6%	5%	572	91%	5%	4%	212	89%	6%	5%	283	88%	8%	4%	89
Adopt more intensive farm practices	71%	14%	15%	570	78%	11%	11%	210	67%	14%	20%	284	64%	16%	20%	90
Seek additional off-farm work	77%	8%	14%	573	76%	9%	14%	211	83%	6%	12%	285	80%	6%	14%	90

Table A2.11b Future farming intentions – comparison of farmers who have and have not modernised on-farm infrastructure, and of dairy farmers and other farmers

How likely are you to do the following in the next 5 years?	Basin irrigators - non-dairy farmers - % reporting 'likely' All (n=458)	Basin irrigators - non-dairy farmers - % reporting 'likely' Had not upgraded on- farm infrastructure since 2008 (n=188)	Basin irrigators - non-dairy farmers - % reporting 'likely' Upgraded on- farm infrastructure since 2008 (n=212)	Basin irrigators - non-dairy farmers - % reporting 'likely' SRWUIP on-farm infrastructure grant recipients (n=55)	Basin irrigators - dairy farmers - % reporting 'likely' All (n=130)	Basin irrigators - dairy farmers - % reporting 'likely' Had not upgraded on- farm infrastructure since 2008 (n=39)	Basin irrigators - dairy farmers - % reporting 'likely' Upgraded on- farm infrastructure since 2008 (n=74)	Basin irrigators - dairy farmers - % reporting 'likely' SRWUIP on-farm infrastructure grant recipients (n=36)
Retire from farming (even if you keep working off-farm)	39%	40%	38%	44%	36%	36%	33%	26%
Leave farming for reasons other than retirement	19%	21%	18%	17%	25%	22%	25%	32%
Expand my farm business	25%	18%	32%	30%	19%	14%	19%	24%
Downsize my farm business	17%	13%	18%	16%	25%	26%	23%	24%
Substantially change my enterprise mix	16%	10%	21%	25%	23%	21%	21%	24%
Relocate entire farm business	5%	5%	5%	6%	5%	3%	4%	3%
Adopt more intensive farm practices	16%	11%	22%	23%	16%	11%	17%	18%
Seek additional off-farm work	13%	13%	11%	13%	21%	24%	14%	18%

Table A2.12a Farming outlook – comparison of farmers who have and have not modernised on-farm infrastructure

Do you agree or disagree with the following statements about your farming?	irrigators	irrigators	Basin irrigators Agree	Basin irrigators n	irrigator, had not upgraded on-farm infrastruc	had not upgraded on-farm infrastruc	irrigator, had not upgraded on-farm	irrigator, had not upgraded on-farm infrastruc ture since	irrigator, upgraded on-farm infrastruc ture since 2008 Disagree	irrigator, upgraded on-farm infrastruc ture since 2008	irrigator, upgraded on-farm infrastruc	irrigator, upgraded on-farm infrastruc ture since	on-farm infrastruc ture grant recipients Disagree	on-farm infrastruc ture grant recipients	on-farm infrastruc ture grant	SRWUIP on-farm infrastruc ture grant recipients n
I feel optimistic about my farming future	30%	19%	51%	609	34%	19%	47%	229	27%	18%	55%	293	33%	22%	45%	93
My farm business is under a lot of financial stress at the moment	47%	15%	38%	611	45%	16%	39%	228	47%	14%	39%	295	42%	15%	43%	93
I am satisfied with my farm business performance	26%	21%	53%	610	26%	20%	54%	227	27%	19%	55%	295	32%	22%	46%	93

Table A2.12b Farming outlook – comparison of farmers who have and have not modernised on-farm infrastructure, and of dairy farmers and other farmers

Do you agree or disagree with the following statements about your farming?	Basin irrigators - non-dairy farmers - % reporting 'agree' All (n=458)	Basin irrigators - non-dairy farmers - % reporting 'agree' Had not upgraded on-farm infrastructure since 2008 (n=188)	infrastructure since 2008 (n=212)	Basin irrigators - non-dairy farmers - % reporting 'agree' SRWUIP on-farm infrastructure grant recipients (n=55)	Basin irrigators - dairy farmers - % reporting 'agree' All (n=130)	Basin irrigators - dairy farmers - % reporting 'agree' Had not upgraded on-farm infrastructure since 2008 (n=39)	Basin irrigators - dairy farmers - % reporting 'agree' Upgraded on-farm infrastructure since 2008 (n=74)	Basin irrigators - dairy farmers - % reporting 'agree' SRWUIP on-farm infrastructure grant recipients (n=36)
I feel optimistic about my farming future	55%	49%	61%	53%	33%	37%	36%	33%
My farm business is under a lot of financial stress at the moment	30%	34%	30%	28%	66%	63%	64%	67%
I am satisfied with my farm business performance	56%	57%	57%	51%	42%	41%	49%	39%

Table A2.13 Farming confidence – comparison of farmers who have and have not modernised on-farm infrastructure

over the next few years, I am	irrigators Disagree	Basin irrigators Neither agree/ disagree	irrigators	irrigators n	irrigator, had not upgraded on-farm infrastruc ture since 2008	irrigator, had not upgraded on-farm infrastruc ture since 2008	irrigator, had not upgraded on-farm infrastruc	irrigator, had not upgraded on-farm infrastruc ture since	irrigator, upgraded on-farm infrastruc ture since 2008 Disagree	irrigator, upgraded on-farm infrastruc ture since 2008	irrigator, upgraded on-farm infrastruc	irrigator, upgraded on-farm infrastruc	on-farm infrastruc ture grant recipients Disagree	on-farm infrastruc ture grant recipients	infrastruc ture grant	ture grant
achieve the things I want to on my farm	21%	22%	57%	583	23%	22%	55%	222	17%	21%	62%	287	25%	17%	58%	93
meet my farm business objectives	33%	36%	59%	579	38%	40%	56%	221	27%	32%	63%	285	38%	38%	57%	92
cope well with most difficult conditions on the farm e.g. drought, pest outbreaks	18%	26%	55%	579	20%	28%	52%	218	18%	25%	57%	287	20%	24%	56%	93

Table A2.13b Farming confidence – comparison of farmers who have and have not modernised on-farm infrastructure, and dairy farmers and other farmers

When I think about my farm over the next few years, I am confident that I can	Basin irrigators - non-dairy farmers - % reporting 'agree' All (n=458)	Basin irrigators - non-dairy farmers - % reporting 'agree' Had not upgraded on-farm infrastructure since 2008 (n=188)	Basin irrigators - non-dairy farmers - % reporting 'agree' All (n=458)	Basin irrigators - non-dairy farmers - % reporting 'agree' Had not upgraded on-farm infrastructure since 2008 (n=188)	Basin irrigators - dairy farmers - % reporting 'agree' All (n=458)	Basin irrigators - dairy farmers - % reporting 'agree' Had not upgraded on-farm infrastructure since 2008 (n=188)	Basin irrigators - dairy farmers - % reporting 'agree' All (n=458)	Basin irrigators - dairy farmers - % reporting 'agree' Had not upgraded on-farm infrastructure since 2008 (n=188)
achieve the things I want to on my farm	62%	58%	68%	68%	38%	39%	43%	42%
meet my farm business objectives	65%	60%	69%	68%	40%	39%	45%	39%
cope well with most difficult conditions on the farm e.g. drought, pest outbreaks	57%	53%	60%	60%	50%	47%	49%	50%

Table A2.14a Farm financial performance, 2015-16, reported by Basin irrigators who had and had not modernised on-farm water infrastructure

Survey question as presented to farmers	Profit or Loss	Basin irrigators (n=556)	Basin irrigator, had not upgraded on- farm infrastructure since 2008 (n=215)	Basin irrigator, upgraded on-farm infrastructure since 2008 (n=273)	SRWUIP on-farm infrastructure grant recipients (n=86)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$250,000 or more	3%	3%	4%	6%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$100,000-\$249,000	4%	4%	3%	5%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$50,000-\$99,999	6%	5%	6%	5%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$10,000-\$49,999	11%	12%	12%	16%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Break even OR loss/profit <\$10,000	30%	37%	23%	26%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$10,000-\$49,999	18%	19%	18%	19%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$50,000-\$99,999	10%	10%	11%	14%

Survey question as presented to farmers	Profit or Loss	Basin irrigators (n=556)	Basin irrigator, had not upgraded on- farm infrastructure since 2008 (n=215)	Basin irrigator, upgraded on-farm infrastructure since 2008 (n=273)	SRWUIP on-farm infrastructure grant recipients (n=86)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$100,000-\$249,000	11%	9%	12%	5%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$250,000 or more	7%	2%	12%	6%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Make a moderate to large loss	13%	12%	10%	12%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a small loss	11%	10%	12%	17%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Breaking even	18%	18%	15%	14%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a small profit	33%	34%	33%	31%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a moderate or large profit	25%	26%	30%	26%
How would you describe your average cash-flow on the farm over the last 12 months?	Poor cash flow	33%	40%	29%	35%
How would you describe your average cash-flow on the farm over the last 12 months?	Neither good or bad cash flow	32%	28%	35%	36%
How would you describe your average cash-flow on the farm over the last 12 months?	Good farm cash flow	35%	32%	37%	30%
How easy or difficult is it for you to service your farm business debt at the moment?	Difficult to service farm debt	23%	22%	23%	30%
How easy or difficult is it for you to service your farm business debt at the moment?	Neither difficult or easy to service farm debt	44%	40%	46%	49%
How easy or difficult is it for you to service your farm business debt at the moment?	Easy to service farm debt	33%	38%	31%	21%

Table A2.14b Farm financial performance, 2015-16, reported by Basin irrigators who had and had not modernised on-farm water infrastructure, comparison of dairy farmers and other farmers

Survey question as presented to farmers	Profit or Loss	Basin irrigators - non-dairy farmers All (n=436)	Basin irrigators - non-dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=179)	_	infrastructure	Basin irrigators - dairy farmers All (n=120)	upgraded on- farm	dairy farmers Upgraded on- farm infrastructure	Basin irrigators dairy farmers SRWUIP on-farr infrastructure grant recipients (n=33)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$250,000 or more	2%	2%	2%	4%	7%	8%	8%	9%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns									
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$100,000- \$249,000	3%	5%	1%	2%	7%	0%	8%	9%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns									
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$50,000-\$99,999	5%	6%	4%	0%	8%	3%	10%	11%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns									
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$10,000-\$49,999	9%	10%	10%	14%	15%	19%	17%	20%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns									

Survey question as presented to farmers			-	Basin irrigators - non-dairy farmers Upgraded on-farm infrastructure since 2008 (n=206)	SRWUIP on-farm infrastructure	irrigators - dairy farmers All (n=120)	dairy farmers	Basin irrigators - dairy farmers Upgraded on- farm infrastructure since 2008 (n=67)	Basin irrigators dairy farmers SRWUIP on-farn infrastructure grant recipients (n=33)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Break even OR loss/profit <\$10,000	31%	37%	23%	29%	27%	33%	24%	20%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$10,000- \$49,999	19%	20%	19%	22%	14%	14%	14%	14%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$50,000- \$99,999	10%	11%	11%	16%	11%	6%	11%	11%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$100,000- \$249,000	11%	8%	14%	6%	9%	14%	6%	3%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Profit of \$250,000 or more	8%	2%	15%	8%	2%	3%	3%	3%

Profit or Loss	Basin irrigators - non-dairy farmers All (n=436)	Had not upgraded on-farm infrastructure	Upgraded on-farm infrastructure since 2008 (n=206)	SRWUIP on-farm infrastructure	irrigators - dairy farmers All (n=120)	dairy farmers Had not upgraded on- farm infrastructure since 2008	Basin irrigators - dairy farmers Upgraded on- farm infrastructure since 2008 (n=67)	Basin irrigators dairy farmers SRWUIP on-farn infrastructure grant recipients (n=33)
Make a moderate to large loss	12%	16%	9%	7%	16%	18%	15%	20%
Making a small loss	11%	9%	12%	18%	9%	8%	10%	14%
Breaking even	19%	23%	15%	15%	16%	11%	14%	14%
Making a small profit	32%	32%	32%	35%	39%	42%	37%	26%
Making a moderate or large profit	26%	19%	32%	25%	21%	21%	24%	26%
Poor cash flow	27%	36%	21%	24%	54%	62%	51%	52%
Neither good or bad cash flow	34%	30%	37%	39%	27%	16%	29%	30%
Good farm cash flow	39%	34%	42%	37%	20%	22%	20%	18%
Difficult to service farm debt	17%	15%	18%	17%	42%	48%	37%	46%
Neither difficult or easy to service farm debt	46%	44%	48%	60%	37%	27%	41%	37%
Easy to service farm debt	37%	41%	34%	24%	21%	24%	22%	17%
	Make a moderate to large loss  Making a small loss  Breaking even  Making a small profit  Making a moderate or large profit  Poor cash flow  Neither good or bad cash flow  Good farm cash flow  Difficult to service farm debt  Neither difficult or easy to service farm debt  Easy to service farm	irrigators - non-dairy farmers All (n=436)  Make a moderate to large loss  Making a small loss  11%  Breaking even  19%  Making a small profit  32%  Making a moderate or large profit  Poor cash flow  27%  Neither good or bad cash flow  Good farm cash flow  39%  Difficult to service farm debt  Neither difficult or easy to service farm debt  Easy to service farm  37%	irrigators - non-dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=179)  Make a moderate to large loss  Making a small loss  I1%  Breaking even  I9%  Making a small profit  32%  Making a moderate or large profit  Poor cash flow  Service farm debt  Irrigators - non-dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=179)  16%  16%  16%  18%  32%  32%  32%  32%  Making a moderate or large profit  Poor cash flow  34%  30%  36%  Neither good or bad cash flow  39%  34%  Difficult to service farm debt  Neither difficult or easy to service farm debt  Easy to service farm debt  Easy to service farm  37%  41%	irrigators - non-dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=179)  Make a moderate to large loss  Making a small loss  11%  Breaking even  19%  23%  Making a small profit  32%  32%  Making a moderate or large profit  Poor cash flow  Neither good or bad cash flow  Good farm cash flow  Difficult to service farm debt  Neither difficult or easy to service farm debt  Easy to service farm debt  Image on non-dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=206)  10%  9%  12%  12%  12%  12%  12%  12%  12%	Irrigators -	Irrigators - non-dairy farmers   non-dairy   non	Irrigators - non-dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=179)   Irrigators - SRWUIP on-farm infrastructure since 2008 (n=206)   Irrigators - SRWUIP on-farm infrastructure since 2008 (n=33)   Irrigators - Irrigators	Irrigators - non-dairy farmers had not upgraded on-farm infrastructure since 2008 (n=179)

Table A2.15a Spending on water, electricity, salaries/wages – comparison of farmers who have and have not modernised on-farm infrastructure

In 2015-16, what % of your farm expenditure was on the following?	Range	Basin irrigators	Basin irrigator, had not upgraded on-farm infrastructure since 2008	Basin irrigator, upgraded on- farm infrastructure since 2008	SRWUIP on-farm infrastructure grant recipients
Water for irrigation (costs of water entitlements & temporary water)	Mean	17.1%	16.8%	17.7%	20.9%
Water for irrigation (costs of water entitlements & temporary water)	Median	12.0%	10.0%	15.0%	20.0%
Water for irrigation (costs of water entitlements & temporary water)	<10%	35%	43%	29%	12%
Water for irrigation (costs of water entitlements & temporary water)	10-19%	22%	17%	25%	32%
Water for irrigation (costs of water entitlements & temporary water)	20-29%	23%	22%	25%	27%
Water for irrigation (costs of water entitlements & temporary water)	30-39%	9%	6%	11%	17%
Water for irrigation (costs of water entitlements & temporary water)	40% or more	11%	12%	11%	11%
Water for irrigation (costs of water entitlements & temporary water)	n	500	193	244	81
Electricity/power	Mean	9.8%	10.2%	9.2%	8.3%
Electricity/power	Median	10.0%	10.0%	8.0%	5.0%
Electricity/power	<10%	50%	49%	50%	54%
Electricity/power	10-19%	35%	33%	37%	37%
Electricity/power	20-29%	10%	11%	9%	7%
Electricity/power	30-39%	3%	4%	2%	0%

In 2015-16, what % of your farm expenditure was on the following?	Range	Basin irrigators	Basin irrigator, had not upgraded on-farm infrastructure since 2008	Basin irrigator, upgraded on- farm infrastructure since 2008	SRWUIP on-farm infrastructure grant recipients
Electricity/power	40% or more	2%	3%	1%	1%
Electricity/power	n	505	195	247	81
Salaries/wages	Mean	11.4%	8.9%	13.7%	12.5%
Salaries/wages	Median	8.0%	2.0%	10.0%	10.0%
Salaries/wages	<10%	52%	61%	42%	38%
Salaries/wages	10-19%	22%	19%	26%	36%
Salaries/wages	20-29%	13%	8%	16%	14%
Salaries/wages	30-39%	7%	5%	9%	7%
Salaries/wages	40% or more	7%	6%	8%	4%
Salaries/wages	n	460	179	221	69

Table A2.15b Spending on water, electricity, salaries/wages – comparison of farmers who have and have not modernised on-farm infrastructure, and of dairy farmers and other farmers

In 2015-16, what % of your farm expenditure was on the following?	Range	Basin irrigators - non-dairy farmers All (n=425)	Basin irrigators - non- dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=174)	Basin irrigators - non-dairy farmers Upgraded on-farm infrastructure since 2008 (n=203)	Basin irrigators - non-dairy farmers SRWUIP on-farm infrastructure grant recipients (n=32)	Basin irrigators - dairy farmers All (n=116)	Basin irrigators - dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=35)	Basin irrigators - dairy farmers Upgraded on- farm infrastructure since 2008 (n=65)	Basin irrigators - dairy farmers SRWUIP on-farm infrastructure grant recipients (n=32)
Water for irrigation (costs of water entitlements & temporary water)	Mean	16	17	16	20	20	15	22	22
Water for irrigation (costs of water entitlements & temporary water)	Median	10	10	10	20	20	10	20	20
Water for irrigation (costs of water entitlements & temporary water)	<10%	40%	44%	36%	15%	17%	39%	8%	9%
Water for irrigation (costs of water entitlements & temporary water)	10-19%	19%	17%	21%	33%	31%	19%	35%	30%
Water for irrigation (costs of water entitlements & temporary water)	20-29%	21%	22%	23%	23%	29%	23%	29%	33%
Water for irrigation (costs of water entitlements & temporary water)	30-39%	8%	5%	9%	17%	13%	10%	15%	18%
Water for irrigation (costs of water entitlements & temporary water)	40% or more	11%	13%	11%	13%	11%	10%	12%	9%
Electricity/power	Mean	10	10	9	9	9	9	9	7
Electricity/power	Median	10	10	8	6	10	10	10	5
Electricity/power	<10%	50%	49%	52%	52%	48%	48%	46%	58%
Electricity/power	10-19%	33%	33%	34%	33%	42%	36%	46%	42%

In 2015-16, what % of your farm expenditure was on the following?	Range	Basin irrigators - non-dairy farmers All (n=425)	Basin irrigators - non- dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=174)	Basin irrigators - non-dairy farmers Upgraded on-farm infrastructure since 2008 (n=203)	Basin irrigators - non-dairy farmers SRWUIP on-farm infrastructure grant recipients (n=32)	Basin irrigators - dairy farmers All (n=116)	Basin irrigators - dairy farmers Had not upgraded on-farm infrastructure since 2008 (n=35)	Basin irrigators - dairy farmers Upgraded on- farm infrastructure since 2008 (n=65)	Basin irrigators - dairy farmers SRWUIP on-farm infrastructure grant recipients (n=32)
Electricity/power	20-29%	11%	10%	10%	13%	10%	15%	6%	0%
Electricity/power	30-39%	4%	4%	3%	0%	1%	0%	2%	0%
Electricity/power	40% or more	3%	3%	2%	2%	0%	0%	0%	0%
Salaries/ wages	Mean	12	9	15	13	11	8	11	12
Salaries/ wages	Median	5	1	10	10	10	10	10	10
Salaries/ wages	<10%	53%	63%	40%	40%	47%	50%	45%	35%
Salaries/ wages	10-19%	20%	16%	27%	35%	28%	38%	25%	38%
Salaries/ wages	20-29%	12%	8%	14%	7%	16%	12%	22%	27%
Salaries/ wages	30-39%	8%	6%	9%	12%	6%	0%	7%	0%
Salaries/ wages	40% or more	8%	7%	10%	7%	2%	0%	0%	0%

## **Appendix 3: Off-farm modernisation**

## Table A3.1 Awareness of off-farm irrigation modernisation works

Has your water provider upgraded their irrigation infrastructure since 2008?	Yes	No	Don't know	n
Murray Darling Basin irrigators	54%	27%	19%	514
Irrigators outside Basin	17%	34%	49%	82
Northern Basin irrigators	15%	41%	44%	78
Northern Basin irrigators – living in modernisation areas	50%	25%	25%	12
Northern Basin irrigators – not in modernisation area	9%	44%	47%	66
Southern Basin irrigators	61%	25%	14%	436
Southern Basin irrigators – living in modernisation area	69%	22%	9%	256
Southern Basin irrigators – not in modernisation area	49%	29%	21%	180
Southern Basin irrigators – NSW – living in modernisation area	73%	27%	0%	37
Southern Basin irrigators – NSW – not in modernisation area	60%	22%	18%	88
Southern Basin irrigators – VIC – living in modernisation area	71%	21%	8%	190
Southern Basin irrigators – VIC – not in modernisation area	41%	37%	22%	78
Southern Basin irrigators – SA – living in modernisation area	48%	24%	28%	29
Southern Basin irrigators – SA – not in modernisation area	29%	36%	36%	14
Goulburn Murray Irrigation District	72%	21%	7%	185
Lower Murray Water/Western Murray Irrigation	68%	18%	14%	28
Murray Irrigation Ltd	91%	7%	2%	45
Murrumbidgee Irrigation Area	69%	25%	6%	36

Table A3.2 Irrigator's views on effects of modernising off-farm infrastructure – comparison of 2015 and 2016 survey results

If your water provider upgraded water infrastructure, how did this affect	Basin irrigator, living in area with off-farm SRWUIP investment – 2015 Negative impact	Basin irrigator, living in area with off-farm SRWUIP investment – 2015 Neither negative or positive	Basin irrigator, living in area with off-farm SRWUIP investment – 2015 Positive impact	Basin irrigator, living in area with off-farm SRWUIP investment – 2015 n	Basin irrigator, living in area with off-farm SRWUIP investment – 2016 Negative impact	Basin irrigator, living in area with off-farm SRWUIP investment – 2016 Neither negative or positive	Basin irrigator, living in area with off-farm SRWUIP investment – 2016 Positive impact	Basin irrigator, living in area with off-farm SRWUIP investment – 2016 n
Your farm enterprise as a whole	20%	40%	41%	204	13%	33%	54%	178
Your overall farm productivity	16%	54%	30%	201	16%	43%	41%	180
Your farm profitability	22%	61%	18%	199	21%	47%	32%	179
Your efficiency of water use	14%	41%	46%	204	12%	39%	49%	179
Timing of water delivery to your farm	10%	30%	59%	204	9%	27%	63%	180
Cost of water delivery to your farm	51%	35%	14%	201	51%	33%	16%	179

Table A3.3 Irrigator's views on effects of modernising off-farm infrastructure on farm enterprise as a whole - 2016

If your water provider upgraded water infrastructure, how did this affect	Your farm enterprise as a whole Negative impact	Your farm enterprise as a whole Neither negative or positive	Your farm enterprise as a whole Positive impact	Your farm enterprise as a whole n
Murray Darling Basin irrigators – all	15%	36%	49%	277
Basin irrigator living in area with off-farm SRWUIP investment	13%	33%	54%	178
Basin irrigator not living in area with off-farm SRWUIP investment	17%	43%	40%	110
Southern Basin irrigators – off-farm SRWUIP investment regions	12%	33%	55%	172
Southern Basin NSW irrigators – off-farm SRWUIP investment regions	7%	45%	48%	29
Southern Basin VIC irrigators – off-farm SRWUIP investment regions	15%	30%	55%	128
Goulburn Murray Irrigation District	18%	29%	52%	130
Lower Murray Water/Western Murray Irrigation	18%	35%	47%	17
Murray Irrigation Ltd	8%	53%	39%	38
Murrumbidgee Irrigation Area	7%	36%	57%	28

Table A3.4 Irrigator's views on effects of modernising off-farm infrastructure on *overall farm productivity* - 2016

If your water provider upgraded water infrastructure, how did this affect	Your overall farm productivity Negative impact	Your overall farm productivity Neither negative or positive	Your overall farm productivity Positive impact	Your overall farm productivity n
Murray Darling Basin irrigators – all	17%	46%	37%	278
Basin irrigator living in area with off-farm SRWUIP investment	16%	43%	41%	180
Basin irrigator not living in area with off-farm SRWUIP investment	17%	53%	30%	109
Southern Basin irrigators – off-farm SRWUIP investment regions	16% 42%		43%	174
Southern Basin NSW irrigators – off-farm SRWUIP investment regions	10%	52%	38%	29
Southern Basin VIC irrigators – off-farm SRWUIP investment regions	18%	38%	45%	130
Goulburn Murray Irrigation District	20%	39%	41%	132
Lower Murray Water/Western Murray Irrigation	24%	35%	41%	17
Murray Irrigation Ltd	11%	59%	30%	37
Murrumbidgee Irrigation Area	7%	43%	50%	28

Table A3.5 Irrigator's views on effects of modernising off-farm infrastructure on farm profitability - 2016

If your water provider upgraded water infrastructure, how did this affect	Your farm profitability Negative impact	Your farm profitability Neither negative or positive	Your farm profitability Positive impact	Your farm profitability n
Murray Darling Basin irrigators – all	22%	49%	29%	277
Basin irrigator living in area with off-farm SRWUIP investment	21%	47%	32%	179
Basin irrigator not living in area with off-farm SRWUIP investment	21%	55%	24%	109
Southern Basin irrigators – off-farm SRWUIP investment regions	21%	46%	33%	173
Southern Basin NSW irrigators – off-farm SRWUIP investment regions	17%	48%	34%	29
Southern Basin VIC irrigators – off-farm SRWUIP investment regions	24%	43%	33%	129
Goulburn Murray Irrigation District	27%	42%	31%	131
Lower Murray Water/Western Murray Irrigation	35%	35%	29%	17
Murray Irrigation Ltd	16%	70%	14%	37
Murrumbidgee Irrigation Area	11%	46%	43%	28

Table A3.6 Irrigator's views on effects of modernising off-farm infrastructure on efficiency of water use - 2016

If your water provider upgraded water infrastructure, how did this affect	Your efficiency of water use Negative impact	Your efficiency of water use Neither negative or positive	Your efficiency of water use Positive impact	Your efficiency of water use n
Murray Darling Basin irrigators – all	13%	43%	44%	278
Basin irrigator living in area with off-farm SRWUIP investment	12%	39%	49%	179
Basin irrigator not living in area with off-farm SRWUIP investment	14%	50%	36%	111
Southern Basin irrigators – off-farm SRWUIP investment regions	12%	38%	50%	173
Southern Basin NSW irrigators – off-farm SRWUIP investment regions	17%	40%	43%	30
Southern Basin VIC irrigators – off-farm SRWUIP investment regions	12%	37%	51%	129
Goulburn Murray Irrigation District	15%	37%	48%	130
Lower Murray Water/Western Murray Irrigation	6%	39%	56%	18
Murray Irrigation Ltd	10%	51%	38%	39
Murrumbidgee Irrigation Area	14%	43%	43%	28

Table A3.7 Irrigator's views on effects of modernising off-farm infrastructure on timing of water delivery - 2016

If your water provider upgraded water infrastructure, how did this affect	Timing of water delivery to your farm Negative impact	Timing of water delivery to your farm Neither negative or positive	Timing of water delivery to your farm Positive impact	Timing of water delivery to your farm n
Murray Darling Basin irrigators – all	11%	33%	57%	280
Basin irrigator living in area with off-farm SRWUIP investment	9%	27%	63%	180
Basin irrigator not living in area with off-farm SRWUIP investment	13%	42%	46%	112
Southern Basin irrigators – off-farm SRWUIP investment regions	9%	26%	64%	174
Southern Basin NSW irrigators – off-farm SRWUIP investment regions	14%	31%	55%	29
Southern Basin VIC irrigators – off-farm SRWUIP investment regions	9%	25%	66%	130
Goulburn Murray Irrigation District	11%	23%	65%	132
Lower Murray Water/Western Murray Irrigation	6%	35%	59%	17
Murray Irrigation Ltd	5%	47%	47%	38
Murrumbidgee Irrigation Area	11%	29%	61%	28

Table A3.8 Irrigator's views on effects of modernising off-farm infrastructure on cost of water delivery - 2016

If your water provider upgraded water infrastructure, how did this affect	Cost of water delivery to your farm Negative impact	Cost of water delivery to your farm Neither negative or positive	Cost of water delivery to your farm Positive impact	Cost of water delivery to your farm n
Murray Darling Basin irrigators – all	50%	34%	16%	278
Basin irrigator living in area with off-farm SRWUIP investment	51%	33%	16%	179
Basin irrigator not living in area with off-farm SRWUIP investment	42%	36%	22%	111
Southern Basin irrigators – off-farm SRWUIP investment regions	51%	32%	16%	173
Southern Basin NSW irrigators – off-farm SRWUIP investment regions	45%	38%	17%	29
Southern Basin VIC irrigators – off-farm SRWUIP investment regions	57%	29%	15%	129
Goulburn Murray Irrigation District	59%	27%	15%	131
Lower Murray Water/Western Murray Irrigation	53%	18%	29%	17
Murray Irrigation Ltd	45%	47%	8%	38
Murrumbidgee Irrigation Area	41%	41%	19%	27

Table A3.9 Proportion of Basin irrigators who reported off-farm modernisation works were negative or positive for their 'farm overall' – by socio-demographic characteristics

If your water provider upgraded water infrastructure, how did this affect	Your farm enterprise as a whole Negative impact	Your farm enterprise as a whole Neither negative or positive	Your farm enterprise as a whole Positive impact	Your farm enterprise as a whole n
Female irrigators	20%	37%	43%	35
Male irrigators	12%	32%	57%	139
Aged < 49 years	10%	48%	42%	31
Aged 50-64 years	13%	26%	61%	82
Aged 65 years or older	15%	33%	52%	60
Educational attainment – did not complete high school	18%	32%	50%	50
Educational attainment – completed high school	11%	43%	46%	54
Educational attainment – completed university degree	10%	39%	51%	41
No off-farm work	11%	32%	56%	117
Part-time off-farm work	19%	28%	53%	43
Full-time off-farm work	12%	47%	41%	17

Table A3.10 Proportion of Basin irrigators who reported off-farm modernisation works were negative or positive for their 'farm overall' – by farm type and economic size

If your water provider upgraded water infrastructure, how did this affect	Your farm enterprise as a whole Negative impact	Your farm enterprise as a whole Neither negative or positive	Your farm enterprise as a whole Positive impact	Your farm enterprise as a whole n
GVAP \$100,000 to \$299,999	13%	38%	50%	32
GVAP \$300,000 to \$499,999	5%	40%	55%	20
GVAP \$500,000 or more	15%	28%	57%	53
Beef /sheep / mixed cropping-grazing	23%	33%	44%	48
Rice/Grain/ oilseed/ cotton	0%	33%	67%	21
Dairy	12%	28%	60%	65
Fruit/nut and wine grape growers	3%	42%	55%	33
Other	27%	27%	45%	11

Table A3.11 Proportion of Basin irrigators who reported off-farm modernisation works were negative or positive for their 'farm overall' – by land area and volume of water use

If your water provider upgraded water infrastructure, how did this affect	Your farm enterprise as a whole Negative impact	Your farm enterprise as a whole Neither negative or positive	Your farm enterprise as a whole Positive impact	Your farm enterprise as a whole n
Irrigation water volume used, 2015 water year - mean	400 ML	488 ML	593 ML	159
Irrigation water volume used, 2015 water year - median	280 ML	210 ML	270 ML	159
Total area of land managed for farming - mean	406 ha	563 ha	552 ha	173
Total area of land managed for farming - median	175 ha	204 ha	167 ha	173

Table A3.12 Changes in farm management in last 12 months – comparison of farmers who do and do not live in areas with off-farm modernisation works

In the last 12 months have you done any of the following on your farm business?	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area Yes	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area No	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area N/A	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area n	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area Yes	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area No	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area N/A	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area n	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area – non-dairy farmers (n=198) % Yes	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area – dairy farmers (n=92) % Yes	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area – non-dairy farmers (n=204) % Yes	Southern Basin irrigators NOT living in SRWUIP off-farm modernisa tion area – dairy farmers (n=23) % Yes
Decreased the area of land irrigated	36%	61%	3%	277	25%	67%	8%	216	30%	47%	25%	30%
Increased the area of land irrigated	13%	81%	6%	255	12%	79%	9%	206	15%	10%	12%	9%
Improved on-farm irrigation efficiency (amount produced per unit of water used)	51%	43%	6%	262	43%	46%	10%	207	50%	53%	43%	48%
Purchased new land	9%	85%	5%	260	13%	81%	5%	210	9%	10%	14%	10%
Expanded the area I farm through leasing or sharefarming	5%	88%	7%	260	7%	85%	8%	207	5%	5%	7%	0%
Sold some of my land	8%	90%	1%	267	8%	88%	4%	220	10%	6%	8%	4%
Leased out some of my land	3%	94%	3%	263	4%	90%	6%	215	4%	2%	4%	4%
Reduced the amount I produce on my land (de- intensified production)	21%	70%	9%	263	18%	71%	11%	213	15%	31%	16%	33%
Increased the amount I produce on my land (intensified production)	22%	70%	8%	261	20%	69%	10%	211	25%	17%	21%	13%
Increased the hours I worked on the farm	38%	61%	1%	269	25%	70%	5%	216	31%	50%	24%	38%
Reduced the hours I worked on the farm	9%	87%	4%	262	13%	82%	5%	219	11%	6%	14%	0%

In the last 12 months have you done any of the following on your farm business?	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area Yes	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area No	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area N/A	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area n	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area Yes	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area No	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area N/A	ion area n	ion area –	Southern Basin irrigators living in SRWUIP off-farm modernisat ion area – dairy farmers (n=92) % Yes	Southern Basin irrigators NOT living in SRWUIP off-farm modernisat ion area – non-dairy farmers (n=204) % Yes	Southern Basin irrigators NOT living in SRWUIP off-farm modernisa tion area – dairy farmers (n=23) % Yes
Increased my off-farm work	9%	77%	14%	261	8%	80%	12%	216	10%	7%	9%	4%
Reduced use of inputs e.g. fertiliser, fuel, chemicals	37%	62%	1%	266	28%	70%	2%	218	28%	52%	27%	33%
Substantially increased number of stock on the farm	9%	79%	13%	256	17%	69%	14%	216	9%	8%	18%	8%
Reduced the number of employees or contractors working on my farm	24%	56%	20%	264	15%	70%	15%	220	17%	35%	12%	36%

Table A3.13 Barriers to farm management experienced in last 3 years – comparison of farmers who do and do not live in areas with off-farm modernisation works

Have any of the following been a barrier to you running your farm business the way you would like to in the last 3 years?	Southern Basin irrigators living in SRWUIP off- farm modernisatio n area No/ low barrier (score 1-2)	Southern Basin irrigators living in SRWUIP off- farm modernisatio n area Moderate barrier (score 3-5)	SRWUIP off- farm modernisatio n area Large barrier	Southern Basin irrigators living in SRWUIP off- farm modernisatio n area n	Southern Basin irrigators NOT living in SRWUIP off- farm modernisatio n area No/ low barrier (score 1-2)	Basin irrigators NOT living in SRWUIP off- farm modernisatio n area Moderate	Basin irrigators NOT living in SRWUIP off- farm modernisatio n area Large barrier (score 6-7)	Basin irrigators NOT living in SRWUIP off- farm modernisatio n area n	Southern Basin irrigators living in SRWUIP off- farm modernisatio n area – non- dairy farmers (n=198) % who reported this was a large barrier	n area – dairy farmers (n=92) % who	irrigators NOT living in SRWUIP off- farm modernisatio n area – non- dairy farmers (n=204) % who reported this	Southern Basin irrigators NOT living in SRWUIP off- farm modernisatio n area – dairy farmers (n=23) % who reported this was a large barrier
Rising input costs e.g. fertiliser, fuel	19%	41%	40%	272	21%			_	36%	47%		42%
Reduced water allocation for one or more seasons	27%	23%	50%	268	44%	21%	35%	214	40%	66%	34%	42%
High water delivery costs (charge for delivery of water)	11%	26%	63%	269	25%	28%	47%	209	57%	73%	48%	43%
Increases in fixed costs of water entitlements other than water delivery	11%	27%	63%	267	22%	33%	46%	212	56%	73%	45%	48%
High price of temporary water	22%	17%	61%	268	41%	20%	38%	205	49%	82%	37%	46%
Lack of available water allocation to purchase on the water market	32%	27%	41%	260	52%	26%	22%	204	26%	66%	22%	22%

	1	1			1			1	1			
Have any of the following	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern
been a barrier to you	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin
running your farm business	irrigators	irrigators	irrigators	irrigators	irrigators NOT	irrigators NOT	irrigators NOT	irrigators NOT	irrigators	irrigators	irrigators NOT	irrigators NOT
the way you would like to in	living in	living in	living in	living in	living in	living in	living in	living in	living in	living in	living in	living in
the last 3 years?	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-
	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm
	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio
	n area	n area	n area	n area	n area	n area	n area	n area	n area – non-	n area – dairy	n area – non-	n area – dairy
	No/ low	Moderate	Large barrier	n	No/ low	Moderate	Large barrier	n	dairy farmers	farmers	dairy farmers	farmers
	barrier (score	barrier (score	(score 6-7)		barrier (score	barrier (score	(score 6-7)		(n=198)	(n=92)	(n=204)	(n=23)
	1-2)	3-5)			1-2)	3-5)			% who	% who	% who	% who
									reported this	reported this	reported this	reported this
									was a large	was a large	was a large	was a large
									barrier	barrier	barrier	barrier
Inability to fully use farm infrastructure, e.g. not	42%	45%	13%	266	50%	40%	9%	210	10%	18%	8%	17%
getting full productivity from infrastructure or machinery												

Table A3.14 Future farming intentions – comparison of farmers who do and do not live in areas with off-farm modernisation works

	1	1								1		1
How likely are you to do the following in the next 5 years?	Southern Basin irrigators living in SRWUIP off- farm modernisatio n area Unlikely		Southern Basin irrigators living in SRWUIP off- farm modernisatio n area Likely	Southern Basin irrigators living in SRWUIP off- farm modernisatio n area n	living in SRWUIP off- farm modernisatio n area Unlikely	Basin irrigators NOT living in SRWUIP off- farm modernisatio n area	Basin irrigators NOT living in SRWUIP off- farm	Basin irrigators NOT living in	living in SRWUIP off- farm modernisatio	Basin irrigators living in SRWUIP off- farm modernisatio n area – dairy farmers (n=92) % who were likely to do	irrigators NOT living in SRWUIP off- farm modernisatio n area – non- dairy farmers (n=204) % who were likely to do	living in SRWUIP off- farm modernisatio n area – dairy
Retire from farming (even if you keep working off-farm)	51%	6%	42%	249	58%	6%	36%	212	47%	34%	35%	46%
Leave farming for reasons other than retirement	68%	6%	26%	241	80%	6%	13%	208	25%	27%	13%	20%
Expand my farm business	75%	8%	17%	252	67%	6%	27%	204	17%	19%	28%	20%
Downsize my farm business	71%	9%	21%	253	77%	8%	15%	209	17%	27%	15%	17%
Substantially change my enterprise mix	70%	9%	21%	249	81%	6%	13%	204	18%	26%	12%	16%
Relocate entire farm business	92%	4%	4%	253	93%	2%	4%	208	4%	5%	5%	0%
Adopt more intensive farm practices	77%	7%	17%	246	78%	10%	12%	209	16%	18%	13%	12%
Seek additional off-farm work	77%	5%	17%	253	85%	4%	11%	209	15%	22%	10%	17%

Table A3.15 Farming outlook – comparison of farmers who do and do not live in areas with off-farm modernisation works

Do you agree or disagree	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern
with the following	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin
statements about your	irrigators	irrigators	irrigators	irrigators	irrigators NOT	irrigators NOT	irrigators NOT	irrigators NOT	irrigators	irrigators	irrigators NOT	irrigators NOT
farming?	living in	living in	living in	living in	living in	living in	living in	living in				
	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-				
	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm
	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio
	n area	n area	n area	n area	n area – non-	n area – dairy	n area – non-	n area – dairy				
	Disagree	Neither	Agree	n	Disagree	Neither	Agree	n	dairy farmers	farmers	dairy farmers	farmers
		agree/				agree/			(n=198)	(n=92)	(n=204)	(n=23)
		disagree				disagree			% who agreed	% who agreed	% who agreed	% who agreed
I feel optimistic about my farming future	36%	21%	44%	278	28%	19%	53%	227	50%	32%	56%	32%
My farm business is under a lot of financial stress at the moment	37%	16%	47%	280	53%	16%	31%	228	35%	68%	27%	64%
I am satisfied with my farm business performance	30%	24%	46%	278	28%	19%	54%	228	48%	41%	55%	44%

Table A3.16 Farming confidence – comparison of farmers who do and do not live in areas with off-farm modernisation works

When I think about my farm	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern	Southern
over the next few years, I	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin	Basin
am confident that I can	irrigators	irrigators	irrigators	irrigators	irrigators NOT	irrigators NOT	irrigators NOT	irrigators NOT	irrigators	irrigators	irrigators NOT	irrigators NOT
	living in	living in	living in	living in	living in	living in	living in	living in				
	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-	SRWUIP off-				
	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm	farm
	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio	modernisatio
	n area	n area	n area	n area	n area – non-	n area – dairy	n area – non-	n area – dairy				
	Disagree	Neither	Agree	n	Disagree	Neither	Agree	n	dairy farmers	farmers	dairy farmers	farmers
	_	agree/				agree/			(n=178)	(n=91)	(n=192)	(n=21)
		disagree				disagree			•	% who agreed		. ,
achieve the things I want	24%	27%	49%	271	21%	17%	62%	216	55%	41%	66%	30%
to on my farm												
meet my farm business	22%	25%	54%	269	18%	19%	63%	214	60%	44%	67%	30%
objectives												
cope well with most	21%	29%	50%	270	16%	24%	60%	213	50%	49%	60%	61%
difficult conditions on the												
farm e.g. drought, pest												
outbreaks												

Table A3.17 Farm financial performance, 2015-16, reported by Southern Basin irrigators living in and outside off-farm modernisation areas

Survey question as presented to farmers	Profit or Loss	Southern Basin irrigators living in SRWUIP off-farm modernisation area (n=253)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area (n=208)	Southern Basin irrigators living in SRWUIP off-farm modernisation area – non-dairy farmers (n=123)	irrigators living in SRWUIP off-farm modernisation area – dairy farmers (n=91)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – non-dairy farmers (n=145)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – dairy farmers (n=21)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$250,000 or more	3%	4%	1%	8%	3%	4%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$100,000-\$249,000	9%	6%	2%	8%	4%	0%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$50,000-\$99,999	5%	6%	2%	9%	7%	4%
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?  Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns	Loss of \$10,000-\$49,999	14%	9%	12%	17%	9%	8%

Survey question as presented to farmers	Profit or Loss	Southern Basin irrigators living in SRWUIP off-farm modernisation area (n=253)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area (n=208)	Southern Basin irrigators living in SRWUIP off-farm modernisation area – non-dairy farmers (n=123)	Southern Basin irrigators living in SRWUIP off-farm modernisation area – dairy farmers (n=91)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – non-dairy farmers (n=145)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – dairy farmers (n=21)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Break even OR loss/profit <\$10,000	32%	31%	37%	24%	30%	42%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns							
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$10,000-\$49,999	19%	16%	22%	15%	17%	8%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns							
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$50,000-\$99,999	10%	11%	10%	9%	11%	13%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns							
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$100,000-\$249,000	9%	13%	9%	7%	13%	13%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns							
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$250,000 or more	3%	7%	4%	1%	7%	8%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns							

Survey question as presented to farmers	Profit or Loss	Southern Basin irrigators living in SRWUIP off-farm modernisation area (n=253)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area (n=208)	Southern Basin irrigators living in SRWUIP off-farm modernisation area – non-dairy farmers (n=123)	Southern Basin irrigators living in SRWUIP off-farm modernisation area – dairy farmers (n=91)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – non-dairy farmers (n=145)	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – dairy farmers (n=21)
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Make a moderate to large loss	14%	12%	11%	20%	14%	0%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a small loss	10%	10%	12%	7%	9%	16%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Breaking even	20%	18%	22%	16%	19%	16%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a small profit	36%	31%	34%	39%	30%	36%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a moderate or large profit	20%	28%	21%	18%	28%	32%
How would you describe your average cash-flow on the farm over the last 12 months?	Poor cash flow	38%	31%	28%	54%	28%	52%
How would you describe your average cash-flow on the farm over the last 12 months?	Neither good or bad cash flow	35%	29%	39%	28%	30%	26%
How would you describe your average cash-flow on the farm over the last 12 months?	Good farm cash flow	27%	40%	32%	18%	42%	22%
How easy or difficult is it for you to service your farm business debt at the moment?	Difficult to service farm debt	34%	13%	24%	48%	11%	24%
How easy or difficult is it for you to service your farm business debt at the moment?	Neither difficult or easy to service farm debt	39%	47%	43%	34%	47%	48%
How easy or difficult is it for you to service your farm business debt at the moment?	Easy to service farm debt	27%	40%	33%	18%	42%	29%

Table A3.18 Spending on water, electricity, salaries/wages – comparison of Southern Basin irrigators who do and do not live in areas with off-farm modernisation works

In 2015-16, what % of your farm expenditure was on the following?	Range	Southern Basin irrigators living in SRWUIP off-farm modernisation area	Southern Basin irrigators living in SRWUIP off-farm modernisation area – non-dairy farmers	Southern Basin irrigators living in SRWUIP off-farm modernisation area – dairy farmers	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – non-dairy farmers	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – dairy farmers
Water for irrigation (costs of water entitlements & temporary water)	Mean	21	21	22	16	5	10
Water for irrigation (costs of water entitlements & temporary water)	Median	20	20	20	10	0	5
Water for irrigation (costs of water entitlements & temporary water)	<10%	19%	25%	10%	39%	80%	54%
Water for irrigation (costs of water entitlements & temporary water)	10-19%	24%	19%	33%	23%	8%	19%
Water for irrigation (costs of water entitlements & temporary water)	20-29%	27%	26%	29%	23%	7%	23%
Water for irrigation (costs of water entitlements & temporary water)	30-39%	14%	13%	15%	6%	2%	4%
Water for irrigation (costs of water entitlements & temporary water)	40% or more	15%	17%	13%	10%	3%	0%
Water for irrigation (costs of water entitlements & temporary water)	n	234	145	89	189	163	26
Electricity/power	Mean	10	11	9	9	7	8
Electricity/power	Median	10	10	10	5	5	6
Electricity/power	<10%	45%	61%	49%	54%	58%	44%
Electricity/power	10-19%	41%	16%	27%	31%	24%	33%

In 2015-16, what % of your farm expenditure was on the following?	Range	Southern Basin irrigators living in SRWUIP off-farm modernisation area	Southern Basin irrigators living in SRWUIP off-farm modernisation area – non-dairy farmers	Southern Basin irrigators living in SRWUIP off-farm modernisation area – dairy farmers	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – non-dairy farmers	Southern Basin irrigators NOT living in SRWUIP off-farm modernisation area – dairy farmers
Electricity/power	20-29%	10%	10%	19%	9%	9%	7%
Electricity/power	30-39%	3%	7%	4%	3%	5%	11%
Electricity/power	40% or more	2%	7%	1%	3%	4%	4%
Electricity/power	n	236	147	89	190	164	26
Salaries/wages	Mean	10	10	10	12	9	12
Salaries/wages	Median	5	2	10	10	5	10
Salaries/wages	<10%	57%	43%	48%	49%	68%	55%
Salaries/wages	10-19%	20%	39%	44%	24%	23%	34%
Salaries/wages	20-29%	13%	12%	7%	11%	6%	10%
Salaries/wages	30-39%	6%	4%	1%	9%	2%	0%
Salaries/wages	40% or more	5%	3%	0%	7%	1%	0%
Salaries/wages	n	208	122	86	176	152	24

## **Appendix 4: Other water reforms**

## Sale of water entitlements to the government

Table A4.1 Engagement in sale or transfer of water entitlements to government – by region and engagement with water infrastructure modernisation

Region and engagement with water infrastructure modernisation	Have you sold water entitlements to the government since 2008? Yes	Have you sold water entitlements to the government since 2008? No	Have you sold water entitlements to the government since 2008?	Have you transferred water entitlements to the government since 2008? Yes	Have you transferred water entitlements to the government since 2008? No	Have you transferred water entitlements to the government since 2008?
Murray Darling Basin irrigators	12%	88%	631	12%	88%	631
Irrigators outside Basin	0%	100%	484	0%	100%	484
Northern Basin irrigators	2%	98%	105	7%	93%	105
Southern Basin irrigators	14%	86%	526	13%	87%	526
Southern Basin irrigators – NSW	10%	90%	157	11%	89%	157
Southern Basin irrigators – VIC	15%	85%	306	13%	87%	306
Southern Basin irrigators – SA	16%	84%	63	22%	78%	63
Goulburn Murray Irrigation District	19%	91%	199	18%	82%	199
Lower Murray Water/Western Murray Irrigation	14%	86%	29	3%	97%	29
Murray Irrigation Ltd	12%	88%	51	18%	82%	51
Murrumbidgee Irrigation Area	11%	89%	44	14%	86%	44
Living in off-farm SRWUIP modernisation area	15%	85%	303	15%	85%	303
Has upgraded on-farm water infrastructure since 2008	18%	78%	298	22%	78%	298
Has not upgraded on-farm water infrastructure since 2008	7%	93%	235	2%	98%	235

Region and engagement with water infrastructure modernisation	Have you sold water entitlements to the government since 2008? Yes	Have you sold water entitlements to the government since 2008? No	entitlements to the government since	Have you transferred water entitlements to the government since 2008? Yes	transferred water entitlements to the government since	Have you transferred water entitlements to the government since 2008? n
Upgraded on-farm water infrastructure without SRWUIP grant	10%	90%	203	12%	88%	203
SRWUIP on-farm infrastructure grant recipient	36%	64%	95	45%	55%	95

Table A4.2 Engagement in sale or transfer of water entitlements to government – Basin irrigators by socio-demographic characteristics

Basin irrigators by socio-demographic characteristics	Have you sold water entitlements to the government since 2008? Yes	Have you sold water entitlements to the government since 2008?	Have you sold water entitlements to the government since 2008?	Have you transferred water entitlements to the government since 2008? Yes	Have you transferred water entitlements to the government since 2008? No	Have you transferred water entitlements to the government since 2008?
Murray Darling Basin irrigators	12%	88%	631	12%	88%	631
Female irrigators	9%	91%	157	10%	90%	157
Male irrigators	13%	87%	462	13%	87%	462
Aged < 49 years	8%	92%	102	11%	89%	102
Aged 50-64 years	12%	88%	276	12%	88%	276
Aged 65 years or older	13%	87%	239	13%	87%	239
Educational attainment – did not complete high school	14%	88%	178	12%	88%	178
Educational attainment – completed high school	12%	88%	213	12%	88%	213
Educational attainment – completed university degree	7%	93%	155	12%	88%	155
No off-farm work	13%	87%	239	13%	87%	239
Part-time off-farm work	14%	86%	269	15%	85%	269
Full-time off-farm work	6%	94%	119	8%	92%	119

Table A4.3 Engagement in sale or transfer of water entitlements to government – Basin irrigators by farm economic size and farm type

Basin irrigators by farm economic size and farm type	Have you sold water entitlements to the government since 2008?	Have you sold water entitlements to the government since 2008?	Have you sold water entitlements to the government since 2008?	Have you transferred water entitlements to the government since 2008? Yes	Have you transferred water entitlements to the government since 2008?	Have you transferred water entitlements to the government since 2008?
GVAP < \$100,000	10%	90%	204	4%	96%	204
GVAP \$100,000 to \$299,999	8%	92%	102	11%	89%	102
GVAP \$300,000 to \$499,999	8%	92%	78	14%	86%	78
GVAP \$500,000 or more	18%	82%	181	21%	79%	181
Beef /sheep / mixed cropping-grazing	9%	91%	194	6%	94%	194
Rice/Grain/ oilseed/ cotton	15%	85%	87	13%	87%	87
Dairy	22%	78%	134	22%	78%	134
Fruit/nut and wine grape growers	7%	93%	153	11%	89%	153
Other	10%	90%	63	13%	87%	63

Table A4.4 Changes in farm management in last 12 months – comparison of Basin irrigators who have and have not sold/transferred entitlements to the government since 2008

In the last 12 months have you done any of the following on your farm business?	Basin irrigators who reported they had SOLD entitlements to the government Yes		entitlements		reported they had TRANSFERRED entitlements to the	reported they had	Basin irrigators who reported they had TRANSFERRED entitlements to the government N/A	irrigators who	who had not sold or transferred	Basin irrigator who had not sold or transferred entitlements to the government No	sold or transferred entitlements	Basin irrigator who had not sold or transferred entitlements to the government n
Decreased the area of land irrigated	52%	44%	4%	71	35%	65%	0%	75	28%	45%	4%	393
Increased the area of land irrigated	19%	73%	8%	63	21%	77%	1%	71	11%	19%	4%	365
Improved on-farm irrigation efficiency (amount produced per unit of water used)	65%	26%	9%	68	69%	30%	1%	74	39%	67%	5%	362
Purchased new land	11%	82%	8%	65	17%	79%	4%	72	10%	16%	2%	368
Expanded the area I farm through leasing or sharefarming	9%	85%	6%	66	13%	83%	4%	71	4%	9%	3%	365
Sold some of my land	9%	90%	1%	69	12%	85%	3%	75	6%	10%	1%	382
Leased out some of my land	6%	91%	3%	69	6%	92%	3%	72	3%	6%	1%	376
Reduced the amount I produce on my land (de-intensified production)	25%	64%	10%	67	18%	75%	7%	72	17%	27%	4%	375
Increased the amount I produce on my land (intensified production)	28%	66%	6%	67	29%	66%	6%	70	20%	33%	6%	372

done any of the following on your farm business?	irrigators who reported they had SOLD entitlements to the government		irrigators who reported they had SOLD entitlements to the	_	irrigators who reported they had TRANSFERRED entitlements to the government	reported they had TRANSFERRED entitlements to the government	irrigators who reported they had TRANSFERRED entitlements to the government	irrigators who reported they had TRANSFERRED entitlements to the	who had not sold or transferred	Basin irrigator who had not sold or transferred entitlements to the government No	sold or transferred entitlements to the	Basin irrigator who had not sold or transferred entitlements to the government n
Increased the hours I worked on the farm	33%	67%	0%	72	35%	62%	3%	71	32%	49%	8%	381
Reduced the hours I worked on the farm	13%	84%	3%	69	7%	87%	6%	70	10%	16%	2%	377
Increased my off-farm work	10%	80%	10%	70	6%	80%	14%	69	9%	15%	5%	375
Reduced use of inputs e.g. fertiliser, fuel, chemicals	39%	61%	0%	70	30%	68%	1%	73	30%	49%	6%	380
Substantially increased number of stock on the farm	9%	79%	12%	66	10%	80%	10%	70	13%	20%	4%	372
Reduced the number of employees or contractors working on my farm	22%	64%	14%	69	26%	70%	4%	73	17%	28%	5%	380

Table A4.5 Barriers to farm management experienced in last 3 years – comparison of Basin irrigators who have and have not sold/transferred entitlements to the government since 2008

a barrier to you running your farm business the way you would like to in the last 3 years?	irrigators who reported they had SOLD entitlements to the government No/ low barrier (score	Basin irrigators who reported they had SOLD entitlements to the government Moderate barrier (score 3-5)	irrigators who reported they had SOLD entitlements to the government	_	reported they had TRANSFERRED entitlements to the government No/ low barrier (score	Basin irrigators who reported they had TRANSFERRED entitlements to the government Moderate barrier (score 3-5)	irrigators who reported they had TRANSFERRED entitlements to the government Large barrier	irrigators who reported they had TRANSFERRED entitlements to the government n	who had not sold or transferred entitlements to the government No/ low barrier (score	Basin irrigator who had not sold or transferred entitlements to the government Moderate barrier (score 3-5)	who had not sold or transferred entitlements to the government	Basin irrigator who had not sold or transferred entitlements to the government n
Drought	28%	31%	42%	72	27%	38%	34%	73	29%	38%	33%	380
Rising input costs e.g. fertiliser, fuel	17%	43%	40%	72	20%	44%	36%	75	20%	45%	36%	380
Reduced water allocation for one or more seasons	21%	14%	65%	71	23%	19%	58%	74	41%	23%	36%	377
High water delivery costs (charge for delivery of water)	6%	22%	72%	72	9%	42%	49%	74	23%	26%	51%	376
Increases in fixed costs of water entitlements other than water delivery	5%	24%	70%	74	8%	42%	49%	73	21%	28%	51%	374
High price of temporary water	14%	18%	68%	72	19%	21%	60%	73	37%	19%	43%	372
Lack of available water allocation to purchase on the water market	25%	27%	48%	67	32%	31%	38%	72	46%	26%	28%	365
Inability to fully use farm infrastructure, e.g. not getting full productivity from infrastructure or machinery	46%	38%	15%	71	45%	41%	14%	73	44%	46%	10%	375

Table A4.6 Future farming intentions – comparison of Basin irrigators who have and have not sold/transferred entitlements to the government since 2008

How likely are you to do the following in the next 5 years?	irrigators who reported they had SOLD entitlements to the government Unlikely	Basin irrigators who reported they had SOLD entitlements to the government Neither likely/ unlikely or unsure	irrigators who reported they had SOLD entitlements to the government		irrigators who reported they had TRANSFERRED entitlements to the government Unlikely	reported they had TRANSFERRED entitlements to the	irrigators who reported they had TRANSFERRED entitlements to the government	irrigators who reported they had TRANSFERRED entitlements to the	who had not sold or transferred	Basin irrigator who had not sold or transferred entitlements to the government Neither likely/ unlikely or unsure	who had not sold or transferred entitlements to the government	Basin irrigator who had not sold or transferred entitlements to the government n
Retire from farming (even if you keep working off-farm)	50%	10%	40%	70	55%	7%	39%	75	58%	5%	36%	359
Leave farming for reasons other than retirement	81%	1%	18%	68	75%	3%	22%	73	75%	6%	19%	346
Expand my farm business	68%	4%	28%	69	61%	7%	32%	71	69%	8%	23%	353
Downsize my farm business	70%	7%	22%	67	76%	7%	18%	74	75%	8%	17%	362
Substantially change my enterprise mix	64%	10%	26%	69	71%	10%	19%	73	76%	8%	16%	358
Relocate entire farm business	94%	3%	3%	69	92%	5%	3%	76	93%	3%	5%	360
Adopt more intensive farm practices	68%	12%	21%	68	65%	10%	25%	72	75%	10%	15%	357
Seek additional off-farm work	88%	1%	10%	69	83%	4%	13%	75	80%	5%	15%	359

Table A4.7 Farming outlook – comparison of Basin irrigators who have and have not sold/transferred entitlements to the government since 2008

the following statements about your farming?	irrigators who reported they had SOLD entitlements to the government Disagree	irrigators who reported they had SOLD entitlements	irrigators who reported they had SOLD entitlements to the government	_	irrigators who reported they had TRANSFERRED entitlements to the government Disagree	irrigators who reported they had TRANSFERRED entitlements to the	irrigators who reported they had TRANSFERRED entitlements to the government	irrigators who reported they had TRANSFERRED entitlements to the	who had not sold or transferred entitlements to the government	sold or transferred entitlements to the	who had not sold or transferred entitlements to the government	Basin irrigator who had not sold or transferred entitlements to the government n
I feel optimistic about my farming future	32%	18%	50%	72	29%	21%	50%	76	30%	19%	51%	399
My farm business is under a lot of financial stress at the moment	43%	17%	40%	72	35%	16%	49%	77	48%	16%	36%	399
I am satisfied with my farm business performance	28%	21%	51%	72	22%	26%	51%	76	26%	21%	53%	399

Table A4.8 Farming confidence – comparison of Basin irrigators who have and have not sold/transferred entitlements to the government since 2008

over the next few years, I am confident that I can	irrigators who reported they had SOLD entitlements to the government Disagree	Basin irrigators who reported they had SOLD entitlements to the government Neither agree/ disagree	irrigators who reported they had SOLD entitlements to the government	_	irrigators who reported they had TRANSFERRED entitlements to the government Disagree	reported they had TRANSFERRED entitlements to the	irrigators who reported they had TRANSFERRED entitlements to the government	irrigators who reported they had	who had not sold or transferred entitlements to the government Disagree	sold or transferred entitlements to the	who had not sold or transferred entitlements to the government	Basin irrigator who had not sold or transferred entitlements to the government n
achieve the things I want to on my farm	24%	17%	60%	72	20%	19%	61%	74	20%	25%	56%	387
meet my farm business objectives	18%	24%	58%	72	18%	19%	64%	74	18%	23%	59%	384
cope well with most difficult conditions on the farm e.g. drought, pest outbreaks	15%	29%	56%	72	15%	15%	70%	74	20%	28%	52%	383

Table A4.9 Farm financial performance, 2015-16 – comparison of Basin irrigators who have and have not sold/transferred entitlements to the government since 2008

Survey question as presented to farmers	Profit or Loss	Basin irrigators who reported they had SOLD entitlements to the government (n=67)	Basin irrigators who reported they had TRANSFERRED entitlements to the government (n=69)	Basin irrigator who had not sold or transferred entitlements to the government (n=362)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$250,000 or more	7%	9%	2%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$100,000-\$249,000	4%	7%	2%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$50,000-\$99,999	9%	4%	5%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Loss of \$10,000-\$49,999	10%	9%	11%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Break even OR loss/profit <\$10,000	28%	16%	32%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				

Survey question as presented to farmers	Profit or Loss	Basin irrigators who reported they had SOLD entitlements to the government (n=67)	Basin irrigators who reported they had TRANSFERRED entitlements to the government (n=69)	Basin irrigator who had not sold or transferred entitlements to the government (n=362)
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$10,000-\$49,999	12%	18%	19%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$50,000-\$99,999	16%	13%	9%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$100,000-\$249,000	9%	12%	12%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
For the period July 1 2015-June 30 2016 what was your estimated farm loss/profit?	Profit of \$250,000 or more	6%	12%	7%
Your estimated loss/profit should be based on what remains after taking personal drawings (income for the farm owner/s) from farm returns				
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Make a moderate to large loss	12%	14%	13%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a small loss	6%	10%	12%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Breaking even	23%	13%	18%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a small profit	35%	32%	33%
Which of these best describes your AVERAGE farm business performance over the last 3 years?	Making a moderate or large profit	25%	32%	24%

Survey question as presented to farmers	Profit or Loss	Basin irrigators who reported they had SOLD entitlements to the government (n=67)	Basin irrigators who reported they had TRANSFERRED entitlements to the government (n=69)	Basin irrigator who had not sold or transferred entitlements to the government (n=362)
How would you describe your average cash-flow on the farm over the last 12 months?	Poor cash flow	34%	30%	33%
How would you describe your average cash-flow on the farm over the last 12 months?	Neither good or bad cash flow	37%	35%	31%
How would you describe your average cash-flow on the farm over the last 12 months?	Good farm cash flow	28%	35%	36%
How easy or difficult is it for you to service your farm business debt at the moment?	Difficult to service farm debt	22%	32%	22%
How easy or difficult is it for you to service your farm business debt at the moment?	Neither difficult or easy to service farm debt	48%	43%	44%
How easy or difficult is it for you to service your farm business debt at the moment?	Easy to service farm debt	30%	25%	35%

Table A4.10 Spending on water, electricity, salaries/wages – comparison of Basin irrigators who have and have not sold/transferred entitlements to the government since 2008

In 2015-16, what % of your farm expenditure was on the following?	Basin irrigators who reported they had SOLD entitlements to the government	Basin irrigators who reported they had TRANSFERRED entitlements to the government	Basin irrigator who had not sold or transferred entitlements to the government
Water for irrigation (costs of water entitlements & temporary water) – mean %	20	20	17
Electricity/power – mean %	9	8	10
Salaries/wages – mean %	12	14	10

## Water trading

Table A4.11 Ability to engage in water trade, by region

Basin irrigators by region	I can trade water allocation (temporary water) within my irrigation district	I can trade water entitlements (permanent water) within my irrigation district	I can trade water allocation (temporary water) outside my district e.g. buying or selling water between my district and other districts	I can trade water entitlements (permanent water) outside my district e.g. buying or selling water between my district and other districts	I have no access to any kind of water trading opportunities	In my local area, there's often little or no water available to buy on the market (at any price)	In my local area, you can always buy water as long as you can pay the market price	n
Murray Darling Basin irrigators	88%	86%	66%	64%	12%	26%	78%	538
Irrigators outside Basin	50%	48%	10%	11%	36%	41%	44%	348
Northern Basin irrigators	66%	65%	16%	19%	26%	53%	40%	80
Southern Basin irrigators	92%	90%	74%	72%	10%	21%	84%	458
Southern Basin irrigators – NSW	91%	90%	76%	70%	14%	20%	88%	137
Southern Basin irrigators – VIC	92%	90%	74%	72%	7%	21%	84%	266
Southern Basin irrigators – SA	89%	89%	74%	75%	12%	21%	78%	55
Goulburn Murray Irrigation District	97%	94%	84%	82%	5%	16%	87%	178
Lower Murray Water/Western Murray Irrigation	100%	100%	85%	81%	8%	12%	93%	29
Murray Irrigation Ltd	100%	98%	90%	85%	3%	11%	90%	42
Murrumbidgee Irrigation Area	97%	95%	89%	78%	19%	18%	95%	39
Living in off-farm SRWUIP modernisation area	96%	94%	85%	82%	6%	17%	88%	275
Has upgraded on-farm water infrastructure since 2008	93%	92%	75%	74%	7%	22%	80%	291

Basin irrigators by region	I can trade water allocation (temporary water) within my irrigation district	I can trade water entitlements (permanent water) within my irrigation district	I can trade water allocation (temporary water) outside my district e.g. buying or selling water between my district and other districts	I can trade water entitlements (permanent water) outside my district e.g. buying or selling water between my district and other districts	I have no access to any kind of water trading opportunities	In my local area, there's often little or no water available to buy on the market (at any price)	In my local area, you can always buy water as long as you can pay the market price	n
Has not upgraded on-farm water infrastructure since 2008	82%	78%	55%	52%	19%	30%	74%	218

Table A4.12 Ability to engage in water trade – Basin irrigators by socio-demographic characteristics

Basin irrigators by socio-demographic characteristics	I can trade water allocation (temporary water) within my irrigation district	I can trade water entitlements (permanent water) within my irrigation district	I can trade water allocation (temporary water) outside my district e.g. buying or selling water between my district and other districts	I can trade water entitlements (permanent water) outside my district e.g. buying or selling water between my district and other districts	I have no access to any kind of water trading opportunities	In my local area, there's often little or no water available to buy on the market (at any price)	In my local area, you can always buy water as long as you can pay the market price	n
Murray Darling Basin irrigators	88%	86%	66%	64%	12%	26%	78%	538
Female irrigators	87%	85%	60%	56%	13%	23%	76%	119
Male irrigators	88%	87%	67%	66%	12%	26%	78%	408
Aged < 49 years	88%	87%	68%	63%	13%	27%	78%	85
Aged 50-64 years	90%	89%	66%	64%	10%	21%	77%	244
Aged 65 years or older	86%	82%	65%	64%	15%	30%	79%	195
Educational attainment – did not complete high school	90%	87%	68%	66%	13%	28%	82%	156
Educational attainment – completed high school	85%	84%	61%	60%	14%	28%	75%	175
Educational attainment – completed university degree	82%	83%	55%	54%	14%	28%	70%	131
No off-farm work	89%	89%	68%	64%	12%	24%	83%	201
Part-time off-farm work	88%	85%	67%	67%	12%	27%	78%	234
Full-time off-farm work	84%	84%	60%	57%	16%	27%	68%	99

Table A4.13 Ability to engage in water trade –Basin irrigators by farm economic size and farm type

Basin irrigators by farm economic size and farm type	I can trade water allocation (temporary water) within my irrigation district	I can trade water entitlements (permanent water) within my irrigation district	I can trade water allocation (temporary water) outside my district e.g. buying or selling water between my district and other districts	I can trade water entitlements (permanent water) outside my district e.g. buying or selling water between my district and other districts	I have no access to any kind of water trading opportunities	In my local area, there's often little or no water available to buy on the market (at any price)	In my local area, you can always buy water as long as you can pay the market price	n
GVAP < \$100,000	90%	85%	65%	64%	16%	29%	78%	175
GVAP \$100,000 to \$299,999	81%	83%	69%	71%	14%	21%	76%	89
GVAP \$300,000 to \$499,999	85%	86%	68%	62%	8%	19%	87%	68
GVAP \$500,000 or more	89%	88%	63%	60%	9%	25%	76%	167
Beef /sheep / mixed cropping-grazing	88%	83%	65%	63%	13%	33%	73%	163
Rice/Grain/ oilseed/ cotton	97%	92%	60%	58%	8%	25%	82%	73
Dairy	93%	93%	77%	73%	7%	24%	84%	119
Fruit/nut and wine grape growers	80%	82%	61%	60%	18%	20%	79%	132
Other	84%	83%	67%	64%	11%	20%	70%	51

Table A4.14 Irrigation water sources and use of water trade, by region

,	2015-16 water year Water from entitlements I/we own	irrigate farm in 2015-16 water year Water from entitlements leased from	•	Sources of water used to irrigate farm in 2015-16 water year Water from other sources	Sources of water used to irrigate farm in 2015-16 water year I/we didn't irrigate any part of the farm in 2015-16	Engagement in water trade in 2015-16 water year I/we bought new permanent water entitlements for the farm	Engagement in water trade in 2015-16 water year I/we sold or transferred some/all of our permanent water entitlements	Engagement in water trade in 2015-16 water year I/we sold water allocation on the temporary market	Engagement in water trade in 2015-16 water year I/we carried some water over from the 2014-15 water year to the 2015-16 water year	Engagement in water trade in 2015-16 water year I/we lost some or all of our carried over water in 2016 due to dam spills	n
Murray Darling Basin irrigators	94%	10%	31%	9%	9%	11%	11%	27%	62%	19%	528
Irrigators outside Basin	83%	6%	6%	18%	9%	10%	4%	10%	22%	5%	361
Northern Basin irrigators	89%	6%	13%	11%	11%	11%	7%	16%	46%	10%	79
Southern Basin irrigators	95%	10%	35%	9%	8%	11%	11%	28%	65%	20%	449
Southern Basin irrigators – NSW	95%	9%	32%	11%	10%	11%	12%	39%	67%	25%	130
Southern Basin irrigators – VIC	94%	10%	40%	9%	7%	9%	10%	23%	65%	20%	263
Southern Basin irrigators – SA	98%	16%	16%	5%	11%	22%	16%	32%	55%	6%	56
Goulburn Murray Irrigation District	95%	10%	53%	9%	4%	9%	12%	21%	71%	16%	175
Lower Murray Water/Western Murray Irrigation	96%	12%	15%	8%	8%	4%	12%	38%	74%	62%	26
Murray Irrigation Ltd	98%	12%	46%	17%	2%	13%	10%	31%	88%	32%	41
Murrumbidgee Irrigation Area	97%	8%	32%	5%	13%	11%	19%	62%	62%	34%	38
Living in off-farm SRWUIP modernisation area	94%	11%	41%	8%	6%	12%	14%	28%	71%	20%	268

Basin irrigators by region	2015-16 water year Water from	water used to irrigate farm in	2015-16 water year Water	water used to irrigate farm in 2015-16 water year Water from other sources	water used to irrigate farm in 2015-16 water year I/we didn't irrigate any part of the farm in 2015-	water trade in 2015-16 water year I/we bought new	water trade in 2015-16 water year I/we sold or transferred some/all of our permanent	water trade in 2015-16 water year I/we sold water allocation on the temporary market	Engagement in water trade in 2015-16 water year I/we carried some water over from the 2014-15 water year to the 2015-16 water year	Engagement in water trade in 2015-16 water year I/we lost some or all of our carried over water in 2016 due to dam spills	n
Has upgraded on-farm water infrastructure since 2008	97%	12%	43%	10%	6%	16%	10%	27%	70%	21%	288
Has not upgraded on-farm water infrastructure since 2008	92%	6%	17%	7%	13%	5%	11%	26%	52%	13%	216

Table A4.15 Irrigation water sources and use of water trade – Basin irrigators by socio-demographic characteristics

	Sources of water used to irrigate farm in 2015-16 water year Water from entitlements I/we own	Sources of water used to irrigate farm in 2015-16 water year Water from entitlements leased from other people	Sources of water used to irrigate farm in 2015-16 water year Water allocation bought on the temporary market	Sources of water used to irrigate farm in 2015-16 water year Water from other sources	Sources of water used to irrigate farm in 2015-16 water year I/we didn't irrigate any part of the farm in 2015-16	Engagement in water trade in 2015-16 water year I/we bought new permanent water entitlements for the farm	Engagement in water trade in 2015-16 water year I/we sold or transferred some/all of our permanent water entitlements	Engagement in water trade in 2015-16 water year I/we sold water allocation on the temporary market	water trade in 2015-16 water year I/we carried some water over from the 2014-15 water year to the	Engagement in water trade in 2015-16 water year I/we lost some or all of our carried over water in 2016 due to dam spills	n
Murray Darling Basin irrigators	94%	10%	31%	9%	9%	11%	11%	27%	62%	19%	528
Female irrigators	91%	9%	32%	7%	11%	13%	12%	20%	56%	17%	116
Male irrigators	95%	9%	31%	10%	8%	11%	11%	28%	64%	19%	401
Aged < 49 years	89%	17%	51%	11%	6%	19%	6%	11%	60%	15%	82
Aged 50-64 years	94%	8%	30%	9%	11%	9%	13%	27%	63%	17%	233
Aged 65 years or older	96%	8%	24%	8%	8%	9%	11%	32%	62%	22%	199
Educational attainment – did not complete high school	96%	8%	34%	10%	6%	8%	14%	29%	66%	22%	155
Educational attainment – completed high school	93%	7%	27%	6%	7%	11%	8%	24%	63%	23%	174
Educational attainment – completed university degree	91%	7%	27%	12%	10%	11%	6%	22%	56%	15%	134
No off-farm work	96%	12%	38%	11%	5%	10%	12%	21%	60%	18%	201
Part-time off-farm work	95%	9%	30%	9%	7%	14%	9%	30%	69%	20%	228
Full-time off-farm work	88%	5%	21%	5%	20%	7%	13%	29%	49%	14%	95

Table A4.16 Irrigation water sources and use of water trade –Basin irrigators by farm economic size and farm type

Basin irrigators by farm economic size and farm type	Sources of water used to irrigate farm in 2015-16 water year Water from entitlements I/we own	water used to irrigate farm in 2015-16 water year Water from entitlements leased from other people	water used to irrigate farm in 2015-16 water year Water	water used to irrigate farm in 2015-16 water year Water from other sources	irrigate farm in 2015-16 water year I/we didn't irrigate any part of the	water trade in	2015-16 water year I/we sold or transferred some/all of	water trade in 2015-16 water year I/we sold water allocation on the temporary market	water trade in 2015-16 water year I/we carried some water over from the 2014-15 water	water trade in 2015-16 water year I/we lost some or all of our carried over water in 2016 due to dam	
GVAP < \$100,000	92%	5%	16%	6%	16%	7%	13%	37%	56%	21%	171
GVAP \$100,000 to \$299,999	94%	10%	25%	9%	3%	10%	10%	25%	63%	18%	87
GVAP \$300,000 to \$499,999	94%	5%	38%	12%	6%	7%	7%	23%	64%	14%	66
GVAP \$500,000 or more	96%	16%	51%	13%	7%	19%	9%	18%	70%	20%	163
Beef /sheep / mixed cropping-grazing	92%	5%	19%	6%	10%	7%	7%	30%	65%	18%	164
Rice/Grain/ oilseed/ cotton	97%	16%	51%	12%	9%	19%	9%	26%	77%	20%	69
Dairy	95%	14%	65%	16%	3%	11%	15%	9%	65%	12%	115
Fruit/nut and wine grape growers	95%	11%	14%	6%	9%	13%	15%	33%	50%	24%	132
Other	92%	2%	15%	10%	17%	7%	5%	42%	53%	22%	48

## Water efficiency investments

Table A4.17 Actions taken in the last three years to improve water efficiency – by region and engagement with water infrastructure modernisation

Have you done any of the following to increase efficiency of water use on your farm in the last 3 years?	Changed on-farm irrigation systems	Changed the timing of water delivery	Changed timing of crop seeding/planting	Changed intensity of crop seeding/planting	Changed use of inputs other than water e.g. fertiliser, soil additives	Switched to more water-efficient crop/ pasture varieties	n
Murray Darling Basin irrigators	40%	24%	11%	8%	18%	16%	631
Irrigators outside Basin	35%	29%	8%	6%	17%	12%	484
Northern Basin irrigators	31%	17%	10%	10%	17%	12%	105
Southern Basin irrigators	42%	25%	12%	8%	18%	17%	526
Southern Basin irrigators – NSW	47%	21%	11%	8%	15%	15%	157
Southern Basin irrigators – VIC	39%	26%	12%	9%	19%	20%	306
Southern Basin irrigators – SA	44%	30%	8%	6%	21%	11%	63
Goulburn Murray Irrigation District	46%	26%	15%	9%	18%	24%	199
Lower Murray Water/Western Murray Irrigation	31%	48%	0%	0%	17%	3%	29
Murray Irrigation Ltd	57%	16%	16%	16%	18%	20%	51
Murrumbidgee Irrigation Area	45%	23%	16%	7%	16%	11%	44
Living in off-farm SRWUIP modernisation area	47%	28%	13%	9%	20%	20%	303
Has upgraded on-farm water infrastructure since 2008	72%	34%	19%	13%	28%	26%	298
Has not upgraded on-farm water infrastructure since 2008	13%	19%	6%	6%	12%	10%	235
Upgraded on-farm water infrastructure without SRWUIP grant	67%	33%	21%	14%	27%	21%	203
SRWUIP on-farm infrastructure grant recipient	85%	36%	15%	13%	29%	35%	95

Table A4.18 Actions taken in the last three years to improve water efficiency - Basin irrigators by socio-demographic characteristics

Basin irrigators by socio-demographic characteristics	Changed on- farm irrigation systems	Changed the timing of water delivery	Changed timing of crop seeding/ planting	Changed intensity of crop seeding/ planting	Changed use of inputs other than water e.g. fertiliser, soil additives	Switched to more water- efficient crop/ pasture varieties	n
Murray Darling Basin irrigators	40%	24%	11%	8%	18%	16%	631
Female irrigators	36%	22%	10%	8%	13%	12%	157
Male irrigators	41%	24%	12%	9%	20%	18%	462
Aged < 49 years	46%	28%	15%	15%	23%	24%	102
Aged 50-64 years	41%	26%	16%	9%	21%	16%	276
Aged 65 years or older	36%	18%	5%	5%	11%	15%	239
Educational attainment – did not complete high school	36%	20%	11%	7%	14%	16%	8%
Educational attainment – completed high school	40%	23%	11%	8%	19%	16%	213
Educational attainment – completed university degree	39%	26%	11%	9%	19%	14%	155
No off-farm work	42%	26%	12%	10%	19%	17%	239
Part-time off-farm work	41%	22%	13%	8%	18%	18%	269
Full-time off-farm work	33%	23%	7%	6%	14%	13%	119

Table A4.19 Actions taken in the last three years to improve water efficiency - Basin irrigators by farm type, farm size and water use

Basin irrigators by farm type, farm size and water use	Changed on- farm irrigation systems	Changed the timing of water delivery	Changed timing of crop seeding/ planting	Changed intensity of crop seeding/ planting	Changed use of inputs other than water e.g. fertiliser, soil additives	Switched to more water- efficient crop/ pasture varieties	n
GVAP < \$100,000	28%	21%	7%	4%	11%	12%	204
GVAP \$100,000 to \$299,999	38%	24%	11%	10%	20%	16%	102
GVAP \$300,000 to \$499,999	38%	18%	13%	4%	21%	17%	78
GVAP \$500,000 or more	59%	31%	19%	16%	26%	25%	181
Beef /sheep / mixed cropping-grazing	36%	16%	9%	6%	13%	16%	194
Rice/Grain/ oilseed/ cotton	49%	16%	22%	17%	20%	21%	87
Dairy	47%	31%	16%	11%	19%	31%	134
Fruit/nut and wine grape growers	36%	31%	3%	2%	20%	3%	153
Other	37%	22%	13%	14%	19%	16%	63